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# TENURE AND GLOBAL CLIMATE CHANGE (TGCC)

QUARTERLY REPORT, APRIL – JUNE 2013

JULY 2013

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## **DISCLAIMER**

The author's views expressed in this publication do not necessarily reflect the views of the United States Agency for International Development or the United States Government.

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# ACRONYMS AND ABBREVIATIONS

CCRO	Certificate of Customary Right of Occupancy
CO	Contracting Officer
COP	Chief of Party
COR	Contracting Officer's Representative
dTS	Development and Training Services
ERC	Evaluation, Research, Communication
FAO	Food and Agriculture Organization
GCC	Global Climate Change
GMP	Grants Management Plan
GUC	Grants Under Contract
HICAP/MICCA	Hillside Conservation Agriculture Project/Mitigation of Climate Change in Agriculture
ICRAF	World Agroforestry Centre
IQC	Indefinite Quantity Contract
LADSI	Land and Development Solutions International
LTPR	Land Tenure and Property Rights
MSU	Michigan State University
NGO	Non-Governmental Organization
PES	Payment for Environmental Services
PMP	Performance Management Plan
REDD+	Reduced Emissions from Deforestation and Forest Degradation plus carbon sequestration from forest enhancement
STARR	Strengthening Tenure and Resource Rights
TGCC	Tenure and Global Climate Change
TO	Task Order
USAID	United States Agency for International Development
WRI	World Resources Institute

# INTRODUCTION AND BACKGROUND

The Tenure and Global Climate Change (TGCC) task order (TO) is a program funded by the U.S. Agency for International Development (USAID) under the Strengthening Tenure and Resource Rights (STARR) Indefinite Quantity Contract (IQC). The aim of the task order is to identify and test models that strengthen resource tenure governance and property rights as they relate to successful global climate change (CC) mitigation and adaptation programming.

Climate change impacts and interventions in response to CC could significantly affect resource tenure governance, the rights of communities and people, and their livelihoods. In turn, resource tenure and property rights issues may undermine successful implementation of CC-related initiatives. Interventions that strengthen resource tenure and property rights governance can help reduce vulnerability and increase the resilience of people, places and livelihoods in the face of CC impacts. They can also promote resource-use practices that achieve mitigation, adaptation, and development objectives.

The task order draws extensively from five programmatic emphases. These include: (a) the USAID Gender Equity and Female Empowerment and Evaluation policies; (b) the historical efforts of the Land Tenure and Property Rights Division to explore the role of property rights in policy and practice related to Reducing Emissions from Deforestation and Forest Degradation (REDD+); (c) the devolution of forest governance, and carbon rights, and payment for environmental services (PES) as incentive approaches; (d) the USAID Climate Change and Development Strategy; and, (e) the Voluntary Guidelines on the Responsible Governance of Tenure of Land, Fisheries, and Forests.

The task order consists of four tasks and contains a grants under contract (GUC) mechanism.

1. Pilot tenure interventions that strengthen land rights as an enabling condition for the promotion and adoption of climate smart land use practices.
2. Clarify the legal and regulatory rights to benefits derived from environmental service under REDD+ and other PES incentives.
3. Research studies on tenure, property rights and CC mitigation and adaptation, initially focused on the following two questions:
  - a. How does the devolution of ownership and governance of forests improve forest condition and help communities benefit from climate change mitigation programming?
  - b. How does devolution of marine resource tenure rights contribute to biodiversity conservation, sustainable fisheries management, and climate adaptation?
4. Strengthen women's property rights under REDD+.

Using a combination of literature reviews, participation in international communities of practice, workshops and conferences, field work and case studies, local partnerships, and intensive field project implementation, the task order is executed in concert with Tetra Tech's IQC partners. The duration of this task order is five years, commencing in March 2013, and its global focus is coordinated with and through USAID Missions and other international tenure and climate change bodies.

The task order is based in Rosslyn, Virginia, with five full-time staff. It is supervised by USAID's Land Tenure and Property Rights (LTPR) Division.

# EXECUTIVE SUMMARY

The TGCC task order is an important set of four tasks and a grants under contract mechanism developed under the STARR IQC. These task areas provide USAID with the opportunity to explore (using carefully constructed quantifiable and qualified enquiries, literature reviews and field work) the relationship between the governance and tenure of agriculture, forests and fisheries and how these can benefit global climate change programming objectives.

During this first full quarter, TGCC convened its first inception meeting with the Contracting Officer's Representative (COR) from USAID's LTPR Division in April 2013.

In May 2013, the TGCC team conducted its first annual work planning session with USAID representatives and task order team members. Led by the COR, five USAID representatives attended all or part of this work planning effort.

A final, first annual work plan, performance monitoring plan (PMP) and grants management plan (GMP) were submitted in June after a Task 1 reconnaissance trip to Tanzania and Kenya.

Tanzania and the CARE-Tanzania/Food and Agriculture Organization (FAO)/World Agroforestry Centre (ICRAF) Hillside Conservation Agriculture Project/Mitigation of Climate Change in Agriculture (HICAP/MICCA) Project were not selected as the implementation site for Task 1. The recently awarded Education, Research, Communication (ERC) task order contractor was assigned by the USAID Land Tenure and Property Rights Division and the TGCC COR to carry out the design of the impact evaluation activity for this Task.

A fully operational TGCC office was established at 1611 North Kent Street, Rosslyn, Virginia in Suite 575.

TGCC's Resource Law Specialist was assigned to special activities in Burma by the USAID LTPR Division in May. He is resident in Burma working under the auspices of the Property Rights and Resource Governance Program through 5 August 2013.

A Resource Tenure Specialist was hired and approved by the COR and Contracting Officer (CO). She will start work in early August 2013.

The Acting Chief of Party for TGCC will hand over responsibilities to a new COP in mid-August provided USAID concurs with the selected candidate.



# 1.0 PROJECT ACTIVITIES

The TGCC team advanced its implementation of the task order with a post-award debrief by USAID's LTPR Division in April. One month later, with confirmation of the COR, the TGCC team led a successful inception workshop and first annual work planning exercise. Our full TGCC implementation team of Tetra Tech, Winrock, Landesa, Development and Training Services (dTS), Michigan State University (MSU), LEAD Analytics, Land and Development Solutions International (LADSI), and the World Resources Institute (WRI) were in attendance for the event. The work planning exercise benefitted from the attendance of USAID personnel with a vested bureau, division, department, or professional interest in some or all of the tasks. The inception and first annual work planning workshop was conducted 14-16 May 2013 in the Tetra Tech offices in Rosslyn, Virginia.

Highlights include:

- A final draft of the Inception Report and First Annual Work Plan was submitted to USAID in June. It awaits final comments and approval.
- The PMP and GMP were both submitted for approval along with the Inception Report.
- Replacement COP candidates were interviewed and a final candidate determined. This candidate will replace the long-term COP candidate submitted in our original task order proposal. With the approval of the COR and CO, the new COP will commence with his responsibilities in mid-August 2013.
- A Resource Tenure Specialist, Nayna Jhaveri, was approved. Robert Oberndorf, TGCC Resource Law Specialist, was assigned to USAID duties in Burma by the LTPR division in May through the Property Rights and Resource Governance Program. The Task Order's two technical specialists will return to active project duties the first week of August.
- No activities/tasks experienced any further development apart from Task 1.

## 1.1 TASK 1 – STRENGTHEN LAND RIGHTS TO PROMOTE ADOPTION OF CLIMATE-SMART LAND USE

Task 1 was originally focused on Tanzania and a potential project site in the Uluguru Mountains. The task site was visited by the TGCC COP and Resource Tenure Specialist for two weeks at the end of May 2013. The fieldwork consisted of discussions with the Government of Tanzania, the World Bank, USAID/Tanzania, and other potential partners. Following this scoping visit, USAID decided that the potential site was not the best in which to answer the question of interest. The site presented several operational challenges that would make it prohibitively difficult to implement the applied research envisioned under this task.

Additional countries and projects are being discussed by the Task Order's COR in concert with USAID colleagues and missions. Guidance on the factors to consider for each potential candidate country/project and Mission has been provided to the COR. A second reconnaissance trip to one or more USAID-supported countries in Africa is proposed for late July/early August 2013 in concert with the Task Order team members and COR.

## **1.2 TASK 2 – LEGAL AND REGULATORY RIGHTS TO BENEFITS FROM REDD+ AND OTHER PAYMENT FOR ENVIRONMENTAL SERVICE (PES) SCHEMES**

The Inception Report and First Annual Work Plan contains a detailed work plan and set of activities for this Task. It awaits final approval.

## **1.3 TASK 3 – RESEARCH AND SCOPING STUDIES ON TENURE, PROPERTY RIGHTS AND CLIMATE CHANGE MITIGATION AND ADAPTATION**

This task contains two sub-tasks. Each sub-task will develop a conceptual framework and supporting evidence to demonstrate how devolved tenure and governance of (a) forests and (b) coastal fisheries, to communities results in the better condition of these two major resources clusters AND fulfills important aspects of climate change programming objectives (mitigation and adaptation).

### **1.3.1 Task 3a. Devolved Ownership and Governance Rights and Forest Condition**

The Inception Report and First Annual Work Plan contains a detailed work plan and set of activities for this Task. It awaits final approval.

### **1.3.2 Task 3b. Devolved Marine Resource Tenure Rights, Biodiversity Conservation and Adaptation**

The Inception Report and First Annual Work Plan contains a detailed work plan and set of activities for this Task. It awaits final approval.

## **1.4 TASK 4 – STRENGTHENING WOMEN’S PROPERTY RIGHTS UNDER REDD+**

The Inception Report and First Annual Work Plan contains a detailed work plan and set of activities for this Task. It awaits final approval.

## **1.5 TASK 5 – GRANTS UNDER CONTRACT FOR NATIONAL AND LOCAL ORGANIZATIONS ENGAGED IN STRENGTHENING LAND TENURE AND PROPERTY RIGHTS**

The GMP was submitted for approval in June.

At present, no grants are anticipated during the first year of this Task Order. The Task Order contains insufficient funding AND on-the-ground implementation to suggest the use of grants at this time. However, individual tasks have anticipated the use of grants, and these programming suggestions are presented in the first annual work plan.

## **1.6 TASK ORDER OPERATIONS AND ADMINISTRATION**

The Task Order core team has established a project office in Rosslyn, Virginia. Hardware, software, and supporting services have been procured and installed in this fully-independent, functioning D.C.-based project office.

## 2.0 PROJECT SPECIFIC PERFORMANCE INDICATORS

A set of core indicators has been established across all the LTPR Division's activities. TGCC's proposed PMP addresses these indicators in the context of the Task Order and Inception Report and First Annual Work Plan. Targets for indicator reporting are provided in the work plan. The PMP awaits approval.

# ANNEX A: SUCCESS STORY

There are few task activities and thus no success stories to report this quarter.

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# ANNEX B: PROJECT BRIEF UPDATE

An annotated, illustrated TGCC Project Brief is provided here.



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# Tenure and Global Climate Change

**Do secure rights to land and other natural resources make a difference to GCC efforts?**



*Mission buy-ins to this STARR IQC mechanism are welcome. For more information, please contact*

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## **Telling Our Story**

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The Tenure and Global Climate Change (TGCC) Task Order will test this hypothesis. Using both quantitative and qualitative enquiries, intensive literature reviews, a task force approach, in-depth case studies and intensive field work, the TGCC team works with USAID projects to identify and test models that strengthen the resource tenure governance and property rights and their relationship to successful global climate change programming.

Climate change impacts and the intervention in response to GCC could significantly affect resource tenure governance, the rights of communities and people, and their livelihoods. In turn, resource tenure and property rights issues may undermine successful implementation of GCC-related initiatives. Interventions that strengthen resource tenure and property rights governance can help reduce vulnerability and increase the resilience of people, places and livelihoods in the face of GCC impacts. They can also promote resource-use practices that achieve mitigation and development objectives.

The task order draws extensively from four programmatic emphases. These include: (a) the USAID Gender Equity and Female Empowerment and Evaluation policies; (b) the historical efforts of the Land Tenure and Property Rights Division to explore the role of property rights and Reduced Emissions from Deforestation and Forest Degradation plus carbon sequestration from forest enhancement (REDD+) development, devolution of forest governance, and carbon rights, benefit sharing and payment for environmental services (PES) incentive schemes; (c) the USAID Climate Change and Development Strategy; and, (d) the Voluntary Guidelines on the Responsible Governance of Tenure of Land, Fisheries, and Forests.

The Task Order consists of four tasks and a grants under contract mechanism to support elements of each task.

1. Pilot tenure interventions that strengthen land rights as an enabling condition for the promotion and adoption of climate smart land use practices.
2. Clarify the legal and regulatory rights to benefits derived from environmental service under REDD+ and other PES incentives.
3. Research studies on tenure, property rights and GCC mitigation and adaptation in forests and fisheries, respectively.
4. Strengthen women's property rights under REDD+.

# ANNEX C: MEDIA

There are no media activities or products to report.



# ANNEX D: PROJECT STAFF

Present Tetra Tech Staff associated with the Task Order are:

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Nayna Jhaveri*	Resource Tenure Specialist	TBD upon commencement of her employment on August 5

\*New staff this quarter

Task leaders for each task are as follows:

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\*New staff this quarter

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