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PROJECT APPRAISAL REPORT (PAR)

4e.

1. PROJECT NO. 522-15-490-083	2. PAR FOR PERIOD: 4/1/74 TO 3/31/75	3. COUNTRY HONDURAS	4. PAR SERIAL NO.
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AIFLD/HONDURAS

6. PROJECT DURATION: Began FY <u>65</u> Ends FY <u>78</u>	7. DATE LATEST PROP <u>9/28/73</u>	8. DATE LATEST PIP <u>N/A</u>	9. DATE PRIOR PAR <u>July, 1974</u>
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10. U.S. FUNDING	a. Cumulative Obligation Thru Prior FY: \$ <u>1,053,900</u>	b. Current FY Estimated Budget: \$ <u>198,500</u> <u>1/</u>	c. Estimated Budget to completion After Current FY: \$ <u>760,000</u> <u>2/</u>
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11. KEY ACTION AGENTS (Contractor, Participating Agency or Voluntary Agency)

a. NAME	b. CONTRACT, PASA OR VOL. AG. NO.
<u>American Institute for Free Labor Development</u>	<u>AID/1a-C-73-10</u>

I. NEW ACTIONS PROPOSED AND REQUESTED AS A RESULT OF THIS EVALUATION

A. ACTION (X)			B. LIST OF ACTIONS	C. PROPOSED ACTION COMPLETION DATE
USAID	AID 'W	HOST		
			<u>1/4/1/75 - 3/31/76</u>	
			<u>2/4/1/76 - 3/31/79</u>	

D. REPLANNING REQUIRES PROP PIP PRO AG PIO/T PIO/C PIO/P

E. DATE OF MISSION REVIEW

PROJECT MANAGER: TYPED NAME, SIGNED INITIALS AND DATE
Kenneth S. Johnson

MISSION DIRECTOR: TYPED NAME, SIGNED INITIALS AND DATE
Frank B. Kimball

3/11/76

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II. PERFORMANCE OF KEY INPUTS AND ACTION AGENTS

A. INPUT OR ACTION AGENT CONTRACTOR, PARTICIPATING AGENCY OR VOLUNTARY AGENCY	B. PERFORMANCE AGAINST PLAN							C. IMPORTANCE FOR ACHIEVING PROJECT PURPOSE (X)						
	UNSATISFACTORY		SATISFACTORY			OUT-STANDING		LOW		MEDIUM		HIGH		
	1	2	3	4	5	6	7	1	2	3	4	5		
1. AIFLD							X							X
2.														
3.														

Comment on key factors determining rating

Both CPD John Heberle and Program Officer Bruce Jay deserve commendation for time and effort beyond the call of duty in helping organize relief efforts in areas damaged by Hurricane Fifi (September 1974). Both advisors made intensive inputs into organizing a food distribution program coordinated through ANACH, they were instrumental in securing approval for shifting of RRLF funds from the Dominican Republic for a housing program, coordinating donations from AFL-CIO, as well as implementing special projects for the affected North Coast areas. In addition, both advisors have worked successfully to implement the approved 74/75 program in spite of setbacks resulting from the hurricane. Messrs. Heberle and Jay have turned in outstanding performances throughout the rating period.

4. PARTICIPANT TRAINING														
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Comment on key factors determining rating

Contractor continues to concentrate on more advanced training. Expenditures for this type of training expected to account for 92% of training costs for upcoming contract as opposed to 87% during rating period. Training program reduced substantially from original plan in order to finance support of FESITRANH Rehabilitation and Relief program for hurricane victims.

5. COMMODITIES														
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Comment on key factors determining rating

N/A

6. COOPERATING COUNTRY	a. PERSONNEL													
	b. OTHER						X							X

Comment on key factors determining rating

No project agreement signed for this activity. Honduran labor organizations continue receptive to AIFLD assistance. The ANACH food distribution program was organized at the instigation of advisor recommendations. GOH Labor Ministry, Natural Resources Ministry as well as National Development Bank and Housing Authority have provided assistance and active support to labor program during the report period.

7. OTHER DONORS														
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(See Next Page for Comments on Other Donors)

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II. 7. Continued: Comment on key factors determining rating of Other Donors

A United Nations grant of \$12,300 was approved to help the ANACH bookkeeping program recover from losses suffered in the hurricane. ANACH food distribution program utilized donated foods from (various sources including) CARE, Caritas, plus other outside donors.

III. KEY OUTPUT INDICATORS AND TARGETS

A. QUANTITATIVE INDICATORS FOR MAJOR OUTPUTS	see notes below	TARGETS (Percentage/Rate/Amount)					END OF PROJECT
		CUMULATIVE PRIOR FY ^{1/}	CURRENT FY ^{2/}		FY <u>3/</u>	FY ____	
			TO DATE	TO END			
1. Trade Union Enterprise Development Mid-Mgt Seminar and National Forum	PLANNED	2	-	1	2		
	ACTUAL PERFORMANCE						
	REPLANNED			1	2		
2. Labor leadership development through intermediate and advanced level seminars	PLANNED	36	-	23	51		
	ACTUAL PERFORMANCE		32				
	REPLANNED			32	51		
3. Campesino income development, Technical/Rural Development courses	PLANNED	12	-	6	23		
	ACTUAL PERFORMANCE		8				
	REPLANNED			8	18		
4. Social benefit community self-help projects	PLANNED	3	-	5	5		
	ACTUAL PERFORMANCE		6				
	REPLANNED			6	5		
B. QUALITATIVE INDICATORS FOR MAJOR OUTPUTS	COMMENT:						
1. Management Seminar, National Forum	In support of trade union enterprise program 16 courses originally authorized. Only one seminar in business management carried out. National forum on labor participation in development plus remaining 15 courses cancelled due to shift of funds to hurricane relief.						
2. Labor Leadership Seminars	COMMENT: While original CLP authorized some 62 courses, 23 were replanned in December 1974; by 3/31/75, 32 actually carried out. While replanned, funds were shifted to hurricane relief, actual performance exceeded target figure.						
3. Campesino Technical/Rural Development	COMMENT: Original CLP authorized 23 courses; 6 replanned December 1974; 8 actually held. Remaining funds shifted to ANACH food distribution program assisting 5,415 families in the disaster area.						

1/ 4/1/73 - 3/31/74

2/ 4/1/74 - 3/31/75 (amended CLP of 12/13/74)

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IV. PROJECT PURPOSE

A. 1. Statement of purpose as currently envisaged.

2. Same as in PROP? YES NO

Strengthen the democratic trade union and campesino organization movement in Honduras.

b. 1. Conditions which will exist when above purpose is achieved.	2. Evidence to date of progress toward these conditions.
<p>Honduran trade union movement is providing following services:</p> <p>A. Trade union enterprise program providing feasibility and marketing studies, funding, and management assistance to develop small business.</p> <p>B. North Coast labor fed. (FESITRAMH) capable of managing trade union education.</p> <p>C. Campesino related programs in credit marketing and farm supply developed to assist farmers increase production.</p> <p>D. Trade union and campesino membership increased 10% by 3/31/76.</p> <p>E. New collective contracts signed.</p>	<p>A. In response to Hurricane Fifi, enterprise program developed 2 projects, housing factory and hand made textiles. Two additional projects, cooperative supermarket and food preservation industry continue. All 4 will need additional management and budget assistance in FY76; basic transp. vehicle project dropped.</p> <p>B. IFES was damaged by hurricane; program curtailed in favor of priority relief activities, thus setting back federation plans to assume increasing share of costs. Efforts in FY76 to resume normal operations.</p> <p>C. ANACH role included distributing food in relief to 5,413 families and tools to 64 ANACH villages after Fifi. Credit extended to 2,385 ANACH families for emergency planting.</p> <p>D. New post Fifi baseline figures under development.</p> <p>E. 84 collective contracts effective in free labor movement; 16 new and renegotiated during rating period, all contain dues check-off provisions.</p>

V. PROGRAMMING GOAL

A. Statement of Programming Goal

Increase worker and campesino participation in the socio-economic development of the country.

B. Will the achievement of the project purpose make a significant contribution to the programming goal, given the magnitude of the national problem? Cite evidence.

Hurricane Fifi adversely affected the Honduran labor union movement in various ways. It devastated farm lands where ANACH settlements were located, not only ruining crops numbers counted on for current income, but for paying agric. credits. The hurricane damaged also the trade union housing suburbs, training institute, and beekeeping factory; in short, the hurricane's worst damage was in the area of the strongest union activity -- the North Coast. By responding to the emergency in a spirited and effective manner, the trade unions and ANACH gained publicity and respect for their organizations. The ANACH food distributions program, trade union job employment and housing projects, and HELF loan for credit facilities, all these and other responses to the emergency have helped turn adversity into advantage for the labor union and campesino organizations. The GOH has designated 1976 as the year of reconstruction; we look for this effort in the labor movement to re-solidify prior gains and recover to prior levels of activity so that further progress toward increased worker participation in GOH development can occur in the