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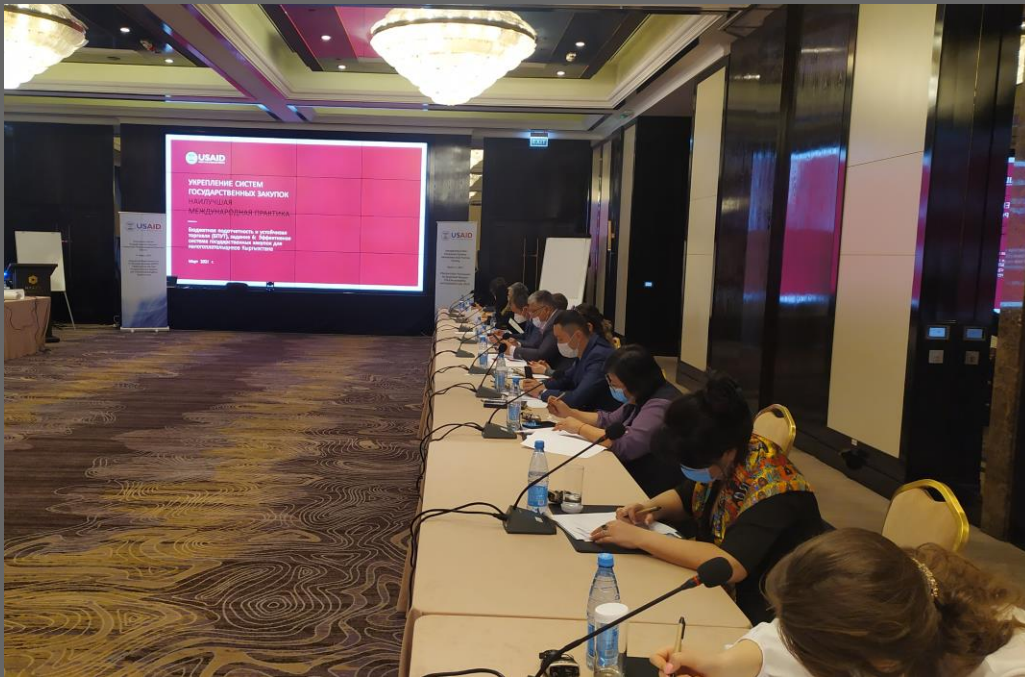
TRAINING COMPLETION REPORT

Strengthening Public Procurement: International Best Practices

March 31, 2021

Fiscal Accountability and Sustainable Trade (FAST)

Effective Public Procurement for Kyrgyzstani Taxpayers



Training on Strengthening Public Procurement Systems, Kyrgyz Republic Photo By: Olivia Grudzova, USAID FAST

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Strengthening Public Procurement: International
Good Practice, March 31, 2021

Fiscal Accountability and Sustainable Trade (FAST)

| | |
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| Sponsoring USAID Office: | Bureau for Development, Democracy, and Innovation, Center for Economics and Market Development |
| COR: | Theresa Stattel |
| ACOR: | Anton Kamenov |
| Activity Manager: | Chnara Mamatova |
| Contract No. | 7200AA18D00010 Task No. 7200AA19F00015 |
| Contractor: | DevTech Systems, Inc. |
| Chief of Party: | Mark Gallagher |
| Team Lead: | John Yates |
| Program Manager: | Niaz Shinwari |
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I. INTRODUCTION

This report provides an overview of the Training on Strengthening Public Procurement Systems: International Best Practice for public procurement specialists in the structural units of the Ministry of Economy and Finance organized under the project “Fiscal Accountability and Sustainable Trade (FAST) Task 6: Effective Public Procurement for Kyrgyzstani Taxpayers.

The one-day training on “Strengthening Public Procurement Systems: International Best Practice” was held on the March 31, 2021, in the conference hall of the Hyatt Regency Hotel in Bishkek, Kyrgyz Republic. The objectives of the training were to:

- Introduce participants to a set of international tools and standards relating to public procurement systems; and
- Examine the elements of a procurement system according to best practice, as well as in the context of the Kyrgyz Republic.

The training course was attended by leading procurement specialists from the branches of the Ministry of Economy and Finance of the Kyrgyz Republic. With this training, participants will better understand the findings from the detailed assessments that the project has conducted and will prioritize activities to support further procurement reforms. Implementing these reforms will improve the efficiency of procurement processes, increase the effectiveness of public procurement, and better utilize taxpayer money.

The training was designed and conducted by procurement specialists from the FAST Task 6 project team.

II. PARTICIPANTS

The 28 training participants from the Ministry of Economy and Finance included 12 staff members from the Department of Public Procurement, six staff members of the Training Centre, and 10 procurement specialists from other branches. The list of participants is attached as Annex I.



Figure 1: Participants filling in pre-test questionnaire.

III. TRAINING SCHEDULE

Introductions: John Yates, Executive Director of Public Finance Management, DevTech Systems Inc., and N.A. Baizakova, Director of Public Procurement of the Ministry of Economy and Finance of the Kyrgyz Republic, welcomed the participants, and thereafter the trainers and the participants introduced themselves.

Stages of development of public procurement systems: Participants were introduced to research findings regarding the stages of development of public procurement systems, starting from compliance and transaction efficiency as the lowest stages and leading to value chain orientation of the most mature procurement systems.

They were presented with a case study that exemplified various aspects of more mature systems including supporting local economic development, supplier development, and procurement at the front line of policy delivery. Participants were then divided into five groups to discuss at what stage of development they believed the procurement system of the Kyrgyz Republic was, and why. All the groups enthusiastically discussed the topic and presented their feedback in plenary.



Figure 2: Participants in group study

Introduction to international tools and standards relating to public procurement: During this session participants were introduced to the Methodology for Assessment of Public Procurement Systems (MAPS), the Transparent Public Procurement Rating (TPPR), and the UNCITRAL Model Law on Public Procurement.

Elements of a public procurement system: This session was focused on the six building blocks of a public procurement system: 1) the legal and regulatory framework; 2) institutional framework; 3) the procurement profession; 4) the procurement marketplace; 5) accountability and control; and 6) transparency and integrity. As well as the presentations, this session included plenary discussions on what essential aspects should be included in the legal, regulatory, and policy framework;

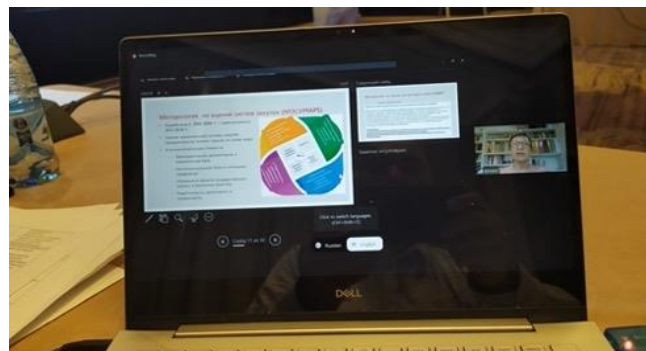


Figure 3: Kirsten Jensen, senior public procurement specialist delivering virtual presentation

whether the institutional framework in the Kyrgyz Republic was adequately resourced to fulfil its functions, and whether there was a role for centralization in procurement in the Kyrgyz Republic. The participants then broke into their groups to discuss what initiatives would need to be introduced in the Kyrgyz Republic to elevate public procurement to professional status.

A copy of the training schedule is attached as Annex II.

IV. PARTICIPANTS' SURVEY

The participants were asked to complete a survey about the training topics before the start and were then asked to complete the same survey at the end of the training to evaluate how much new knowledge and understanding of the subjects they had acquired during the training.

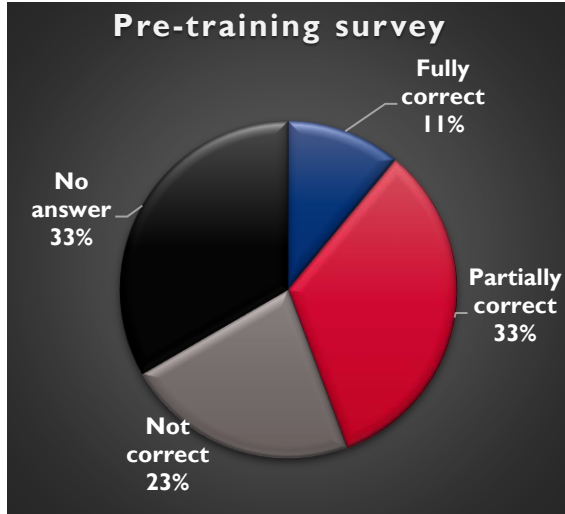


Figure 4: Pre-training survey results

At the beginning of the training, each training participant was given a set of twelve questions covering wide range of public procurement issues including related to different stages of public procurement, pillar of MAPS, the TPPR methodology, UNCITRAL assessment, legal and regulatory framework, internal and external control framework, and topics related to procurement integrity and transparency. Only 11 percent of respondents provided “fully correct” responses, 23 percent responses were “not correct, 33 percent didn’t answer, and another 33 percent provided “partially correct responses.

To better understand participants’ improved knowledge and understanding of the public procurement, the exact same questionnaire was provided at the end of the training.

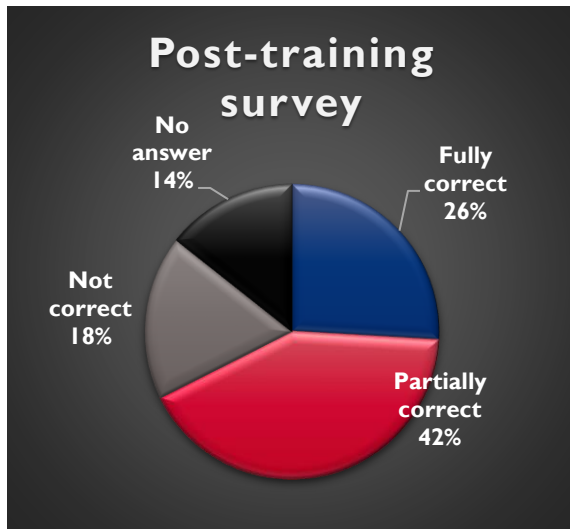


Figure 5: Post-training survey results

Figure 2 shows significant improvements in learning outcomes. In particular, the MAPS Assessment methodology and the UNCITRAL Model Law can show considerable improvement, along with the essential elements of a legal and regulatory framework, and the professionalization of public procurement. Learning score improved significantly where “fully correct” responses increased from 11 percent to 26 percent. “Partially correct” responses increased from 33 percent to 42 percent while both “no answer” and “not correct” answers reduced to 14 percent and 18 percent, respectively.

V. PARTICIPANTS' FEEDBACK

At the end, sample interviews were conducted where participants were randomly asked two questions: how much they liked the training and what topics they expected in the next trainings. Overall, they liked the training and achieved their goals. For future trainings, participants asked for information about green procurement and the experience of other countries and wanted to conduct similar trainings in the regions.

ANNEX I: LIST OF PARTICIPANTS

| No | Organization | Full Name | Position |
|-----|--|-----------------------------------|--|
| 1. | State Tax Service | Kudaibergenov Ulan Atanovich | Chief Specialist of the Procurement and Maintenance Sector |
| 2. | State Customs Service | Ishekeev Akylbeek Torogulovich | Chief Inspector |
| | | Moldalieva Aizhan | Senior Inspector |
| 3. | State Service of Intellectual Property and Innovation | Zhumagulov S.T. | Representative from Department of Finance and Economic Planning and Public Procurement |
| 4. | State Service for Regulation and Supervision of the Financial Market | Baizakova Rita Shaidikeevna | Cashier |
| 5. | State Financial Intelligence Service | Karimzhanova Zoya Makhmadalievna | Chief Inspector |
| 6. | State Agency for the Management of Budget Loans | Akylbekov Azatbek Misirkulovich | Head of the Administrative and Economic Department, Specialist in State Procurement |
| 7. | State Agency for Antimonopoly Regulation | Makulbekova Ayganysh Anarbekovna | Expert of Department of Legal Support and Procurement |
| 8. | State Agency for the Promotion and Protection of Investments | Isakova Kurmanzhan Kumarbekovna | |
| 9. | State Property Management Fund | Bavabek uulu Zamirbek | Acting Specialist in the Sector of Digitalization and Public Procurement |
| 10. | Training Center | Turdumambetova Erke Doolotbekovna | Director |
| | | Abdymomunova Saina Ryskeldievna | Trainer |
| | | Ulanbek uulu Dastan | Trainer |
| | | Kudayarov Sagyn Saparbaevich | Trainer |
| | | Nagaeva Gulira Kubanychbekovna | Leading Specialist |
| | | Golubeva Valentina Vladimirovna | Leading Specialist |
| 11. | Department of Public Procurement | Baizakova Nurida Asanovna | Director |
| | | Dosaliev Bayaly Atamyrzaevich | Head of the Department of Coordination and Regulation |

| No | Organization | Full Name | Position |
|----|--------------|--------------------------------------|--|
| | | Osmonkulova Aisuluu Beishenbekovna | Head of Complaints and Penalties Department |
| | | Isakova Asel Israilovna | Head of the Department of Legal Expertise |
| | | Sharsheev Nursultan Zholdoshbekovich | Head of the Analysis and Innovation Sector |
| | | Dzhienbekova Azhara Muratovna | Chief Specialist, Coordination and Regulation Department |
| | | Aisuluu Kantoroevna Zhantoroeva | Chief Specialist of Complaints and Penalties Department |
| | | Satybaldiev Toktor Seidalievich | Complaints and Penalties Specialist |
| | | Abdykadyrov Nurmukhamed Daniyarovich | Computer Operator |
| | | Toromamatov Elmar Zairbekovich | Computer Operator |
| | | Ashimova Erkingul | Chief Specialist |
| | | Tumenbaeva Aijan | Leading Specialist |

ANNEX II: TRAINING SCHEDULE

| Time | Session |
|-------|--|
| 09:30 | Introductions and Course Overview |
| | Introductions |
| | Course objectives and course overview |
| 10:10 | Stages of Development of Public Procurement Systems |
| | Presentation and plenary discussion |
| | Group work |
| 11:25 | Coffee Break |
| 11:40 | Introduction to international tools and standards relating to public procurement systems |
| | MAPS |
| | TPPR |
| | UNCITRAL |
| 12:25 | Elements of a public procurement systems |
| | Legal, regulatory, and policy framework |
| | Institutional framework |
| 13:25 | Lunch Break |
| 14:25 | Procurement as a profession |
| | Plenary discussion (10 minutes) |
| | Group work (45 minutes) |
| | Procurement marketplace |
| | Accountability and control |
| | Transparency and integrity |
| 15:50 | Final Remarks |
| 16:00 | Second Coffee Break |