



USAID
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ANTI-TRAFFICKING TECHNICAL ASSISTANCE

SECOND QUARTERLY PROGRESS REPORT
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Executive Summary

As part of their significant efforts to combat trafficking in persons, USAID awarded the Anti-Trafficking Task Order to Chemonics International Inc. and its consortium partners on September 30, 2004. The purpose of the task order is to support USAID/Washington and field missions with technical assistance, support the Office of Women in Development (EGAT/WID), and initiate pilot projects in selected missions. Trafficking in persons is a cross-cutting development challenge that affects a variety of issues including rule of law, health, human rights, anti-corruption, and gender. This multi-billion dollar per year travesty exists due to poverty, despair, war, and the prevalence of organized crime throughout the world. As virtually every nation in the world is touched by this phenomenon, USAID is providing a worldwide response. This task order supports that worldwide response with technical assistance and this report details the assistance provided during the second quarter.

Beginning in 2001, EGAT/WID has produced a publication entitled "Trafficking in Persons: USAID's Response." This annual trafficking publication, featuring the significant work that has been conducted by USAID worldwide, was finalized during the quarter. The report details specific activities in each of the four major regions where USAID works and provides a map illustrating the many countries where activities have been undertaken over the past four years. This year's report required some design modifications to comply with the new USAID branding requirements, including new fonts, headings and the updated logo. A tri-fold brochure for the project was also completed in compliance with new USAID branding guidelines and is currently being distributed to missions and potential partners worldwide.

At the request of USAID/Serbia and Montenegro (SAM), an anti-trafficking assessment was conducted from February 28 – March 12, 2005. The purpose of the assessment was to carry out a review of the scope of the trafficking situation and anti-trafficking programs in the two republics. The primary objective was to synthesize the existing body of knowledge and pinpoint gaps, identify and evaluate any donor and government funded activities, and determine what, if any, trafficking in persons related activities USAID should implement in Serbia and Montenegro. A draft assessment report was provided for comment to the SAM mission. The assessment report provided background information, trends, strengths and challenges as well as recommendations for programming in each of the three P's: prevention, protection and prosecution. The report contained separate sections and recommendations for Montenegro and Serbia.

During the quarter preparations were also well underway for an assessment activity in Nigeria to be completed in April. Background research and preparations were conducted, as well as the identification of the assessment team and the completion of logistical support. The assessment will focus on the capacity of the recently organized NAPTIP (National Agency for the Prohibition of Traffic in Persons) office, an assessment of the operations of the shelter, and an inventory of other donor efforts. One ex-pat and two local consultants will conduct extensive interviews, undertake literature reviews, coordinate with the local mission, and provide a full assessment report.

The Quarterly Calendar was revised and provided to the EGAT/WID office on a bi-weekly basis. The calendar is a brief, focused calendar of events related specifically to trafficking in persons. The regular bi-weekly meetings with the CTO continued and ensure timely and efficiency completion of all task order requests and assignments. Contacts with other regional personnel as well as field missions was undertaken in order to ensure that efforts are coordinated and that missions are aware of the services available under the task order. Research and background information was provided to the EGAT/WID office to keep them abreast of trends in the field.

During the quarter the second long-term position on the task order was filled with the hiring of Wendy Blanpied, as the anti-trafficking project officer. With this completion of the technical team, a one-day team building and strategy planning workshop was held for all technical and administrative personnel who work on the task order.

SECTION I

Background on Anti-Trafficking Task Order

As one of the many U.S. Government efforts to respond to the global trafficking issue, USAID awarded the anti-trafficking task order, under the Gender Matters IQC, to Chemonics International and its subcontractors, Creative Associates, the International Research and Exchanges Board, Charney Research and Partners of the Americas on September 30, 2004. The task order will provide technical services to support USAID/Washington and field missions as they pursue anti-trafficking initiatives. This project has three major components:

- technical assistance to USAID field missions and operating units to strengthen the quality of their anti-trafficking programming and expand the agency's knowledge of trafficking issues;
- technical support for the Office of Women in Development (EGAT/WID) in its role as anti-trafficking coordinator; and
- initiation of pilot projects covering path breaking and high priority anti-trafficking issues in selected missions.

Any mission or USAID operating unit may request technical assistance, and the EGAT/WID office will determine which requests will be given priority. Technical assistance may range from simple research activities to the completion of field assessments that occur over a number of weeks.

The technical assistance under this task order will support the EGAT Bureau's strategic objective #8: *Gender considerations in USAID's development, humanitarian and transition work better reflected*. The technical services and activities will support both intermediate results in the EGAT/WID results framework:

- IR#1: New knowledge/information on gender issues generated and disseminated; and
- IR#2: Organizational and technical capacity to apply gender-responsive approaches increased.

The purpose of the technical assistance provided under this task order is to help field missions and USAID Washington operating units to strengthen the quality of their anti-trafficking programs and to expand the Agency's knowledge of trafficking issues. Any USAID mission or other operating unit may request technical assistance and EGAT/WID, in consultation with regional bureaus, will determine which requests will be given priority. As many as twenty (20) technical assistance assignments for USAID field missions and operating units may be carried out during the three year task order period.

EGAT/WID coordinates the anti-trafficking work of USAID. This work includes preparing briefing papers, talking points and congressional testimony on trafficking for Agency leadership; sharing knowledge on trafficking issues and events throughout the Agency; and compiling and monitoring USAID anti-trafficking activities. Assistance through this task order will support EGAT/WID in effectively carrying out these tasks and fulfilling its roles as the anti-trafficking

coordinator for USAID. This assistance will include the production of an annual publication on USAID anti-trafficking initiatives, production of one to three additional publications on anti-trafficking topics including best practices and lessons learned, preparation of a quarterly anti-trafficking events calendar, production of electronic presentations, and research on trafficking issues.

From time to time USAID will undertake anti-trafficking activities that go beyond the strategic objectives of individual missions or that arise as a result of emerging U.S. Government policy. Services from this task order will provide USAID with the capability to initiate pilot projects with selected missions to address those needs. EGAT/WID, in collaboration with USAID/Washington regional bureaus will identify missions interested in participating in pilot project activities. Chemonics will then carry out an assessment mission to that country, prepare an action plan and implement the action plan. Action plans for pilot projects will not exceed a two-year time span. Activities for pilot projects may address cross border issues, sex tourism, mapping victim vulnerability factors to provide an early warning system, campaigns to elevate the status of women in society, or other issues that may arise through assessment and implementation of this task order.

SECTION II

Project Activities

A. Technical Assistance to USAID field missions and Operating units

The purpose of this technical assistance is to assist USAID field missions and USAID Washington operating units to strengthen the quality of their anti-trafficking programs and expand the Agency's knowledge of trafficking issues.

A1. Significant Results to Date

- √ Completion of assessment for USAID/Serbia and Montenegro
- √ Project informational materials completed and distributed
- √ Contacts with field missions to increase awareness of services made
- √ Meeting with Maria Barron, USAID/LAC, to develop future cooperation in the region

A2. Activities Completed

At the request of USAID/Serbia and Montenegro (SAM), an anti-trafficking assessment was conducted from February 28 – March 12, 2005. The assessment team consisted of the Chief of Party for the USAID/WID Anti-trafficking Technical Assistance task order, Teresa Cannady, and a local consultant, Milica Minic. The purpose of the assessment was to carry out a review of the scope of the trafficking situation and anti-trafficking programs in the two republics. The primary objective was to synthesize the existing body of knowledge and pinpoint gaps, identify and evaluate any donor and government funded activities, and determine what, if any, trafficking in persons (TIP) related activities USAID should implement in Serbia and Montenegro (SAM). The specific objectives were to conduct an assessment of TIP in SAM that would:

- provide USAID/SAM with a compilation of available information and data on the nature and magnitude of the phenomenon based on a literature review and interviews with local stakeholders, including if possible gender, geographic, and economic issues.
- assess development activities and organizations involved in addressing TIP; and assess government efforts to address TIP in the two republics and identify country-level priorities and gaps.

Prior to arrival in SAM, the team carried out a comprehensive review and analysis of pertinent literature and documents and indicated who the team wanted to meet with during the assessment and what kind of information they wanted to access. Upon arrival the team met with the Mission for an initial briefing and discussion of the content and deliverables associated with the scope of work. A power point presentation was provided detailing background information on the current trafficking situation and the methodology for the assessment. Numerous interviews with NGOs, international organizations, government officials, and other relevant actors were conducted in both Serbia and Montenegro. A power-point debrief was conducted at the conclusion of the assessment, in coordination with a gender assessment team that was working simultaneously

with USAID/SAM. The presentation focused on the scope of the trafficking situation, trends, positive developments, challenges, and recommendations in each of the three P's (prevention, protection and prosecution). Separate power point presentations were provided for Serbia and Montenegro.

A draft assessment report was provided for comment to the SAM mission. The report focused on the scope of the trafficking situation including background, trends, strengths and challenges as well as recommendations for programming. Recommendations were provided in each of the three P's: prevention, protection and prosecution. The report contained separate sections for Montenegro and Serbia. The SAM mission held their strategic planning session the last week of March and comments resulting from that session are expected in early April. Based on those comments the report will be revised and finalized.

Human trafficking 'more hidden and better organised' since clampdown

A clampdown on human trafficking in south-east Europe has driven the problem underground rather than reduced it, according to a report published yesterday....However, this is not because trafficking is declining but because it has become "more hidden and better organised", the report says. Victims are harder to identify and more reluctant to come forward, fearing deportation home to face the same problems they had hoped to escape, such as poverty, unemployment and abuse.

Financial Times
4/1/05

During the quarter preparations were also well underway for an assessment activity that will be completed in Nigeria in April. The assessment will focus on the capacity of the recently organized NAPTIP (National Agency for the Prohibition of Traffic in Persons) office, an assessment of the operations of the anti-trafficking shelter, and an inventory of other donor efforts. Significant research was conducted in preparation for this assignment in Nigeria. The research included reports and studies, country background information, activities by IOs and NGOs, and the new trafficking legislation.

A meeting was held with Maria Barron, Democracy and Human Rights Officer in the USAID/LAC bureau, on February 11, 2005 to discuss possible cooperation in the Latin America Region. Current activities in a number of LAC countries were discussed. Some of the missions that have expressed interest in expanding or developing trafficking programs include Ecuador, Mexico, Brazil, Jamaica, Dominican Republic, and Guatemala. Ms. Barron expressed interest in regional strategies and was seeking information from other regions where this has already been developed. We connected her with Ruth Pojman, anti-trafficking advisor in the E & E Bureau, to provide "in-house" USAID regional strategy documents that have been developed. Next steps include contacting missions to prioritize needs, as well as analyzing regional opportunities. Some countries in the region still need to develop legislation while others need to focus on implementation of newly adopted laws. Others are focusing on public awareness campaigns and shelter support. The task order will continue to coordinate with the LAC region to provide any requested assistance or to develop the appropriate strategies.

A number of communications were made during the quarter with Ruth Pojman, E & E Anti-trafficking advisor, regarding her trip to Bosnia and Herzegovina and upcoming project assessment trips for SAM, Russia and Nigeria. Discussions were also held regarding the

proposed E & E anti-trafficking workshop to be held in late summer in the region. Areas of cooperation between the task order and the E & E Bureau were discussed for the workshop, including development of agendas, identification of speakers, and possible venues.

Contacts were made with mission personnel in the Democratic Republic of the Congo, Jordan, Central Asia, Madagascar, RCSA in Botswana, and Mozambique. Information regarding the services offered by the task order was made available and questions were answered about possible cooperation in these regions. The Russia assessment previously expected to begin in March has been placed on hold pending further funding decisions. A proposed assessment in the tsunami affected regions was also deferred given the priority need for attention to humanitarian relief at this time.

A concept paper was also under development during the quarter for an anti-trafficking response tool to be utilized in post-conflict and disaster situations. Recently, there has been increased evidence and anecdotal information of the link between natural disasters, such as the recent tsunami in South Asia and armed conflict in Colombia, Nepal and Sudan, and the trafficking of persons. Women and children, traditionally the most vulnerable members of society, are rendered even more at risk as a result of disaster, leading to their abuse, abduction, deceit and sale. To respond appropriately to the potential for increased trafficked as a result of natural disasters and conflicts, systems need to be put into place to protect people from exploitation. An early warning and response manual should be developed to assist emergency providers and aid workers with the tools necessary to combat this problem.

A3. Major Activities Planned and Underway

It is anticipated that during the next quarter an assessment trip and report will be completed in Nigeria. The Serbia and Montenegro assessment report will be finalized. A concept paper on developing an anti-trafficking rapid response tool for disaster and post conflict situations will be submitted to EGAT/WID.

B. Support for the Office of Women In Development in its Role as Anti-Trafficking Coordinator

As the coordinator for all USAID anti-trafficking efforts, EGAT/WID is called upon to provide information and support to all USAID units. The technical assistance under this task order will provide the tools necessary to ensure seamless coordination and effective dissemination of anti-trafficking materials and information.

B1. Significant Results to Date

- √ Annual report “Trafficking in Persons: USAID’s Response” completed
- √ Quarterly events calendar revised and updated on a bi-weekly basis
- √ Debrief Presentation at USAID Washington of Serbia and Montenegro Assessment

B2. Activities Completed

Beginning in 2001, EGAT/WID has produced a publication entitled "Trafficking in Persons: USAID's Response." This annual publication summarizes USAID's work in anti-trafficking. The publication is designed for use by a wide variety of audiences including USAID, other USG

The U.S. Agency for International Development (USAID) plays a leading role in America's fight against trafficking. Despite the extraordinary complexity of the business, the Agency is making progress in helping developing and transition countries identify trafficking patterns, outmaneuver traffickers, and prevent incidents of trafficking while supporting victims and capturing and punishing predators.

Trafficking in Persons: USAID's Response – March 2005

agencies, Congress, the NGO community and the general public. The report is short, but targeted, in order to encourage its use by policy level individuals. The 2004 annual anti-trafficking report was finalized during the quarter, highlighting the many countries USAID has undertaken anti-trafficking activities in during the last four years. The report features activities in each of the regions where USAID works including Europe and Eurasia, Asia Near East, Africa, and Latin America and the Caribbean. This year's report required some design modifications to comply with the new USAID branding requirements, including new fonts, headings and the updated logo. The photo, cover design and layout were developed by the publications department at Chemonics International Inc.

A debrief session for the Serbia and Montenegro assessment was held at USAID in Washington D.C. on March 31st. Personnel from the EGAT/WID office as well as the Europe and Eurasia region attended the session. The session was a joint session with Susan Somach providing a debrief on the SAM gender assessment. The presentation gave an overview of the trafficking situation in the two republics, trends in the region, challenges, and provided the programming recommendations made to USAID/SAM. Handouts from the power point were provided to participants and questions were taken from the audience.

A quarterly events calendar, including links to additional website information on activities, was developed in collaboration with EGAT/WID during the last quarter. The format of the calendar was revised during this quarter to ensure that the calendar is brief, focused, and easy to use. The calendar details upcoming events including conferences and seminars as well as calls for papers and other significant anti-trafficking events. The calendar is updated regularly and provided to EGAT/WID in electronic form on a bi-weekly basis.

As part of the communications strategy developed in the project's annual work plan, a draft brochure was completed in accordance with the new USAID branding requirements. The brochure provides facts about trafficking in persons, the integration of anti-trafficking measures into other development projects, technical services available and information on how to access those services. The brochure has been printed and is currently being distributed in both hard copy and electronic format.

The task order continued to provide the EGAT/WID office with updated trafficking information on a regular basis. A chart, developed by The Protection Project, detailing by country the status of prostitution and prostitution related activities worldwide, was provided at the request of the EGAT/WID office. Other relevant articles and data were also provided to the EGAT/WID office during the quarter including case studies on Technology, Post-Disaster Housing Reconstruction

and Livelihood Security, a report on China and the shortage of brides, and the press release of MTV's EXIT Campaign to End Exploitation and Trafficking. Additional research was also conducted for assessment tools and methodologies that might be appropriate for future activities, as well as continued monitoring of global trafficking trends and the work of various organizations in anti-trafficking.

The schedule of regular bi-weekly meetings continued between the Chief of Party and the task order CTO. These meetings have proven very beneficial to ensuring that project activities flow smoothly. Additionally, the Chemonics anti-trafficking task order team continues their bi-weekly meetings to monitor project activities and ensure timely completion of all reports and requests for assistance. The Chemonics project management unit and technical team completed a one-day team building and strategy planning session facilitated by Teresa Cannady. This interactive meeting allowed team members to define their roles and interests and develop ideals for moving the project forward. Sessions included technical training – the challenges and responses; work plan review- timelines and responsibilities; USAID and project communications; strategic planning – including the development of goals and a mission statement; brainstorming for future activities; and a team building session.

Wendy Blanpied was hired as the project officer for the task order and began work in early February. IREX, as a subcontractor on the task order, is the employer for this position. IREX and Chemonics worked together closely in this recruit. Ms. Blanpied is housed at Chemonics with the other anti-trafficking task order members, attending staff meetings and meeting individually with IREX on an as needed basis.

B3. Major Activities Planned and Underway

Distribution of the annual report “Trafficking in Persons: USAID’s Response” will continue to a variety of interested parties. Cooperation with Ruth Pojman in the development of the E & E Bureau regional anti-trafficking workshop to be held in late summer will continue. Teresa Cannady will provide a debrief session for USAID/Washington on the Nigeria assessment.

C. Pilot Projects

Pilot activities will be developed to respond to needs that may arise as a result of an assessment or in response to emerging U.S. Government policy. These activities may reach beyond the strategic objectives of individual missions, such as cross border anti-trafficking initiatives. Pilot activities will allow USAID to respond quickly to emerging priorities in the U.S. Government and provide appropriate activities to enhance those priorities.

It is anticipated that pilot activities will be developed at a later date as priorities emerge and in response to needs identified through assessment activities or mission request.

SECTION III

Performance Monitoring

The following strategic framework, including indicators, was developed for the project to support the strategic objectives and intermediate results of the EGAT Bureau's results frameworks. Achievements for the anti-trafficking task order are reported using the following indicators:

► SO #8: Gender Considerations in USAID's Development, Humanitarian and Transition Work Better Reflected

▲ IR #1: New knowledge/information on trafficking issues generated and disseminated

Indicator 1 – number of activities or new sources of information developed to increase the level of knowledge on trafficking issues

Indicator 2 – number of anti-trafficking activities implemented that break new ground, build on other USAID work, have potential regional benefit or make an important contribution to USAID/USG anti-trafficking efforts

▲ IR #2: Organizational and technical capacity to implement anti-trafficking initiatives increased

Indicator 1 – number of changes to national law or ratification/accession to international instruments that help combat trafficking

Indicator 2 – number of missions or USAID operating units that identify and develop activities to fight trafficking

Indicator 3 – number of missions or USAID operating units that develop policies, strategies or indicators on trafficking

Indicator 4 – number of evaluations of existing anti-trafficking activities

During the second quarter of the Anti-Trafficking Task Order, three activities were completed that support the indicators under the performance monitoring plan. Under the first intermediate result (IR), which reports on the generation and dissemination of new knowledge or information, the annual report, "Trafficking in Persons- USAID's Response," was completed. Additionally, an informational brochure marketing the task order and providing information on trafficking as a development issue was completed and is being distributed to USAID missions, government officials, and potential partners.

Under the second IR, measuring the organizational and technical capacity to implement anti-trafficking activities, one anti-trafficking assessment was carried out in Serbia and Montenegro. The assessment evaluated government, NGO and IO programs and activities in the two

republics.

Achievements for the second quarter include the following:

Indicator	Number	Activity
IR#1- <i>Indicator 1</i> Number of activities or new sources of information developed to increase the levels of knowledge on trafficking issues	Two	1)Publication of annual report- “Trafficking in Persons: USAID’s Response” 2) Publication of informational project brochure
IR#2- <i>Indicator 4</i> Number of evaluations of existing anti-trafficking activities	One	USAID/Serbia and Montenegro Assessment