



IFES Quarterly Report: January 1 –March 31, 2005

Indonesia: Effective Electoral Processes and Peaceful Political Transitions

Consortium for Elections and Political Process Strengthening/IFES

Agreement Number: DGC–A 00–01–0004–00

Project Period: April 1, 2003 – March 31, 2005 (funded extension pending)

Total Budget: \$6,025,000 Expenses Recorded to Date: \$ 5,359,333

RESULTS

IFES electoral support programs continued to deliver significant inputs to the electoral framework during this quarter of the program period. Important results include:

Impartial and Effective Electoral Administration

Building Technical Capacity of Electoral Management Bodies

- IFES continued to provide advice and guidance with regard to electoral issues as these developed, particularly with respect to the Head of Region (*Pilkada*) elections.

Official Voter Education and Information Campaigns

- Fieldwork and analysis was completed on the voter opinion survey, and it was released in late March 2005.

Complaint Adjudication and Law Enforcement

- IFES provided a forum for discussion of its report on the 2004 Election Supervisory Committee (Panwas). The document is intended for reference in implementing future reforms in electoral complaint adjudication mechanisms and law enforcement.

Other Activities

- During the quarter, IFES continued to be the primary provider of information on election activities. IFES provided English translations of election-related information, such as the new Regional Governance Law, to organizations and individuals both within Indonesia and abroad.

MAJOR ACTIVITIES THIS QUARTER

Impartial and Effective Electoral Administration

General Advice

During the quarter, IFES continued to provide ‘best practice’ election advice to the KPU. IFES Chief of Party Victor Butler discussed with KPU Chairman, Professor Dr. Nazaruddin Sjamsuddin, how the Chairman envisaged the electoral management body being engaged in the *Pilkada* elections to choose provincial governors, *kabupaten* chairmen, and mayors by direct election for the first time in Indonesia’s history.

IFES also met with provincial KPUDs to discuss challenges and needs facing the KPUDs for the upcoming *Pilkada* elections, as well as the roles of the KPU and Ministry of Home Affairs in these elections.

Voter Opinion Survey

A national survey was conducted in February 2005, following drafting and revision of the questionnaire in the previous quarter. The bidding process was completed in January 2005. After review by IFES staff and consultants and representatives from the DPR/MPR, KPU, and the Office of the President, Jasa Riset Indonesia (JRI) was awarded this project.

Fieldwork was conducted from February 6-11, 2005 and 2,020 respondents were interviewed in 33 provinces in Indonesia. The survey covered the opinions and perceptions of Indonesians on the newly-elected government, including the presidential, DPR/MPR, and other bodies (i.e., Supreme Court, Constitutional Court, Audit Board), the KPU and electoral-related issues, the current situation of the nation, and local government elections due later in 2005. The report on the survey was circulated via email mailing list. Two press briefings were conducted for the DPR and the KPU.

This was the last IFES Indonesia public opinion survey in Indonesia under the current CEPPS grant.

Election Supervisory Committee (Panwas) Evaluation

IFES developed an evaluation report on the Panwas experience during the 2004 elections, which was presented at a workshop at the beginning of February 2005. Attendance at the workshop was significant: some twenty Panwas members were present and engaged in in-depth discussion of the main issues. The participants were able to explore various experiences of the performance of Panwas and to highlight areas where reform and improved levels of performance were necessary. The report will now be used by local NGOs and others as primary reference in the reform discussions regarding election supervision, complaint adjudication mechanisms, and law enforcement.

Other Activities

Head of Region Elections (Pilkada)

IFES continued to provide advice to and monitor the activities of the KPU and KPUDs, specifically in relation to implementation of direct elections of regional heads of government – governors, bupati, and mayors. IFES has also continued to provide advice to KPU, KPUD, and interested civil society organizations, such as the Center for Electoral Reform (CETRO), on matters including the timing of these direct elections, election systems, candidacy, and management of election processes. Views within the KPU on the role of the Commission in these elections continued to be divided, with the Chairman seeking a clearer legal mandate for the supervisory role briefly mentioned in the law, while some members favored a more proactive stance. At the time of writing, the outcome of a Constitutional Court case brought by a number of civil-society election monitoring bodies, and a second case brought by a group of KPUDs which was anticipated would clarify matters, do not seem to have produced significant change. A presidential decree is expected to deal with matters in the law rejected as unconstitutional by the Constitutional Court.

IFES attended and contributed to partner/NGO/donor meetings reviewing progress and intended activities with regard to the *Pilkada* elections.

Mapping for Constituency Representatives

Having been delayed by the unavailability of DPR officials with whom to dialogue on this activity, which uses the GPS information system provided by IFES to KPU, IFES Indonesia began work in March on the preparation, production, and delivery of a series of maps showing DPR membership by province, constituency, and party, for use by DPR and provincial authorities.

DOWNSIZING AND RELOCATION OF MATERIALS

IFES reduced its local staff component from sixteen to two by the end of this quarter. After consultation with USAID Indonesia, IFES donated office equipment no longer required for operational purposes to KPUDs and LCF partners in Aceh affected by the December 26th tsunami, and to partner NGOs and the Constitutional Court in Jakarta, with whom IFES had worked closely. Reference materials and library resources were similarly donated to appropriate NGOs for continued use.

COST EXTENSION

During the quarter IFES identified new opportunities to provide support for the *Pilkada* elections. Originally it was anticipated that these activities would be funded through a no-cost extension. However, USAID Indonesia indicated that additional funding would be made available to CEPPS partners to support these elections, and that a revised proposal and budget would be requested early in the second quarter of 2005.

ANTICIPATED MAJOR ACTIVITIES IN THE NEXT QUARTER

- Support the local NGO, CETRO, in its preparation and distribution of job manuals to assist the KPUDs in the preparations for *Pilkada* elections.
- Support the conduct of a series of workshops bringing together KPUD representatives to discuss and resolve issues of technical and legal concern in the conduct of these elections.
- Complete the preparation, production, and delivery of a series of maps showing DPR membership by province, constituency, and party for the use of the DPR and provincial authorities.