



Sudan Peace Fund

*A program of
USAID/REDSO/ESA*

Quarterly Report
July 1, 2003 - September 30, 2003

Pact, Inc.
Cooperative Agreement No. # 623-C-00-02-00101-00



I. Introduction

In September 2002, the United States Agency for International Development (USAID) awarded the Pact-led Consortium the Sudan Peace Fund program, a 3-year, \$10 million program aiming to expand on the success of three years of grassroots reconciliation and community harmonization in southern Sudan. Led by Pact, the Consortium consists of the New Sudan Council of Churches (NSCC), African Union's Inter-Africa Bureau for Animal Resources (AU-IBAR), Christian Aid, and Pact Kenya. The purpose of SPF is to work with local populations to respond to the needs they identify contributing to enhanced stability and to managing conflict in south Sudan, thus increasing grassroots capacities for peace building and reducing violent conflict. The SPF Program will reinforce and expand the number of zones of stability currently found in areas of Western Equatoria, southern Bahr el Ghazal, and parts of the Upper Nile, and extend their reach in other marginalized, opposition-controlled areas of the country. The program will support an improved environment for peace through grassroots reconciliation, followed by the consolidation of grassroots peace building and delivery of peace dividends for newly reconciled communities to reinforce peace progress.

The Anticipated Results of the SPF Program

The SPF program is an ambitious undertaking and by September 2005, 5 key results are anticipated to occur as a result of program implementation:

1. A constituency and demand for grassroots peace building promoted;
2. Improved and expanded facilitation and mediation initiatives promoting conflict transformation;
3. Expanded options available to communities displaced and separated by conflict;
4. Consolidated and expanded grassroots peace achievements; and
5. Improved institutional environment for effective and enduring grassroots peace building

Executive Summary of Notable Results Achieved During the Quarter

Supported 2 Peace and Reconciliation Conferences:

- **Wunlit II People to People Conference**, Mayon Abun in Tonj County, July 6-13, 2003. Implemented and facilitated by the Peace and Advocacy desk of the New Sudan Council of Churches (NSCC). Over 100 delegates attended drawn from Nuer communities of West Bank Upper Nile and Dinka communities East Bank Bahr el Ghazal. Outcomes include (1) reinforcement of the peace agreement / covenant signed in Wunlit 1; (2) sustained peace in light of emerging issues in the area; and (3) identification of follow up actions.
- **Reconciliation Meeting among Toposa sections** (Paringa, Riwoto, Machi), September-October 2003, Kapoeta County. Consulted with Kapoeta County Security Committee charged with return of Buya-Toposa stolen cattle. Local indigenous CBOs recommended appropriate mechanisms to continue harmonization. *Facilitation by SPF Pact and AU-IBAR.*

Provided Significant Follow-Up to Peace Meetings & Conferences:

- **Conducted site visits/ meetings to follow-up to All Upper Nile Peace Conference (AUNPC):**
 - **Boma**, August 15-20, 2003, conducted meetings with various community groups in order to build consensus with local CBOs and authorities on grass-roots approaches to peace-building in Pibor County. Activities included mapping conflicts, assessing local institutions working in the area, and following-up on the All-Upper Nile Peace Conference and Pochalla conference.
 - **Likuongole**, August 24-31, 2003 .. Reached consensus and developed a work plan on Murle-led peace initiatives with their neighboring communities through a participatory mapping exercise, identification of community peace players in Murle land, and development of community action plans. Workshop participants resolved to (1) set up a peace centre in Likuogole; (2) allow chiefs and Murle elders to restrain youth from raiding neighboring communities, and (3)to open up contact with neighbors through designated peace messengers. Other agreements made: (1) to increase the

membership of the Murle Peace Committee; (2) peace meeting proposed for November 2003 involving Murle and all of their neighbors; (3) to solicit support for the Murle Peace Committee.

- **Consultations with Upper Nile Peace Committee.** Ongoing consultations and meetings in order to develop a common follow-up plan for the All-Upper Nile Conference

- **Conducted workshop to follow-up to Wunlit II and Pankar Consultations:**
 - Rumbek, September 17-20, 2003. Initiated development of county development planning for the 6 eastern counties of Bahr el Ghazal, to be taken to county level in the next quarter. These County Plans of Action will be presented in Mvolo County in January 2004. *Co-facilitated by Pact and NSCC.*

Provided Rapid Response:

- **Lankien.** Following a series of urgent meetings between church leaders and NSCC, a quick response team of 17 church leaders from and community elders were dispatched to Lankien to effect the cessation of hostilities and mediate between the two sub-clans of Ciang-Poul and Cieng-Tiang. A peace agreement was signed and a blood compensation scheme agreed. *Facilitated by Consortium partner NSCC, late July 2003.*

Supported Capacity Improvement of Communities to Demand & Manage Peace:

- **Lou-Nuer consultative conference, facilitated by NSCC** to help communities review the stand of Lou Nuer in relation to themselves and others geared towards development of a community agreement on the people-to-people process for Lou-Nuer, and a common understanding on peace among the Lou-Nuer.
- **Preparation of women of Bahr el Ghazal leaders workshop** on role of women leaders in conflict transformation and peace building; good governance and rule of law, and democracy and human rights issues (Yirol). *Facilitated by NSCC.*

Supported the Utilization of Early Warning Systems:

- **Conducted Conflict Early Warning Systems Training** for SPF Consortium Partners, facilitated by AU-IBAR, Nairobi, Sept. 12, 2003. Developed an action plan to improve the implementation and use of early warning monitoring systems

Expanded Options Available to Communities Displaced & Separated by Conflict.

- **Began development a broad strategy for “transition areas” and mechanisms.** Conducted visits to Northern Bahr El Ghazal, (Agok, Abyei County, and Malualkon, Wanyjok and Warawar, Aweil East County), August 16-September 1, 2003, to regularize relationships across the “border area, and assure peaceful resettlement of returnees, in support of the Greater Aweil Dialogue and Ngok Dinka Dialogue of Abyei.

Improved Institutional Environment for Effective Peace Building:

- **Engaged the National Working Group for Civic Education (NWG-CE)** on the development of a national strategy for civil society organizations engaged in peace and civic education. *The group is chaired by BYDA.*
- **Continued engagement with informal donor working group** of south-south issues, coordinated by US Embassy.
- **Follow-up on Dialogue with Judiciary / Establishment of the Rule of Law focal Point**, mid-July 2003, led by Christian Aid. The establishment of the Focal point for the rule of law marks an important leap forward in terms of planning for improved rule of law in Southern Sudan. The focal point will facilitate co-ordination of support to the Rule of law institutions individually and to help these sectors plan together. The focal point is comprised of representatives from the Secretariat for Legal Affairs, the Judiciary, the Police, prisons and wildlife protection agencies, the South Sudan Law Society (civil society) and UNDP and Christian Aid. **Rule of Law meeting in Rumbek**, Sept. 12-16, 2003, *implemented by Christian Aid.* First official meeting of group. Donors and supporting agencies attended from Nairobi, Khartoum and beyond. The meeting extended the mandate of the focal point to include finalizing a 'framework document to map out and sequence the development of the sectors and support required. Work on an MOU and various terms of reference are under way.

II. Quarterly Progress

II-a. Milestone Comparison of Planned to Actual Events During the Quarter (July 1 – September 30, 2003)

SPF MILESTONE ACTIVITIES		
IR1. Increased action by an enlarged constituency demanding & managing grassroots peace building.		
Planned this quarter	Actual this quarter	Notes
Distribution of information	Distributed proceedings from All Upper Nile Peace Conference. Distributed proceedings from Ngok of Abyei People's Conference. Distributed proceedings from the Greater Aweil Dialogue.	
IR 2. Improved and expanded facilitation and mediation initiatives promoting conflict transformation		
Planned this quarter	Actual this quarter	Notes
Capacity building meetings/trainings	Lou-Nuer consultative conference , facilitated by NSCC. Held in Nairobi to review the stand of Lou Nuer in relation to themselves and others. Expected results included community agreement on the people-to-people process for Lou-Nuer, and a common understanding on peace among the Lou-Nuer. Preparation of women of Bahr el Ghazal leaders workshop on role of women leaders in conflict transformation and peace building; good governance and rule of law, and democracy and human rights issues (Yirol). Facilitated by NSCC.	
Facilitate and resource selected fora (regional and local) to convene peace dialogues	Wunlit II People to People Conference , Mayon Abun in Tonj County, July 6-13, 2003. Implemented and facilitated by the Peace and Advocacy desk of the New Sudan Council of Churches (NSCC). Participation (over 100 delegates) was drawn from Nuer communities of West Bank Upper Nile and Dinka communities East Bank Bahr el Ghazal, including Peace Councilors, chiefs, Women and Youth organizations, Civil Society Organizations and SPLM regional and County Secretaries. The purpose for the conference was to (1) reinforce the peace agreement / covenant signed in Wunlit 1; (2) sustain the peace in light of emerging issues in the area; and (3) to identify unfinished tasks requiring completion. The conference reviewed Wunlit I resolutions and implementation processes undertaken by respective communities and authorities. It also addressed other emerging issues in the light of the overall peace initiative that is hitherto being facilitated by IGAD countries in collaboration with other countries engaged in the Sudan peace process. Conference delegates adopted group recommendations as conference resolutions in the plenary. It was agreed that guidance and greater involvement is required from SPLM/A leadership regarding the implantation of the agreement. It was also agreed that border county secretaries meet sometime in November. Weather-related transportation posed challenges for the conference organizing committee to secure timely and affordable transport, resulting in reduced participation and increased transport costs. Reconciliation among Toposa sections (Paringa, Riwoto, Machi), September-October 2003, Kapoeta County, led by AU-IBAR: <ul style="list-style-type: none"> • <i>Consulted with Kapoeta County Security Committee charged with return of Buya-Toposa stolen cattle.</i> As a result of meeting with the Security Committee, it became clear that force should not be used to recover stolen cattle, and the Committee concluded that reconciliations are the sole best seeds for peace. Local indigenous CBOs were then recommended to be the appropriate mechanisms to continue conducting harmonization meetings, with facilitation by SPF and AU-IBAR. • <i>Held meetings with the individual sections of Paringa, Riwoto, Machi.</i> Individual meetings held with Paringa, Machi (approximately 200 participants), and Riwoto (approximately 400 participants), where each section accepted reconciliation with other sections, as well as with the Buya. • <i>Held a peace meeting for the 3 sections combined to make a united front to make peace with Buya.</i> As of this meeting, the 3 sections have all united for peace with the Buya and other neighbors, it will be very difficult for one of them to break it unilaterally. 	

<p>Follow-up to peace meetings and conferences</p>	<p>Follow-up to All Upper Nile Peace Conference (AUNPC): In response to 2 proposals received following the AUNPC to support resolutions calling for local peace meetings in recognition of successful initiatives, 2 site visits/meetings were conducted:</p> <ul style="list-style-type: none"> • Consultative meetings in Boma, August 15-20, 2003, conducted with various community groups (local authorities, youth groups, international NGOs, Jie and Kachipo representatives, women and hospital staff) in order to build consensus with local CBOs and authorities on grass-roots approaches to peace-building in Pibor County. Activities included mapping conflicts, assessing local institutions working in the area, and following-up on the All-Upper Nile Peace Conference and Pochalla conference. • Likuongole Peace Workshop, August 24-31, 2003 to reach consensus and develop a work plan on Murle-led peace initiatives with their neighboring communities through a participatory mapping exercise, identification of community peace players in Murle land, and development of community action plans. Workshop participants resolved to (1) set up a peace centre in Likuongole; (2) allow chiefs and Murle elders to restrain youth from raiding neighboring communities, and (3) to open up contact with neighbors through designated peace messengers. Other agreements made: (1) to increase the membership of the Murle Peace Committee; (2) peace meeting proposed for November 2003 involving Murle and all of their neighbors; (3) to solicit support for the Murle Peace Committee. • Consultations with Upper Nile Peace Committee. Ongoing consultations and meetings with the joint Upper Nile Peace Committee, comprised of members of the Upper Nile Peace and Development Task Force and the Upper Nile Inter-Denominational Pace Committee in order to develop a common follow-up plan for the All-Upper Nile Conference <p>Follow-up to Dialogue with Judiciary (Rumbek, February, 2003):</p> <ul style="list-style-type: none"> • Establishment of the Rule of Law focal Point, mid-July 2003, led by Christian Aid. The establishment of the Focal point for the rule of law marks an important leap forward in terms of planning for improved rule of law in Southern Sudan. The direct link between the rule of law (or lack of it) and success of peace building and conflict resolution has been highlighted by communities themselves in many of the SPF funded conferences. The focal point is comprised of representatives from the Secretariat for Legal Affaires, the Judiciary, the Police, prisons and wildlife protection agencies, the South Sudan Law Society (civil society) and UNDP and Christian Aid. The focal point aims to facilitate co-ordination of support to the Rule of law institutions individually and to help these sectors plan together. • Rule of Law meeting in Rumbek, Sept. 12-16, 2003, <i>implemented by Christian Aid</i>. The Rule of Law Focal Point conducted the rule of Law consultative meeting in Rumbek, the first of its kind. Donors and supporting agencies attended from Nairobi, Khartoum and beyond. The meeting extended the mandate of the focal point that has been tasked with finalizing a 'framework document to map out and sequence the development of the sectors and support required. Work on an MOU and various terms of reference are under way. <p>Follow-up to Wunlit II and Pankar Consultations: Follow-up workshop, Rumbek, September 17-2q, 2003.</p> <ul style="list-style-type: none"> • Co-facilitated by Pact and NSCC. Follow-up workshop to Pankar Consultations and Wunlit II, to initiate development of county development planning for the 6 eastern counties of Bahr el Ghazal, to be taken to county level in the next quarter. Participants included 2 SPLM Regional Secretaries for Political Affairs and for Administration for Bahr el Ghazal region participated. These County Plans of Action will be presented in Mvolo County in January 2004. 	
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Follow-up to peace meetings and conferences	<p>Follow-up to All Kidepo Valley Peace Conference:</p> <ul style="list-style-type: none"> • Pokot Women's Crusade, August 19-22, 2003. Visit conducted to South Turkana district to observe Pokot women Peace crusaders at the Turkana grazing areas along Turkana Border with Pokot, an AU-IBAR-facilitated effort. Provided lessons learned for SPF adaptation. • Consultations with local CBO Toposa Development Association to develop a proposal on cattle return to Dodoth and Marille, <i>Lokichokio, Kenya, August 2003, Pact in collaboration with Au-IBAR and other stakeholders.</i> Ongoing support provided. • Planning session for Eastern Equatoria, Lokichokio, Kenya, Sept. 23-24, 2003. <i>Facilitated by Pact, in collaboration with AU-IBAR.</i> This session brought together key stakeholders from the region, including local authorities, CBOs and other stakeholders, to develop priorities for Budi, Kapoeta and Torit counties and initiate the community action planning process. 	
Provide rapid response	<p>Lankien. Facilitated by Consortium partner NSCC, late July 2003. Following a series of urgent meetings between church leaders and NSCC, a quick response team of 17 church leaders from Presbyterian Church of Sudan (PCOS) and community elders were dispatched to Lankien to effect the cessation of hostilities and mediate between the two sub-clans of Ciang-Poul and Cieng-Tiang. A peace agreement was signed and a blood compensation scheme agreed. As a result, communities are sharing common services and resources, such as the Lankien Health Centre, and grazing and water points. This activity in fact helped to pave the way for all Nuer involvement in the future All-Nuer Conference being planned for late 2003.</p>	
Support the utilization of early warning systems (EWS) at the community level	<p>Conflict Early Warning Systems Training for SPF Consortium Partners, facilitated by AU-IBAR, Nairobi, Sept. 12, 2003. The purpose of this workshop was to explore the whole area of Conflict Early Warning and Early Response Systems with a view to applying the concept to the Sudan Peace Fund initiatives in the field; and to come up with an action plan on improving the monitoring of the progress in implementation and the impact being realized from the Program. Areas covered during this training included: The concept of Conflict Early Warning and Response: What is it and where does it fit into SPF programming?; Conflict phases and basic terms- where has SPF's work focused over the last one year? Where should the emphasis be in the future?; the IGAD Conflict Early Warning and Response Network - implications for SPF; Monitoring Program impact – The case study of the CAPE Unit of AU-IBAR and how lessons learned can inform the SPF program; and the Development of an Action Plan.</p>	

IR 3. Expanded options available to communities displaced and separated by conflict.

Planned this quarter	Actual this quarter	Notes
Follow-up to peace meetings and conferences	<p>Monitoring visit to Northern Bahr El Ghazal, (Agok, Abyei County, and Maluakon, Wanyjok and Warawar, Aweil East County), August 16-September 1, 2003. The purpose of this visit was to inform the development of SPF's sub-regional strategy for Northern Bahr el Ghazal to consolidate peace, regularize relationships across the "border area, and assure peaceful resettlement of returnees, in support of the Greater Aweil Dialogue and Ngok Dinka Dialogue of Abyei. Specifically, the objectives of this field visit were to: identify what key issues must be addressed in order to keep the peace and ensure the peaceful resettlement of those uprooted by war; determine the best options for cross-lines approach within the SPF strategy; identify mechanisms for implementing and monitoring the strategy (to include assessment of existing capacities, identification of capacity building and other resource needs, etc.); identify specific follow-up actions and tasks for the Greater Aweil Dialogue and Ngok Dinka Dialogue; develop a process of community buy-in to a common, locally-owned sub-regional approach; assess status of SPF's NBeG water program; and to assess specific differences between Abyei and Aweil to be highlighted in the strategy. The 5-person team consisted of 2 SPF staff and members of SPF partners ACAD and BYDA. After consultations with various stakeholders on the ground, the team began to develop a recommended action/operational plan with clear roles and responsibilities (including various stakeholder roles) for dry season priorities for each of conferences, identified training needs necessary to implement the plan; assessed SPF's water development activities and recommended next steps; identified SPF priorities for Year 2, and began to develop an outline of broad strategy for "transition areas" and mechanisms.</p>	
Establish linkages with other agencies to consolidate implementation of community-based plans	<p>Development of South Blue Nile strategy, led by Christian Aid. The Plan is a general development framework to assist in providing links between SPF and Funj issues.</p>	

IR 4. Consolidated and expanded grassroots peace achievements

Planned this quarter	Actual this quarter	Notes
Maximize post conflict interventions (basic services)	<p>On-going. Borehole drilling being executed under sub-awards (CRS, World Vision, Supraid, IAS) suspended during the rainy season due to accessibility and feasibility. No progress made since end of last reporting period. Activities expected to resume in November 2003, after rains subside.</p>	

IR 5. Improved institutional environment for effective sustainable grassroots peace building		
Planned this quarter	Actual this quarter	Notes
Strengthen the capacity of CSOs to organize around peace-building objectives	Engagement with National Working Group for Civic Education (NWG-CE) on the development of a national strategy for civil society organizations engaged in peace and civic education. The NWG-CE is a group of indigenous organizations that came together to forge a common approach to issues concerning peace and civic education in the post-war Sudan. Te group is chaired by BYDA	
YOUTH!!	Need summary info from Fred or Luca!	
Supporting a guiding framework for peace-building initiatives	Ongoing. Continued engagement with informal donor working group of south-south issues, coordinated by US Embassy.	
SPF Administrative Activities		
Planned this quarter	Actual this quarter	Notes
Establish field bases in Sudan	<p>On-going. Site for East Bank hub identified in Kapoeta in negotiation with local authorities. Contractors sourced for construction, transport and materials suppliers. Construction foreman hired; skilled labor identified. Site cleared, with construction beginning on August 2.</p> <p>On-going. Site for West Bank hub (Rumbek) identified, and negotiations under way with local authorities.</p>	

II-b. Information on Personnel and Technical Assistance

SPF Personnel

GEORGE ECHOM, Community Development Officer for Equatoria hired.

ALEXANDER DANNE, Legal Consultant, to strengthen links between SPF and the judicial sector.

Local STTA Support this Quarter

Marshal Stephen (Boma only) and James Chacha and Rise Ole Sale accompanied SPF Community Development Officer Sam Lony to Boma for the Boma Consultative meetings and Likuongole Peace Workshop.

Kuol Diem Kuol, Abyei Community member(Northern Bahr el Ghazal field visit).

Expatriate STTA this Quarter.

FIONA EDWARDS, to provide management, technical and administrative support to the SPF team.

II-c. Issues Requiring Immediate Support/ Attention by USAID

None this quarter.

III. Upcoming Events Planned.

III-a. Upcoming Meetings / Events (SPF Led or Supported Activities)

Workshops/ Conferences/ Training	Proposed Date	Location	Invitees
1. All Nuer Conference	TBD	Upper Nile	Nuer stakeholders
2. South-South Dialogue	TBD	TBD	
3. Pankar follow-up (county action plans)	October, November	6 counties of BeG	Local authorities and other stakeholders
4. N. BeG cluster follow-up visits	October	Aweil, Abyei	
5. Murle Dialogue	October/November	Upper Nile	Local authorities and other stakeholders
6. Kidepo Valley planning	November	E. Equatoria	
7.			
8. PAUL, NEED SOME HELP HERE! WHAT AM I FORGETTING?			

III-b. Planned Travel

The SPF program plans the following travel for the upcoming quarter (October-December):

Travel Purpose	By Whom	Where	Tentative Dates
East Bank (Kapoeta) hub development monitoring	G. Echom; F. LeGregam; B. Polidoro, P. Murphy, T. Syengo		
West Bank (Rumbek) hub final negotiations	F. LeGregam; B. Polidoro, T. Syengo, K. Bol		
Northern Bahr el Ghazal monitoring	A. Freeman, K. Bol		
Pankar follow-up	K. Biol, P. Murphy, A. Freeman		
Murle Dialogue	S. Lony		
Monitoring of cattle return (Dodoth/Marille)	G. Echom		
Any grant compliance visits?			
Monitoring of water activities	B. Polodoro, K. Bol, F. LeGregam	Northern Bahr el Ghazal	

IV. Performance Update

Performance is deemed to be on track with cooperative agreement.

V. Statement of Work - Administrative Information:

Contract Data: Total estimated cost \$9,997,606

1. Expenditures (last three months): \$ 449,830.85
2. Cumulative expenditures to date: \$ 1,650,744.63
3. Remaining unexpended balance: \$ 8,346,861.37