

PD-ABJ-098

10/1/93

USAID/DOMINICAN REPUBLIC

SEMI-ANNUAL PROJECT STATUS REPORT

OCTOBER 1, 1993 - MARCH 31, 1994

## **MISSION DIRECTOR'S NARRATIVE**

## I. Mission Director's Narrative

### A. Overview Statement

During the first semester of FY 94, the Mission continued to adjust its program to reflect a declining budget, to reshape the project portfolio to conform more closely to the new Agency goals and to complete a transition to new senior mission management. The Mission will continue the practice of designing and implementing its projects with maximum participation of local NGO and PVO entities, and, if the new government resulting from the May 16 general election chooses to be more active in the social sectors, with the public sector as well. By employing this methodology, the Mission has successfully implemented a number of innovative projects, several which will be described in greater detail in section B of this Narrative. Moreover, we intend to assess and, as necessary, reinforce the contribution of each project to poverty alleviation objectives. As a first step in this process, the Mission analyzed its projects to determine how much each project directly contributes to poverty alleviation, empowers the poor, and levels the playing field for the poor. On the financial management side, the overall mission pipeline has been declining in rough proportionality with the recent decline in the OYE for the Dominican Republic. Furthermore, the projects with the largest pipeline are the most recently authorized projects which are now beginning their implementation phase.

The Mission continues to manage its program in furtherance of its three strategic objectives, which correspond to the Agency's goals of economic growth with equity, population and health and democracy building. As a result of decisions reached during the LAC Bureau review of the Mission's FY 94-95 Action Plan, plans for adding an additional strategic objective aimed at assisting the Dominican Republic identify and implement solutions to its water management problems were dropped and work on the proposed project to support this effort was cancelled. Because environmental problems will be a drag on economic growth, the Mission will seek out opportunities to address these problems within the context of existing and planned projects, including, for example, by broadening of eligibility criteria for sub-projects with NGOs and PVOs to include efforts at environmental protection and resource management activities and by identifying and addressing pollution issues under the electrical energy project. Baseline data for the strategic objective and program outcome indicators, which monitor program results, have been obtained, a year by year set of targets has been established, and the Mission expects to report fully on the actual accomplishments vs targets in the next Action Plan.

### B. Activity Highlights

#### 1. Portfolio Management

During this semester USAID/DR continued its efforts to consolidate its portfolio. As indicated in the recently submitted FY 95-96 Action Plan, we adjusted the strategic objective framework to reflect reduced levels of both operating and program budgets. The

following decisions were taken:

- Strategic Objectives 1 and 2 were redefined and the Micro & Small Business Development and Private Initiatives in Primary Education projects now come under S.O. 1 since they directly support the alleviation of poverty by generating employment and improving living conditions of the poor.
- Elimination of the environmental Strategic Objective (previously S.O. 3), which focussed on increasing the availability of water. The Mission will incorporate environmental support into its sustained economic growth with equity objective.
- Advancing the PACD of the University Agribusiness Partnership Project (517-0243) to 1995, now scheduled to end on June 30, 1996. The level of technical assistance and training provided by the Midwest Universities Consortium (MUCIA) under the Project will be reduced and no additional funding will be obligated.
- Planned annual incremental funding for the Democratic Initiatives Project (517-0265) has been reduced by 10 percent.
- Financing of USPSC project managers for the Democratic Initiatives and Economic Policy and Practice projects will be provided from the project budgets. Both projects were amended to include adequate funds for these contracts.

During the semester, USAID/DR obligated \$3.3 million of its \$10.75 million FY 94 OYB as incremental funding for ongoing projects, thus increasing total cumulative obligations from \$60.7 million to \$64 million. The total obligated amount for the semester by project was as follows:

S.O. 1 Sustained Environmentally-Sound Economic Growth with Equity

Electrical Energy Restructuring (517-0270)	\$ 597,800
Economic Policy and Practice (517-0262)	17,234
Priv Initiatives in Primary Ed (517-0251)	600,000

S.O. 2 Stabilized Population Growth and Improved Health Status

PVO Co-Financing (517-0247)	\$ 1,200,000
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SO. 3 Increased Participation in the Democratic Process

Democratic Initiatives (517-0265)	\$ 835,536
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The Mission's total authorized LOP funding increased by \$6.3 million, from \$105 million to \$111.3 million, resulting from an increase by this amount in the authorized LOP for the PVO Co-Financing Project.

The number of activities in the Mission portfolio decreased slightly during the semester. USAID/Dominican Republic began the semester with 12 active DA projects, one ESF program, a PL-480 Title II program, 3 active local currency funded activities, 8 local currency funded activities which were counterpart components to DA projects, and two other programs. At the end of the semester the portfolio size was 12 active DA projects, 4 active local currency activities, a PL-480 Title II program, and 8 local currency funded activities which are counterpart components to DA projects.

Approximately three years ago, the Mission revised its operating procedures to improve the monitoring and effectiveness of its local currency-funded program. The local currency portfolio currently consists of 10 activities with a total program budget of the local currency equivalent of \$15.8 million from residual PL 480 Title I, ESF cash transfers and Section 416 program. Most of these funds are dedicated to financing the counterpart requirements of dollar funded projects, along with the local currency coordinating unit in the GODR. In addition to these funds the Mission manages the local currency equivalent of \$32.9 million generated from a Section 108 program. These funds are apportioned to six local commercial banks which are financing activities to foster the development of private enterprise institutions.

At the end of the reporting period, the Mission had eight Central and Regional projects operating in the Dominican Republic rated as "A", i.e. supportive of the mission objectives and manageable by the mission. The project names and numbers are listed below:

- Private Sector Energy Development (936-5738)
- Learning Tech for Basic Education (936-5818)
- Cooperative Assoc of States for Scholarships (598-0661)
- Parks in Peril (598-0782)
- Environ and Nat Resources Policy and Training (936-5555)
- Environmental Pollution Prevention (936-5559)
- Floresta FY 92 Outreach Program (Cooperative Grant)
- Caribbean Regional Forestry Advisor (USDA PASA)

The Mission has been periodically reviewing the Central and Regional project portfolio in collaboration with the Global and LAC Bureau in an effort to reduce the number of Category B and C projects, i.e. those projects which are not consistent with the mission strategy and/or which it cannot manage.

The Mission has a PL-480 Title II program, which is an important element of the portfolio supporting the population and health strategy. The 94-96 MYOP from CARE, which was approved in October 1993, is concentrated in two major areas: maternal-child health and environmental sanitation food-for-work. The MCH program distributes food to groups with the highest risks of malnutrition. In addition to the supplementary food, members of village mothers' clubs, where the food is distributed, are trained to identify and address the problems of malnutrition within the home. In addition, food is distributed to recent urban immigrants from rural areas as compensation for labor on health and sanitation projects in their communities. The PL 480 Title II program helps improve the quality

of life of an estimated 112,500 low-income people.

## 2. Notable Project Results

Electoral Reform Project (517-0269). This Project was authorized on June 25, 1993, with a total life of project funding of \$1.7 million and a counterpart contribution of \$16.0 million. The Junta Central Electoral (JCE) is the GODR electoral authority responsible for implementing the Project with technical assistance provided by International Foundation for Electoral Systems (IFES). The Project's objective is to increase the effectiveness and integrity of the Dominican electoral process. The project played an important role in organizing the necessary logistics so that the May 16 election could be conducted as scheduled and in providing the means for tallying the final vote and identifying irregularities which are now being deliberated. The problems of this election, particularly the omission of registered voters from the voting lists, will serve as a valuable lesson for the electoral authorities during the upcoming five years as they seek to ensure that the next election is fair and impartial. The project was graded "C" due to the substantial senior Mission management involvement, not because it was unsuccessful.

Micro and Small Business Development Project (517-0254). This \$7.25 million, seven-year project was initiated on July 18, 1990. The Project mid-term evaluation was conducted during the period. The preliminary findings of this evaluation concluded that the Project is meeting or exceeding the vast majority of its objectives. Most importantly, approximately 21,000 informal small and micro-enterprises currently have access to credit under this Project. The microenterprise sector accounts for approximately 23 percent of GDP and provides employment for approximately one quarter of the economically active population in the Dominican Republic. The microenterprise sector is often the recourse of the poor and of women who may have limited opportunities and face discrimination in the formal sector. It provides income opportunities for the most disadvantaged in a macro-economy still characterized by sizeable unemployment and underemployment.

### C. Problems and Delays

There are no significant problems and delays affecting the implementation of the Mission portfolio.

### D. Pipeline Analysis

Between 1989 and the end of FY 93, the Mission cut its pipeline in half. The first semester of FY 94 ended with an active project pipeline of \$29.2 million, a further 7 percent decrease from the FY 93 year end pipeline of \$31.4. The pipeline continues a fairly normal ageing pattern. Only 7 percent of the pipeline, the PVO Co-Financing Project (517-0247), has unexpended obligations over 3 years old. This Project, which experienced a nine month delay before implementation could begin, has now received a large number of sub-project grant proposals and the total amount obligated to date is almost fully committed. It is expected that, during the

next semester, approved sub-projects will begin implementation and expenditures will rise, thus reducing the current pipeline. The rate of expenditure should continue to increase during the succeeding semesters as the rate of sub-project approval and expenditure accelerates. It should be noted that the Mission has nine Category II terminated projects with a total obligation of \$42 million and an ending pipeline of \$1.2 million for which expenditures are still being recorded.

#### E. Mission Issues

1. PL 480 Title II Budget Allocation. Until 1990, the PL 480 Title II program implemented by CARE consisted of traditional food distribution. Beginning in FY 91, with the Mission's encouragement, CARE proposed a new approach to food-assisted development in the areas of maternal-child health and environmental sanitization food for work. In other words, the food is now used not only as a nutritional supplement but as an incentive for at risk groups and low income communities to participate in a broad program of health care. FFP has recently proposed a nearly 50 percent cut in the FY 95 allocation for this program. The Mission requests a reconsideration of the original request on the basis that the PL 480 Title II program is a crucial element in the overall Mission strategy to achieve its population and health development targets.

2. Central and Regional Projects. The Mission continues to review country clearance requests for travel related to Central and Regional projects being implemented in the Dominican Republic. However, we have found that it takes valuable management time, which could be used more effectively on other Mission matters, to negotiate with the requesting office if the decision is made to disapprove the requested travel. Therefore, in order to reduce the time now occupied dealing with these travel requests, as well as to ensure a more cohesive and mutually supportive program of Mission, Central and Regional projects, the Mission asks that the Central and Regional programs participate in the development and review of the country strategy and all activities authorized for implementation in the Dominican Republic be consistent with and complementary to the approved strategy. In this way, the Mission will be able to respond rapidly, and more often positively, to requests for travel clearance from the Central and Regional projects.

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J. Wayne Butler  
Acting Mission Director

## TABLES

## FINANCIAL SUMMARY OF USAID/DOMINICAN REPUBLIC PORTFOLIO

TABLE 1 OCTOBER 1, 1993 - MARCH 31, 1994																	
PROJ. NUM.	PROJ./PROGRAM TITLE	INIT. OBLIG. CAT.	LAST REV. DATE	%LOP PACD	%OBL. ELAP EXP.	AUTH. AMOUNT	CURRENT FY OBLIG.	CUMMULAT. OBLIGATIONS	MORTGAGE BEGINN. FY	PIPELINE	PLANNED SEM. EXP.	ACCRUED SEM. EXP.	ACC. AS % OF PLANNED	CUMMULAT. ACC. EXPEND	ENDING PIPELINE	EXPEND. NEXT SEM.	
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)	(13)	(14)	(15)	(16)	(17)	(18)
<b>CATEGORY I ACTIVE PROJECTS</b>																	
<b>S.O.1. SUSTAINED ENVIRONMENTALLY-SOUND ECONOMIC GROWTH WITH EQUITY</b>																	
0216	Development Training	05-Aug-86	24-Aug-95	85%	89%	15,000,000	0	15,000,000	0	2,600,357	809,361	949,866	117%	13,349,509	1,650,491	499,010	
0243	Univ. Agrib. Part.	29-Jun-89	30-Jun-96	68%	82%	12,000,000	0	8,480,783	3,519,217	2,061,731	581,445	514,779	89%	6,933,831	1,546,952	675,950	
0251	PIPE	29-Aug-90	30-Jul-97	52%	51%	5,500,000	600,000	4,762,957	737,043	2,142,100	563,500	419,207	74%	2,440,064	2,322,893	546,500	
0254	Micro and Small Buss.	18-Jul-90	30-Jun-97	53%	72%	7,250,000	0	7,250,000	0	3,079,122	350,070	1,043,771	298%	5,214,649	2,035,351	680,600	
0262	Ec. Policy & Practice	22-Jun-92	31-May-97	36%	34%	6,170,000	17,234	2,367,234	3,802,766	2,079,112	629,100	526,258	84%	797,146	1,570,088	568,000	
0264	Economic Education	30-Jul-91	30-Jul-95	67%	72%	500,000	0	500,000	0	197,374	57,000	56,790	100%	359,416	140,584	52,000	
0267	Trade Pract. & Prod.	30-Aug-93	30-Sep-00	9%	0%	7,000,000	0	1,800,000	5,200,000	1,800,000	30,000	316	1%	316	1,799,684	170,000	
0270	Elect. Energy Sect. Rest.	15-Sep-93	31-Mar-96	21%	2%	4,000,000	597,800	4,000,000	0	3,402,200	910,000	88,960	10%	88,960	3,911,040	1,051,000	
<b>SUB-TOTAL</b>				<b>66%</b>	<b>57,420,000</b>	<b>1,215,034</b>	<b>44,160,974</b>	<b>13,259,026</b>	<b>17,361,996</b>	<b>3,930,476</b>	<b>3,599,947</b>	<b>92%</b>	<b>29,183,891</b>	<b>14,977,083</b>	<b>4,243,060</b>		
<b>S.O.2 STABILIZED POPULATION GROWTH AND IMPROVED HEALTH STATUS</b>																	
0247	PVO Co-Financing	22-Sep-89	30-Aug-96	65%	29%	9,500,000	0	9,500,000	0	7,631,083	1,280,896	865,749	68%	2,734,666	6,765,334	1,317,767	
0259	Family Plann. & Health	11-Jun-93	30-Sep-00	10%	19%	26,595,000	0	4,857,000	21,738,000	4,857,000	1,906,680	938,723	49%	938,723	3,918,277	2,295,942	
<b>SUB-TOTAL</b>				<b>26%</b>	<b>36,095,000</b>	<b>0</b>	<b>14,357,000</b>	<b>21,738,000</b>	<b>12,488,083</b>	<b>3,187,576</b>	<b>1,804,472</b>	<b>57%</b>	<b>3,673,389</b>	<b>10,683,611</b>	<b>3,613,709</b>		
<b>S.O.3 INCREASED PARTICIPATION IN THE DEMOCRATIC PROCESS</b>																	
0265	Democratic Initiatives	12-Mar-92	11-Mar-02	20%	17%	9,727,000	835,537	2,530,289	7,196,711	1,537,725	500,000	284,407	57%	441,434	2,088,855	650,000	
0269	Electoral Reform	25-Jun-93	30-Mar-95	43%	13%	1,697,000	0	1,697,000	0	1,617,000	370,000	148,749	40%	228,749	1,468,251	350,000	
<b>SUB-TOTAL</b>				<b>16%</b>	<b>11,424,000</b>	<b>835,537</b>	<b>4,227,289</b>	<b>7,196,711</b>	<b>3,154,725</b>	<b>870,000</b>	<b>433,156</b>	<b>50%</b>	<b>670,183</b>	<b>3,557,106</b>	<b>1,000,000</b>		
<b>SUB-TOTAL ACTIVE PROJECTS</b>				<b>44%</b>	<b>104,939,000</b>	<b>2,050,571</b>	<b>62,745,263</b>	<b>42,193,737</b>	<b>33,004,804</b>	<b>7,988,052</b>	<b>5,837,575</b>	<b>73%</b>	<b>33,527,483</b>	<b>29,217,800</b>	<b>8,856,769</b>		
<b>CATEGORY II TERMINATED PROJECTS</b>																	
0186	Agribusiness Prom (G)	N/A	23-Aug-85	31-Dec-92	100%	98%	5,500,000	0	5,449,114	0	121,178	13,698	**	5,341,634	107,480	.	
0190	Export & Inv. Prom.	N/A	28-Aug-85	15-May-92	100%	100%	10,600,000	0	8,010,809	0	14,509	0	**	7,996,300	14,509	.	
0214	Comm. Farm. Syst. (G)	N/A	15-Jun-87	31-Jul-92	100%	93%	7,170,000	0	6,436,382	0	475,572	0	**	5,960,810	475,572	.	
0237	Debt Conversion	N/A	26-Aug-88	31-Dec-92	100%	100%	3,500,000	0	1,379,670	0	2,389	0	**	1,377,281	2,389	.	
0229	Family Plann. & Serv.	N/A	19-Sep-86	30-Sep-93	100%	95%	6,950,000	0	6,350,000	0	272,025	(59,689)	**	6,618,286	331,714	.	
0239	Child Survival	N/A	29-Sep-87	30-Jun-93	100%	98%	5,652,000	0	5,652,000	0	129,568	11,273	**	5,533,705	118,295	.	
0252	Industrial Linkages	N/A	25-Sep-89	27-Feb-93	100%	95%	5,000,000	0	2,515,219	0	163,281	35,769	**	2,387,707	127,512	.	
0256	AIDS Prevention	N/A	01-Jun-88	21-Sep-92	100%	100%	2,799,582	0	2,799,582	0	4,942	3,433	**	2,798,073	1,509	.	
0640	PTIIC ****	N/A	28-Apr-87	30-Sep-94	100%	100%	3,373,798	0	2,949,489	0	5,747	0	**	2,943,742	5,747	.	
<b>SUB-TOTAL TERMINATED PROJECTS</b>						<b>50,545,380</b>	<b>0</b>	<b>42,142,235</b>	<b>0</b>	<b>1,189,211</b>	<b>4,484</b>	<b>**</b>	<b>40,957,538</b>	<b>1,184,727</b>			
<b>TOTAL DEOBLIGATIONS</b>																	
<b>CATEGORY III ACTIVE PROGRAM</b>																	
0263	Inv. & Trade Expansion	25-Sep-92	25-Sep-93	100%	100%	5,000,000	0	5,000,000	0	0	0	5,000,000	**	5,000,000	0	.	
<b>TOTAL (I+II+III)</b>						<b>160,484,380</b>	<b>2,050,571</b>	<b>109,887,528</b>	<b>42,193,737</b>	<b>34,194,015</b>	<b>7,988,052</b>	<b>10,842,059</b>	<b>**</b>	<b>79,485,001</b>	<b>30,402,527</b>	<b>8,856,769</b>	
<b>SOURCE: PSR PSR PSR PSR PSR MACS PO6B PSR MACS PO6B (8-10) MACS PO6B MACS P10B MACS PO6B (14/13) MACS PO6B (10-16) PSR</b>																	
Not Applicable																	
** Planned figures not available; percentages can not be estimated, or are negative.																	
*** Although no projects are listed under S.O. 3, project Nos. 517-0243 and 517-0247 support this S.O.																	
**** While the PACD for this project has not been reached, it was technically terminated during the first semester of FY 1992.																	

PIPELINE ANALYSIS  
USAID/DOMINICAN REPUBLIC  
March 31, 1994  
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TABLE 2

PROJECT NO	PROJECT TITLE	CUMULATIVE OBLIGATION	FY OBLIGATIONS (4)										PIPELINE (5)	PIPELINE (6)									
			1986	1987	1988	1989	1990	1991	1992	1993	1994	1986		1987	1988	1989	1990	1991	1992	1993	1994		
S.O. 1. SUSTAINED ENVIRONMENTALLY-SOUND ECONOMIC GROWTH WITH EQUITY																							
0216	Development Training	15,000	4,500	500	2,160	1,703	2,300	3,748	89	0	0	1,650	0	0	0	0	0	1,561	89	0	0		
0243	Univ. Agrib. Partn.	8,481	0	0	0	3,600	2,125	781	800	1,175	0	1,547	0	0	0	0	0	0	0	372	1,175	0	
0251	PIPE	4,763	0	0	0	0	1,534	330	1,040	1,259	600	2,323	0	0	0	0	0	0	0	464	1,259	600	
0254	Micro & Small Bus.	7,250	0	0	0	0	3,514	2,481	894	361	0	2,035	0	0	0	0	0	780	894	361	0		
0262	Economic Pol and Pract	2,367	0	0	0	0	0	0	850	1,500	17	1,570	0	0	0	0	0	0	0	53	1,500	17	
0264	Economic Education	500	0	0	0	0	0	300	0	200	0	141	0	0	0	0	0	0	0	141	0		
0267	Trade Pract. and Prod.	1,800	0	0	0	0	0	0	0	1,800	0	1,800	0	0	0	0	0	0	0	0	1,800	0	
0270	Elect. Energy Sect.	4,000	0	0	0	0	0	0	0	3,402	598	3,911	0	0	0	0	0	0	0	0	3,313	598	
S.O. 2. STABILIZED POPULATION GROWTH AND IMPROVED HEALTH STATUS																							
0247	PVO Cofinancing	9,500	0	0	0	3,000	1,683	2,532	2,100	1,185	0	6,765	0	0	0	265	1,683	1,532	2,100	1,185	0		
0259	Family Plan. & Health	4,857	0	0	0	0	0	0	0	4,857	0	3,918	0	0	0	0	0	0	0	3,918	0		
S.O. 3 INCREASED PARTICIPATION IN THE DEMOCRATIC PROCESS																							
0265	Democratic Initiatives	2,530	0	0	0	0	0	0	1,000	695	835	2,089	0	0	0	0	0	0	559	695	835		
0269	Electoral Reform	1,697	0	0	0	0	0	0	0	1,697	0	1,468	0	0	0	0	0	0	0	1,468	0		
TOTAL		62,745	4,500	500	2,160	8,303	11,156	9,172	6,773	18,131	2,050	29,218	0	0	0	265	1,683	3,874	4,531	16,815	2,050		
PERCENTAGES (%)		100%	7%	1%	3%	13%	18%	15%	11%	29%	3%	47%	0%	0%	0%	1%	6%	13%	16%	58%	7%		

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DOMINICAN REPUBLIC  
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1 PROJECT NO AND NAME	2 DATE OF INITIAL OBLIGATION	3 PROJECT DESIGNATION (A,B,C)	4 STATUS OF CPs (Cite only if there are any unmet CP older than 18 months)	5 SIZE OF PIPELINE (Cite if pipeline exceeds 2 years estimated annual obligations)	6 AGE OF PIPELINE (Cite if any obligation remains more than 50% unexpended 4 years after initial obligation)	7 ACCRUED EXPENDITURES (Cite if accrued expenditures are less than 60% of planned)	8 UNCOMMITTED BALANCE (Cite if balance exceeds 50% of obligation 18 months after the obligation)	9 EDPS A (Cite if Mission believes there is little chance of achieving EDPS before current PACD)	10 EDPS B (Cite if EDPS are being achieved at higher level or faster rate than expected)	11 AUDIT A (Cite if project has not been done in last 18 months)	12 AUDIT B (Cite if there are unresolved IG recommendations older than six months)	13 EVALUATION A (Cite if project has not been evaluated in last three years)	14 EVALUATION B (Cite if activity has PCS recommendations opened 6 or more months past PES target date for closure)
SUSTAINED ENVIRONMENTALLY SOUND ECONOMIC GROWTH WITH EQUITY													
0216 Development Training	05-Aug-86	B		XX					X				
0243 Univ Agrib Partnership	29-Jun-89	C		X									
0251 PIPE	29-Aug-90	B		X									
0254 Micro & Small Business	18-Jul-90	A		XX									
0262 Ec Policy & Practice	27-Jun-92	B		X									
0264 Economic Education	30-Jul-91	B		XX									
0267 Trade Pract and Productivity	30-Aug-93	C		X		X							
0270 Electrical Energy Sector Rest	15-Sep-93			X		X							
STABILIZED POPULATION GROWTH AND IMPROVED HEALTH													
0247 PVO Co-Financing	27-Sep-89	B		XX	X		XX					XX	
0259 Family Planning and Health	11-Jun-93	C		X		X							
INCREASED PARTICIPATION IN THE DEMOCRATIC PROCESS													
0255 Democratic Initiatives	12-Mar-92	B											
0259 Electoral Reform	25-Jun-93	C		X		X							
PROGRAMS													
0263 (ESF) Investment & Trade Expansion	25-Sep-92	A			NA	NA	NA			X			
PL-480 Title II	NA	B		NA	NA	NA	NA						
LC No. 2.07 Integrated Pest Management	26-Jul-90	A		NA	NA	NA	NA						
PL 480 Section 106	30-Jul-87	C		NA	NA	NA	NA			X			