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AFRICA
REGIONAL
ELECTORAL
ASSISTANCE
FUND

QUARTERLY REPORT
FIRST QUARTER, 1994

COOPERATIVE AGREEMENT NO. AOT-0486-A-00-2134-00

Submitted by:
The African-American Institute
April 28, 1994

I. SUMMARY

Consortium Activities

The Senior Project Council conducted one meeting during the last quarter, approving two new subproject proposals and reprogramming on two previously approved subproject activities.

II. NEW PROGRAM ACTIVITIES

The following is a list of subproject activities that were approved by the Senior Project Council during the first quarter, 1994.

Benin - NDI

NDI will provide a program to train political parties and civic organizations in anticipation of local elections in 1994 and national elections in 1995. Training will address political party organization, grassroots organizing and communicating party policies.

Sierra Leone - AAI

The Senior Project Council recommended an AAI assessment mission to Sierra Leone in anticipation of national elections.

III. UPDATE ON PROGRAMS IN PROGRESS

The following list summarizes the subproject activities that were previously approved by the Senior Project Council and the joint AID/State AREAF Committee and were in progress during the first quarter, 1994.

African Democracy Network Seminar - IRI

IRI conducted a training seminar on practical methods for the conduct of elections, involving representatives of indigenous election-related organizations from eastern and southern African nations. The conference brought together 120 high-level participants including parliamentarians, cabinet officials, election commissioners, political party representatives, and non-governmental organization officials. Discussion topics focused both on the technical organization of elections and on broader transnational issues such as the participation of women in African politics. Participants elected

steering committee members to develop plans for continued information exchange. The seminar took place February 2-4, 1994 in Gaborone, Botswana.

Democratic Consolidation - NDI

NDI conducted a legislative training program in Niamey for Nigerien, Beninois and Malian parliamentarians early in the first quarter. This was the first AREAF program to focus directly on post-election democratic consolidation. Approximately 25 legislators participated in the training program. The agenda topics included the role of political parties in a multi-party legislature, legislative oversight functions, constituency servicing, and the role of a loyal opposition.

Election Administration Colloquium - AAI/NDI

AAI/NDI continued preparations for a colloquium on the organization of elections, to consider the roles played by election administrators, NGOs, and developing African elections expertise. AAI/NDI are collaborating with the UN/EAU and IFES in the planning and implementation of the colloquium.

Uganda - AAI/IRI

AAI and IRI provided a comprehensive election assistance program to Uganda. AAI trained Ugandan election monitors and civic education trainers, provided technical assistance to the election commission, and provided commodities for Constituent Assembly elections. In addition, AAI conducted Parallel Vote Tabulation (PVT) training to local monitors and sent international observers to the elections. More than 14,000 Uganda Joint Christian Council (UJCC) monitors were present at the polling stations on election day. IRI trained numerous candidates' agents in poll watching, ballot security, and vote counting. IRI also conducted a workshop on the civic responsibility of political parties. The elections were generally considered to be transparent and fair. Due to delayed registration, the Constituent Assembly elections were postponed from December 1993 to March 28, 1994.

IV. INNOVATIONS AND DEVELOPING TRENDS

The preceding quarter has seen increased consolidation of information and experiences on democratization in Africa. The wealth of electoral experience in Africa now provides an opportunity for those involved to share lessons learned about the conduct of elections. The African Democracy Network and the Election Administration Colloquium represent two efforts by AREAF to respond to this important opportunity and to facilitate and institutionalize information exchange.

AREAF has now formally begun assistance to the process of post-election democratic consolidation. The Democratic Consolidation program in Niger brought together parliamentarians from the region to assess the means to improve and strengthen democratic governance in their respective countries. The partners anticipate similar and more extensive programs for other emerging democracies on the continent.

The Ugandan election assistance program was one of the most successful applications of various forms of assistance developed by AREAF's experience on the continent. A timely assessment led to a report that identified issues to be addressed prior to the election. The training element of the program -- investment in indigenous initiatives -- also produced significant results. Training of trainers in civic education led to widespread dissemination of relevant information. Candidates' agents were trained in election mechanics to better represent their candidates. Training in election monitoring and a parallel vote count resulted in more than 14,000 trained local monitors at the polls and increased voter confidence in the results.

V. CHALLENGES FOR THE FUTURE

AREAF anticipates balancing its assistance efforts between continued programming for new multi-party elections and post-election consolidation programs as part of its continued commitment to the long-term process of democratization.

AFRICA REGIONAL ELECTORAL ASSISTANCE FUND

PROJECT NARRATIVE

AFRICAN DEMOCRACY NETWORK (IRI) \$300,144

AREAF provided a training seminar on practical methods for the conduct of elections, involving representatives of indigenous election-related organizations from eastern and southern African nations. AREAF aims to provide assistance in establishing an African Democracy Network to continue such training. The seminar took place on February 2-4, 1994 in Gaborone, Botswana.

BENIN (NDI) \$259,585

AREAF will provide a program to train political parties and civic organizations in anticipation of local elections in 1994 and national elections in 1995. Training will address political party organization, grassroots organizing and communicating party policies.

BURUNDI (NDI) \$154,000

AREAF provided training to political parties and party pollwatcher training in preparation for June 1993 elections.

BURUNDI (NDI) \$277,021

AREAF provided election observers to presidential and legislative elections in June 1993 and technical assistance to domestic monitors and the national election commission. On October 21, 1993 rebel forces attempted a coup d'état and murdered Burundi's first democratically-elected president, Melchior Ndadaye and several members of his cabinet and parliamentary leadership. Subsequently, the remnants of Burundi's elected officials returned to office, despite continued ethnic conflict. Further consolidation work is anticipated.

CAMEROON (NDI) \$249,515

AREAF provided training for civic associations in election monitoring and international observation of the presidential elections in October 1992.

CENTRAL AFRICAN REPUBLIC (NDI) \$5,488

AREAF provided technical assistance and a debriefing of the diplomatic community on the methodology of election observers in October 1992.

CENTRAL AFRICAN REPUBLIC (NDI) \$181,366

AREAF provided training of political pollwatchers and civic organization members in election monitoring techniques and international observers for the legislative and presidential elections in August 1993.

CHAD (AAI) \$15,046

AREAF provided an assessment mission in preparation for the 1994 elections. National elections have been postponed until April 1995.

CONGO (AAI) \$97,727

AREAF provided an observer delegation to the legislative elections of May (first round), June (second round) 1993 and October 1993 (repeat of aborted second round elections). Political violence has erupted in the capital city between government supporters and opposition militants. Reports indicate that over 100 people have been killed in the fighting. In December of 1993, the Constitutional Court and the International Arbiters' College recommended a revote of twenty-four contested districts from the first round of elections.

DEMOCRATIC CONSOLIDATION IN NIGER, MALI, BENIN (NDI) \$177,602

AREAF provided a legislative training program in Niamey for members of the Nigerien, Beninois and Malian national assemblies, assisting these assemblies to increase their effectiveness and to assist the process of consolidating democratic governance in these countries.

DJIBOUTI (AAI) \$35,240

AREAF provided an observer mission to the December 1992 legislative elections.

ELECTION ADMINISTRATION COLLOQUIUM (AAI/NDI) \$212,104

AREAF will hold a colloquium on the organization of elections, considering the roles played by election administrators, NGOs, and developing African elections expertise. AAI/NDI will collaborate with the UN/EAU and IFES in the planning and implementation of the colloquium.

ERITREA (AAI) \$20,043

AREAF provided for a project design mission in December 1992 in preparation for the referendum on independence in April 1993.

ERITREA (AAI) \$445,427

AREAF provided an assistance program which included civic education, commodity support, training of domestic monitors, and international observers for the referendum of April 1993.

GABON (NDI) \$41,448

AREAF provided an assessment of the state of preparations for the presidential and legislative elections scheduled for December 1993.

GABON (NDI/AAI) (NDI) \$31,490 (AAI) \$292,728

AREAF provided an international monitoring delegation for the presidential elections on December 5, 1993. At the request of NDI, AAI completed the NDI project in Gabon by providing a pre-electoral assessment and sending an international delegation to observe the presidential elections. The presidential election results were announced on December 9, 1993 confirming President Bongo to another five years in office with 51.07% of the vote.

GERDDES (NDI) \$55,000

AREAF together with the State Department Human Rights Fund provided democratic development seminars and training in civic organization administration to GERDDES and other West African democratic development organizations.

GHANA (CARTER CENTER) \$400,000

AREAF provided an assessment of the electoral environment, training of domestic monitors and observers of the presidential elections which were held in November 1992.

GHANA (NDI) \$53,822

AREAF began a program to train Ghanaians to conduct a parallel vote tabulation for second-round presidential elections, which were never held because of the first round results. A portion of the remaining funds are to be reprogrammed.

GUINEA (IRI) \$55,424

AREAF provided an assessment of the political environment in October 1992 in preparation for legislative and presidential elections.

GUINEA (IRI) \$95,604

AREAF provided a civic education program in Guinea in preparation for legislative and presidential elections.

GUINEA (IRI) \$296,491

AREAF provided political party training and party pollwatcher training in preparation for legislative and presidential elections. After an extended assessment of the electoral environment in Guinea, IRI determined that it was not possible to hold an open, transparent and meaningful presidential election on the scheduled date of December 19, 1993. Consequently, IRI declined to send observers to the elections.

GUINEA-BISSAU (IRI) \$11,456

AREAF provided an assessment in preparation for legislative and presidential elections.

GUINEA-BISSAU (IRI) \$226,149

AREAF is providing an assistance program that includes civic education training through a non-partisan human rights group. IRI will also develop a broad voter education program and provide political party poll watching training for all the legalized political parties.

KENYA (IRI) \$85,258

AREAF provided a pre-election assessment in November 1992 in preparation for general elections in December 1992.

KENYA (IRI) \$849,268

AREAF provided international observers, training and coordination of election observers and commodity support (provided by AAI/AMEG) for the presidential and legislative elections of December 1992.

KENYA (IRI) \$36,292

AREAF provided an observation team for the Kenyan parliamentary by-elections in May 1993.

LESOTHO (IRI) \$149,756

AREAF provided an assessment of the electoral environment and an election observer mission for the legislative elections of March 1993.

MADAGASCAR (AAI) \$160,000

AREAF provided international observers to both rounds of presidential elections (11/92 and 2/93) and legislative elections (6/93). Additionally, AAI supported civic education and the domestic monitors for the legislative election.

MADAGASCAR (AAI) \$98,874

AREAF provided an assistance program that included civic education and training assistance to Malagasy election monitoring groups and a small international observation delegation for the legislative elections of June 1993.

MALAWI (NDI) \$61,733

AREAF provided assistance to Malawian groups in the development and implementation of a referendum monitoring operation for the multiparty referendum of June 1993.

NAMIBIA (NDI) \$145,000

AREAF provided civic education programs and commodity support for the legislative elections of November (first round) and December (second round) 1992.

NIGER (NDI) \$141,414

AREAF provided political party training seminars in October and November 1992 in preparation for presidential elections.

NIGER (NDI) \$155,786

AREAF provided international observers and coordination of all international observers for the presidential elections of February 1993 (first round) and March 1993 (second round).

OAU (AAI/NDI/NED) \$29,874

AREAF together with NED provided observer training for the OAU to develop election assistance capability and in implementing credible election monitoring efforts.

RWANDA (NDI) \$125,000

AREAF had planned training seminars to strengthen political parties in Rwanda for the legislative and presidential elections which were to be announced. However, the recent outbreak of civil war has precluded foreseeable completion of the project.

SENEGAL (NDI) \$188,492

AREAF provided an assessment of the electoral environment and training of political parties in December 1992 to monitor presidential and legislative elections.

SENEGAL (NDI) \$266,703

AREAF provided international observers for the presidential elections of February 1993 and an assessment mission for the legislative elections in May 1993.

SENEGAL (NDI) \$102,040

AREAF provided a post-election roundtable to explore recommendations to evaluate the February 1993 presidential and legislative elections.

TANZANIA (IRI) \$49,657

AREAF provided an assessment mission in preparation for the 1994 local elections and 1995 national elections.

TOGO (NDI) \$420,000

AREAF provided training for GERDDES-Togo and international observers for presidential elections held in August 1993. The observers left shortly before the elections because they concluded that conditions were not conducive for free and transparent elections.

UGANDA (AAI) \$85,556

AREAF provided an assessment in preparation for Constituent Assembly elections scheduled for December 1993, and national elections anticipated in 1994.

UGANDA (AAI) \$560,988

AREAF provided an assistance program that included training Ugandan election monitors and civic education trainers, technical assistance to the election commission, and commodities for Constituent Assembly elections on March 28, 1993. In addition, AREAF provided Parallel Vote Tabulation training to local monitors, technical assistance to the Election Commission, and sent international observers to the elections. Due to delayed registration, the Constituent Assembly elections were postponed from December 1993 to March 28, 1994.

UGANDA (IRI) \$187,323

AREAF provided training of candidates' agents pollwatchers for the Constituent Assembly elections.

**ELECTORAL CALENDAR
AFRICA REGIONAL ELECTORAL ASSISTANCE FUND (AREAF)**

COUNTRY	ELECTION	DATES	\$ REQ.	\$ APP	INST.	RESPONSE	1992			1993				1994				1995						
							Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4			
SENEGAL	Pres Leg	21-Feb-93 09-May-93	\$557,235	\$557,235	NDI	TRAINING, ASSESSMENT, OBSERVERS, POLITICAL PARTY ROUNDTABLE				12-6		7-31												
MADAGASCAR	Pres #1 Pres #2 Leg # 1	25-Nov-92 10-Feb-93 16-Jun-93	\$258,874	\$258,874	AAI	OBSERVERS, CIVIC EDUCATION				11-15		6-30												
GERDDES	Regional	Feb - Jun -93	\$55,000	\$55,000	NDI	TRAINING				1-31		6-29												
LESOTHO	Leg	27-Mar-93	\$149,756	\$149,756	IRI	ASSESSMENT, OBSERVERS				2-27		3-31												
BURUNDI	Pres Leg	01-Jun-93 29-Jun-93	\$431,021	\$431,021	NDI	POLITICAL PARTY TRAINING, OBSERVERS				3-1		7-31												
GUINEA BISSAU	Leg & Pres	TBD	\$237,605	\$237,605	IRI	ASSESSMENT, VOTER EDUCATION, OBSERVER TRAINING				4-1		12-31												

As of: 4-22-94

DURATION  Progress 

Total Requested: \$8,172,833 Total Approved: \$8,103,281

ELECTORAL CALENDAR
AFRICA REGIONAL ELECTORAL ASSISTANCE FUND (AREAF)

COUNTRY	ELECTION	DATES	\$ REQ.	\$ APP	INST.	RESPONSE	1992			1993			1994			1995		
							Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1
CONGO	Leg #1 Leg #2 Leg #2 repeat	02-May-93 06-June-93 03-Oct-93	\$97,727	\$97,727	AAI	OBSERVERS												
MALAWI	Referendum	14-Jun-93	\$61,733	\$61,733	NDI	TRAIN DOMESTIC MONITORS												
GABON	Pres & Leg	05-Dec-93	\$365,666	\$365,666	AAI,NDI	ASSESSMENT, TRAINING POLL MONITORS, INT'L OBSERVERS												
UGANDA	Cons. Assmby	28 Mar 94	\$833,867	\$833,867	AAI,IRI	ASSESSMENT, TRAINING, CIVIC EDUCATION, COMMODITIES, PARTY POLLWATCHER TRAINING												
DEMOCRACY NETWORK SEMINAR		Sep-93 March-94	\$300,144	\$300,144	IRI	SEMINARS TO BUILD DEMOCRACY NETWORK												
ELECTION ADMIN. COLLIQ.		Jun-Aug-94	\$212,104	\$212,104	AAI,NDI	ELECTION ADMINISTRAT. COLLOQUIUM												

As of: 4-22-94

DURATION  Progress 

Total Requested: \$8,172,833 Total Approved: \$8,103,281

**ELECTORAL CALENDAR
AFRICA REGIONAL ELECTORAL ASSISTANCE FUND (AREAF)**

COUNTRY	ELECTION	DATES	\$ REQ.	\$ APP	INST.	RESPONSE	1992			1993				1994				1995				
							Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	
DEMOCRATIC CONSOLID: NIGER, MALI, BENIN		Nov 1993-March 1994	\$177,602	\$177,602	NDI	LEGISLATIVE TRAINING: NIGER, MALI, BENIN	DEMOCRATIC CONSOLID: NIGER, MALI, BENIN															
TANZANIA	Municipal	October 1994	\$49,657	\$49,657	IRI	ASSESSMENT	<div style="text-align: center;">11-1 4-1</div> <div style="text-align: center;">TANZANIA 12-1 2-1</div> <div style="text-align: center;">CHAD 12-1 2-1</div> <div style="text-align: center;">GERDDES 6-7 7-1</div> <div style="text-align: center;">BENIN 3-1 7-31</div> <div style="text-align: center;">SIERRA LEONE 5-16 6-15</div>															
CHAD	Pres. Leg.	April 1995	\$15,046	\$15,046	AAI	ASSESSMENT, LESSONS LEARNED COLLOQUIUM																
GERDDES			\$287,961	\$287,961	NDI	COOPERATIVE AGREEMENT WITH GERDDES-ELECTION OBSERV. PROGRAMS																
BENIN			\$259,585	\$259,585	NDI	PARTY TRAINING																
SIERRA LEONE	Pres. Leg.	TBD	\$37,446	\$0	AAI	ASSESSMENT																

As of: 4-22-94

DURATION Progress

Total Requested: \$8,172,833 Total Approved: \$8,103,281

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