

PROJECT APPRAISAL REPORT (PAR)

PD-ABB-55867813

PAGE 1

1. PROJECT NO. 511-11-710-091	2. PAR FOR PERIOD: 3/56 TO 5/17/72	3. COUNTRY Bolivia	4. PAR SERIAL NO. 72-3
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5. PROJECT TITLE

Public Safety

6. PROJECT DURATION: Began FY 56 Ends FY 73	7. DATE LATEST PROP 1/21/71	8. DATE LATEST PIP	9. DATE PRIOR PAR
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10. U.S. FUNDING	a. Cumulative Obligation Thru Prior FY: \$ 2,198,749	b. Current FY Estimated Budget: \$ 224,500	c. Estimated Budget to completion After Current FY: \$ 183,700
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11. KEY ACTION AGENTS (Contractor, Participating Agency or Voluntary Agency)

a. NAME	b. CONTRACT, PASA OR VOL. AG. NO.

I. NEW ACTIONS PROPOSED AND REQUESTED AS A RESULT OF THIS EVALUATION

A. ACTION (X)			B. LIST OF ACTIONS	C. PROPOSED ACTION COMPLETION DATE
USAID	AID/W	HOST		
X			The Project Manager is to explain to police authorities that although training and outside support can be a continuous process, AID is limiting itself to providing a core of trained personnel & facilities upon which the GOB should build.	February, 1972
X	X		Importation of vehicle and radio maintenance equipment, e.g. tools and test equipment.	November, 1972
X	X		TDY advisor to help set up auto maintenance shop and establish necessary controls.	November, 1972
X			The Project Manager is to encourage the GOB to provide necessary equipment and expand facilities so that training can be extended throughout the country.	Continuing
X			The Project Manager is to encourage the adoption of the proposed police reorganization plan. This plan includes increased salaries for those assigned in rural areas, a specific short term of duty in rural areas, and a longer tenure for officials.	Continuing

D. REPLANNING REQUIRES	E. DATE OF MISSION REVIEW
REVISED OR NEW: <input type="checkbox"/> PROP <input type="checkbox"/> PIP <input type="checkbox"/> PRO AG <input type="checkbox"/> PIO/T <input type="checkbox"/> PIO/C <input type="checkbox"/> PIO/P	6/20/72

PROJECT MANAGER: TYPED NAME, SIGNED INITIALS AND DATE Anthony A. Ruiz 6-28-72	MISSION DIRECTOR: TYPED NAME, SIGNED INITIALS AND DATE Edward W. Coy
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17

AID 1020-25 (10-70)	PROJECT NO. 511-11-710-091	PAR FOR PERIOD: 3/56 TO 5/17/72	COUNTRY Bolivia	PAR SERIAL NO. 72-3
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II. PERFORMANCE OF KEY INPUTS AND ACTION AGENTS

A. INPUT OR ACTION AGENT CONTRACTOR, PARTICIPATING AGENCY OR VOLUNTARY AGENCY	B. PERFORMANCE AGAINST PLAN							C. IMPORTANCE FOR ACHIEVING PROJECT PURPOSE (X)				
	UNSATISFACTORY		SATISFACTORY			OUT-STANDING		LOW	MEDIUM			HIGH
	1	2	3	4	5	6	7	1	2	3	4	5
1.												
2.												
3.												

Comment on key factors determining rating

4. PARTICIPANT TRAINING	1	2	3	4	5	6	7	1	2	3	4	5
						X						X

Comment on key factors determining rating

All applicable performance factors were judged to be as planned with the exception of trainee selection, relevance, and supervisor receptiveness which were judged to be superior.

5. COMMODITIES	1	2	3	4	5	6	7	1	2	3	4	5
				X							X	

Comment on key factors determining rating

Although excellent use has been made of the commodities thus far imported, there is some concern with regards to maintenance. Necessary equipment and advisory services for this are planned for the first part of FY 73.

6. COOPERATING COUNTRY	a. PERSONNEL	1	2	3	4	5	6	7	1	2	3	4	5
	b. OTHER		X										X

Comment on key factors determining rating

a. Deficiencies were noted only in the areas of adequacy of pay and allowances, the related area of willingness to work in rural areas, and continuity of staff. All other personnel factors related to the project were found satisfactory with use of project trained manpower judged superior. (See Section 1B for proposed actions.)
 b. Although project management can encourage better performance on the part of the GOB, the problems that arise for non personnel factors are such that there seems to be little the project can do to directly remedy deficiencies. (E.g. even though the GOB's intent to expand project impact after U.S. inputs terminate was judged superior there is concern whether they will have the resources necessary even to maintain the program that is established.)

7. OTHER DONORS	1	2	3	4	5	6	7	1	2	3	4	5
	X							X				

(See Next Page for Comments on Other Donors)

AID 1020-25(10-70)	PROJECT NO.	PAR FOR PERIOD:	COUNTRY	PAR SERIAL NO.
PAGE 3 PAR	511-11-710-091	3/56 5/17/72	Bolivia	72-3

II. 7. Continued: Comment on key factors determining rating of Other Donors

Since the U.N. and other countries send participants to military oriented institutions, without AID/PS consultation, this training is only of incidental importance to the achievement of the project purpose.

Although other U.S. donors, i.e. BNDD, will be relied upon to work with the infrastructure established through this project to get to the goal, their input is only incidental to achieving the project purpose. They have not, therefore, been rated.

III. KEY OUTPUT INDICATORS AND TARGETS

A. QUANTITATIVE INDICATORS FOR MAJOR OUTPUTS		TARGETS (Percentage/Rate/Amount)					END OF PROJECT
		CUMULATIVE PRIOR FY	CURRENT FY 72		FY 73	FY	
			TO DATE	TO END			
I. Participant training * (year financed)	PLANNED						
	ACTUAL PERFORMANCE	2	3				
	A. Narcotics	REPLANNED		3	2		7
B. Uniformed policemen, including urban patrol personnel.	PLANNED						
	ACTUAL PERFORMANCE	193	3				
	REPLANNED			3	1		197
C. Criminal investigations	PLANNED						
	ACTUAL PERFORMANCE	10	-				
	REPLANNED			0	0		10
D. Administrators and supervisors	PLANNED						
	ACTUAL PERFORMANCE	0	4				
	REPLANNED			4	1		5
B. QUALITATIVE INDICATORS FOR MAJOR OUTPUTS	COMMENT:						
1. Maintenance	The National Police have the capability to maintain their vehicles and communications equipment. They lack tools and test equipment which will be brought in under this program. A short term advisor will be brought in to help establish the vehicle maintenance shop.						
2. Curriculum concerning narcotics for cadets at Police Academy	COMMENT: BMB has devised this curriculum with the assistance of the Public Safety advisors. 35 to 40 cadets should be reached per year.						
3. Training materials	COMMENT: The course in Basic Patrol Procedures was revised in January 1971, other courses are available and are being revised as experience points up needs for betterment.						

* Since previous planning has been set out only in abstracts none of these data are being provided.

3

II. 7. Continued: Comment on key factors determining rating of Other Donors

III. KEY OUTPUT INDICATORS AND TARGETS

A. QUANTITATIVE INDICATORS FOR MAJOR OUTPUTS		TARGETS (Percentage/Rate/Amount)					END OF PROJECT
		CUMULATIVE PRIOR FY	CURRENT FY 72		FY 73	FY ____	
			TO DATE	TO END			
II. Urban patrols in operation	PLANNED						
	ACTUAL PERFORMANCE	15	4				
	REPLANNED			4	12	51	
	PLANNED						
	ACTUAL PERFORMANCE						
	REPLANNED						
	PLANNED						
	ACTUAL PERFORMANCE						
	REPLANNED						
	PLANNED						
	ACTUAL PERFORMANCE						
	REPLANNED						
B. QUALITATIVE INDICATORS FOR MAJOR OUTPUTS		COMMENT:					
1.							
2.		COMMENT:					
		COMMENT:					

AID 1020-25 (10-70) PAGE 4 PAR	PROJECT NO. 511-11-710-091	PAR FOR PERIOD: 3/56 - 5/17/72	COUNTRY Bolivia	PAR SERIAL NO. 72-
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IV. PROJECT PURPOSE

A. 1. Statement of purpose as currently envisaged.

2. Same as in PROP? YES NO

Increase the criminal investigation and enforcement capabilities of law enforcement agencies.

B. 1. Conditions which will exist when above purpose is achieved.	2. Evidence to date of progress toward these conditions.
<p>1) An operational narcotics control force within the Guardia Nacional (FY 73).</p> <p>2) Motorized urban patrols with communications equipment in La Paz, Cochabamba, Santa Cruz, Oruro, Sucre, Potosi, Tarija, and Trinidad (FY 73).</p> <p>3) Automobile and communications maintenance facilities in La Paz (FY 73).</p>	<p>1) The Bolivian Narcotics Bureau (BNB) was created in February 1972. AID has agreed to provide funds for administrative cost, and BNDD has agreed to provide funds for their operations.</p> <p>2) Motorized urban patrol with communications have been operating in La Paz since January 1971. Motorized patrol without communications have been operating since December 1971 in Santa Cruz, and since March 1972 in Cochabamba. Communications for these patrols are on order. In FY 73 motorized urban patrol with communications should be functioning in Oruro, Sucre, Potosi, and Tarija.</p> <p>3) Automobile and communications maintenance facilities should be operational in La Paz in FY 73, since both parts and testing equipment for these facilities are on order.</p>

(continued on page 4a)

V. PROGRAMMING GOAL

A. Statement of Programming Goal

- 1) Prevent Bolivia from becoming a major source of illicit drugs for the U.S. market.
- 2) Increased stability.

B. Will the achievement of the project purpose make a significant contribution to the programming goal, given the magnitude of the national problem? Cite evidence.

Yes.

1. a) In July 1971, 15 officers of the GSNP were given 30 hours of Narcotics Training. Another such course for 20 men is contemplated for August 1972. Also planned are 30 hours of Narcotics Training for the Senior Class of Cadets beginning January 1973. Once training has begun for patrolmen, narcotic identification will be included in this training.
- b) With the Narcotics Training given to police personnel and necessary operational support from BNDD it is hoped that the confiscation of cocaine will rise from 2 to 5 kilos in CY 72 to 50 kilos in CY 73, and 250 to 300 kilos in CY 74.
- c) With the use of Mobile Training Teams to train enlisted men in the interior, customs personnel will also receive Narcotics Training, thus making them more effective in the control of the inflow and outflow of dangerous drugs and narcotics.

(continued on page 4a)

5

AID 1020-25 (10-70) PAGE 4 PAR	PROJECT NO. 511-11-710-091	PAR FOR PERIOD: 3/56 - 5/17/72	COUNTRY Bolivia	PAR SERIAL NO. 72-3
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IV. PROJECT PURPOSE

A. 1. Statement of purpose as currently envisaged.

2. Same as in PROP? YES NO

B. 1. Conditions which will exist when above purpose is achieved.	2. Evidence to date of progress toward these conditions.
4) Curriculum, organization and teachers necessary for regularly scheduled training courses for personnel below the officer level (FY 73).	4) The curriculum for training enlisted men has been submitted to the Director General of the National Police for approval. Instructors for the training are being picked from among the various officers who have received OPS training. There is a small scale one month training program being carried out to formulate a regular three month basic training plan for enlisted men. Enlisted men will receive three months' basic training when the enlisted men's academy becomes a reality in CY 73.

V. PROGRAMMING GOAL

A. Statement of Programming Goal

B. Will the achievement of the project purpose make a significant contribution to the programming goal, given the magnitude of the national problem? Cite evidence.

d) The Ministry of Agriculture is formulating plans for a crop substitution program.

2. With the training of all police personnel in patrol procedures there should be a reduction in / terrorist activities and loss of property.
criminal and