

PDABR 463  
67544

PE REPORT U-446

PROJECT APPRAISAL REPORT (PAR)

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1. PROJECT NO. <b>730-11-780-341</b>	2. PAR FOR PERIOD: <b>Sept. 1970 TO : April '72</b>	3. COUNTRY <b>Vietnam</b>	4. PAR SERIAL NO. <b>730-72-017</b>
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5. PROJECT TITLE

**Statistical Services**

6. PROJECT DURATION: Began FY <b>1967</b> Ends FY <b>1975</b>	7. DATE LATEST PROP <b>*</b>	8. DATE LATEST PIP <b>NA</b>	9. DATE PRIOR PAR <b>NA</b>
10. U.S. FUNDING	a. Cumulative Obligation Thru Prior FY: \$ <b>1,269,000</b> <sup>1/</sup>	b. Current FY Estimated Budget: \$ <b>307,000</b>	c. Estimated Budget to completion After Current FY: \$ <b>910,000</b>

11. KEY ACTION AGENTS (Contractor, Participating Agency or Voluntary Agency)

a. NAME <b>PASA (Bureau of Census)</b>	b. CONTRACT, PASA OR VOL. AG. NO. <b>#FE-51-66</b>
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\* General Review of project held Sept 1970. Redefinition of purpose and End of Projects Conditions formalized at that time.

I. NEW ACTIONS PROPOSED AND REQUESTED AS A RESULT OF THIS EVALUATION

A. ACTION (X)			B. LIST OF ACTIONS	C. PROPOSED ACTION COMPLETION DATE
USAID	AID 'W	HOST		
X		X	ADLD/PA is requested to prepare an action memorandum for the Director, describing the status of the National Bank's interest and capability in collecting and preparing National Accounts data. The memorandum should include a recommendation for appropriate action by the Director in ameliorating the current problem.	June 30, 1972
X		X	ADLD/PA is requested to prepare an action recommendation for the Director regarding appropriate steps required to influence the status of the NIS reorganization decree.	July 31, 1972

Clearances:

A. Farwell, ADLD \_\_\_\_\_ Date \_\_\_\_\_

T. Thorsen, ADPA \_\_\_\_\_ Date \_\_\_\_\_

W. S. Lefes, PROG/Eval \_\_\_\_\_ Date \_\_\_\_\_

<sup>1/</sup> Does not include \$12,000 in commodities financed under project 330, Mission-wide commodity support.

D. REPLANNING REQUIRES						E. DATE OF MISSION REVIEW	
REVISED OR NEW:	<input type="checkbox"/> PROP	<input type="checkbox"/> PIP	<input checked="" type="checkbox"/> PRO AG	<input checked="" type="checkbox"/> PIO/T	<input checked="" type="checkbox"/> PIO/C	<input checked="" type="checkbox"/> PIO/P	<b>May 23, 1972</b>
PROJECT MANAGER, TYPED NAME, SIGNED INITIALS AND DATE				MISSION DIRECTOR, TYPED NAME, SIGNED INITIALS AND DATE			
<b>William C. George, Project Manager</b>				<b>John R. Mossler,</b>			

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**II. PERFORMANCE OF KEY INPUTS AND ACTION AGENTS**

A. INPUT OR ACTION AGENT CONTRACTOR, PARTICIPATING AGENCY OR VOLUNTARY AGENCY	B. PERFORMANCE AGAINST PLAN							C. IMPORTANCE FOR ACHIEVING PROJECT PURPOSE (X)					
	UNSATISFACTORY		SATISFACTORY			OUTSTANDING		LOW	MEDIUM			HIGH	
	1	2	3	4	5	6	7	1	2	3	4	5	
1. PASA (Bureau of Census)						X							X
2.													
3.													

Comment on key factors determining rating

Planning and project management, understanding the project purpose and relations with NIS staff are rated outstanding for PASA performance.

The contractor provided highly qualified technical staff on a timely basis. Relationships with USAID management have been excellent.

4. PARTICIPANT TRAINING						X								X
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Comment on key factors determining rating

22 Participants: - 6 Data Processing for Office of Prime Minister and Min Finance. 15 - statistical training - 6 months to 1 yr and 1 for academic training. (8 returned as statistical assistants and assigned as Section and Assistant Section Chief). On job observation indicates supervisory and management performance is excellent.

5. COMMODITIES						X								X
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Comment on key factors determining rating

were provided  
About \$150,000 in Data Processing equipment for Directorate General of Taxation. Use of equipment is satisfactory. Trained operators assigned to machine operation. An additional \$150,000 in Data Processing equipment, vehicles and office equipment for NIS. Equipment use is satisfactory. Trained operators are used for ADP equipment.

6. COOPERATING COUNTRY	a. PERSONNEL					X								X
	b. OTHER					X								X

Comment on key factors determining rating

a. Inadequacy of Pay and allowances forces staff to moonlight in other jobs. This is a country wide problem with civil servants which has a deleterious effect on maximizing productivity. Project leadership, however, is excellent and cooperation with the PASA team is superior.

b. Budget and physical resources are adequate. Decree to upgrade NIS to Directorate General pending approval in Office of Prime Minister since Dec. 1971.

7. OTHER DONORS						X							X	
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(See Next Page for Comments on Other Donors)

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II. 7. Continued: Comment on key factors determining rating of Other Donors

- U.N. sponsored training for 7 participants in general and demographic statistics. 6 have returned (2 in Min of Health, 4 in NIS) (5 are Section and Assistant Section Chiefs and 1 is a Service Chief).

Performance is satisfactory in that trained staff are using newly acquired skills.

### III. KEY OUTPUT INDICATORS AND TARGETS

A. QUANTITATIVE INDICATORS FOR MAJOR OUTPUTS	TARGETS (Percentage/Rate/Amount)						END OF PROJECT (Cum)
	CUMU- LATIVE PRIOR FY	CURRENT FY		FY 73	FY 74		
		TO DATE	TO END				
1. Trained statistical personnel assigned to NIS (general NIS course, primary level) (per annum except end of project) 4 1/2 months course.	PLANNED	65	8	8	-	8	95
	ACTUAL PERFORMANCE	65	8				
	REPLANNED						
2. Trained statistical personnel assigned to NIS (general NIS course, intermediate level) (per annum) (non-add to #1 above) 8 months course.	PLANNED	16	-		4	3	31
	ACTUAL PERFORMANCE	16	-				
	REPLANNED						
3. Trained skilled staff in statistical methods, admin., subject areas, data processing and publications. (per annum) (participants)	PLANNED	3	6	6	6	9	31
	ACTUAL PERFORMANCE	3	6				
	REPLANNED						
4. Trained specialized statistician assigned to Ministry of Health/Bureau of Statistics (per annum) * 3 financed with population loans. (participants)	PLANNED	-	-		4*	4	9
	ACTUAL PERFORMANCE						
	REPLANNED						
5. Trained statisticians, National Accounts assigned to National Bank. (per annum) (Participants)	PLANNED	-	-		3	3	13
	ACTUAL PERFORMANCE	-	-				
	REPLANNED						
6. Trained General Data Processing Specialists assigned to Ministry of Finance (Participants) (per annum)	PLANNED	-	-		3	-	3
	ACTUAL PERFORMANCE	-	-				
	REPLANNED						
7. Trained General Data Processing Specialists assigned to Office of Prime Minister (Participants) (per annum)	PLANNED	-	-		3	-	3
	ACTUAL PERFORMANCE	-	-				
	REPLANNED						

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### III. KEY OUTPUT INDICATORS AND TARGETS

B. QUALITATIVE INDICATORS FOR MAJOR OUTPUTS	Comments:
1.0 On the job training NIS staff and internalization of procedural and methodological statistical programming techniques.	
1.1 Consumer Expenditure (5 cities)	1.1 Completed in 1971. Published Jan. 1972.
1.2 Urban Demographic (14 cities)	1.2 Final results to be published by June 1972.
1.3 Rural Demographic (16 provinces)	1.3 1972/1975. Enumeration completed Dec. 1971. First year of series to be published by June 1972
1.4 Economic Establishment (6 cities)	1.4 Tabulation underway, published by September of 1972.
1.5 Economic Establishments (National/Continuing)	1.5 Field collection scheduled to begin in CY 1972.
1.6 Price Statistics (1) Saigon consumer price continuing (2) Consumer price index (4 cities)	<p>(1) Publication began Jan. 1972 based on revised weights from data from (1.1) above.</p> <p>(2) Danang, Cantho, Dalat and Nhatrang. Publication begins mid CY 1972.</p>
1.7 National household survey continuing activity.	1.7 Data collection begins mid CY 1972.
1.8 Economic Census (72/74). Begin collect data in 1973 and publish by 1974.	1.8 Preliminary planning to begin 1972/73, enumeration in 1973 and publication of results in 1974.
1.9 Population and housing census (1972/76). (US advisory assistance under this project will terminate in FY 75)	1.9 Project approval by AID/W for Population census project is an essential consideration for implementation of this output.
2.0 Ministry of Health statistics published within 1 year of year covered.	2.0 Data for 1968 and 1969 have been tabulated. Publication expected in CY 72. Detail and accuracy of data unsatisfactory. Improvement in reporting by hospital personnel through local training program scheduled to begin FY 1973. Gross data is reliable but breakdowns by cause accident and/or disease is not reliable. Part of problems is diagnostic shortcomings.

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**III. KEY OUTPUT INDICATORS AND TARGETS**

<b>B. QUALITATIVE INDICATORS FOR MAJOR OUTPUTS</b>	<b>Comments:</b>
<p>3.0 National Bank Statistics for National Accounts published within 1 year of year covered.</p>	<p>3.0 Basic data currently collected are inadequate. IDA under contract with USAID to provide full time advisor to National Bank. Skills in estimating are critical factors in lack of Bank competency to collect and publish National Accounts data. Additional training is needed as well as an increase in Bank personnel interest in this area.</p>
<p>4.0 Issuance decree to reorganize NIS to upgrade to Directorate General and organize in subject matter areas; e.g. manufacturing, population, etc., and by technical function, e.g., sampling, data processing, mapping, etc.</p>	<p>4.0 Approval in principle obtained from Ministry of Planning and National Development. Submitted to the Office of the Prime Minister Dec. 1971. Approval pending.</p>
<p>5.0 Revision and preparation of training materials for NIS training institute, particularly for population census.</p>	<p>5.0 Provided minimal lecture assistance to date. (8-9 lectures over last 18 months). Current staff will assist in development of course material for training population enumerators and other statistical personnel.</p>

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IV. PROJECT PURPOSE

A. 1. Statement of purpose as currently envisaged. 2. Same as in (PBS)  Yes  No

To develop the capability of the National Institute of Statistics (NIS) to plan and coordinate national statistics programs, and to assist certain select GVN entities in specialized aspects of statistical programs.

B. 1. Conditions which will exist when above purpose is achieved.	2. Evidence to date of progress toward these conditions.
<p>1.0 NIS is the coordinating and central planning vehicle for all GVN statistical programs. Its Directorate General status provides prestige and authority commensurate to other GVN entities.</p> <p>NIS prepares annual Government-wide statistical programs that are followed.</p> <p>2.0 Economic, demographic, hospital and National Accounts data are adequate, timely and accurate to meet the needs of user agencies. The indicators for adequacy and timeliness as defined by the user comparison with U.N. recommendations for basic LDC statistics and professional standards for sampling, survey methods, validity factors, etc.</p>	<p>1.0 An Inter-Ministerial committee reviewed the NIS Census plan and approved its implementation.</p> <p>1.1 NIS does not provide basic data on Agriculture, Public Health, Education, external trade and for some administrative areas. However, NIS has a coordinating function over all entities in government which has a statistical data information requirement.</p> <p>1.2 NIS approves many questionnaires prepared for data gathering in the GVN. Does not do so for CPDC, DOD, etc.</p> <p>1.3 NIS prepares annual statistical program on an ad hoc basis wherein it works with individual agencies and Ministries on specific program. It does not as yet prepare comprehensive Annual Government-wide statistical programs.</p> <p>2.0 Most NIS statistical programs are onetime compilations of data. Inadequate statistical series diminish usefulness of data for planning programs. The concept of continuing programs is currently being internalized in GVN. Hospital statistics currently inadequate. National Accounts statistics lack sufficient detail and accuracy.</p> <p>2.1 User agencies are not satisfied with current statistical data. For example, only crude estimates for labor force data are available for Ministry of Planning and Development plans. Reasonably accurate information is not available today for demograph and economic projections of the population.</p>

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B. 1 Conditions which will exist when above purpose is achieved.		2. Evidence to date of progress toward these conditions.		
3.0 Ministry of Health capable of collecting, analyzing and publishing reasonably accurate and timely statistical information.		3.0 Hospital data required by MDH have been tabulated for 1968 and 1969. Data are two years late and lack detail and accuracy. MDH does not have capability for gathering and compiling timely and accurate statistics.		
4.0 The National Bank of Vietnam capable of collecting, analyzing and publishing reasonably accurate and timely statistical information		4.0 National Accounts for 1969 are currently being analyzed and compiled. Data are old and lack detail and accuracy. National Bank does not have competency to provide timely and accurate data on National Accounts.		

V. PROGRAMMING GOAL

A. Statement of Programming Goal

GVM efficiently and effectively planning and managing its resources.

B. Will the achievement of the project purpose make a significant contribution to the programming goal, given the magnitude of the national problem? Cite evidence.

The availability of accurate, timely statistical information is essential to the planning process. Certain planning and budgetary projections are made on the basis of crude estimates, thus decreasing credibility in the plans and adversely affecting implementation. By the end of the project NIS should be able to provide statistical data gathered on the basis of technically sound samples in both economic and population areas. NIS should also be able to provide a capability for estimating projections that are plausible.