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AGENCY FOR INTERNATIONAL DEVELOPMENT
UNITED STATES OF AMERICA A. I. D. MISSION
TO EL SALVADOR
C/O AMERICAN EMBASSY.
SAN SALVADOR, EL SALVADOR, C. A.

May 9, 1990

Ms. Robyn S. Ziebert
Regional Director
International Rescue Committee
41 Avenida Sur y 12 Calle Poniente No. 2137
Colonia Flor Blanca
San Salvador

Subject: Operational Program Grant No.
519-0281-G-00-8309-04-IRC
Emergency Program: Health and
Jobs for Displaced Families
Amendment No. 5

Dear Ms. Ziebert:

Pursuant to the authority contained in the Foreign Assistance Act of 1961 as amended, and the Federal Grant and Cooperative Agreement Act of 1977 (P.L. 95-224), the Agency for International Development (hereinafter referred to as "A.I.D." or "Grantor") hereby further amends the above referenced Operational Program Grant dated May 9, 1988, as previously amended, with the International Rescue Committee/El Salvador (hereinafter referred to as "IRC" or "Grantee"), by adding the sum of \$293,685 to finance the cost of expanding IRC's assistance to the displaced people. Accordingly, Attachment 1, entitled "Schedule" and Attachment 2, entitled "Program Description" of the Grant are hereby amended to reflect the addition of funds and the changes contained in Annex I and II to this letter. Attachment 3, entitled "Standard Provisions," is also amended by substituting those previously provided, with the revised provisions that became effective on March 30, 1989, as shown in Annex III of this letter.

Amendment dated 26 June 1989 which provided access to AEAES Commissary for US citizen employees of the Grantee is hereby revised to change the amendment number to read "05" in lieu of "02".

The new total estimated amount of this Grant is \$3,006,765. The total obligated amount of this Grant is hereby increased to \$2,124,450. The Grantee is not authorized to expend or incur costs in excess of the amount obligated without prior approval from A.I.D.

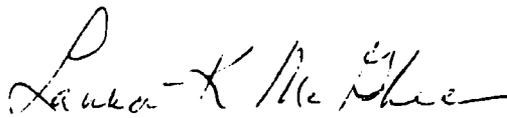
These funds are being made available to IRC on the condition that the funds will be administered in accordance with the terms and conditions as set forth in Attachment 1, entitled the "Schedule," as modified herein.

Except as herein amended all other terms and conditions of the Grant remain in full force and effect.

Please sign the original and six (6) copies of this letter to acknowledge receipt of this Grant Amendment, and return the original and five (5) copies to A.I.D./El Salvador, and retain one (1) of the copies for IRC.

Sincerely yours,


Henry H. Bassford
Director


Laura K. McGhee
Grant Officer

Acknowledged:


Robyn S. Ziebert
Regional Director
International Rescue Committee/El Salvador

May 9, 1990
Date

ATTACHMENTS

ANNEX I: Changes to the Schedule
ANNEX II: Changes to the Program Description
ANNEX III: Revised Standard Provisions

FISCAL DATA

Appropriation: 72-11M1037
Budget Plan Code: LESA-85-25519-KG13
Project Number: 519-0281
Total Estimated Amount: \$3,006,765
Total This Obligation: \$293,685
Total Obligated To Date: \$2,124,450
Funding Source: USAID/EL SALVADOR

ANNEX I
Changes to the Schedule
Attachment 1 of the
Operational Program Grant

Except as herein modified, all terms and conditions of the original Schedule remain in full force and effect.

A. PURPOSE OF GRANT

Increase level of assistance from 800 to approximately 1500 Salvadoran displaced families.

C. AMOUNT OF GRANT AND PAYMENTS

Section C is hereby deleted in its entirety and the following substituted therefore:

- "1. The total estimated amount of this Grant is \$3,006,765, subject to the availability of funds which will encompass a period from the effective date of this Agreement until December 31, 1990.
2. A.I.D. hereby increases the amount obligated under the Grant by \$293,685 bringing the total cumulative obligation to date to \$2,124,450 for program expenditures during the period specified in B.2 and as shown in the Illustrative Financial Plan.
3. Payment shall be made to the Grantee in accordance with the procedures set forth in paragraph 1, entitled "Payment - Letter of Credit" of Attachment 3, Standard Provisions for U.S. Grantees and Subgrantees, from A.I.D. Handbook 13, Appendix 4C."

D. FINANCIAL PLAN

Section D., Financial Plan, is deleted in its entirety and Attachment 1.a of this letter and the following substituted therefor.

"Revision of this Plan shall be made in accordance with the Standard Provisions of this Grant, entitled "Revision of Grant Budget." Actual expenditures may vary up to 15% from the general line item amounts shown above, without prior written approval by A.I.D., provided that the total amount obligated is not exceeded. Any variations in excess of 15% must be approved, in writing, by A.I.D."

G. SPECIAL PROVISIONS

The following paragraphs are added to Section G. Special Provisions as follows:

"3. Special Additional Provisions:

- "a) IRC shall maintain a drug-free workplace in compliance with the certification provided to A.I.D. dated May 5, 1989. Violations

of the requirements to maintain a drug-free workplace may subject the Grantee to suspension of disbursements, termination or suspension of this Grant, ineligibility to receive further grant assistance and such other remedies as A.I.D. may consider appropriate. Violations include the failure to comply with the certification, presentation of a false certification, or evidence that such a number of employees have been convicted of violations of criminal drug statutes for acts occurring in the workplace as to indicate that the Grantee has failed to make a good faith effort to provide a drug-free workplace.

- "b) U.S. citizen employees of the Grantee, as well as the U.S. citizen employees of its subgrantees and subcontractors, who are in El Salvador solely for purpose of working under the Grant, may be granted access to the commissary operated by the American Employees Association in El Salvador (AEAES) in accordance with the policies of the Department of State and the U.S. Embassy to El Salvador."

ILLUSTRATIVE BUDGET FOR THE INTERNATIONAL RESCUE COMMITTEE
 OP6.: 519-0281-G-00-8309-00
 U.S. DOLLARS

	1	2	3	4 = 1+2+3	5	6 = 4+5
LINE ITEM	PRIOR BUDGET	THIS OBLIGATION	PENDING OBLIGATION/*	TOTAL AID OBLIGATION	IRC COUNTERPART	TOTAL BUDGET
I. PROJECT COSTS	1,095,000.00	0.00	409,000.00	1,504,000.00	195,000.00	1,699,000.00
INFRAEST. REHAB. & CONST.	895,000.00	0.00	219,000.00	1,024,000.00	35,000.00	1,059,000.00
PRODUCTIVE PROJECTS	250,000.00	0.00	115,000.00	365,000.00	10,000.00	375,000.00
EDUCATION AND TRAINING	30,000.00	0.00	20,000.00	50,000.00	0.00	50,000.00
NUTRITION/MEDICAL SUPPLIES	10,000.00	0.00	55,000.00	65,000.00	150,000.00	215,000.00
II. PERSONNEL COSTS	344,800.00	140,000.00	250,000.00	734,800.00	255,000.00	989,800.00
LOCAL SALARIES/FRINGE	306,500.00	123,000.00	231,500.00	661,000.00	100,000.00	761,000.00
EXPATRIATE SALARIES	23,600.00	6,000.00	6,500.00	36,100.00	100,500.00	136,600.00
EXPATRIATE BENEFITS	4,200.00	1,500.00	1,500.00	7,200.00	20,000.00	27,200.00
EXPAT. HOUSING UTILITIES	3,000.00	4,500.00	5,500.00	13,000.00	31,500.00	44,500.00
STAFF TRAINING	7,500.00	5,000.00	5,000.00	17,500.00	3,000.00	20,500.00
III. OPERATIONS COSTS	292,500.00	135,700.00	150,300.00	578,500.00	95,000.00	673,500.00
VEHICLE PURCHASE/RENTAL	99,000.00	0.00	30,000.00	129,000.00	50,000.00	179,000.00
VEHICLE EXPENSES	60,000.00	20,000.00	33,000.00	113,000.00	5,000.00	118,000.00
OFFICE/WAREHOUSE/RENTAL/UTIL.	27,000.00	10,000.00	14,500.00	51,500.00	0.00	51,500.00
TELECOMMUNICATIONS	22,000.00	36,000.00	14,000.00	72,000.00	5,000.00	77,000.00
OFFICE SUPPLIES	9,000.00	9,000.00	10,500.00	28,500.00	5,000.00	33,500.00
PRINTING/COPYING	8,500.00	8,000.00	9,500.00	26,000.00	5,000.00	31,000.00
EQUIPMENT FURNITURE	22,000.00	12,000.00	11,000.00	45,000.00	15,000.00	60,000.00
LOCAL TRAVEL/PERDIEM	35,000.00	13,000.00	16,500.00	64,500.00	5,000.00	69,500.00
EXTERNAL AUDIT/LAWYER FEE	0.00	23,700.00	6,300.00	30,000.00	5,000.00	35,000.00
INTERNATIONAL TRAVEL/PERDIEM	10,000.00	4,000.00	5,000.00	19,000.00	0.00	19,000.00
IV. MISCELLANEOUS	13,350.00	4,000.00	31,000.00	48,350.00	43,500.00	91,850.00
SUB-TOTAL	1,745,650.00	279,700.00	840,300.00	2,865,650.00	588,500.00	3,454,150.00
V. MANAGEMENT FEE (FIXED COST)	85,115.00	13,985.00	42,015.00	141,115.00	0.00	141,115.00
TOTAL PROJECT	1,830,765.00	293,685.00	882,315.00	3,006,765.00	588,500.00	3,595,265.00

* PENDING AVAILABILITY OF FUNDS

ANNEX II
Changes to the Program Description
Attachment 2 of the
Operational Program Grant

Attachment 2 "Program Description" of the original Operational Program Grant is hereby amended by deleting it in its entirety and substituting the following in its place.

A. PURPOSE

The overall purpose of the program is to assist approximately 1,500 Salvadoran displaced families to return to their place of origin or to permanently relocate, and to become economically self-supporting. IRC will assist dispersed displaced communities to socially and economically integrate into the communities in which they reside. And to the extent possible, IRC will assist the economic and social reintegration of repatriate Communities. In addition, and where appropriate, IRC will assist marginally poor communities and or individuals situated in close proximity to targeted DP communities. This program will be focused primarily in the para-central and eastern regions of El Salvador. IRC will coordinate its largely integrated activities in each community, and where appropriate, will interface with Government of El Salvador (GOES) agencies such as CONADES and other national and international implementing agencies.

To assist in meeting the above objectives it is hereby agreed that IRC may subcontract with not-for-profit community groups to assist in the permanent reintegration of approximately 250 displaced and/or repatriate families. The same financial and audit controls applicable to IRC shall apply in all cases of subcontract and shall remain the sole responsibility of IRC.

B. PROJECT COMPONENTS

1. Resettlement of Displaced

IRC will assist:

- a. In the permanent relocation of displaced families on government, private, or cooperatives lands;
- b. In the permanent reestablishment of displaced families in their places of origin; or

c. Other permanent reintegration solutions.

IRC will target the relocating of those displaced families presently living in temporary settlements or camps, with the objective of closing these camps in the foreseeable future, as well as concentrations of DP Families living in deplorable conditions elsewhere.

IRC will assume an active advocacy role in an attempt to expedite the process of land acquisition and may assist the beneficiaries in obtaining credit through local institutions, wherever possible. IRC will coordinate with both governmental and non-governmental institutions, as well as individual land owners to accomplish this objective. The expedient acquisition of land will be critical to the success of permanently relocating displaced families.

In those resettlement sites where IRC is operating, IRC will be designated the principle organization responsible for coordinating assistance to this population. IRC will plan the establishment of the resettlement communities in a logical manner, prioritizing assistance to the beneficiaries. While each community will follow more or less the same planning and time-frames, it is recognized that certain differences will exist from site to site, given terrain, availability of water, rate at which beneficiaries are resettled in the new community, the security situation, etc. It is expected that IRC will, however, establish basic community infrastructure, productive projects, and housing assistance, within nine to twelve months of initiating the resettlement project. Subsequently, IRC may provide support services, advocacy, and technical assistance for productive and or small business development for up to one additional year.

IRC will continue to evaluate the type of assistance needed and work with regional and local offices of agencies such as the Comisión Nacional de Asistencia a la Población Desplazada (CONADES), Administración Nacional de Acueductos y Alcantarillados (ANDA), Ministerio de Salud Pública y Asistencia Social (MOH), Ministerio de Educación (MOE), Comisión Ejecutiva Hidroeléctrica del Río Lempa (CEL) and others to provide appropriate assistance when ever necessary.

Before IRC enters into any new community, it will evaluate the situation of the area, to the extent possible, in terms of the potential effect of the security on their staff and beneficiaries. It is understood that there will be unforeseen circumstances where an area could become conflictive, whereby IRC may need to take necessary action to limit the exposure of its personnel to danger.

2. Housing

IRC will provide materials and technical assistance for the construction or upgrade of permanent shelter for families who are either resettling or returning to their place of origin. Materials utilized in construction should be suitable for the environment and the climatic conditions where the houses will be located. Shelter solutions should not exceed U.S.\$600.00 per unit.

3. Environmental Sanitation

IRC sanitarians and promoters will provide health education and technical assistance to the resettled and dispersed communities for latrine construction, waste disposal, sewage control, vector control and potable water. The activities will be carried out in accordance with the Ministry of Health (MOH) guidelines, and will serve to compliment MOH programs in cases where the Ministry does not have the available resources for assisting these communities. Materials for latrines will be provided by the IRC as well as materials for the construction of wells, when not available from ANDA.

4. Agriculture/Economic Self-Sufficiency

IRC will provide agricultural starter packages and technical assistance for returned/relocated displaced families to begin productive projects in agriculture. This assistance will also include, where appropriate, small animal husbandry projects, and home and communal gardens for personal consumption and market. In some cases, the products will be utilized for complementing the assistance provided under the nutritional programs.

5. Vocational Skills Training

Where labor market conditions can support the entry of additional skilled workers, IRC, in coordination with other agencies, may provide vocational skills training courses for those families not participating in agricultural projects. This activity will target primary wage earners who require new means of supporting their families, including female heads of households. IRC promoters will assess the vocational training needs of the beneficiaries through surveys as compared to the needs of potential employers. The training will be market driven, related to the aptitudes and interests of the prospective student, and geared towards appropriate technology.

6. Small Business Assistance

IRC's promoters may help displaced persons to access credit and train them in the rudiments of small business management. Recipients of such assistance must first demonstrate a strong potential for success in operating their own business. The assistance will encompass market research, credit access, product development, record keeping, and product sales and distribution. IRC will also interface with other agencies offering such programs whenever possible.

7. Community Infrastructure

Where displaced families are resettled or reintegrated in their place of origin, IRC will, where appropriate, establish or rebuild basic community infrastructure. This will include such basic services as potable water, electricity, sewage systems, rural roads, schools, and health care facilities. Where possible, IRC will work with community leaders to tap other resources to carry out community infrastructure projects. IRC has the option of remunerating participating beneficiaries for labor as is deemed appropriate by the Grantee. IRC will determine the daily wage rate for those participants based on minimum wage requirements, or comparable wage scales for that region or community, for unskilled labor. In such cases, the Grantee will provide the required materials utilizing IRC procurement procedures and will establish proper controls for payroll and materials.

8. Health Services

Where and when appropriate, IRC will provide general medical consultation and, in particular, preventative health care services. The latter will focus on maternal-child health care, including screening and monitoring children under five, and pregnant and lactating mothers. Again, where appropriate, a nutritional screening and monitoring component and complementary feeding program would be included. Regular home visits will promote and reinforce the need for preventive health measures, and personal and home hygiene. These activities will be geared to support the function of the Ministry of Health only where gaps in services occur, and will be coordinated where possible with local health posts.

9. Education and Training

IRC will provide training, supervision, and follow-up for community health, sanitation and agriculture promoters, in coordination with community organizational structures (local committees, youth groups, health councils, etc.) and schools. A major aspect of this component will be exploring ways for volunteers to apply their training and to obtain the means to sustain their own activities.

10. Food Distribution

IRC will be responsible, where necessary, for the coordination and delivery of food packages to beneficiaries from World Food Program or other resources identified by A.I.D.

C. PROJECT MONITORING AND EVALUATION

Standards of evaluation for this project will require flexibility given the number of displaced families wishing to resettle or return to their place of origin and the political variables which exist. However, the following indicators will be used to measure the progress and accomplishments of the project and shall be reported as provided for in the Schedule:

1. The number of targeted families who have been successfully resettled, integrated and/or returned to their place of origin.
2. The number of targeted families who have been economically integrated into the community in which they reside.
3. The number of successful income generating projects both agriculture and non-agriculture type that have economically integrated displaced families into their community.
4. The number of houses constructed or upgraded.
5. The number of wells and latrines installed.
6. The extent to which infrastructure for newly resettled and returnee communities is established or rebuilt.
7. The visibility of community organizations and leaders trained or identified who will actively continue to assist the community's growth and development after direct assistance from the Grantee to the displaced families has been completed.
8. Employment created through microenterprises.

9. Number of persons assisted through the health services, treatment for illness by type, number of children screened for nutrition monitoring and results, and any other parameters pertinent to health assistance.

Internal program monitoring will consist of on-site evaluations conducted by field and central office supervisors on a monthly basis, regular internal reporting on a weekly and monthly basis, analysis of the resulting data and program statistics, and weekly meetings between field staff and supervisors.

IRC will work with community leaders during its final few months in a community, introducing them to GOES agencies such as credit institutions and other national and/or international organizations, which may be able to assist in the continued development of the community after the Grantee has departed.

D. IDENTIFICATION OF TARGET POPULATION

The following is a description for identifying a displaced person who may participate in assistance programs under this Grant. IRC should use the following criteria for the selection of eligible displaced families, as much as possible.

All displaced families receiving assistance under this Grant should be listed on the CONADES' official registry of the displaced population. However, it is recognized that some displaced, for whatever reasons, may not be listed. IRC may include these individuals in their assistance programs, only after it has been determined by IRC that these are eligible displaced families. For those unregistered displaced families, IRC will provide CONADES with the necessary information to include these families in the DP registry, unless the beneficiary rejects inclusion in this registry.

A displaced person is an individual who has temporarily relocated from a community located within a conflict zone since 1979. Those individuals whose original homes are located in non-conflict zones, but who are currently residing elsewhere, can not be considered DPs or eligible for assistance from this program. Those individuals who have received assistance as displaced persons in excess of three years should not be considered eligible DPs unless:

1. The assistance provided to the family was not adequate to reintegrate them into the economy. (IRC should determine what limited additional assistance would be required to complete their reintegration.)

2. The family has recently displaced themselves again due to an escalation of the conflict where they were residing. (IRC should attempt to assist this population to return to their original sites as soon as possible and not encourage any long term displacement. This may not always be possible, depending on the security of the region and the disposition of the displaced families.)
3. The family has recently returned to their original home or permanently relocated in a new site.

The IRC should pay special attention to not consider individuals eligible for assistance from this program if their displacement (or migration) is for economic reasons and not due to the conflict where they originated. IRC should also attempt to identify only the needy displaced as eligible participants in their assistance programs. Those DPs who have found employment or have reintegrated into the economy should not be considered eligible for assistance from this program.

IRC will prioritize assistance to the displaced target population as follows:

1. Assist displaced families residing in concentrated settlements living along right of ways of railways and roads, or those living in deplorable and unhealthy conditions in other dispersed pockets, to permanently resettle. Within this category, priority will be given to "camps" such as "Moncagua" in San Miguel, but will not be limited to this population.
2. Assist those who wish to return to their place of origin.
3. Assist the social and economic integration of those residing in concentrated settlements in urban and semi-urban centers who will be not relocate.

IRC will notify CONADES of those families who have economically and socially reintegrated into Salvadoran Society and no longer require special assistance. This will enable CONADES to delete these families from their active DP registry.