

3/9/76

3410074

DRAFT

PD- AAK - 398 - A1

(3)

ACTION MEMORANDUM FOR THE ASSISTANT ADMINISTRATOR FOR AFRICA

THRU: Robert Haesmann, AFR/DP, Director

3 MAR

FROM: Dalton A. Griffith, AFR/CWA, Director

SUBJECT: Approval of PP for the Agricultural Rehabilitation and Health Promotion Project (074)--Upper Region, Ghana

12 p

PROBLEM: USAID/Ghana has requested rapid approval of the Project Paper (PP) for the Agricultural Rehabilitation and Health Promotion Project--an activity to promote recovery and rehabilitation of the rural population affected by drought in the Upper Region of Ghana, funded from Section 494 A(b) famine disaster and relief funds.

DISCUSSION: USAID/Ghana has submitted a PP (attached) which requests approval of \$525,000-\$625,000 from funds available under the Foreign Disaster Assistance Act of 1974 to support recovery and rehabilitation of the drought-stricken rural population of the Upper Region of Ghana. The project, Agricultural Rehabilitation and Health Promotion (074), using both voluntary agency and Government of Ghana facilities, will focus on reducing the vulnerability of this target group to recurrent drought through:

1. Provision of bullock plows and other low cost agricultural inputs to small farmers to stimulate increases in agricultural production by expanding the acreage under cultivation, and to reduce losses due to spoilage and rodents by improving storage so that the population has access to locally available foodstuffs during and following droughts (\$195,000 - \$275,000)
2. Initiation of vaccination program for all children in the region under the age of five to reduce the incidence of communicable diseases and mortality rates among this sub-group of the vulnerable population,

particularly during the annual hungry season as well as during periods of unusual drought (\$265,000 - \$285,000)

3. Support and expansion of nutrition training and education activities as a means of improving the nutrition status of the people, with special emphasis on children and lactating mothers in Bwaku District, one of the areas most severely affected by the recent drought (\$65,000).

Under Section 494 A(b) of the Foreign Disaster Assistance Act of 1974 one million dollars were tentatively programmed for Ghana. Of this amount, \$475,000 was obligated for desert encroachment research under project 069, Developmental Applications of Science and Technology. Because Section 494 A(b) funds were likely to be limited, AID/W requested and USAID/Ghana submitted in the PP two budgets for this project, a proposed budget of \$625,000, and a budget which by small reductions in each activity kept total project costs within the \$525,000 remaining of the tentative earmarking. Since only \$525,000 is now in fact available for this project, it would be implemented according to the lower alternative budget in the PP. The PP has been revised to show the budget change throughout.

The PP proposes that funds be obligated over a two year period, but because of the emergency nature of this activity, the Project Committee suggested and USAID/Accra has agreed to obligate the total project budget in FY 1976.

The first draft of this PP was submitted and reviewed in April 1975.
submitted in November 1975

This final draft incorporates several changes and suggestions forwarded to USAID/Accra at that time. It was reviewed by the Project Committee in

late December. The project committee was satisfied with the project's health and nutrition components but asked USAID/Ghana to provide additional analysis and comment on specific suggestions regarding the structure and method of implementing the agricultural component of the program. AID/W was concerned that the project design assure participation by the most vulnerable portion of the Region's population, small farmers and women.

The Mission's comments, received in January 1976, accepted several of AID/W's suggestions, specifically that the project activities be concentrated in those areas of the Upper Region most affected by the drought and that all agricultural inputs (plows, cement, jute sacks, etc.) be provided at all sales points. In addition, the Mission supplemented information contained in the PP, clarifying the ways in which project design and implementation would assure that agricultural inputs provided under the project reach those most in need. The USAID expects that initiative within the extended family or clan group will result in project inputs being made available to the poorest members and women with very small plots who, on their own, would not have access to the capital necessary to purchase these inputs. Guidelines will be given ^{to sales agents} spelling out the need for women and small farmers to have equal accessibility to the project inputs. Further, the implementing voluntary agencies, which must have primary responsibility for actual operations given the remoteness of the drought areas have demonstrated their commitment to the small farmer focus of the Congressional mandate.

Primary sources of procurement will be the U.S. and Ghana. However, your approval of this PP will also authorize the procurement of vehicles and spare parts, in the amount of \$65,000, in Code 935 countries, because
(maximum)

of the inability to obtain adequate servicing and spare and repair parts for U.S. made vehicles; the procurmenet of meningitis vaccine from France if necessary as this type vaccine may not yet be available in the U.S.; and the procurement of plows in Nigeria because it is doubtful that the Ghanaian fabricator of plows will be capable of producing sufficient numbers of plows to meet the needs of the project.

RECOMMENDATION: The attached PP has been reviewed on two separate occasions by USAID, the AID/W project committee, and the members of the ECPR. Most of the revisions suggested earlier by the project committee have been included in the final revised PP. In view of USAID/Ghana's concern that AID/W reach a decision on this activity as soon as possible since German and English assistance in the area of nutrition terminated on December 31, 1975, and meningitis vaccine is needed quickly in the face of an incipient epidemic, the project committee and members of the ECPR recommend that you approve the PP authorizing the project at \$525,000, including special procurement provisions, and that USAID/Ghana be so advised by the attached cable.

Approved _____

Disapproved _____

Date _____

clearances:

AFR/CWA/G:JCoe _____
AFR/DS:Plyman _____
AFR/DS:JWooten _____
AFR/GC:EDragon _____
AFR/GC:STina _____

AFR/DP:JGovan _____
AFR/CWA:FScordato _____
PPC/DPRE:RBobel _____
PPC/DPRE:JWelty _____
DAA/AFR:DSBrown _____

TA/N:JRoyer (info)
TA/AGR:KByergo "
PIA:EWendt (info)

DRAFT

TO: Accra
SUBJECT: Agricultural Rehabilitation and Health Promotion Project (074)
REFS: (A) State 010051, (B) Accra 0576

3 MAR

1. PP subject project approved by AA/AFR this date. Only \$525,000 funding available and project approved at that level.
2. Appreciate efforts in PP and ref B to be responsive AID/W concern that project inputs be made available to those most vulnerable to drought. Understand also that emergency circumstances and geographic factors as well as implementation by MOA/PVO's requires USAID to have some flexibility/discretion make judgments on feasibility implementation arrangements and of course precludes Mission's direct involvement in sale ag inputs.
3. Request USAID/Ghana continue to be alert to need to assume that women and small farmers (individuals holding 10 acres or less or family farms of 30 acres or less) receive priority access to the inputs to be supplied under the project.
4. For purposes inspection and periodic audit, Mission should work with Volags in establishing appropriate accounting procedures for revolving funds to ensure effective identification of use made of proceeds from sale of AID-financed commodities.
5. Advice of allotment follows.

auth: SSScott, AA/AFR _____

drafted: AFR/CWA/G:JCoe _____

clearances:

AFR/GC:STina (subs)
 AFR/DS:JMooten (subs)
 AFR/DP:JGovan (subs)
 TA/AGR:KByergo (subs)
 PPC/DPRE:JWalty (subs)
 DAA/AFR:DSBrown _____

AFR/GC:EDragon _____
 AFR/DS:PLYman _____
 AFR/DP:RHuesmann _____
 AFR/CWA:DGriffith _____
 PPC/DPRE:RBobel _____



Department of State

TELEGRAM

UNCLASSIFIED 747-

PAGE 01 STATE 010051

074

14
ORIGIN AID-59

INFO OCT-01 AF-06 EB-07 OLS-05 IGA-02 /080 R

See me

DRAFTED BY AFR/CWA/G:GDANIELS/CMLEVIN
APPROVED BY AFR/CWA:DGRIFFITH
AFR/GC:STISA (SUBS)
AFR/DS:JWOODTEN (SUBS)
PPC/OPRE:JWELTY (SUBS)
AFR/DPI:JGOVAN (SUBS)
TA/N:JROYER (INFO)
TA/AGR:KBYERGU (INFO)
PH4:EWFNDT (INFO)
AFR/CWA/G:JCOE (DRAFT)

106165

R 150147Z JAN 76
FM SECSTATE WASHDC
TO AMEMBASSY ACCRA

UNCLAS STATE 010051

MICROFILMED FROM BEST
AVAILABLE COPY

AIDAC

E.O. 11652: N/A

TAGS:

SUBJECT: AGRICULTURAL REHABILITATION AND HEALTH PROMOTION PROJECT (074)

REFS: (A) STATE 113578 (B) ACCRA 7145 (C) AG SECTOR ASSESSMENT, DAP, VOL. IV

1. PROJECT COMMITTEE MEETING HELD DECEMBER 9 FOR DETAILED REVIEW OF REVISED PP SUBMISSION. EXTENSIVE CONSULTATION WITH ECPR MEMBERS AND STAFF FOLLOWED. AID/N RECOGNIZES NEED TO EXPEDITE PP APPROVAL. ECPR READY/WILLING APPROVE HEALTH/NUTRITION PORTION OF PROJECT. DELAY IN PP APPROVAL RESULT OF DISSATISFACTION WITH AGRICULTURAL COMPONENT. SPECIFICALLY, CONSIDERABLE CONCERN EXISTS THAT

UNCLASSIFIED



Department of State

TELEGRAM

UNCLASSIFIED

PAGE 02 STATE 010051

DESIGN AND IMPLEMENTATION AGRICULTURE COMPONENT ACHIEVE PROJECT'S MAIN OBJECTIVE--PROMOTION OF RECOVERY AND REHABILITATION RURAL POPULATION MOST SEVERELY AFFECTED BY RECENT DROUGHT. DISCUSSION HAS CENTERED ON METHOD BY WHICH FP PROPOSES TO MAKE AG INPUTS--ESPECIALLY PLOWS--AVAILABLE, AND FEASIBILITY VARIOUS METHODS TO ENSURE THAT LIMITED AG INPUTS WILL BE MADE AVAILABLE TO LARGEST POSSIBLE PORTION OF MOST VULNERABLE RPT MOST VULNERABLE POPULATION.

2. A. IN TERMS OF NUMBER OF FARMERS REACHED OUT OF TOTAL

135,000 FARM FAMILIES RESIDING IN UPPER REGION, AG PORTION OF THE PROJECT HAS NECESSARILY LIMITED OUTREACH. THE REGION CONTAINS MANY OF GHANA'S POOREST FARMERS. PER DAP VOLUME IV, MEDIAN FARM SIZE IN THE REGION IS 4.3 ACRES, AND LIMITATION ON CAPACITY OF SOILS IN THIS REGION IS CONSIDERABLE. PROJECT, AS PRESENTLY STRUCTURED WOULD MAKE AGRICULTURAL INPUTS AVAILABLE TO FARMERS WITH HOLDINGS OF UP TO 30 ACRES, WHILE UPPER LIMIT OF MIDAS PROJECT RESTRICTS PARTICIPATION THROUGHOUT GHANA TO FARMERS CULTIVATING 10 ACRES OR LESS. IN VIEW FOREGOING REQUEST USAID COMMENTS ON FOLLOWING PROPOSALS FOR STRUCTURING IMPLEMENTATION OF AG PORTION OF PROJECT:

(1) RESTRICT THE PROVISION OF AGRICULTURAL INPUTS TO:
(A) FARMERS HOLDING 10 ACRES OR LESS, OR (B) FAMILIES HOLDING UP TO TWO ACRES PER FAMILY MEMBER, OR (C) FAMILIES HOLDING UP TO 3 ACRES PER FAMILY FARM LABOR UNIT (SEE REF C, PAGE 184).

(B) CONCENTRATE AGRICULTURAL INPUTS IN GEOGRAPHIC AREAS MOST AFFECTED IN PAST AND LIKELY TO BE MOST AFFECTED IN FUTURE (E.G., BHAKU AREA).

SUGGEST FOLLOWING MECHANISMS MIGHT BE ADAPTED TO IMPLEMENT PROJECT WITHIN THESE PARAMETERS:

--TO EXTENT POSSIBLE, IDENTIFY AND USE FARMER GROUPS WHICH COULD SHARE COST AND USE OF AGRICULTURAL INPUTS, PARTICULARLY PLOWS.



Department of State

TELEGRAM

UNCLASSIFIED

PAGE 03 STATE 010051

--USE PLOWS IN CUSTOM PLOWING OR RENTAL SCHEME ADMINISTERED BY (A) VOLAGS AS ADDED COMPONENT TO THEIR PLOWING SCHOOL OPERATIONS, OR (B) MOA STATIONS. USE PORTION OF PROJECT FUNDS TO PURCHASE BULLOCKS, HARNESS, ETC. FOR SUCH A SCHEME.

--MAXIMIZE COORDINATION OF PROVISION OF VARIOUS AGRICULTURAL INPUTS SO THAT INDIVIDUAL FARMERS AND FARMER GROUPS RECEIVE FROM VOLAGS/MOA STATIONS A QUOTE PRODUCTION PACKAGE UNQUOTE OF PLOWS, CEMENT AND SACKS, IF NECESSARY TO THEIR NEEDS.

--UTILIZE THE DONKEY CARTS TO TRANSPORT INCREASED PRODUCTION OF SMALLEST, MOST VULNERABLE FARMERS. IF PURPOSE OF CARTS IS SIMPLY IN PILOT VOLAGE EFFORT, IT MIGHT BE MORE APPROPRIATE UNDER VOLAG SUBPROJECT OF FAAD, PROJECT 072.

2. B. IN VIEW OF STATUS OF WOMEN IN PREDOMINANTLY

MOSLEM NORTHEAST GHANA AND THEIR PROBABLE LACK OF ACCESS TO USUAL SOURCES OF CREDIT ON WHICH PROJECT DEPENDS, PROJECT IMPLEMENTATION MUST BE STRUCTURED TO ASSURE THAT WOMEN HAVE EQUAL ACCESS TO AGRICULTURAL INPUTS PROVIDED UNDER THE PROJECT AND EQUAL OPPORTUNITY TO PARTICIPATE IN THE AGRICULTURAL PORTION OF THE PROJECT. ASSUMPTION ON PAGE 25 PP REGARDING WOMEN'S PARTICIPATION NOT ADEQUATE. ADVISE MEASURES WHICH WILL BE TAKEN TO ASSURE EQUAL PARTICIPATION.

3. FOR PURPOSES INSPECTION AND PERIODIC AUDIT, MISSION SHOULD WORK WITH VOLAGS IN ESTABLISHING APPROPRIATE ACCOUNTING PROCEDURES FOR REVOLVING FUNDS TO ENSURE EFFECTIVE IDENTIFICATION OF USE MADE OF PROCEEDS FROM SALE OF AID-FINANCED COMMODITIES.

4. ONLY 523,000 DOLLARS, IE, BALANCE OF 1 MILLION DOLLARS ORIGINALLY TENTATIVELY RESERVED FOR GHANA (OUT OF FOREIGN DISASTER ASSISTANCE ACT OF 1974 FUNDS) AVAILABLE FOR THIS PROJECT AS RESULT LIMITED FUNDS AND OTHER REQUIREMENTS. GIVEN EMERGENCY NATURE OF PROJECT, ENTIRE AMOUNT



Department of State

TELEGRAM

UNCLASSIFIED

PAGE 04 STATE 010051

SHOULD BE OBLIGATED IN FY 76.

5. REQUEST YOU REVIEW PP AND PROVIDE ESTIMATE OF PROPORTION OF PROJECT FUNDS TO BE USED FOR LOCAL COSTS AND FOREIGN EXCHANGE.

6. THE PROJECT COMMITTEE RECOMMENDS APPROVAL OF THE PROCUREMENT OF GOODS AND SERVICES IN THE U.S. AND GHANA IN THE COVER MEMO TO AA/AFR. SINCE DISASTER RELIEF FUNDS WILL BE USED TO FINANCE ACTIVITIES TO BE CARRIED OUT UNDER THIS PROJECT, IT WILL NOT BE NECESSARY TO PROCESS WAIVER TO PROCURE VACCINE OR MOTOR VEHICLES OR SPARE PARTS IN CODE 935 COUNTRIES. RATHER, THE PROJECT COMMITTEE RECOMMENDS APPROVAL OF PROCUREMENT IN CODE 935 COUNTRIES OF VACCINE, MOTOR VEHICLES AND SPARE PARTS AS JUSTIFIED IN THE PROJECT PAPER AND ALSO PROCUREMENT OF PLOWS AND SPARES FROM NIGERIA.

7. DR. PRINCE REQUESTS INFORMATION FROM GRANT ON STATUS OF MENINGITIS EPIDEMIC IN NORTHERN AND UPPER REGIONS. FYI. DR. PRINCE HAS ASCERTAINED THAT VACCINES MUST BE STORED AT MINUS TWENTY DEGREES CENTIGRADE, THUS REQUIRING DRY ICE STORAGE. WILL ADVISE FURTHER ON VACCINE PROCUREMENT NEXT WEEK.

8. ADVISE ASAP MISSION VIEWS ON ISSUES RAISED ABOVE. KISSINGER



Department of State

TELEGRAM

07/1/62

30 Jan - Guatemalan Affairs

ACTION

UNCLASSIFIED 1052

PAGE 01 ACCRA 00576 231939Z

AFR43
ACTION AID-31

ACTION COPY

INFO INFO OCT-01 AF-06 IGA-02 EB-07 L-03 /050 W

1-2-3R 231016Z JAN 76
FM AMEMBASSY ACCRA
TO SECSTATE WASHDC 840

PPC

UNCLAS ACCRA 0576

IDC

AIDAC

TAM

O. 11652: N/A

SUBJ: AGRIC REHABILITATION AND HEALTH PROMOTION PROJECT 0074 PP

GC

REF: STATE 10051

GCM

GCF

FAT

TAM

1. MISSION APPRECIATES AID/W CONCERN WITH AGRIC COMPONENT REF
PROJECT. BELIEVE MOST CAN BE ACCOMMODATED WHILE OTHERS SHOULD
BE SUBORDINATED TO REALITIES OF ENVIRONMENT IN WHICH VOLAGS
WORK. FEEL SHOULD RESIST TEMPTATION TO OVERPROGRAM AND MANAGE
FAR FROM SCENE AND REPLY ON CONSIDERABLE EXPERIENCE AND JUDGMENT
OF THOSE ON PROJECT SITE TO IMPLEMENT PROGRAM WITHIN GUIDELINES/
PARAMETERS ESTABLISHED BY MUTUAL AGREEMENT.

PHH. SPECIFIC COMMENTS AS FOLLOWS:

C

CAL

FR

CC

DR

A. FARM SIZE OF 20 ACRES WAS SET IN RECOGNITION OF FACT
EXTENDED FAMILY SYSTEM AS EXISTS IN UPPER REGION IS IN FACT A
FAMILY FARM UNIT WITH THE SIZE OF THE "FARM" BEING A FUNCTION
OF THE NUMBER OF PEOPLE IN THE HOUSEHOLD WHO ARE CAPABLE OF
FARMING. BECAUSE OF THE HEAVY CAPITAL COST INVOLVED IN
PURCHASING BULLOCKS, PLOWS AND ACCESSORIES THE REASONABLE
ASSUMPTION WOULD BE THAT THE IMPLEMENTS WOULD BE USED AT THE
MINIMUM WITHIN FAMILY AND CLAN GROUPS TO THE GREATEST EXTENT
POSSIBLE ON THE INITIATIVE OF THE FAMILY GROUP WITH NO
NEED OF OUTSIDE STIMULATION OR ORGANIZATIONAL EFFORTS.

AGP

COM

B. AGREE PROVISION OF INPUTS SHOULD BE CONCENTRATED IN
THOSE AREAS MOST AFFECTED BY DROUGHT, THAT IS THE BAWKU AREA.

UNCLASSIFIED

2

130823
ACTION COPY
DATE DUE: 2-2
ASSIGNED TO: [unclear]
[unclear]
[unclear]



Department of State

TELEGRAM

UNCLASSIFIED

PAGE 02 ACCRA 00576 231939Z

ALTHOUGH COMMODITIES OTHER THAN PLOWS SOMEWHAT LIMITED, AGREE ALL SELLING POINTS TO THE EXTENT POSSIBLE SHOULD HAVE ACCESSIBILITY TO ALL PROJECT INPUTS. PREFER CARTS TO REMAIN WITH VOLAG AND MCA EXTENSION STATIONS AS DEMONSTRATION DEVICE. CARTS ARE NOT NOW IN WIDE USE BUT HOPE THROUGH DEMONSTRATION TO (1) INDUCE FARMERS TO PERCEIVE ADVANTAGES OF CARTS AND (2) STIMULATE PRODUCTION OF THEM BY LOCAL ARTISANS. MUST KEEP IN MIND ONLY \$10,000 IS PROGRAMMED FOR THIS ACTIVITY.

3. WOMEN IN NE GHANA WHERE GREAT BULK OF PROJECT ACTIVITIES WILL TAKE PLACE (WHICH AREA IS NOT PREDOMINANTLY MUSLEM AS NORTHWEST) ARE INVOLVED IN FARMING THOUGH PERHAPS LESS THAN IN OTHER AREAS OF GHANA AND CONCENTRATE MORE OF THEIR EFFORTS ON SMALL ANIMALS, BUYING/SELLING PRODUCE, BREWING BEER AND TO MINOR EXTENT CATTLE RAISING. ANTHROPOLOGISTS WHO HAVE WORKED IN BAWKU DISTRICT OVER PAST 16 MONTHS ASSURE US NATURE OF RELATIONSHIPS WITHIN HOUSEHOLD ARE SUCH AS TO GIVE STRONG REASON BELIEVE PLOWS/BULLOCKS WOULD NEVER BE PURCHASED BY WOMEN BUT ONCE BOUGHT BY MEN WOULD BE USED ON WOMEN'S TWO ACRE "FARMS" (USUALLY DEDICATED TO GRAOUNDNUTS). BELIEVE THEREFORE IT WOULD BE COUNTER-PRODUCTIVE TO INSIST THAT WOMEN PURCHASE PLOWS. THEY DO BUY AND USE CEMENT AND SACKS TO SAME EXTENT AS MEN, PERHAPS FOR NEEDS OTHER THAN STORAGE. GUIDELINES GIVEN SELLING POINTS WILL SPELL OUT NEED FOR EQUAL ACCESSIBILITY TO INPUTS BY WOMEN BUT AGAIN WE WILL HAVE TO TRUST IN INTEGRITY OF SELLING AGENTS NOT TO DISCRIMINATE. SHOULD POINT OUT THAT VOLAG ORGANIZATIONS IN THE REGION ARE NOT MONOLITHIC, THAT IS VARIOUS MISSIONS AND OTHER STATIONS ARE ONLY BOUND TOGETHER IN A LOOSE CONFEDERATION NOT UNDER LINE CONTROL OF HEADQUARTERS IN ACCRA AND ARE NOT EMPLOYEES OF ACCRA HEADQUARTERS. REALITY OF SITUATION MUST BE RECOGNIZED AND RELIANCE PLACED ON THE EXPERIENCED PEOPLE ON THE SPOT WHOULD NOT BE THERE IF THEY WERE NOT DEDICATED TO DEVELOPMENT. WE ALSO CONVINCED THEY FULLY SYMPATHETIC AID AIMS. PROJECT HAS NO BUILT IN CREDIT MECHANISM TO FINANCE SALE OF INPUTS PRIMARILY BECAUSE OF THE GREAT DIFFICULTY OF ESTABLISHING AND ADMINISTERING SUCH A COMPLEX FUNCTION WITHIN A SMALL PROJECT WITH VERY LIMITED OBJECTIVES. PERHAPS UNDER FAAD, MIDAS OR OPRD A MORE TIGHTLY STRUCTURED ORGANIZATION COULD BE DEVELOPED FOR CREDIT DEVELOPMENT WHICH SHOULD OF COURSE BE AVAILABLE TO WOMEN AS WELL AS MEN. FARMER GROUPS WHOCH ENGAGE IN CREDIT UNION ACTIVITIES, JOINTLY STORE

See page 10
in accord
with

UNCLASSIFIED



Department of State

TELETYPE UNIT
RECEIVED

UNCLASSIFIED

PAGE 03 ACCRA 00576 231939Z

AND SELL PRODUCE, DIG WELLS ETC. ARE OFTEN ENCOURAGED AND SUPPORTED BY VOLAG AGRICULTURAL CENTERS. SITUATION VARIES FROM PLACE TO PLACE. WOULD THINK IT ALTOGETHER DESIRABLE ENCOURAGE GROUP USE OF PROJECT INPUTS BUT UNLIKELY PRODUCE GOOD RESULTS TO INSIST OR IMPOSE. HAVE NO (REPEAT NO) OBJECTIVE MAKING BULLOCKS ELIGIBLE FOR FINANCING, BUT SEEMS UNLIKELY TO PLAY USEFUL ROLE IN EFFORTS ASSIST SMALL FARMERS. THERE NO (REPEAT NO) MEANS IN SHORT RUN TO EXPAND SUPPLY OR IMPROVE QUALITY OF BULLOCKS AVAILABLE IN AREA. AS POINTED OUT HOWEVER, ANIMALS ARE AVAILABLE AND NOT UNSUITABLE FOR DRAFT WORK. FARMERS (EVEN POOR FARMERS) FIND AND PURCHASE BULLOCKS WHEN PLOW AVAILABLE.

4. ESTIMATE \$205,000 REQUIRED FOR LOCAL COSTS AND \$300,000 FOR FOREIGN EXCHANGE REQUIREMENTS.

5. APPRECIATE INFO ON MENINGITIS VACCINE. WILL DEVELOP INFORMATION REQUESTED ON EPIDEMIC.

6. URGENCY ATTACHED TO ALL ASPECTS OF THIS ACTIVITY BUT ESPECIALLY TO NUTRITION WHERE ON GOING ACTIVITIES NOW UNFINANCED DEPENDENT FOR CONTINUATION ON THIS PROJECT. IF ANY IMPACT TO BE GAINED IN UPCOMING AGRICULTURAL SEASON NEED EARLIEST AUTHORIZATION. OPPORTUNITY FOR IMPACT WITH VACCINATIONS IN THIS DRY SEASON MAY HAVE PASSED BUT IF EARLY RECEIPT VACCINES AND EQUIPMENT POSSIBLE MAY STILL BE FEASIBLE HAVE FAVORABLE RESULTS IN THIS HUNGRY PERIOD. SUGGEST DISCUSS WITH NORTH PROSPECTS UNCOMING PRE-HARVEST SITUATION.

BLACK

UNCLASSIFIED

3/15/76

PFC/DPRE
J Welby

PD-AAK-398-01

6410074 (4)

ACTION MEMORANDUM FOR THE ASSISTANT ADMINISTRATOR FOR AFRICA

THRU: Robert Huesmann, Director, AFR/DP *RA*

FROM: Dalton A. Griffith, Director, AFR/CWA *DAG*

SUBJECT: Approval of PP for the Agricultural Rehabilitation and Health Promotion Project (074)--Upper Region, Ghana

3p.

PROBLEM: USAID/Ghana has requested rapid approval of the Project Paper (PP) for the Agricultural Rehabilitation and Health Promotion Project--an activity to promote recovery and rehabilitation of the rural population affected by drought in the Upper Region of Ghana, funded from Section 494 A(b) famine disaster and relief funds.

DISCUSSION: USAID/Ghana has submitted a PP (attached) which requests approval of \$525,000-\$625,000 from funds available under the Foreign Disaster Assistance Act of 1974 to support recovery and rehabilitation of the drought-stricken rural population of the Upper Region of Ghana. The project, Agricultural Rehabilitation and Health Promotion (074), using both voluntary agency and Government of Ghana facilities, will focus on reducing the vulnerability of the target group to recurrent drought through:

1. Provision of bullock plows and other low cost agricultural inputs to small farmers to stimulate increases in agricultural production by expanding the acreage under cultivation, and to reduce losses due to spoilage and rodents by improving storage so that the population has access to locally available foodstuffs during and following droughts (\$195,000-\$275,000).
2. Initiation of vaccination program for all children in the region under the age of five to reduce the incidence of communicable diseases and mortality rates among this sub-group of the vulnerable population, particularly during the annual hungry season as well as during periods of unusual drought (\$265,000-\$285,000).
3. Support and expansion of nutrition training and education activities as a means of improving the nutrition status of the people, with special emphasis on children and lactating mothers in Bwaku District, one of the areas most severely affected by the recent drought (\$65,000).

Under Section 494 A(b) of the Foreign Disaster Assistance Act of 1974 one million dollars were tentatively programmed for Ghana. Of this amount, \$475,000 was obligated for desert encroachment research under project 069, Developmental Applications of Science and Technology. Because Section 494 A(b) funds were likely to be limited, AID/W requested and USAID/Ghana submitted in the PP two budgets for this project, a proposed budget of \$625,000, and a budget which will

reductions in each activity kept total project costs within the \$525,000 remaining of the tentative earmarking. Since only \$525,000 is now in fact available for this project, it should be implemented according to the lower alternative budget in the PP. The PP has been revised to show this budget change throughout.

The PP proposes that funds be obligated over a two year period, but because of the emergency nature of this activity, the Project Committee suggested and USAID/Accra has agreed to obligate the total project budget in FY 1976.

The first draft of this PP was submitted and reviewed in April 1975. This final draft, submitted in November 1975, incorporates several changes and suggestions forwarded to USAID/Accra at that time. It was reviewed by the Project Committee in late December. The Project Committee was satisfied with the project's health and nutrition components, but asked USAID/Ghana to provide additional analysis and comment on specific suggestions regarding the structure and method of implementing the agricultural component of the program. AID/W was concerned that the project design assure participation by the most vulnerable portion of the Region's population, small farmers and women.

The Mission's comments, received in January 1976, accepted several of AID/W's suggestions, specifically that the project activities be concentrated in those areas of the Upper Region most affected by the drought and that all agricultural inputs (plows, cement, jute sacks, etc.) be provided at all sales points. In addition, the Mission supplemented information contained in the PP, clarifying the ways in which project design and implementation would assure that agricultural inputs provided under the project reach those most in need. The USAID expects that initiative within the extended family or clan group will result in project inputs being made available to the poorest members and women with very small plots who, on their own, would not have access to the capital necessary to purchase these inputs. Guidelines will be given to sales agents spelling out the need for women and small farmers to have equal accessibility to the project inputs. Further, the implementing voluntary agencies, which must have primary responsibility for actual operations given the remoteness of the drought areas, have demonstrated their commitment to the small farmer focus of the Congressional mandate.

Primary sources of procurement will be the U.S. and Ghana. However, your approval of this PP will also authorize the procurement of vehicles and spare parts, in the amount of \$65,000 (maximum), in Code 935 countries, because of the inability to obtain adequate servicing and spare and repair parts for U.S. made vehicles and the procurement of plows in Nigeria because it is doubtful that the Ghanaian fabricator of plows will be able to produce sufficient numbers of plows to meet the needs of the project. As the type of vaccine needed may not be available in the U.S. in the time frame required, your approval will also authorize procurement of vaccine in Code 935 countries if necessary, subject to the conditions detailed below: (a) The meningitis vaccine is needed immediately to help stem the spread of an epidemic in the Upper Region which is reported to be experiencing recurrence of drought and accompanying debilitation and disease among the populace. As noted in the attached memorandum (Annex A), a check with U.S. producers revealed uncertainty regarding

availability and possibility of delivering the vaccine in the time it is required. If necessary to meet the health objectives of the project the Mission is therefore authorized to procure meningitis vaccine from France or Belgium. (b) If after checking with U.S. manufacturers it is clear that sufficient quantities of other vaccines cannot be obtained from them at the time needed, the Mission is also authorized to procure other vaccines (BCG and DPT) from Code 935 countries.

RECOMMENDATION: The attached PP has been reviewed on two separate occasions by USAID, the AID/W Project Committee and the members of the ECPR. Most of the revisions suggested earlier by the Project Committee have been included in the final revised PP. In view of USAID/Ghana's concern that AID/W reach a decision on this activity as soon as possible since German and English assistance in the area of nutrition terminated on December 31, 1975, and meningitis vaccine is needed quickly in the face of an incipient epidemic, the Project Committee and members of the ECPR recommend that you approve this PP authorizing the project at \$525,000, including the special procurement provisions, and that USAID/Ghana be so advised by the attached cable.

Approved

Stacy S. Salt

Disapproved

Date

3/19/76

Joe Daniels III
drafted: AFR/CWA/G, JCoe / GDaniels

cleared:

AFR/DS:Plyman (draft)
AFR/DS:JWooten (draft)
AFR/GC:EDragon (draft)
AFR/GC:STisa (draft)
AFR/DP:JGovan (draft)
PPC/DPRE:RBobel (draft)
PPC/DPRE:JWelty (draft)
AFR/CWA:FScordato (draft)
TA/N:JRoyer (info)
TA/AGR:KByergo (info)
PHA:EWendt (info)
DAA/AFR:DSBrown ?