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UNCLASSIFIED
 CLASSIFICATION

PROJECT EVALUATION SUMMARY (PES) - PART I

Report Symbol U-447

1. PROJECT TITLE HONEY PRODUCTION (OPG No. 2/78) <i>1/28/78 / 120</i>	2. PROJECT NUMBER 526-0119	3. MISSION/AID/W OFFICE USAID/Paraguay
	4. EVALUATION NUMBER (Enter the number maintained by the reporting unit e.g., Country or AID/W Administrative Code, Fiscal Year, Serial No. beginning with No. 1 each FY) <u>79-7</u> <input checked="" type="checkbox"/> REGULAR EVALUATION <input type="checkbox"/> SPECIAL EVALUATION	

5. KEY PROJECT IMPLEMENTATION DATES	6. ESTIMATED PROJECT FUNDING	7. PERIOD COVERED BY EVALUATION
A. First PRO-AG or Equivalent FY <u>78</u>	A. Total \$ <u>34,084</u>	From (month/yr.) <u>April 1978</u>
B. Final Obligation Expected FY <u>78</u>	B. U.S. \$ <u>25,470</u>	To (month/yr.) <u>October 1979</u>
C. Final Input Delivery FY <u>80</u>		Date of Evaluation Review <u>November 21, 1979</u>

B. ACTION DECISIONS APPROVED BY MISSION OR AID/W OFFICE DIRECTOR

A. List decisions and/or unresolved issues; cite those items needing further study. (NOTE: Mission decisions which anticipate AID/W or regional office action should specify type of document, e.g., airgram, SPAR, PIO, which will present detailed request.)	B. NAME OF OFFICER RESPONSIBLE FOR ACTION	C. DATE ACTION TO BE COMPLETED
<p>Before the remaining funds are disbursed, the USAID will write a letter to the PVO listing the necessary actions it should take before USAID/P can implement the requested amendment and resume disbursements. As a minimum, these actions should include:</p> <p>a. A detailed explanation on how will the foundation wax production shop be operated, such as projected volume of production, prices, sales promotion, intended beneficiaries, coordination with other programs, etc.</p> <p>b. A similar description of the experiences with the box production shop presently in operation.</p> <p>c. A reprogramming of the funds remaining in the training budget of the project.</p> <p>d. A revision of the original financial projections to determine the adequacy of the financial plan for the project and the impact on the financial position of the PVO.</p>	Michailuk	Dec. 15, 1979

9. INVENTORY OF DOCUMENTS TO BE REVISED PER ABOVE DECISIONS	10. ALTERNATIVE DECISIONS ON FUTURE OF PROJECT
<input checked="" type="checkbox"/> Project Paper <input checked="" type="checkbox"/> Implementation Plan e.g., CPI Network <input type="checkbox"/> Other (Specify) _____ <input type="checkbox"/> Financial Plan <input type="checkbox"/> PIO/T <input checked="" type="checkbox"/> Logical Framework <input type="checkbox"/> PIO/C <input type="checkbox"/> Other (Specify) _____ <input type="checkbox"/> Project Agreement <input type="checkbox"/> PIO/P	A. <input type="checkbox"/> Continue Project Without Charge B. <input checked="" type="checkbox"/> Change Project Design and/or <input checked="" type="checkbox"/> Change Implementation Plan C. <input type="checkbox"/> Discontinue Project

11. PROJECT OFFICER AND HOST COUNTRY OR OTHER RANKING PARTICIPANTS AS APPROPRIATE (Names and Titles)	12. Mission/AID/W Office Director Approval
<i>Boris Michailuk</i>	Signature <i>Paul A. Montavon</i>
Boris Michailuk - Project Manager	Typed Name Paul A. Montavon
	Date December 18, 1979

13. SUMMARY

On March 29, 1978, USAID/P entered into an Operational Grant Agreement with the Asociación de Apicultores del Paraguay (ASAP). Paraguay Beekeepers Association, a non-profit organization carrying out educational activities to promote beekeeping activities among Paraguayan farmers. The project is to teach small farmers beekeeping techniques and establish a source of high quality beekeeping equipment and supplies.

This evaluation has shown that the project, as originally conceived, ~~is no longer aligned with the present setting and a major change in the project proposal is required.~~ A new Board of Directors elected by the ASAP in October 1978 has started questioning the real need for some of the project components, but in spite of the insistence of A.I.D., action to amend the project was only taken at the time of this evaluation.

In the meantime, however, progress was achieved in completing a workshop for manufacturing beekeeping materials and in carrying out beekeeping courses in Asuncion. No progress was made in establishing a small research laboratory and in extending the beekeeping courses to rural areas. These two targets will be dropped from the original plan and substituted for a workshop to process foundation wax for beehives.

No measurable progress was reached yet towards subgoal and goal targets.

14. EVALUATION METHODOLOGY

This evaluation was performed in accordance with the Mission's Annual Evaluation Schedule and is the first evaluation of this project. Following the guidelines for evaluation of OPGs, USAID has placed major responsibilities for the work on the PVO who performed most of the evaluation work and prepared a report in the Spanish language which was submitted to USAID/P. This report was reviewed by the Mission Evaluation Officer and found to be incomplete. Therefore, a series of meetings were held with the PVO representatives to analyze and incorporate additional data. Lastly, the Evaluation Officer redrafted the original report following the A.I.D. PES format.

15. EXTERNAL FACTORS

Shortly after this project was initiated two local official institutions incorporated beekeeping promotion as part of their regular activities. One of these institutions, the Servicio Nacional de Promoción Profesional (SNPP), has included in its curriculum courses in beekeeping and is presently carrying them out in various rural areas. The other organization, the Extension Service of the Ministry of Agriculture, has recently expanded its promotional efforts in beekeeping with the assistance of the Technical Mission of Japan which also established a modern beekeeping laboratory on the premises of the

Faculty of Veterinary of the National University of Asunción. These programs operate with strong financial support and adequate technical backstopping and the ASAP feels that the training and research areas are adequately covered, and that the A.I.D. project should be re-designed to meet those specific needs not addressed by the programs carried out by other institutions.

16. INPUTS

A.I.D. planned inputs include funds for the construction of a small workshop and equipment, miscellaneous laboratory materials, teaching aids and partial payment of the salary of a project administrator.

The grantee's planned contribution includes the purchase of land, travel funds, construction materials and operating capital for the workshop.

No problems were experienced in the delivery of project inputs for the part of the project completed so far. However, due to changes in the project setting, as discussed in detail in the next topic, a major revision of the project design seems to be required. The revision will necessarily involve modifications in the type and timing of project inputs but without changing the total dollar value of the A.I.D. contribution.

17. OUTPUTS

Major planned outputs include courses in Asunción and rural areas, graduates from courses, amount of hives sold and paraprofessionals formed and trained to replicate courses.

The project activities are approximately one year behind the original schedule and therefore most of the planned outputs were not yet attained. Aside from the workshop construction and the long term courses in Asunción, where 21 students graduated in November 1978 and approximately 80 will graduate in November 1979, other outputs were not produced and the ASAP has already dropped them from their plans. Therefore, this evaluation concluded that the original project design should be re-examined with a view of concentrating project activities to those areas not yet addressed by other developing programs.

18. PURPOSE

The purpose of the project is to establish a capability to train and assist small farmers to engage in beekeeping activities. The conditions expected at the end of the project are: (1) a continuing training program in rural areas, (2) a self-financing technical workshop

to produce high quality beekeeping materials to be sold to small farmers, and (3) a small laboratory to serve as a center for elementary research.

Due to changes in project setting and some laxity by the new Board of Directors of the ASAP in adapting the project to the new conditions, little progress was made towards achieving the project purpose. Progress towards each EOPS condition was found to be as follows:

EOPS No. 1: "ASAP capable to manage a continuous training program in rural areas."

There has been no progress made and the ASAP is presently considering eliminating this target from the project because other local organizations are at present heavily engaged in carrying out courses in rural areas and the ASAP considers that if also doing so it might constitute a duplication of efforts.

EOPS No. 2: "A self-financing technical workshop producing beekeeping materials for small farmers."

The ASAP is presently engaged in completing the last details to put the workshop into operation. Shortly after the project was initiated, the ASAP started the construction of the workshop which was fully completed without major interruptions in spite of the numerous problems experienced as a result of sharp increases in the price of building materials and labor costs.

Budgeted funds were insufficient to complete the planned construction of the workshop but the grantee overcame the problem by carrying out the construction of the workshop on an administrative basis rather than through a direct contract with a constructing firm. This procedure required a considerable number of hours of voluntary work by the Board members of the ASAP and resulted in a considerable reduction in costs and in completion of the construction almost within the amount of funds available. Along with the construction, the ASAP completed procurement of the carpentry machines which already arrived at the project site and were being installed at the time of this evaluation.

EOPS No. 3: "Operation by the ASAP of a research center providing technical consulting services to beekeepers."

The ASAP has approached the Mission suggesting the elimination of this target from project plans in view that the Faculty of Veterinary of the National University of Asuncion, with the assistance of the Technical Mission of Japan, has installed and opened to the public a

complete and modern research laboratory through which technical assistance is being provided to all interested beekeepers.

Funds saved with the elimination of the laboratory plus other savings made with the elimination of the rural courses are planned to be used to set up a wax rolling mill for manufacturing sheets of foundation wax for beehives to be sold to interested beekeepers. These sheets were previously imported from Argentina, however, during the last year trade conditions with this country caused the price to double and the ASAP feels that by engaging in the local production of this material they will fulfill a pressing need of the local beekeepers.

During the course of this evaluation, the ASAP submitted the request for changing the original project which is presently being studied by the Mission.

19. GOAL/SUBGOAL

This project has not yet made any measurable progress towards the subgoal "to establish beekeeping activities among small farmers" as a direct result of this project. Likewise, no data were available concerning any meaningful change in small farmer's income which might be attributable to this project.

20. BENEFICIARIES

Beneficiaries of this project are rural adults and youngsters, mainly small farmers that are expected to engage in beekeeping as a side activity with the purpose of obtaining some additional cash income and also improving their nutrition. Another advantageous effect is the increased crop productivity through the pollination work of the bees. As the project is not yet in full operation, no evidence of any of these benefits is yet available.

21. UNPLANNED EFFECTS

USAID is unaware of any significant unplanned effects.

22. LESSONS LEARNED

None.

23. SPECIAL COMMENTS

None.