

AIRGRAM

DEPARTMENT OF STATE

526-101

AIRGRAM

CONTINUATION

PD-AAB-324-A1

5260101-10

5p.

POST ASUNCION	NO.	CLASSIFICATION UNCLASSIFIED	PAGE 1	PAGES OF 5
------------------	-----	--------------------------------	-----------	---------------

PROJECT EVALUATION SUMMARY  
(Submit to MO/PAV after each project evaluation)

1. Mission or AID/W Office Name USAIL/PARAGUAY		2. Project Number 526-15-410-101		
3. Project Title LABOR DEVELOPMENT				
4. Key project dates (fiscal years)		5. Total U.S. funding life of project		5. Total U.S. funding life of project \$ 100,000
a. Project Agreement Signed	b. Final Obligation	c. Final input delivered		
6. Evaluation number as listed in Eval. Schedule 78/4	7. Period covered by this evaluation From: Dec. 1976 Month/year To: March 1978 Month/year		8. Date of this Evaluation Review July, 1978 Month/day/year/	
9. Action Decisions Reached at Evaluation Review, including items needing further study. (Note--This list does not constitute an action request to AID/W. Use telegrams, airgram, SPARS, etc., for action).  Prepare a new Logical Framework.		10. Officer or Unit responsible for follow-up  AIFID-AID	11. Date action to be completed  Sept. 30, 1978	

12. Signatures:			
Project Officer		Mission or AID/W Office Director	
Signature	<i>W W Rhodes</i>	Signature	<i>Paul A Montavon</i>
Typed name	William W. Rhodes	Typed name	Paul A. Montavon
Date	7/19/78	Date	7/20/78

UNCLASSIFIED

POST ASUNCION	NO.	CLASSIFICATION UNCLASSIFIED	PAGE 2	PAGES OF 5
------------------	-----	--------------------------------	-----------	---------------

13. SUMMARY

The project has made adequate progress in carrying out its education program and has achieved all targets established at the output level.

During the period covered by this evaluation some signs were noticed that would indicate an opening of the Government towards a democratization of the trade union movement. As a result, good progress was achieved towards accomplishing targets established at purpose and goal levels. Assumptions made at all levels proved to be valid and true.

14. EVALUATION METHODOLOGY

This evaluation was performed in accordance with the Mission's Annual Evaluation Schedule and is the sixth regular annual review of the Project. The present review was performed by USAID staff and the AIFLD Country Director who has actively cooperated in the collection and analysis of data. The issues raised during the evaluation process were discussed at a final review meeting with the Mission Director.

15. Documents to be revised to reflect decisions noted page 1

- Project Paper (PP) -  Logical Framework  CPI Network  Financial Plan
- PIO/T  PIO/C  PIO/P  Project Agreement  Other
- This evaluation brought out ideas for a new project -- a Project Identification Document (PID) will follow.

16. EXTERNAL FACTORS

The most critical assumptions for the project to achieve its purpose and goal were that the government will gradually permit more independent action by the unions and that non majority party and independent candidates will be permitted to hold important offices.

During this evaluation we found that there has been some progress achieved towards a democratization of the Labor organizations in Paraguay. The new leadership of the Confederación Paraguaya de Trabajadores (CPT) elected during the National Labor Congress in May 1978 based its political campaign on one important issue: more independence from the Government and from the ruling party. This new leadership obtained the support of 90 unions, thus defeating the former board appointed by the Government and which ruled the Confederation for approximately six years.

17. GOAL/SUBGOAL

The goal of this project, as defined in the logical framework, is to increase the participation of workers in the political, social and economic life of the country.

UNCLASSIFIED

CLASSIFICATION

POST ASUNCION	No.	CLASSIFICATION UNCLASSIFIED	PAGE 3	PAGES OF 5
------------------	-----	--------------------------------	-----------	---------------

The contribution of the project towards this higher objective, was to be measured by (1) the increase in the number of labor leaders from minority parties or political independents, (2) the degree of independence in the acts of the major elements of the movement, (3) the increase in union membership, (4) percent of union members covered by collective bargaining and (5) increase in the number of contracts with check off provisions.

Progress data towards indicator (1) was not available and AIFLD/P feels that they should not be made responsible for maintaining this information. No records are maintained to verify progress towards indicator (3), however the AIFLD/P Director estimates that of the total increase of 2,000 planned for 1977, they accomplished approximately 1,500. Progress towards the other indicators has been as planned.

18. PURPOSE

The purpose of the project is to develop a stronger and more democratic trade union movement in urban areas.

It would appear that the new leadership of the CPT will have leeway to accomplish their plans. For example, the Congress passed 70 resolutions dealing with social security problems of workers and the new Board initiated meetings with the Director of the Social Security Institute, solving 70% of the issues.

Upon the suggestion of the AIFLD Country Director, the Board has formed a committee for the Defense of Labor Affairs (Comité de Defensa Sindical) that will work in important areas such as 1) collective bargaining - to press management reluctant to negotiate or violating collective agreements, 2) enforcement of minimum salary laws, 3) organization of labor unions, 4) social security benefits (already started) and 5) denunciation of venality of the part of labor inspectors.

Progress towards specific EOFS indicators for CY 1977 is as follows:

EOFS No. 1 - Percent of key labor leader positions encumbered by adequately trained personnel:

- a. Confederation 50%
- b. Federations 35%
- c. Unions 20%

A total of 34 percent of the CPT leaders have taken advanced courses either locally or at Front Royal, and 42 and 32 percent have completed the basic and intermediate courses respectively. The percent of trained leaders (advanced and Front Royal) at the Federation level varies from 10 to 40 percent.

No information is available on accomplishments at the Unions level. AIFLD/P has initiated recently a records system to collect progress information on each individual union.

POST	ASUNCION	NO.	CLASSIFICATION UNCLASSIFIED	PAGE 4	OF 5
------	----------	-----	--------------------------------	-----------	---------

EOPS No. 2 - 40% of participants sent abroad selected from democratic opposition or political independents.

A total of five (representing 38% of the total) participants sent to Front Royal courses during this period belong to opposition parties or are political independents.

EOPS No. 3 - Improved international labor relations. Eight unions or federations affiliated to respective international labor organizations.

One union has recently affiliated bringing the total number to a total of three federations and five unions affiliated to international organizations.

EOPS No. 4 - CPT provides:

- a. Legal services - from 1978 onward .
- b. Collective bargaining assistance - from 1976 onward
- c. Grievance services - from 1976 onward
- d. Cooperative development - from 1979 onward

During this period the CPT has established a legal office to provide services to its members. The CPT continues providing assistance on collective bargaining. As a result a total of 5 collective agreements were signed this year. The grievance services are being provided on an improved basis after the establishment of a new committee in April 1978 (Comité de Defensa Sindical). Promotion of cooperatives will start in 1979 as planned.

19. OUTPUTS AND INPUTS

The project has been able to carry out all the courses planned in the 77-78 Country Labor Plan. A total of 1,168 workers graduated from the different courses thus far, exceeding the amount of 365 planned in the logical framework. The major overage has been in the area of basic seminars.

In addition to the courses the project has also carried out three conferences of a duration of three days with a total participation of 98 workers.

Another target that has been exceeded is the training at Front Royal. From a total of eight workers planned to be sent abroad, the project was able to train a total of 14.

Although not a part of the Country Program, some Union-to-Union activities were proposed. None of them were pursued by the relevant US unions. The AIFLD Country Director believes that US unions were discouraged from carrying out their proposals by their perceptions of the Government of Paraguay's attitude towards free labor union activities.

UNCLASSIFIED

<b>POST</b> ASUNCION	<b>NO.</b>	<b>CLASSIFICATION</b> UNCLASSIFIED	<b>PAGE</b> 5	<b>PAGES</b> OF 5
-------------------------	------------	---------------------------------------	------------------	----------------------

20. UNPLANNED EFFECTS

In December, 1977 Paraguayan police broke up a planned three-day meeting (on the second day) and arrested 19 Christian trade unionists, including one Argentinian. The AIFLD Country Director consulted with Ambassador White and then requested a visit by AIFLD and AFL-CIO officials. William Doherty of AIFLD and Michael Boggs Assistant Director of the AFL-CIO International Department, visited Paraguay. They interviewed the prisoners, talked to the press and met with GOP officials to lend their support to the petition of the Paraguayan Labor Confederation (CPT) to free the prisoners. There was a prompt trial. All the accused were found not guilty and were released in February, 1978. The AIFLD Country Director is convinced that (1) if there had been no country program in Paraguay, the visit would not have occurred, and (2) if the visit had not occurred there would not have been a prompt trial and release of the prisoners.

21. CHANGES IN DESIGN OR EXECUTION

The Logical Framework for this project prepared on March 23, 1977 contains indicators and targets different from those included in the Country Labor Plan. It also include erroneous baseline data for some indicators. Action is required to prepare a new logical framework.

**UNCLASSIFIED**

**CLASSIFICATION**