



USAID
FROM THE AMERICAN PEOPLE

ANTI-TRAFFICKING TECHNICAL ASSISTANCE

NINTH QUARTERLY PROGRESS REPORT OCTOBER 1, 2006– DECEMBER 31, 2006

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EXECUTIVE SUMMARY

Trafficking in persons is a crosscutting development challenge that affects a variety of issues including rule of law, health, human rights, anti-corruption, and gender. This multi-billion dollar per year travesty exists due to poverty, despair, war, and the prevalence of organized crime throughout the world, among other factors. As one of its many responses to this issue, USAID awarded the Anti-Trafficking Task Order (ATTO) to Chemonics International Inc. and its consortium partners on September 30, 2004. The purpose of the Task Order is to support USAID/Washington and field missions with technical assistance, support the Office of Women in Development (EGAT/WID), and initiate pilot projects in selected missions. As virtually every nation in the world is touched by this phenomenon, USAID is providing a worldwide response. This Task Order supports that worldwide response with technical assistance and this report details the assistance provided during the ninth quarter, October-December 2006.

During this quarter, ATTO finalized a Scope of Work for an assessment in Peru to identify at risk populations as well as evaluate current efforts to fight trafficking and to protect and care for trafficking victims. The assessment will include visits to several trafficking “hot spots” in an effort to understand trafficking trends and flows within and without the country. ATTO anticipates that the assessment will be conducted during the tenth quarter.

ATTO also submitted a literature review on group residential facilities for foreign victims of trafficking, an outcome of the study conducted in the last quarter on Residential Rehabilitative Facilities for Victims of Trafficking.

In other support efforts for the EGAT/WID office, ATTO continues to provide a quarterly calendar of events updated bi-weekly and to follow information sources on trafficking trends

SECTION I

Background on Anti-Trafficking Task Order

As one of the many U.S. Government efforts to respond to the global trafficking issue, USAID awarded the anti-trafficking Task Order (ATTO), under the Women in Development IQC (WID IQC), to Chemonics International and its subcontractors, Creative Associates, the International Research and Exchanges Board, Charney Research, and Partners of the Americas on September 30, 2004. The Task Order provides technical services to support USAID/Washington and field missions as they pursue anti-trafficking initiatives. The project has three major components:

- technical assistance to USAID field missions and operating units to strengthen the quality of their anti-trafficking programming and expand the agency's knowledge of trafficking issues;
- technical support for the Office of Women in Development (EGAT/WID) in its role as anti-trafficking coordinator; and
- initiation of pilot projects covering pathbreaking and high priority anti-trafficking issues in selected missions.

Technical assistance may range from simple research activities to the completion of field assessments that occur over a number of weeks.

The technical assistance under this Task Order supports the EGAT Bureau's strategic objective #8: *Gender considerations in USAID's development, humanitarian and transition work better reflected*. The technical services and activities will support both intermediate results in the EGAT/WID results framework:

- IR#1: New knowledge/information on gender issues generated and disseminated; and
- IR#2: Organizational and technical capacity to apply gender-responsive approaches increased.

The purpose of the technical assistance provided under this Task Order is to help field missions and USAID Washington operating units strengthen the quality of their anti-trafficking programs and to expand the Agency's knowledge of trafficking issues. Any USAID mission or other operating unit may request technical assistance and EGAT/WID, in consultation with regional bureaus, will determine which requests will be given priority. ATTO may conduct as many as twenty (20) technical assistance assignments for USAID field missions and operating units during the three-year Task Order period.

EGAT/WID coordinates the anti-trafficking work of USAID. This work includes preparing briefing papers, talking points, and congressional testimony on trafficking for Agency leadership; sharing knowledge on trafficking issues and events throughout the Agency; and compiling and monitoring USAID anti-trafficking activities. Assistance through this Task Order supports EGAT/WID in effectively carrying out these tasks and fulfilling its roles as the anti-trafficking coordinator for USAID. This assistance includes the production of an annual publication on USAID anti-trafficking initiatives, production of one to three additional publications on anti-trafficking topics including best practices and lessons learned, preparation of a biweekly anti-trafficking events calendar, production of electronic presentations, and research on trafficking issues.

From time to time USAID may want to undertake anti-trafficking activities that go beyond the strategic objectives of individual missions or that arise from emerging U.S. Government policy. Services from this Task Order provide USAID with the capability to initiate pilot projects with selected missions to address those needs. EGAT/WID, in collaboration with USAID/Washington regional bureaus, identifies missions interested in participating in pilot project activities. Chemonics then carries out an assessment mission to that country, prepares an action plan, and then implements that plan. Action plans for pilot projects cannot exceed a two-year time span. Activities for pilot projects may address cross border issues, sex tourism, mapping victim vulnerability factors to provide an early warning system, campaigns to elevate the status of women in society, or other issues that may arise through assessment and implementation of this Task Order.

SECTION II

Project Activities

A. Technical Assistance to USAID Field Missions and Operating Units

The purpose of this technical assistance is to assist USAID field missions and USAID Washington operating units to strengthen the quality of their anti-trafficking programs and expand the Agency's knowledge of trafficking issues.

A1. Significant Quarterly Results

√ Finalized SOW for an anti-trafficking assessment in Peru

A2. Activities Completed

During this quarter, USAID/Peru chose a candidate for the requested trafficking assessment, and ATTO finalized the Scope of Work to identify at risk populations as well as evaluate current efforts to fight trafficking and to protect and care for trafficking victims. The assessment will include visits to several trafficking "hot spots" in an effort to understand trafficking trends and flows within and without the country. The assessment will take place during the next quarter, and it is expected that the report will be finalized in the beginning of the eleventh quarter.

A3. Major Activities Planned and Underway

ATTO continued to work with USAID/Zambia on the assessment to review existing laws and the country's legal system as it pertains to the penalties for Human Trafficking, provide guidance on measures to strengthen the government and institutional responses to trafficking, and to draft anti-trafficking legislation along with a policy framework.

During this quarter, the consultant took several trips to Zambia in order to conduct consultations with stakeholders and develop the anti-trafficking legislation. During these trips, the consultant met with the Ministry of Home Affairs, the Department of Immigration, the Drug Enforcement Commission, the Anti-Corruption Commission, the Department of Police's Victim Support Unit and Prosecutions, the Zambia Prisons Service, the Department of National Registration, Passport and Citizenship, the Ministry of Youth, Sport and Child Development, the Ministry of Education, the Ministry of Labor and Social Security, the Ministry of Foreign Affairs, the Ministry of Community Development and Social Welfare, the Ministry of Information and Broadcasting Services, the Office of the President, and the Gender in Development Division (Cabinet Office).. The consultant also held three stakeholder consultative meetings throughout the country, to draw in officials from border regions. In addition to these meetings, the consultant completed a literature and code review. She is completing a report on legal system issues related to trafficking and the trafficking legislation and policy framework. It is anticipated that the report will be finalized during the tenth quarter.

During this quarter, ATTO began working with the USAID/Africa Bureau to complete a desk assessment of fifteen anti-trafficking projects in Africa that have been funded by USAID/Washington and EGAT/WID. The objective of this activity is to conduct a country by country analysis of each anti-trafficking activity funded by the Trafficking in Persons (TIP) Fund in Africa and by the WID Office in that region within the context of identified trafficking patterns;

and to identify best practices and lessons learned on the basis of this analysis. The result of this analysis will contribute to U.S.G. Mission planning in Africa concerning the scope and focus of future anti-trafficking activities. ATTO, with the assistance of the USAID/Africa Bureau, collected project documents from Benin, the Democratic Republic of the Congo (DRC), Ethiopia, Guinea, Madagascar, Mali, Mozambique, Nigeria, South Africa, Sudan, Uganda, and West Africa. ATTO drafted a preliminary questionnaire which was sent to these USAID missions in order to gather further information on programming success and lessons learned. Throughout the next quarter, ATTO will continue to review these documents, analyze the results of the questionnaire and conduct phone interviews with program and mission staff. The result of the assessment will be to compile success stories and lessons learned in a summary document for USAID/AFR/SD/CPG.

ATTO also continues to prepare for the upcoming assessment in Peru, which will take place during the next quarter.

B. Support for the Office of Women In Development in its Role as Anti-Trafficking Coordinator

EGAT/WID, as the coordinator for all USAID anti-trafficking efforts, is called upon to provide information and support to all USAID units. The technical assistance under this Task Order will provide the tools necessary to ensure seamless coordination and effective dissemination of anti-trafficking materials and information.

B1. Significant Quarterly Results

- √ Submitted literature review on the rehabilitation of victims of trafficking in group residential facilities
- √ Updated and distributed events calendar on a bi-weekly basis
- √ Replaced former Chief of Party

B2. Activities Completed.

During this quarter, ATTO submitted a literature review on group residential facilities for foreign victims of trafficking. The literature review identified several “types” of shelters that are designed to meet the range of trafficking victim needs and circumstances, including emergency shelters, transit shelters, short-term shelters, and long-term shelters including transition homes and reintegration centers. The review describes examples found from the literature of each type of shelter. The review also identified a set of good practices from the literature for the provision of shelter care to victims of trafficking.

ATTO continues to update and provide a calendar of events related to trafficking in persons to USAID on a bi-weekly basis. The calendar focuses on specific anti-trafficking activities and reports, including links to website information about events worldwide. This calendar keeps USAID and its partners well informed about anti-trafficking events on a regular basis.

The ATTO Chief of Party left her position at the end of this quarter. The Home Office Project Director will be taking over the role of Chief of Party as of February 1, 2007.

B3. Major Activities Planned and Underway

There are not currently any activities planned or underway for the Task Order's role in supporting the Office of Women in Development.

C. Pilot Projects

ATTO will develop pilot activities to respond to needs that may arise from an assessment or in response to emerging U.S. Government policy. These activities may reach beyond the strategic objectives of individual missions, such as cross border anti-trafficking initiatives. Pilot activities will allow USAID to respond quickly to emerging priorities in the U.S. Government and provide appropriate activities to enhance those priorities.

SECTION III

Performance Monitoring

ATTO developed the following strategic framework to support the strategic objectives and intermediate results of the EGAT/WID results framework. ATTO reports its achievements using the following indicators:

► SO #8: Gender Considerations in USAID's Development, Humanitarian and Transition Work Better Reflected

▲ IR #1: New knowledge/information on trafficking issues generated and disseminated

Indicator 1 – number of activities or new sources of information developed to increase the level of knowledge on trafficking issues

Indicator 2 – number of anti-trafficking activities implemented that break new ground, build on other USAID work, have potential regional benefit or make an important contribution to USAID/USG anti-trafficking efforts

▲ IR #2: Organizational and technical capacity to implement anti-trafficking initiatives increased

Indicator 1 – number of changes to national law or ratification/accession to international instruments that help combat trafficking

Indicator 2 – number of missions or USAID operating units that identify and develop activities to fight trafficking

Indicator 3 – number of missions or USAID operating units that develop policies, strategies or indicators on trafficking

Indicator 4 – number of evaluations of existing anti-trafficking activities

During this quarter, ATTO completed two activities that support the indicators under IR #1, the generation and dissemination of new knowledge or information. ATTO completed the literature review of best practices for the rehabilitation of trafficking victims in group rehabilitation facilities located in foreign countries. Additionally, ATTO conducted a trafficking assessment in Zambia to draft anti-trafficking legislation and review policy.

Achievements for the seventh quarter include the following:

Indicator	Number	Activity
IR#1- <i>Indicator 1</i> Number of activities or new sources of information developed to increase the level of knowledge on trafficking issues	One	Submitted literature review of best practices for the rehabilitation of trafficking victims in group rehabilitation facilities located in foreign countries
IR#2- <i>Indicator 1</i> Number of changes to national law or ratification/accession to international instruments that help combat trafficking	One	Conducted an assessment to draft anti-trafficking legislation in Zambia