



## **Accountability through Watchdog Institutions (A-WATCH)**

### **Quarterly Programmatic Report April – June 2005**

Associate Award No. 690-A-00-04-00229-00  
Under Leader Award No. GEG-A-00-01-00005-00

Submitted by Pact

# I. Executive Summary

Highlights from the quarter are as follows:

## **A-WATCH / PEPFAR**

- *Capacity building in HIV/AIDS service delivery.* The project trained two MPs, two MP representatives, and 81 civic leaders (including 22 traditional leaders) in reduction of stigma and discrimination for people living with HIV/AIDS.
- *Capacity building in HIV/AIDS advocacy.* The project trained representatives from 116 organizations drawn from seven constituencies in HIV/AIDS advocacy. Networking teams have been formed in three of these constituencies, comprising councilors, local NGOs, CBOs, FBOs and local administrative officials, to coordinate advocacy activities and establish HIV/AIDS constituency information centers.
- *Advocating care and treatment programs in the Judiciary.* The project trained 271 judiciary staff, including 23 magistrates, 40 local court justices, and 208 support staff, equipping them with information on VCT and ART as well as skills in advocating for a workplace environment that addresses stigma, discrimination, and provision of HIV/AIDS services.
- *Subgrant management.* All subrecipients funded by the PEPFAR have started implementing activities, and preliminary compliance visits have been conducted.
- *Baseline study.* A consultant has been hired to gather baseline data against which to measure the project's results.

## **Parliamentary Reform Project (PRP II)**

- *Budget analysis and recommendations.* Pact contracted three budget analysts to work with the expanded Committee on Estimates to study and analyze the budget. The analysts produced a briefing document on the government budget and budget process, papers responding to MP and Committee requests, and a final comprehensive report with detailed observations and recommendations.
- *Budget cycle workshop for staff.* The objective of this workshop was to enhance staff understanding of the budget processes, so that they would be better able to give useful advice to Members of Parliament and the various Committees on which they serve.
- *Media workshop.* Attended by 110 Members of Parliament, the goal of the media workshop was to equip MPs with skills that would increase their knowledge of how the media works and enhance their ability to work with the media.
- *Constituency Office staff Workshop.* Workshop participants reviewed the financial and activity reports for the period ended 31 December, 2004 of the 11 Constituency Offices established under the pilot phase and created a comprehensive report to pave the way for the full implementation of all 28 Constituency Offices under PRP II.
- *Reforms and Modernisation Committee meeting.* The Reforms and Modernisation Committee of Parliament met to approve a revised list of the 28 Parliamentary Constituencies to be funded under the PRP project.
- *Project Steering Committee Meeting.* Met to approve a revised PRP II work plan and budget.

- ***IT connectivity for Constituency Offices.*** A feasibility trip to Dundumwezi Parliamentary Constituency Office aimed to determine how IT facilities could be installed and used in rural Constituency Offices with little or no communications and electrical power infrastructure.

### **Anti-Corruption Initiative**

- The official launch of the African Parliamentarians Network against Corruption (APNAC) Zambia chapter took place on 31 March at the main Parliament building. Following the launch, the Zambia APNAC chapter has developed a work plan and budget and members have started to organize and take part in national, regional and global anti-corruption activities.

## **II. Background**

A follow-on to Pact Zambia's Increased Public Debate project, the Accountability through Watchdog Institutions (A-WATCH) project aims to bring greater public sector accountability and reduce public sector corruption. The project is divided into four components:

- Component #1: MP leadership role in HIV/AIDS service delivery
- Component #2: More effective watchdog institutions
- Component #3: Supporting care and treatment programs for the Judiciary
- Component #4: Capacity building for HIV/AIDS advocacy NGOs

The objectives of the project are threefold:

- To manage and lead the second phase of the multi-donor Parliamentary Reform Project (PRP II) in full collaboration with the National Assembly and its reform committee
- To manage and lead the USAID/Zambia Anti-Corruption Initiative (ACI) in collaboration with the Office of the Clerk of the National Assembly
- To manage and oversee sub-grants to local organizations in relation to citizen demands for accountability as well as HIV/AIDS initiatives related to Democracy and Governance

Pact is focusing on policy processes and oversight of public institutions, including a role for civil society in fiscal oversight. Permanent dialogue mechanisms will be strengthened to increase the quality of citizens' interaction with public institutions and to mitigate the isolation of both from each other. In order to increase the efficacy of CSO interactions with government institutions, Pact will support CSO capacity strengthening in key areas, including analytic and policy research capacity, public opinion polling, and understanding of the policy and legislative processes.

In addition Pact is working with the Zambia National Assembly to strengthen its accountability and transparency and to build its capacity to provide effective oversight of government fiscal management, which directly ties into the goals of the Anti-Corruption Initiative.

Finally Pact is managing all USAID HIV/AIDS funding related to democracy and governance, providing grants to CSOs working in HIV/AIDS and the health field for technical assistance and capacity building.

### III. Key Results This Quarter

Key results during the quarter were as follows:

#### A-WATCH / PEPFAR

##### MPs Leadership role in HIV/AIDS service delivery

Under this result, Pact is training 75 MPs to influence HIV/AIDS policy in order to reduce stigma and discrimination against people living with HIV/AIDS. Through a subgrant from Pact, local partners SACCORD and Peace Zambia are in the advanced stages of preparation for training of the 75 MPs and are simply awaiting the return of Parliament to session, at which point coordination will become much easier.

Pact will also train the local MP and 400 civic leaders (20 in each of 20 selected constituencies). To date, two MPs, two MP representatives, and 81 civic leaders (including 22 traditional leaders) have been trained through a separate workshop, covering six of the total 20 constituencies. Details of the areas covered and numbers are in the table below:

Local capacity building in HIV/AIDS service delivery							
Result area: MP leadership role in HIV/AIDS service delivery							
Numbers trained per category during the report period							
Partner	Constituency	CSOs (females)	CSOs (males)	Totals	MPs	Civic Leaders/ Councilors	Traditional leaders
SACCORD & Peace Zambia	Chipata Central	2	17	19	0	8	4
Henwood Foundation	Kalabo Central	3	18	21	0	8	10
Jubilee Center	Ndola central	6	25	31	0	9	0
Jubilee Center	Mwinilunga East	2	31	33	1	8	4
Jubilee Center	Solwezi East	2	24	26	2	7	4
UPA	Kanyama	11	9	20	1	19	0
Total		26	124	150	4	59	22

##### Capacity building in HIV/AIDS advocacy for local NGOs, CBOs/FBOs

The project target is to train 25 local NGOs, CBOs and FBOs in each of the 20 constituencies, bringing the project target total to 500 CBOs/FBOs/NGOs. To date a total of 116 organizations drawn from 7 constituencies (Mangango, Mulobezi, Kanyama, Ndola Central, Mwinilunga East, Solwezi East, and Chipata Central) have been trained.

Local capacity building among local NGOs, FBOs & CBOs for HIV/AIDS advocacy								
Result area: Citizen and CSOs demand accountability								
Partner	Constituency	Female	Male	Totals	NGO	FBO	CBO	Total organizations
Henwood Foundation	Mangango	14	12	26	3	6	1	10
Henwood Foundation	Mulobezi	13	15	28	1	8	6	15
UPA	Kanyama	13	12	25	13	5	7	25

Jubilee Centre	Ndola Central	11	16	27	6	7	7	20
Jubilee Centre	Mwinilunga East	2	17	19	6	3	9	18
Jubilee Centre	Solwezi East	5	10	15	4	3	4	11
SACCORD	Chipata Central	7	11	18	10	3	4	17
Totals		65	93	158	43	35	38	116

In Ndola Central, Mwinilunga East and Solwezi East, networking teams have been formed, comprising councilors, local NGOs, CBOs, FBOs and local administrative officials, to spearhead advocacy activities around stigma, discrimination against people living with HIV/AIDS, and the establishment of more VCTs and increased access to ART. The networks, in liaison with the local District HIV/AIDS taskforces, are teaming up to establish constituency information centers on HIV/AIDS. This activity also contributes to the MPs leadership role in HIV/AIDS advocacy.

#### Advocating care and treatment programs in the Judiciary

Under this component, the target is to train 500 judiciary advocates for ART utilization, adherence, and treatment optimism.

The training is focused on equipping the advocates with information on VCT and ART as well as skills in advocating for a workplace environment that directly addresses stigma, discrimination, and provision of HIV/AIDS services.

Thus far, 271 judiciary staff, representing 54.2% target coverage, have been trained, including 23 magistrates, 40 local court justices, and 208 support staff in eight provinces.

HIV/AIDS work place programs								
Result area: Supporting care and treatment programs for Judiciary								
Partner	Place	Female	Male	Total	Judges	Magis - trates	Local justices	Support staff
HATSFO	Lusaka (Kafue, Chongwe, Luangwa)	6	11	17	0	0	6	11
HATSFO	Petauke (Nyimba,Petauke, Katete)	4	18	22	0	0	9	13
ZBCA	Mongu (Mongu & Kalabo)	10	15	25	0	0	2	23
ZBCA	Senanga (Senanga, Shangombo, Sesheke)	11	12	23	0	0	1	22
ZBCA	Kabwe (Kabwe & Kapingposhi)	17	10	27	0	2	1	24
CHAMP	North Western	8	16	24	0	0	0	24
CHAMP	North Western	3	13	16	0	0	16	0
CHAMP	Southern Province	3	17	20	0	20	0	0
CHAMP	Southern Province	12	13	25	0	0	0	25
HURID	Northern Province - Kasama	13	20	33	0	1	2	30
HURID	Luapula Province - Mansa	12	27	39	0	0	3	36
		99	172	271	0	23	40	208

## **Parliamentary Reform Project**

### Budget analysis and recommendations

To ensure that Committees of Parliament are equipped to perform their legislative and oversight roles by undertaking critical analysis of budgetary reports, Pact contracted three budget analysts to work with the expanded Committee on Estimates to study and analyze the budget. The analysts produced a briefing document on the government budget and budget process, papers responding to MP and Committee requests, and a final comprehensive report with detailed observations and recommendations on both the budgeting process in general and the roles of the Estimates Committee and the National Assembly. They were also on call to attend to any Member of Parliament who wanted information or help in researching on any matter related to the Budget. See newspaper article in the Zambia Daily Mail, 23 February 2005, page 6 for account of public's reaction.

### Budget cycle workshop for staff

The objective of the Best Practices Workshop for National Assembly staff was to enhance their understanding of the budget processes, including the institutional framework, budget preparation, and budget implementation, so that they would be better able to give useful advice to Members of Parliament and the various Committees on which they serve.

The workshop featured keynote presentations by experts from government as well as other participants drawn from the staff of the National Assembly and from civil society. The activity contributed to the result which seeks to develop "a non-partisan professional staff to support the MPs and the Committees in a multi-party Parliament."

### Media workshop

Attended by 110 Members of Parliament (out of the total 158 members), the goal of the media workshop was to equip MPs with skills that would enhance their relationship with the media.

Specific workshop objectives were that MPs would:

- Increase their knowledge and understanding of how the media works.
- Increase their knowledge of how to manage the media for free publicity.
- Increase their skills in handling media interviews.
- Increase their skills and be effective in media writing.
- Increase their knowledge and skills in crisis management with the media.

The workshop addressed the following themes:

- Demystifying the media.
- Managing the media for free publicity.
- Persuasive Communication through the Media.
- Gender awareness and Language in the Media.
- Media interviews.
- Internet as a media relation tool.
- Effective media writing.
- Crisis management and the media.

This workshop contributed toward the results: (1) MPs will better perform their roles; (2) Improved quality of debate; and (3) Greater interaction between MPs and their constituents..

#### Constituency Office staff workshop

A three-day workshop for Constituency Office staff took place to review the financial and activity reports for the period ended 31 December 2004. The outcome of the workshop was a comprehensive financial report of the 11 Constituency Offices established under the pilot phase. This exercise assisted in preparing the close out of the pilot phase and paved the way for the full implementation of all 28 Constituency Offices under PRP II.

#### Reforms and Modernization Committee Meeting

The Reforms and Modernization Committee of Parliament met to approve a revised list of the 28 Parliamentary Constituencies that are to be funded under the PRP project. The purpose of the Constituency Office is to link the People who live in the Constituency with the National Assembly through the Member of Parliament elected by the voters in that Constituency. The Constituency Offices will contribute to the result titled "Greater interaction between the MPs and their constituents."

#### Project Steering Committee meetings

The PRP Project Steering Committee met and approved a revised PRP II work plan and budget. The committee also approved a revised budget and work plan for the 28 Parliamentary Constituencies that are to be funded under PRP II.

#### IT connectivity for Constituency Offices

A feasibility trip to Dundumwezi Parliamentary Constituency Office, located in the Rural Southern Province, aimed to determine how IT facilities could be installed and used in rural Constituency Offices that have little or no communications and electrical power infrastructure. This activity contributes to the objective of ensuring the connectivity of Constituency Offices.

#### Audit PRP II

External auditors were engaged to audit PRP II, Year One.

#### **Anti-Corruption Initiative (ACI)**

#### Official Launch of the APNAC Zambia Chapter

The official launch of the Zambia Chapter of the African Parliamentarians Network Against Corruption (APNAC) took place on March 31, 2005, the result being that the Members of Parliament not only became members of the APNAC Zambia Chapter, but also became part of an Africa-wide network on anticorruption.

The Zambia APNAC chapter's resolve is to be a tool for strengthening Parliament's fight against corruption. Its aims and objectives include the following:

- To build the commitment and capacity of Parliament to exercise accountability, with particular relation to financial matters
- To share information, lessons learned and best practices among stakeholders

- To undertake projects to control corruption

Following its launch, the chapter has developed a work plan and budget and members have started to organize and take part in national, regional and global anti-corruption activities. The activities are expected to contribute to the result of “strengthened oversight of public finance.”

## **IV. Comparison of Planned and Actual Activities**

### **A-WATCH / PEPFAR**

Most activities planned for this quarter were completed according to schedule. The following activities experienced delays and have been rescheduled for the next quarter:

- Compliance visits and provision of technical assistance. Three of eight organizations have received visits. The remaining five will receive visits during the next quarter.
- Organizational capacity assessments for partner NGOs. Pact has conducted MCATs (Management Capacity Assessments) for four organizations. The remaining four will be conducted during the next quarter.
- Conduct general subgrant and ME&R training for subgrant recipients after the planned Kabwe workshop with Y-CHOICES. This activity has been postponed indefinitely.

### **Parliamentary Reform Project (PRP II)**

Most activities planned for this quarter were completed according to schedule. The following activities experienced delays and have been rescheduled for the next quarter:

- Recruitment of two staff members (one Project Assistant, one Project Accountant) for the National Assembly PRP Project Office.
- Procurement of equipment of the National Assembly PRP project office (computer, fax machine and photocopier).
- Review conditions of service at the National Assembly.
- Contract/train bill drafting support staff.
- Support Parliament in drafting a new budget bill.

### **Anti-Corruption Initiative (ACI)**

- Hold regional APNAC meeting. This will now be held not in Zambia but in another country.
- Conduct budget cycle workshop for MPs and civil society leaders.
- Conduct a gap assessment.
- Conduct Best Practices Workshop for new committee chairpersons on tender process/regulations, including presentation of the Board’s legislative proposals.

## **V. Activities Planned for Next Quarter**

### **A-WATCH/CSO/PEPFAR**

- Carry out compliance visits and project close-outs
- Hold meeting of advisory panel to select next phase of subgrants
- Prepare Memorandum of Negotiations and Agreements for the second round
- Review the baseline data document report
- Formulate project targets

- Complete the A-WATCH PMP (including the baseline data collection)
- Hold meeting with Judiciary to review current activities and discuss next phase of activities

### **Parliamentary Reform Project (PRP)**

- Identify the 28 Constituency Offices and recruitment of staff
- National Assembly Interns Programme for students from the University of Zambia
- National Assembly IT Staff training attachments
- National Assembly attachments for support staff of committees
- Develop a human resource plan for the National Assembly
- Convene planning meeting for the National Assembly/Pact Zambia Liaison Team
- Convene workshop to explain Parliamentary Standing Orders and Handbook
- Hold training workshop for Parliamentary Security and PR Staff
- Staff training at SADC
- PSC Meeting

### **Anti-Corruption Initiative (ACI)**

- SADCOPAC Annual General Meeting and Workshop
- General APNAC Support