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1. PROJECT NO. 615-11-995-123 <i>53</i>	2. PAR FOR PERIOD: 11/1/70 TO 1/31/72	3. COUNTRY KENYA	4. PAR SERIAL NO. 73-9
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5. PROJECT TITLE
NATIONAL YOUTH SERVICE
FD-AAN 912
6150153/10
ISN-33536

6. PROJECT DURATION: Began FY <u>64</u> Ends FY <u>72</u>	7. DATE LATEST PROP 8/29/69	8. DATE LATEST PIP 3/7/69	9. DATE PRIOR PAR 1/7/71
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10. U.S. FUNDING	a. Cumulative Obligation Thru Prior FY: \$3,295,000	b. Current FY Estimated Budget: \$	c. Estimated Budget to completion After Current FY: \$
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11. KEY ACTION AGENTS (Contractor, Participating Agency or Voluntary Agency)

a. NAME World ORT Union	b. CONTRACT PASA OR VOL. AG. NO. GOK/ML/NYS/12/A
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I. NEW ACTIONS PROPOSED AND REQUESTED AS A RESULT OF THIS EVALUATION

A. ACTION (X)			B. LIST OF ACTIONS	C. PROPOSED ACTION COMPLETION DATE
USAID	AID/W	HOST		
			<p>NOTE: This is the final appraisal of an eight-year project which was, on the whole, successful. The project during its first three to four years provided material support during the key gestation period of the National Youth Service, a voluntary training and paramilitary organization for young men and women. The focus during the latter half of the project has been upon the development of the Mombasa Vocational Training Unit, the organization providing the most sophisticated vocational training within NYS. (USAID also provided a \$3.5 million loan for heavy equipment during FY 1970, thus retaining some identification with the other on-the-job training activities of NYS.)</p> <p>Since this project has terminated, there are no recommendations. However, AID/W attention is directed towards the project's difficulty in obtaining and retaining qualified instructors for this vocational training activity as a problem found in similar programs in Kenya and many other countries with shortages of skilled technicians.</p>	

D. REPLANNING REQUIRES	E. DATE OF MISSION REVIEW
REVISED OR NEW: <input type="checkbox"/> PROP <input type="checkbox"/> PIP <input type="checkbox"/> PRO AG <input type="checkbox"/> PIO/T <input type="checkbox"/> PIO/C <input type="checkbox"/> PIO/P	Feb. 22, 1973

PROJECT MANAGER: TYPED NAME, SIGNED INITIALS AND DATE	MISSION DIRECTOR: TYPED NAME, SIGNED INITIALS AND DATE
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II. PERFORMANCE OF KEY INPUTS AND ACTION AGENTS

A. INPUT OR ACTION AGENT CONTRACTOR, PARTICIPATING AGENCY OR VOLUNTARY AGENCY	B. PERFORMANCE AGAINST PLAN							C. IMPORTANCE FOR ACHIEVING PROJECT PURPOSE (X)					
	UNSATISFACTORY		SATISFACTORY			OUTSTANDING		LOW	MEDIUM		HIGH		
	1	2	3	4	5	6	7	1	2	3	4	5	
1. World ORT Union					X								X
2.													
3.													

Comment on key factors determining rating

The contractor did a very creditable job of developing a curriculum and training an instructor staff at the Mombasa Vocational Training Unit. ORT personnel helped the GOK to establish the Training Unit and left a viable institution, despite problems, at the end of its six-year contract. See also final contract/evaluation report, dated 12/29/72.

4. PARTICIPANT TRAINING	1	2	3	4	5	6	7	1	2	3	4	5
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Comment on key factors determining rating

Negligible (\$16,000 during life of project).

5. COMMODITIES	1	2	3	4	5	6	7	1	2	3	4	5
					X	X						X

Comment on key factors determining rating During the early stage of the project (and of the National Youth Service), AID provided \$2.4 million in machinery, clothing, and general material support. PL-480 Title II food was also provided as were spare parts for much of the 608 excess equipment provided. These equipment and food grants were probably essential in helping to maintain NYS in its early years. (See also TOAID A-21, 1/16/70.)

6. COOPERATING COUNTRY	a. PERSONNEL	1	2	3	4	5	6	7	1	2	3	4	5
	b. OTHER					X							

Comment on key factors determining rating

The project initially focused on NYS as a whole. During the last few years of the project, attention focused primarily on the MVTU. The GOK provided adequate facilities but services (electricity, water, etc.) were slow in arriving, which caused project delays. Unquestionably, the greatest difficulty was in developing a qualified Kenyan instructor staff. Although this was the major preoccupation of USAID contract and GOK staff for several years, a fully satisfactory answer was never found. The GOK was unable or unwilling to find sufficient financial or other inducements to retain an adequate training staff.

NOTE: These comments apply to the vocational training facility (MVTU). USAID involvement in the earlier aspects of the project is now too remote in time for effective assessment.

7. OTHER DONORS	1	2	3	4	5	6	7	1	2	3	4	5
						X						

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II. 7. Continued: Comment on key factors determining rating of Other Donors

III. KEY OUTPUT INDICATORS AND TARGETS

A. QUANTITATIVE INDICATORS FOR MAJOR OUTPUTS		10/70 1/72 TARGETS (Percentage/Rate/Amount)					END OF PROJECT
		CUMU- LATIVE PRIOR FY	CURRENT FY		FY ____	FY ____	
			TO DATE	TO END			
Tradesmen trained at MUTU	PLANNED	--	889				
	ACTUAL PERFORM- ANCE	683	799				
	REPLANNED						
Number of tradesmen passing GOK Grade III Trade Test (at first attempt).	PLANNED	--	565				
	ACTUAL PERFORM- ANCE	457	561				
	REPLANNED						
	PLANNED						
	ACTUAL PERFORM- ANCE						
	REPLANNED						
	PLANNED						
	ACTUAL PERFORM- ANCE						
	REPLANNED						
B. QUALITATIVE INDICATORS FOR MAJOR OUTPUTS	COMMENT:						
1. Kenyan teaching staff in place.	At the time of ORT withdrawal, all but three of 27 professional staff positions were filled. However, 14 of 16 assistant instructors were former trainees who lacked experience outside the MUTU.						
2. Physical plant	COMMENT: By January, 1972, permitted a trainee capacity of 300 trainees. With the completion of fresh water and sewage system in 1971, all utilities were connected to the camp.						
3. Development of syllabi, instructional material, and audio-visual aids	COMMENT Contractor did an excellent job of developing educational materials for the MUTU. The Unit, a year after contract termination, is well satisfied with the materials.						

IV. PROJECT PURPOSE

A. 1. Statement of purpose as currently envisaged.

2. Same as in PROP? YES NO

To assist the GOK establish a viable vocational training center at Mombasa as a part of the National Youth Service.

B. 1. Conditions which will exist when above purpose is achieved.	2. Evidence to date of progress toward these conditions.
Develop formal vocational trade program which will give trainees the capability of passing the Kenya trades test, Grade III.	80% of those completing the course have passed the Trade Test (drop-out rate has been less than 7%). However, the 18-month through-put has stabilized at about 400 compared to the earlier goal of 500.
Develop syllabi and accompanying instructional material for selected trades.	Accomplished and well done.
Trained local instructors	This was the least satisfactory part of project termination. The MYTU was not able to retain senior instructors and their assistants were eventually obtained from among successful trainees who had no outside vocational experience.

V. PROGRAMMING GOAL

A. Statement of Programming Goal

Programming Goal: To reduce tensions among the various tribal groups in Kenya.

B. Will the achievement of the project purpose make a significant contribution to the programming goal, given the magnitude of the national problem? Cite evidence.

Yes. Since independence, the Kenya Government has sought various means of integrating various tribal groups. One of the key efforts in this regard focused on youth-- through the establishment of the National Youth Service. Young people from all parts of the country are brought together to live, work, and learn side by side. In order for the NYS to serve this "nation-building" objective, it was necessary to develop training facilities in which the youth could learn useful skills. The Mombasa Vocational Training Unit was developed for that purpose.