

4390081-2

PD-11A6-381-01

(2)

| | | | |
|---|--|-------------------------|--------------------|
| AID 1020-25 (7-88) | | SECURITY CLASSIFICATION | 001 PROJECT NUMBER |
| PROJECT APPRAISAL REPORT (PAR) (U-446) See M.O. 1026.1 | | UNCLASSIFIED | 439-11-570-081 |

| | | | | | |
|---------|-----|-----|-----|--------------------------|---------------------------|
| 002 PAR | MO. | DAY | YR. | 003 U.S. OBLIGATION SPAN | 004 PROJECT TITLE |
| AS OF: | 1 | 0 | 7 | FY 69 Thru FY 74 | MATERNAL AND CHILD HEALTH |

005 COOPERATING COUNTRY - REGION - AID/W OFFICE

Laos

006 FUNDING TABLE

| AID DOLLAR FINANCING-OBLIGATIONS (\$000) | TOTAL | CONTRACT (NON-ADD) | PERSONNEL SERVICES | | | PARTICIPANTS | | COMMODITIES | | OTHER COSTS | |
|---|-------|--------------------|--------------------|------|----------|--------------|----------|-------------|----------|-------------|----------|
| | | | AID | PASA | CONTRACT | DIR. PASA | CONTRACT | DIR. PASA | CONTRACT | DIR. PASA | CONTRACT |
| CUMULATIVE NET THRU ACTUAL YEAR (FY 1970) | 2,102 | 839 | - | - | 24 | 15 | - | 1,241 | - | 7 | 815 |
| PROPOSED OPERATIONAL YEAR (FY 1971) | 925 | 505 | 60 | - | - | 58 | - | 275 | - | 27 | 505 |

000 VALUE OF P.L. 480 COMMODITIES (\$000) → Thru Actual Year : Operational Year Program :

007 IMPLEMENTING AGENCY TABLE

If contractors or participating agencies are employed, enter the name and contract or PASA number of each in appropriate spaces below; in the case of voluntary agencies, enter name and registration number from M.O. 1551.1, Attachment A. Enter the appropriate descriptive code in columns b and c, using the coding guide provided below.

| TYPE CODE b | TYPE CODE c | 0. IMPLEMENTING AGENCY | TYPE CODE | | d. CONTRACT/ PASA/ VOLAG NO. | e. LEAVE BLANK FOR AID/W USE |
|---|---|------------------------|-----------|----|------------------------------|------------------------------|
| | | | b. | c. | | |
| 1. U.S. CONTRACTOR 2. LOCAL CONTRACTOR 3. THIRD COUNTRY CONTRACTOR 4. PARTICIPATING AGENCY 5. VOLUNTARY AGENCY 6. OTHER: | 0. PARTICIPATING AGENCY 1. UNIVERSITY 2. NON-PROFIT INSTITUTION 3. ARCHITECTURAL & ENGINEERING 4. CONSTRUCTION 5. OTHER COMMERCIAL 6. INDIVIDUAL 7. OTHER: | 1. None | | | | |
| | | 2. | | | | |
| | | 3. | | | | |

PART I - PROJECT IMPACT

I-A. GENERAL NARRATIVE STATEMENT ON PROJECT EFFECTIVENESS, SIGNIFICANCE & EFFICIENCY.

This summary narrative should begin with a brief (one or two paragraph) statement of the principal events in the history of the project since the last PAR. Following this should come a concise narrative statement which evaluates the overall efficiency, effectiveness and significance of the project from the standpoint of:

- (1) overall performance and effectiveness of project implementation in achieving stated project targets;
- (2) the contribution to achievement of sector and goal plans;
- (3) anticipated results compared to costs, i.e., efficiency in resource utilization;
- (4) the continued relevance, importance and significance of the project to country development and/or the furtherance of U.S. objectives.

Include in the above outline, as necessary and appropriate, significant remedial actions undertaken or planned. The narrative can best be done after the rest of PART I is completed. It should integrate the partial analyses in I-B and I-C into an overall balanced appraisal of the project's impact. The narrative can refer to other sections of the PAR which are pertinent. If the evaluation in the previous PAR has not significantly changed, or if the project is too new to have achieved significant results, this Part should so state.

008 NARRATIVE FOR PART I-A (Continue on form AID 1020-25 I as necessary):

Narrative in previous PAI applies with following changes:

Contract for construction of National Maternal and Child Health Center at Mahosot Hospital was out for bid by mid-November. Review has taken longer than scheduled. Fire protection has been added.

| | | |
|-----------------------------|---------------------------------|--------------------------|
| MISSION DIRECTOR APPROVAL → | SIGNATURE <i>[Signature]</i> | DATE December 7, 1970 |
|-----------------------------|---------------------------------|--------------------------|

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PART I-B - PROJECT EFFECTIVENESS

009

I-B-1 - OUTPUT REPORT AND FORECAST - (See detailed instructions)

| 1. CODE NO. AID/W USE ONLY | 2. This section is designed to record progress toward the achievement of each project output target which was scheduled in the PIP, Part II. Where progress toward a target is significantly greater or less than scheduled, describe reason(s) beneath the target. | 3. ACTUAL AND PLANNED OUTPUTS (ALL DATA CUMULATIVE) | | | | |
|---|--|---|---------------------------|--------------|-------------------------------------|--|
| | | 3. ACTUAL CUM. TO DATE | 4. AS OF PRIOR JUNE 30 | | 5. PLANNED BY NEXT JUNE 30 | 6. PROJECTED TOTAL FOR PROJECT LIFE |
| | | | a. PLANNED | b. ACTUAL | | |
| | Plan and construct National MCH Center in Vientiane. (Review took longer than scheduled. Fire protection added to project.) | 0% | 0% | 0% | 10% | 100% |
| | Plan and construct peripheral MCH facilities in major population centers of Laos. | 0 | 0 | 0 | 0 | 5 |
| | Renovate MCH rural centers. | 0 | 0 | 0 | 10 | 10 |
| | Provide participant training: | | | | | |
| | Midwifery..... | 15 | 15 | 15 | 15 | 59 |
| | * Laboratory technicians..... | 12 | 10 | 12 | 14 | 54 |
| | Population statistician..... | 0 | 1 | 0 | 0 | 1 |
| | Child Health and Family Welfare..... | 2 | 2 | 2 | 0 | 2 |
| | * Medical doctors (Family Planning)..... | 0 | 0 | 0 | 16 | 52 |
| | * Nurses (Family Planning)..... | 0 | 0 | 0 | 21 | 92 |
| | Midwives (Family Planning)..... | 0 | 0 | 0 | 11 | 81 |
| | Opinion Leaders (Family Planning)..... | 0 | 0 | 0 | 3 | 3 |
| | Provide in-country training (annual rate in MCH care and Family Welfare): | | | | | |
| | Midwives..... | 0 | 0 | 0 | 0 | 18/yr |
| | Nurses..... | 0 | 0 | 0 | 0 | 30/yr |
| | Medical Students..... | 0 | 0 | 0 | 0 | 25/yr |
| | Encourage demographic research (Not quantifiable at this time, but will continue to encourage training of statistical personnel, summer census program, "selling" need for local officials to obtain and maintain statistics on local and provincial level). | | | | | |
| | *MCH facilities receiving USAID commodities (Includes existing LG facilities) | 18 | 18 | 18 | 23 | 35 |

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PART I-B - PROJECT EFFECTIVENESS

009 I-B-1 - OUTPUT REPORT AND FORECAST - (See detailed instructions)

| 1. CODE NO. AID/W USE ONLY | 2. This section is designed to record progress toward the achievement of each project output target which was scheduled in the PIP, Part II. Where progress toward a target is significantly greater or less than scheduled, describe reason(s) beneath the target. | ACTUAL AND PLANNED OUTPUTS (ALL DATA CUMULATIVE) | | | | |
|----------------------------------|--|--|---------------------------|--------------|-------------------------------|--|
| | | 3 ACTUAL CUM. TO DATE | 4. AS OF PRIOR JUNE 30 | | 5. PLANNED BY NEXT JUNE 30 | 6. PROJECTED TOTAL FOR PROJECT LIFE |
| | | | a. PLANNED | b. ACTUAL | | |
| | <p>Total Services:</p> <p>*Deliveries.....</p> <p>*Postnatal visits.....</p> <p>*Prenatal visits.....</p> <p>*Well baby clinics.....</p> <p>*Home visits.....</p> <p>*Status indicators for Program Management Information (PMI) System. Additional indicators may be added after experience is gained with PMI System.</p> | | | | | |

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PART I-B - Continued

010

B.2 - OVERALL ACHIEVEMENT OF PROJECT TARGETS

Place an "X" within the bracket on the following seven-point scale that represents your judgment of the overall progress towards project targets:



PART I-C - PROJECT SIGNIFICANCE

011

C.1 - RELATION TO SECTOR AND PROGRAM GOALS (See detailed instructions M.O. 1026.1)

This section is designed to indicate the potential and actual impact of the project on relevant sector and program goals. List the goals in col. b and rate potential and actual project impact in cols. c and d.

| a. CODE NO. (AID/W USE ONLY) | SCALE FOR COLUMN c: 3= Very Important; 2= Important; 1= Secondary Importance SCALE FOR COLUMN d: 3= Superior/Outstanding; 2= Adequate/Satisfactory/Good; 1= Unsatisfactory/Marginal | c. POTENTIAL IMPACT ON EACH GOAL IF PROJECT ACHIEVES TARGETS | d. ACTUAL IMPACT ON GOAL TO DATE RELATIVE TO PROGRESS EXPECTED AT THIS STAGE |
|------------------------------------|---|---|---|
| | <p>b. SECTOR AND PROGRAM GOALS (SEE COUNTRY FIELD SURVEILLANCE FOR CLARIFICATION. I USING FACT GOALS)</p> <p>The USAID Laos program goal is to foster the maintenance of a neutral and independent government in Laos by providing advice and assistance in the fields of (1) stabilizing the economy, (2) alleviating war caused suffering and disruption, (3) maintaining necessary government services, (4) improving social infrastructure and (5) developing the economy. Project purposes related to this goal are:</p> | | |
| | (a) To assist in the development of the economy through the physical and economic betterment of future Lao generations. (See 011 on Page 3 of previous PAJ.) | 3 | Too early for impact. |
| | (b) To improve the social infrastructure through the establishment of MCH - Family Planning centers and clinics and by providing in-service and participant training. | 2 | ? |
| | (c) To help alleviate war caused suffering and disruption by improving nutrition, mother and child care, and family planning, and by extending these services in certain refugee resettlement areas. | 2 | Too early for impact |

For goals where column c. is rated 3 or 2 and column d. is rated 1, explain in the space for narrative. The narrative should also indicate the extent to which the potential impacts rated 3 or 2 in column c. are dependent on factors external to the achievement of the project targets, i.e., is there a substantial risk of the anticipated impact being forestalled by factors not involved in the achievement of project targets. If possible and relevant, it also would be useful to mention in the narrative your reading of any current indicators that longer-term purposes, beyond scheduled project targets, are likely or unlikely to be achieved. Each explanatory note must be identified by the number of the entry (col. b) to which it pertains.

012 NARRATIVE FOR PART I-C.1 (Continue on form AID 1020-25 1):

Narrative in previous PAJ applies.

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439-11-570-081**PART I-C - Continued****C.2 - GENERAL QUESTIONS**

| These questions concern developments since the prior PAR. For each question place "Y" for Yes, "N" for No, or "NA" for Not Applicable in the right hand column. For each question where "Y" is entered, explain briefly in the space below the table. | MARK IN THIS COL. |
|---|----------------------------|
| 013 Have there been any significant, unusual or unanticipated results not covered so far in this PAR? | N |
| 014 Have means, conditions or activities other than project measures had a substantial effect on project output or accomplishments? | N |
| 015 Have any problems arisen as the result of advice or action or major contributions to the project by another donor? | N |
| 016 If the answer to 014 or 015 is yes, or for any other reason, is the project now less necessary, unnecessary or subject to modification or earlier termination? | N |
| 017 Have any important lessons, positive or negative, emerged which might have broad applicability? | N |
| 018 Has this project revealed any requirement for research or new technical aids on which AID/W should take the initiative? | N |
| 019 Do any aspects of the project lend themselves to publicity in newspapers, magazines, television or films in the United States? | Y |
| 020 Has there been a lack of effective cooperating country media coverage? (Make sure AID/W has copies of existing coverage.) | N |
| 021 <u>NARRATIVE FOR PART I-C.2</u> Identify each explanatory note by the number of the entry to which it pertains. (Continue on form AID 1020-25 I as necessary): | |

No char

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PART II - IMPLEMENTATION REPORT

II-A - STATUS OF SCHEDULE

022 A-1 - INDIVIDUAL ACTIONS (See detailed instructions M.O. 1026.1). This is a listing of major actions or steps which were scheduled for physical start or continuing implementation in the reporting period as reflected in the Project Implementation Plan, Part I.

| (a) | | (b) STATUS - PLACE AN "X" IN ONE COLUMN | | |
|--------------|--|---|-----------------|-----------------------|
| PIP ITEM NO. | MAJOR ACTIONS OR STEPS; CAUSES AND RESULTS OF DELAYS; REMEDIAL STEPS | (1) BEHIND SCHEDULE | (2) ON SCHEDULE | (3) AHEAD OF SCHEDULE |
| 1. | Establish a National Maternal and Child Health and Family Planning Center in Vientiane as a focal point for a nationwide effort in Maternal and Child Health Services. (Review procedures took longer than planned.) | X | | |
| 2. | Establish peripheral Maternal and Child Health and Family Planning Center facilities in the major population centers of Laos in conjunction with existing medical facilities. | | X | |
| 3. | Establish Maternal and Child Health and Family Planning rural centers that will function as simple out-patient units without delivery. | (Future Action) | | |
| 4. | Provide participant training. | | X | |
| 5. | Provide in-country training. | | X | |
| 6. | Development of a demographic statistical system. | | X | |
| 7. | Encourage demographic research. | | X | |

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PART II - Continued

023

II-A.2 - OVERALL TIMELINESS

In general, project implementation is (place an "X" in one block):

(a) On schedule

(b) Ahead of schedule

(c) Behind schedule

X

BLOCK (c): If marked, place an "X" in any of the blocks one thru eight that apply. This is limited to key aspects of implementation, e.g., timely delivery of commodities, return of participants to assume their project responsibilities, cooperating country funding, arrival of technicians.

(1) AID/W Program Approval

(2) Implementing Agency (Contractor/Participating Agency/Voluntary Agency)

(3) Technicians

(4) Participants

(5) Commodities (non-FFF)

(6) Cooperating Country

(7) Commodities (FFF)

(8) Other (specify):

II-B - RESOURCE INPUTS

This section appraises the effectiveness of U.S. resource inputs. There follow illustrative lists of factors, grouped under Implementing Agency, Participant Training and Commodities, that might influence the effectiveness of each of these types of project resources. In the blocks after only those factors which significantly affect project accomplishments, write the letter P if effect is positive or satisfactory, or the letter N if effect is negative or less than satisfactory.

1. FACTORS-IMPLEMENTING AGENCY (Contract/Participating Agency/Voluntary Agency)

| | | | |
|-----|--|---|---|
| 024 | IF NO IMPLEMENTING AGENCY IN THIS PROJECT. PLACE AN "X" IN THIS BLOCK: | X | 032 Quality, comprehensiveness and candor of required reports |
| | | | 033 Promptness of required reports |
| 025 | Adequacy of technical knowledge | | 034 Adherence to work schedule |
| 026 | Understanding of project purposes | | 035 Working relations with Americans |
| 027 | Project planning and management | | 036 Working relations with cooperating country nationals |
| 028 | Ability to adapt technical knowledge to local situation | | 037 Adaptation to local working and living environment |
| 029 | Effective use of participant training element | | 038 Home office backstopping and substantive interest |
| 030 | Ability to train and utilize local staff | | 039 Timely recruiting of qualified technicians |
| 031 | Adherence to AID administrative and other requirements | | 040 Other (describe): |

2. FACTORS-PARTICIPANT TRAINING

| | | | |
|-----|--|---|--|
| 041 | IF NO PARTICIPANT ELEMENT IN PROJECT. PLACE AN "X" IN THIS BLOCK: | | TRAINING UTILIZATION AND FOLLOW UP |
| | | | 052 Appropriateness of original selection |
| | PREDEPARTURE | | 053 Relevance of training for present project purposes |
| 042 | English language ability | | 054 Appropriateness of post-training placement |
| 043 | Availability of host country funding | | 055 Utility of training regardless of changes in project |
| 044 | Host country operational considerations (e.g., selection procedures) | | 056 Ability to get meritorious ideas accepted by supervisors |
| 045 | Technical/professional qualifications | | 057 Adequacy of performance |
| 046 | Quality of technical orientation | | 058 Continuance on project |
| 047 | Quality of general orientation | | 059 Availability of necessary facilities and equipment |
| 048 | Participants' collaboration in planning content of program | | 060 Mission or contractor follow-up activity |
| 049 | Collaboration by participants' supervisors in planning training | | 061 Other (describe): |
| 050 | Participants' availability for training | N | |
| 051 | Other (describe): | | |

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PART II-B - Continued

3. FACTORS-COMMODITIES

| PLACE AN "X" IN APPROPRIATE BLOCK: | 062 FFF | 063 NON-FFF | 064 NO COMMODITY ELEMENT | | 072 Control measures against damage and deterioration in shipment. | |
|---|---------|-------------|--------------------------|---|--|---|
| 065 Timeliness of AID/W program approval (i.e., PIO/C, Transfer Authorization). | | | | F | 073 Control measures against deterioration in storage. | |
| 066 Quality of commodities, adherence to specifications, marking. | | | | F | 074 Readiness and availability of facilities. | |
| 067 Timeliness in procurement or reconditioning. | | | | F | 075 Appropriateness of use of commodities. | P |
| 068 Timeliness of shipment to port of entry. | | | | | 076 Maintenance and spares support. | |
| 069 Adequacy of port and inland storage facilities. | | | | | 077 Adequacy of property records, accounting and controls. | P |
| 070 Timeliness of shipment from port to site. | | | | | 078 Other (Describe): | |
| 071 Control measures against loss and theft. | | | | F | | |

Indicate in a concise narrative statement (under the heading a. Overall Implementation Performance, below) your summary appraisal of the status of project implementation, covering both significant achievements and problem areas. This should include any comments about the adequacy of provision of direct hire technicians as well as an overall appraisal of the comments provided under the three headings (b, c & d) which follow. For projects which include a dollar input for generation of local currency to meet local cost requirements, indicate the status of that input (see Detailed Instructions).

Discuss separately (under separate headings b, c & d) the status of Implementing Agency Actions, Participants and Commodities. Where above listed factors are causing significant problems (marked N), describe briefly in the appropriate narrative section: (1) the cause and source of the problem, (2) the consequences of not correcting it, and (3) what corrective action has been taken, called for, or planned by the Mission. Identify each factor discussed by its number.

079 NARRATIVE FOR PART II-B: (After narrative section a. Overall Implementation Performance, below, follow, on form AID 1020-25 as needed, with the following narrative section headings: b. Implementing Agency, c. Participants, d. Commodities. List all narrative section headings in order. For any headings which are not applicable, mark them as such and follow immediately below with the next narrative section heading.)

- a. Overall Implementation Performance. Program is still in formative stage with USAID Public Health Nurse (MCH-Family Planning Advisor) on board for five months. Demographer/Statistician Officer anticipated arrival in January 1971.
- b. Implementing Agency. Not applicable.
- c. Participants. Participants, to date, have been funded under the Village Health Project and are commented upon in the VHF PAJ.
- See 050 on Page 6. An underdeveloped educational system and wartime manpower requirements make it difficult to find qualified applicants and for the government to release operational personnel for training.
- d. Commodities. No problems.

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PART III - ROLE OF THE COOPERATING COUNTRY

The following list of illustrative items are to be considered by the evaluator. In the block after only those items which significantly affect project effectiveness, write the letter P if the effect of the item is positive or satisfactory, or the letter N if the effect of the item is negative or less than satisfactory.

| SPECIFIC OPERATIONAL FACTORS: | |
|--|---|
| 080 Coordination and cooperation within and between ministries. | P |
| 081 Coordination and cooperation of LDC gov't. with public and private institutions and private enterprise. | P |
| 082 Availability of reliable data for project planning, control and evaluation. | N |
| 083 Competence and/or continuity in executive leadership of project. | |
| 084 Host country project funding. | N |
| 085 Legislative changes relevant to project purposes. | |
| 086 Existence and adequacy of a project-related LDC organization. | |
| 087 Resolution of procedural and bureaucratic problems. | |
| 088 Availability of LDC physical resource inputs and/or supporting services and facilities. | N |
| 089 Maintenance of facilities and equipment. | |
| 090 Resolution of tribal, class or caste problems. | |
| 091 Receptivity to change and innovation. | |
| 092 Political conditions specific to project. | N |
| 093 Capacity to transform ideas into actions, i.e., ability to implement project plans. | |
| 094 Intent and/or capacity to sustain and expand the impact of the project after U.S. inputs are terminated. | |
| 095 Extent of LDC efforts to widen the dissemination of project benefits and services. | |
| 096 Utilization of trained manpower (e.g., participants, counterpart technicians) in project operations. | |
| 097 Enforcement of relevant procedures (e.g., newly established tax collection and audit system). | |
| 098 Other: | |
| HOST COUNTRY COUNTERPART TECHNICIAN FACTORS: | |
| 099 Level of technical education and/or technical experience. | N |
| 100 Planning and management skills. | N |
| 101 Amount of technician man years available. | N |
| 102 Continuity of staff. | |
| 103 Willingness to work in rural areas. | P |
| 104 Pay and allowances. | |
| 105 Other: | |

In the space below for narrative provide a succinct discussion and overall appraisal of the quality of country performance related to this project, particularly over the past year. Consider important trends and prospects. See Detailed Instructions for an illustrative list of considerations to be covered.

For only those items marked N include brief statements covering the nature of the problem, its impact on the achievement of project targets (i.e., its importance) and the nature and cost of corrective action taken or planned. Identify each explanatory note.

106 NARRATIVE FOR PART III (Continue on form AID 1020-25 I):

Narrative in previous PAJ applies. In addition, the experience gained with this project to date confirms that Ministry of Health attitudes and problem areas pertaining to the Public Health Development Project apply to MCH as well.

082 - Data collection is uniformly poor in all fields in Laos. This situation will be improved after the arrival of a USAID direct-hire demographer/statistician. Anticipate participant training program to improve this area.

084 - Host country funding of this project is minimal as the war keeps Laos financially insolvent.

088 - See 084.

092 - See 106 on Page 8 in previous PAJ.

099-100-101 - The kLG Ministry of Public Health lacks trained technicians capable of operational field work. Counterpart technical education, technicians available and management skills are deficient. Continuing assistance from USAID and other donor advisors is required. Training of FLG personnel for project support is necessary and is being met from UN and USAID assistance. UNCLASSIFIED

PART IV - PROGRAMMING IMPLICATIONS

IV-A - EFFECT ON PURPOSE AND DESIGN

Indicate in a brief narrative whether the Mission experience to date with this project and/or changing country circumstances call for some adjustment in project purposes or design, and why, and the approximate cost implications. Cover any of the following considerations or others that may be relevant. (See Detailed Instructions for additional illustrative considerations.) Relevant experience or country situations that were described earlier can simply be referenced. The spelling out of specific changes should be left to the appropriate programming documents, but a brief indication of the type of change contemplated should be given here to clarify the need for change.

For example, changes might be indicated if they would:

1. better achieve program/project purposes;
2. address more critical or higher priority purposes within a goal plan;
3. produce desired results at less cost;
4. give more assurance of lasting institutional development upon U.S. withdrawal.

107 NARRATIVE FOR PART IV-A (Continue on form AID 1020-25 I):

No change.

IV-B - PROPOSED ACTION

108 This project should be (Place an "X" in appropriate block(s)):

| | |
|--|---|
| 1. Continued as presently scheduled in PIP. | |
| 2. Continued with minor changes in the PIP, made at Mission level (not requiring submission of an amended PIP to AID/W). | |
| 3. Continued with significant changes in the PIP (but not sufficient to require a revised PROP). A formally revised PIP will follow. | |
| 4. Extended beyond its present schedule to (Date): Mo. ___ Day ___ Yr. ___. Explain in narrative, PROP will follow. | |
| 5. Substantively revised. PROP will follow. | |
| 6. Evaluated in depth to determine its effectiveness, future scope, and duration. | |
| 7. Discontinued earlier than presently scheduled. Date recommended for termination: Mo. ___ Day ___ Yr. ___ | X |
| 8. Other. Explain in narrative. | |

109 NARRATIVE FOR PART IV-B:

No change.

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