



Rwanda Parliament Support Project

PROJET D'APPUI AU PARLEMENT DU RWANDA

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PROJECT BASELINES AND INDICATORS OF SUCCESS

Baselines as of September 30, 2003)

NARRATIVE

The baselines below reflect the status of the Rwanda Parliament at the end of the ARD/SUNY project which operated from Nov. 2000 - Sept. 2003. The indicators selected are designed to document progress during the new project which began Sept. 30, 2003. Indicators follow the two general project categories.

Legislative Capacity Strengthening

Objectives

1. to increase the legislature's capacity to function as an efficient, effective, and autonomous institution
2. to strengthen the critical role of legislative committees
3. to help the Parliament implement necessary structural changes resulting from the new Constitution

Baselines

Most of the Parliament staff members were limited in their duties to primarily administrative roles. For example, there were no staff members who had specialized duties in research or budget analysis, and the MPs had limited access to significant independent information aside from what was presented by the Ministries. The Parliament's ability to shape an independent agenda has been limited by a lack of member bills passed and limited duration for consideration of the state budget. No Members bills were passed in 2002 or in the first eight months of 2003. In 2002, the budget deliberation period was 24 days (12/3-12/27/02). The number of plenary sessions devoted to Executive Oversight was only 6 in 2003 (8 months). The 2003 parliamentary operating budget is 1,424,911,217 FRw which represents 0.762% of the total GOR operating budget.

Indicators Selected

- * The professional capacity of staff to undertake policy and budget analyses, bill drafting, and research will be enhanced as measured by at least ten staff members assigned to work in formalized professional budget analysis, research, and bill drafting offices by September 29, 2004.
- * The independence of the Parliament to consider legislation will be increased as measured by the passage of at least four Member bills by September 29, 2004.
- * The comprehensiveness of the deliberative budget process will increase, as measured by a 25% increase in the time period from initial committee deliberation of the state budget until final plenary passage (from 24 days in 2002 to a minimum of 30 days in 2003).
- * The number of plenary sessions devoted to Executive Oversight/Questioning of Ministers will increase by at least 50%, as measured by a comparison of the number in the first eight months of 2003 (6 sessions) to the comparable period in 2004 (at least 9).
- * The resources devoted to legislative activities will be significantly expanded as measured by (1) a 20% increase in the 2004 parliamentary operating budget compared to 2003 and (2) a 10% increase in the Parliament operating budget as a percentage of the total GOR operating budget.

Improving Citizen Involvement in the Legislative Process

Objectives

1. to ensure effective representation by elected legislators
2. to educate Rwanda citizens of the role of the legislature in democratic governance
3. to improve press coverage of legislative activities
4. to increase the role of civil society in the legislative process

Baselines

Civil society impact on legislation has been very limited. While citizens and civil society groups have, on occasion, sent letters to the legislature requesting an opportunity to appear before committees considering legislation of interest, there have been no formal public hearings. There is limited information available to the public on how to contact MPs by email; for example, only 5 email addresses were listed on the Assembly's website (three Deputies and two staff). Efforts have been undertaken to increase transparency, but much information is not easily accessible. The number of web site pages on September 20, 2003 was 344; this represented a significant increase over the past, but much key information is not as yet on the site.

Indicators Selected

- * There will be an increase in civil society influence in public policy debates, as measured by a minimum of 10 passed bills by September 29, 2004 having provisions or amendments proposed by civil society.
- * A minimum of 10 public hearings will be conducted by the committees of the Parliament by September 29, 2004.
- * A minimum of 50 email addresses will be listed on the Parliamentary web site by September 29, 2004.
- * The amount of public information on Parliament activities will significantly increase, as measured by at least a 50% increase in the number of printable pages (from the current 344 to at least 516) on the Parliament's web site by September 29, 2004.

ATTACHMENT: Indicators Summary Table (Deliverable 006b)

Deliverable 006; November 3, 2003

SUMMARY OF QUANTITATIVE INDICATORS

Indicator	Unit of Measure	Baseline Value		Target Data		Actual Data		Frequency	Method of Acquisition
		Date	Value	Date	Value	Date	Value		
Staff in Budget, Research, and Bill Drafting Offices	Number	9/03	0	9/04	10			Semi-annually	Info. request to Parliament
Passed bills introduced by MPs	# / total passed (%)	2000 2001 2002 2003 (8 mo.)	1/54 (2%) 2/55 (4%) 0/44 (0%) 0/39 (0%)	9/04	4			Semi-annually	Info. request to Parliament
Budget deliberation process duration	# days from 1 st comm. meeting until final passage	2001 (for 2002 budget) 2002 (for 2003 budget)	16 24	2003 (for 2004 budget)	30 (25% increase)			Annually	Data provided by Budget Committee staff
Plenary sessions devoted to executive oversight	Number/ time period	1999 2000 2001 2002 2003 (8 mo.)	3 5 11 8 6	2004 (8 mo.)	9			Semi-annually	Info. request to Parliament
Operating budget of the Parliament	FRw per calendar year	2000 2001 2002 2003	863m 906m 1,307m 1,424m	2004	1,709 (20% increase)			Annually at end of calendar year	Official Gazette of the Republic of Rwanda

Indicator	Unit of Measure	Baseline Value		Target Data		Actual Data		Frequency	Method of Acquisition
		Date	Value	Date	Value	Date	Value		
Operating budget as a % of total GOR budget	%	2000 2001 2002 2003	0.795% 0.798% 0.806% 0.762%	2004	0.838% (10% increase)			Annually at end of calendar year	Official Gazette of the Republic of Rwanda
Bills passed with CSO input	Number	9/03	0?	9/04	10			Semi-annually	Info. request to Parliament
Public hearings	Number	9/03	0	9/04	10			Semi-annually	Info. request to Parliament
MPs & staff with email addresses on Parliament website	Number	9/03	5	9/04	50			Semi-annually	Review of web site
Web site pages	Number	6/02 9/03	199 344.	9/04	516 (50% increase)			Semi-annually	Count on web by project staff

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