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FINAL REPORT ON
INTERNATIONAL WILDLIFE LAW ENFORCEMENT WORKSHOP

FEBRUARY 9-20, 1998
NATIONAL CONSERVATION TRAINING CENTER
SHEPHERDSTOWN, WEST VIRGINIA

Prepared By

Office of Management Authority
U S Fish and Wildlife Service

Supported By

USAID's United States-Asia Environmental Partnership
U S Fish and Wildlife Service
U S Department of Justice
Environment Canada
Interpol

February 1999

A PROGRAM OF THE OFFICE OF MANAGEMENT AUTHORITY
AND THE DIVISION OF LAW ENFORCEMENT
U S FISH AND WILDLIFE SERVICE

EXECUTIVE SUMMARY

From February 9-20, 1998, the U S Fish and Wildlife Service (FWS) conducted the International Wildlife Law Enforcement Workshop in Shepherdstown, West Virginia, for wildlife law enforcement personnel from countries in Asia. The workshop's purpose was to enhance the capacity of law enforcement personnel from Asia to enforce CITES (Convention on International Trade In Endangered Species of Flora and Fauna), and to enable them to communicate what they learned through this CITES training to their colleagues in the field. CITES is an international agreement to prevent over-exploitation of protected species of wildlife and plants through regulating and monitoring the international trade in these species, including trade in live specimens, their parts and products. Effective implementation of CITES is an acknowledged problem in many countries, but the Asian region faces special challenges.

Partial funding for the workshop was provided through an interagency agreement between the U S Agency for International Development (USAID) and FWS, under the Partnership for Biodiversity. The 632b interagency agreement, called the "United States-Asia Environmental Partnership" (US-AEP), includes a Biodiversity Consultation/Workshop component to improve institutional capacity to implement CITES and other biodiversity agreements. The International Wildlife Law Enforcement Workshop built upon CITES training provided in earlier years under the US-AEP agreement, including 1) in-country training in five Asian countries (1995-1996), and 2) more intensive training in CITES implementation and enforcement for foreign government staff at the Federal Law Enforcement Training Center (FLETC) in Georgia (1995). The training at FLETC also received financial support from the CITES Secretariat, the FWS Office of Management Authority, and several non-governmental organizations.

At the ten-day International Wildlife Law Enforcement Workshop held in 1998, 22 law enforcement officers from 10 Asian countries received a comprehensive review of the role of law enforcement in implementing CITES. Nations represented at the workshop included China, India, Indonesia, Malaysia, Nepal, the Philippines, South Korea, Singapore, Sri Lanka, and Vietnam. The students were either wildlife law enforcement officers in their home countries, or came from customs agencies, police departments, or other government organizations that have a role in monitoring wildlife trade and enforcing wildlife protection laws.

After a comprehensive overview of CITES, students received training in basic law enforcement techniques for combating smuggling, poaching, and other wildlife crimes, as well as more specialized topics, such as undercover operations, intelligence gathering, and import/export inspection procedures. The workshop included courses on contaminants, detecting document fraud and smuggling, procedures for identifying ivory, reptiles, birds, and mammals, and forensics issues involving traditional Asian medicinals that contain or claim to contain endangered species.

Instructors included professionals from the U S Department of Justice, Interpol, and

Environment Canada (the Canadian equivalent of FWS), scientists from FWS's National Wildlife Forensics Laboratory, Ashland Oregon, wildlife inspectors and agents from the FWS Division of Law Enforcement, and speakers from other FWS offices, including the Office of Management Authority, and the Office of Public Affairs

The workshop accomplished the following

- Trained law enforcement personnel from ten Asian countries, and observers from Brazil and the CITES Secretariat, in CITES law enforcement and wildlife inspection
- Presented CITES implementation from a multi-agency, integrated law enforcement perspective
- Placed special emphasis on CITES enforcement problems encountered by law enforcement personnel in Asian region
- Allowed U S trainers to address specific questions posed by students from participating countries
- Established communication and promoted information sharing among CITES implementation and enforcement officials in the Asian region
- Provided insight to U S government trainers regarding the problems faced by Asian CITES enforcement officials, current capacity of the region to enforce CITES, and the methods currently used to enforce CITES in the region
- Provided training materials which may serve as reference materials for future wildlife and CITES enforcement efforts in the Asian region

This training workshop was made possible through cost sharing

USAID funded transportation to and from the United States to students from countries with an AID presence, including Bangladesh, the Philippines, India, Indonesia, and Nepal FWS funded transportation to and from the United States to students from China, South Korea, Singapore, Sri Lanka, and Vietnam The CITES Secretariat funded travel to and from the United States for its Head of Capacity Building, and its Deputy Enforcement Officer, who attended the workshop as observers Travel for one observer from Brazil was funded by the State University of New York at Buffalo

FWS funded accommodations and meals at the National Conservation Training Center for all workshop participants and observers FWS funded the salaries of the FWS instructors, the development and reproduction of law enforcement handouts, audio visual equipment and

materials, and staff salaries for planning and implementation of the workshop FWS contributed staff time for all necessary logistical arrangements, including contacting and maintaining communication with participating countries, arranging travel, preparing budget documents and preparing this report

The U S Department of Justice, Interpol, and Environment Canada funded the salaries of their staff who provided training for the workshop The countries sending personnel to be trained funded the salaries of their workshop participants

ACKNOWLEDGMENTS

The U S Fish and Wildlife Service (FWS) thanks USAID's United States - Asia Environmental Partnership for their interest in advancing the effectiveness of CITES and for the funding they provided for this workshop

FWS thanks the U S Department of Justice, Environment Canada, and Interpol for presenting workshop courses in their areas of expertise

FWS expresses appreciation to the CITES Secretariat for sending its Head of Capacity Building and its Deputy Enforcement Officer to observe the training

FWS thanks the Federal Law Enforcement Training Center for help and support in preparing the extensive manual provided to each participant

Finally, FWS acknowledges its Division of Law Enforcement for preparing workshop materials and conducting most of the training

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FINAL REPORT ON INTERNATIONAL WILDLIFE LAW ENFORCEMENT WORKSHOP

WHAT IS CITES?

CITES is a treaty that regulates international trade in protected wildlife and plant species through a system of import and export permits. One hundred forty-five nations are signatories ("Parties") to CITES, which is administered through the United Nations Environment Program (UNEP) by the CITES Secretariat in Geneva, Switzerland. Each Party is expected to have sufficient legislation to implement CITES and to establish the necessary infrastructure to implement and enforce the treaty. This infrastructure includes a Management Authority to review CITES permit applications, a Scientific Authority to provide scientific advice to the Management Authority, and a cadre of trained law enforcement personnel at ports of entry to examine wildlife shipments and personal baggage for compliance with CITES.

THE NEED FOR TRAINING

To be effective, CITES requires a global network of cooperating, national authorities to implement its provisions. The development and maintenance of this international network requires that personnel within member countries who implement CITES be well trained. Although there have been previous successful training efforts on CITES implementation in Asia, the need for additional training on the regional level prompted this program.

Effective management of a CITES program is a challenging task for every CITES Party. It requires vigilance to ensure that policies are consistent with the Convention, proper documentation is provided for permits and licenses, and enforcement of CITES provisions are effectively carried out at the ports. This challenge can only be met, in any country, through training and frequent refresher training.

PROGRAM DEVELOPMENT

At the Ninth COP meeting (October 1994), FWS and the wildlife management agencies of Bangladesh, India, Indonesia, Nepal, and the Philippines pledged to work cooperatively on CITES implementation training in each of their countries. To make this happen, in November of 1994, the United States-Asia Environmental Partnership (US-AEP) and the FWS entered into an agreement to present in-country CITES training for these five Asian countries. The CITES Secretariat joined the effort in India, Indonesia and the Philippines. The regional representatives from TRAFFIC (an NGO funded by the World Wildlife Fund and the World Conservation Union) were invited to participate in the workshops and did so in India and Indonesia. In-country

training was followed by a U S study tour for two high level officials from each country, which helped develop relationships that would lead to future collaboration. Finally, as a capstone to the three year in-country training program, FWS, with financial help from US-AEP, conducted the International Wildlife Law Enforcement Workshop in February, 1998

PURPOSE

The workshop was targeted to Asian government personnel responsible for enforcing CITES. Its purpose was to provide an opportunity for them to acquire techniques and skills specific to wildlife law enforcement and smuggling problems in Asia, to provide opportunities for interaction between CITES enforcement personnel in neighboring Asian countries, and to facilitate increased regional cooperation and capacity building.

ANNOUNCING THE WORKSHOP

The workshop was offered to personnel of Asian government agencies concerned with enforcement of CITES (primarily customs departments, wildlife law enforcement officers, police, and border security forces). FWS handed out a letter at the Tenth COP meeting, announcing the workshop and, following COP10, sent this letter to CITES Management Authorities in Asia. The letter is provided as Appendix III. A cable announcing the workshop was sent to U S embassies in Asia on August 5, 1997. The cable is Appendix IV.

ORIGINAL TRAINING MODEL

During fall of 1994, and early winter of 1995, FWS Law Enforcement personnel developed a training model, and student and trainer manuals. This in-country training model was designed to provide an overview of CITES, its rationale and implementation, especially the permitting and wildlife inspection processes. The materials and training model were designed so as to allow instructors sufficient flexibility to alter the agenda to meet needs arising during an actual workshop.

The original, 5-day training model called for the following program:

Day One Training focussing on CITES administration including history, structure and objectives of CITES, global, regional and host country trade in CITES specimens, procedures for utilizing CITES Appendices I, II and III

Day Two Training focussing on control of trade in artificially propagated and wild collected plants, host country CITES implementing legislation, the permitting process, the function of the management authority and the use of the Annual Report

Day Three Training emphasizing wildlife inspection techniques and including methods of document analysis, types of document fraud, types of inspection (e.g. passenger

baggage, air/ocean cargo and land/border inspection), smugglers' techniques, safety techniques for inspectors, inhumane shipments, and disposition and use of confiscated specimens

Day Four Training focussing on law enforcement techniques and including an overview of an investigation program, conduct of a criminal investigation, investigative techniques, case profiles, the FWS's National Wildlife Forensic Laboratory and assistance it could provide to the host country, establishment of an international wildlife law enforcement program and discussions on international fraud

Day Five Training emphasizing species identification and including use of the Canadian CITES Bird Identification Guide, use of the CITES identification manuals, and identification of key species of concern to the host country

This original model was subsequently revised for the International Wildlife Law Enforcement Workshop. Unlike the in-country training, the ten-day workshop focussed on CITES enforcement, emphasizing daily actions necessary to implement CITES, and the law enforcement procedures and techniques required to carry out those actions. A calendar of the Workshop is provided as Appendix I.

WORKSHOP SUMMARY

After a comprehensive overview of CITES, students received training in basic law enforcement techniques for combating smuggling, poaching, and other wildlife crimes, as well as training in more specialized topics, such as undercover operations and intelligence gathering. Service Special Agents presented case profiles and instructed the group in the methods of rural surveillance, photo and video documentation, raids, and investigative interviews. Both lectures and hands-on exercises and simulations were provided. Import/export inspection procedures and problems were also a major focus of the workshop.

Lastly, the workshop included training in detecting document fraud and smuggling, procedures for identifying ivory, reptiles, birds, and mammals, and forensics issues pertaining to traditional Asian medicinals that contain or claim to contain endangered species. The workshop also covered related subjects such as the effects of contaminants on wildlife, and designing wildlife enforcement statutes. A calendar for the workshop's events is provided in Appendix I.

MATERIALS

FWS instructors provided an extensive loose-leaf manual to each student, including detailed inspection and investigative materials for further study. The manual covered the following subjects:

1) Acknowledgments

2) FWS Division of Law Enforcement (LE) FY 1996 Annual Report Describes U S wildlife import-export control operations, FY 1996 highlights of the wildlife inspection program, the National Fish and Wildlife Forensics Laboratory, law enforcement training, and the U S laws enforced by FWS LE

3) CITES Overview Materials Comprehensive manual on provisions of the CITES treaty, describing the permitting process, and the roles of the Management and Scientific Authorities Written in simplified English, in an easy to read format

4) CITES Treaty and Appendices Text of the treaty and appendices

5) Document Analysis Outline of Document Analysis presentation, focussing on how to verify that a document is authentic

6) Questioned Documents Lists criteria for determining documents to be invalid and therefore, not acceptable to Parties, discusses in detail the importance of proper exemplars, the process of handwriting examination, characteristics of handwriting, and typewriter identification Provides legal background, citing U S case law

7) Inspection and Smuggling Covers inspection techniques, including timing, necessary knowledge, staffing, techniques for catching smugglers, methods of contraband concealment, evasion strategies, methods of detection, and profiling and targeting smugglers

8) Disposal of Confiscated Specimens Outlines proper disposal of confiscated specimens of CITES-listed species, by CITES appendix, including live specimens, and parts and derivatives Outlines steps taken when seizing live animals

9) Wildlife Inspection Identification Notes Detailed illustrated descriptions of frequently traded parts and derivatives of mammals and birds, as well as frequently traded live birds, reptiles, amphibians, fish, and invertebrates, noting anatomical characteristics

10) Guide to Indian and Pacific Corals Common in the Wildlife Trade Illustrated identification manual prepared by FWS Division of Law Enforcement

11) Illegal Take of Reptiles and Amphibians in the National Wildlife Refuge System Discusses U S domestic and international trade of reptiles and amphibians

12) Handling of Dangerous Reptiles/Inspecting Tropical Fish Shipments Describes appropriate, safe handling techniques under field and controlled situations

13) Summary of U S Federal Statutes Enforced by the U S Fish and Wildlife Service Each

U S law is summarized in bullet format Includes the law's purpose, relevant statutes, prohibitions, maximum penalties, culpability, forfeiture, and rewards

14) Conducting a Criminal Investigation Two-page outline of the Seven Phases of an Investigation Video, slides, lecture, and group discussion illustrated the rudimentary phases, techniques, and tools of an investigation The participants "walked through" the basic steps

15) Investigative Tools Three-page outline covering requisite legal authorities, agency support, personnel, procedure, reporting system, equipment, and forensic capabilities, for investigations

16) Guidelines for the Operation of an Intelligence Unit Extensive outline describing the intelligence process, as well as the structure of an intelligence unit, and the necessary staffing, training, and security to carry out the intelligence process

17) Analyzing Intelligence One page with illustrations that show seven steps for analyzing intelligence information and/or data

18) Sources of Information Detailed outline on documentary and physical (crime scene) sources of evidence useful in conducting an investigation

19) Collection and Preservation of Evidence Detailed description of processes related to crime scene search, collection, identification, and preservation of physical evidence Interview forms, glossary, and bibliography provided

20) Rural Surveillance and Basic Surveillance Detailed outline of procedures

21) Checklist for Surveillance Operations Detailed checklist to prepare for surveillance

22) Informants Detailed outline, including legal authorities, motivations, development of informants, handling informants, and pitfalls of using informants

23) Undercover Operations Lengthy, detailed outline of the types of undercover operations, their objectives, and the phases of an undercover operation

24) Managing Undercover Operations List of "do's" and "don'ts"

25) Basic Interviewing Exhaustive account of the five phases of a law enforcement interview, including instructions on planning, questioning techniques, listening, and use of an interpreter

26) Verbal and Non-Verbal Strategies for Interviewing How to interpret the words and actions of a person being interviewed

27) Investigative Report Writing Use of law enforcement notes, memorandum of an

interview, and other useful information

28) National Forensics Lab Capabilities described

29) Establishing an International Wildlife Enforcement Program Essay on how to do this

30) Guide to Interpol Explains how Interpol works and lists which countries are members

31) Formation of the Interpol Sub-Group on Wildlife Crime History, and schema of “the information triangle ”

Raid Planning and Takedowns (Handout) Suggestions on how to conduct a raid, provided by FWS Divisions of Law Enforcement and Refuges

Students were given an opportunity to peruse and request copies of various U S government and State publications relating to the effects of pesticides and contaminants on wildlife

ACCOMPLISHMENTS

The workshop accomplished the following

- Trained law enforcement personnel from ten Asian countries, and observers from Brazil and the CITES Secretariat, in CITES law enforcement and wildlife inspection
- Presented CITES implementation from a multi-agency, integrated law enforcement perspective
- Placed special emphasis on CITES enforcement problems encountered by law enforcement personnel in Asian region
- Allowed U S trainers to address specific questions posed by students from participating countries
- Established communication and promoted information sharing among CITES implementation and enforcement officials in the Asian region
- Provided insight to U S government trainers regarding the problems faced by Asian CITES enforcement officials, current capacity of the region to enforce CITES, and the methods currently used to enforce CITES in the region
- Provided training materials which may serve as reference materials for future wildlife and CITES enforcement efforts in the Asian region

LESSONS LEARNED

During the planning phase, many of the invited governments proposed sending managerial staff to the workshop, which had been designed for on-the-ground enforcement staff. This inevitably caused delays in finalizing the participant list, arranging and sending airline tickets to participants, and providing a final head count to the National Conservation Training Center (NCTC), for meal and lodging accommodations. In the future, given the cultural and language differences, the invitation should be made one year in advance of the planned training to allow for negotiations on participants.

The staff at NCTC provided logistical support but was stretched to its limits. Although FWS made several advance inquiries regarding special dietary requirements, unanticipated problems arose in that area, as well as with accommodating religious practices. NCTC responded well. However, next time more staff should be provided to “host” foreign visitors. FWS trainers were also under pressure to be present both at NCTC in Shepherdstown, and at the FWS Washington Office. In the future, the Washington Office needs to designate other staff to cover the trainers’ regular responsibilities.

Course segments involving “hands on” learning seemed to be the most effective. Accordingly, more time should be allotted for the Practical Exercises-CITES Scenario segment. The workshop was very well received by the students, who made a number of interesting suggestions in their course evaluations. Several stressed the need for more practical exercises, and suggested that next time the workshop be structured to encourage more class participation. One suggested that each student be asked to deliver a country report, for comparison purposes. Another student suggested that after the introduction to CITES segment, it might be useful for the students to break up into small discussion groups to identify their law enforcement problems, and then make a presentation to the entire class. One suggested that in the future, students should be given time to preview the workshop content before they come to the workshop. For some, the issue of time was a matter of concern. Several students thought the coffee breaks should have been limited to 15 minutes. Some students thought the workshop should have focussed on two to three subjects in depth, while others thought the workshop should have been longer. One would have liked to observe U.S. enforcement operations at an airport or seaport. Several stressed the need for more courses in species identification, including medicinal plants. Finally, FWS staff also found that the participants would have benefitted from courses in how to set up a wildlife inspection program, including an inspector safety component. Many of the countries represented at the training do not yet have such programs.

ANTICIPATED IMPACT

The students provided excellent feedback regarding the course and its likely impact on enforcement operations in Asia. These comments are in Appendix VII. Several, especially the

Chinese, said they would set up similar training in their own countries. In October 1998, FWS staff traveled to Dalian, China to conduct a 10-day training course in CITES implementation and wildlife inspection techniques to 60 Chinese government personnel responsible for CITES implementation and enforcement.

A major anticipated benefit of the workshop was that enforcement personnel from countries in the Asian region would establish professional contacts in other countries, and that networking between law enforcement personnel would continue long after the workshop was over. It was hoped that future information exchanges among these contacts would eventually lead to joint CITES enforcement problem-solving in the Asian region. Likewise, FWS personnel at the workshop developed new CITES enforcement contacts with their Asian counterparts. FWS will continue its liaison with colleagues in Asia on a wide variety of CITES implementation issues.

FUNDING SOURCES AND COST SHARING SUMMARY

The workshop was made possible through cost sharing (see Table 1).

The use of USAID-AEP funds was restricted to countries with a USAID presence. USAID funded transportation to and from the United States to students from Bangladesh, India, Indonesia, Nepal, and the Philippines. FWS funded transportation to and from the United States to students from China, Singapore, South Korea, Sri Lanka, and Vietnam. The CITES Secretariat funded travel to and from the United States for its Head of Capacity Building and its Deputy Enforcement Officer, who attended the workshop as observers. The State University of New York at Buffalo funded travel to and from the United States for a National Police Officer from Brazil, who also attended the workshop as an observer.

USAID funded meals and accommodations at the National Conservation Training Center for the students from Bangladesh, India, Indonesia, Nepal, and the Philippines. FWS funded meals and accommodations at the National Conservation Training Center for students from China, Singapore, South Korea, Sri Lanka, and Viet Nam, for the observers from the CITES Secretariat, and for the instructors, as needed. FWS funded the salaries of the FWS instructors, the development of law enforcement handouts, audio visual materials, and all planning and logistics for the workshop. USAID funded printing costs, loose-leaf binders, and the rental of a van to provide transportation to participants.

The U.S. Department of Justice, Interpol, and Environment Canada funded the salaries of their staff who provided training for the workshop. The countries sending law enforcement personnel to be trained funded the salaries of their workshop participants.

TABLE 1
 COST SHARING SUMMARY
 INTERNATIONAL WILDLIFE LAW ENFORCEMENT WORKSHOP

(U S DOLLARS)

ITEM	U S -Asia Environmental Partnership (USAID)	U S Fish and Wildlife Service
Airfare	\$ 28,488 96	\$ 39,497 00
Room and Board at NCTC	\$ 10,434 00	\$ 11,237 00
Printing	\$ 63 28	-
Binders	\$ 428 00 (from FY 97 funds)	
Bus	\$ 950 00	
Overhead	\$ 7,587 89	
Totals	\$ 47,952 13	\$ 50,734 00

All figures are from FY 98 funds, unless otherwise noted

APPENDICES

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DEPARTMENT OF THE INTERIOR
U.S. FISH AND WILDLIFE SERVICE
DIVISION OF LAW ENFORCEMENT



INTERNATIONAL WILDLIFE
LAW ENFORCEMENT WORKSHOP

IWI-98
February 9 - 20, 1998

National Conservation Training Center
Shepherdstown, West Virginia

SA IN CHARGE Roderick H Thornton
 SA TRAINING OFFICERS Stanley Pruszenski and Ande Ward
 TRAINING
 COORDINATORS Carl Mainen and Shelia Ensweller

U S FISH AND WILDLIFE SERVICE
 Division of Law Enforcement

DATE February 9 - February 20 1998
 CLASS IWI - 98
 LOCATION National Conservation Training Center

INTERNATIONAL WILDLIFE
 LAW ENFORCEMENT WORKSHOP

HOUR	MONDAY 2/9	TUESDAY 2/10	WEDNESDAY 2/11	THURSDAY 2/12	FRIDAY 2/13
8 30 to 9 30		INSPECTION PROCESSES	DESIGNING WILDLIFE ENFORCEMENT STATUTES	CASE PROFILES	PHOTO/VIDEO DOCUMENTATION
9,30 to 10 00	WELCOME AND INTRODUCTION	(9 30 - 10 00 BREAK) FWS/LE, Washington Office	(9 30 - 10 00 BREAK)	(9 30 - 10 00 BREAK)	(9 30 - 10 00 BREAK)
10,00 to 11.00	(10 30 - 11 00 BREAK) FWS/LE Washington Office	DOCUMENT FRAUD AND INSPECTION	Neill Hartman FWS/LE, Region 6	Doug McKenna FWS/LE, Region 2	
11 00 to 12 00	INTRODUCTION TO CITES	FWS/LE, Washington Office	RAID PLANNING AND PROCEDURES Neill Hartman	Rich Moulton FWS/LE, Region 5	Tom Rayl
LUNCH	LUNCH	LUNCH	LUNCH	LUNCH	LUNCH
1 00 to 3 00	(Con't)	INTRODUCTION TO CONTAMINANTS	REPTILE IDENTIFICATION	CASE PROFILES (Con't)	PHOTO/VIDEO (Con t)
3 00 to 3,30	(3 00 - 3 30 BREAK)	(3 00 - 3 30 BREAK)		LAW ENFORCEMENT ELECTRONIC SUPPORT	RURAL SURVEILLANCE TECHNIQUES
3 30 to 4 30	Dr Susan Lieberman Office of Management Authority	Linda Lyon Div Environmental Contaminants	(3 00 - 3 30 BREAK)	(3 00 - 3 30 BREAK)	(3 00 3 30 BREAK)
4 30 to 5 30	INTELLIGENCE PROCESSES	WILDLIFE INSPECTION SAFETY ISSUES	Pat McIntosh FWS/LE, Region 4		
5 30 to 6 30	Stan Pruszenski FWS/LE, Washington Office	FWS/LE, Washington Office		Tom Rayl Fed Law Enforcement Tng Ctr	Roy Owens FWS/LE, FLETc

SA IN CHARGE Roderick H Thornton
 SA TRAINING OFFICERS Stanley Pruszenski and Ande Ward
 TRAINING
 COORDINATORS Carl Mainen and Shelia Ensweiler

U S FISH AND WILDLIFE SERVICE
 Division of Law Enforcement
 INTERNATIONAL WILDLIFE
 LAW ENFORCEMENT WORKSHOP

DATE February 9 - February 20, 1998
 CLASS IWI - 98
 LOCATION National Conservation Training Center

HOUR	MONDAY 2/16	TUESDAY 2/17	WEDNESDAY 2/18	THURSDAY 2/19	FRIDAY 2/20
8 30 to 9 30	SMUGGLING TECHNIQUES	UNDERCOVER OPERATIONS	INTRODUCTION TO WILDLIFE FORENSICS	ASIAN MEDICINALS	PRACTICAL EXERCISES - CITES SCENARIO
9 30 to 10 00	(9 30 - 10 00 BREAK)	(9 30 - 10 00 BREAK) Ernie Mayer FWS/LE, Special Operations	(9 30 - 10 00 BREAK)	(9 30 - 10 00 BREAK)	(9 30 - 10 00 BREAK)
10 00 to 11 00		PROSECUTING CITES CASES John Webb Department of Justice	Ed Espinoza FWS Forensic Lab	Ed Espinoza	FWS/LE Washington Office
11 00 to 12 00	FWS/LE Washington Office	REGIONAL WORKING GROUPS Yvan Lafleur Environment Canada	IVORY IDENTIFICATION	PUBLIC AFFAIRS FOR LAW ENFORCEMENT	STUDENT EVALUATION and CLOSING
LUNCH	LUNCH	LUNCH	LUNCH	LUNCH	LUNCH
1 00 to 2 00	SMUGGLING TECH (Con't)	INTERPOL Monica Blodgett Interpol USNCB	(Con't) Ed Espinoza	(Con t) Pat Fisher, Office of Public Aff Sandy Cleva, FWS/LE	12 30 - 1 30 LUNCH
2 00 to 3 00	PRACTICAL EXERCISES - DOCUMENT FRAUD	INVESTIGATIVE INTERVIEWING	BIRD IDENTIFICATION	PRACTICAL EXERCISES - BOOBY TRAPS and IDENTIFICATION	
3 00 to 3 30	(3 00 - 3 30 BREAK)	(3 00 - 3 30 BREAK)	(3 00 - 3 30 BREAK)	(3 00 - 3 30 BREAK)	
3 30 to 4 30		Rick Giovengo FWS/LE, Region 5	Beth Ann Sabo FWS Forensic Lab		
4:30 to 6 30	FWS/LE, Washington Office		MAMMAL IDENTIFICATION Bonnie Yates FWS Forensic Lab	FWS/LE, Washington Office	

APPENDIX II

LIST OF PARTICIPANTS

China

Mr Meng Xianlin
Director, Division for Fauna Imports and Exports
CITES Management Authority of China

Mr Chen Linggang
Director, Division of Cargo Control
Department of Cargo Control and Supervision
Customs General of China

Mr Li Chun
Kunming Office of the CITES Management Authority
(Yunnan Province)

Mr Wei Zhenyi
Nanning Office of the CITES Management Authority
(Guangxi Autonomous Region)

India

Dr S Panda
Regional Deputy Director, Wildlife Preservation
Air Cargo Complex, Sahar, Mumbai

Sh B S Gurm
Asst Director, Sub Regional Wildlife Preservation
Ministry of Environment and Forests
Amritsar Forest Division

Indonesia

Dr Abdul Hakim, M Si
Head, Sub-directorate Information
NCB-Interpol Indonesia

Dr Kali Porkas
Head, Section for Non-Narcotics
Directorate for Prevention and Investigation of Smuggling
Directorate General for Customs and Duties

Mr Edi Djuharsa, Jr
Head, Sub Regional Office of Nature Resources
Conservation for South Sulawesi Province

Malaysia

Mr Ismail Mahmud
Department of Wildlife and National Parks
Kuala Lumpur

Mr Abdul Jalal Kassim
Department of Wildlife and National Parks
Kuala Lumpur

Nepal

Mr A J Shahi
Deputy Superintendent of Police
Police Headquarters
Criminal Investigative Division, Interpol Section

Mr Ramesh Kumar Thapa
Royal Bardia National Park
Department of National Parks and Wildlife Conservation

Philippines

Mr Demosthenes Ramos
Senior Ecosystems Management Specialist
Protected Areas and Wildlife Bureau
Department of Environment and Natural Resources

Mr Edwyn B Alesna
Officer-in-Charge, Foreign Trade Section
Regulatory and Quarantine Division
Bureau of Fisheries and Aquatic Resources

Mr Rogelio G Abison, Forest Ranger
Special Wildlife Interdiction Force
Department of Environment and Natural Resources
(Region IV) Puerto Princesa City, Palawan

Singapore

Mr Lee Fook Onn
Primary Production Officer
CITES Section, Regulatory Branch
Animal & Plant Health Inspection Division

South Korea

Mr Jee Jong-Chul
Deputy Director
Trade Cooperation Division
Korea Customs Service

Mr Jung Yoon-Sung
Trade Cooperation Division
Korea Customs Service

Sri Lanka

Mr H D Ratnyake
Deputy Director, Research and Training
Department of Wildlife Conservation

Viet Nam

Mr Dang Huy Phoung
Boundary Customs Inspector
Viet Nam Customs Service

Ms Ha Thi Tuyet Nga
CITES Management Authority of Viet Nam
Forest Protection Department

List of Observers

Brazil

Ms Luena Rego
Brazilian National Police

CITES Secretariat

Mr Mario Hernandez
Capacity Building Officer
CITES Secretariat

Mr John Seller
Deputy Enforcement Officer
CITES Secretariat

Appendix III



IN REPLY REFER TO

United States Department of the Interior

FISH AND WILDLIFE SERVICE
Washington D C 20240

August 5, 1997

To the CITES Management Authorities of People's Republic of Bangladesh, Kingdom of Bhutan, People's Republic of China, Democratic Republic of Kampuchea, Republic of India, Republic of Indonesia, Japan, Malaysia, Kingdom of Nepal, Islamic Republic of Pakistan, Republic of the Philippines, Russian Federation, Republic of Singapore, Republic of Korea, Democratic Socialist Republic of Sri Lanka, and Kingdom of Thailand

The U S Fish and Wildlife Service is pleased to announce a program of training on Convention on International Trade in Endangered Species (CITES) law enforcement techniques. Representatives from Eastern and Southeastern Asia countries responsible for the enforcement of CITES and endangered species trade laws are cordially invited to attend this training at our **National Conservation Training Center** in Sheperdstown, West Virginia, on February 9-20, 1998. A similar invitation for this training program was distributed to all East and Southeast Asian national CITES delegations which attended the Tenth CITES Conference of the Parties in Harare, Zimbabwe in June 1997, and is also being distributed through Interpol.

The US Agency for International Development (USAID) has embarked on a partnership program with the U S Fish and Wildlife Service to conduct training on CITES enforcement. USAID has provided funding to assist the U S Fish and Wildlife Service in the administration of this training. As such, full or partial financial assistance will be available to enable representatives from developing countries to travel to and attend the training. If countries planning to send delegates do not need financial assistance, they should contact the U S Fish and Wildlife Service as soon as possible to communicate their intention not to request such assistance. We will then communicate the cost of lodging and per diem which are modest at this U S Fish and Wildlife Service facility.

Training programs of this nature have been held in other regions of the world, and this particular program is focused on wildlife trade law enforcement for East and Southeast Asian countries.

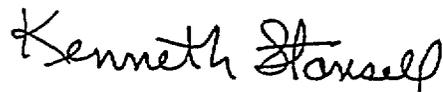
This training will focus on enforcement and controls of illegal wildlife trade, including undercover operations, investigative techniques (crime scene search, document analysis, utilizing informants, law enforcement electronic support, investigative report writing, video and photographic techniques, contaminants investigation, wildlife inspection and identification) and forensics examination techniques. Other topics covered will include officer safety and survival,

courtroom testimony, intelligence analysis, raid planning, smuggling techniques, and public affairs for law enforcement officers. Both classroom and practical exercises will be part of the curriculum. The educational emphasis will be on illegal wildlife trade in the Asian region, particularly Eastern and Southeastern Asia.

Proficiency in English is required for attendance. Participants should be aware that the anticipated temperatures at the training complex (Shepherdstown, West Virginia) will be below the freezing level, and some activities will be conducted outdoors, appropriate outdoor clothing (including winter hat, gloves, footwear, and coat) is strongly recommended. Classroom dress will be casual, but participants should bring clothing for athletic activities as well. All classroom supplies, instructional material, and meals will be provided. Participants should bring their own personal hygiene supplies, as well as spending money for any personal expenses.

Please transmit this invitation to appropriate law enforcement agencies in your country which have the responsibility for enforcing domestic CITES and other wildlife trade and endangered species laws. Please advise interested parties that they should contact this office at the earliest possible time if they are interested in attending this training, and indicate whether they will require full or partial financial assistance. Logistical and budgetary limitations dictate that two or perhaps three representatives can be accommodated from each country; spaces are limited and applications should be forwarded at the earliest possible time. Please note, this training is for law enforcement personnel only.

If you have questions about this training, including questions about financial assistance, please contact Michelle Lewis, Office of Management Authority; Tel (703) 358-2095, or Fax (703) 358-2280, or e-mail <rom_a_cites@fws.gov>



Kenneth Stansell, Chief
Office of Management Authority

To Bruce Weissgold

Appendix IV

APPR	MMC
DRAFT	owe
CLR 1	l.c
CLR 2	KA
CLR 3	SLI
clr 4	lue

Let me know if you want any changes made. We can probably get this out today.

10 pages

Labelled (202) 647-4683

You may wish to keep this front page as a model format for future cables.

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FWS/OMA BWEISSGOLD
01/08/98 7-4683
OES/ETC MMCLEOD

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CA/VO IMAKLE

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BANGKOK AND KATHMANDU ALSO FOR REGIONAL ESTOFFS

E.O. 12958 N/A

TAGS SENV, CVIS, OTRA, TBIO, XB, XD, RS

SUBJECT CITES USFWS OFFERS LAW ENFORCEMENT TRAINING WORKSHOP TO ASIAN OFFICIALS

1 SUMMARY and action request THE U S FISH AND WILDLIFE SERVICE IS OFFERING A LAW ENFORCEMENT TRAINING COURSE FOR 30 CITES OFFICIALS FROM ASIAN NATIONS and Russia FEBRUARY 9-20, 1998, IN THE U S POSTS' ASSISTANCE WITH providing any NEGATIVE INFORMATION ON the likely PARTICIPANTS LISTED BELOW AND WITH VISA ISSUANCE WOULD BE APPRECIATED - see para 5 END SUMMARY and action request

2 List of foreign government representatives by country who are tentatively scheduled to attend this FWS Asian CITES Law Enforcement Training Program is at para 6 Letter of invitation to participating countries is at para 7. Posts requiring further information should contact Bruce Weissgold, Office of Management Authority, FWS, 4401 North Fairfax Drive, Room 700, Arlington, VA 22203, Tel (703) 358-1917, Fax (703) 358-2298, E-mail Bruce.Weissgold@fws.gov OES/ETC POC is Roberta Cnew at (202) 647-4683, FAX (202) 736-7351 unclas e-mail is rcnew@state.gov

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Background

3 The U.S. Fish and Wildlife Service is providing a training course in February, 1998, funded by the Agency for International Development Asian Environment Partnership (USAID AEF), on law enforcement techniques related to the Convention on International Trade in Endangered Species (CITES). Representatives from Eastern and Southeastern Asia countries responsible for the enforcement of CITES and endangered species trade laws were invited to attend this unique training program at the FWS National Conservation Training Center in Shepherdstown, West Virginia, from February 9-20, 1998. Countries submitted proposed trainees, based on their job responsibilities, and acceptances were sent by FWS directly to course attendees.

4 Courses tentatively scheduled to be taught at the training include Introduction to CITES, Document Exercises, Wildlife Inspection Process, Introduction to Wildlife Forensics, Document Inspection, Photo/Video Documentation Techniques, Document Fraud, Investigative Interviewing, Introduction to Report Writing, Pural Surveillance Techniques, Introduction to Intelligence Analysis, Smuggling Techniques, Contaminants Investigations, Wildlife Inspection Safety, Raid Planning, Wildlife Medicinal Identification, Public Affairs for Law Enforcement, Basic Mammal Identification, Overview of Interpol, Ivory Identification, Regional Law Enforcement Cooperation, Undercover Operations, Basic Reptile Identification, Basic Bird Identification, Wildlife Case Profiles, Officer Safety and Survival, Law Enforcement Electronic Support, and Practical Exercises.

Action requested

5 Posts with any pertinent, particularly, negative, information about any invitee are asked to so inform the USFWS. As this is a law enforcement course we would like to insure that the most appropriate officials attend. Posts assistance with visa issuance would also be appreciated.

Attendees

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6 By country

Bangladesh

Mr S M Jalil
Chief Conservator of Forests
Forest Department
Banobhabar, Cuienan Road
Mohakhali, Dhaka 1212
Fax 011 8902 370704

Cambodia

Mr Mathlyroun Skadavy
Police General
Advisor to first Deputy Prime Minister
and Minister of Interior
in charge of INTERPOL and Anti-Narcotics and

Mr Sear Man
Police Officer and Assistant to Police General Mathlyroun
Skadavy in charge of Investigation Technique
Ministry of Interior
Ed Preah NORODCM
Phnom Penh
P O Box 475 Phnom Penh
Fax 011-855-23-724897

China

Mr Meng Xianlin
Director, Division for Fauna Imports and Exports
CITES Management Authority

Mr Chen Lingfang,
Director Division of Cargo Control
Department of Cargo Control and Supervision
Customs General of China

Mr L J Chun
Kunming Office of the CITES Management Authority
Yunnan Province

Mr Wei Chenyi

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Nanning Office of the CITES Management Authority
Guangxi Autonomous Region

India

Dr S Panda
Regional Deputy Director
Wildlife Preservation
11, Air Cargo Complex
Sahar, Mumbai, India 400099
Fax 011-91-22-8230666

Sh B S Gurm
Asst Director,
Sub Regional Wildlife Preservation,
Ministry of Environment & Forests,
c/o DFO Amritsar Forest Division,
Pul Taranwala, GT Road,
Amritsar, INDIA
Fax 011-91-183-234446

Indonesia

Drs Abdul Hakim, M S1
Head, Sub-directorate Information
NCB-Interpol, Indonesia, Jl
Trunojoyo No 3
Jakarta 12110, INDONESIA
Fax 011-62-21-72014

Kali Porkas
Head, Section for Non-Narcotics
Directorate for Prevention and Investigation of Smuggling
Directorate General for Customs and Duties, Jl
Jenderal A Yani
Jakarta, INDONESIA
Fax 011-62-21-4890871

Korea names of nominees pending

Malaysia

Mr Ismail Manmud
Department of Wildlife and National Parks,
Peninsular Malaysia

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KM 10, Jalan Cheras
50664 Kuala Lumpur, Malaysia

Mr Abdul Jalal Kassim
Department of Wildlife and National Parks,
Peninsular Malaysia,
KM 10, Jalan Cheras
50664 Kuala Lumpur, Malaysia

Nepal

Mr. A J Shahi
Deputy Superintendent of Police,
Police Headquarters,
Criminal Investigative Division,
Interpol Section
P O Box 407
Kathmandu, Nepal
Fax 011-977-1-415594

and one of the two following (to be determined)

Mr. Diwakar Prasad Chapagain
Ministry of Forest & Soil Conservation,
Department of National Parks and Wildlife Conservation
P O Box 860
Kathmandu, Nepal
Fax 011-977-1-227675 or

Mr Ramesh Kumar Thapa
Ministry of Forest & Soil Conservation,
Department of National Parks and Wildlife Conservation
P O Box 860
Kathmandu, Nepal
Fax 011-977-1-227675

Pakistan

Mr Rafiq Ahmad
Acting Inspector General of Forests,
Ministry of Environment, Urban Affairs, Forestry &
Wildlife,
National Council for Conservation of Wildlife,
79-E, Al-Rehman Chamber, 3rd Floor, Blue Area,
Islamabad, PAKISTAN

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Fax 011-92-51-920221

Mr Umeed Khalid
Deputy Conservator,
Ministry of Environment, Urban Affairs, Forestry &
Wildlife,
National Council for Conservation of Wildlife
79-E, Al-Rehman Chamber, 3rd Floor, Blue Area,
Islamabad, PAKISTAN
Fax 011-92-51-920221

Philippines

Mr. Demosthenes C. Ramos
Senior Ecosystems Management Specialist
Protected Areas and Wildlife Bureau,
Department of Environment and Natural Resources,
Quezon Avenue, Dilliman
Quezon City, PHILIPPINES
Fax 011-63-2-924-01-09

Mr Edwyn B Alesna
Officer-In-Charge,
International Trade Licensing Section,
Regulatory and Quarantine Division,
Bureau of Fisheries and Aquatic Resources,
Department of Agriculture
860 Quezon Ave , Quezon City
Metro Manila 3008, Philippines
Fax 011-632-373-74-53

Russia

Mr Miknail M. Dodonov
Police Captain, Ecological Crime Department and

Mr Evgeny Y Snilov,
Police Lieutenant Colonel,
Moscow City Police,
Bldg 1, 56 Oktyabrskaya Street 127521
Moscow, RUSSIA
Fax 011-7-095-289-6530

Two officials from Department of International Cooperation,
State Committee of the Russian Federation on Environmental

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Protection pending

Singapore

Mr Lee Fook Onn
Primary Production Officer
CITES Section, Regulatory Branch,
Animal & Plant Health Inspection Division,
Primary Production Department,
City Veterinary Centre
No. 25 Peck Seah Street
Singapore 079315
Fax 011-65-325-7646

Sri Lanka

Mr H D Ratnsyake
Deputy Director, Research and Training,
Department of Wildlife Conservation
18 Gregory's Road
Colombo, 07, SRI LANKA
Fax 011-94-1-698556

Thailand

Dr Schwann Tunhikorn
Director, CITES Office
Royal Forest Department
Paholyothan Road, Chatucchak
Bangkok 10900, Thailand
Fax 011-622-5614838

Vietnam

Mr Dang Huy Phuong
Customs

and Ms Ha Thi Tuyet Nga
(agency affiliation to be determined)

7 The following invitation was sent to countries on August 5, 1997, announcing the training program

To the CITES Management Authorities of People's Republic of Bangladesh, Kingdom of Bhutan, People's Republic of China, Democratic Republic of Kampuchea, Republic of India,

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Republic of Indonesia, Japan, Malaysia, Kingdom of Nepal, Islamic Republic of Pakistan, Republic of the Philippines, Russian Federation, Republic of Singapore, Republic of Korea, Democratic Socialist Republic of Sri Lanka, Kingdom of Thailand and Vietnam

The U S Fish and Wildlife Service is pleased to announce a program of training on Convention on International Trade in Endangered Species (CITES) law enforcement techniques. Representatives from Eastern and Southeastern Asia countries responsible for the enforcement of CITES and endangered species trade laws are cordially invited to attend this training at our National Conservation Training Center in Shepherdstown, West Virginia, on February 9-20, 1998. A similar invitation for this training program was distributed to all East and Southeast Asian national CITES delegations which attended the Tenth CITES Conference of the Parties in Harare, Zimbabwe in June 1997, and is also being distributed through Interpol.

The US Agency for International Development (USAID) has embarked on a partnership program with the U S Fish and Wildlife Service to conduct training on CITES enforcement. USAID has provided funding to assist the U S Fish and Wildlife Service in the administration of this training. As such, full or partial financial assistance will be available to enable representatives from developing countries to travel to and attend the training. If countries planning to send delegates do not need financial assistance, they should contact the U S Fish and Wildlife Service as soon as possible to communicate their intention not to request such assistance. We will then communicate the cost of lodging and per diem which are modest at this U S Fish and Wildlife Service facility.

Training programs of this nature have been held in other regions of the world, and this particular program is focused on wildlife trade law enforcement for East and Southeast Asian countries.

This training will focus on enforcement and controls of illegal wildlife trade, including undercover operations, investigative techniques (crime scene search, document analysis, utilizing informants, law enforcement electronic support, investigative report writing, video and photographic techniques, contaminants investigation,

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wildlife (inspection and identification) and forensics examination techniques. Other topics covered will include officer safety and survival, courtroom testimony, intelligence analysis, raid planning, smuggling techniques, and public affairs for law enforcement officers. Both classroom and practical exercises will be part of the curriculum. The educational emphasis will be on illegal wildlife trade in the Asian region, particularly Eastern and Southeastern Asia.

Proficiency in English is required for attendance. Participants should be aware that the anticipated temperatures at the training complex (Shepherdstown, West Virginia) will be below the freezing level, and some activities will be conducted outdoors, appropriate outdoor clothing (including winter hat, gloves, footwear, and coat) is strongly recommended. Classroom dress will be casual, but participants should bring clothing for athletic activities as well. All classroom supplies, instructional material, and meals will be provided. Participants should bring their own personal hygiene supplies, as well as spending money for any personal expenses.

Please transmit this invitation to appropriate law enforcement agencies in your country which have the responsibility for enforcing domestic CITES and other wildlife trade and endangered species laws. Please advise interested parties that they should contact this office at the earliest possible time if they are interested in attending this training, and indicate whether they will require full or partial financial assistance. Logistical and budgetary limitations dictate that two or perhaps three representatives can be accommodated from each country, spaces are limited and applications should be forwarded at the earliest possible time. Please note, this training is for law enforcement personnel only.

Signed, Kenneth Stansell, Chief, Office of Management Authority

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SINGAPORE
SEOUL
COLOMBO

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BANGKOK Y

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Appendix V

United States Department of the Interior

FISH AND WILDLIFE SERVICE
Washington D C 20240

Page 1 of 6

Dear CITES Asian Law Enforcement Training Student

The U S Fish and Wildlife Service (Service) is pleased to host the CITES Asian Law Enforcement Training Program in Shepherdstown, West Virginia, February 9-20, 1998. This program, sponsored by the U S Agency for International Development, is the latest in a series of training programs in wildlife law enforcement to be hosted by the U S Fish and Wildlife Service.

There are many important logistical details which must be followed by all students for their travel and the training to be successful. Please read this information carefully, and make sure you understand it completely before departing for the United States. The Service cannot be responsible for students who do not follow the travel plans made by the Service. Any questions should be sent as soon as possible to the Service's Office of Management Authority (see Contact Information, below).

The course is now closed to new student registration. Agencies which have not confirmed the registration and funding of students will be unable to send representatives to the training program. Your agency has confirmed your attendance at this training program and has requested full funding from the Service, which will be provided. That funding includes travel, lodging, and all meals at the Training Center. It does not include telephone calls or other incidental expenses.

The training program will commence at the Service's National Conservation Training Center (Training Center) the morning of Monday, February 9. All students must arrive on February 8. The training program will run through February 20, although a two day break in training will take place on Saturday and Sunday (February 14 and 15), at which time day trips by group bus will be arranged by the Service for all students. Although Monday, February 16 is a national holiday in the U S (President's Day), training classes will be held on that day, and students should not plan any other activities.

Travel

Arrivals - The Service will make arrangements for all students to fly into the United States. Students should plan to be available for departure from their country on February 7 or 8. The Service will soon be in contact with you by fax or telephone to inform you of flight times and airline ticket arrangements. In most cases, tickets will be issued at the airport on day of departure. The Service cannot arrange for any personal travel before or after the training.

Upon arriving in the United States (most students will fly into Dulles International Airport, west of Washington, DC, in the state of Virginia), students will be met at the airport by a representative of the Service and ground transportation will be provided to the Training Center (approximately a 1 hour drive) Arriving students should plan to relax in Dulles Airport after being met by the Service representative, then several arriving students will be driven to the Training Center together and Customs clearance procedures may be delayed. Shuttles will depart from the airport for the Training Center at 11 00am, 1 00pm, 4 00pm, and 7 00pm. A seat on the shuttle to the training center will be reserved, and pre-paid for all students by the Service

In case of an unscheduled change of flights due to cancellation, weather, mechanical or other problems, which delay arrival in Dulles Airport, students should telephone Jefferson Taxi Service to provide transportation to the Training Center The taxi service can be called at (304) 725-3794, and travelers should state that they are at Dulles Airport and need a taxi to the U S Fish and Wildlife Service National Conservation Training Center in Shepherdstown, West Virginia (The road address of the Training Center is Route 1, Shepherdstown) The cost of a one way trip to the training center from Jefferson Taxi Service is \$55 which must be paid by the traveler Travelers who do not make the 7 00pm shuttle will have to travel to the Training Center by taxi

Departure - The Service will provide ground transportation for all students to return to Dulles International Airport for departing flights The Service is planning to schedule all departing flights for Saturday, February 21, although some departures may be scheduled for late Friday, the 20th Students will be served breakfast the morning of the 21st at the Training Center, but other meals that day are the responsibility of the students Numerous restaurants and food counters are located at Dulles Airport

Facilities:

The National Conservation Training Center is located approximately 80 miles northwest of Washington, DC, on the Potomac River, in Shepherdstown, West Virginia Shepherdstown is a small town located in a rural farming area. The training center is set in a rural, hilly region outside of town, and covers an extensive area Its construction was completed in 1997

While attending the training program, a private guest room and all meals will be provided to each student Bath and toilet facilities are located in each guest room, along with a telephone, television, and writing desk All long distance telephone calls are to be paid by the guest, so a telephone "calling card" is highly recommended (i e AT&T) Domestic, long distance calls can be placed from guest rooms, but these calls will involve a fee, which must be paid by guests when checking out of the Training Center Guest buildings are also equipped with refrigerators, laundry facilities, and microwave ovens Athletic facilities are also located at the Training Center for weight lifting, basketball, volleyball, jogging, and walking Students should bring their own athletic clothing, although available time to use these facilities may be limited to evenings and weekends A lounge and bar are available to relax in the evening, and students should find the Training Center very comfortable

Smoking

The Training Center is a U S government facility, and therefore, smoking inside buildings is strictly prohibited. Students who smoke are not permitted to do so in the classrooms, lounge, guest rooms, or inside any other building. Students are permitted to smoke outdoors. In addition, cigarettes may not be available for purchase at the Training Center, so students should bring an adequate personal supply.

Weather and Clothing

Although casual clothing is recommended for the training course, it is imperative that all students bring winter clothing appropriate for very cold temperatures. Winter temperatures in West Virginia can be well below zero (Celsius). Students can expect that the ground will be frozen and covered with snow. All walking paths will be cleared of snow, but winter clothing, including, a coat, wool sweater, warm hat (which can cover the ears), winter gloves, heavy wool socks, and sturdy, warm footwear all should be brought. Some training exercise may be conducted outdoors and winter clothing is extremely important. The Service cannot guarantee that it will be able to provide any personal clothing. The Training Center is a walking campus and students arriving without warm winter clothing may be very uncomfortable.

Personal Items/Needs:

Students should bring all necessary personal items, including toiletries, medications, and spending money. Travelers checks in U S dollars are highly recommended and are accepted in most locations in the area. Foreign currency can be exchanged in the airport upon arrival, and students should plan to do so upon arrival/clearing customs. Please exchange or bring enough currency in U S dollars for emergencies, such as a taxi ride from the airport to the Training Center (\$55), or for other unexpected needs.

A small store is located at the Training Center where students can purchase toiletries, small gifts and similar items. U S currency, traveler's checks, and credit cards (i.e. Visa) are accepted.

Students should leave extra space in their baggage to carry home documents and other training materials. The Training Center will not be able to mail any materials for students.

Dietary/Food Requirements The Training Center operates a modern kitchen which will provide all meals during the training program, including a "boxed" lunch for weekend day trips. If students have food requirements related to medical needs, please contact Bruce Weissgold by fax (703-358-2298) or e-mail (Bruce_Weissgold@fws.gov) as soon as possible so that accommodations can be made to provide appropriate food items. There will be several food choices available at every meal for students on dietary restrictions for religious or cultural reasons.

Medical Care

Emergency medical care is available in the Shepherdstown area. However, students should not plan on arranging any medical care in the area that is not of an emergency basis.

Visas and Passports:

It is the responsibility of all students to obtain all necessary visas, passports, and meet any other legal requirements to travel to the United States. You may contact the U.S. Embassy in your country if you have any questions about visa or other legal requirements.

Students must provide their passport numbers to the Service before departing for the United States. Failure to provide your passport number to the Service, means that you must travel through normal tourists Customs procedures upon arriving in Dulles Airport. Please fax (703-358-2298) or e-mail (Bruce_Weissgold@fws.gov) your passport number to Bruce Weissgold, USFWS, Office of Management Authority as soon as possible.

Weekend Day Trips:

The Service is planning to schedule day trips to local sights in the Washington, DC area on Saturday and Sunday during the training (February 14 and 15). Besides evenings during the training, these will be the only periods of time allotted for leisure activities. Students are not required to join the class on these day trips, but if they choose to make alternate plans on those days, all arrangements must be made by themselves, the Service will be unable to assist students in personal travel or other activities unrelated to the training program. It is strongly advised that students bring whatever amount of personal spending money they feel is necessary to purchase any gift or other items to bring back to their countries. Please note the Training Center will not be able to ship or mail any items for program students.

Training Program:

The Service is still finalizing the training courses, but currently the following classes are tentatively scheduled:

Introduction to CITES	Document Exercises
Wildlife Inspection Process	Introduction to Wildlife Forensics
Document Inspection	Photo/Video Documentation Techniques
Document Fraud	Investigative Interviewing
Introduction to Report Writing	Rural Surveillance Techniques
Introduction to Intelligence Analysis	Smuggling Techniques
Contaminants Investigations	Wildlife Inspection Safety
Raid Planning	Wildlife Medicinal Identification
Public Affairs for Law Enforcement	Basic Mammal Identification
Overview of Interpol	Ivory Identification
Regional Law Enforcement Cooperation	Basic Reptile Identification

trade in endangered wildlife and plant species

Work sessions include instructions on smuggling techniques, document fraud and ways to identify endangered species and their by-products

Even practical exercises on the use of interrogation methods and surveillance are a part of the course though not all of the information is readily transferable

One student made it very clear that video documentation is not allowed in his country said Sheila Einsweiler a senior wildlife inspector with FWS and a coordinator of the training course

We then held a discussion on how else to document violations she said

Einsweiler said the United States is unique in having its own specialized force dedicated to enforcement with 235 special agents in FWS's division of law enforcement

Most other countries she said don't have such specific programs. Accordingly attendees at the session range from customs officers and park rangers to police officers and office managers

Einsweiler said enforcement is based on the Convention on International Trade in Endangered Species treaty or CITES which was negotiated in 1973 and now has 143 countries on board, covering more than 5,000 species of plants and animals

In spite of the treaty, though

”

Many species can't withstand any kind of commercial trade. You can do all the wildlife management you want, but unless you control poaching and illegal trading, management will not be effective

— Carl Mainen,
senior special agent
with FWS and
coordinator with
Einsweiler

populations of many plants and animals have been decimated by the trade

Gurm said the biggest impact of such commerce in India is to its populations of tigers, leopards and many types of herbs which are in demand in nearby China for medicinal purposes

Our biggest problem is with

China," he said. They use tiger bones, rhinoceros horns and over 300 plant species."

Carl Mainen, a senior special agent with FWS and coordinator with Einsweiler of the classes, said the illegal trade has a variety of consequences

For example, the elimination of some populations can cause problems to the species left behind, such as with the loss of predators

The trade can also hurt local economies, with the removal of elephants for their ivory tusks, removing the desire of some to travel to those countries thereby eliminating the requisite economic benefits such visits bring

Many species can't withstand any kind of commercial trade," Mainen said. You can do all the wildlife management you want, but unless you control poaching and illegal trading, management will not be effective.

Funding for the two-week program was provided by FWS and the U.S. Agency for International Development

As the United States is one of the largest markets for illegal products, the organizers believe the cost amounts to money well spent.

And many of those gathering in the information believe the course itself amounts to time well spent

"I'm enjoying the classes and the lectures," said H.D. Ratnayake of Sri Lanka. "This will help us to enforce our laws."

Lotteries

WEST VIRGINIA
Daily 3 897
Daily 4 0299

VIRGINIA
DAY DRAWING
Pick 3 769
Pick 4 3521
NIGHT DRAWING
Pick 3 823
Pick 4 5929
Cash 5 5 6 10,20,29
Lotto 2 6,15 26 27,34
Kicker 7 5 1,8 0,8

PENNSYLVANIA
Daily Number: 143
Big 4 7892

MARYLAND
NIGHT DRAWING
Pick 3 081
Pick 4 4958
Cash in Hand 5 9,10 14,23,27,29
Lotto 4 11,18,23 34 42
AFTERNOON DRAWING
Pick 3 032
Pick 4 6454

DISTRICT OF COLUMBIA
NIGHT DRAWING
Lucky Numbers Game 075
Four Game 2296
Quick Cash Game 19,32,30,22 13 31
DAY DRAWING
Lucky Numbers Game 801
Four Game 2843

POWERBALL
1,21,28,29,33
Powerball 16

DAILY MILLIONS
Red 4-9
White 3-14
Blue 5-15



The Journal

Martinsburg WV 25402

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Editor Marla Lorenson
Advertising Director James Connors
Circulation Director Thomas Peck
Business Manager Pamela McCamey
Composing Director Nicholas Werder

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idea call 263 3381 from 10 am 11 pm
weekdays or 1 30 pm 11 pm weekends
and ask for the newsroom

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group organization etc send to
Newsroom The Journal
PO Box 807

Martinsburg WV 25402-0807
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phone number

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Letters should be limited to 500 words
type or printed and must contain an origi
nal ink signature address and telephone
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Appendix VII

COMMENTS FROM EVALUATIONS FOR ASIAN INTERNATIONAL WILDLIFE TRAINING COURSE

- 1 What were the strengths of the course?
- Improve knowledge for students Get them together to share experiences and establish cooperation Better understanding laws, regulations from other countries
 - High level of the instructors' background and material provided
 - I know well what's the advance techniques of Law Enforcement I know well what and how the FWS did their job good. It's nice training that will great help for our job improvement
 - The law enforcement techniques
 - Instructors are knowledgeable of the subject matter
 - It covers all the aspects of wildlife conservation; especially law enforcement to control illegal trade.
 - More information concerning wildlife trade around world have been given to us We know more advantage job have been taken in U S
 - All of the course
 - Perfect, excellent
 - Using abundant materials to support understanding
 - To teach scientific analysis technique
 - For to increase about knowledge law enforcement
 - The course materials were very up-to-date and are mostly possible to be applied in my country
 - Improve knowledge for students. Get them together to share experiences and establish cooperation Better understanding laws, regulations from other countries
 - Excellent presentation in every subject Important and helpful course Kind cooperation and very good hospitality
 - Excellent and well-target presentations

- The course covered the ideal enforcement tools and knowledge for effective CITES or wildlife program implementation which are otherwise lacking in the Asian capability
- Good rapport with the instructors and the content of the course beneficial for any job We can make personal contact with all the participants and instructors
- American experiment, personal relation among representative, easy to work after this course (if correct person attend)
- To stop the illegal trade and over exploitation of the endangered species of wildlife
- Subject matters relating to identification of birds, mammals, reptiles, ivory and CITES regulations
- It covers a very wide variety of subjects concerning enforcement of wildlife laws and CITES

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2 What were the weaknesses of the course?

- Provide variety knowledge to students, not focus on one or two aspects
- Too much information for a short period of time
- Time is not enough. It should have more group discussion to get more deep impressing in what the students understand each course
- All the course we have contribute more knowledge, and technical know-how
- Time is very limited
- We did not went to the airport/scaport to do some actual job concerning the course
- None
- More identification methods of endangered animals will be helpful
- The course provided too much lecturing not practical exercises
- The course only explains the situation in USA
- Provide variety knowledge to students, not focus on one or two aspects
- The training period was short because the course was vast
- None It's superbly conducted
- Less practical exercises
- Some speaker not trained as a trainer Speaker must know to handle equipment in classroom
- The course is excellent except certain methods and procedures which are difficult to apply in other parts (except USA)
- The coffee break time may be reduced to 15 min , more time slots should be given to learn spp identification techniques
- Undercover operations are not practiced in my country, knowledge gain, while good to have, would not be applied.

3 How will you apply the information and/or demonstrate the skills you have as a result of this training course?

- Try my best to apply whatever knowledge, experience to confiscate illegal trade shipment and provide my colleagues with value knowledge information which I get from this training course
- I will make a report and spread it to the police officers involved with wildlife law enforcement
- Training staff who work in my office, using the knowledge which we learned in this workshop
- By effective law enforcement implementation, trainings wildlife information
- Through conducting lectures/orientation/or application of the same in performance of functions
- In the practical field, anti-poaching and illegal trade of wildlife
- The skills I have had here will not only help my work to be better in cooperating with CITES officers in China, but also help me to do my customs work effectively
- I can apply most of the low costing methods to identify specimens and law enforcement system in my country
- I will have to teach our county officer and translate to the books
- ~~The information and skills that I got from this training course can be applied and~~ demonstrated in collaboration with the Department of Forestry and Customs Officers in my country
- Try my best to apply whatever knowledge, experience to confiscate illegal trade shipment and provide my colleagues with value knowledge and information which I get from this training course
- In Nepal, we have anti-poaching units WWF is helping us to control poaching activities We need more training and techniques for this unit. So this training will be helpful for us
- I plan to incorporate/include these new learnings in our future law enforcement programs, draft laws based on models presented, and, _____ effort on _____ wildlife info campaign
- My nature of work needs most of the information that I gained from this training I would like to suggest my agency in certain situations
- At the entry/exit points, give information to inspector, trained officer at issuing office, go to the poaching area and trader premise
- The information and training obtained will be passed on to our law enforcement authorities for compliance
- The spp Identification tools and the methods for investigative interviewing will be helpful
- Drafting of legislation, interviewing techniques will be enhanced, CITES permits will be scrutinized more carefully, conduct training course with materials acquired here
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- 4 What changes could make this a more useful course for future participants?
- Should focus on 2 or 3 aspects but more detail
 - Put together participants from different continents
 - More group discuss
 - Yes, more technical know-how, also useful to conduct identification to the museum, participants must concentrate for the enforcement of wildlife
 - That the participant should come who is directly involve in the CITES enforcement
 - More exercises
 - More practicals and database systems
 - Before having information workshop give the time to preview the content of this course in advance I mean you had better get student study in advance
 - The course should provide more practical exercises
 - In the future, participant also asked to deliver country report so it can be compared for each country
 - Should focus on 2 or 3 aspects but more detail
 - Course is all right Training duration should extend
 - After the introduction to CITES it may be useful to put the participants working in small groups in order to identify and present their own problems/requirements to better implement and enforce the convention
 - Stress more on CITES requirements It is possible that some participants have no prior knowledge of CITES and its mechanism
 - The program should stress more on participation of the representatives through the practical exercises
 - Make practical exercises
 - It will be good if the procedures following by other countries are also focused
 - As pointed out in point 2 (Shorter coffee breaks and More time slots given to spp Identification techniques
 - Most Asian countries do not do covert operations, less of these examples would give more time for other subjects

5 What other training do you need to be more effective in your job?

- Document found classification
- Since police officers in Brazil don't have much knowledge to deal with CITES documents, it would be interesting to arrange a training specifically to this issue
- How to cooperate with other countries CITES officers
- Wildlife nomenclature, wildlife identification, taxonomy plant identification, etc
- Document analyses, birds and animal identification
- Surveillance, intelligence, raid and operation
- We need more explained about the regulation of CITES (detail, explain)
- More information about the CITES
- Database management systems
- Document identification training, species identification training
- Document _____, classification
- Wildlife identification, photo/video documentation
- The course should emphasize the fact that even if you do not have high-tech equipment, the general philosophy remains valid
- Taxonomy, preferably on reptiles, sea snakes, freshwater turtles, and frogs
- Dealing with undercover job, dealing with use of computer equipment in enforcement, dealing with identification of species
- Computerized the M A.
- It will be sufficient if this training is followed properly and will add more effectiveness
- A training course on medicinal plants
- Interpretation of some CITES resolutions which are not so obvious

6 How did you hear about this training?

- From Interpol, from USFWS
- The Ministry of Environment and Forests informed us
- From the Ministry of Environment and Forests, New Delhi
- Got offer from FWS
- Through the offering letter from the U S Fish and Wildlife Service
- During the 10th COP in Harare, Zimbabwe, the invitation to this training was extended/made there
- I was contacted by fax from USFWS
- Through the Department of National Parks and Wildlife Conservation, Nepal
- This is the first time training for international participant, so most of Committee don't know the need of participant
- I heard about this training through the Department of Forestry
- We have contacted USFWS before
- USFWS inform to me
- From the U S Fish and Wildlife Service through our Interpol of my country
- Very good
- Through Interpol
- The Director of the Protected Trees and Wildlife Bureau, _____ (Philippines)
- Excellent
- From Ministry of Forestry China. CITES office
- On the last Interpol subgroup meeting
- Very good

7 Other comments

- A very well organized training program Useful and enriching More of such courses should be organized Much thanks to USFWS for conducting the training course Well done! We appreciate all efforts I am thankful for being able to attend the course and visit USA!
- An excellent training program for the beginners dealing with CITES-related matter
- Very useful for field job
- Thank you for all and nice to meet all of you
- My heartfelt thanks to the USFWS and USAID for providing the opportunity to us
- The course has been extremely useful for the participants as well as to myself
- Thank you for everything
- Although CITES matter is a new subject for me, I have learned quite a lot from this training
- Thanks! I appreciate you giving good chance like this
- Thank you
- This is very excellent training program that will help me to better enforcement of law in my country Kindness of U S officials very excellent and I appreciate very well
- To give the course in China
- ~~That there should be a continuous training of this kind~~
- Let us join hands to save our Mother Earth and help protect our natural heritage for the future generations!

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