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# **BRIEFING PAPER**

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**January 1993**

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# USAID/SOUTH AFRICA PROGRAM OVERVIEW

## I. INTRODUCTION

Over the past decade, the U.S. Agency for International Development (USAID) has provided more than \$250 million to support the transition to a democratic, nonracial South Africa. Under the existing Comprehensive Anti-Apartheid Act (CAAA) legislation, the funds have been channeled through a wide range of South African non-governmental organizations (NGOs).

Assistance levels have expanded dramatically during the last five years, from \$14 million in 1986 to \$50 million in 1991 and \$80 million in 1992. Funding in fiscal year 1993 will again reach \$80 million, making USAID/South Africa the largest non-food A.I.D. program in sub-Saharan Africa. The United States, through USAID/South Africa, is also the largest single donor country working in South Africa.

As described in the Comprehensive Anti-Apartheid Act (CAAA) of 1986, the USAID program has two main objectives:

- (1) to support the dismantling of apartheid; and
- (2) to help South Africa's black population prepare for a leadership role in a democratic, post-apartheid South Africa.

As the South African Government itself moves to dismantle the legal structures of apartheid, USAID's own program is increasingly addressing the broad development concerns affecting the country's majority black population. Project activities are directed toward three main sectors, each coinciding with concerns over black political, social and economic empowerment respectively:

- (1) promotion of human rights and a civil society;
- (2) human resource development, particularly education; and
- (3) private sector mobilization, including housing.

There is some overlap among activities and sectors, and projects in one area often reinforce or contribute toward goals and objectives in another. The overall intent is to support the transition toward a democratic, equitable and economically viable post-apartheid South Africa.

## **II. PROMOTION OF HUMAN RIGHTS AND A CIVIL SOCIETY**

USAID activities in the area of human rights and civil society are aimed at supporting the emergence of a nonracial, democratic South Africa. Included in this general area are human rights and legal assistance, community outreach and leadership development, and promotion of a strong, independent labor movement.

From the outset, this program addressed human rights violations resulting from apartheid policies. Grants have been used to support groups which run advice centers, promote violence mitigation and conflict resolution, and address issues related to discriminatory laws and practices. More recently, the program has expanded to help lay the foundation for a post-apartheid civic culture in which human rights are respected and basic democratic values such as tolerance can flourish. Voter education initiatives are also becoming more important. Independent trade unions and effective non-governmental organizations (NGOs) that operate at a grassroots level are considered key elements in developing and sustaining a democratic culture and society throughout South Africa.

USAID support for NGOS cuts across the entire portfolio. Within the area of human rights and a civil society, the program funds technical assistance, training and direct support for NGOs engaged in a range of community organization and black leadership development initiatives. The intent is to build the kind of strong and vibrant NGO sector needed to help sustain democratic values and structures in a post-apartheid South Africa and reach down to the community level to foster and support community initiatives.

USAID support for trade unions is channeled through the African American Labor Center (AALC) in the United States which, in turn, provides technical assistance to a wide spectrum of black South African trade unions in areas such as union organization, membership drives, grievance procedures, collective bargaining, and health and occupational safety.

## **III. HUMAN RESOURCE DEVELOPMENT**

Lack of adequate education and training for South Africa's majority population poses enormous challenges. USAID's assistance is premised on the belief that people are South Africa's greatest and most important resource. Specific activities focus mainly on education and training.

The largest share of USAID funding is provided for bursaries which give black South Africans study opportunities in South Africa and the United States. At any one time, several hundred South Africans are studying at U.S. colleges and universities under USAID scholarships or at South African educational institutions on USAID-funded bursaries. More than 36 percent of those awarded scholarships or bursaries are women. USAID support is also used to finance career counselling centers, strengthen the administration of country-wide bursary programs, fund academic support activities aimed at black students, and provide internships for black graduates.

Additional funding and technical assistance are targeted toward basic education. Illustrative activities here include scholarships for secondary education and funding for teacher training and curriculum development. Seven major preschool service organizations which provide training and materials to individual preschools receive USAID support. Other service organizations which offer adult literacy and provide special training in English, math and science are also supported. Finally, USAID supports organizations doing research and exploring policy alternatives that help inform discussions on establishing a democratic, unitary, non-sexist, non-racially based system of education throughout South Africa.

#### **IV. PRIVATE SECTOR MOBILIZATION**

USAID activity in support of the private sector is mainly organized around expanding black participation in South Africa's economy. The intent is to overcome those legacies of apartheid which have barred South Africa's majority population from fully participating in the country's economy, and to begin laying the groundwork for an economically viable post-apartheid South Africa.

The black private enterprise development portion of the portfolio funds a number of activities aimed at promoting a vibrant black private enterprise sector in South Africa. At one end of the scale, grants are given to organizations managing innovative microenterprise development programs. At the other end of the private sector spectrum, training, counselling, and technical assistance are given to black entrepreneurs who wish to expand their operations and who represent possible role models of business success for others within the black community. Support is also given to support business associations and other programs aimed at expanding black participation in South Africa's economy.

Housing, a new USAID initiative which commenced in 1992, is addressed within the area of private sector development. In order to be successful, housing initiatives must be based on sound economic principles that improve living conditions, ensure sustainability, and allow blacks to gain a more obvious stake in the economy. A range of activities are planned, including technical assistance, training, and policy-based research aimed at developing sound housing programs which do not perpetuate the legacies and forced living patterns imposed under apartheid.

#### **V. IMPLEMENTING MECHANISMS**

As a funding agency, USAID/South Africa does not itself implement projects. Program goals are instead carried out through grant agreements negotiated with individual South African NGOs working in the three major areas of activity outlined above. Several hundred such agreements are signed each year, reflecting the breadth and depth of USAID's involvement and support for the South African NGO community.

In general, USAID seeks to support projects and programs with either a regional or national base. Funds are not provided for construction or vehicles, but support can be given for operational costs, including salaries. Efforts are made to ensure a high degree of financial accountability, and an independent financial analysis is an essential part of the grant-making process.

On occasion, USAID also contracts with private organizations, companies, and individuals to undertake activities which support program goals. The intent is to provide technical assistance, training and organizational skills to South African NGOs which USAID is itself not in a position to provide directly. Several such long-term arrangements have been put into place, thus far, including in the areas of AIDS education, NGO management and organizational support, basic education, tertiary education, labor union development and private sector mobilization.

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Table 1: USAID/South Africa Funding Levels, 1985-1993

<b>Fiscal Year</b>	<b>Total Obligations</b>
<b>1993</b>	<b>\$80.0 million</b>
1992	\$80.0 million
1991	\$50.0 million
1990	\$32.9 million
1989	\$32.8 million
1988	\$25.4 million
1987	\$15.5 million
1986	\$14.1 million
1985	\$7.0 million
<b>Total</b>	<b>\$337.7 million</b>

## AREAS OF ENHANCED FOCUS FOR 1993

In any given fiscal year, adjustments are made in programming as particular areas or sectors are targeted for special or renewed emphasis. For 1993, the following concerns are expected to receive special attention:

**Private Sector:** A healthy economy is key for an effective political transition in South Africa. Increased participation among black South Africans is also essential. In 1993, a larger share of USAID funds will be directed toward black economic empowerment through private sector development.

**Public Administration/Governance:** As negotiations continue, it is important to lay the groundwork now for a full and effective participation by South Africa's majority population in a post-apartheid government. In this regard, training in public administration and other fields likely to be important in the coming years will receive special emphasis.

**Economic Policy and Management:** Sound policy-based analysis is critical as South Africans discuss the shape, policy and direction of a post-apartheid economy. The national experiences of other countries at similar levels of development are also important. In the coming months, USAID will be actively seeking ways to enhance and support the economic policy dialogue within South Africa.

**Violence Mitigation:** Continuing violence represents one obvious stumbling block on the road to successful negotiations. In 1993, USAID intends to increase support to organizations involved in dispute resolution and other activities intended to reduce the level of violence and promote a culture of tolerance in South Africa.

**Transition to Democracy:** There is an obvious window of opportunity from now until up to the time when a fully representative government is established to support initiatives vital to the electoral process. Here too, the experience of other countries may be beneficial. There will be greater emphasis in the coming months on support for voter education and other activities aimed at making South Africa's first experience with a universal voter franchise a success.

**USAID/SOUTH AFRICA  
OBLIGATION LEVELS BY PROJECT AND SECTOR, 1993**

<b>FOCUS AREA</b>	<b>PROJECT</b>	<b>FUNDING LEVEL</b>	<b>PERCENT OF TOTAL</b>
<b>Democracy and Civil Society</b>		<b>\$24.5 million</b>	<b>30%</b>
	Labor Union Training	\$3.0 million	
	Community Outreach/ Leadership Development	\$16.4 million	
	Human Rights Support	\$5.1 million	
<b>Human Resource Development</b>		<b>\$30.0 million</b>	<b>38%</b>
	Education Support and Training	\$6.0 million	
	Support for Tertiary Education	\$16.0 million	
	S. African Basic Ed. Reconstruction	\$8.0 million	
<b>Private Sector Mobilization</b>		<b>\$23.0 million</b>	<b>29%</b>
	Black Private Enterprise Support	\$11.5 million	
	Shelter and Urban Development Support	\$11.5 million	
<b>Other</b>		<b>\$2.5 million</b>	<b>3%</b>
	Program Development and Support (PDS)	\$2.0 million	
	Self-Help	\$0.5 million	
<b>TOTAL</b>		<b>\$80.0 million</b>	

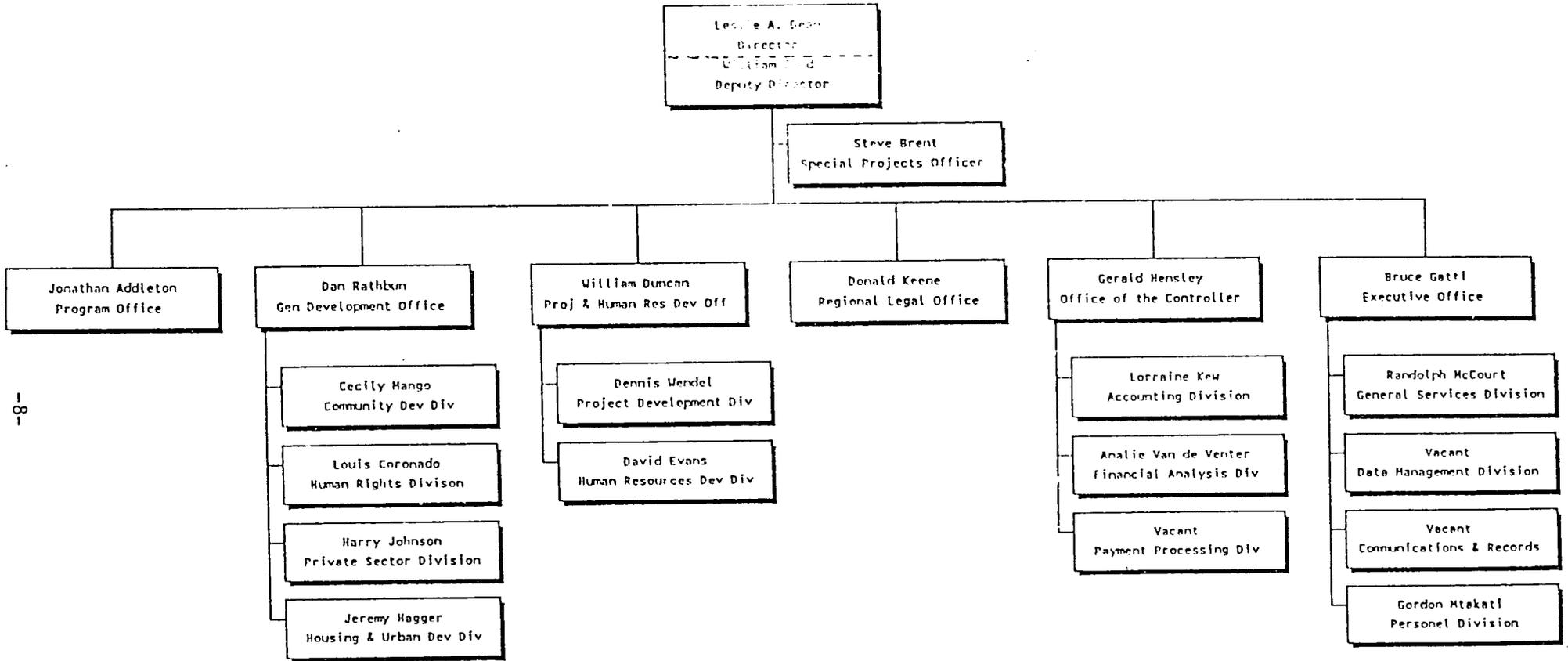
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## USAID/SOUTH AFRICA SUMMARY PROJECT DATA SHEET

PROJECT NAME AND NUMBER	PROJECT OFFICER	START DATE	END DATE	PRESENT LEVEL	PLANNED LEVEL
Labor Union Training (674-0223)	Dan Rathbun	1983	11/30/93	\$16 million	\$31 million
Community Outreach and Leadership Development (674-0301)	Cecily Mango	1986	12/31/98	\$65 million	\$65 million
Education Support and Training (674-0302)	Sarah Labaree	1986	9/24/96	\$19 million	\$30 million
Black Private Enterprise Development (674-0303)	Harry Johnson	1987	9/22/97	\$30 million	\$60 million
Self Help Support (674-0304)	Sandy Evans (Embassy)	1980	ongoing	ongoing	ongoing
Human Rights Support (674-0305)	Louis Coronado	1980	ongoing	ongoing	ongoing
Support to Tertiary Education (674-0309)	Dipolelo Ngatane	1990	6/30/2000	\$110 million	\$110 million
Transition to Democracy (674-0310)	Dan Rathbun	1991	12/30/93	\$10 million	\$10 million
Shelter and Urban Development Support (674-0312)	Doug Heisler	1992	9/30/95	\$30 million	\$30 million
South Africa Basic Education Reconstruction (674-0314)	Cheri Rassas	1992	9/30/98	\$20 million	\$30 million
Program Development and Support (674-0510)	Farooq Mangera	1986	ongoing	ongoing	ongoing

January 1993

USAID - SOUTH AFRICA  
Organizational Chart



# USAID PHONE LIST

(012) 323-8869 (Phone)

(012) 323-6443 (Fax)

**Office Address:**

524 Church Street  
Sancardia Building  
Pretoria

**Postal Address:**

PO Box 55380  
Pretoria 0007

**OFFICE OF THE DIRECTOR**

Leslie A. Dean, Mission Director	Ext. 443
William Ford, Deputy Director	Ext. 443
Janice Weber, Assistant Director	Ext. 453
Steve Brent, Special Projects Officer	Ext. 448
Barbara Clary, Executive Assistant	Ext. 443
Eleanor Elser, Executive Assistant	Ext. 443
Margaret Lebetele, Secretary	Ext. 473

**PROGRAM OFFICE**

Jonathan Addleton, Program Officer	Ext. 449
Farooq Mangera, Program Specialist	Ext. 452

**OFFICE OF THE REGIONAL LEGAL ADVISOR**

Donald Keene, Regional Legal Advisor	Ext. 414
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**GENERAL DEVELOPMENT OFFICE**

Dan Rathbun, Supervisory General Development Officer	Ext. 441
Danielle McCourt, Secretary	Ext. 470
Crystal Roach, File Clerk	Ext. 431

***Community Development and AIDS Division***

Cecily Mango, Project Development Officer	Ext. 439
Jacob Gayle, AIDS Specialist	Ext. 434
Nomea Masihleho, Project Development Specialist	Ext. 436
Tshitshi Mbatha, Project Development Specialist	Ext. 438
Sesana Mokoana, Secretary	Ext. 440

***Human Rights and Democracy Division***

Louis Coronado, Special Projects Officer	Ext. 449
Harold Motshwane, Program Specialist	Ext. 424
Theresa Olifant, Project Development Assistant	Ext. 425

***Private Sector Division***

Harry Johnson, Supervisory Project Development Officer	Ext. 435
Paul Neifert, Project Development Officer	Ext. 432
Karl Jensen, Private Sector Specialist	Ext. 433

***Housing and Urban Development Division***

Jeremy Hagger, Supervisory Housing and Urban Development Officer Ext. 417  
Doug Heisler, Housing and Urban Development Officer Ext. 418  
Dave DeGroot, Regional Urban Development Advisor Ext. 419  
Primrose Makena, Secretary Ext. 416

**PROJECT AND HUMAN RESOURCE DEVELOPMENT OFFICE**

William Duncan, Supervisory Project Development Officer Ext. 402  
Emily Mhlanga, Secretary Ext. 403

***Project Development Division***

Dennis Wendel, Project Development Officer Ext. 401  
Will Elliott, Project Development Officer  
Ricky Majette, Project Development Officer/IDI

***Human Resources Development Division***

Dave Evans, Supervisory Education Development Officer Ext. 408  
Dipolelo Ngatane, Project Development Specialist Ext. 413  
Jennifer Bisgard, Project Development Specialist Ext. 407  
Sarah Labaree, Project Development Specialist Ext. 411  
Cheri Rassas, Project Development Specialist Ext. 406  
Amy Tshabalala, Training Specialist Ext. 412  
Lynn Kruger, Secretary Ext. 409  
Margaret Maletle, Secretary Ext. 403

**CONTROLLER'S OFFICE**

Gerald Hensley, Controller Ext. 313  
Bill Livengood, Supervisory Financial Management Specialist Ext. 310  
Patricia Neifert, Financial Management Specialist Ext. 314  
Priscilla Tsotetsi, Secretary Ext. 312  
Linda Morake, Clerk Ext. 311

***Project Accounting Division***

Lorraine (Ping) Kew, Project Accountant Ext. 307  
Connie DaCosta, Accounting Technician Ext. 306

***Operating Expenses Division***

Jenny Chang, Accountant Ext. 305

***Financial Analysis Division***

Annelie Van de Venter, Financial Analyst Ext. 309

***Payment Processing Division***

Jamaani Makalani, Voucher Examiner Ext. 308  
Andrew Lehabe, Voucher Examiner Ext. 316  
Sydwell Ndlovu, Voucher Examiner Ext. 317  
Malilemo Seheri, Voucher Examiner Ext. 318

**EXECUTIVE OFFICE**

Bruce Gatti, Executive Officer	Ext. 323
Theodora Morris, Secretary	Ext. 322
Marjorie Cartwright, Receptionist	Ext. 437
<i>Personnel Office</i>	
Gordon Makati, Personnel Officer	Ext. 328
<i>Communications and Records</i>	
Hugh Markette, C&R Supervisor	Ext. 326
Valerie Morobe, C&R Clerk	Ext. 326
<i>Data Management Office</i>	
Raquel Hare, Systems Manager	Ext. 331
Geoffrey Carter, Computer Management Specialist	Ext. 329
<i>General Services Office</i>	
Randy McCourt, General Services Officer	Ext. 333
Ephraim Kekana, Administrative Assistant	Ext. 304
Kazan Michaletos, Secretary	Ext. 320
James Burnette, Building Maintenance Specialist	Ext. 329
Koos Vos, Maintenance	Ext. 324
Benjamin Moifatswane, Driver	Ext. 304
Simon Mekoa, Driver	Ext. 304
Lucas Nnawe, Driver	Ext. 304
David Denetion, Driver	Ext. 304
Lucas Monama, Driver	Ext. 304

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# USAID-FINANCED U.S.-BASED CONTRACTORS AND SUPPORT ORGANIZATIONS IN SOUTH AFRICA

## Long-term USAID Contractors Working in South Africa

ABEL (Advancing Basic Education and Literacy)

Basic Education Support

Chief of Party: Jonathan Jansen

Local Office: Johannesburg

Phone Number: (011) 403-4250

Fax Number: (011) 403-1565

BICSN (Black Integrated Commercial Support Network)

Private Sector Mobilization

Chief of Party: Lee Hazelwood

Local Office: Johannesburg

Phone Number: (011) 789-3141

Fax Number: (011) 789-3438

CUSSP (Community and Urban Support Services Project)

Housing Support

Chief of Party: To be determined

Local Office: Johannesburg

Phone Number: Office will be established over next three months

TEPS (Tertiary Education Project Support)

Training, Tertiary Education Support

Chief of Party: Sabiletso Matabane

Local Office: Johannesburg

Phone Number: (011) 403-4250

Fax Number: (011) 403-1560

## Other USAID-Supported U.S. Organizations with Local Offices

AALC (African-American Labor Center)

Labor Union Support

Chief of Party: Daniel O'Laughlin

Local Office: Gaborone (Botswana)

Phone Number: (09267) 353969

**AFRICARE**

General NGO Development and Support

Chief of Party: Lois Hobson

Local Office: Johannesburg

Phone Number: Office will be established over next twelve months

**AIDSCOM (AIDS Communication Project)**

AIDS Education and Prevention

Chief of Party: John David Dupree

Local Office: Johannesburg

Phone Number: (011) 403-4250

Fax Number: (011) 403-1565

**LEARNTECH (Learning Technologies)**

Technical Assistance in Radio Education

Chief of Party: Stuart Leigh

Local Office: Johannesburg

Phone Number: (011) 832-1071/6

Fax Number: (011) 834-5312

**PACT (Private Agencies Collaborating Together)**

NGO Development and Support

Chief of Party: Marilyn Richards

Local Office: Johannesburg

Phone Number: (011) 403-3010

Fax Number: (011) 403-1104