

JAN 30 1969

PN-ABK-414

Vietnam Refugee Relief

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Problem: To aid the rapidly growing number of refugees in South Vietnam -- 461,000 in temporary shelters as of November 21, 1965. (See map; Attachment A).

Objectives: To develop and coordinate U.S. Government programs on behalf of Vietnam's refugees; to guide the efforts of the GVN in developing and administering programs for assistance and rehabilitation of refugees until they again become self-supporting, productive, and contributing citizens in a viable democratic nation.

Organization: In response to the increasing severity of the refugee problem, and the increased high level Executive Branch and Congressional concern that the U.S. Government become an active participant with the GVN in caring for refugees, the Office of Refugee Coordinator (ORC) was established in October 1965 as a new office of USAID/VN.

The Office of the Refugee Coordinator is an integral part of USAID/VN with the Refugee Coordinator at the Assistant Director level. The office contains 5 divisions: operations, logistics, statistics and reports, GVN and Voluntary Agency liaison. The Saigon office is programmed for 16 U.S. staff members: 2 U.S. secretaries plus local staff. Field personnel are programmed at 4 regional refugee representatives working with and under the regional director, and 19 assistant provincial representatives for refugees, working under the provincial representative in those provinces having highest concentration of refugees.

Scope of Activities:

-- Liaison with GVN offices concerned with refugees to assist

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them in carrying out their programs, in developing new programs, and in developing areas of operation.

-- Coordination of all efforts within USOM, MAC/V and JUSPAO directed toward refugee assistance.

-- Supporting and developing programs for refugee medical care, vocational training, education, communal organization, child and family welfare, indoctrination to the principles of democracy, pursuit of private enterprise, and ultimate housing and land tenure. Providing technical guidance to the GVN in registration, training, relief administration, housing, resettlement and other fields.

-- Establishing trust funds to supplement GVN construction, relief, education, vocational training and other programs where necessary.

-- Assisting in training of GVN refugee specialists who can take on increasing responsibility in relation to refugee problems.

-- Cooperating closely with American voluntary agencies who are assisting refugees with supplies and services, including coordination in distribution of relief supplies.

-- Furnishing all logistics support necessary for prompt response to refugee needs in emergencies, including logistical assistance for movement of USOM and voluntary agency supplies.

-- Establishing within-country refugee relief stocks.

-- Assembling statistical data and descriptive material on refugees for use in reports to AID/W, public information purposes, research to improve current programs and planning to meet new program requirements.

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-- Liaison with third-country governments and voluntary agencies, including stimulating their greater involvement in refugee matters.

-- Identifying and publicizing unmet refugee needs.

Current major ORC program activities include:

-- In cooperation with the U.S. Military and Voluntary Agencies, ORC is developing a system of coordinating requests for assistance from the field -- meeting these requests from the various resources available (GVN, USOM, Voluntary Agencies) and allotting transportation for movement of refugee assistance commodity. This coordination should result in both better use of assistance, avoidance of duplication, more effective use in transporting in ship supply.

-- To meet immediate refugee requirements, USOM is providing cement and roofing for temporary reception area PL 480 commodities.

-- In cooperation with the GVN and the appropriate technical divisions of USOM, 2,000 temporary classrooms are being programmed for existing refugee centers where there are heavy refugee concentrations. A crash program is being developed for basic training of teachers for the first 5 grades. Plans are being made to place 1,200 students in 5 existing vocational schools for 360-hour short-term courses in rough carpentry, single cylinder engine maintenance and repair, basic construction and electrical wiring.

-- PL 480 (Food for Peace) Food-for-Work projects for refugees are being developed. These will have the advantage of providing remunerative work for refugees and undertaking useful public works projects.

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-- ORC is working with GVN to develop integrated registration program and the developing of refugee camp inventory which will provide basic statistical information on the individual refugee and the camps.

-- ORC is working with Voluntary Agencies to develop a coordinated system of refugee assistance to avoid duplication and achieve maximum utilization of available resources.

-- Assisting the GVN in the construction of 25 refugee camps (each accommodating 2500 refugees) in strategic locations chosen to ease pressures on large cities, to accommodate refugees from anticipated military operations areas.

Problems

Long-range refugee relief, resettlement and rehabilitation programs are seriously impeded, of course, by the insecurity in great areas of the country where the war is being waged. Put positively, opportunities for resettlement of refugees will increase as the countryside is pacified.

The most serious immediate, constant problem is that of logistics -- transportation of material at every level: ocean shipping, port facilities, warehousing, inland transportation.

Vietnam Refugee Relief - AID
FY '66

(Millions of Dollars)

A.I.D.

Refugee Relief Project	11.622
Medical Support	2.000*
Provincial Operations	.609*
Logistics & Ports	<u>1.500*</u>
Total AID Budget Support	15.731

PL 480

Title II	3.240
(Bulgar)	{ .882 }
(Corn)	{ .530 }
(Dry Milk)	{ .175 }
(Oil)	{ 1.176 }
(Wheat Flour)	{ .141 }
(Cotton)	{ .336 }
 Title III	 .429
Transportation (Titles II & III)	1.5
Total PL 480	<u>5.169</u>
Total Refugee Support	20.900

*The AID Medical Support, Provincial Operations and Logistics & Ports are conservative estimates of these program costs attributable to refugee activities.

Obligated Funds to Date (February 2, 1966)

(Millions of Dollars)

\$ 8.2 million (excess property, roofing, cement, blankets, cloth)	
1.2 million (aluminum roofing, cement)	
.9 million (burlap, water pumps)	
.3 million (AID personnel)	
<u>\$10.4 million - TOTAL</u>	

Gloss: AID/FE/VE
Revised 2/3/66

VIETNAM REFUGEE RELIEF (OVN)
CY 66

<u>Budgeted</u>	(Millions of Piasters)
Relief Payments	940.0
Housing (refugee camps)	145.0
Resettlement	200.0
Schools	8.2
Vocational Training	<u>17.5</u>
TOTAL	1,310.7

Additional programs under consideration,
not budgeted*

Resettlement	191.4
Schools	N.A.**
Agriculture resettlement	46.0
Vocational training*	3.5
Welfare cadre (refugee camps)*	5.2
Health cadre (refugee camps)*	5.2
Wells*	1.0
Home Economics training*	1.5

*USAID/VN states that, given budgetary pressures these projects will probably depend on agreement on use of counterpart funds anticipated in 1966.

**figure garbled in cable transmission

SCoas: AID/FE/VN
2/3/66

SOUTH VIETNAM

THE REFUGEE PROBLEM

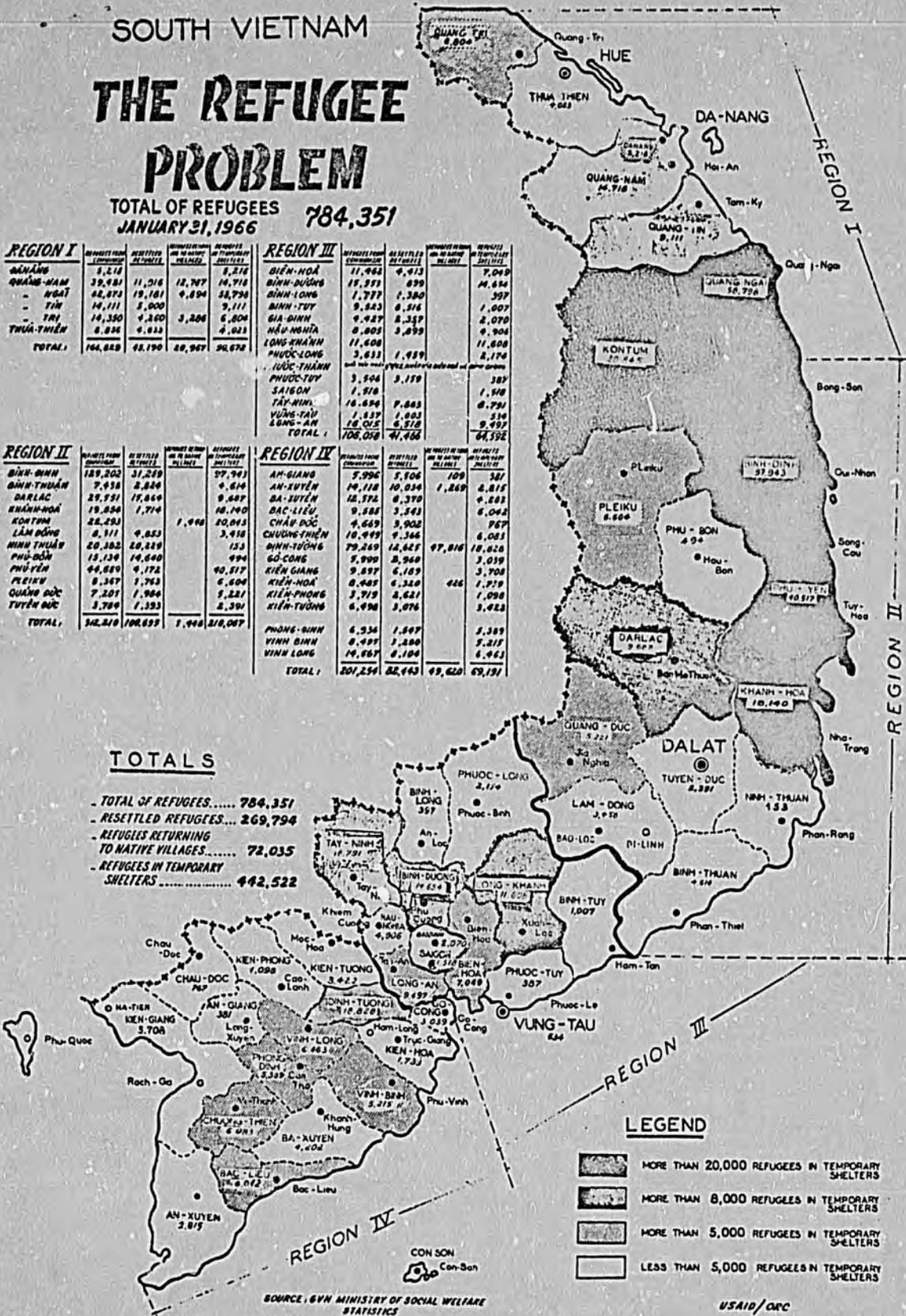
TOTAL OF REFUGEES **784,351**
JANUARY 31, 1966

REGION I				REGION III			
PROVINCE	SETTLED REFUGEES	RETURNING TO NATIVE VILLAGES	REFUGEES IN TEMPORARY SHELTERS	PROVINCE	SETTLED REFUGEES	RETURNING TO NATIVE VILLAGES	REFUGEES IN TEMPORARY SHELTERS
BÁNH LẠM	5,218		5,218	DIÊN HÒA	11,963	4,413	7,049
QUẢNG BÌNH	35,481	11,516	12,767	DIÊN BÌNH	15,351	899	14,654
- NGUYỄN	42,973	19,181	9,894	DIÊN LƯƠNG	1,777	1,380	397
- THỊ	14,111	1,800	9,111	BÌNH THUY	9,843	8,316	1,007
- TRỊ	14,350	4,300	5,206	GIÁ BÌNH	9,421	2,357	2,070
THƯỜNG LÊN	8,834	4,833	4,023	HẢI HÒA	8,005	3,959	9,904
TOTAL	104,829	42,190	20,967	LONG KHÁNH	11,600		11,600

REGION II				REGION IV			
PROVINCE	SETTLED REFUGEES	RETURNING TO NATIVE VILLAGES	REFUGEES IN TEMPORARY SHELTERS	PROVINCE	SETTLED REFUGEES	RETURNING TO NATIVE VILLAGES	REFUGEES IN TEMPORARY SHELTERS
BÌNH BINH	189,202	31,229	27,743	AN GIANG	5,996	5,506	109
BÌNH THUAN	7,458	2,846	4,614	AN XUYEN	10,118	10,034	1,849
DARLAC	25,751	17,869	9,687	BA TUYEN	12,572	6,370	4,815
KHÁNH HÒA	19,854	1,714	10,140	BAC LIEU	9,388	3,343	6,042
KONTUM	22,253		20,043	CHAU ĐỐC	4,469	3,902	767
LÂM ĐỒNG	8,311	4,883	3,416	CHƯƠNG THIỆN	10,499	9,364	6,081
MIỀN TRƯỜNG	20,382	22,819	123	BÌNH THƯỜNG	79,269	14,621	10,628
PHÚ ĐỔNG	15,136	14,640	986	SỐ CÔNG	5,999	2,960	3,039
PHÚ THIỆN	44,850	4,172	60,517	KIÊN GIANG	9,897	6,189	3,708
QUẢNG ĐỨC	8,347	1,763	6,604	KIÊN HÒA	8,481	6,320	426
TUYÊN ĐỨC	7,201	1,964	5,221	KIÊN PHONG	3,719	2,621	3,423
TOTAL	342,810	106,655	7,446	KIÊN THƯỜNG	6,498	3,076	

TOTALS

- TOTAL OF REFUGEES..... 784,351
- RESETTLED REFUGEES.... 269,794
- REFUGEES RETURNING TO NATIVE VILLAGES..... 72,035
- REFUGEES IN TEMPORARY SHELTERS..... 442,522



LEGEND

- MORE THAN 20,000 REFUGEES IN TEMPORARY SHELTERS
- MORE THAN 8,000 REFUGEES IN TEMPORARY SHELTERS
- MORE THAN 5,000 REFUGEES IN TEMPORARY SHELTERS
- LESS THAN 5,000 REFUGEES IN TEMPORARY SHELTERS

SOURCE: RVN MINISTRY OF SOCIAL WELFARE STATISTICS

USAID/DFC

SOUTH VIETNAM
THE REFUGEE
PROBLEM

10/66

REGION I

	Temporary Refugees		
	In Camp	Outside Camp	Total
Da Nang	9,149	0	9,149
Quang Nam	54,335	0	54,335
Quang Ngai	15,522	43,987	59,509
Quang Tin	16,457	32,583	49,040
Quang Tri	2,671	4,276	6,947
Thua Thien	5,896	4,103	9,999
Total	104,030	84,949	188,979

REGION II

	Temporary Refugees		
	In Camp	Outside Camp	Total
Binh Dinh	71,951	80,569	152,520
Binh Thuan	4,810	**	4,810
Cam Ranh	1,375	**	1,375
Marlac	6,923	**	6,923
Khanh Hoa	0	24,003	24,003
Kontum	18,323	**	18,323
Lam Dong	3,184	**	3,184
Minh Thuan	153	**	153
Phu Bon	5,266	**	5,266
Phu Yen	800	71,112	71,912
Pleiku	19,559	**	19,559
Quang Duc	9,502	**	9,502
Tuyen Duc	3,056	**	3,056
Total	144,902	175,684	320,586

REGION III

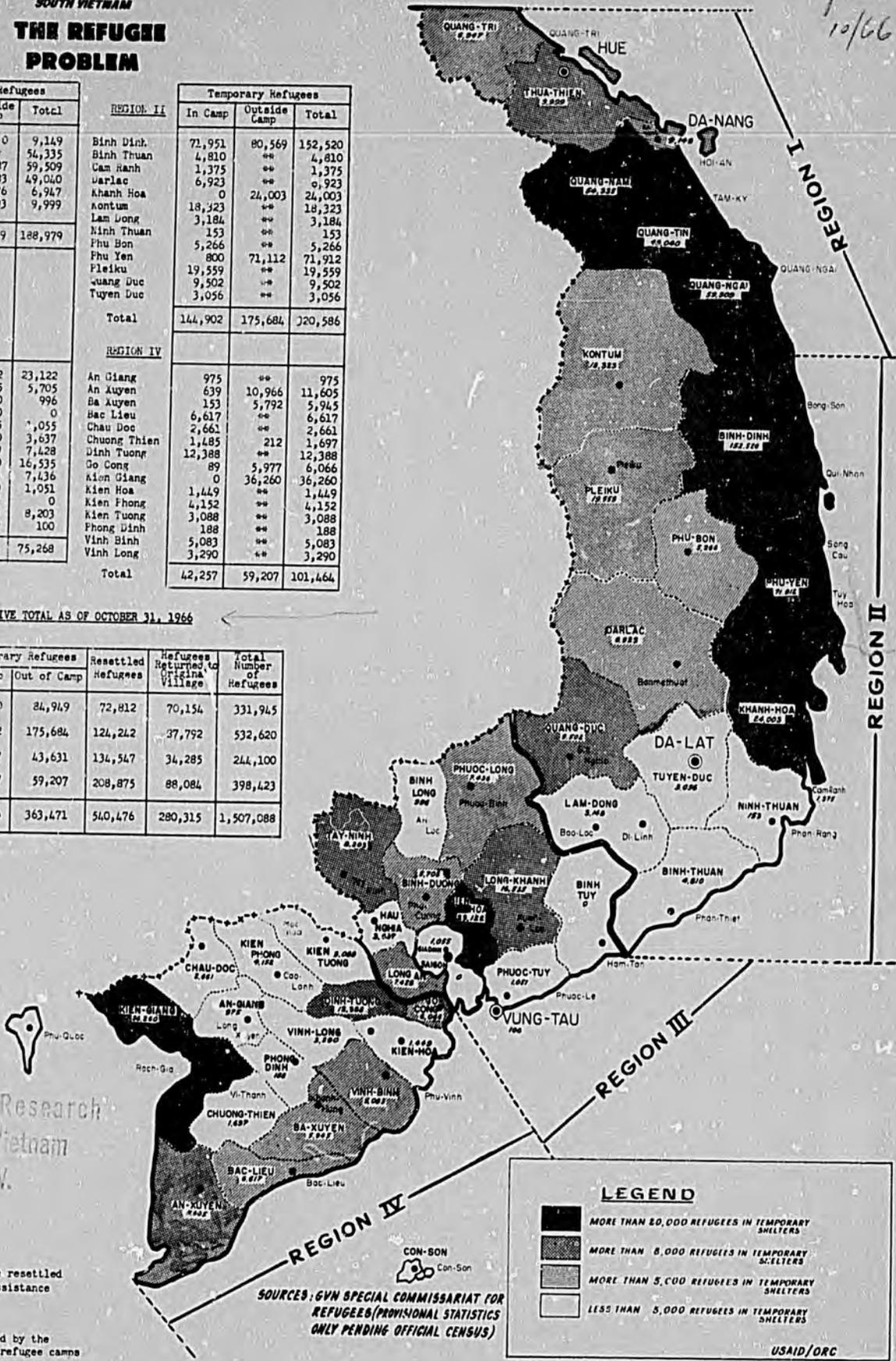
	Temporary Refugees		
	In Camp	Outside Camp	Total
Bien Hoa	0	23,122	23,122
Binh Duong	4,400	1,305	5,705
Binh Long	996	0	996
Binh Tuy	0	0	0
Gia Dinh	0	1,055	1,055
Hau Nghia	3,637	0	3,637
Long An	279	7,149	7,428
Long Khanh	16,535	0	16,535
Phuoc Long	3,423	4,013	7,436
Phuoc Tuy	1,051	0	1,051
Saigon	0	0	0
Tay Ninh	1,316	6,887	8,203
Vung Tau	0	100	100
Total	31,637	43,631	75,268

REGION IV

	Temporary Refugees		
	In Camp	Outside Camp	Total
An Giang	975	**	975
An Xuyen	639	10,966	11,605
Ba Xuyen	153	5,792	5,945
Bac Lieu	6,617	**	6,617
Chau Doc	2,661	**	2,661
Chuong Thien	1,485	212	1,697
Dinh Tuong	12,388	**	12,388
Go Cong	89	5,977	6,066
Kien Giang	0	36,260	36,260
Kien Hoa	1,449	**	1,449
Kien Phong	4,152	**	4,152
Kien Tuong	3,088	**	3,088
Phong Dinh	188	**	188
Vinh Binh	5,083	**	5,083
Vinh Long	3,290	**	3,290
Total	42,257	59,207	101,464

CUMULATIVE TOTAL AS OF OCTOBER 31, 1966

REGION	Temporary Refugees		Resettled Refugees	Refugees Returned to Original Village	Total Number of Refugees
	In Camp	Out of Camp			
Region I	104,030	84,949	72,812	70,154	331,945
Region II	144,902	175,684	124,242	37,792	532,620
Region III	31,637	43,631	134,547	34,285	244,100
Region IV	42,257	59,207	208,875	88,084	398,423
Total	322,826	363,471	510,476	280,315	1,507,088



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*Including refugees who have resettled individually without GVN assistance
**Data not available
*31,172 refugees are reported by the province as living outside refugee camps

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