

— P-0000-0000 —  
Functional  
Review  
FY 80

Functional Review  
Women's Concerns in Africa Bureau  
Programs

1. AFR/DR/EHR has continued its effort to encourage the participation of women in Africa Bureau programs across all sectors. The initial thrust twelve months ago was to convince AID/W and Field Mission personnel that the full participation of LDC populations, essential to economic development, required careful attention to women's concerns.
2. The 1982 CDSSs reviewed earlier this year showed greater recognition than in the past of the need for including women in rural as well as urban development programs. Many addressed women's concerns in the analysis section and followed through with some planning for women in the strategy section. Similarly, many PID's and PP's which have come in for review demonstrated a concern for women in the project description, and social analysis as well as through provisions for women's participation. However, they are of uneven quality with some still adhering to the old practice of including a token paragraph with little or no analysis or planning for actual participation of women.
3. DR/EHR has established good working arrangements with AID offices outside as well as within the Africa Bureau for effective coordination and exchange of information with respect to women's participation in economic development. The current limitation on funds makes this activity increasingly important in order to define priorities more sharply and avoid duplication of effort.
4. A coordinating Committee for Women in Development, originally organized by DR/EHR, has now held seven meetings on a monthly basis, with rotating chair. It was proposed as a forum for sharing ideas concerning Bureau strategies on WID. Representatives have attended from a wide variety of AID offices and Bureaus. Subjects discussed have included revisions of AID Handbook III, application of social soundness analysis to WID, collection of pertinent social and economic data, access to reports and studies completed, and evaluation procedures. It is hoped that the Coordinating Committee will continue to provide an opportunity for the exchange of ideas on innovative approaches to WID, reducing duplication of effort and increasing the impact of AID programs upon women.

5. DR/EHR is developing a WID strategy for Africa Bureau. As part of the effort, Creative Associates, Inc., under contract with us, completed a draft report which sets forth a suggested strategy. Based upon workshop exchanges, and review of relevant documents, the paper presents information and tentative recommendations within the framework of the AID programming process from planning through final evaluation. The Report has been sent to the Field for comments. Responses, for the most part favorable, will be used in revision of the Report for what is hoped will be a definitive strategy paper.
6. AID programming in Africa at the present time provides specifically for the inclusion of women in projects across all sectors. There are, in accordance with Africa Bureau policy, only a handful of women-specific (as opposed to integrated) projects. Women, who constitute more than 50% of the rural populations in most countries, spend long hours at agricultural pursuits, and in addition to producing the children perform many time-consuming tasks in caring for their households. USAID projects planned or in operation provide for the alleviation of women's workload and hardship in a variety of undertakings, including water supply, sanitation, primary health care, fisheries development, income producing enterprises, reforestation, renewable energy, and agriculture. Most projects in each country's portfolio also include some form of training and many provide specifically for the inclusion of women in such training. We shall continue to push for women's access to education and training opportunities as essential to women's participation. There is need for still greater attention to women's concerns across every sector and in all projects, not only with respect to actual requirements but as well through monitoring to guard against adverse effects upon women during project implementation. It is hoped that the strategy statement being prepared by DR/EHR will provide adequate guidance in these areas so that women's participation can be ensured.

### Issues

#### Educational opportunities

Women in Africa have limited access to education and the dropout rate for women in primary schools is extremely high. ~~We must find ways of encouraging formal as well as non-formal education for women.~~ The Third World Development Report of the World Bank states that "educating girls may be one of the best investments a country can make in future economic growth and welfare - even if girls never enter the labor force." Moreover, without vocational and technical training, rural women's already disadvantaged position can be expected to deteriorate even further. In what ways can AID programs be made to further women's education and training in the face of existing cultural constraints and the long work hours of rural women?

~~What are the barriers to women's education and training?  
Why not concentrate on vocational and technical training?~~

Host country attitude

Most constitutions in African countries provide for equal rights with respect to men and women. However, it is evident that Governments vary widely in the extent of their positive support for effective participation of women in economic development. There are even variations in attitudes from Ministry to Ministry within governments. How can AID missions encourage host Governments to increase participation of women in development programs? The attitude of host country officials is important not only at the national level but also at the local level.

Attitude of AID Mission officials and project design teams

It is crucial that AID Mission officials be sensitive to the importance of women's participation in economic development programs across all sectors. In similar vein, members of design teams should each be aware of women's concerns when writing project papers. In what ways can we encourage wider responsibility, instead of placing the burden on a "WID Officer" or the lowest ranking officer in the Mission or the anthropologist on the design team?

Socio-economic data collection

The gathering of data concerning all aspects of women's life in the project area is essential to good planning and project development. What can be done to avoid duplication of effort? How can we utilize local sources for the collection of such data and help to develop the research capabilities of local institutions?

AFR WID Strategy and assistance to Missions

The strategy for WID and structure of responsibilities for WID both within AFR and within the Agency remain to be defined.

cc:

AA/AFR, Mrs. Goler T. Butcher  
DAA/AFR, Mr. Haven North  
SAA/AFR, Ms. Gayleatha Cobb  
AAA/AFR/DR, Mr. John Koehring  
AFR/DR, Mr. Lawrence Heilman  
AFR/DR/HN, Dr. Georges  
AFR/DR/ARD, Mr. Benbow  
AFR/DR/POP, Ms. C. Dabbs  
AFR/DR/EHR, Mr. Frank J. Moore  
AFR/DR/SDP, Mr. Blumgart  
AFR/CWA, Mr. F. Spencer  
AFR/CA, Mr. O. Lustig  
AFR/RA, Mr. D. Conroy  
AFR/SA, Mr. M. Dagata  
AFR/DR/SWA, Mr. McCabe  
AFR/DR/EAP, Mr. S. Cole  
AFR/DR/SAP, Mr. W. Wolff

AID Funding Allocations for  
Women in Development Activities by  
Regions and Project Levels  
FY 1980 to FY 1982

Bilateral Programs	<u>FY'80</u>	<u>FY'81</u>	<u>FY'82</u>	
<u>Central Africa</u>				
<u>Burundi</u>				
Basic Crops 695-0101	2,370	700	1,419	Improved seeds and plant materials for basic foodcrops. One third of women in project area heads of households and will benefit from improved varieties.
Small Farming Systems Research 695-0106	-	880	900	To include women farmers & women heads of households
Agricultural Extension 695-0111	-	-	1,900	Will make effort to recruit women and train at all administrative levels.
Rural Road 695-0108	370	556	-	Will provide access for local population to markets, extension and education services.
Rural Health 695-0109	-	-	342	Low cost family health system with family planning component

<u>Cameroon</u>	<u>FY' 80</u>	<u>FY' 81</u>	<u>FY' 82</u>	
Non-formal Education 631-0047	-	-	- 500	To increase access of population to learning opportunities through support of non-formal education.
Training for Contraceptive Tech. 631-0049	-	-	1,000	To expand contraceptive services
Family Health 631-0041	<del>2,200</del> 1,500	-	-	To furnish contraceptive services in heavily populated areas. Health worker training.
Medical System for Cameroon 631-0016	2,300	1,700	2,000	To expand health services through training and support of middle level and svillage health workers.
Support to Primary Education 631-0033	-	2,225	1,000	To increase primary school enrollment in North and Northwest provinces.
Mandara Mountains Water Resources 631-0033	775	1,700	1,000	To increase availability of year-round drinking water. Health education program.
Women's Development Center (PVO) 631-0030	-	(1,100)	-	Nutrition, childcare, health education
Women's Health Centers (PVO) 631-0051	-	(500)	-	To provide services not readily available to urban poor women: contraceptives, health education, literacy classes and some job skills.
<u>Rwanda</u>				
Agricultural Education 696-0109	977	2,284	-	To integrate agriculture and improve rural post primary education, for both boys and girls. Expansion of secondary level training of women in agricultural sciences
Fish Culture 696-0112	-	1,165	-	Planned to work directly with women fish producers and sellers.
Skills Training and Employment 696-0118	-	-	900	Women to be trained in accounting, bookkeeping, typing, etc. at centers in three rural areas.

5

	<u>FY'80</u>	<u>FY'81</u>	<u>FY'82</u>	
Cocperative Training Center (PVO) 696-0119	650	-	-	Will encourage cooperatives to send women to training center to serve subsequently as officers with decision making powers
Area Agricultural Production 696-0110	-	-	1,050	Oppportunity for women as agricultural extension agents and possibly small farms systems research assistants.
Rural Health and Family Planning 696-0113	<del>1,500</del>	1,485	-	Delivery of health and family planning services to rural poor.
<u>Zaire</u>				
Area Nutrition Improvement 660-0079	753	1,787	1,000	To assist National Nutrition Center to plan, implement and monitor programs among mothers and young children.
Basic Family Health Services 660-0067	<del>500</del>	3,100	900	To develop a model integrated health services system.
National Agricultural Research Inscitute (INERA) Support 660-0064	850	1,642	-	To develop capability to conduct effective adaptive research in food crops to benefit small farmers project in process of revision to incorporate greater emphasis on WID
Grand Total	14,020	23,564	15,477	

<u>Coastal West Africa</u>	<u>FY'80</u>	<u>FY'81</u>	<u>FY'82</u>	
<u>Benin</u>				
Rural Water Supply 680-0201	2,000	2,734	1,973	Safe water and health education for rural population.
<u>Ghana</u>				
Opportunity Industrialization Center, International (OICI) 641-0101	-	300	600	Expansion of community based non-formal vocational training program for middle school leavers.
Women's Small Scale Industrial Enterprises 641-0093	-	400	500	To encourage income generating activities and productivity of small rural producers, especially women.
Managed Input Delivery and Agricultural Services 641-0067	1,750(G) 7,000(L)	3,000 -	2,500 -	To stimulate small farmers production through development of coordinated national program. Includes women's component.
<u>Liberia</u>				
Primary Health Care 669-0165	-	1,000	-	Strengthening rural health services
Improved Efficiency of Learning II 669-0130	573	2,094	-	Develop systems to increase effectiveness of instruction by elementary school teachers.
Nimba County Rural Tech. (PVO) 669-0163	950	550	-	To increase agricultural and off farm incomes of rural poor. Involves women in developing handicrafts, small scale farming and entrepreneurial skills.
Lofo County Rural Development II 669-0172	-	-	4,000	To assist farm families in increasing food and crop production. Training unit will focus special attention on improving skills of farm women.

	<u>FY'80</u>	<u>FY'81</u>	<u>FY'82</u>	
Liberian Opportunities Industrial Center (PVO) 669-0168	510	286	-	Training for unemployed and underemployed youth in appropriate labor market skills.
Vocational Training 669-0131	808	-	-	Training extension workers in health and agriculture as animators, group leaders and community organizers.
<u>Togo</u>				
Rural Water Supply and Sanitation 693-0210	1,300	1,750	2,600	To provide safe and clean water for rural population. Public health education included.
Grant Total	16,864	14,150	12,173	

East Africa

	<u>FY' 80</u>	<u>FY' 81</u>	<u>FY' 82</u>	
<u>Djibouti</u>				
Human Resources Dev. 603-0006	1,100	1,200	900	To establish capability within Ministry of Labor for response to need for increasing skills training among unemployed.
Nutrition Outreach (OPG) 603-0010	-	-	300	To upgrade health of rural and urban population. Includes training for nurse/midwives.
<u>Kenya</u>				
Family Planning II 615-0193	-	2,000	-	To strengthen and expand family planning outreach services.
Community Water Systems 615-0177	-	4,000	-	To increase central and local government ability to plan, design, implement and maintain integrated community water system, Health component.
Rural Access Roads 615-0168	348	-	-	Women participate in labor intensive construction process.
Agricultural Systems Support 615-0569	4,000	5,000	5,128	Encourages enrollment of women in agriculture extension courses
Drylands Cropping Systems Research 615-0180	850	3,000	-	Development of new farms systems will reduce physical labor required of women.
Semi-arid Lands 615-0172	2,000	3,000	3,822	Women's groups to perform labor in pilot projects. Instruction provided.
Small Business Development (OPG) 615-0208	-	1,200	-	To improve production capability and employment potential of small scale entrepreneurs in rural market centers and secondary cities. Women's groups to be consulted.

9

	<u>FY'80</u>	<u>FY'81</u>	<u>FY'82</u>	
Food Crops Storage 615-0190	-	7,800	-	To develop full-service market centers to increase small holders access to supplies of agricultural inputs, improved storage facilities, outlets for marketing and social services.
<u>Somalia</u>				
Rural Health Delivery 649-0102	1,900	1,900	1,000	750 women to be trained.
Bay Region Rural Dev. 649-0113	500	2,700	4,300	To increase production of food crops and livestock. Women to serve on village advisory committees.
Livestock Range and Management Development 649-0108	2,400	3,500	3,600	Women to be members of grazing associations
Comprehensive Groundwater Dev. 649-0104	2,400	2,200	2,300	To provide reliable and safe source of water supply for rural population and livestock.
Basic Skill Education Training 649-0106	-	-	600	To provide nationally relevant basic skills training for youth.
<u>Sudan</u>				
Rural Health Support 650-0030	3,000	3,000	3,000	Support for expansion of health facilities in rural areas.
Blue Nile Agricultural Development 650-0018	4,534	2,993	2,500	Women to receive training in improved agricultural practices.
Primary Health Care - South 650-0019	-	500	-	Women to be trained as medical assistants and community health workers as well as nurse midwives.
Southern Manpower Development 650-0021	1,100	2,457	-	Special studies to identify training needs of agricultural extension workers serving women farmers.

	<u>FY' 80</u>	<u>FY' 81</u>	<u>FY' 82</u>	
<u>Tanzania</u>				
Village Health Workers Training 621-0157	-	2,235	2,640	Improved curriculum and training techniques for implementation of national health worker training program. One health worker in each village to be a women.
Public Health Nursing School 621-0166	-	-	1,150	Expansion of public health program and training for upgrading outstanding maternal and child health coordinators.
Farm Systems Research 621-0156	-	5,210	6,500	Includes studies on labor allocations within family by amount of labor, tasks, financial return to individuals, and how resources controlled.
Resources for Village Production and Income 621-0155	3,000	3,000	6,000	Includes import of maize mills,, development of village transport services, planning for new technology and lending activities for Tanzania Rural Development Bank. Criteria for selecting activities requires review of benefits to women.
Training for Rural Development II 621-0161	-	1,265	3,000	Further expansion in-country training especially for village planning and project implementation as well as special skills. Some of pilot villages in Phase I have women representatives on village councils.
School Health 621-0150	960	-	-	Health care for school age children. Variety of activities (school gardens, environmental improvement, health curricula, etc.) use of mass media and health committees.
Zanzbar Malaria Control 621-0163	-	1,150	2,385	Particularly to benefit pregnant and lactating mothers and children under five.
Grand Total	28,092	59,310	49,125	

	<u>FY' 80</u>	<u>FY' 81</u>	<u>FY' 82</u>	
<u>Sahel</u>				
<u>Cape Verde</u>				
Primary and Non-Formal Ed. 655-0008	1,543	-	-	Upgrading professional skills of teachers and school administrators.
Watershed Management 655-0006	1,457	2,122	-	On the job training in construction skills and some supervisory positions for women.
<u>Gambia</u>				
Primary Health Care 635-0210	-	400	400	Comprehensive Primary Health Care program for rural poor.
Mixed Farming and Resource Management 635-0203	2,537	2,000	720	Improved husbandry practices with small ruminants and poultry.
<u>Guinea-Bissau</u>				
Primary Teacher Training 657-0003	550	-	-	
Rice Production II 657-0009	400	800	800	Women to receive training as extension agents to teach villagers numeracy, animal treatment, health, nutrition, etc. Introduction of decorticators and other labor-saving devices.
<u>Mali</u>				
Operation Mills - II 688-0202	2,380	2,060	3,270	To increase ag. production. Extension training including literacy.
Ag. Officers Training 688-0207	920	1,100	3,500	Training for extension agents at M'PESSOBA includes 25% women.
Rural Health Services Dev. 688-0208	260	650	700	Training of village health workers and expansion of health support systems.

	<u>FY' 80</u>	<u>FY' 81</u>	<u>FY' 82</u>	
Operation Haute Vallee 688-0210	3,150	3,730	3,740	Integrated rural development including training in literacy programs
Training Center for Rural Women 688-0225	500	-	-	Short term training to be directed by National Union of Malian Women.
Development Leadership Training 668-0221	190	850	1,350	No fewer than two Malian women to be on project steering committee. Special efforts to include women through requests that government propose women participant candidates.
<u>Mauritania</u>				
Vegetable Production 682-0204	-	500	-	To establish a Vegetable Production Service in Min. of R.D. & promote vegetable production among rural families.
Oases Development 682-0207	1,142	1,000	1,500	Designed to include significant female participation.
<u>Niger</u>				
Rural Health Improvement 683-0208	2,573	2,000	2,000	Training for village health teams, nurses, and technicians.
Rural Sector Human Resources Dev. 683-0226	995	860	631	Training for rural dev. personnel (mid-level).
Support to National Literacy Serv. 683-0237	-	800	700	To strengthen institutional capacity including training for village agents.
Niamey Department Development Proj. 683-0240	850	-	-	To explore possibilities of developing women sections in village level cooperative Councils.

<u>Senegal</u>	<u>FY'80</u>	<u>FY'81</u>	<u>FY'82</u>	
Integrated Youth Job Dev. 685-0222	500	858	-	Vocational training services for unemployed Senegalese urban youth.
Senegal Cereals Production II 685-0235	1,500	1,700	2,000	Women's extension unit
Rural Health Services II 685-0242	-	1,000	1,500	Training for village health workers
Renewable Energy II 685-0246	-	500	1,300	New methods for making charcoal, improved stoves.
Family Health I 685-0217	<del>500</del>	500	-	Family Planning services
Family Health II 685-0248	-	-	1,000	Family Planning services
Casamance Reg. Dev. 685-0205	3,000	3,500	4,000	Training for extension workers
SODESP Livestock Production 685-0224	1,500	2,000	2,500	Participation of <u>Maisons Familiales Unit,</u> Dept. of <u>Promotion Humaine</u>
<u>Upper Volta</u>				
Rural Water Supply 686-0228	2,500	2,700	3,580	Establishment of potable water supply system and health extension service.
Seguenega Integrated Rural Dev. 686-0231	1,000	1,356	1,600	Improved network of social services, production opportunities and supportive services.
<u>Sahel Regional</u>				
Sahel Manpower Dev.	3,206	2,500	2,500	
Grand Total	36,653	35,486	39,491	

<u>Southern Africa</u>	<u>FY'80</u>	<u>FY'81</u>	<u>FY'82</u>	
<u>Botswana</u>				
Health Services Development 633-0078	1,785	443	-	Training for nurses, health educators, health, administrators and nutrition personnel.
Education Management Improvement 633-0222	-	2,181	1,529	Primary School teachers, supervisors and inspectors trained.
South African Manpower 633-0069	2,960	2,350	2,593	
<u>Lesotho</u>				
Rural Water & Sanitation 632-0088	1,196	2,000	3,750	To construct, rebuild and maintain 210 village water supply systems.
National University of Lesotho 632-0080	-	1,000	745	Expansion of education for adults on both formal and non-formal levels.
Rural Health Development 632-0058	304	850	495	To upgrade Ministry of Health and train 125 nurse clinicians and 1,000 village health workers
Instructional Materials and Resource Center 632-0061	1,484	600	391	To establish an IMRC within National Teachers Training College.
Small-Scale Enterprises 632-0202	-	840	1,000	To expand employment and promote small enterprises.
Manpower Development Training	1,796	3,400	2,909	
<u>Malawi</u>				
Rural Water 612-0207	700	1,900	2,000	To provide clean water for rural population.
<u>Swaziland</u>				
Health Manpower Training 645-0062	-	1,014	389	To establish nursing and para-medical training programs at Swaziland Institute of Health Science.

<u>Africa Regional</u>	<u>FY'80</u>	<u>FY'81</u>	<u>FY'82</u>
African Manpower Development 698-0384	4,620	4,700	6,000
ECA 698-0340 (includes support for African Training & Research Center for Women)	400	400	-
African Women in Development 698-0388	500	450	600

<u>Swaziland</u>	<u>FY'80</u>	<u>FY'81</u>	<u>FY'82</u>
Curriculum Development 645-0009	1,073	1,080	980
Manpower Development and Training 645-0069	1,300	500	2,500
Teacher Training 645-0214	-	-	2,450
<u>Zambia</u>			
Institutional Development and Manpower Training 611-0075	1,000	3,000	5,000
Grand Total Southern Africa	13,598	17,863	24,381

To establish capability for developing primary school curricula.

To develop institutional capacity for training primary and secondary school teachers.