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CONGRESSIONALLY MANDATED

A.I.D. PROGRAM INITIATIVES,

1961 - 1978

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INTRODUCTION

This annotated listing of significant programmatic initiatives mandated by the Congress which impact on A.I.D., 1961 - 1978, is based on a review of all of the Agency's authorizing legislation as well as all Conference Reports since 1961.

Given the magnitude of changes enacted during this period, the scope of this listing has been limited to include only those initiatives which have had a longer term impact on the Agency's program. For example, restrictions or prohibitions on assistance to specific countries were not included as they tended to be temporary reflections of Congressional sentiment. However, more general restrictions on groups of countries—e.g., when diplomatic relations are broken—have been included.

In addition, several items were selected for inclusion to provide an insight in the level of specificity employed by the Congress over the years. They range from earmarking funds for a particular development program—such as the Sahel—to the authorization of foreign currency to repair and maintain World War II Polish military cemeteries in Italy.

1961

"General Authority" - F.A.A. Section 211(b)

PROVISION

In countries which are in the earlier stages of economic development, emphasis shall be on programs of development of education and human resources with lower priority on the furnishing of capital facilities.

Comment: Section 211(b) was repealed in 1978.

"Loans to Small Farmers" - F.A.A. Section 215

PROVISION

Provision of assistance designed to improve agricultural methods and techniques to stimulate and encourage the development of local programs of self-help particularly through loans of foreign currencies for associations of operators of small farms.

Comment: Section 215 was repealed in 1978.

"Assistance to Countries Having Agrarian Economies" - F.A.A. Section 461

PROVISION

Whenever it has been determined that the economy of a country is primarily agrarian, emphasis shall be placed on programs which reach the people in such country who are engaged in agrarian pursuits or who live in villages or rural areas of such countries.

Comment: Section 461 was repealed in 1978.

"Encouragement of Free Enterprise and Private Participation" - F.A.A. Section 601(a)

PROVISION

Encourage the development and use of cooperatives, credit unions, and savings and loan associations.

"Encouragement of Free Enterprise and Private Participation" - F.A.A.
Section 601(b)(5)

PROVISION

Wherever appropriate, programs of assistance should be carried out through private channels and to the extent practicable in conjunction with local private or governmental participation.

"Economic Assistance to Latin America ('Principles of Bogota')" - F.A.A.
Section 618

PROVISION

Economic assistance to Latin America should be funded in accordance with the principles of the Act of Bogota' signed September 13, 1960, and in order to carry out the policies of this Act and the purpose of this section and when requested by a country, assistance shall be given to foster measures of agrarian reform including colonization and redistribution of land, with a view to ensuring a wider and more equitable distribution of the ownership of land.

Comment: This Section 618 was repealed in 1962.

"Assistance to Newly Independent Countries" - F.A.A. Section 619

PROVISION

Assistance to these newly independent countries shall be to the maximum extent appropriate, furnished through multilateral organizations or in accordance with multilateral plans.

Comment: Section 619 was repealed in 1978.

"Policy" - F.A.A. Section 102

PROVISION

Amended to require that emphasis be given to programs providing for loans or loan guarantees for use by institutions and organizations in making repayable low-interest rate loans to individuals for the purchase of small farms, homes, the establishment, equipment and strengthening of small independent business concerns, etc.

Comment: The policy statements in the F.A.A. have been frequently revised, including this provision.

"Investment Guaranties" - F.A.A. Section 221(b)

PROVISION

Authorized extended risk guaranties for loan investment for housing projects with appropriate participation by private investors in the loan risk.

"Alliance for Progress" - F.A.A. Title VI Section 251

PROVISION

"It is the sense of the Congress that the historic, economic, political, and geographic relationships among the American peoples and republics are unique and of special significance and that Alliance for Progress offers great hope for the advancement of the welfare of the peoples of the Americas and the strengthening of the relationships among them. Further it is the sense of Congress that vigorous measures by the countries and areas of Latin America to mobilize their own resources for economic development and to adopt reform measures to spread the benefits of economic progress among the people are essential to the success of the Alliance for Progress and to continued significant U.S. assistance thereunder."

Comment: Title VI including Sections 251, 252 and 2 3 were repealed in 1978.

1962

"Assistance to Countries Having Agrarian Economies" - F.A.A. Section 461

PROVISION

Amended to indicate desire for emphasis upon programs of community development which will promote stable and responsible governmental institutions at the local level.

Comment: Section 461 was repealed in 1978.

1963

"Development Assistance Authorization" - F.A.A. Section 202(a)

PROVISION

Requirement that at least 50 percent of development loans shall be available "for loans made to encourage economic development through private enterprise."

Comment: Section 202 was repealed in 1978.

"Development Research" - F.A.A. Section 241(b)

PROVISION

Amended to provide that funds made available under this section may be used to conduct research into the problems of population growth.

Comment: Section 241 was repealed in 1975, but see Section 104 regarding population programs.

"Encouragement of Free Enterprise and Private Participation" - F.A.A. Section 501(c)

PROVISION

Amended to establish the Advisory Committee on Private Enterprise in Foreign Aid composed of nine members from business, labor, universities and foundations, etc. Its purpose is to carry out studies and make recommendations for achieving the most effective utilization of the private enterprise provisions of this Act to the Administrator of AID.

1964

"Vietnam" - F.A.A. Section 402

PROVISION

Earmark of no less than \$200,000,000 for use in Vietnam.

Comment: All specific authorizations for Vietnam programs have been repealed and numerous restrictions have been added.

"Special Authorization for Use of Foreign Currencies" - F.A.A. Section 648

PROVISION

Authorize use of foreign currencies accruing to USG under this or any other Act, for assistance in the repair, rehabilitation, improvement, and maintenance of cemeteries in Italy serving as the burial place of members of the armed forces of Poland who died in combat in Italy during World War II.

1965

"Regional Development in Africa" - F.A.A. Section 206

PROVISION

It is the sense of conferees that in promoting African economic development, African regional development institutions should be utilized. Further, the primary responsibility for free world economic assistance to Africa rests with Europe and the role of U.S., at most, is that of an interested minority participant.

Comment: The provision that African regional development institutions should be utilized remains, but Congressional attitude now is to encourage the U.S. government to take an active part in promoting African economic development.

1966

"Technical Cooperation and Development Grants" - F.A.A. Section 211(d)

PROVISION

Strengthen capacity of U.S. research and educational institutions to develop and carry out programs concerned with the economic and social development of less developed countries.

Comment: Section 211(d) is now Section 122(d)

"Technical Cooperation and Development Grants" - F.A.A. Section 211(e)

PROVISION

High priority shall be given to efforts to increase agricultural production particularly establishment or expansion of adaptive research programs. These programs should be based, to the greatest extent possible, on cooperative undertakings between universities and research institutions in developing countries and ones in the U.S.

Comment: Section 211(e) was repealed in 1978, but see Title XII of the F.A.A. on encouragement of cooperation between U.S. and developing countries' universities to increase agricultural production.

"Southeast Asia Multilateral and Regional Programs" - F.A.A. Title VIII
Section 271

PROVISION

Encourage cooperative programs for social and economic development of the region, employing both multilateral and bilateral channels of assistance.

Comment: Title VIII was repealed in 1978.

1966

"Utilization of Democratic Institutions in Development" - F.A.A. Title IX
Section 281

PROVISION

Emphasis on maximum participation in the task of economic development on the part of people in LDCs through encouragement of democratic private and local governmental institutions.

"Joint Commissions on Rural Development" - F.A.A. Chapter 7 Section 471

PROVISION

Authorize establishment of commissions composed of one or more U.S. citizens and one or more LDC citizens as long as majority are from LDCs. Commission authorized to formulate and carry out programs for development of rural areas in the country in which it is established.

Comment: Chapter 7 and Section 471 were repealed in 1978.

"Use of Foreign Currencies" - F.A.A. Section 612(c)

PROVISION

Amends section to include authorization to make available excess foreign currencies to foreign governments and to private, nonprofit U.S. organizations to carry out voluntary family planning programs in countries which request such assistance.

1967

"Statement of Policy" - F.A.A. Section 102

PROVISIONS

U.S. assistance should be used in support of, rather than substitute for, the self-help efforts of the recipient countries. Assistance should be concentrated in those countries which take positive steps to help themselves.

Assistance shall be so provided as to encourage regional cooperation by LDCs in solutions of common problems and the development of shared resources.

Prohibits assistance, including P.L. 480, to countries after the severing of diplomatic relations with the U.S.

Comment: Section 102 was extensively amended in 1978.

"Self-Help Criteria" - F.A.A. Section 208

PROVISIONS

In determining whether and to what extent the U.S. should furnish development assistance to a country, the following shall be taken into account:

- (a) the country's efforts to increase food production and improve storage and distribution of food.
- (b) the country's efforts to aid private enterprise.
- (c) the country's efforts to increase the role of the people in development.
- (d) the extent of the country's efforts in developmental projects as opposed to unnecessary military expenditures.
- (e) the country's efforts to allocate its own resources to development projects.

(f) the country's efforts to make economic, social and political reform, such as tax reform and changes in land tenure arrangements.

Comment: Section 208 was repealed in 1978, but see revised Section 102 (Statement of Policy).

"Multilateral and Regional Programs" - F.A.A. Section 209

PROVISION

This section speaks of the contributions to efficiency of administration that assistance on a multilateral or regional basis can provide (pooling of knowledge, improved coordination of policies and programs, etc.), and refers to the advantages of regional cooperation in such areas as agriculture, education, and health, communication and power, river basin development and development banks.

"Fish and Other Protein Concentrates" - F.A.A. Section 218

PROVISION

Authority to conduct program to encourage use of fish and other protein concentrates as a practical means of reducing nutritional deficiencies.

Comment: Section 218 was repealed in 1978.

"Utilization of Democratic Institutions in Development" - F.A.A. Section 281

PROVISIONS

Amended to:

(b)(2) Encourage development of indigenous institutions that meet LDCs' requirements for sustained economic and social progress.

(3) Support civic education and training in skills required for effective participation in governmental and political processes essential to self-government.

1967

(c) Emphasize research under Development Assistance chapter designed to examine the political, social, and related obstacles to development.

"Programs Relating to Population Growth" - F.A.A. Title X Section 291

PROVISION

First authorization of U.S. funds for population planning. Authorization includes demographic studies, medical, psychological and sociological research and voluntary family programs including personnel training, construction and staffing of clinics and rural health centers, etc. Assistance for programs relating to population growth is authorized to foreign governments, the U.N., its specialized agencies, and other international organizations and programs, U.S. and foreign non-profit organizations, etc.

Comment: Section 291 was repealed in 1978, but has been incorporated into Section 104 (Population Planning and Health).

"Assistance to Countries Having Agrarian Economies" - F.A.A. Section 461(b)

PROVISION

Amended to include assistance for improving and establishing research and training facilities in tropical and subtropical regions of Latin America, Africa, and Asia.

Comment: Section 461 was repealed in 1978.

"Prohibition Against Furnishing Assistance" - F.A.A. Section 620(s)

PROVISION

Amended to require that percentage of recipient or purchasing country's budget devoted to military purposes and degree to which country using foreign exchange resources to acquire military equipment be taken into account when making decisions on amounts of assistance.

1968

There were no changes.

1969

"Prototype Desalting Plant" - F.A.A. Section 219

PROVISION

Authority to participate in development of a large-scale water treatment and desalting prototype plant to be constructed in Israel.

"Programs for Peaceful Communications" - F.A.A. Section 220

PROVISION

Assist LDCs with research, training, planning assistance, and project support in the case of television and related technologies including satellite transmission.

Comment: Section 220 was repealed in 1978.

"Inter-American Social Development Institute" - F.A.A. of 1969, Part IV

PROVISIONS

Established to:

- (1) strengthen the bonds of friendship and understanding among the peoples of this hemisphere;
- (2) support self-help efforts designed to enlarge the opportunities for individual development;
- (3) stimulate and assist effective and ever wider participation of the people in the development process;
- (4) encourage establishment and growth of democratic institutions, private and governmental.

Institute's primary emphasis shall be on enlargement of educational opportunities at all levels, the production of food and development of agriculture and the improvement of environmental conditions relating to health, maternal and child care, family planning, housing and free trade union development.

1969

The Institute shall carry out these purposes primarily through and with private organizations.

"Overseas Private Investment Corporation" - F.A.A. New Title IV, Section 231

PROVISION

"To mobilize and facilitate the participation of U.S. private capital and skills in the economic and social progress of less developed friendly countries and areas, thereby complementing the development assistance objectives of the U.S., there is hereby created the Overseas Private Development Corporation, which shall be an agency of the U.S. under the policy guidance of the Secretary of State."

1970

The 1969 authorization bill provided for a two-year authorization. Therefore, there was no bill in 1970.

1971

For the first time in the 24-year history of the U.S. foreign aid program, Congress refused to approve the foreign assistance program.

The surprise move came October 29 when the Senate by a 27-41 roll-call vote rejected HR 9910, a bill authorizing appropriations for fiscal years 1972 and 1973.

The defeat was the product of opposition from both conservative and liberal Senators, some of whom had previously supported foreign aid. Conservatives argued that the billions poured by the United States into foreign aid had failed to gain international support for U.S. policies. On the other hand liberals contended that the aid mechanism had been taken over by military considerations, that it was not effective in its humanitarian efforts and should be funneled through international organizations.

These differences were heightened by numerous international events including the Pakistan-India conflict over the rebellion in East Pakistan, the vote in the United Nations for the entry of Communist China and the expulsion of Taiwan, the controversy over U.S. support of the Greek military government and the continuing policy debates over U.S. Indochina policy, especially the growing involvement in Cambodia. These developments were seized upon by opponents of foreign aid of differing ideologies as reasons for cutting off foreign aid.

Following two months of debate, the Congress passed a compromise authorization bill for FY 1972. The main provisions of that bill follow.

"Multilateral and Regional Programs" - F.A.A. Section 209(c)

PROVISION

Reduce amounts and numbers of loans made by U.S. directly to individual foreign countries with the objective of reducing total amount of bilateral loans to \$100,000,000 no later than June 30, 1975.

Comment: Section 209(c) was rewritten in 1975.

"Suez Canal" - F.A.A. Section 220A

PROVISION

Provision of \$10,000,000 in Egyptian pounds for assistance in reopening of Suez Canal.

Comment: Section 220A was repealed in 1978.

1971

"International Narcotics Control" - F.A.A. Chapter 8, Section 481

PROVISION

Furnish assistance to any country or international organization for control of production of, processing of, and traffic in narcotic and psychotropic drugs. In addition, the President shall suspend economic and military assistance and sales under Foreign Military Sales Act and under Title I of Agricultural Trade Development and Assistance Act of 1954 to any such country which he has determined has failed to take adequate steps to prevent narcotic drugs and other controlled substances produced or procured, in whole or in part, in such country or transported through such country from being sold illegally within the jurisdiction of such country to U.S. Government personnel or dependents or from entering the U.S. unlawfully.

"Refugee Relief Assistance" - F.A.A. Section 491

PROVISION

Provision of \$250,000,000 for assistance for the relief and rehabilitation of refugees from East Pakistan and for humanitarian relief in East Pakistan. The assistance is to be distributed to the maximum extent practicable by international institutions and relief agencies or U.S. voluntary agencies.

Comment: In 1975, Section 491 was amended to become the General Disaster Assistance section.

1971 F.A.A.

The name of the Inter-American Social Development Institute was changed to Inter-American Foundation.

1971 F.A.A.

PROVISION

Chapter IV of Part I (Development Assistance), "Supporting Assistance," was transferred to Part II (Military Assistance) as Chapter IV and renamed "Security Supporting Assistance."

Comment: In 1978, "Security Supporting Assistance" was repealed, and the Economic Support Fund was established.

1972

No authorization bill was passed, and the Agency operated on a continuing resolution during FY 1973.

1973

Comment: Amended Section 102 and new Sections 103, 104, and 105 represented a Congressional initiative to redirect economic assistance to meet the needs of the poor majority in the developing countries ("New Directions").

"Statement of Policy" - F.A.A. Section 102(b)

PROVISIONS

- (1) Bilateral aid should concentrate on sharing American technical expertise, farm commodities, and industrial goods and less on large scale capital transfers which should be made in association with other countries in a multilateral framework.
- (2) Future U.S. bilateral support for development should focus on critical problems in those functional sectors which affect the lives of the majority of people in developing countries: food production, rural development, and nutrition; population planning and health; and education, public administration and human resource development.
- (3) U.S. cooperation in development should be carried out to the maximum extent possible through the private sector, including those institutions which already have ties in developing areas, such as educational institutions, cooperatives, credit unions, and voluntary agencies.
- (4) Development planning must be the responsibility of each sovereign country. U.S. assistance should be administered in a collaborative style to support the development goals chosen by each country receiving assistance.

Comment: Section 102 was extensively amended in 1978.

"Food and Nutrition" - F.A.A. Section 103

PROVISION

Provision of assistance for agriculture, rural development and nutrition.

"Population Planning and Health" - F.A.A. Section 104

PROVISION

Provision of assistance to increase opportunities and motivation for family planning, reduce rate of population growth, to prevent and combat disease, and help provide health services for the great majority.

"Education and Human Resources Development" - F.A.A. Section 105

PROVISION

Provision of assistance to reduce illiteracy, extend basic education and increase manpower training skills related to development.

"Selected Development Problems" - F.A.A. Section 106

PROVISION

Furnish assistance to help solve economic and social development problems in fields such as transportation, power, industry, urban development and export development.

"Selected Countries and Organizations" - F.A.A. Section 107

PROVISION

Furnish assistance in support of general economy of recipient countries or for development programs conducted by private or international organizations.

Comment: In 1975, this Section 107 was repealed and incorporated into a new Section 106.

"Cost-Sharing and Funding Limits" - F.A.A. Section 110

PROVISION

Recipient country must provide 25 percent of costs of entire program, project, or activity. Such contributions may be provided on an "in-kind" basis.

Further, no grant assistance under Development Assistance shall be provided for a project longer than 36 consecutive months without further justification to Congress and efforts made to obtain in-country financing and from other foreign countries and multilateral organizations.

"Development and Use of Cooperatives" - F.A.A. Section 111

PROVISION

Provision of funds for assistance to develop cooperatives to strengthen the participation of urban and rural poor in their country's development.

"Prohibiting Police Training" - F.A.A. Section 112

PROVISION

Prohibits police training outside of U.S.

Comment: Section 112 was repealed in 1974.

"Integrating Women into National Economies" - F.A.A. Section 113

PROVISION

Development Assistance should be administered to give particular attention to programs, projects, and activities which tend to integrate women into national economies of foreign countries.

"Limiting Use of Funds for Abortion" - F.A.A. Section 114

PROVISION

No funds shall be utilized to pay for performance of abortions as a method of family planning or to motivate or coerce any person to practice abortion.

Comment: Section 114 was repealed in 1978 and incorporated into Section 104(f) (Population and Health Section).

"Sahel" - F.A.A. Section 639A

PROVISION

Provision of assistance in amount of \$25,000,000 for emergency and recovery needs, including drought, famine, and disaster relief and rehabilitation for drought-stricken Sahelian nations of Africa.

Comment: Section 639A (redesignated as Section 494A in 1975) was repealed in 1978 and incorporated into new Sections 120 and 121 on the Sahel.

"Sahel" - F.A.A. Section 639B

PROVISION

Support of U.S. Government initiative in undertaking consultation and planning with countries concerned, and with other nations providing assistance, with the U.N., and with other concerned international and regional organizations toward the development and support of a comprehensive long-term African Sahel development program.

"Coordination" - F.A.A. Section 640B

PROVISION

Establish a Development Coordination Committee to advise the President with respect to coordination of U.S. policies and programs affecting development of developing countries, including programs of bilateral and multilateral development assistance. The Administrator of A.I.D. shall be the chairman with representatives from the Departments of State, Treasury, Agriculture, Commerce, and Labor and the Executive Office of the President as members.

"Assistance to South Vietnamese Children" - F.A.A. Part V, Section 801

PROVISION

Furnish assistance for the establishment, expansion and improvement of day care centers, orphanages, hostels, school feeding programs, etc. for the benefit of South Vietnamese children.

1973

In addition, furnish assistance for adoption of South Vietnamese children by U.S. Citizens.

Comment: Part V was repealed in 1976.

"Access to Military Bases" - F.A.A. of 1973 Section 29

PROVISION

No funds authorized by Act shall be used to provide assistance to any foreign country, in which a military base is located which was constructed or is maintained or operated with funds furnished by the U.S. and where U.S. personnel carry out military operations from such base and authorized access on a regular basis to bona fide news media correspondents of U.S. is not provided.

Comment: This provision was repealed in 1974.

"Political Prisoners" - F.A.A. of 1973 Section 32

PROVISION

No economic or military assistance shall be provided to the government of a country which practices internment or imprisonment of that country's citizens for political purposes.

"Albert Schweitzer Hospital" - F.A.A. of 1973 Section 33

PROVISION

Authorized \$1,000,000 for grants to Albert Schweitzer Hospital in Gabon.

"Partners of the Alliance" - F.A.A. Section 252(b)

PROVISION

Authorized \$934,000 for grants to the National Association of the Partners of the Alliance. (This is under Title VI, Alliance for Progress).

Comment: Title VI was repealed in 1978.

1974

"Food and Nutrition" - F.A.A. Section 103(b)

PROVISION

Special attention should be given to increasing agricultural production in countries with per capita incomes under \$300 a year and which are most severely affected by sharp increases in worldwide commodity prices.

"Agricultural and Productive Credit and Self-Help Community Development Programs" - F.A.A. Section 222A

PROVISION

Provides for pilot programs in not more than five Latin American countries to encourage private banks, credit institutions, cooperatives, etc. to make loans on reasonable terms to organizations, groups and individuals residing in a community for the purpose of enabling such groups and individuals to carry out agricultural credit and self-help community development projects for which they are unable to obtain financial assistance on reasonable terms.

"Prohibiting Use of Funds for Certain Countries" - F.A.A. Section 115

PROVISION

Prohibits development assistance to countries being furnished security supporting assistance, assistance for relief and reconstruction of South Vietnam, Cambodia, and Laos, assistance for Middle East peace except for provision of population funds.

Comment: Section 115 was repealed in 1978.

"Famine or Disaster Relief" - F.A.A. Section 639

PROVISION

Amended to provide \$40,000,000 for famine or disaster relief assistance of which \$25,000,000 was to be provided for relief assistance for Cyprus.

Comment: Section 639 was repealed in 1975.

1974

"Contingency Fund" - F.A.A. Section 451

PROVISION

Lowered the authorization for this fund to \$5,000,000 and prohibited its use for gifts to foreign officials.

"Prohibiting Police Training" - F.A.A. Section 660

PROVISION

Prohibits after June 30, 1975, any support for police, prisons or other law enforcement forces both in and outside the U.S.

Comment: Section 112 which prohibited police training in the U.S. was repealed in 1974.

"Reimbursable Development Programs" - F.A.A. Section 661

PROVISION

Provision of \$2,000,000 to work with friendly countries, especially those in which U.S. development programs have been concluded or those not receiving development assistance in facilitating open and fair access to natural resources of interest to U.S. and stimulation of reimbursable aid programs consistent with development assistance policy and goals.

"Assistance to the Middle East" - F.A.A. Part VI, Section 901

PROVISION

Play a constructive role in securing peace in the Middle East by facilitating increased understanding between the Arab nations and Israel and by assisting the nations in the area in their efforts to achieve economic progress and political stability.

Comment: Part VI was repealed in 1978, but was incorporated into Chapter IV of Part II (Economic Support Fund).

1974

"Nuclear Powerplants" - F.A.A. of 1974 Section 43

PROVISION

Prohibits funds to finance construction of, operation or maintenance of, or the supply of fuel for any nuclear powerplant in Israel or Egypt.

"Human Rights" - F.A.A. Section 502B

PROVISION

Security assistance shall be substantially reduced or terminated to any government which engages in a consistent pattern of gross violations of internationally recognized human rights.

"Policy on Assistance to Africa" - F.A.A. of 1974 Section 49

PROVISION

Increase Africa's share of A.I.D.'s loans and grants. Special effort should be made to provide more assistance to the nations of the world's twenty-five least developed countries that are in Africa and to the fourteen African nations that are judged to be more seriously affected by rising costs of food and fuel.

"Policy on the Independence of Angola, Mozambique, and Guinea-Bissau" - F.A.A. of 1974 Section 50

PROVISION

A.I.D. should assess the economic situation of these countries and be ready to cooperate with future governments in providing assistance. In addition, priority consideration should be given to expanding current U.S. programs of educational assistance to the territories as a substantive contribution to their independence.

"Policy With Respect to Countries Most Seriously Affected by Food Shortages" - F.A.A. of 1974 Section 55

PROVISION

U.N. has designated 32 countries as "most severely affected" by current economic crises. Review present policy with aim to increase to maximum extent feasible volume of food and fertilizer and food commodities available to those countries most seriously affected by current food shortages.

"Special Requirements Fund" - F.A.A. Section 903

PROVISION

Provision of \$100,000,000 for development assistance to meet special requirements in carrying out the purposes of this Middle East section of the Act.

Comment: Section 903 was repealed in 1978, but was incorporated into Section 553 (Middle East Special Requirements Fund).

"Assistance to Portugal and Portuguese Colonies in Africa Gaining Independence" - F.A.A. Chapter 10, Section 496

PROVISION

Provision of economic assistance for Portugal and the countries and colonies in Africa which were colonies of Portugal.

1975

"International Disaster Assistance" - F.A.A. Section 491

PROVISION

Provision of \$25,000,000 to furnish assistance to any foreign country or international organization for international disaster relief and rehabilitation. Establishes position of Special Coordinator for International Disaster Assistance.

Chapter 9 is renamed "International Disaster Assistance" from "Refugee Relief Assistance"

Comment: Previous Section 491 concerning assistance to East Pakistan refugees is repealed.

Agricultural Trade Development and Assistance Act of 1954 Section 106(b)

PROVISION

Amended to provide that greatest emphasis should be placed on use of such proceeds of sales of agricultural commodities to carry out programs of agricultural development, rural development, nutrition, and population planning in those countries which are undertaking self-help measures to increase agricultural production, storage, etc.

"Agricultural Trade Development and Assistance Act of 1954 Title I

PROVISIONS

Amended to provide that no more than 25 percent of food aid commodities provided under this title shall be allocated to countries other than those with an annual per capita GNP of \$300 or less unless certified it is for humanitarian purposes.

Minimum quantity of agricultural commodities distributed under Title I shall be 1,300,000 tons with 1,000,000 through non-profit voluntary agencies and World Food Program.

1975

"Statement of Policy" - F.A.A. Section 102(c)

PROVISIONS

Greatest emphasis shall be placed on countries and activities which effectively involve the poor in development by expanding their access to the economy through services and institutions at the local level, increasing labor-intensive production, spreading productive investment and services out from major cities to small towns and outlying rural areas, etc.

Assure development assistance increasingly concentrated in countries which will make effective use of such assistance to help the poor.

Comment: Section 102 was extensively rewritten in 1978.

"Food and Nutrition" - F.A.A. Section 103(c)

PROVISIONS

Assistance provided under this section shall be used primarily for activities which are specifically designed to increase the productivity and income of the rural poor.

Foreign currency proceeds from sales of commodities provided under Agricultural Trade Development and Assistance Act of 1954 shall be used whenever practicable to carry out provisions of this section in food and nutrition.

"Agricultural Research" - F.A.A. Section 103A

PROVISION

Agricultural research shall take account of special needs of small farmers in determination of research priorities, include research on interrelationships among technology, institutions, and economic, social, and cultural factors affecting small-farm agriculture, and make extensive use of field tests, to adapt basic research to local conditions.

"Population Planning and Health" - F.A.A. Section 104(b)

PROVISION

Assistance shall be provided primarily for extension of low-cost, integrated delivery systems to provide health and family planning services especially to rural areas and to the poorest economic sectors.

"Education and Human Resources Development" - F.A.A. Section 105(b) and (c)

PROVISIONS

- (b) Assistance shall be primarily used to expand and strengthen nonformal education methods especially those designed to improve productive skills of rural families and the urban poor.
- (c) Provision of \$1,000,000 to support the southern African training program.

"Technical Assistance, Energy, Research, Reconstruction, and Selected Development Problems" - F.A.A. Section 106

PROVISIONS

Furnish assistance for:

- (1) programs of technical cooperation and development, particularly the development efforts of U.S. private and voluntary agencies and regional and international development organizations;
- (2) programs to help developing countries alleviate their energy problems;
- (3) programs of research into, and evaluation of the process of economic development in LDCs;
- (4) programs of reconstruction following natural or manmade disasters;
- (5) programs which make possible proper utilization of infrastructure and related projects funded with earlier U.S. assistance;
- (6) programs of urban development with particular emphasis on small, labor-intensive enterprise.

1975

Comment: Former Sections 106, 107, and 241 were repealed, and incorporated into this new Section 106.

"Intermediate Technology" - F.A.A. Section 107

PROVISION

Provision of \$20,000,000 for activities in the field of intermediate technology through grants in support of an expanded and coordinated private effort to promote the development and dissemination of technologies appropriate for developing countries.

"Human Rights" - F.A.A. Section 116

PROVISION

No assistance may be provided under this part to the government of any country which engages in a consistent pattern of gross violations of internationally recognized human rights, unless such assistance will directly benefit the needy people in such country.

In determining whether or not a government falls within these provisions consideration shall be given to the extent of cooperation of such government in permitting an unimpeded investigation of alleged violations of internationally recognized human rights by appropriate international organizations.

"Famine Prevention and Freedom from Hunger" - F.A.A. Title XII

PROVISIONS

Assistance to strengthen the capacities of U.S. land-grant and other eligible universities in program-related agricultural institutional development and research. Board for International Food and Agricultural Development (BIFAD) is established to:

- (1) participate in planning, development and implementation of;
- (2) initiate recommendations for; and

1975

(3) monitoring of;

activities geared to strengthening capacity of U.S. land-grant and other eligible universities in program-related agricultural institutional development and research.

"Multilateral and Regional Programs" - F.A.A. Section 209(c)

PROVISION

Amended to lift the limitation of \$100,000,000 in bilateral loans by June 30, 1975, and insert in its place a more generalized sense of the Congress that funds provided by the U.S. to multilateral lending institutions and multilateral organizations be increased.

1976

"Human Rights" - F.A.A. Section 502B(3)

PROVISION

Formulate and conduct security assistance programs of the U.S. in a manner which will promote and advance human rights and avoid identification of the U.S. through such programs, with governments which deny to their people internationally recognized human rights and fundamental freedoms.

"Nuclear Transfers" - F.A.A. Section 669

PROVISION

Prohibits economic assistance or security assistance to any country which delivers nuclear equipment or technology to any other country; or receives such equipment or technology unless both countries agree to place such equipment and technology under multi-lateral auspices and management and recipient country enters into an agreement with the International Atomic Energy Agency.

"Emergency Food Needs of Portugal" - Section 409 International Security Assistance and Arms Export Control Act of 1976

PROVISION

Evaluate and alleviate such emergency by providing Portugal with food commodities under provisions of pertinent statutes.

"Indochina Assistance" - F.A.A. of 1961 and 1974

PROVISION

Part V of F.A.A. of 1961 and Sections 34, 35, 36, 37, 38, 39, and 40 of F.A.A. of 1974 were repealed.

1976

"Italy Relief and Rehabilitation" - F.A.A. Section 495B

PROVISION

Provision of \$25,000,000 for relief and rehabilitation of the people who have been victimized by the recent earthquake in Italy.

"Lebanon Relief and Rehabilitation" - F.A.A. Section 495C

PROVISION

Assistance for the relief and rehabilitation of refugees and other needy people in Lebanon.

"Special Requirements Fund" - F.A.A. Section 903(c)

PROVISIONS

Funds shall be available to assist Egypt and Israel in carrying out activities under 1975 agreement and pay costs for an early warning system in the Sinai.

Provision of \$24,000,000 during FYs 1976 and 1977 for contribution by U.S. toward settlement of deficit of U.N. Relief and Works Agency for Palestine Refugees in the Middle East.

"Food and Nutrition" - F.A.A. Section 103(h)

PROVISION

Provision of \$60,000,000 to assist India with the construction of grain storage facilities or other purposes specified in Food and Nutrition section.

Comment: This provision was repealed in 1978.

"Population Planning and Health" - F.A.A. Section 104(d)

PROVISIONS

Give particular attention to interrelationship between population growth and development and overall improvement in living standards in LDCs.

In addition, it is the intention of Congress that \$1.7 million of assistance appropriated for health account be used for WHO Onchocerciasis Control Program in West Africa and \$1.1 million to other WHO initiated programs to eradicate several specified tropical diseases.

"Limiting Use of Funds for Abortions or Involuntary Sterilizations" - F.A.A. Section 114

PROVISION

Prohibits use of funds for involuntary sterilizations in addition to abortions.

Comment: Section 114 was repealed in 1978 and incorporated into Section 104 (Population Planning and Health).

"Prohibiting Use of Funds for Certain Countries" - F.A.A. Section 115(a)

PROVISION

Amended to allow development assistance to country receiving security assistance or Middle East assistance if specifically authorized by Congress (Such a mixture of assistance was previously prohibited.)

Comment: Section 115 was repealed in 1978.

1977

"Infant Nutrition" - F.A.A. Section 117

PROVISION

Devise and carry out programs of nutrition and health improvement for mothers and children including encouragement of breast feeding and provide technical, financial, and material support to local individuals or groups for such programs.

Comment: Section 117 was repealed in 1978 and incorporated into Section 103(d) (Agriculture, Rural Development and Nutrition.)

"Environment and Natural Resources" - F.A.A. Section 118

PROVISION

Provide assistance for developing and strengthening the capacity of LDCs to protect and manage their environment and natural resources.

"Renewable and Unconventional Energy Technologies" - F.A.A. Section 119

PROVISION

Provide assistance for cooperative programs with LDCs in energy production and conservation with particular emphasis on programs in research development, and use of small-scale, decentralized renewable energy sources for rural areas carried out as integral parts of rural development efforts.

"American Schools and Hospitals Abroad" - F.A.A. Section 214(f)

PROVISION

Provide assistance to centers for pediatric plastic and reconstructive surgery established by Children's Medical Relief International.

1977

"Turkey Relief, Rehabilitation, and Reconstruction" - F.A.A. Section 495D

PROVISION

Provision of \$10,000,000 for relief, rehabilitation and reconstruction assistance to victims of the recent earthquake in Turkey.

"Furnishing of Services and Commodities" - F.A.A. Section 607

PROVISION

Amended to include use of foreign voluntary nonprofit relief agencies which have been registered and approved when no U.S. voluntary nonprofit relief agency is available.

"Future U.S. Development Assistance" - International Development and Food Assistance Act of 1977 Section 131

PROVISION

Increase substantially U.S. assistance for self-help development among the world's poorest people with particular emphasis on encouraging and supporting more equitable patterns of economic growth.

Agricultural Trade Development and Assistance Act of 1954 Section 111

PROVISION

Amended to provide that no more than 25 percent of food aid commodities provided under Title I shall be allocated and agreed to be delivered to countries other than those which meet the International Development Association poverty criterion financing and which are affected by inability to secure sufficient food for their immediate requirements through their own production or commercial purchase from abroad.

Agricultural Trade Development and Assistance Act of 1954 Section 112

PROVISION

Prohibits sale of agricultural commodities to the government of any country which engages in a consistent pattern of gross violations of internationally recognized human rights.

Agricultural Trade Development and Assistance Act of 1954 Title II
Section 202

PROVISIONS

Assistance under this Act:

- (1) Should be directed toward community and other self-help activities designed to alleviate the causes of need for such assistance.
- (2) Indigenous workers should be employed to provide information on nutrition and to conduct food distribution programs in the remote villages.
- (3) Priority should be given to those who are suffering from malnutrition by giving priority with food programs for preschool children to malnourished children and to the poorest regions of countries.

Agricultural Trade Development and Assistance Act of 1954 Title II
Section 202A

PROVISION

Amended to allow utilization of a foreign nonprofit voluntary agency which is registered by Advisory Committee if no U.S. nonprofit voluntary agency is available.

"Food for Development Program" - Title II, of Agricultural Trade
Development and Assistance Act of 1954

PROVISION

Overall goal of assistance under this title shall be to increase the access of the poor in the recipient country to a growing and improving food supply through activities designed to improve the production,

protection and utilization of food, and to increase the well-being of the poor in the rural sector of the recipient country. Assistance shall be used for agricultural development, rural development, nutrition, health services, population planning, etc.

"Balance of Payments Loan for Portugal" - F.A.A. Section 497

PROVISION

Provision of \$300,000,000 as part of a special international effort to assist Portugal in the development and implementation of a program to gain financial stability and economic recovery.

"Security Support Assistance General Authority" - F.A.A. Section 531

PROVISION

Requires that in planning security supporting assistance program intended for economic development, the policy directions of development assistance (Part I of F.A.A.) should be taken into account.

Comment: In 1978, Security Supporting Assistance was changed to the Economic Support Fund.

"Southern African Special Requirements Fund" - F.A.A. Section 533

PROVISION

Address problems caused by economic dislocation resulting from the conflict in that region and for education and job training assistance for Africans from Namibia and Zimbabwe.

"Nuclear Enrichment and Reprocessing Transfers and Nuclear Detonations" - F.A.A. Sections 669 (Amended) and Section 670 (New)

PROVISIONS

- (1) Exempts from assistance prohibition transfers which occur before enactment of bill.

- (2) Exempts from prohibition transfers of equipment which are associated with investigations of technologies which are alternatives to pure plutonium reprocessing.
- (3) Adds prohibition of any assistance to any non-nuclear weapons state which detonates a nuclear explosive device after enactment of this bill.

1978

"International Narcotics Control" - F.A.A. Section 481(d)(1)

PROVISION

Prohibits assistance for spraying of a herbicide to eradicate marihuana.

1978 F.A.A. Title of Chapter 4, Part II of F.A.A. of 1961 changed from Security Supporting Assistance to Economic Support Fund.

"Economic Support Fund Authority" - F.A.A. Section 531

PROVISIONS

- (1) Provide assistance to countries and organizations to promote economic and political stability.
- (2) The Secretary of State shall be responsible for policy decisions and justifications for economic support programs including determinations of whether there will be an economic support program for a country and amount for each country.

"General Policy" - F.A.A. Section 101 and Section 102

PROVISIONS

Policy statement moves from a cold war, self-interest purpose to foreign aid to an humanitarian and interdependence purpose. This brings this section in line with the "New Directions" for economic assistance set forth by Congress in 1973.

"The Congress declares that the principal purpose of U.S. bilateral development assistance is to help the poor majority of people in developing countries to participate in a process of equitable growth through productive work and to influence decisions that shape their lives, with the goal of increasing their incomes and their access to public services which will enable them to satisfy their basic needs and lead lives of decency, dignity, and hope."

"Private and Voluntary Organizations and Cooperatives in Overseas Development" - F.A.A. Section 123

PROVISION

Encourage increased use of private and voluntary organizations and cooperatives in overseas development. Encourage the expansion of their overseas development efforts and use of public funds to supplement their own resources for programs in development assistance.

Comment: Section 216 relating to voluntary agencies was repealed in 1978.

"Prohibiting Use of Funds for Certain Countries" - F.A.A. Section 115

PROVISION

Section 115 is repealed.

It had prohibited, without express Congressional approval, the use of both development and ESF funds in the same country in the same fiscal year.

"Population and Health" - F.A.A. Section 104

PROVISION

It is the sense of the Conference Committee that instead of an earmark, to recommend that \$4.5 million from this account be contributed to WHO's special program of research, development, and research training in human reproduction.

"Research and Analysis" - F.A.A. Section 104(e)

PROVISIONS

Health and population research and analysis carried out under this Act shall:

- (a) be undertaken to the maximum extent practicable by developing country personnel, linked as appropriate with private and governmental biomedical research facilities within the U.S.;

- (b) take account of the special needs of the poor people of developing countries in the determination of research priorities; and
- (c) make extensive use of field testing to adapt basic research to local conditions.

"Appropriate Technology" - F.A.A. Section 107(a)

PROVISION

Special emphasis should be placed on the use of relatively smaller, cost-saving, labor-using technologies that are generally most appropriate for the small farms, small businesses, and small incomes of the poor.

"Integrating Women into National Economies" - F.A.A. Section 113(d)(1)

PROVISION

Provision of up to \$10,000,000 to encourage and promote the participation and integration of women as equal partners in the development process in the developing countries.

"Human Rights" - F.A.A. Section 116(e)

PROVISION

Encourage use of \$1,500,000 for programs and activities to encourage or promote increased adherence to civil and political rights.

"Environment and Natural Resources" - F.A.A. Section 118

PROVISIONS

- (b) In carrying out programs under development assistance, consideration shall be given to the environmental consequences of development actions.
- (c) Studies shall be carried out to identify the major environment and natural resource problems, and the institutional capabilities to solve those problems.

"Housing Guaranties" - F.A.A. Section 221

PROVISION

Amended to give particular attention to programs which will support pilot projects for low-cost shelter or which will have a maximum demonstration impact on local institutions and national policy.

"Housing Guaranties Authorization" - F.A.A. Section 222(c)

PROVISION

Consideration shall be given to the use of solar energy technologies where such technologies are economically and technically feasible, e.g., solar hot water systems.

"Disadvantaged Children in Asia" - F.A.A. Title V Sections 241(a) and (b)

PROVISION

Provision of \$2,000,000 to help meet needs of disadvantaged children in Asian countries where there has been or continues to be a heavy presence of U.S. military and related personnel in recent years by assisting in the expansion and improvement of orphanages, hostels, day care centers, school feeding programs, etc.

"Assistance to African Refugees" - F.A.A. Section 495F

PROVISION

Provision of \$15,000,000 for relief and rehabilitation of African refugees and other needy people located in Africa.

"Locust Plagues Control in Africa" - International Development and Food Assistance Act of 1978 Section 120

PROVISION

Provision of \$2,000,000 for assistance to control locust plagues in Africa especially in the Horn of Africa.