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ENERGY FOR ESSENTIAL HOUSEHOLD ACTIVITIES

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by
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FOREWORD

This paper was prepared for the Association of Southeast Asian Nations (ASEAN) Council on Petroleum Conference and Exhibition, to be held in October 1981 in Manila, Philippines. The research was sponsored by Dames & Moore's Center for International Development and Technology (CIDAT).

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ABSTRACT

Household energy consumption continues to account for between 40 and 60 percent of total energy budgets in the Association of Southeast Asian Nation (ASEAN) countries--with Indonesia, Malaysia, and Thailand using traditional fuels for nearly three-quarters of their total energy. Most of this burnable energy is used for cooking.

The acceptance of new energy technologies requires time and money--both of which are in short supply among rural villagers. Their strategies for survival require very long days, with women everywhere working more hours than men. Women have the least amount of time since they are responsible for most production activities and household chores. Thus, the introduction of new technology at the household level is generally attractive only to those few villagers with some money and considerable free time--with resultant income differentiation, displacement of labor, and further impoverishment of the poor.

ENERGY FOR ESSENTIAL HOUSEHOLD ACTIVITIES

INTRODUCTION

Household energy consumption continues to account for between 40 to 60 percent of total energy budgets in the Association of Southeast Asian Nation (ASEAN) countries, and is often much higher in many of the developing countries in Africa and South Asia. Statistical data comparing the use of commercial fuels to noncommercial or traditional fuels are confusing. Commercial fuels encompass modern sector use of fossil fuels plus hydroelectric power; all other burnable fuels are included in the noncommercial category, though charcoal and firewood have been sold in local markets for centuries. Dung, agricultural residues, twigs, leaves, and bushes are other traditional fuels. Recent attempts to filter available data indicate that traditional fuels accounted for between 50 and 70 percent of the total energy used in 1976 in Indonesia, Malaysia, and Thailand.¹ Indeed, 48 developing countries--with 16 percent of the world's population--use more firewood than commercial fuel.²

Most of this burnable energy is used for cooking. As the cost of commercial fuels rises, more and more of the energy for agricultural production and food processing among the poor comes from human or animal sources. Efforts to reduce fuel consumption for cooking through improved cookstoves have not been successful. Despite the criticality of the energy shortage, there is still resistance to other new energy technologies, such as improved community forests, bio-gas digesters, and minihydro installations.

Planners tend to overlook the fact that the adoption of any new technology requires some adaptation in the behavior of the user. The cost of such a behavioral change, in time and money, is too often minimized or discounted. As a result, technicians and planners are disappointed when energy-efficient, labor-saving devices are not embraced by poor urban or rural villagers.

This paper discusses the precarious existence of the poor in developing countries and the role of energy in their lives. Population pressures and the monetization of the countryside are adding daily to the pressure on the system. The growing scarcity of fuel and its rising price have added to this intolerable burden. Those groups most at risk are pushed

¹Brown, Harrison, and Kirk R. Smith, "Energy for the People of Asia and the Pacific," Annual Review of Energy, Vol. 5 (East-West Center, 1980), p. 181.

²Brown, Norman, L., "Renewable Energy Resources for Developing Countries," Annual Review of Energy, Vol. 5 (East-West Center, 1980), p. 392.

out of the rural areas; the more adventurous seek the cities. The protective survival system continues to be stretched to support those left in rural areas. Even urban villagers tend to use their rural connections as a safety net and often continue to live village lives in towns.

The poor urban and rural villagers also tend to avoid risk-taking. Their very strategies for survival are a major obstacle to the use of new energy technologies. But their hesitations are frequently well-founded. The poor will not change behavior unless they clearly perceive both the problem and the advantage of the offered solution. It is imperative that planners understand the reality of survival strategies as well as the likely impact that new technologies will have on all of those likely to be affected at the household and village level. Only then can the technologies themselves and the method of their introduction be sufficiently adapted for widespread use.

SURVIVAL STRATEGIES

The lives of the poor are filled with a multiplicity of critical tasks performed by all members of the household. Although development has generally improved the infrastructure of most developing countries so that health and education services reach villagers through both radio communications and road networks, the lives of the rural poor are, if anything, more constrained than they were a few decades ago, adding a push factor to the pull of urban life. The rapidity of change and the pervasiveness of modernization have upset the balances most enclosed cultures had attained, undermining the link between population size and carrying capacity of the land.³

Rural Poor

These survival trends were evident in the writing of anthropologists 25 years ago. Rural Indian villages could survive only through "overdevelopment," a systemic balance achieved in traditional villages where economic, social, and cultural factors are so intertwined that pulling one string threatens to unravel the whole ball.⁴ In a much-quoted sentence, R. H. Tawney describes the similar precarious life of Chinese peasants in 1931, "There are districts in which the position of the rural population is that of a man standing permanently up to the neck in water, so that even a ripple is sufficient to drown him."⁵

Writing about the moral economy of peasants, James C. Scott notes that the reliability of the harvest was more important than yield, "the local tradition of seed varieties, planting techniques, and timing was designed over centuries of trial and error to produce the most stable and reliable yield possible under the circumstances." Such technical arrangements were supplemented by special arrangements such as "pattern of reciprocity, forced generosity, communal land, and work-sharing," which "helped to even out the inevitable troughs in a family's resources which might otherwise have thrown them below subsistence."⁶

³Tinker, Irene, et al., Culture and Population Change (American Association for the Advancement of Science, 1974).

⁴McKim, Marriott, ed., Village India (University of Chicago Press, 1955); Park, Richard, and I. Tinker, Leadership and Political Institutions in India, Section 8 (Princeton University Press, 1959).

⁵Tawney, R. H., Land and Labor in China (Beacon Press, 1966).

⁶Scott, James C., The Moral Economy of the Peasant (Yale University Press, 1976), pp. 2-3.

It is a mistake, however, to view rural villages as static communities. Clifford Geertz originated the term "agricultural involution" to describe the absorption of increased population into the survival system by proliferating jobs and roles. This crowding of more people into the same agricultural system resulted in a fall in the per capita rice production despite labor-intensive methods.⁷ Looking only at rice production, however, it was easy to assume that involution led to underemployment.⁸ The recent series of time-use studies in villages in Java, Nepal, Upper Volta, India, and Nicaragua disprove this assumption.⁹ The variety of occupations and the daily as well as seasonal variation have meant severe underreporting of these activities on the part of men and almost no data for women and children.

Urban Poor

The lack of available jobs in rural areas now pushes villagers to migrate to nearby urban areas for seasonal or year-round jobs, leaving the women behind to cope with survival. Most of these jobs are in the informal or tertiary sector, involving petty trading or services such as repairing bicycles and peddling pedicabs. Even when families move, contact is retained with the village as a sort of safety net. Urban poor live much as they did in the rural areas, with all members of the family working at jobs the census seldom counts. Few time-use studies have been made in urban slums, but other types of urban studies begin to enumerate the multifold survival jobs of women and men.¹⁰ Even more fascinating are the

⁷Geertz, Clifford, Agricultural Involution (University of California Press, 1963).

⁸Myrdal, Gunnar, Asian Drama (Pantheon, 1968).

⁹Sajogyo, P., et al., "Studying Rural Women in West Java," Studies in Family Planning, Vol. 20, No. 11/12 (Population Council, 1980); Acharya, M., and L. Bennett, The Rural Women of Nepal: An Aggregate Analysis and Summary of Eight Village Studies, Vol. II, Part 9 (CEDA/Status of Women Project, 1981); McSweeney, B., and M. Freeman, "Lack of Time as an Obstacle to Women's Education: The Case of Upper Volta," Comparative Education Review, Vol. 24, No. 2, Part 2 (1980), pp. 124-139; Jain, D., et al., "Women's Work: Methodological Issues," Women and Development (Dacca: Bangladesh Institute of Law and International Affairs, 1979); Gillespie, V. H., "Rural Women's Time Use," Studies in Family Planning, Vol. 10, No. 11/12 (Population Council, 1980).

¹⁰DeJesus, C. M., Child of the Dark (Mentor, 1960); Lewis, Oscar, The Children of Sanchez (Vintage Books, 1963); Nelson, Joan M., Access to Power: Politics and the Urban Poor in Developing Countries (Princeton University Press, 1979); Tinker, Irene, "Changing Energy Usage for Household and Subsistence Activities," International Workshop on Energy Survey Methodologies in Developing Countries (National Academy of Sciences, January 1980).

new kin networks developed by women for survival in an urban setting, where high male unemployment discourages marriage and so fosters women-headed households. A woman will seek to weave a network of obligation and exchange with the mothers of the men who father her children.¹¹

Little is known about the intermediary sector between modern and traditional in culture and between agricultural and industrial in economics. Development theory suggests that any such stage should be considered transitional. A few scholars have written about this sector in an attempt to refute the myths.¹² Yet, in some ways, this is a most dynamic sector of society in developing countries, both culturally and economically. More attention must be given to energy technologies which will assist women as heads of households in surviving and prospering.

Time-Use Studies

Java. Three separate time-use studies on Java indicate that men engaged in rice production under the double-cropping system still only spend about one-quarter of their work time on rice cultivation. These surveys also show that the working day of men, whose activities also include animal care, garden cultivation, trading, handicrafts, and wage labor, is 8.7 hours. Women work a total of 11.1 hours, which includes 5.9 hours on directly productive or income-generating work similar to men's; 2.8 hours on such income-substituting work as drying, pounding, and cooking rice and vegetables and collecting firewood with which to cook; and 2.4 hours on household, childcare, and shopping duties (Table 1). In the early 1970's, when these surveys were made, the variation in the size of landholdings had already produced a class hierarchy in rural areas--ranging from landless to large landholder. Household income studies in the same part of Java indicate that among the virtually landless households, the woman's income provides one-third or more of total family income.¹³

¹¹Stack, Carol B., "Sex Roles and Survival Strategies in an Urban Black Community," Women, Culture, and Society, ed., M Z. Rosaldo and L. Lamphere (Stanford University Press, 1974); Blumberg, R. L., and R. F. Winch, "Societal Complexity and Familial Complexity: Evidence for the Curvilinear Hypothesis," American Journal of Sociology, Vol. 77 (1972).

¹²Geertz, Clifford, Peddlers and Princes (University of Chicago Press, 1963); Nelson, op. cit.; Tinker, op. cit. (1980).

¹³Stoler, Ann, "Class Structure and Female Autonomy in Rural Java," SIGNS, Vol. 3, No. 1 (1977).

Table 1

WORKING TIME DEVOTED TO VARIOUS ACTIVITIES BY ADULT MEN AND WOMEN
(AGED 15 AND OVER) IN JAVA
(NOVEMBER 1972 - OCTOBER 1973)^a

<u>Activity</u>	<u>Total Working Hours (%)</u>	
	<u>Men (N=31)</u>	<u>Women (N=33)</u>
Childcare	4.2	9.3
Housework	0.9	9.4
Food preparation ^b	1.2	24.5
Firewood collection	2.4	0.8
Shopping	0.5	2.5
<u>Directly Productive (income-generating) Work</u>		
Handicrafts	5.1	20.9
Food preparation for sale	3.9	3.7
Animal care and feeding	15.2	1.3
Trading	8.3	12.9
Garden cultivation (own)	8.4	0.9
Sawah cultivation (own)	21.7	3.7
<u>Gotong royong</u> ^c	8.8	1.4
Wage or exchange labor (agricultural)	3.4	6.9
Wage or exchange labor (nonagricultural)	12.8	1.5
Other	3.2	0.3
Average hours of directly productive work per day	7.9	5.9
Average hours of all work per day	8.7	11.1

^aData from a sample of 20 households.

^bIncludes the drying of rice and other crops for home consumption, hand-pounding and cleaning of rice, and cooking.

^cIncludes unpaid work in village projects and unpaid reciprocal labor for another household (especially housebuilding and repair). It does not include unpaid exchange labor in agriculture.

SOURCE: White, Benjamin, "Population, Involution and Employment in Rural Java," Development and Change, Vol. 7 (1976).

Class differentiation appears to be growing and is caused by the complex interaction of population pressure, monetization of the economy, and the green revolution. Heavy capital investment in new technology made it advantageous, if not necessary, for the larger landholders to slough off obligations that were part of the traditional survival strategies and to offer cash wages for farmwork. Harvesting, for instance, was "modernized" from hand knife--used by women, to hand sickle--used by men, and gleaning was virtually abolished.¹⁴

Rice-milling technologies introduced in Java at about the same time also reduced work available to poor women. Small rubber rollers processed more usable rice than hand-pounding, so both commercial traders and the more prosperous farmers quickly switched to milling. The result was that poor women lost a major source of income, as much as 125 million woman-days per year, representing perhaps \$55 million in wages. This loss is offset by about \$5 million in increased male wages and an improved product at a lower price for the villager. The poorer women, however, cannot afford to pay scarce money for the milling and so continue to pound grain for themselves, unable to take advantage of the new technology.¹⁵

The impact of technologies for the green revolution and for milling of rice has been to increase unemployment among the poorest segment of rural Java, and especially among the women. From a poor rural society of shared poverty and shared survival, a society with greater income differential is emerging--where the poorest have even less security and resources than before.¹⁶

Stoler argues that the concept of egalitarian rural society has long since eroded, and may have never existed. Her study shows that even the exchange labor--paid in grain from the harvest--is governed by kin and neighborhood ties. Thus, close relatives have the first rights to share in the harvest and receive between a quarter to a half of what they harvest. Neighbors have the next claim to work and receive between an eighth and a sixth; more distant harvesters receive one-tenth or less of the grain they harvest.¹⁷ In one sense this

¹⁴White, op. cit.; Tinker, I., New Technologies for Food Chain Activities: The Imperative of Equity for Women, Contract No. AID/otr-147-79-14 (U.S. Agency for International Development, 1981); Rural Women's Participation in Development, Evaluation Study No. 3 (United Nations Development Program, June 1980).

¹⁵Collier, William L., et al., Agricultural Technology and Institutional Change in Java, Staff Paper 75-1 (Agricultural Development Council, 1974).

¹⁶Scott, op. cit., p. 211.

¹⁷Stoler, op. cit.

arrangement provides for all villagers to share in the harvest of the wealthy; even the weak and elderly have the right to glean. Contrastingly, the system also increases class differentials as land becomes increasingly scarce.

A second aspect of the life of poverty which is documented in the Stoler research is that poor women are willing to do almost any type of work to provide for their families, and society accepts these efforts.

It is men, in fact, who have a smaller set of viable alternatives to agricultural labor. Women are, in a sense, better equipped to deal with the situation of increasing landlessness and can manipulate a more familiar set of limited options.¹⁸

Other studies have shown that men are more bound by concerns of status and so are less willing to take just any job, while women will work at anything to provide for their families. This has been shown particularly among migrants and refugees in countries as varied as Vietnam, Korea, and the United States.¹⁹

Nepal. A recently completed study on the status of women in Nepal confirms that conventional definitions of work and typical census statistics do not accurately reflect economic activities undertaken by all members of rural families. Using a mixture of observation and survey, the research team studied eight Nepalese villages, detailing time-use over a 16-hour period daily. They recorded only activity which took place within the village, thus excluding seasonal migration for wage labor or pasturage. Their findings indicate that, while men work 7.51 hours a day, women work 10.81 hours. Female children in the 10 to 14 age group work almost as long as adult males--7.31 hours, while boys in the same age group work only 5 hours. Sex differences in work are even observed in the 5 to 9 age group, where girls work 3.39 hours compared to 2.33 for boys.²⁰

¹⁸Ibid., p. 88.

¹⁹Hoskins, M. W., "Vietnamese Women: Their Roles and Their Options," Being Female: Reproduction, Power, and Change, ed., D. Raphael, World Anthropology Series (The Hague: Mouton Press, 1975); Suhrke, Astri, "Refugee Women in First Asylum Camps: The Indochinese in Thailand," Fifth Seminar on Adaptation and Integration of Permanent Immigrants (Geneva: 1980); Tinker, I., op. cit. (1980).

²⁰Acharya and Bennett, op. cit., Chapter 3; Archarya, Meena, "Time-Use Data from Nepalese Villages: Policy Implications," Population Association of America Anniversary Meeting (1981).

Definitions of work in this survey include conventional economic activities, expanded economic activities, and domestic activities (Table 2). When purely domestic activities are excluded, women work 6.78 hours to men's 6.72 hours. Analysis also indicates that people in the middle and lower strata work harder.

Another important finding is the importance of food processing to the total family income. "This component of income is totally ignored in the conventional income statistics." It is evident from Tables 2 and 3 that about 15.6 percent of the total material production in these villages is generated in food processing and another 2 percent in manufacturing, which are performed within the household and mostly by women. The contributions from food processing to total household income are proportionately larger for wealthier households.²¹ Village women in aggregate contribute 13 percent of all household income by this food-processing activity. In two villages, where women brew beer, their contribution is 15 and 23 percent, respectively.²² It is clearly the income from women's work as well as their income-substituting activities that place a premium on help from daughters. The need for female children to work on the farm and in the household is the major reason given by villagers for not sending their daughters to school.²³

Upper Volta. Work demands for survival in rural Upper Volta have a similar impact on schooling--with only 10 percent of the eligible age group in primary school (7 percent of the girls and 11.2 percent of the boys). As shown in Table 4, the women in this study spend many more hours working than do their husbands. Also, since this study includes only the first 14 hours of the day, it does not cover preparation and clean up after the evening meal. According to Table 4, women carry out 64 percent of the tasks classified as production. The lack of distinction between work on food for household consumption and that for sale makes comparison with the previous tables difficult, and illustrates once again the classification problems in deciding what is work. The list of activities, however, leaves no doubt about the heavy working day of both women and men in Upper Volta.²⁴

²¹ Archarya, op. cit.

²² Archarya and Bennett, op. cit., Chapter 3.

²³ Ibid., Chapter 2.

²⁴ McSweeney and Freeman, op. cit.; McSweeney, B. G., "Collection and Analysis of Data on Rural Women's Time Use," Studies in Family Planning, Vol. 10, No. 11/12 (Population Council, 1980).

Table 2

TIME-USE PATTERNS BY SEX FOR MALES (AGED 15 AND OVER) AND
FEMALES IN NEPAL

	<u>Time Use (hours)</u>		
	<u>Male</u>	<u>Female</u>	<u>Both</u>
<u>Conventional Economic</u>			
Animal husbandry	1.43	0.97	1.17
Agriculture	2.73	2.74	2.73
Manufacturing	0.42	0.45	0.44
Outside income-earning activities (in-village)	1.24	0.46	0.81
Subtotal	5.81	4.62	5.15
<u>Expanded Economic</u>			
Hunting and gathering	0.17	0.05	0.11
Fuel collection	0.24	0.38	0.32
Water collection	0.07	0.67	0.40
Household construction	0.25	0.08	0.16
Food processing	0.18	0.97	0.62
Subtotal	0.91	2.16	1.60
<u>Domestic</u>			
Cooking/serving	0.27	2.05	1.25
Washing dishes	0.03	0.39	0.23
Cleaning house	0.04	0.46	0.27
Laundry	0.02	0.15	0.09
Shopping	0.24	0.17	0.20
Other domestic	0.04	0.13	0.09
Childcare	0.16	0.69	0.45
Subtotal	0.79	4.03	2.57
Subtotal (conventional economic, expanded economic, domestic activities)	7.51	10.81	9.32
<u>Education</u>	0.43	0.10	0.25
<u>Personal Maintenance</u>	1.45	1.12	1.27
<u>Social Activities</u>	0.31	0.16	0.23
<u>Leisure</u>	6.30	3.81	4.93
Subtotal	8.49	5.19	6.68
TOTAL IN-VILLAGE ACTIVITIES	16.00	16.00	16.00

SOURCE: Acharya and Bennett, op. cit.

Table 3
COMPOSITION OF PER HOUSEHOLD INCOME
IN NEPAL BY ECONOMIC STRATA^a

Sectors	Economic Strata ^b			All Strata (N=279)
	Top (N=84)	Middle (N=85)	Bottom (N=110)	
<u>Household Production</u>				
Farm production	8,000 (47.4)	4,983 (51.1)	2,936 (46.7)	4,871 (48.4)
Kitchen gardening	239 (1.4)	373 (3.8)	200 (3.9)	264 (2.6)
Animal husbandry	1,390 (8.2)	836 (8.6)	365 (7.1)	817 (8.1)
Hunting and gathering	727 (4.3)	442 (4.5)	333 (6.5)	485 (4.8)
Manufacturing	330 (2.0)	165 (1.7)	96 (1.9)	188 (1.9)
Food processing	2,766 (16.4)	1,474 (15.1)	745 (14.5)	1,575 (15.6)
Subtotal	13,451 (79.7)	8,273 (84.8)	4,135 (80.6)	8,200 (81.4)
<u>Outside Income</u>				
Wage/salary	1,442 (8.6)	1,250 (12.8)	913 (17.8)	1,175 (11.7)
Investment trading	1,978 (11.7)	234 (2.4)	81 (1.6)	699 (6.9)
Subtotal	3,420 (20.3)	1,484 (15.2)	994 (19.4)	1,874 (18.6)
TOTAL	16,871 (100.0)	9,757 (100.0)	5,129 (100.0)	10,074 (100.0)

^aData from 279 sample households.

^bAmounts are in Rupees; figures in parentheses indicate sector percentages.

SOURCE: Archarya, *op. cit.*

Table 4

**TIME ALLOCATIONS TO RURAL ACTIVITIES
AMONG WOMEN AND MEN IN UPPER VOLTA**

<u>Activity</u>	<u>Average Time Allocated (in minutes)^a</u>	
	<u>Women</u>	<u>Men</u>
<u>Production, Supply, Distribution</u>		
● Food and cash crop production	178	186
- Sowing	69	4
- Weeding, tilling	35	108
- Harvesting	39	6
- Travel between fields	30	19
- Gathering wild crops	4	2
- Other crop-production activities	1	47
● Domestic food storage	4	1
● Food processing	132	10
- Grinding, pounding grain	108	0
- Winnowing	8	0
- Threshing	4	0
- Other processing activities	12	10
● Animal husbandry	4	3
● Marketing	4	0
● Brewing	1	0
● Water supply	38	0
● Fuel supply	6	2
Subtotal	367	202
<u>Crafts and Other Professions</u>		
● Straw work	0	111
● Spinning cotton	2	0
● Tailoring	2	10
● Midwifery	41	0
● Other crafts/professions (e.g., metal work, pottery, weaving cloth, beekeeping, etc.)	0	35
Subtotal	45	156
<u>Community</u>		
● Community projects	27	0
● Other community obligations	0	91
Subtotal	27	91

Table 4 (cont'd)

<u>Activity</u>	<u>Average Time Allocated (in minutes)^a</u>	
	<u>Women</u>	<u>Men</u>
<u>Household</u>		
● Rearing, initial care of children	18	0
● Cooking, cleaning, washing	130	1
● Housebuilding	0	0
● House repair	0	3
Subtotal	148	4
<hr/>		
Subtotal (production, supply, distribution; crafts and other professions; community; household activities)	587	453
<hr/>		
<u>Personal Needs</u>		
● Rest, relaxing	117	233
● Meals	21	29
● Personal hygiene and other personal needs	20	7
Subtotal	158	269
<hr/>		
<u>Free Time</u>		
● Religion	2	6
● Educational activities (learning to read, attending a UNESCO meeting or class)	17	4
● Media (radio, reading a book)	0	14
● Conversation	14	69
● Visiting (including such social obligations as funerals)	43	19
● Errands (including going to purchase personal consumption goods)	1	6
Subtotal	77	118
<hr/>		
Subtotal (personal needs and free time)	235	387
<hr/>		
<u>Not Specified</u>	18	0
<hr/>		

^aBased on time budgets prepared by direct observation.

SOURCE: McSweeney, *op. cit.*, p. 381.

Included in this study was the testing of three technologies designed to lighten the workloads of women--mechanical grain mills, carts to haul firewood, and more accessible water wells. Grinding and pounding grain require an average of 1.75 hours a day. It was assumed that mills would reduce this time. As with the poor women in Java, however, women in Upper Volta only use the mills when they have worked a longer than usual day in the fields; even then, less than half the women can afford to pay to have the grain ground. Despite the long workday, women see their effort at pounding grain as free, while taking grain to the mills costs money.

Similar findings were observed in another study in Upper Volta where mills are used primarily during the rainy season, which is also the planting season and so makes the heaviest demands on labor in the fields.²⁵ Thus, women use the mills only when they cannot find time in their crowded day to pound grain, and thereby they also limit their expenditure of money. Similarly, fuel carts are used by only half of the women; nonusers cite lack of money as the reason for not using the carts.²⁶

Such findings emphasize that women have fewer opportunities than men to earn money. Yet, especially in Africa, women are expected to provide for their children themselves. As more and more goods and food are purchased rather than bartered, women need cash. Thus, with development, women are frequently worse off than before since their need for money increases but the opportunity for cash income diminishes.²⁷

Summary

The above discussions of time-use surveys support the following points:

- The rural poor have little margin of risk in their struggle for survival.
- Both rural men and women work incredibly long hours, but women work longer days.
- Poor women contribute significantly to the income and, hence, survival of their families.

²⁵ Hemmings, Grace, "Baseline Study for Socio-Economic Evaluation of Tangaye Solar Installation," Women and World Development (American Association for the Advancement of Science, 1979).

²⁶ McSweeney, op. cit.

²⁷ Tinker, I., and M. BoBramsen, Women and World Development (Praeger, 1976); Huston, P., Third World Women Speak Out (Praeger and Overseas Development Council, 1979).

- Regardless of cost, the poorest cannot afford to own or even pay to use such simple, energy-efficient technologies as grain mills or fuel carts.
- The cycle of poverty is becoming more arduous as populations increase and as the slightly better off villagers move into a more technologically adaptive world.
- Food processing at the village level is an important income source.
- Economic activities in the informal sector provide major employment for poor urban villagers.

NEW ENERGY TECHNOLOGIES

Given the precarious existence of rural and urban villagers and the heavy demands on the time of all able adults, it is not surprising that new technologies must prove a clear advantage to the intended beneficiaries before they will make the effort to take the risk of adopting them. This section describes those new energy technologies which have been designed for use by the rural or urban poor in light of the constraints of time and money which so characterize their lives.

Fuelwood and Charcoal

While rural villagers in developing countries continue to use firewood, agricultural residues, dung, and bushes as fuel, accurate measurement of amounts is almost nonexistent. However, two anthropologists have kept careful consumption records.²⁸ Estimates of fuelwood usage in most national energy assessments are based on a formula which is now being questioned.²⁹ Norman Brown has culled the best available information, as shown in Table 5; in 67 countries, which together include 41 percent of the world's population, firewood supplies 20 percent of total energy consumption; in another 61 countries, with 38 percent of the world's population, firewood accounts for a quarter of all energy used. But in 48 countries, with 16 percent of the total world population, more than half of all energy comes from firewood.³⁰

It is clear that most of this energy is used for survival needs:

It is instructive, finally, to examine the uses to which this energy is put. From various estimates, it appears that somewhere between 60 and 80% of the total energy consumed in rural areas of the developing countries is used in the food system--production, processing, storage, transportation, and preparation--and that on the average, about two-thirds of this amount goes to food preparation, i.e., cooking. Thus, rural India alone uses approximately 26% of the country's total energy budget for cooking, while Bangladesh's total national energy budget is used to cook food in the rural areas.³¹

²⁸Bajracharya, Deepak, Fuelwood and Food Needs Versus Deforestation: An Energy Study of a Hill Village Panchayat in Eastern Nepal (Resource Systems Institute, East-West Center, 1980); Digerness, T. H., "Fuelwood Crisis Causing Unfortunate Land Use and the Other Way Around," Norsk Geogr. Tidsskr., Vol. 33.

²⁹Brown and Smith, op. cit.

³⁰Brown, op. cit.

³¹Ibid., p. 393.

Table 5

FIREWOOD CONSUMPTION RELATIVE TO COMMERCIAL ENERGY

<u>Region</u>	<u>Firewood Use as Percent of Total Energy Consumption</u>					
	<u>50%</u>		<u>25%</u>		<u>20%</u>	
	<u>No. of Countries</u>	<u>Population (millions)</u>	<u>No. of Countries</u>	<u>Population (millions)</u>	<u>No. of Countries</u>	<u>Population (millions)</u>
Africa	32	279	35	292	37	317
Asia	9	363	14	1,095	15	1,172
Latin America and the Caribbean	6	23.4	10	168	13	181
Oceania	1	30	2	3.2	2	3.2
TOTAL	48	668	61	1,558	67	1,674
Percent of world population (4.1×10^9)		16.3		38		41

SOURCE: Brown, *op. cit.*

A recent World Bank report on traditional energy sources estimates that 53 percent of the world's population uses fuelwood, dung, and crop wastes as the major cooking fuel. It is additionally noted that rural communities in developing countries remain largely closed systems with respect to energy.³²

This is an important fact too easily overlooked. Indeed, Axinn and Axinn have proposed using "the recycling ratio" as a measure for development:

The Recycling Ratio is the proportion of the total materials and energy flow into, out of, and within a farm family ecosystem which recycles within that ecosystem. It is calculated from estimates of the materials and energy flow among such components of that system as the plants, the animals, and the people; each of them transforming energy from one form to another. It also takes into account such components of the near environment as solar energy, water, forests (for firewood), and outside grazing for livestock.

In the large-scale, mono-crop, capital-intensive, commercial market-oriented farms of North America, the Recycling Ratio tends to be very low. Most inputs are purchased from outside the farm family ecosystem (seeds, feed, fertilizer, inputs for traction). Most outputs are sold in the market in exchange for cash.

By contrast, in the small-scale, mixed crop plus livestock, labor-intensive, subsistence-oriented farms of Africa and Asia, and in many parts of Latin America, the Recycling Ratio tends to be much higher. Most inputs are produced within the farm. Most outputs are consumed within the farm.³³

Such a measure would avoid some of the pitfalls of current economic planning and modern statistical collection. But in much of the developing world, rural villages remain quite self-sufficient with regard to energy.

Consider the time-use studies quoted above. All three studies show surprisingly little time being spent in fuel collection in rural areas. In Java, men spend 3 hours to a woman's 1 in firewood collection. This is consistent with reports of other anthropologists who note that women pick up leaves and twigs daily, but men trek off to the forests during slack seasons and cut down trees for fuel. Despite subsidized kerosene, the poor in Java cannot afford either the fuel or a stove.

Reports on the ecology of Nepal make frequent reference to erosion due to firewood use. Yet adults spend less than 20 minutes a day collecting fuelwood. Girls between 10 and 14 spend nearly half an hour on this task, compared to perhaps 10 minutes for boys of a

³² Hughart, David, Prospects for Traditional and Nonconventional Energy Sources in Developing Countries, Working Paper No. 346 (World Bank, 1979).

³³ Axinn, Nancy W., and George H. Axinn, "The Recycling Ratio: An Energy Approach to Planning Rural Development," Proceedings, 5th World Congress for Rural Sociology (Mexico City: August 1980).

similar age. When villagers are classed by economic level, it is found that all family members of the lower strata spend more time collecting firewood than those of similar age and sex from the upper strata.³⁴

In Upper Volta, little time is spent by villagers collecting firewood. Women spend only 6 minutes a day searching for fuel; men spend a mere 2 minutes.

Such data do not suggest a fuel crisis in rural areas. Indeed, in one of the few village studies of fuelwood consumption, Deepak Bajracharya argues that:

The pressures from food shortages and hence to expand agricultural land by clearing forest areas have a much greater influence on deforestation than those arising from extraction of fuelwood. This finding is supported by the observation that the people of Pangma are much more preoccupied with means of increasing their food supply than conserving their fuel demand.³⁵

Rapid deforestation in Ghana is similarly caused by the increasing numbers of farmers practicing traditional shifting cultivation in forest areas. This trend, in combination with overgrazing and cyclical climatic shifts, will soon deplete woodland reserves unless new policies are adopted. Currently, three-quarters of all Ghanaian households use wood; these households are primarily rural. The 22 percent of households using charcoal as the main fuel are predominantly urban. Prices for charcoal in Accra increased four times between 1975 and 1978 and certainly have continued to rise, though firewood is free in rural areas.³⁶

Many writers have commented on the lack of trees surrounding Sahelian cities, such as Niamey and Ouagadougou, due to the cutting of firewood for sale in urban areas.³⁷ But even here, the ecological degradation began with overgrazing and cyclical climatic shifts. Further, the rural villagers in these countries apparently do not yet spend inordinate amounts of time searching for fuel. It is in such overpopulated countries as India and Bangladesh--where fuel is scarce in rural areas--that dung is routinely used and where as much as one-fifth of a family's time is spent gathering anything that burns.³⁸

³⁴ Acharya, op. cit.

³⁵ Bajracharya, op. cit.

³⁶ Martin, Luann, H., The Ecology and Economics of Cooking Fuels in Ghana, M.A. Thesis (American University, 1980).

³⁷ Eckholm, Eric, Losing Ground (Norton Press, 1976).

³⁸ Mahajani, A., Energy Policy for the Rural Third World (London: International Institute for Environment and Development, 1976).

The fuelwood crisis is an urban problem in most developing countries. In the Sahel, as much as one-third of an urban family's income may go for firewood.³⁹ Thus, the strategies being sponsored by the U.N. Food and Agriculture Organization (FAO) and others for development of rural community forests or village woodlots need to be supplemented by new programs catering to urban needs.

Survival among the rural poor requires long hours of drudgery. Community forests require more time for watering and tending. But for whose benefit? Ownership rights are often unclear, allowing national governments or tribal chiefs to cut freely what others have nurtured.⁴⁰ Further, it is likely to be the women, who already work more hours than the men, who are expected to tend the trees. Conversations with rural women suggest that they are more concerned about the lack of such forest products as berries, leaves, and bark, which they use in sauces.⁴¹ Indeed, such products often come from useless looking scrub which may be cleared for planting of fast-growing exotic trees to supply urban, not rural, needs.⁴²

It is clearly difficult to ask hard-working women to add new tasks to their over-filled days unless they will clearly benefit from the effort. One obvious response is to plan rural mini-forests to provide both commercial wood for the cities and traditional forest products for the rural villagers. Such an approach requires great accommodation between the professional foresters and rural people. Some such meeting of minds is taking place with regard to the large-scale forests that supply export crops; generally they espouse mixed usage--plantation forests which allow intercropping of food and cash crops between immature plantings (from a letter by William Knowland to the Institute of Current World Affairs, 1980). But this solution still does not provide for the variety of plants traditionally used by villagers.

³⁹Eckholm, *op. cit.*

⁴⁰Molnar, Augusta, The Dynamics of Traditional Systems of Forest Management in Nepal: Implications for the Country Forestry Development and Training Project (World Bank, 1981); Hoskins, Marilyn W., "Community Participation in African Fuelwood Production, Transformation, and Utilization," Workshop on Fuelwood and Other Renewable Fuels in Africa (Paris: U.S. Agency for International Development, November 1979).

⁴¹Small, Melinda, Women in Mauritania: The Effects of Drought and Migration on Their Economic Status and Implications for Development Programs, Contract No. PASA AG/MAU-300-1-80 (U.S. Agency for International Development, 1980).

⁴²Hoskins, Marilyn W., "Forestry and Rural Women," Seminar on the Role of Women in Community Forestry and Rural Development (Dehra Dun, India: 1980).

Further, wood from different species has different qualities for burning--not only are some types fast, or slow, burners, but they have fragrant or odious smoke. Yet women are seldom consulted about their preferences.⁴³ A recent FAO seminar in Bamako has started a series of such consultations.⁴⁴ There is growing concern over the health effects of smoke on women, but most solutions deal with cookstoves rather than wood.⁴⁵

Increased fuel supplies for the urban poor from mini-forests or plantations will continue to have a high price. Efforts should be made to encourage the growing of bushes and trees--for fuel and food--within urban areas. Many cities and most small towns in the developing countries contain pockets of traditional settlements. Barrio inhabitants in the Philippines have been urged to plant the "magic meter" with food crops that will supply important nutritional supplements for the family.⁴⁶ Perhaps some of the "magic" fast-growing trees can be propagated by similar methods. Public spaces are available in most large cities, but protection and ownership rights would have to be carefully considered before planting. One idea comes from the "Greenbelt" concept in Kenya where citizens can pay to adopt a tree. Monies from such adoption pay for the hiring of a handicapped person in each village to provide care and protection.

Cookstoves

Engineers have proven time and time again that traditional cooking methods are carried out at efficiencies of 10 percent or less.⁴⁷ Yet one must continue to ask "efficiency for what?"⁴⁸ The assumption has been that more efficiently burning cookstoves will reduce

⁴³Srinivasan, M., The Contributions by Women in the Development and Use of Energy and the Potential Impact of New Energy Technologies and Systems on Women in Rural Areas (Center for International Technical Cooperation, American University, 1980); Hoskins, op. cit. (1980).

⁴⁴Taylor, G. T., Preliminary Report of Seminaire CEA/FAO Sur le Developpement des Combustibles et de l'Energie pour les Femmes Africaines en Milieu Rurale (Bamako: December 1980).

⁴⁵Smith, K. R., J. Ramakrishna, and P. Menon, "Air Pollution from the Combustion of Traditional Fuel: A Brief Survey," Conference on Air Quality Management and Energy Policies (India: East-West Environmental and Policy Institute, February 1981).

⁴⁶Tinker, I., Socio-Economic Considerations for Household and Rural Energy Programs: Notes on Field Trips to India and the Philippines (U.S. Agency for International Development, 1979).

⁴⁷Dunkerly, Joy, et al., Household Energy Uses and Supply by the Urban and Rural Poor in Developing Countries (World Bank/Resources for the Future, 1978), p. 35.

⁴⁸Tinker, op. cit. (1980).

fuel consumption.⁴⁹ However, a study by the National Academy of Sciences, just being completed, indicates that, while improved cookstoves provide energy for additional tasks and add to the quality of life, "there is no evidence that they save fuel" (personal communication from Michael Dow, National Academy of Sciences).

The fad that propelled cookstoves into the forefront of "solutions" might have been avoided if the realities of village life and needs had been more carefully considered. This is not to say that research on improved stoves should not be continued. But they are no panacea. The much-touted Lorena stove is simply not universally acceptable, even with local adaptation, because of size, because it requires fuelwood, and because it is not moveable.⁵⁰ Furthermore, women in most societies use more than one method of cooking.⁵¹

Biogas

This technology is deceptively attractive--providing both fertilizer and fuel. The apparently successful wide-scale use of biogas digesters in China has encouraged experiments in other countries. Generally, these plants work best where there is abundant refuse (and thus are less successful in India). At the single-farm level, pigs are more adaptive than cows because they require less effort in feeding. Furthermore, roaming cows naturally leave dung where it can be collected by the poor. Changes in collection that require more time, or more structured time, are frequently too onerous for village women even when they receive methane gas in return.⁵² The fact that only the better off villager can risk building a digester, or even has enough cows to do so, results in greater income disparity.⁵³ While this trend is apparent in Nepal as well, no negative social impact has yet been observed.⁵⁴

While experiments on family-size digesters continue, there is growing consensus that, in the absence of strong social control mechanisms (as present in China), community or commercial digesters may be more promising.

⁴⁹Renewable Energy Resources in the Developing Countries (World Bank, 1980).

⁵⁰Molnar, op. cit.; Srinivasan, op. cit.; Tinker, op. cit. (1979).

⁵¹Digerness, op. cit.

⁵²Tinker, op. cit. (1980).

⁵³Buttel, Frederick H., and Martin Kenney, Energy, Food Production, and Hunger in the Third World, Bulletin No. 221 (Cornell University, 1981), p. 44.

⁵⁴Jantzen, D. E., Biogas, Farmers, and Development in Nepal (Solar Energy Research Institute, October 1980).

Solar Energy

Much has been made of the unacceptability of early solar cookers that require the cook to stand in the sunlight. Solar ovens provide a lower heat and have not been widely tested. Small-scale solar ponds are still experimental in the United States, and are likely to be more expensive than solar ovens.

Solar ovens are usually black-painted metal boxes, often with additional reflectors, in which food will slow-boil. They would seem to be an ideal method of cooking grains and legumes. Solar steam cookers have similar properties. However, there are several obvious obstacles to widespread individual usage of solar ovens. First, most rural women work in the fields during the day when the cookers would be in use, and they cook when it is cool, either in the early morning or late at night. Furthermore, poor women do not have money with which to buy such a technology.

Difficulty in finding time to cook in the midst of agricultural demands is common and was noted in the Upper Volta study cited earlier. In Korea, women have organized communal kitchens through their local women's organization to provide meals during the harvest and planting seasons.⁵⁵ Such communal efforts lend themselves to the use of solar ovens, and might be extended to cover a greater part of the year.

Also of interest are increasing reports of changed diets in response to fuel shortages.⁵⁶ Most of these changes relate to long-cooking grains or legumes. A solution might be for a local women's organization to sponsor a solar oven so that a woman could be hired to pre-cook these staples. Women, after all, are already engaged in a variety of food-processing activities, so that this small commercial venture would be within customary bounds. The change in cooking habits that such an enterprise would entail would presumably be less of an adjustment than changing from millet to rice, or drinking uncooked flour mixed with water.

Solar dryers are also an inexpensive technology which is nonetheless out of reach of the individual woman as she dries her grain and vegetables. Various types of village organizations could experiment to see whether the higher return from better dried food

⁵⁵Tinker, I., Toward Equity for Women in Korea's Development Plans, UNDP Project ROK/78/002 (World Bank, 1980).

⁵⁶Hoskins, op. cit. (1979); Tinker, op. cit. (1979).

would not make the dryer affordable. Such efforts should consider the local cultural and economic conditions. Previous attempts by village organizations have often used a cooperative model not adapted to the local societal structure. Other attempts have assumed voluntary contributions of time on the clearly mistaken theory that women always have time.

These various solar technologies, combined with affordable mechanical technologies which might lessen the time spent in food processing, might best be tied into the income-producing activities of women rather than focused on household use. The fastest way of intervening in the cycle of poverty is to lessen the poverty.

Water Power

The milling of grain is a traditional usage of water power. Presumably, the cost of milling with water power will rise less quickly than the cost of milling via diesel fuel. But we have noted that even in Indonesia where the price of fossil fuel is low, the poor still cannot afford to pay for milling. As is so often the case, the obstacle of poverty prevents the use of technology designed to lessen the burden of drudgery. Some imaginatively designed community- or women-owned facilities might allow wider use; alternatively, if women are able to include milling as part of the cost for greater commercialization of food prepared for sale, then the floor of their income would be raised high enough to use milled flour in home consumption as well.

Small hydroelectric installations are considered competitive with large-scale electric grids in Tanzania.⁵⁷ This will increasingly be the case in many areas as costs of fossil fuels continue to rise. Electricity for lighting is readily acceptable, even in the most remote areas, but even modest charges quickly outprice the poor villagers. A unit installed by the community in a distant valley in Papua New Guinea was set up for a provincial school and its teachers.⁵⁸ The availability of dependable electric current might well form the basis for a very small-scale food processing or handicraft industry.

⁵⁷Workshop on Solar Energy for the Villages of Tanzania (Dar es Salaam: Tanzania National Scientific Research Council, August 1978).

⁵⁸Inversin, Allen R., Technical Notes on the Baindoang Micro-Hydro and Water Supply Scheme (Papua New Guinea: University of Technology, 1980).

To date, there has been little attempt to adapt electrical power for use in village cooking. Because Nepal has great hydroelectric power potential, a Cornell University graduate student has attempted to design a device that will "allow energy that is generated between cooking periods to also be applied to the cooking process."⁵⁹ Again, it seems that even such experimental efforts might better be applied to small-scale production processes than to individual households.

⁵⁹Yoder, Robert D., Energy Storage for Domestic Cooking in Nepal, M.S. Thesis (Cornell University, 1981).

CONCLUSIONS

- The time constraints of villagers, especially women, are a key factor in introducing new technologies for poor households.
- Money constraints are an even greater factor in inhibiting the use of new energy technologies, especially for women.
- New technologies must fill a perceived need.
- New technologies must show a clear benefit to the user.

Concentration on the household level is unlikely to help the poorest villagers break the cycle of poverty. Most technologies favor the better off, and tend to increase income differentiation. Thus, mini-commercial uses of energy technologies are most highly recommended. Since women around the world are already engaged in food processing, this is a useful activity on which to focus. While the data herein only refer to such activities among villagers, the selling of street foods has long been recognized as an important source of income for women and men.

A second argument for concentrating energy technologies at the mini-commercial rather than the household level is the widely held stereotype concerning women's inability to use technology. Because of this myth, technologies at the village level have tended to be placed in the hands of men. As with cashcropping, the concentration of modern technologies on men has increased the gap in income opportunities and has had a deleterious impact on women's lives.⁶⁰

A third argument involves local decisionmaking. As so clearly articulated by Brown and Smith, it is the women who need the new technologies but the men who make decisions:

The sexual differentiation may be quite important in understanding the barriers to expanded uses of traditional fuels as well as the structural characteristics of the switch to commercial fuels. To the extent that men make the investment decisions, energy system changes may have a lower priority than they might appear to warrant in the eyes of an outsider concerned with overall technical or labor efficiency.⁶¹

⁶⁰Tinker, op. cit. (1976).

⁶¹Brown and Smith, op. cit.

Cultural values have their roots in the lives of the people. Over time, religious values become more intellectualized and split between the more adaptive "little" traditions and the "great" traditions. An overlay of modernization has tended to affect intellectuals much more than villagers. Thus, values and religious conflicts projected by national leaders may have little to do with the reality of the lives of the poor.⁶² It is imperative, therefore, to acknowledge the reality of survival--to observe coping mechanisms and income activities of the poor--in considering the design and advocacy of new energy technologies for the developing countries.

⁶²Hammond, Peter B., Renewable Energy Diffusion in Developing Countries: Toward Strategic Guidelines (National Academy of Sciences, October 1980).

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