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THE SECOND
BRAZIL DEMOGRAPHIC ANALYSIS
FOR A POPULATION POLICY

A Report Prepared by:

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EXECUTIVE SUMMARY

Field work was conducted in Rio de Janeiro, and Brasilia, Brazil, during March 11-23, 1984, to assist in redesigning the twelve-month work plan and schedule of a project entitled "The Second Brazil Demographic Analysis for a Population Policy". Coordinated by Dr. Manoel A. Costa, Director of the Center for Population Policy and Development Studies, and supported by The Pathfinder Fund, the project represents follow-on activities of "The Second Brazil" research policy project supported by the Battelle Memorial Institute under AID/DSPE-C-0076 during 1981 to 1983.

During the first year of an intended two-year project, forty-two technical papers are to be generated on demographic characteristics and perspectives, and implications of population growth on health, education, employment, social security, and housing and urban development for seven geographical regions of Brazil. Two informal parliamentarians meetings are to be held in Brasilia to promote interest in population policy formulation. Technical papers are to be disseminated at a symposium for state and federal parliamentarians scheduled to be held in Bahia in early December 1984.

Although the start date of the project was delayed due to an extended approval process, programmed activities are proceeding satisfactorily. Contact has been made with potential authors of technical papers, political support has been secured, and population projections for the geographical areas of analysis are underway. To support the implementation of programmed activities, the acquisition of a minicomputer to provide population models, and periodic monitoring and technical assistance visits are recommended.

GLOSSARY OF ACRONYMS

AID	Agency for International Development
CAEEB	Companhia Auxiliar de Empresas Eletricas Brasileiras (Brazilian Electric Business Company)
CENDEC	Centro de Desenvolvimento (Center for Development)
CEPPD	Centro de Estudos de Politicas de Populacao e Desenvolvimento (Center for Population Policy & Development Studies)
CNDU/ MINTER	Conselho de Desenvolvimento Urbano/Ministerio do Interior (Council of Urban Development/ Ministry of the Interior)
CNPq	Conselho Nacional de Pesquisas (National Council of Research)
CNRH	Centro Nacional de Recursos Humanos (National Center of Human Resources)
IBGE	Instituto Brasileiro de Geografia e Estatistica (Brazilian Institute of Geography and Statistics)
IPEA	Instituto de Planejamento Economico e Social (Institute for Economic and Social Planning)
IPLAN	Instituto de Planejamento (Institute of Planning)
LBA	Legiao Brasileira de Assistencia (Brazilian Assistance Legion)
MIT	Ministerio do Trabalho (Labor Ministry)
PUCRJ	Pontificia Universidade Catolica do Rio de Janeiro (Pontifical Catholic University of Rio de Janeiro)

UERJ

Universidade Estadual do Rio de Janeiro
(State University of Rio de Janeiro)

UFRJ

Universidade Federal do Rio de Janeiro
(Federal University of Rio de Janeiro)

INTRODUCTION AND BACKGROUND

From January 1981 to May 1983, the Battelle Memorial Institute, under AID/DSPE-C-0076, supported a population policy research project in Brazil under the coordination of Dr. Manoel A. Costa, Director of the Center for Population Policy and Development Studies (CEPPD). This fifteen-month research project, titled "The Second Brazil", convened a respected group of Brazilian researchers and government officials to analyze the consequences, for various social sectors, of a population of 240 million inhabitants - a population double that of 1980 and expected shortly after the turn of the century.

The findings of the research project were presented in a two-day symposium in Brasilia in December 1982, as part of the four-day agenda of the Western Hemisphere Conference of Parliamentarians on Population and Development. The symposium was attended by fifty-five Brazilian participants, roughly half of whom were federal and state parliamentarians. The symposium was unprecedented in Brazil in that leading research scientists, parliamentarians, and individuals of high visibility gathered together in the Chamber of Deputies to address the development implications of rapid population growth. Among the recommendations reached by the parliamentarians were that population considerations should be integrated into the development planning process, that a national family planning program should be implemented, and that a population policy should be formulated during the upcoming legislative assembly.

As the final activity for the project, a dissemination meeting was held in the National Congress in Brasilia in May 1983 to launch the final project document containing the research papers and the proceedings of the symposium. Over 400 representatives of the Federal Senate, Chamber of Deputies, and government ministries attended.

The Battelle project generated considerable interest in further policy activities to stimulate awareness of population and development relationships in different geographic regions of Brazil. During Cynthia Gilley's last country visit under the Battelle subcontract in March 1983, a two-year work plan for follow-on activities was developed by Dr. Costa. The programmed activities outlined in the work plan seek to involve researchers and political leaders from diverse backgrounds and origins to increase regional participation in population policy debates.

Incorporating the same research topics as in the original Battelle project, the work plan calls for estimating and analyzing the socioeconomic implications of the demographic process in different regions and administrative levels of the country for the year 2014. For each geographical region and administrative level (state, municipal, and metropolitan), technical papers are to be developed on demographic characteristics and perspectives, and the implications of these demographic characteristics on health, education, labor, social security, and housing and urban development. The technical papers are to be discussed at four symposia and four informal meetings for parliamentarians. A state-level symposium for state parliamentarians, a municipal symposium and a metropolitan symposium for mayors and other civic leaders, and four meetings for parliamentarians, are to be held before a national symposium in the Federal Congress in Brasilia. The national symposium is to concentrate on the conclusions and recommendations of the three previous symposia and stimulate discussions on population policy and family planning in the National Congress.

The work plan was programmed to start in June 1983 and continue through March 1985 when it was submitted as a proposal for funding to The Pathfinder Fund in March 1983. Funding was awarded by The Pathfinder Fund to CEPPD in November 1983 under the project title The Second Brazil Demographic Analysis for a Population Policy (AID/Brazil: PIN: 002-1). In this project, the original twenty-two month work plan was divided to include activities to be undertaken during the first twelve months of the work plan. These activities comprise the development of technical papers, a state-level symposium, and two informal meetings of parliamentarians. Funding for the second year of activities, which will focus on symposia and parliamentarians meetings, will depend on the performance of activities during the first year.

The purpose of this assignment was to assist in redesigning the work plan and schedule of the project and to provide technical assistance to the Project Coordinator. The next section presents observations and conclusions of field work conducted in Rio de Janeiro and Brasilia, Brazil, during March 11- March 23, 1984.

OBSERVATIONS AND CONCLUSIONS

Activities for the first twelve months of The Second Brazil Demographic Analysis for a Population Policy began on March 15, 1984, and are to continue until March 15, 1985. Geographical areas of analysis for research papers are to include the states of Bahia, Pernambuco, Rio de Janeiro, and Rio Grande do Sul; the municipalities of Feira de Santana in the state of Bahia, and Pelotas in the state of Rio Grande do Sul; and the metropolitan area of Manaus in the state of Amazonas.

Project Collaborators

The Coordinator has contacted several economists, social scientists, and population specialists to collaborate in the project. These and other authors will write the sectorial papers to be disseminated at the state level symposium programmed for this first year of activities, and the other symposia planned for the second year of activities. Names of potential authors and their affiliations follow:

Jose Paulo Carneiro, UFRJ

Jose Paulo Tarle, PUCRJ

Nelson de Valle e Silva, CNPq

Thompson de Andrade, IPEA

Joao Jesus de Salles Puppo, CAEEB

Nelson de Moraes, UERJ

Roberto Alcantara, LBA

Claudio Moura Castro, CNRH

Marianne Lewhing, IBGE

David Vetter, IBGE

Eliseu Calsing, CNRH

Anabella Chiarelli, LBA

Carlos de Souza Pinto, CENDEC

Doroteia Werneck, CNRH

Luiz Jatoba, MIT

Maria Conceicao da Silva, IPLAN

Jorge Vianna, PUCRJ

Mauricio Nogueira, CNDU/MINTER

Oswaldo Reis, CENDEC

Political leaders already contacted by the Project Coordinator include Senator Eunice Michiles (Amazonas), Deputy Haroldo Sanford (Ceara), Governor Antonio Carlos Magalhaes (Bahia), and Alternate Deputy Ana Maria Mendonca (Minas Gerais).

Technical Papers

Forty-two technical papers are to be written during the first year of activities. For each geographical region and administrative level, technical papers are to be written on demographic characteristics and perspectives, and the implications of these demographic characteristics on health, education, labor, social security, and housing and urban development. Each paper is to follow the same analytical format and will have a maximum length of twenty pages plus a two-page summary. One-page synopses are to present the research findings of each technical paper and are to be used as points of discussion in the state-level symposium.

Whenever possible, each paper will be prepared by a different author. In some cases, it is foreseen that certain authors may write several papers relating to the same topic but dealing with different geographical areas. This approach will be followed when regional data are accessible to only certain authors and when changes in authors would result in markedly different writing styles.

Newsletter

Six four-page newsletters will be produced bimonthly throughout the first twelve months of activity. The Second Brazil Gazette (A Gazeta do Segundo Brasil) will be sent to federal and state parliamentarians, population associations, and members of the academic community. The first newsletter has been drafted and was reviewed during this assignment. Scheduled to be printed and distributed in April 1984, it presents an editorial by the Project Coordinator, background on the foundation of the Center for Population Policy and Development Studies, a message from Senator Eunice Michiles, material extracted from the World Development Report of the World Bank, and demographic information from the Battelle final project document, The Second Brazil: Socioeconomic Perspectives.

Other newsletters are to be printed and distributed in June 1984, August 1984, October 1984, December 1984, and February 1985. They are to include an editorial by the Project Coordinator, a message from a political leader or a well-known economist or journalist, material extracted from international publications, and demographic information on Brazil.

Mailing List

The mailing list for the newsletters is to be developed during the months of March and April 1984. The list will be revised in August 1984, and later in December 1984.

Parliamentarians Meetings

Two informal meetings, scheduled for May and November 1984, are to be held for federal parliamentarians in Brasilia. These meetings which seek to promote discussion on the programmed symposium and population policy issues, will include short presentations by the Project Coordinator and political advisors.

State-Level Symposium

A two-day state-level symposium will be organized in Bahia in early December 1984. The symposium will gather state parliamentarians from Bahia and other states in Brazil, and federal parliamentarians from Brasilia, to discuss the implications of population growth and the role of parliamentarians in dealing with population problems. Technical papers will be discussed by the project collaborators and the political advisors. Group sessions will be held to provide for the formulation of specific recommendations.

Outlines of the technical papers to be discussed at the symposium are to be developed from July to September 1984, and papers are to be drafted in September and October 1984. Papers are to be revised and synopses are to be completed by November 1984.

Reports

In completing the activities of the project, Dr. Costa will submit three progress letter reports and a final report to The Pathfinder Fund. The progress reports, to be submitted in June, September, and December 1984, are to include a summary of activities, a brief report on the parliamentarians' meetings, and an overview of the proceedings and conclusions of the state-level symposium. The final report, to be submitted in March 1985, is to consist of a summary and discussion of the project and implications for the second year of activities.

Problems and Constraints

Two possible problems may constrain the development of the programmed activities. The first concerns the authors of the technical papers. Since the project proposes to generate forty-two technical papers, it may be envisaged that a number of authors may not complete their papers on time, their work may be of unsuitable quality, or they may not deliver a paper at all. To manage this problem, the Project Coordinator has developed three documents to be sent to the authors: an informational circular presenting background on the project, an official invitation outlining the terms of reference of each author, and a contractual letter which each author will sign and return to the Project Coordinator. Furthermore, honoraria will be awarded only after the authors have submitted drafts of their papers.

A second problem may arise given the budget adjustment that the project underwent after it was submitted for funding. While almost all budget items were reduced, the items for printing the technical papers and the salaries for central staff and honoraria for collaborators were reduced substantially. Although Dr. Costa has considerable administrative expertise in coordinating projects, the budget constraints of this ambitious project may prove challenging even for the most skilled administrator.

RECOMMENDATIONS

Despite the delay in start-up caused by a prolonged approval process, the project is proceeding satisfactorily. The Project Coordinator has made contact with a number of distinguished researchers and political leaders, the first newsletter has been written, plans have been made for the first parliamentarians meeting in Brasilia, and the population projections for the seven geographical areas are being developed.

To strengthen the development and implementation of the activities of this project, two recommendations are made. First, the acquisition of a minicomputer would enhance data manipulation for population projections and would enable the development of population models for presentations in symposia and parliamentarians meetings. Dr. Costa is to formally write The Futures Group to request assistance in securing a minicomputer for CEPPD. Second, periodic monitoring and technical assistance visits are critical to review research progress and plan dissemination activities. During the first twelve months of activity, two additional monitoring visits are recommended: a visit in late September 1984 to review the development of the technical papers and to assist in planning the arrangements for the state-level symposium; and a visit in early December 1984 to attend the state-level symposium and assist in developing the work plan for the second year of activities.

LIST OF PERSONS CONTACTED

Codes, Jose de
Country Representative Brazil, The Pathfinder Fund

Costa, Manoel A.
Director, Center for Population Policy and
Development Studies

Mendonca, Ana Maria
Alternate Deputy, Federal Chamber of Deputies

Michiles, Eunice
Senator, Federal Senate

Rocha Filho, Nonato
Project Specialist, United States Agency for
International Development

Sanford, Haroldo
Deputy, Federal Chamber of Deputies

Appendix B

WORK PLAN AND SCHEDULE OF ACTIVITIES

WORK PLAN AND SCHEDULE OF ACTIVITIES
 THE SECOND BRAZIL DEMOGRAPHIC ANALYSIS FOR A POPULATION POLICY
 March 1984 - March 1985

ACTIVITY	1984			1985										INPUT
	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	
1. Contact with Project Collaborators	-----													1. Coordinator
2. Review of Literature and Development of Outlines for Papers	<u>projections</u>			<u>sectorial papers</u>										2. Coordinator, Supervisors
3. Meetings with Supervisors and Authors	-	-	-	-	-	-	-	-	-	-	-	-	-	3. Coordinator, Supervisors, Authors
4. Dissemination of Newsletter		---		---		---		---		---		---		4. Coordinator, Information Specialist
5. Drafts of Papers Complete			<u>projections</u>					<u>re:symposium</u>		<u>other papers</u>				5. Coordinator, Supervisors, Authors
6. Development of Mailing List	-----					<u>revise</u>				<u>revise</u>				6. Coordinator
7. Papers Revised, Synopses Complete for Symposium					<u>projections</u>				<u>re:symposium</u>				7. Coordinator, Supervisors, Authors	
8. Symposium										---				8. Coordinator, Supervisors, Authors, Political Advisors
9. Other Papers and Synopses Complete												-----		9. Coordinator, Supervisors
10. Meetings with Parliamentarians			---							---				10. Coordinator, Supervisors, Political Advisors
11. Progress Reports				---				---					11. Coordinator	
12. Final Report												---		12. Coordinator