

## **MEXICO TIP SHELTER PROJECT** QUARTERLY REPORT NO. 9 APRIL-JUNE 2008

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## INTRODUCTION

This quarterly Report summarizes the activities conducted and results achieved by the CAP Mexico Trafficking in Persons (“TIP”) Shelter Project—PROTEJA, Proyecto de Apoyo a Refugios para Victimas de Trata de Personas en Mexico—from April 1 to June 30, 2008. The activities PROTEJA conducted pursuant to its expanded Scope of Work, in particular the development of educational workshops regarding victim identification and referral protocols, are reported in the G-TIP report found immediately after the Conclusion.

The PROTEJA project began in May 2006. The overall goal of PROTEJA is to create an environment to effectively combat trafficking in persons in Mexico and to deliver more effective services to TIP victims. To achieve these goals, PROTEJA has concentrated its efforts on four specific areas, which include:

- Raising public awareness of the issue of human trafficking;
- Providing technical assistance to federal and state congresses to support the legal categorization of human trafficking as a crime;
- Providing technical and financial support to selected shelters to develop integrated service models that address the specific needs of TIP victims; and
- Providing technical assistance to networks and task forces to coordinate the diverse efforts that exist to combat human trafficking and to establish or improve the provision of restorative care to trafficking victims.

While continuing its efforts in each of the above areas, PROTEJA has tailored its work to reflect the progress made over the last two years. Specifically, PROTEJA is also:

- ▶ Working to ensure that the anti-TIP legislation approved at the federal level (Nov. 2007) and in six states (Chihuahua, Guerrero, Zacatecas, Mexico, Sonora and now Morelos) is effectively implemented;
- ▶ Developing integrated social policies among government and non-governmental institutions to improve the protection and assistance provided to TIP victims;
- ▶ Increasing the impact and sustainability of the Models of Intervention for victims and survivors of TIP used by the shelters; and
- ▶ Further developing the capabilities of local networks and task forces to prevent TIP and attend to its victims.

These enhancements to PROTEJA’s work plan will strengthen the end results and the sustainability of the advances made by PROTEJA since May 2006. The work done in each of these areas is reported within the original four areas of concentration.

The Project continues to build upon existing anti-trafficking government efforts, non-governmental organization (NGO) initiatives, and program activities by international

organizations in Mexico. PROTEJA works with the Mexican government and civil society to expand their efforts and to articulate a more coherent, integrated, and coordinated response to human trafficking, particularly at the state and local levels.

The following sets forth PROTEJA's work in each of the areas described above. A brief introduction is given, and then a report of the relevant events of the quarter is provided.

## **RAISING PUBLIC AWARENESS REGARDING HUMAN TRAFFICKING AT THE LOCAL AND NATIONAL LEVELS**

### ***Introduction:***

Raising public awareness of human trafficking has been one of the most important components of PROTEJA's work since its inception in May 2006. Little more than two years ago, much of the general public was unaware that TIP was occurring, it was not classified as a crime anywhere in Mexico, and potential victims did not think to guard against it.

In order to promote legislation that addresses TIP effectively, another of PROTEJA's key activities, state and federal legislatures must be made to fully comprehend the issue. In addition, legislatures rarely act unless there is public pressure for them to do so. Therefore, raising public awareness is critical to mobilizing the public's and elected officials' support of comprehensive anti-TIP legislation.

Another benefit of raising awareness is that it enables government and civil society to readily identify victims and provide services that specifically address their needs. More awareness is also essential to help unsuspecting men, women, and children avoid becoming victims of "dream-sellers" who deceive them with false promises to improve their lives and then trap them in trafficking rings. Finally, without more consciousness of the issue, it is difficult to identify and build relationships among stakeholders that could cooperate to identify, advocate for, and provide services to TIP victims.

Much has changed in the last two years, as PROTEJA has increased public understanding of TIP and has achieved the policy changes made possible by this heightened awareness. But much remains to be done, and education on TIP at all societal and organizational levels remains a cornerstone to build upon in order to move forward with the other goals of PROTEJA.

### ***April 1, 2008 – June 30, 2008:***

A milestone that occurred this quarter was the launching of the PROTEJA website [www.proteja.com.mx](http://www.proteja.com.mx) on April 24, 2008. The website is an effective tool for anyone wishing to learn more about TIP in general and the efforts of PROTEJA and other actors to combat it. It is the only website in Mexico that specializes in TIP. The site is designed

for easy navigation. It offers information for self-protection from and identification of TIP, as well as in-depth information regarding the recent legislative achievements and other advances. The website also is designed to serve as an effective means of communication among the various organizations working to combat TIP and assist its victims in Mexico, so that anti-TIP efforts may be maximized. Finally, the website provides a method for individuals to make confidential reports of suspected TIP activity, which will then be passed on to the appropriate authorities.

PROTEJA also presented a number of seminars, workshops, and courses to a broad range of non-governmental organizations, business organizations, and the general public about TIP and how to effectively combat it. In addition, PROTEJA collaborated with numerous Mexican and U.S. government agencies to sensitize them to the work being done regarding TIP and to encourage future coordination. The events were held across Mexico in diverse locales and settings. In all, PROTEJA formally addressed more than 2,400 individuals on TIP and on PROTEJA's work.<sup>1</sup> Combined, the events totaled more than 150 hours of instruction.

The meetings and events PROTEJA organized and participated in included the following:

- PROTEJA presented 19 workshops to 902 personnel of the National Migration Institute in places where they have formed inter-institutional committees on Care to Victims of Trafficking.<sup>2</sup> The workshops were designed to strengthen the skills and knowledge of those working to identify, detect, intervene in, and prosecute TIP.
- PROTEJA presented a training course on TIP to 150 judges and magistrates of the Chihuahuan judicial branch. This was the first opportunity to address members of a judicial branch on a large scale.
- PROTEJA conducted a training session on TIP for personnel of the National Institute of Women (INMUJERS) working with emergency hotlines so that they will be better able to direct TIP victims to the appropriate shelters or other necessary services. PROTEJA also conducted a workshop to 80 personnel of INMUJERS on TIP and its relationship to addiction. The workshop was designed so that the participants will be able to further disseminate the information in their respective states.
- PROTEJA held a conference on TIP at a forum on national legislation brought together by the National Commission on Human Rights (CNDH). The project

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<sup>1</sup> Among those organizations educated were the National Commission on Human Rights, the National Migration Institute, the National Institute of Women, the Secretary of Foreign Affairs, the Office of the Attorney General, the Secretary of Public Education, the Secretary of Tourism, state Attorneys General Offices, the Secretary of Health, state Congresses, and 13 civil society organizations.

<sup>2</sup> The workshops were held in Monterrey, Guadalajara, Queretaro, Guanajuato, Guerrero, Mexico, Federal District, Veracruz, Baja California, Oaxaca, Tlaxcala, Durango, Aguascalientes, San Luis Potosi, Chihuahua, Tabasco, and Coahuila.

addressed 350 individuals from diverse entities, including government employees, academics, students, and the general public.

- Three hundred participants benefitted from PROTEJA’s presentation on TIP at an international Forum on Sexual Violence at the University of Ciudad Juarez, Chihuahua.
- PROTEJA conducted a training course on TIP to 90 representatives of the Office of Foreign Relations in Puebla.
- PROTEJA held three training sessions on prevention, prosecution, and restorative justice for 69 representatives of the Office of the Attorney General of Mexico who work with the Special Prosecutor for Crimes Against Women and Victims of Trafficking.
- PROTEJA conducted a course on TIP to 21 representatives of the non-governmental organization Movilidad Humana.

In other public awareness efforts, PROTEJA distributed the brochures it published last quarter that describe the causes and consequences of TIP. The brochures are designed to appeal to all socio-economic levels, so that they will be effective in assisting potential victims to resist predators, as well as educating others to recognize and report instances of TIP. The brochures are being distributed in communities where the shelters are located, which is where likely victims and witnesses are to be found.

One measure of increased public awareness of TIP is the number of articles, reports, and references to TIP found in the media. Less than two years ago, TIP was little recognized, and the public often confused it with illegal immigration. Now, “trafficking” is often referenced without detailed explanation, which indicates a broader understanding of the issue. This quarter, the activities of PROTEJA were reported in 38 instances in magazines, newspapers, radio (Morelos and the Federal District), and television (Sonora).

PROTEJA’s efforts to raise public awareness are directly linked to other program areas. As a result of the above education and awareness efforts, PROTEJA is witnessing greater movement towards legislative reform, the formation of more task forces and networks, and improved attention to victims of TIP, as reported in the sections below. As public understanding and awareness are the greatest tools in the fight against TIP, PROTEJA will continue to work with the above-mentioned organizations and others in the upcoming quarter to educate more Mexicans on trafficking in persons.

*(Please refer to Table 1 in the Annex for a comprehensive list of meetings that PROTEJA attended or organized as part of its TIP awareness-building efforts.)*

# ANTI-TRAFFICKING LEGISLATION TECHNICAL ASSISTANCE

## *Introduction:*

PROTEJA has been working at the federal level and in the states to enact comprehensive anti-TIP legislation. This quarter, PROTEJA reached its goal of seeing the sixth state of Mexico adopt anti-TIP legislation.

Anti-TIP legislation is needed for both the proper prosecution of those who traffic in persons and to provide the necessary support to victims of trafficking. There are obstacles to providing support to victims of an offense that is not recognized as a crime by authorities, government entities, or society in general. Thus, the passage of legislation that specifically punishes traffickers and protects TIP victims, TIP witnesses, and service providers is essential to the success of any model that provides integrated attention to TIP victims.<sup>3</sup>

On October 2, 2007, the Mexican National Congress approved the *federal Law to Prevent and Punish Trafficking in Persons*. PROTEJA worked closely with the Legislature throughout the progression of this legislation to ensure it adequately punishes perpetrators of trafficking, protects victims, and complies with other important international agreements on trafficking. President Calderon signed the law on November 26, 2007, and it was officially published the following day, making it effective November 28, 2007.

Even though Mexico now has a federal anti-TIP law, state legislation continues to be needed due to jurisdictional issues. While the federal legislation is an enormous step, it is limited to those aspects of trafficking that have an impact at the national level. State congresses legislate crimes that have an impact at the local or state level. This is important because while in other countries most TIP-related offenses are committed by organized crime, usually a federal offense, in Mexico, there are many instances when that is not the case. For example, there are cases of parents, stepparents, or relatives prostituting their children, wives or domestic partners, and cases of parents selling their children. The TIP legislation approved at the federal level would not address these cases. Thus, it is critical that the state congresses continue to pass comprehensive anti-TIP legislation that enables the prosecution of traffickers and protects victims in all cases of human trafficking.

At the state level, PROTEJA has shepherded the passage of TIP legislation in **Chihuahua, Guerrero, Estado de Mexico, Zacatecas, Sonora**, and now **Morelos** (*see below*). As a result, in these states trafficking in persons is a crime with severe penalties.

As noted in the Introduction, PROTEJA also is working to ensure that in the states where anti-TIP legislation is enacted and at the federal level, the legislation is being implemented effectively.

***April 1, 2008 – June 30, 2008:***

During this reporting period, PROTEJA continued to provide legislative technical assistance to state legislatures and assist federal authorities with implementation of the new federal anti-TIP law (the work that involves the new federal task force is reported in the section below on Task Forces and Networks). As noted above, PROTEJA reached one of its initial goals to see six states enact comprehensive anti-TIP legislation when Morelos enacted anti-TIP legislation in June. The following describes PROTEJA's efforts in the legislative arena this quarter.

***Activity in States without Anti-TIP Legislation***

On June 6, 2008, **Morelos** became the sixth state to approve comprehensive anti-TIP legislation. PROTEJA worked closely with the Governor and Congress to promote the passage of this legislation. PROTEJA held numerous meetings and teleconferences with the Office of the Governor, members of Congress, and legislative advisors. PROTEJA offered comments and modifications to the proposed legislation at every step to ensure it remained an integral reform. After passage of the anti-TIP legislation, PROTEJA staff participated in a television interview with the President of Morelos' DIF (National System for the Development of the Family) to answer questions regarding the new legislation.

PROTEJA staff also continued to provide legislative technical assistance in states that have not passed anti-TIP legislation but have sought assistance. The following describes PROTEJA's work in this regard this quarter:

- Last quarter, the state of **Queretaro** requested assistance from PROTEJA to assess the need for reform in their state. Thus, in April, PROTEJA analyzed Queretaro's current legislation and proposed necessary anti-TIP reforms. PROTEJA offered the proposal to the President of the Justice Commission of the Congress and to members of the Partido Accion Nacional (PAN). After a number of working meetings with the Representatives and their advisors, they introduced the proposed reform to the Congress for consideration. The proposed reforms are currently being analyzed by the Congress, and it is expected that they will vote on the reforms in the following months.
- In **Nuevo Leon**, PROTEJA met with members of Congress and advisors to attempt to move forward the anti-TIP reforms that have been introduced but have not been passed. However, the political situation does not look favorable for passage in the near future.

- Last quarter, **Nayarit** requested advice from PROTEJA on how to proceed with reforms. In response, this quarter PROTEJA analyzed Nayarit's current legislation and drafted anti-TIP reforms. PROTEJA is working with the Committee on TIP at the National Migration Institute in Nayarit. It is expected that the proposed reforms will be introduced to Congress and pursued by the National Migration Institute.
- In **Yucatan**, PROTEJA wrote an analysis of current legislation and drafted anti-TIP reforms. They worked with the legislative coordinator of the Partido Accion Nacional (PAN). The anti-TIP reforms are expected to be introduced to Congress in July 2008.
- Last quarter, **Baja California** requested PROTEJA's assistance in analyzing the need for reform in their state. This quarter, PROTEJA analyzed their current legislation and drafted anti-TIP reforms. PROTEJA met with members of Congress, the Attorney General, and other local authorities to advise them on the necessary reforms and to present the proposal.
- In the **Federal District**, proposed reforms continue to be considered. PROTEJA will continue to encourage the adoption of these reforms.
- In **Oaxaca**, the anti-TIP legislative initiative drafted by PROTEJA is pending in Congress.
- Representatives from **Sinaloa** and **Durango** have solicited the assistance of PROTEJA to assess the need for legislative reform. PROTEJA is evaluating the feasibility of doing so.

After the progress made this quarter, PROTEJA has now given legislative advice on anti-TIP reforms in over half of the states in Mexico.

#### *Activity in States with Approved Anti-TIP Legislation*

In order to ensure effective implementation in those states where anti-TIP legislation has been approved (**Chihuahua, Guerrero, Mexico, Zacatecas, Sonora**, and now **Morelos**), PROTEJA continues to provide training and educational seminars to government staff and civil society. This quarter, the following activities took place:

- In **Chihuahua**, PROTEJA presented a seminar to judges and magistrates on the new anti-TIP laws approved in Chihuahua in 2007.
- In **Sonora**, PROTEJA participated in a bi-national forum entitled "TIP: Realities, Perspectives, and Challenges." The program was presented in conjunction with the Congress and the National Commission on Human Rights to introduce the new Sonoran and federal anti-TIP laws and facilitate the formation of networks and task forces to address the issue. More than 400 individuals participated.

### ***International Cooperation and Coordination for the Effective Implementation of the Federal anti-TIP Legislation***

In order to coordinate resources for the effective implementation of the federal anti-TIP legislation, PROTEJA held a number of meetings with the U.S. Department of Justice and Mexican government agencies that are involved in the struggle to combat TIP. PROTEJA assisted the U.S. Department of Justice in its efforts to offer training to their Mexican counterparts. In addition, PROTEJA held several meetings with the Legislative Assembly of the Federal District, the Special Prosecutor for Crimes of Violence Against Women and Trafficking, the Justice Commission, and the National Commission on Human Rights to coordinate more international cooperation.

The forum held in Sonora (mentioned above) was also a tool for promoting effective cooperation with the United States in promoting both countries' anti-TIP efforts.

*(Please refer to Table 2 in the Annex for a list of meetings and events that PROTEJA attended or organized as part of its effort to effectively implement the new federal anti-TIP legislation.)*

### ***Comparative Analysis and Legislative Manual***

PROTEJA completed its work analyzing the criminal codes of all 32 Mexican states with respect to TIP. This comparative analysis provides an overview of existing state laws that penalize TIP. Its goal is to identify the Mexican states that have classified TIP as a crime and to determine if they are compliant with the international legislative instruments that govern criminal prosecution of the crime. It will help PROTEJA identify which states are in most need of immediate reform, and will serve as a guide for other organizations working on the same issue. PROTEJA is working on this project in conjunction with the National Commission on Human Rights, who is writing other portions of the project. When the National Commission on Human Rights completes its sections, the documents will be integrated and the Manual will undergo a stylistic review. PROTEJA expects the entire project to be completed next quarter.

The Legislative Manual that PROTEJA is writing with UNICEF will set forth PROTEJA's legislative strategy for pursuing anti-TIP reforms. It will assist both PROTEJA and any other organization or group that shares its goals. Having a strategy written and available to others will help ensure that uniform and effective reforms are sought. The Manual is 70% complete and is currently undergoing technical and content review. Next, it will undergo a stylistic review that should be complete next quarter.

*(Please refer to Table 3 in the Annex for a list of meetings that PROTEJA attended or organized as part of its TIP legislative assistance component.)*

# **STRENGTHENING LOCAL SHELTERS TO OFFER GREATER SERVICES**

## ***Introduction:***

The third component of PROTEJA's program has involved working directly with local shelters.

PROTEJA carried out a survey at the end of 2006 that revealed that no shelters in Mexico had service models that considered the causes and consequences of TIP. A few shelters offered services to TIP victims, but they did not take into consideration TIP victims' special circumstances and needs (psychological, legal, and otherwise) and treated them in the same manner as their general target population. In addition, most shelters did not track the number and characteristics of the TIP victims they served. This survey revealed the need to professionalize and standardize the provision of services to TIP victims in Mexico.

Working towards this goal, in May 2007, PROTEJA selected four shelters to receive financial and technical support for up to one year. This program concluded May 15, 2008. The shelters were chosen based on their solid track record of service provision to victims of crime and violence in Mexico. With PROTEJA's assistance, the shelters have attempted to optimize their limited resources and cooperate with other organizations to provide comprehensive services to victims, including legal, social, educational, and mental health services. The four shelters that PROTEJA supported through its sub-grants program were:

- Centro de Atención a la Mujer CIAM Cancún, A.C. (Cancún, Quintana Roo)
- Fundación Casa Alianza, I.A.P. (México City)
- Casa de las Mercedes, I.A.P. (México City)
- Alternativas Pacíficas, A.C. (Monterrey, Nuevo Leon)

PROTEJA's strategy to update the shelters' service models to address TIP victims' specific needs included the provision of financial and technical assistance through coordinated meetings, formal training, and one-on-one consultations. The staff of the shelters attended regular meetings to network and discuss challenges in service provision, received support with specific cases, and discussed shortcomings of the established referral mechanisms.

At each of the shelters, PROTEJA conducted training workshops throughout the year on basic TIP concepts, the application of international instruments to prosecute and penalize TIP and protect TIP victims, the national and state level judicial framework to prosecute TIP, and the tools available to provide assistance and protection to victims. Participants included psychologists, nurses, lawyers, and social workers from each shelter. In addition to training the staff of the shelters directly, PROTEJA worked to develop materials to

enable the staff to educate their communities about TIP and methods to detect and prevent it.

PROTEJA also assisted with the launch of criminal prosecutions for TIP violations on behalf of the shelters. PROTEJA has been able to offer legal advice to help trafficking victims in the shelters navigate the judicial process. In all cases, PROTEJA works to assist the shelters' efforts to coordinate with other relevant institutions, such as the Office of the Attorney General.

Finally, PROTEJA worked with the shelters at an administrative level. They advised them on better financial management and methods to maximize their resources.

PROTEJA expects that the four selected shelters will become leaders in the provision of services to TIP victims in the country, and that they will help to train other shelters so that services for TIP victims become available throughout Mexico. This is already becoming a reality. As federal standards for attention to TIP victims are being developed pursuant to the new anti-TIP law, the federal Inter-Agency Commission is using Casa Alianza as the model for victim treatment.

### ***April 1, 2008 – June 30, 2008:***

As planned, on March 3, 2008, PROTEJA concluded its sub-grants program to the four shelters, and the program officially ended on May 15, 2008. Each of the shelters successfully completed all of the initially agreed-upon requirements of the program and have reported them accordingly.

This quarter, the four shelters received and assisted 27 victims, the majority of whom had been exploited sexually or for labor. Most were minors. All of the victims received specialized services, including medical, psychological, social and legal help. As always, the goal is to assist the victims through a process where they can ultimately regain control over their lives.

As evidence that PROTEJA's work with the shelters is being adopted by others across Mexico, in total there were 403 reported cases of TIP victims who received specialized services this quarter. These services included 2,300 medical services; 1,014 social protection services; 800 mental health services; and 523 instances of legal advice and assistance (of which 17 victims brought formal legal action against their traffickers).<sup>4</sup>

PROTEJA continues to reinforce the work it has done with the shelters to ensure it remains sustainable. This quarter, PROTEJA offered training sessions to 33 representatives of the four shelters on basic TIP concepts, the current state and federal laws, post traumatic stress, detection and identification of victims of TIP, direct assistance, and the framework for proper intervention.

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<sup>4</sup> It is important to note that the federal anti-TIP law has only been in place since November 2007. Since that time, there have been eight criminal prosecutions and two sentences have been handed down.

PROTEJA also offered a course on “Transformation of Conflict, Restorative Justice, and TIP” to staff of 20 different organizations and shelters. The Director General of the National Network of Shelters participated.

This quarter, PROTEJA completed the video on trafficking it is producing. The National Migration Institute has requested the use of this video both for its personnel and as a regular component of its course on migration.

PROTEJA also held meetings this quarter with the Camino a Casa Foundation to discuss the possibility developing a call center for victims of trafficking. Camino a Casa is in the process of writing a formal proposal for the call center.

Finally, the Manual of Services for Victims of TIP that PROTEJA is developing is 70% complete. The third and final chapter is being written next quarter, and it will also receive a technical and stylistic review.

It is also important to note that as a result of PROTEJA’s assistance, the personnel of the shelters have demonstrated a deep understanding of the issues facing TIP victims and are now educating others who can impact the problem. In fact, this quarter, these staff have educated and trained 27 government representatives regarding TIP and have participated in 26 activities in civil society where they have discussed TIP. While the official program for financial and technical assistance terminated in May, the shelters have remained in close communication with PROTEJA. The staff members have demonstrated such a level of competence and professionalism that PROTEJA is confident that the progress made with the four shelters will not only continue, but that it will be replicated in other shelters across Mexico.

*(Please refer to Table 4 in the Annex for a list of meetings and events that PROTEJA attended or organized as part of its effort to strengthen local shelters and services.)*

## **ANTI-TIP NETWORKS AND TASK FORCES**

### ***Introduction:***

Because TIP often involves numerous and distinct criminal activities and men, women, and children are victims, addressing TIP requires a multi-faceted approach undertaken by multiple actors from a variety of disciplines. As a result, the formation of diverse task forces and networks at the local, state, and federal levels is crucial to effectively combat TIP and assist its victims.

PROTEJA is promoting the creation of local-level TIP networks and task forces tailored to meet local needs and resources. It identifies potential members who might work well together and then unites them in workshops, meetings, and forums to collaborate. PROTEJA also provides technical assistance so that the members can effectively outline their collaboration, develop a work plan, and develop formalized agreements that will

promote communication, coordination, and access to resources. PROTEJA's work developing these networks and task forces is one of the most important components of its effort to create a sustainable infrastructure to combat TIP.

When creating a task force or network, PROTEJA must consider including all service providers that may cater to TIP victims (e.g. migrant shelters, abused women and children shelters, domestic violence day shelters, outreach services, outreach to street children services, mainstream human rights organizations, workers rights organizations, HIV/AIDS service providers, and law enforcement.). Depending on the circumstances, the best arrangement may be a task force (shorter-term collaborations with specific goals) or an anti-TIP network (longer-term collaborations with more general goals, such as raising awareness and promoting societal change).

An important strategy that PROTEJA is pursuing is the signing of Memorandums of Understanding (MOUs) with state governments. Last quarter, PROTEJA signed MOUs with the governments of three states: Morelos, Nayarit, and Quintana Roo. In each state, PROTEJA made a presentation on TIP and how future task forces would be developed and implemented. With these agreements now in place, PROTEJA is able to move forward with its efforts to officially coordinate the numerous government agencies and their efforts to combat TIP.

PROTEJA is also working directly as a member of the new federal level task force developed pursuant to the new federal anti-TIP law.

### ***April 1, 2008 – June 30, 2008:***

PROTEJA's effort to create and support anti-TIP networks and task forces this quarter centered on working with the new federal task force and the continued training of other task force organizations.

This quarter, PROTEJA worked closely with the new federal task force that was formed pursuant to the federal anti-TIP law passed in November 2007.<sup>5</sup> The members of the Task Force include representatives from the following:

- Three representatives from the Office of the Attorney General (one from the Center for Analysis and Information to Combat Crime [CENAPI] and two from the Office of the Specialized Attorney General for Crimes Against Women and Trafficking [FEVIMTRA]);
- the National Migration Institute (INM);
- the United States Immigration and Customs Enforcement;

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<sup>5</sup> The new federal law requires the establishment of an Inter-Agency Commission "to coordinate the actions of its members on this subject in drafting and implementing the National Program to Prevent and Punish Trafficking in Persons." The Commission is required to include a broad range of government institutions. In addition, the law mandates inclusion, in an advisory capacity, of autonomous public agencies, civil society organizations, and academics. PROTEJA has worked to become a key advisor to the Commission.

- the Daywalka Foundation, Mexico; and
- USAID, represented by PROTEJA.

The task force is developing strategies for coordination and for the successful prosecution of TIP and assistance to its victims. They will work to incorporate these strategies into the public policies of organizations whose work is relevant to the prosecution of TIP and the care of its victims.

To strengthen the knowledge and experience of the task force, PROTEJA organized a study tour for the Special Prosecutor for Violence Against Women and Trafficking (FEVIMTRA) to a shelter in New Mexico, U.S. She was able to absorb best practices by learning about the successful experiences of that shelter.

This quarter, the task force began investigating five trafficking cases that involve more than fifty victims. Through its work on specific cases, the task force is developing policies to work in a coordinated manner on future cases, so that the cases are prosecuted effectively and the victims receive the attention they need.

In addition, as a result of PROTEJA's coordination with other actors at the federal level it was able to coordinate effective assistance to 35 victims involved in three other cases. The victims received assistance appropriate to their needs, and the investigations of the traffickers are being conducted in a manner that will be more likely to result in successful prosecution. In the past, the lack of coordination among the shelters and the various actors in law enforcement impeded the successful prosecution of traffickers.

In other efforts to promote cooperation, PROTEJA signed two collaboration agreements. The first was with the National Commission on Human Rights on April 29, 2008 in Mexico City. This agreement sets forth protocols for the investigation, analysis, discussion, and exchange of information relating to migration, human rights, and TIP. The second agreement was with the Revolutionary Confederation of Workers and Farmers (CROC), signed in Mexico City on June 12, 2008. The objective of this agreement is to promote programs regarding prevention of TIP and to foster an environment of cooperation.

PROTEJA also organized a number of seminars and workshops this quarter for some of the local and state task forces that have formed over the past year. For instance, PROTEJA signed a Memorandum of Understanding with the state of Guerrero that called for the formation of an Inter-institutional Committee for Attention to TIP Victims. As a result, PROTEJA offered an intensive seminar on TIP to the Committee. The seminar was directed to 45 people representing 30 different organizations from both government and civil society. The seminar was successful not only for the knowledge it imparted to the participants, but because of the resulting dialogue that was opened among various branches of law enforcement, civil society, and religious organizations. As is often the case, many of these organizations are duplicating the work of the others and resources are either being wasted or ignored. PROTEJA will work to continue the coordination of these organizations to improve efficiency.

Finally, during the quarter PROTEJA held 45 meetings with a broad range of governmental and non-governmental organizations. These meetings serve to encourage task force participation and the coordination of resources among the various entities that all serve to combat TIP in some capacity.

*(Please refer to Table 5 in the Annex for a list of meetings and events that PROTEJA attended or organized as part of its effort to support the formation of networks, task forces and other types of collaboration.)*

## CONCLUSION

This quarter, PROTEJA saw significant advances in its work to combat TIP in Mexico and assist its victims. A few events of the quarter stand out and foreshadow the sustainability of PROTEJA's work.

As public awareness and education remain cornerstones of PROTEJA's efforts to combat TIP, the launching of [www.proteja.com.mx](http://www.proteja.com.mx) was an historical event that will serve the community in countless ways, from assisting potential victims in avoiding the traps of TIP to helping those that provide assistance to victims coordinate their efforts so that more resources are available to help others.

This quarter, PROTEJA met another important goal set out at the beginning of the program for its legislative activities: Morelos became the sixth state to adopt comprehensive anti-TIP reforms, and now PROTEJA has worked with more than half of the states in Mexico to pursue reforms.

The quarter saw the end of the program for direct financial and technical assistance to four shelters. It appears that the work with the shelters has been a success and many of the programs and processes for TIP victims are already being used by other shelters.

Finally, as an official representative of the federal task force formed pursuant to the new federal anti-TIP law, PROTEJA is firmly placed to help develop effective public policies that will have enduring effects on Mexico's efforts to combat TIP and assist its victims.

PROTEJA will continue the progress it has seen this quarter to make the advances ever more entrenched in Mexico's public policy and in its society.

**Programa de Apoyo a Víctimas de Trata de Personas en México (PROTEJA)**

## **G-TIP REPORT**

**Victim Identification and Referral Protocols: Tools and Techniques for Detecting,  
Identifying and Referring Procedures of Victims of Trafficking in Persons in  
Mexico**

*July 2008*

## ***G-TIP Report***

### **Introduction**

The following report summarizes PROTEJA's activities regarding "Victim Identification and Referral Protocols: Tools and Techniques for Detecting, Identifying, and Referring Victims of Trafficking in Persons (TIP) in Mexico." These activities were carried out pursuant to PROTEJA's expanded Scope of Work and are reported here separately.

In 2007, PROTEJA held eight training sessions on the subject. In 2008, PROTEJA has made plans for four regional workshops that are to be held in Chiapas, the Federal District, Baja California, and Oaxaca in the next quarter.

### **2007 Activities**

One of PROTEJA's most important activities in 2007 was holding eight workshops on the conceptual and judicial framework needed to facilitate the detection and identification of victims of TIP in Mexico. The eight workshops were developed in conjunction with the National Migration Institute (INM). Together, the two organizations held the eight events in Mexico City on October 15-26, 2007.

These events were targeted to committees and inter-institutional groups organized by the INM, the federal Secretary of Public Security, the Attorney General, and the National Commission on Human Rights. In addition, nongovernmental organizations involved in the prevention and detection of TIP participated heavily. The overall goal of the workshops was for the participants to understand anti-TIP theory and practices, and how they fit into the national and judicial legal framework. At the same time, the events offered the opportunity for those who specialize in the prevention and detection of TIP to share their knowledge and experience. Each of the workshops addressed 35-40 participants and was held over 1-2 days. The methodology used was a mixture of short presentations, group discussions, group exercises, and case studies. PROTEJA contracted Dr. Lourdes Barboza, an expert in TIP from Paraguay, to facilitate the events. She has co-authored a manual on TIP and has developed a series of courses, workshops, and conferences on the subject.

The workshops had three specific objectives. The first objective was for the participants to gain a broad understanding of how TIP occurs. The second objective was to teach the participants the tools for the detection and identification of victims of TIP, with a global perspective. The third objective was for the participants to learn how to adapt the tools and methodologies presented in the workshop to their particular circumstances.

### **March – June 2008 Activities and Progress**

This quarter, PROTEJA planned the four workshops to be held in 2008. PROTEJA began the process by holding a number of meetings with leaders in combating TIP at the federal

level to vet the proposed workshop content, and to obtain concrete commitments from the National Commission for Human Rights (CNDH) for participation and assistance with the development of the programs. CNDH demonstrated great interest in supporting the events, and offered the use of their organizational structure to assist PROTEJA in developing the workshops. CNDH also acted as a liaison to facilitate meetings with other non-governmental organizations leading anti-TIP efforts in Mexico.

The largest challenge in developing the workshops has been finding qualified Mexican experts in TIP. Mexico’s experience in addressing TIP is relatively short, with its first anti-TIP laws only enacted in November 2007. As a result, Mexico has few experts and those it does have possess little experience. Therefore, PROTEJA has searched for foreign experts whose skill set will add value to the workshops, and has identified ten experts with vast knowledge and expertise in TIP from Latin America, Spain, and India.

PROTEJA also contacted the Mexico and the Central America Anti-Human Trafficking Project of the United Nations Office of Developing Countries. It has agreed to participate in the workshops.

In Tijuana, Baja California, the site of one of the workshops, PROTEJA and CNDH met with representatives from government and non-governmental organizations involved in the effort to combat TIP to solicit their support of and participation in the workshop.

Upon the recommendation of the Office of the Attorney General, PROTEJA is designing the workshops to be regional in scope. Thus, they will bring together representatives and participants, both governmental and non-governmental, from the surrounding region, rather than only from the state where the workshop is being held. This will serve to facilitate the formation and coordination of specialized working groups, and it is the first formal attempt to coordinate anti-TIP efforts on a regional level. The regional groups will be organized as follows:

<b>Location of Event</b>	<b>Participating States</b>	<b>Participating Institutions</b>
Tijuana, Baja California Norte	Sonora, Chihuahua Baja California Sur Coahuila Nuevo León Tamaulipas	Secretary of Public Security, Federal Office of the Attorney General, National Migration Institute, National Commission on Human Rights, non-governmental organizations
Tapachula, Chiapas	Quintana Roo Campeche Yucatán Tabasco	Secretary of Public Security, Federal Office of the Attorney General, National Migration Institute, National Commission on Human Rights, non-governmental organizations

México, Federal District	Morelos State of México Querétaro Hidalgo Tlaxala	Secretary of Public Security, Federal Office of the Attorney General, National Migration Institute, National Commission on Human Rights, non-governmental organizations
Ixtepec, Oaxaca	Veracruz Puebla Guerrero Michoacán	Secretary of Public Security, Federal Office of the Attorney General, National Migration Institute, National Commission on Human Rights, non-governmental organizations

PROTEJA has been conducting a series of promotional efforts for the workshops by meeting with various leaders in the regions where the workshops will be held. PROTEJA staff met with numerous local representatives in each region to identify participants for the workshops.

PROTEJA also has held a series of meetings with the Office of the Attorney General to review the proposed agenda for the workshops. The working agenda has been amended numerous times to reflect the positions and needs of those prosecuting the traffickers. It also has been decided that the Attorney General will preside at the opening of each of the workshops. The Office of the Attorney General will likely direct future anti-TIP efforts being conducted at a regional level.

In all of the meetings and efforts to organize the workshops, PROTEJA’s previous work in the states with their legislatures and civil society has served to open doors for assistance and participation. PROTEJA’s work as a facilitator of coordination is clearly recognized among a broad range of government and non-governmental entities.

*(Please refer to Table 6 in the Annex for a list of meetings and events that PROTEJA attended or organized as part of its effort to develop the workshops on Victim Identification and Detection of TIP.)*

### **Current Status**

The agendas for each of the workshops now are final and the speakers have been confirmed. The following organizations are on the programs:

- The **National Commission on Human Rights** will focus on detection and identification from the viewpoint of protecting and defending the human rights of victims;

- The **Office of the Attorney General** will discuss ensuring access to justice for victims and improving prosecution of traffickers;
- The **National Migration Institute** will discuss their work as migratory agents and the laws they utilize;
- The **Secretary of Public Security** will focus on prevention and assistance; and
- The **United Nations Office of Developing Countries- Mexico and Central America Anti-Human Trafficking Project** will focus on the protection of witnesses in trafficking cases.

Finally, the workshops will take place between August 29 and September 13, 2008.

*(Please see G-TIP Report Attachment for the General Program for the planned workshops)*

## **G-TIP REPORT ATTACHMENT**

### **Agenda of Workshops on the Detection and Identification of Victims of Trafficking in Persons in Mexico (to be held between August 29 and September 13, 2008)**

**Dates:**

**Office of the Attorney General**

August 29- September 12

México, Distrito Federal	(August 29 – September 2)
Tijuana, Baja California	(September 3- 5)
Tapachula, Chiapas	(September 10-12)

**National Commission on Human Rights**

September 2-13

Tijuana, Baja California	(September 2-4)
Ixtepec, Oaxaca	(September 5-9)
Tapachula, Chiapas	(September 9-11)
México, Distrito Federal	(September 12-13)

**Number of Participants:**

Maximum 50 participants per workshop

**GENERAL PROGRAM:**

**Day One**

**UNIT I. BASIC CONCEPTS AND THE NATIONAL AND INTERNATIONAL  
JUDICIAL FRAMEWORK**

**Objective:** To understand the basic causes, characteristics, and classification of Trafficking in Persons (TIP) and the new themes that have emerged as a consequence of the current leading practices in the area

**Duration:** 4:00 hours

**Speakers:** Yuriria Álvarez

Porfirio López  
Sadot Sánchez Carreño

10:00 – 11:00	Fundamental theories and methodologies
11:00 – 12:00	Trafficking in persons concept
12:00 – 12:30	Universal System for the Protection of Human Rights
12:30 – 13:30	Federal law against trafficking in persons, federal criminal code and state criminal codes
13:30 – 14:00	Panel discussion

## **UNIT II. CRIMINAL PROCEDURE AND INTEGRAL PROTECTION**

**Objective:** To teach the basic elements that justify and guide the criminal justice proceedings for TIP to the criminal justice system employees who are attempting to prosecute offenders.

**Duration:** 4:00 hours

15:00 – 16:30	The traditional criminal justice system and the new system of justice with respect to TIP
16:30 – 17:00	Criminalization of TIP (criminal class, subjects of the crime, the aim of conduct of TIP, the previous judicial framework, increased severity of punishment)
17:00 – 17:30	Responsibility of persons involved in the legal system
17:30 – 18:30	Elements for attribution to the crime of TIP
18:30 – 19:00	Experiences with prosecuting TIP

### **Day Two**

## **UNIT III. FRAMEWORK FOR THE DETECTION AND IDENTIFICATION OF VICTIMS OF TIP**

**Objective:** Strengthen the abilities of the government to detect and identify probable victims of TIP in Mexico, using existing legal tools and collaboration to support the process

**Duration:** 6:00 hours

**Speaker:** Dr. PM Nair

10:00 – 11:30	Detection and the necessary steps for implementation
11:30 – 13:00	Signs of the likelihood of TIP

- 13:00 – 14:00      *Modus operandi* of traffickers
- 15:00 – 15:30      Interview with a victim
- 15:30 – 16:00      Panel discussion

#### **UNIT IV. ASSISTANCE AND PROTECTION FOR VICTIMS OF TIP**

**Objective:** Strengthen the capabilities of governmental institutions with respect to assistance to and protection of victims of TIP, and identify the existing gaps. Promote a better degree of cooperation among those agents involved in the identification and detection of TIP, assistance to its victims, and the prosecution of TIP

**Duration:** 2:00 hours

**Speaker:** David Castañeda

- 16:00 – 17:00      Guide for an intervention of a victim of TIP
- 17:00 – 18:15      Emergency assistance
- 18:15 – 18:45      Assistance and protection of victims through the formation of task forces
- 18:45 – 19:00      Panel discussion

#### **Day Three**

#### **UNIT V. ASSISTANCE, PROTECTION, AND SECURITY FOR VICTIMS OF TIP**

**Objective:** To provide a better understanding of the importance of assistance, protection, and security to victims of TIP, using international models and current methods to evaluate risk and necessary levels of confidentiality, including the importance of international cooperation in the area of witness protection

**Duration:** 8:00 hours

**Speakers:** Nilda María Turria Ferrerira (Brasil)  
Eduardo Enrique Bolados Ampuero (Chile)  
Jenny Y. Fonseca Benavides (Colombia)

- 10:00 – 11:00      Differences between assistance, protection, and security – United Nations presentation
- 11:00 – 13:30      Models of Assistance to Witnesses: Chile, Colombia, and Brazil
- 13:30 – 14:00      Discussion panel
- 15:00 – 16:30      Witness protection

16:30 – 17:30	Admissibility of evidence: presentations from Chile and Brazil
17:30 – 18:30	Role of international cooperation in the relocation of witnesses – United Nations presentation
18:30 – 19:00	Discussion panel

**TABLE 1 – PROTEJA TIP ACTIVITIES: PUBLIC AWARENESS COMPONENT**

<b>Date</b>	<b>Participants/Organization</b>	<b>Theme/Activity</b>	<b>State</b>
04/4-5/08	Magistrates and Judges of the Chihuahuan judicial branch	Training on TIP and the new anti-TIP legislation	Chihuahua
04/10-11/08	National Institute of Women (INAMUJ)	Training of emergency line personnel on TIP	Federal District
04/16/08	Government representatives, non-governmental organizations, academics and students	Forum on federal anti-TIP legislation	Sinaloa
04/18/08	National Migration Institute	Workshop on basic aspects regarding attention to victims of TIP	Nuevo León
04/21/08	National Migration Institute	Workshop on basic aspects regarding attention to victims of TIP	Jalisco
04/22/08	Agents, migratory officials, and personnel of the National Migration Institute	Workshop on the basic aspects of TIP and recent legislation	Jalisco
04/23-25/08	Office of the Attorney General and Office of the Development of Family (DIF)	International forum on sexual violence	Chihuahua
04/28/08	National Migration Institute, Secretary of Health, state Office of the Development of Family, Jalisco Commission on Human Rights	Workshop on the basic aspects of TIP and recent legislation	Jalisco
04/30/08	Personnel of the Secretary of Foreign Relations, Puebla.	Workshop on TIP	Puebla
05/09/08	National Migration Institute, State Commission on Human Rights, Secretary of Health, Office of the Attorney General	Workshop on the basic aspects of TIP for an inter-institutional group	Guanajuato

<b>Date</b>	<b>Participants/Organization</b>	<b>Theme/Activity</b>	<b>State</b>
05/12-13/08	National Migration Institute, State Commission on Human Rights, Secretary of Health, Office of the Attorney General	Workshop on the Basic aspects of TIP and recent anti-TIP legislation for an inter-institutional group	Guerrero
05/16/08	Personnel of the National Commission on Human Rights	Participation by PROTEJA in group discussing TIP	Baja California
05/20/08	Attorney General for Crimes Against Women and Trafficking	Workshop on PROTEJA's work and TIP	Federal District
05/22/08	Officials and Migratory Agents of the National Migration Institute	Workshop on the basic aspects of TIP and recent anti-TIP legislation for an inter-institutional group	Federal District
05/23/08	National Migration Institute, State Commission on Human Rights, Secretary of Health, Office of the Attorney General	Workshop on the basic aspects of TIP and recent anti-TIP legislation for an inter-institutional group	Veracruz
05/23/08	National Migration Institute, State Commission on Human Rights, Secretary of Health, Secretary of Education, Office of the Attorney General	Workshop on the basic aspects of TIP and recent anti-TIP legislation for an inter-institutional group	Tlaxcala
05/23-24/08	Movilidad Humana	Training workshop on the basic aspects of TIP	Jalisco
05/30/08	Officials and migratory agents of the National Migration Institute and airport migratory officials	Workshop on the basic aspects of TIP and recent anti-TIP legislation for an inter-institutional group	Federal District
06/02/08	National Migration Institute, State Commission on Human Rights, Secretary of Health, Office of the Attorney General	Workshop on the basic aspects of TIP and recent anti-TIP legislation for an inter-institutional group	Durango

<b>Date</b>	<b>Participants/Organization</b>	<b>Theme/Activity</b>	<b>State</b>
06/04/08	National Migration Institute, Prosecutor for Human Rights, Secretary of Health, Secretary of Foreign Relations, Office of the Attorney General	Workshop on the basic aspects of TIP and recent anti-TIP legislation for an inter-institutional group	Aguascalientes
06/09/08	National Migration Institute, Secretary of Health, Secretary of Education	Workshop on the basic aspects of TIP and recent anti-TIP legislation for an inter-institutional group	San Luis Potosí
06/16/08	National Migration Institute, State Commission on Human Rights, Secretary of Health, Secretary of Education, Office of the Attorney General, Secretary of Tourism	Workshop on the basic aspects of TIP and recent anti-TIP legislation for an inter-institutional group	Tabasco
06/18/08	National Institute of Women	Course on victims of TIP and addiction	Federal District
06/20/08	National Migration Institute, Secretary of Health, Secretary of Education, Office of the Attorney General, Secretary of Tourism	Workshop on the basic aspects of TIP and recent anti-TIP legislation for an inter-institutional group	Coahuila
06/25-26/08	Sonoran Congress, Special Prosecutor for Violence Against Women and Trafficking, Assistant Attorney General for Organized Crime (SIEDO), National Commission on Human Rights	Bi-national Forum on realities of TIP and the challenges it poses	Sonora
06/27/08	Personnel of the Office of the Special Prosecutor for Violence Against Women and Trafficking	Workshop regarding attention to victims of TIP by the San Francisco Sheriff's Department Survivor Restoration Director	Federal District

**TABLE 2 – PROTEJA TIP ACTIVITIES: THE EFFECTIVE IMPLEMENTATION OF APPROVED ANTI-TIP LEGISLATION**

<b>Date</b>	<b>Participants /Organization</b>	<b>Theme/Activity</b>	<b>State</b>
04/09/08	Legislative Assembly of the Federal District	Working meeting with the Legislative assembly of the Federal District	Federal District
04/21/08	Justice Commission	Working meeting to coordinate with the President of the Justice Commission	Federal District
04/30/08	Special Prosecutor for Crimes Against Women and Trafficking (FEVIMTRA)	Working meeting with the Special Prosecutor for Crimes Against Women and Trafficking (FEVIMTRA)	Federal District
05/06/08	National Commission on Human Rights	Working meeting and inter-institutional coordination	Federal District
05/14/08	State Congress of Sonora	Working meeting	Federal District
06/17/08	U.S. Department of Justice and Mexican Office of Attorney General staff	Discussion of Mexican legislation and its application	Federal District
06/19/08	U.S. Department of Justice	Working meeting with U.S. Department of Justice Representative	Federal District

**TABLE 3 – PROTEJA TIP ACTIVITIES: LEGISLATIVE TECHNICAL ASSISTANCE COMPONENT**

<b>Date</b>	<b>Participants /Organization</b>	<b>Theme/ Activity</b>	<b>State</b>
04/4-5/08	Magistrates and Judges of the Chihuahuan judicial branch	Training on TIP and the new anti-TIP legislation	Chihuahua
04/08/08	Congress of Queretaro	Meeting with representatives of the Partido Acción Nacional (PAN)	Querétaro
04/14-16 /08	Congress of Queretaro	Development of legislative analysis and proposed reforms	Federal District
04/18/08	Congress of Nuevo Leon	Meeting with congressional advisors	Nuevo León
04/28/08	Congress of Queretaro	Meeting with representatives of the Partido Acción Nacional (PAN)	Querétaro
05/06/08	National Commission on Human Rights	Working meeting regarding the comparative analysis of anti-TIP legislation	Federal District
05/06/08	National Commission on Human Rights	Working meeting regarding the comparative analysis of anti-TIP legislation	Federal District
05/19-21 /08	National Migration Institute, Committee Against TIP	Legislative analysis and proposed anti-TIP reform initiative for Nayarit	Federal District
05/22/08	National Migration Institute, Committee Against TIP, Nayarit Delegation	Meeting with Committee leaders to offer the analysis and proposed penal code reforms for Nayarit	Nayarit
05/28/08	National Commission on Human Rights	Working meeting regarding the comparative analysis of anti-TIP legislation	Federal District
06/02/08	Congress of Morelos and Coordinator of the Governor's Advisors	Amendments to the anti-TIP reform initiative of Morelos requested by the Governor's advisors and telephone conference with representatives	Federal District
06/05/08	Governor of Morelos Advisors	Telephone conference regarding the proposed anti-TIP reforms	Federal District
06/06/08	Congress of Morelos	Attended the approval of the anti-TIP initiative PROTEJA drafted and supported	Morelos

Date	Participants /Organization	Theme/ Activity	State
06/10/08	Congress, State Attorney General, Office of the Development of Family, state Institute of Women, and the Prosecutor for Minors and Family	Workshop on TIP, current legislative analysis, and proposed anti-TIP reforms, meeting with the President of the Congress and the President of the state Institute of Women	Baja California
06/16-18 /08	Congress of Yucatan	Development of legislative analysis and proposed anti-TIP reforms for the Yucatan	Federal District

**TABLE 4 – PROTEJA TIP MEETINGS: SHELTER CAPACITY BUILDING COMPONENT**

<b>Date</b>	<b>Participants /Organization</b>	<b>Theme/ Activity</b>	<b>State</b>
04/04/08	Centro Integral de Atención a las Mujeres	Deliver brochures	Quintana Roo
04/07/08	Alternativas Pacificas	Deliver brochures	Nuevo León
08/08/08	Casa de las Mercedes	Follow-up meeting with a victim	Federal District
04/22/08	Centro Integral de Atención a las Mujeres	Sent media articles on TIP and follow-up	Quintana Roo, Nuevo León, Distrito Federal
04/23/08	Casa Alianza	Follow-up meeting with a victim	Federal District
04/28/08	Centro Integral de Atención a las Mujeres	Deliver video	Quintana Roo
04/30/08	Casa Alianza	Follow-up meeting with a victim	Federal District
05/30/08	Centro Integral de Atención a las Mujeres	Follow-up on brochures and video	Quintana Roo
05/30/08	Alternativas Pacificas	Follow-up on TIP brochures	Nuevo León
06/05/08	Casa Alianza	Training personnel	Federal District
06/23/08	Centro Integral de Atención a las Mujeres, Alternativas Pacificas, Casa de las Mercedes y Casa Alianza	Follow-up on qualitative report	Quintana Roo, Nuevo León, Federal District
April, May, and June	Centro Integral de Atención a las Mujeres, Alternativas Pacificas, Casa de las Mercedes y Casa Alianza	Sent media articles on TIP and follow-up Sent media articles on TIP and follow-up	Quintana Roo, Nuevo León, Federal District

Date	Participants /Organization	Theme/ Activity	State
06/27/08	Institute of Judicial Investigations; Camino a Casa Foundation; Fray Francisco de Vittoria Center for Human Rights; Infancia Común; Infancia; Casa Alianza; Mexican Academy of Human Rights; Nacional Network of Shelters; Daywalka Foundation; Casa de las Mercedes; International Organization for Migration (IOM); Alternativas Pacíficas; UNESCO Chair	Course on restorative Justice and TIP	Federal District

**TABLE 5 – PROTEJA TIP ACTIVITIES: ANTI-TIP NETWORKS AND TASK FORCES  
COMPONENT: COORDINATION AND TECHNICAL ASSISTANCE**

Date	Participants /Organization	Theme/Activity	State
04/02/08 04/30/08 05/11/08 05/14/08 05/17/08 06/14/08	Office of the Special Prosecutor for Crimes Against Women and Trafficking (FEVIMTRA)	Technical assistance on TIP and trip to New Mexico shelter	Federal
04/02/08 04/30/08 05/11/08 05/14/08 05/17/08	Daywalka México	Joint work to develop a Model of Rescue and Care for Victims of TIP	Federal District
04/02/08 04/30/08	Fundación Casa Sobre la Roca	Development of technical assistance for state governments; Development of care for victims of child sexual exploitation	Federal District
04/02/08 04/30/08 05/11/08 05/14/08 05/17/08	United States International Customs Enforcement (ICE),	Development of task forces and programs for intervention in rescue operations	Federal District
04/02/08 04/30/08 05/01/08 05/14/08 05/17/08	National Migration Institute	Development of a TIP training program	Federal District
04/02/08 04/10/08 04/30/08 05/11/08 05/12/08 05/14/08 05/17/08	Office of the Attorney General and Center for Analysis and Information to Combat Crime (CENAPI)	Technical assistance	Federal
05/12-14 /08	State office of the National Migration Institute	Development of a state training program; Sign Memorandum of Understanding and form Task Force	Guerrero

Date	Participants /Organization	Theme/Activity	State
05/12/08	State Committee for Attention to Victims of Trafficking, San Luis Potosi	Formation of a Task Force	Guerrero
05/23/08	Movilidad Humana	Development of joint strategies	Quintana Roo / Cancún
06/06/08	IOM	Cooperation in care for victims	Federal District
06/16/08	Fundación Infancia, Casa de Mercedes Centro Fray Julián , EDIAC-ECPAT, Centro de Apoyo y Capacitación Empleadas Hogar, Infancia Común, National Network of Shelters, Sin Fronteras, Fundación Daywalka, Network of Childrens' Rights, OIM	Formation of a group of civil society organizations to combat TIP	Federal District
06/20/08	Office of the Attorney General / Assistant Attorney General for Organized Crime (SIEDO)	Technical assistance on TIP	Federal (Federal District)

**TABLE 6: G-TIP REPORT, VICTIM IDENTIFICATION AND REFERRAL PROTOCOLS COMPONENT**

<b>Date</b>	<b>Participants/ Organization</b>	<b>Theme/ Activity</b>	<b>State</b>
02/14/08	Lic. Oliver Bush y Miriam Quiñones, Inter-institutional National Migration Institute	Presentation of the Objectives of Work to Detect and Identify Victims of Trafficking	Federal District
02/22/08	Lic. Sadot Sánchez Carreño y Lic. Saúl Bolaños, National Commission on Human Rights	Presentation of the Objectives of Work to Detect and Identify Victims of Trafficking	Federal District
02/28/08	Professor Lucila Guerra, Office of the Attorney General	Presentation of the Objectives of Work to Detect and Identify Victims of Trafficking	Federal District
03/06/08	Lic. Carmen Rubio, Control Sub-director and Migratory Verification	Presentation of the Objectives of Work to Detect and Identify Victims of Trafficking	Federal District
03/10/08	Lic. Sadot Sánchez y Lic. Saúl Bolaños, National Commission on Human Rights	Presentation and analysis of the content of the themes developed for each event	Federal District
03/25/08	Lic. Oliver Bush Espinosa, Inter-institutional National Migration Institute	Presentation and analysis of the content of the themes developed for each event	Federal District
04/03/08	Lic. Sadot Sánchez y Lic. Saúl Bolaños, National Commission on Human Rights; representatives of diverse non-governmental organizations	Presentation of activities designed for each organization working on TIP	Federal District
04/07/08	Mtra. Mercedes Peláez, of the National Academy of the National Secretary for Public Security	Presentation of the objectives of the work regarding Detection and Identification of Victims of TIP	Federal District

<b>Date</b>	<b>Participants/ Organization</b>	<b>Theme/ Activity</b>	<b>State</b>
04/08/08	Queretaro Legislators and personnel of the Inter-institutional National Migration Institute.	Encourage integral criminal procedural reforms to combat TIP in Querétaro.	Querétaro
04/10/08 04/11/08	National Institute of Women	Education regarding the methodology to teach a workshop on the basic aspects of combating TIP	Federal District
04/16/08	Lic. Juan Manuel Castro, Office of the Attorney General	Presentation of the objectives of the workshop regarding the detection and identification of victims of TIP	Federal District
04/18/08 04/28/08	Felipe de la Torre y Rogelio Quintero, Office of the United Nations	Presentation of the objectives of the model regarding the protection of witnesses of TIP	Federal District
04/18/08	Sadot Sánchez y Saúl Bolaños, National Commission on Human Rights	Work for workshop, Tijuana, B. C.	Federal District
04/21/08 04/22/08 04/23/08	National Commission on Human Rights and the Revolutionary Confederation of Workers and Farmers	Participation in events of the Revolutionary Confederation of Workers and Farmers	Federal District Tijuana, B. C.
04/22/08	María López, Attention to Victims, Office of the Attorney General and Mayté Aguilar, Director General of the Institute of the Woman	Invitation to participate in the workshop	Tijuana, B. C.
04/23/08	Jorge Bedoya and Elsa Jiménez, Binacional Coalition Against TIP and Exploitation, Jesús Merino, Revolutionary Confederation of Workers and Farmers	Invitation to participate in the workshop	Tijuana, B. C.
05/14/08	Felipe de la Torre y Mariana Alegrat, United Nations	Refine the presentation regarding witness protection for victims of TIP	Federal District

Date	Participants/ Organization	Theme/ Activity	State
05/16/08	Sadot Sánchez, Saúl Bolaños, National Commission on Human Rights	Work for Tijuana workshop	Federal District
06/23/08 06/24/08 06/25/08	National Commission on Human Rights and Revolutionary Confederation of Workers and Farmers	Participation in events of the Revolutionary Confederation of Workers and Farmers	Federal District
06/26/08	Maria López, Attention to Victims, Office of the Attorney General and Mayté Aguilar, Director General of the Institute of Women	Invitation to participate in the workshop	Tijuana, B. C.
06/27/08	Jorge Bedoya and Elsa Jiménez, Binacional Coalition Against TIP and Exploitation, Jesús Merino, Revolutionary Confederation of Workers and Farmers	Invitation to participate in the workshop	Tijuana, B. C.