

**AGENCY FOR
INTERNATIONAL
DEVELOPMENT**



**ANNUAL BUDGET SUBMISSION
FY 1981**

**OFFICE of FOOD for PEACE
BUREAU for PRIVATE and DEVELOPMENT COOPERATION**

**DEPARTMENT
OF
STATE**

JUNE, 1979



FY 1981 Annual Budget Submission

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TABLE I - LONG RANGE PLAN BY APPROPRIATION ACCOUNT (\$ Thousands)

Development Assistance	FY 1979 FY 1980		Decision Unit PDC/FFP				PLANNING PERIOD			
	Est.	Est.	FY 1981 REQUEST		Proposed		1982	1983	1984	1985
			Minimum	Current						
Agriculture, Rural Dev. & Nutrition										
Grants	2,931	3,760	3,260	4,136	6,936	8,000	9,000	11,000	13,000	
Loans										
TOTAL DA	2,931	3,760	3,260	4,136	6,936	8,000	9,000	11,000	13,000	

TABLE III - PROJECT OBLIGATIONS BY APPROPRIATION ACCOUNT
 FY 1979 - FY 1981
 (Thousands \$)

APPROPRIATION ACCOUNT/PROJECT NO./TITLE	L/G	DECISION UNIT				
		FY 1979	FY 1980	Minimum	FY 1981	
					Current	AAPL
<u>Program Activities</u>						
<u>Food and Nutrition</u>						
938-0700 - Food for Peace Program Support and Management	G	--	360	360	482	682
938-0701 - Title II Impact	G	--	380	500	500	1,600
904-0006 - Title II Outreach	G	2,430	3,020	2,400	3,154	4,654
904-0005 - FFP Program Support	G	80	--	--	--	--
905-0004 - FFP Workshop	G	65	--	--	--	--
904-0002 - MCH Assessment	G	220	--	--	--	--
904-0001 - Food Storage Seminar	G	136	--	--	--	--
Total Program Funding		2,931	3,760	3,260	4,136	6,936
(Note: Projects 904-0001, 904-0004 and 904-0005 have been consolidated, with some expansion into project 938-0700 described in FY 80 CP as 904-0008)						

EXPLANATORY ANNEX TO TABLE III

Decision Unit PDC/FFP

<u>Project No.</u>	<u>Change(+ or -)</u> <u>(\$000)</u>	<u>Explanation of Change in FY 1980</u> <u>Funding Level</u>
904-0006	-380	Decreased to allow for pilot of new project below.
938-0701	+380	New Project. Not shown in FY 1980 CP.

PROJECT NUMBER	PROJECT TITLE	OBLIGATION DATE		DATE OF NEXT PLANNED NON-ROUTINE EVAL.	CUM. PIPELINE AS OF 9/30/78	FY 1979			FY 1980			FY 1981 PROPOSED OBLIG.	FORWARD FUNDED TO (MO/YR)	FUTURE YEAR OBLIGATIONS		
		G/L	INITIAL			FINAL	OBLIG.	EXPEND.	CUM. PIPELINE	OBLIG.	EXPEND.			CUM. PIPELINE	FY 1982	FY 1983 & BEYOND
904-0001	Food Storage Seminar	G	77	79*	86	136	182	40	-	-	-	-	-	-	-	-
904-0002	Maternal Child Health Assessment	G	77	79	200	220	305	115	-	-	-	-	-	-	-	-
904-0004	Food for Peace Workshop	G	77	79*	53	65	113	15	-	-	-	-	-	-	-	-
904-0005	Title II Program Support	G	77	79*	1	80	81	-	-	-	-	-	-	-	-	-
904-0006	Title II Outreach	G	79	81	219	2,430	2,369	1,649	3,020	2,900	1,769	4,654	-	-	-	-
930-0700	FFP Program Support and Management	G	80	83	-	-	-	-	360	300	60	682	-	850	1,000	-
930-0701	Title II Impact	G	80	83	-	-	-	-	380	310	70	1,600	-	2,750	3,000	-
	TOTAL				559	2,931	3,050	1,819	3,760	3,680	1,899	6,936	-	3,609	4,000	-

*(Note: Projects 904-0001, 904-0004 and 904-0005 have been consolidated, with some expansion into project 930-0700 described in FY 80 CP as 904-0008).

DECISION UNIT - PDC/FFP

DECISION PACKAGE NARRATIVE

DECISION PACKAGE: MINIMUM

This narrative applies only to the A.I.D. Development Assistance funded projects managed by the Office of Food for Peace. Separate narratives will be prepared as a part of the P.L. 480 Annual Budget Submission.

The target group of the \$1.3 billion Food for Peace program is essentially the same as A.I.D.'s--the poor majority in the LDC's. The approved planning levels for P.L. 480 for 1981-85 indicate an upward trend. Even at the higher level the U.S. food aid program will only skim the surface in meeting the needs of the malnourished--currently estimated at 400-500 million people. It is imperative, therefore, to improve the quality and effectiveness of food aid programs through a combination of P.L. 480, A.I.D. and other external assistance.

In FY 1979 the Office of Food for Peace had a small program support budget of about \$2.9 million. We propose a gradual build-up to continue on-going programs and to initiate others. We believe that a modest support budget specifically for P.L. 480 is fully justified by the size of the programs and the strong Congressional interest. In making increasingly effective use of food in the U.S. foreign assistance program the minimum Development Assistance level for P.L. 480 program support includes the activities discussed in the section that follows.

The management of the P.L. 480 program focuses on many elements, including commodity management, evaluation, training and research. The minimum level of \$360,000 for the FFP Program Support Project in FY 1981 will enable the Office of Food for Peace to fund and sponsor at least one food storage and handling seminar aimed at reducing commodity losses and improving the administration of Title II programs. This will make possible continued spinoff of technical information on improved handling and storage techniques and transport monitoring to managers and workers in national and local cereals and food offices, port authorities, and others responsible for handling agricultural commodities in LDC's. It

might also be noted that the "Bellmon Amendment" to P.L. 480 requires assurance that adequate storage facilities are available in recipient countries to prevent the spoilage or waste of commodities. Therefore, storage problems specific to Title I/III as well as Title II must also be addressed through these seminars.

The minimum level although it will not enable us to reach our goal of in-depth review and evaluation of all P.L. 480 Title II programs at least once every five years, will enable partial attainment by examining objectives and resolving problem areas in at least the highest priority FFP programs. The evaluations are essential to the effective management of such a highly complex, many faceted program as P.L. 480 Title II.

This level will also enable us to use the program support budget to strengthen the developmental impact of Title I/III programs. A better effort needs to be made to utilize research relating current programs to future program planning and design in order to improve the overall Title I/III programming process. In addition, workshop activity needs to be directed to support of Title I programs.

Also included in the minimum package are training sessions and workshops which provide a much-needed opportunity for the field and Washington staffs to review current legislation and policy, and discuss initiatives in using food aid more effectively, including integration with country programs.

The Title II Outreach Project, for which \$9.4 million has been approved for FY 1978-1981, provides funds principally to U.S. private voluntary organizations to help meet logistical support costs (internal transportation, storage, and management) to establish or expand feeding programs for needy people in rural areas in Africa and elsewhere in least developed countries which cannot afford to finance such costs. Continuation of this program at the basic \$2.4 million level reached in FY 1979 is essential to enable FFP to uphold commitments to multi-year programs aimed at the neediest populations of those countries suffering the most widespread poverty.

A new project will be initiated in FY 1980 to increase the impact of all major categories of Title II feeding programs. Consistent with the philosophy of Title II

Outreach, it is clear that Title II programs cannot be fully effective in a vacuum. Various resources other than foods are often needed. MCH programs without a nutrition education component, for example, offer little besides dole feeding. In MCH programs, funds are also needed to provide vitamin and mineral supplements, scales and charts as well as nutrition education materials such as filmstrips and simple, illustrated booklets in local languages, to demonstrate the nutrition/health link. Similarly, successful Food for Work programs require, besides commodities, tools and materials. Local governments often lack resources to commit themselves to such projects even where there are serious problems of unemployment or underemployment. Often the voluntary agencies are able to provide the required management and technical skills, but need funds to cover additional costs, such as financing small tools and equipment. Likewise, School Feeding can be an effective vehicle for nutrition education, health services and the imparting of basic agricultural skills.

Our modest minimum request for Project Impact, \$500,000, will enable us to continue the pilot initiative begun in FY 1980 of providing support for the frequently missing ingredients in the above programs which result in lasting developmental impact. These ingredients, while essential to project success, are often deemed too minor to warrant support through the normal mission bilateral programming process.

DECISION PACKAGE: CURRENT

The current level is an extension of the strategy outlined in the minimum package. FFP needs the capability to contract with consultants for analytical studies and recommendations on various food aid problems. The last global assessment of the Title II program was carried out by a consultant firm in 1972 and still forms the basis for Title II program priorities. It is now evident that this study is outdated. Recent Title II program evaluations have indicated a requirement for such a reassessment. The increased funding of \$122,000 for FFP Program Support and Management will enable us to begin a re-evaluation. In addition, funding at this level would make possible one more country specific evaluation.

At the current level we can also expand program support budget for Title I/III activities. P.L. 480 legislation is complex and subject to legislative change for which administrative policies must be evolved. In the field, A.I.D. country and regional missions, voluntary agencies, agricultural attaches and local governments are involved in developing and carrying out food aid programs. In this context, it is essential that FFP be able to provide an opportunity through such means as management workshops and technical conferences to support all of these elements with improved planning and implementation techniques and expertise.

Lastly, the additional funding at this level would provide support for new Title II Outreach programs in at least three LDC areas designated as priority targets for Title II assistance.

DECISION PACKAGE: PROPOSED

Support at the proposed funding level would be consistent with Executive Branch as well as Congressional interest in expanding and increasing the effectiveness of programs to alleviate malnourishment in poor and often remote areas.

Maternal Child Health programs are at present the highest Title II priority. Funding has been provided in the past to the Catholic Relief Services to develop and carry out a pilot project to measure the nutritional impact of Title II MCH programs in three African countries through a growth surveillance system. CRS has already gathered a substantial amount of similar data in other African countries. A preliminary evaluation indicates that the system is effective. At the proposed level the Growth Surveillance System could be made an integral part of the majority of Title II MCH programs worldwide. Project Impact would provide the funding necessary to accomplish this.

The increased funding for Project Impact will also enable us to provide resources on a broader scale to increase the effectiveness of existing Title II MCH, Food for Work and School Feeding projects through small but essential resource increments to reinforce their development impact.

Funding constraints in the last two years have limited the retargeting and expansion of feeding programs which the Title II Outreach project is designed to accomplish. With the additional funds at the proposed level, we would be able to reach an additional ½ million needy people through this project.

Under the concessional sales program--Title I/III of P.L. 480--least 75 percent of food aid must be allocated to countries whose GNP is at or below the IDA poverty criterion. Although the food itself may not go directly to the needy, the self-help measures which are part of every agreement and the use of sales proceeds emphasize the need for policy objectives substantively consistent with the FAA. Food aid is useful in ameliorating LDC problems only if the country needs food that is available under P.L. 480 and can use it in ways which will not constitute a substantial disincentive to production. With the increased funding requested for Program Support, FFP can provide the full degree of assistance required by Missions and LDCs to assure that these major issues and policy concerns are adequately addressed.

Specific problem areas--e.g. the protein gap vs. the calorie gap and the cost/benefit of fortified and blended foods--should also be objectively analyzed as the basis for redirecting food aid programs to keep pace with new developments in the "state of the art".

At this level, the global assessment of Title II programming priorities could be completed during the fiscal year.

TABLE V - FY 1981 PROPOSED PROGRAM RANKING

RANK	DECISION PACKAGES/PROGRAM ACTIVITY DESCRIPTION	TERM/ NEW/ CONT.	LOAN/ GRANT	APPROP. ACGT.	PROGRAM FUNDING (\$000)		WORKFORCE (Number of Positions)	
					INCR	CUM	INCR	CUM
					INCR	CUM	INCR	CUM
	<u>Decision Package Minimum</u>							
1	938-0700 FFP Program Support and Management	C	G	FN	360	360		
**2	904-0006 Title II Outreach	C	G	FN	2,400	2,760		
3	938-0701 Title II Impact	C	G	FN	500	3,260		
	Total Minimum Package and Related Workforce				3,260		*	
	<u>Decision Package Current</u>							
**4	904-0006 Title II Outreach	C	G	FN	754	4,014		
5	938-0700 FFP Program Support and Management	C	G	FN	122	4,136		
	Total Current Package and Related Workforce				876		*	
	<u>Decision Package Proposed</u>							
6	938-0701 Title II Impact	C	G	FN	1,100	5,236		
**7	904-0006 Title II Outreach	C	G	FN	1,500	6,736		
8	938-0700 FFP Program Support and Management	C	G	FN	200	6,936	1	1
	Total Proposed Package and Related Workforce				2,800		1	1

* See note next page.

FOOTNOTE TO TABLE V FFP PROGRAM SUPPORT BUDGET

COMMENTARY ON PERSONNEL AND OPERATING EXPENSES:

Since this overview is related solely to the Program Support Budget and not to the P.L. 480 budget, a commentary on personnel and operating expenses must be limited to that portion of the FFP office operations. Management for these projects has become an additional responsibility for Title II program officers and other direct-hire personnel who are involved principally in management analysis and support of P.L. 480 programs in general. While no full-time positions are at present directed to the programming and management needs of these projects, approximately 1.5 person years are required. The added workload that would be created by project requirements at the proposed level, coupled with the more extensive support of Titles I/III reinforce the need for the additional staffing requested in the proposed level of the Workforce Budget submission.

The projects included in this budget will require TDY assistance from the AID/W staff. Travel funds have been included in Schedule IV of the Workforce and Operating Expense Budget submitted by the Office of Food for Peace.

TABLE X

FY 1981 ANNUAL BUDGET SUBMISSION
PROJECT BUDGETS AND PERCENTAGES OF OBLIGATIONS
TO MEET SPECIAL CONCERNS
(BUDGETS IN THOUSANDS OF DOLLARS)

DECISION UNIT: 904 FOOD FOR PEACE

PROJECT NUMBER AND TITLE: 9040002 MATERNAL CHILD HEALTH ASSESSMENT APPROPRIATION: AGRICULTURE, RURAL DEV. AND NUTRITION

A. BUDGET IN CP: FY 1979 - \$ 220 BUDGET IN ABS: FY 1979 - \$220
 FY 1980 - \$ 0
 FY 1981 - \$

B. OBLIGATIONS TO MEET SPECIAL CONCERNS AS PERCENTAGE OF BUDGET:

ADP ITEM	CONCERN CODE	1979 BUDGET IN CP	1979 BUDGET IN ABS	1980 BUDGET IN CP	1980 BUDGET IN ABS	1981 BUDGET IN ABS
247	PVOU	100%	100%	0%	0%	0%
ADD						
ADD						

1121

938-0700 Management and

PROJECT NUMBER AND TITLE: ~~9040002~~ FOOD FOR PEACE PROGRAM/SUPPORT APPROPRIATION: AGRICULTURE, RURAL DEV. AND NUTRITION

A. BUDGET IN CP: FY 1979 - \$ 80 BUDGET IN ABS: FY 1979 - \$0
 FY 1980 - \$ 0
 FY 1981 - \$360
 FY 1981 - \$682

B. OBLIGATIONS TO MEET SPECIAL CONCERNS AS PERCENTAGE OF BUDGET:

ADP ITEM	CONCERN CODE	1979 BUDGET IN CP	1979 BUDGET IN ABS	1980 BUDGET IN CP	1980 BUDGET IN ABS	1981 BUDGET IN ABS
248	PVOU	100%	0%	0%	60%	60%
ADD						
ADD						

FY 1981 ANNUAL BUDGET SUBMISSION
 PROJECT BUDGETS ARE PERCENTAGES OF OBLIGATIONS
 TO MEET SPECIAL CONCERNS
 (BUDGETS IN THOUSANDS OF DOLLARS)

PROJECT NUMBER AND TITLE: 9040006 TITLE II OUTREACH

APPROPRIATION: AGRICULTURE, RURAL DEV. AND NUTRITION

A. BUDGET IN CP: FY 1979 - \$ 2430 BUDGET IN ABS: FY 1979 - \$ 2,430
 FY 1980 - \$ 3400 FY 1980 - \$ 3,020
 FY 1981 - \$ 4,654

B. OBLIGATIONS TO MEET SPECIAL CONCERNS AS PERCENTAGE OF BUDGET:

ADP ITEM	CONCERN CODE	1979 BUDGET IN CP	1979 BUDGET IN ABS	1980 BUDGET IN CP	1980 BUDGET IN ABS	1981 BUDGET IN ABS
193	PVOU	100%	100%	100%	100%	100%
ADD						
ADD						

Project number and Title - 938-0701 Title II Impact Appropriation: Agriculture, Rural Dev. & Nutrition

A. Budget in CP: 0 Budget in ABS: FY 1980-\$380 FY 1981-\$1600

B. Obligations to meet special Concerns as percentage of Budget

ADP item	CONCERN Code	1979 Budget CP	1980 Budget CP	1981 Budget ABS
--	PVOU	0	0	100%

W O R K F O R C E
A N D
O P E R A T I N G E X P E N S E S

WORKFORCE REQUEST

BUREAU/OFFICE PDC/FFP

(In Workyears of Effort)

<u>POSITION</u>	FY 79 Estimated	FY 80	FY 81 Min*	FY 81 Curr *	FY 81 Proposed
FTE P.	30	33	33	33	38
NON FTE P.	5**	5**	5**	5* *	5
CONSULTANTS	--	--	--	--	--
TPA's/Details from other Agencies	--	--	--	--	--
TOTAL	35**	38**	38**	38**	43

TYPE

ADMIN./PROF.	24**	27**	27**	27**	30
SEC./CLER.	11	11	11	11	13
TOTAL	35**	38* *	38**	38**	43

OVERTIME HOURS***	145.6	62.4	62.4	62.4	41.6
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[Include both paid and compensatory overtime]

*The Office of Food for Peace is currently operating at a minimum workforce level. A reduction of 15 percent would cut the workforce to less than the FY 1979 level--a level which is insufficient for effective program management.

** Includes one temporary part-time position.

*** The reduction of over-time hours is based on the assumption that the positions requested for FY 80 are established. If these positions are not established the overtime hours would increase rather than decrease

WORKFORCE DETAIL

BUREAU/OFFICE PDC/FFP

FY 1981 POSITIONS ADDED

Minimum to Current
Current to Proposed

No. of Positions	General Position Title	Division or Branch	Function*
<u>MINIMUM</u>			
<u>CURRENT</u>			
<u>PROPOSED</u>			
1	Program Operations Asst - GS-5	POD	Computer Terminal Operator
1	Program Operations Asst*- GS-9	Title II	
1	Program Analyst-GS-7	POD	
1	Program Analyst-GS-14	Coord. Office	
1	Program Operations Asst. GS-5	Title I	
1	Clerk Typist-GS-5 PT	Title II	
*	Converted to full-time from temporary part-time.		

Note: * If the position(s) are specified on a Table V Project Ranking, please indicate.

TRAVEL DETAIL

BUREAU/OFFICE PDC/FFP

(Dollars in Thousands)

TYPE OF TRAVEL	FY 79 Estimated		FY 80		FY 81 Min		FY 81 Curr		FY 81 Proposed	
	No. of Trips	Amount	No. of Trips	Amount	No. of Trips	Amount	No. of Trips	Amount	No. of Trips	Amount
Training/Education			1	.6	1	.6	1	.6	1	.6
Conferences/Seminars	13	25.2	16	32.8	16	32.8	16	32.8	16	32.8
Project Support	9	22.3	14	42.2	13	38.6	14	42.2	16	47.2
Invitational										
Other: (specify)										
1. Meeting Volag/non-Government	33	4.8	45	6.5	45	6.5	45	6.5	45	6.5
2. Meeting USDA/Officials	2	.9	4	1.5	4	1.5	4	1.5	4	1.5
3. Evaluations	-	-	8	21.4	6	15.0	8	21.4	10	26.4
TOTAL	57	53.2	88	105.0	85	\$95.0	88	\$105.0	94	\$115.0

FY 1980

OCT	NOV	DEC	JAN	FEB	MAR	APR	MAY	JUN	JUL	AUG	SEP
8	18	21	27	38	49	58	67	82	86	97	100

Cumulative Obligation Percent

Note: All travel will be funded by the office requesting travel regardless of the length of the TDY.

CONTRACTUAL SERVICES DETAIL

BUREAU/OFFICE PDC/FFP

(Dollars in Thousands)

Purpose/Description of Service	FY 79 Estimated	FY 00	FY 01 Mjn	FY 01 Curr	FY 01 Proposed
Computer Terminal Operator	34.0 <u>a/</u>	35.0	35.0	35.0	----- <u>b/</u>
Total	34.0 <u>a/</u>	35.0	35.0	35.0	-----

FY 1980

	OCT	NOV	DEC	JAN	FEB	MAR	APR	MAY	JUN	JUL	AUG	SEP
Cumulative Obligation Percent	8.3%	16.6	24.9	33.2	41.5	49.8	58.1	66.4	74.7	83.0	91.3	100

Cumulative Obligation Percent

a/ One person covered by SER/DM funding in FY 1979, covered by PDC/FFP funding beginning FY 80 per SER/CM agreement.
b/ Added to workforce as Direct-hire (GS-05). See Workforce Detail.

TABLE IX - SUPPORTING DATA ON PROPOSED PROGRAM RANKING
 POSITION REQUIREMENTS - FY 1979 - 1981
 (By Function, Organizational Unit, Position Title and Professional Speciality)

FUNCTION/ORGANIZATIONAL UNIT/ POSITION TITLE/PROFESSIONAL SPECIALITY	DECISION UNIT PDC/FFP DECISION PACKAGE															
	FY 1979						FY 1980						FY 1981			
	USDH		FNDH		USDH		FNDH		USDH		FNDH		Current		Proposed	
	USDH	FNDH	USDH	FNDH	USDH	FNDH	USDH	FNDH	USDH	FNDH	USDH	FNDH	USDH	FNDH	USDH	FNDH
<u>Office of Food for Peace</u>	1		1		1		1		1		1		1		1	
Coordinator's Office	1		1		1		1		1		1		1		1	
Coordinator FFP	1		1		1		1		1		1		1		1	
Deputy Coordinator FFP	1		1		1		1		1		1		1		1	
Agricultural Economist	1		1		1		1		1		1		1		1	
All Other (Non-professional)	3*		3*		3*		3*		3*		3*		3*		3*	
Program Analyst	-		-		-		-		-		-		-		-	
Subtotal Coordinator's Office	6		6		6		6		6		6		6		6	
<u>Title I Division</u>	1		4		1		4		1		4		1		4	
Supervisor International Cooperation Specialist	1		4		1		4		1		4		1		4	
International Cooperation Specialist	4		1		4		1		4		1		4		1	
Program Operations Assistant	1		1		1		1		1		1		1		1	
All Other (Non-professional)	2***		3***		3***		3***		3***		3***		3***		3***	
Subtotal Title I Division	8		9		9		9		9		9		10		10	
<u>Title II Division</u>	1		5		1		5		1		5		1		5	
Program Analyst Officer	1		5		1		5		1		5		1		5	
Assistant Food for Peace Officer	5		2		4		4		4		4		4		4	
Program Analyst	2		3		3		3		3		3		3		3	
All Other (Non-professional)	3		1**		1**		1**		1**		1**		1**		1	
Program Operations Assistant	1**		14		14		14		14		14		15		15	
Subtotal Title II Division	12		14		14		14		14		14		15		15	

TABLE IX - SUPPORTING DATA ON FUNDING AND PROGRAM RANKING
 POSITION REQUIREMENTS - FY 1979 - 1981
 (By Function, Organizational Unit, Position Title and Professional Speciality)

FUNCTION/ORGANIZATIONAL UNIT/ POSITION TITLE/PROFESSIONAL SPECIALITY	NUMBER OF POSITIONS											
	FY 1979		FY 1980		Minimum		Current		Proposed		FY 1981	
	USDH	FNDH	USDH	FNDH	USDH	FNDH	USDH	FNDH	USDH	FNDH	USDH	FNDH
<u>Program Operations Division</u>												
Program Analyst Officer	1		1		1		1		1		1	
Program Analyst	4		4		4		4		4		5	
Program Operations Assistant	1		1		1		1		1		2	
All Other (Non-professional)	3*		3*		3*		3*		3*		3*	
Subtotal Program Operations Division	9		9		9		9		9		11	
Total Increment	35		38		38		38		38		43	
Cumulative Total	35		38		38		38		38		43	

*of which one is part time.

** temporary part-time position.

*** of which two are part-time.

WORKFORCE AND LEVEL NARRATIVES

I. WORKFORCE

The minimum and current personnel levels of 38 direct-line employees in Title II, which is the same level anticipated for FY 1981, is considered barely adequate for the Office of Food for Peace to carry out its coordination and management responsibilities dealing with the \$1.5 billion P.L. 480 program. These FY 1981 projections are based on the assumption that three additional positions, two program analysts and one secretary, will be provided to FFP in FY 1980 to meet urgent and immediate staffing requirements which cannot be deferred if the integrity of the P.L. 480 program is to be maintained.

The Food for Peace Office staff at these levels will continue to be over-extended due to the substantially increasing of operational demands, legislative changes and new responsibilities resulting from those changes. To entertain any reduction in the workforce level below the 38 projected for FY 1980 would seriously jeopardize the ability of the office to carry out its total responsibilities if not impair P.L. 480 effectiveness and make it impossible for the Executive Branch to comply with legislative requirements.

The analytical and programming activities involved in Title II, particularly assistance to field missions in Title III, has increased rapidly dealing with the billion-dollar program, permit no reduction in personnel assigned to these areas of responsibility.

The tonnage increases in Title II that Congress has mandated have not added increased funds to FFP personnel for programming and analytical review. There is a substantial backlog of TDY requests. The field missions to provide analysis, evaluations, and to formulate new integrated program proposals. The new initiatives in program support activities have further increased the responsibilities of the already overburdened office staff.

The Program Activities Division faces a growing reporting workload (in addition to other requirements which have remained constant) resulting from increased legislative inquiries and requests for information. The duties of an administrative officer, whose position was recently eliminated, and most of reporting requirements of the Policy Review and Evaluation Staff have already been absorbed by the Office. The total workload is now taxing

personnel resources beyond any reasonable maximum.

Thus, any reduction in the FY 1980 or minimum and current levels of FY 1981 would endanger the implementation of the P.L. 480 program as a whole.

At the FY 1981 proposed level, the Office of Food for Peace has a requirement for five additional positions. The Office of Food for Peace views the FY 1981 proposed workforce level as a realistic assessment of the needs of this office. (It would have been more realistic to have included two of the positions in the current workforce level).

The increased requirements on the Program Operations Division staff have left the Division without adequate time to maintain current information in the FFP/MIS without the services of a contractor as a computer terminal operator. As the dollar cost of paying the contractor is almost 3 times that of a direct-hire employee performing such services, adding a Program Operations Assistant will create a substantial net saving to the government. In addition, this person's duties would not be limited to computer input but could include other functions as well.

At this level, we also propose to change one position from part to full time. Because of the continuing workload arising from Title II emergency and disaster programs, a part-time Program Operations Assistant experienced in this type of programming was hired in FY 1979. We propose to make this a full-time position in FY 1981.

In addition, at the proposed level of funding for the FFP Program Support Budget one Program Operations Assistant for the Program Operations Division would be needed to handle the increased workload associated with this increase.

Lastly, in order to assist Missions in the complex programming requirements involved in Titles I, II and III we propose adding a Program Analyst and Program Operations Assistant for the Coordinator's Office and Title I respectively whose prime responsibilities will be assisting in project design. This type of expertise is increasingly essential if FFP is to comply with the Title III Food for Development Congressional direction and new development emphases for Title II.

II. TRAVEL

The low travel budget the Office of Food for Peace has had to work within during the recent past has been seriously detrimental to the P.L. 480 program. The travel performed by this Office is operational by nature and not simply "fact-finding" nor observational tours. In the past the Office has been forced to cancel important scheduled evaluations of Title II programs, which are essential for their improvement. Requests from missions for short-term technical assistance has been turned down and requests for assistance in designing proposals for the Project Title II Outreach Project were left unheeded due to lack of funds.

The funding proposed for travel in this ABS for both FY 1980 and FY 1981 would permit the Office of Food for Peace to more effectively meet those travel requirements essential for prudent management, sound programming and effective evaluation of P.L. 480 activities.

At the minimum level the Office of Food for Peace could accomplish the basic minimum of operational travel this office considers imperative for the sound operation of the P.L. 480 program worldwide. This will enable us to begin to address issues we have been forced to neglect involving overall program planning and practices, implementation of Title II Outreach, design of Project Impact and increasing the frequency of evaluations.

Included also is the minimum travel necessary for seminars, workshops, evaluations, WFP conferences, problem solving with voluntary agencies, and providing a portion of the technical assistance requested from the field.

The current level will permit the Office of Food for Peace to support the P.L. 480 program with reasonable effectiveness including particularly the evaluation requirements noted in the discussion of the Program Support current level, as well as ensuring more adequate planning and implementation of Titles I and III worldwide. This is the level we consider necessary to meet, in reasonable measure, the broad-ranging requirements of P.L. 480 program management.

At the proposed level of travel funding, the Office of Food for Peace could most effectively meet travel requirements corresponding to both the proposed program and funding levels requested in both the Program Support

ABS and P.L. 480 ABS. It also includes sufficient funds to cover responses to emergency situations such as arise in various parts of the African region each year.