



WWF Project Technical Progress Report

Project No/Activity No	623 – A – 00 - 01 – 0010900
Project Title	POLICY IMPLEMENTATION PROGRAM (LWA)
Activity Title	Capacity Building for Environmental and Wildlife Policy Implementation
Reporting Period	1 st January – 31 st June 2002

1. Introduction

The Government of Tanzania has embarked on a process of policy reform that will lead to local communities having greater involvement and authority in the management and sharing of benefits of natural resources- including wildlife. In addition, the Government is implementing the Local Government Reform program, which among other issues seeks to provide more responsibility to local authorities to manage natural resources under their jurisdiction. This approach represents a significant shift from the existing legal and structural relationships, requiring changes in laws and land use designations to accommodate greater local control and participation.

The Government recognizes that devolution of governance and fiscal powers and responsibilities to lower levels of government and rural communities - would, be better for natural resources management and sustainable economic development. The Wildlife Policy of Tanzania (WPT) and the National Environmental Policy (NEP) will be the major issues to be addressed in this program. While the Wildlife Division's (WD) objective is to streamline the local management of wildlife resources, the Department of Environment's (DOE) objective is to have sufficient capacity to provide competent and timely expert advice to the Local Government and to the public in general, on matters pertaining to environment management. The aim is therefore to ensure that there is a framework at the lower levels within which the development process shall be taking place without compromising the sustainability of the natural resources and environment.

Both DOE and WD have initiated programs that seek to ensure that communities are fully involved and their capacity in the management of natural resources is raised. The DOE is focusing on environmental planning and management, especially related to the decentralization of environmental services, pollution prevention and control, and imparting knowledge on environmental impact assessment (EIA), environmental economics and other precautionary tools to the District personnel and civic representatives at lower levels. In 1999 the WD embarked on a process of preparing regulations to create Wildlife Management Areas (WMAs).

The WMAs represent a new protected area designation wherein management authority and responsibility are devolved to community management. The WD has also initiated a revision of the Wildlife Conservation Act (WCA of 1974) so as to accommodate new policy directives. Community participation in wildlife conservation is limited in Tanzania today and, empowering communities to actually manage wildlife resources represents a radical step that creates enthusiasm but also raises concerns over competence, authority, and control of resources, benefit sharing and enhancement of conservation.

WD and DOE recognize the importance of building sufficient capacity in target implementation areas to ensure success. However, the Government recognizes that it has insufficient human and financial resources to manage natural resources that are becoming increasingly under threat from human activities. The project will support policy, education and training efforts and, not least providing required technical support.

2. Objectives

The overall objective of this project is to facilitate capacity building for environmental and wildlife policy implementation in Tanzania. Specifically, the project shall seek to accomplish the following:

- To facilitate the application of key natural resource policies;
- To facilitate and increase the effectiveness of institutions that support natural resource conservation;
- To facilitate functioning of community based conservation regimes in target areas.

This project is expected to have the following results:

The USAID Strategic Objective 2 (SO2) framework outlines the results expected from this project and reflects and embodies the overall program goals, namely "Improved Conservation of Coastal Resources and Wildlife in Target Areas". There are also several Intermediate Results (IR) that are expected as result of the implementation of the project.

Specific expected results include the following and are defined under each IR:

Key Natural Resource Policies Applied.

- **Harmonized Legislation Passed.** This will lead to improved wildlife legislation that responds to the needs of the new WPT, specifically in ensuring involvement of communities and the private sector. GTZ will continue to support the process of revising the WCA in collaboration with WWF and other stakeholders.
- **Legislation operationalized by guidelines and regulations.** The implementation of the WPT will require the support of guidelines and regulations. WWF will support WD prepare the following guidelines:
 - Investment in the wildlife sector;
 - for undertaking EIA prior to investment or extractive activities in the wildlife areas;
 - criteria for determining levels of acceptable change to the resources;
 - dealing with wildlife meat and other products;
 - by-laws for natural resource utilization and trade in wildlife products.

- Economic Instruments of general scope for environmental policy formulated: WWF will support DOE to develop economic instruments that can be used to improve environmental management and protection. The NEP outlines the need to put in place instruments that can be used as precautionary tools for the management of the environment. Some of these will involve making changes in taxation levels and revenue policies.
- Economic Instruments of general scope for environmental policy operationalized: WWF will support DOE in producing copies of the economic instruments and disseminating them to stakeholders for operationalization.
- Policy and decision-makers sensitized and their knowledge base improved: This result is focusing on educating policy makers and the general public about wildlife policy and regulations and focuses on the WPT and subsequent guidelines and regulations. WWF will support WD to produce flyers for the WMA guidelines and regulations and in conducting seminars and training to the Members of Parliament during the sessions on WMAs, regulations and guidelines and how communities can benefit from these policy changes.

Increased Effectiveness of Institutions that Support Natural Resource Conservation.

- District Authorities and Village Capacity to Facilitate the Implementation of WPT improved and Involvement in Environmental Management Enhanced: WWF will support WDOE to commission a consultant to design the information format needed for collection of data for the WMAs. The project will also support the training of District Game Officers from 50 districts where the pilot WMA areas are planned. Training will include filling of forms and general aspects of WPT, WMA, and other guidelines. The project will facilitate the hand in hand work of WD with DoE to establish District Environmental Management Committees. It will also facilitate WD's and DoE's assessment of operations at the village level.
- District Authority and Village Capacity to Facilitate the Implementation of NEP improved and Involvement in Environmental Management Enhanced: WWF will hold workshops on zoning to promote the formulation of Environmental Management Committees at district and village levels. Environmental Committees will be established at district and village levels. Also, the project will facilitate training workshops for district personnel in aspects of Environmental Economics, Environmental Impact Assessment, preparation of by-laws, and land use planning.
- Institutional Capacity Improved: The project will facilitate training of DoE staff in computer skills to increase its operational outreach capacity. This will also include acquisition of computer equipment, film material to be used in environmental programs, and designing and launching of a DOE website. Also, WWF will facilitate the operation of the Strategic Objective Team (SOT), by supporting communication of the SOT Chairperson, participation of DOE, WD and Local Government representatives to SOT meetings and related activities. This support will further raise the capacity of the relevant bodies responsible for environmental management.
- Comprehensive Strategic Plan for Wildlife Management Established: The project will assist the Ministry of Natural Resources and Tourism (MNR&T) to develop a comprehensive strategic plan that will further provide clear guidance on the operations and objectives of the various divisions in the MNR&T. The strategic plan will also include a monitoring matrix to be used by the MNR&T and District Councils to better coordinate and track natural resource management efforts across the country and present a clear, comprehensive and consolidated vision of its achievements and impacts.
- Monitoring and evaluation visits by DOE staff to targeted areas increased: WWF will facilitate DoE's visits to sites where the SOT supports environmental activities. The visits form part of the monitoring programs that DOE carries out for environmental activities under the SOT and reports to the Parliament.

Community Based Conservation Regimes (CBC) Functioning in Target Areas

- Current CBC pilot areas attain WMA status: WWF will collaborate with various partners (WD, AFRICARE, AWF, TANAPA) to support the establishment and implementation of WMAs from some of the current pilot CBC projects. Prior to WMAs, WWF will support WD and local communities establish and register Authorized Associations (AAs) and in the preparation of management plans. Also WWF will facilitate training to AAs on principles of management planning. WWF will also support process of developing GMPs for the first established WMAs.
- Sensitization of and capacity building to communities for establishment of WMAs: WWF will work with WD and other partners in raising the awareness of policy makers and local communities in areas that have the potential to be developed into CBCs and later WMAs.
- Functioning AAs in place: AAs will have the responsibility to manage WMAs for the respective communities. The project will facilitate the establishment of AAs and the creation of a information exchange network linking AAs and other CBCs. WWF will also facilitate AA meetings and training on fixing quotas and business skills.
- Enhanced information coverage about community conservation policies and issues: The project will support DOE efforts to increase access to conservation information throughout the country and enhance awareness at all levels, through translating National Conservation Strategies and Action Plans such as the National Action Program to Combat Desertification, the National Climate Change Action Plan, the National Biodiversity Strategy and Action Plan and the National Environment Action Plan into abridged user friendly Kiswahili versions. In addition the project will facilitate their dissemination throughout the country.

3. Progress

3.1 Outputs this reporting period

The following reports and minutes of meetings have been produced this reporting period:

- Quarterly Progress Report for the period September – December 2001
- SO2's CBC MRWG Work Plan for January – June 2002
- Quarterly Progress Report for the period January- March 2002
- Draft Work Plan and Budget for the period January – June 2002
- Proposals on benchmarks for the implementation of WPT

3.2 Target attained and important development during the reporting period

- Helped prepare a trip for MPs to visit project sites in January 2002;
- Supported DoE and SOT Chair (vehicle insurance and communication) in January 2002;
- Facilitated in CBC meeting in January 2002 and in SOT retreat in February 2002;
- Project took part in the CBC/CBNRM Assessment which involved experts from outside and Lessons Learned study was presented to SOT in Zanzibar, in February 2002;
- Facilitated the Environmental Committee of the Parliament through DoE to visit SO2 project sites in Tanga, Arusha, and Moshi for an assessment of a fertilizer company that is causing pollution along the coast. This was an important visit that gave the MP opportunity to see activities on the ground. Several recommendations were made to the relevant institutions as indicated in the DoE's report to the SOT of May 2002.
- Support to SOT partners to attend CBC MRWG and SOT meeting in Arusha and Ngorongoro in May 2002.
- Facilitated DoE activities to obtain equipment for workshops – namely three computers, 3 printers, two APCs, one LCD projector, one overhead projector (for transparencies), one folding projector screen, three flip chart boards, and computer software. This was one of the capacity building activities with DoE.

3.3 Target not attained

During the reporting period the following could not be attained:

- Work on identification and preparation of Economic Instruments for the implementation of Environmental Policy;
- Development of guidelines for investment in the wildlife sector;
- Workshops for District Staff on the formation of environmental committees, awareness raising on environmental economics, EIAs, Land Use Planning, and the formulation of laws;
- Designing information formats for WMAs;
- Preparation of syllabus for AA training;
- Assisting CBC pilot areas to initiate process of establishing WMAs.

These activities could not be attained due to (a) the delay in putting in place WMA Regulations, the basis for establishing WMAs and (b) constant travelling by DoE partners which has delayed decisions on the implementation of activities on Economic Instruments and in the training of District Staff.

Action(s) taken to overcome constraints and obstacles

- Most of the work with WD depends on having the WMA Regulations passed and the sites for the pilot WMAs identified. These are government decisions. Through its meetings the SOT has noted with concern the continued delay to approve WMAs and to designate sites for the pilot WMAs. The SOT has taken measures to prepare benchmarks that would serve as guiding principles for the implementation of the WWF-WD component of the work plan. The draft benchmarks have been prepared in collaboration with WD staff and have been discussed and approved in the SOT meeting in May 2002. However, WD wanted to make further changes on the benchmarks and add more information, in particular changes on their contribution to the implementation of the program. This has necessitated a revision of the benchmarks and benchmarks will be finalized in July 2002.
- Work with DoE, especially the planning for local government training and commencement of the work on Economic Instruments will start in July 2002.

Prospects for the accomplishment of the project's objectives

Besides delays in the approval of the WMA regulations and the commencement of the work with DoE on training and on the Economic Instruments for the Environmental Policy, the implementation of the program activities is expected to proceed within the targeted completion date. However, if there will be further delays, especially with the WMA Regulations, the prospects for accomplishment of the project's objectives will be compromised and the need for a no cost extension is likely.

4. Lesson learned during the period under review

- For the program to be implemented effectively, there is need for WD be more transparent. Since delays in program implementation can be genuine and inevitable, constant feedback and sharing of information among partners becomes even more important. This would also dispel fears and misunderstanding as to the "true" causes of some of the delays. Thus one of the lessons from the past six months of the project is that transparency, trust and information sharing are important. Another lessons is that commitment to implementation of the program need to be shown more in implementation on the ground than in written agreements.
- WWF and USAID have used a method of constructive engagement with relevant government representatives to secure their full commitments. This has involved discussions with government representatives, as well as reporting to SOT for further guidance and has resulted in the development of the benchmarks mentioned above.

5. Planned targets and activities for the next reporting period

1. The Activities with WD are based on the benchmarks that draw from the Work Plan. Therefore, for the next six months, the project seeks to achieve the following:

- WMA Regulations passed by July 2002;
- Preparation of GMPs for the pilot WMA areas in August 2002;
- Training and sensitization of Members of Parliament on WMA Regulations – October 2002;
- Training seminar on WMA Regulations to District Authorities from pilot CBC/WMA areas in November 2002;
- Sensitization of local communities to establish CBOs in November 2002;
- Facilitation to establish and register AAs in pilot WMAs in November 2002;
- Sensitization of Permanent Secretaries on WMA Regulations and on Wildlife Policy in December 2002.

The implementation of these activities will depend on whether the Ministry of Natural Resources and Tourism has approved WMA Regulations.

2. The following activities will be done in collaboration with DoE for the implementation of the National Environmental Policy during the next six months:

Key NRM Policies applied

- Determine appropriate economic instruments for environmental policy formulation;
- Define scope of each instrument (DOE);
- Prepare thematic papers (DOE);
- Conduct consultative meeting on economic instruments (DOE);
- Draft economic instruments (DOE);
- Consolidate workshop findings including comments from stakeholders on the revision;
- Undertake sectoral consultative workshops on economic instruments (DOE);
- Hold national workshop to consider draft Economic Instruments (DOE);
- Prepare first draft bill based on thematic papers, consultants reports;
- Finalize drafting of economic instruments (DOE);
- Facilitate visit by members of the SO2 Oversight Committee to the SO2 program areas (presumed the committee is formed and working) (DOE);
- Facilitate Steering Committee meeting (Oversight Committee) (DOE).

Increased Effectiveness of Institutions that Support Natural Resource Conservation

- Facilitate SO2 partners to participate in the SOT meetings;
- Produce workshop materials (Kiswahili version of NEP, Land Use Plan, By-laws preparation, EIA and Environmental Economics) for DoE;
- Hold training workshop for local authorities for the formulation of Environmental Management Committees at district and village level (DOE).

Acronyms

AA	Association
AWF	African Wildlife Foundation
CBC	Community Based Conservation
CBCMRWG	Community Based Conservation Management Regime Working Group
DOE	Division of Environment
EIA	Environmental Impact Assessment
GTZ	Gesellschaft fuer Technische Zusammenarbeit (German Technical Cooperation)
IR	Intermediate Results
LWA	Leaders With Associates
MNR&T	Ministry of Natural Resources and Tourism
NEP	National Environmental Policy
SO2	Strategic Objective No. 2
SOT	Strategic Objective Team
TANAPA	Tanzania National Parks
TCMP	Tanzania Coastal Management Partnership
USAID	United States Agency for International Development
WCA	Wildlife Conservation Act
WD	Wildlife Division
WMA	Wildlife Management Area
WPT	Wildlife Policy of Tanzania
WWF	World Wildlife Fund

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