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Lhanguene Orphanage and Training Center
(A USAID-Assisted Salesian Missions Project)
Maputo, Mozambique

USAID/Mozambique
Grant No 656-0217-G-00-4003-00

FINAL EVALUATION
February, 1997

Project Number, 656-0217
Name PVOI

Project Number 656-0217
Name PVOI

Conducted By James J Villalobos, Consultant
Date of Report April 6, 1997

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EXECUTIVE SUMMARY

A Final Evaluation of USAID Grant No 656-0217-G-00-4003-00, dated November 22, 1993, and issued to the Salesian Missions/USA on November 26, 1993, was conducted by a bi-lingual Consultant during the period of February 18, 1997 through March 1, 1997

An in-depth review of USAID-issued official correspondence and instructions, records maintained by the Office of the Salesian Missions/USA, and administrative and management records maintained by the Lar de São Jose Lhanguene Orphanage, revealed that the activities at the Orphanage were carried out within the parameters of the USAID Grant

Visits to other Orphanages and discussions with local community personnel established that the Lhanguene Orphanage is well respected, and its level of education and training to be of the highest standards. In fact, it is considered as superior to others

The principal targets which USAID considered as essential elements to the successful accomplishment of the project objectives were completely satisfied, as follows

1 The Lar de São Jose Lhanguene Orphanage is completely rehabilitated and fully operational,

2 The USAID-envisioned target of 80 orphans enrolled and receiving basic education by year three of activity (December, 1996), was met in March, 1996,

3 The Community Center is completely rehabilitated and fully operational, and,

4 The Staff of the Lhanguene Orphanage is well trained, experienced, and able to manage the multi-faceted activities of the orphanage, without the direct administrative or technical assistance from either the Salesian Missions/USA or the Salesian Missions/Lisbon

This three-year joint USAID/Salesian Missions endeavor was a complete success. The project went far beyond its scope, while remaining within its approved budget

I Evaluation Findings

A At the outset, these findings address the four (4) targets identified on pages 8 and 9 of the Grant. They refer to the impact the Salesian Missions' orphanage and training center has had in and outside of the Lhanguene community in raising the level of education and in providing training in employable skills in and outside of the community, particularly by year three of the activity.

1 The orphanage is completely rehabilitated and fully operational. The living quarters, kitchen and equipment, and bathroom facilities are fully operational, maintained neatly, and in clean and sanitary conditions.

2 The USAID-envisioned target of 80 orphans to be enrolled and receiving basic education by year three of activity (December 1996), was met in March, 1996. Presently, there are 80 permanently interned and 13 semi-interned (daytime) orphans, who are receiving a basic education during the afternoon and evening hours of their daily activities.

3 The Community Center is a well-laid out and organized completed structure, which is attractive and conducive to providing training in skills lacking in the community.

4 The Staff of the Salesian Missions, which administers and manages the Lar de São Jose Lhanguene Orphanage, is composed of a well balanced technical-administrative-professional group of Portuguese, Brazilian, Spanish, Indian, and Mozambican priests, brothers, and laymen. Their combined knowledge, abilities, and skills, play a key role in assuring that the cultural, religious, and traditional mores of the diverse Mozambican cultures are respected. Further, a review of the office administrative, financial, and management records revealed the Staff's sensitivity in maintaining up-to-date and ready status reports on all its activities, collectively, and under the direction of the Orphanage Director, the Staff is well-versed, knowledgeable, and experienced in working with orphaned (street) children, which is their primary mission in life. The Staff is capable of managing and administering the multi-faceted activities of the orphanage, without the direct administrative or technical assistance from either the Salesian Missions/USA or the Salesian Missions/Lisbon.

B With respect to the environmental issues, the Orphanage Director had only complimentary remarks for the way the Architectural and Engineering Firm had assured that construction and remodeling debris was properly and expeditiously carted away, potential contamination areas eliminated, and any affected terrain maintained and left in a serviceable condition, during and upon completion of the rehabilitation process. The site is being kept in a very clean,

neat, and aesthetically pleasing manner, i e , evergreens, bushes, roses, etc , have been planted along the main entrance to the main building, this adds an attractive **natural beauty to the locale** In addition, the grounds behind the orphanage are used as a combination vegetable garden and orchard

C Whereas the project started with no orphans in December, 1993, it had 15 by March, 1994 and progressed gradually to 50 by the end of the first year, i e , December, 1994, to 80 by March, 1996, to a maximum number of 93 (80 intern and 13 semi-intern) by December of 1996 However, throughout the three-year period of activity, of some 47 interned and semi-interned orphans who had reached the maximum age of 15, a total of 15 had been transferred to the neighboring Salesian technical school at Moamba to further their training in electricity and metalworking The remainder (32), left the Orphanage to seek out work in the neighboring communities For example, many ended up doing carpentry jobs or in carpentry shops, while others are pursuing electrical, gardening, or agricultural activities Eighty (80) intern and thirteen (13) semi intern (daytime) orphans are still in place at this writing

1 Based on the above, some 140 orphans have benefited from the USAID grant since the start of the project

2 In addition, the Lar de São Jose Lhanguene Orphanage is making full use of its rehabilitated orphanage and the completed community center by providing training and education to some 90+ orphans and an additional 300 young men and women and 90 adults from the community, wh are taking special courses in the evening, at all times The Orphanage is managed by a Salesian Priest and a staff comprised of seventeen (17) priests, brothers, and lay persons

a The boys at the orphanage are in continuous participatory training from the time they arise in the morning until they retire in the evening In the morning, they help each other with their respective morning chores, i e , cleaning, sweeping, working in the vegetable garden, the orchard, cutting wood, and participate in sports In the afternoon, they attend literacy and arithmetic classes, and receive basic civics instruction, study, and prepare their lessons

b The well-organized, completed, and attractive community center is being fully utilized and providing training to the community, as follows

1	Carpentry	28 students
2	Electricity	32 students
3	Machine Shop	32 students

c Instruction is also being given to community young men and women in other facilities within the compound, as follows

1	Sewing	29 students
2	Typing	53 students
3	Basic English	80 students
4	Intermediate English	29 students

D Was the purpose of the Grant achieved?

a An immediate response is yes, in fact, from the information presented above, it can be stated that the project surpassed its scope

b The total USAID contribution was \$565,000, and was supplemented by a Salesian counterpart amount of \$380,000, for a total project cost of \$945,000

c Although there were budget modifications and corrections during the life of the project (without an increase in the total amounts), the main objectives of the Grant were attained, and no extra funds were necessary to complete it

d A financial audit is to take place in the near future by a local auditing Firm. The financial records being kept by the Orphanage are well documented and have followed the instructions provided by the Financial Management

E Conclusion

a This Final Evaluation has served to document the success which can be achieved with a small amount of funding, if the objective is sound and the responsible persons devote the time, effort, and know-how, and stay on course toward its completion

b A photo booklet, which contains 52 photos, is attached, it provides credence to the low cost high effectiveness of this long-lasting humanitarian joint USAID-Salesian Missions endeavor

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Mozambique Lhanguene Orphanage
Grant No 656-0217-G-00-4003-00
End-of-Project Evaluation

Scope of Work

Taking into consideration the "Activity Purpose" of the USAID Grant, as stated in the Grant Agreement of November 22, 1993 between the USAID Mission to Mozambique and Salesian Missions, the evaluator will

- 1 Determine whether or not the Grant Activities described on pps 16 and 17 of the Grant Agreement have been well and faithfully carried out
- 2 Determine whether or not the Activity Objectives (cf pps 17 and 18 of the Grant Activity) of the project have been achieved
- 3 Review and evaluate the appropriateness and adequacy of the staff administering the orphanage and community center complex, and other "implementation" aspects of the project (cf para E Implementation of the Grant)
- 4 Review and comment on the manner in which the environmental concerns listed on pps 18 and 19 of the Grant were taken into consideration

Methodology

The evaluation of the project is expected to be based on the Consultant's personal observations, a review of project documentation, and consultations with as many persons directly involved with the project's implementation as time and circumstances permit and to the extent the contractor deems it useful for the purposes of his evaluation

Information Sources

In conducting this evaluation, the contractor should take into consideration

- the Grant Agreement and project budget, as amended,
- the indicative workplan of the project, as revised,
- quarterly project reports,

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--the USAID's administrative and financial review, the mid-term evaluation, and the orphanage administration's response to the findings of those reports,

--the terms of the "Final Evaluation" as stated in Attachment I to the Grant Agreement, and

--such other project documentation useful to the accomplishment of the evaluation

In conducting the evaluation, the contractor should take into consideration the observations of as many persons who were directly involved in the project's implementation as possible, including the following key persons

--an appropriate spokesperson for

- 1) The USAID to Mozambique,
- 2) Salesian Missions' Office for Government Programs,
- 3) The Salesian community resident in Mozambique,
- 4) The Government of Mozambique at the local level, and

--the following persons

- 1) The economer of the Salesian Portugal Province,
- 2) The Director of the Orphanage and Community Center,
- 3) The Financial Administrator of Lhanguene Orphanage,
- 4) Such representatives of the international donor community with a knowledge of the care of orphans in Mozambique, to the extent circumstances permit

Reports

The Final Evaluation Report will be submitted in draft to the Salesian Delegate in Mozambique, the Economer of the Salesian Portugal Province, and the Salesian Missions/USA. Upon their concurrence with the draft, a final report will be prepared in four copies, one each for the persons just mentioned and one for the USAID Mission to Mozambique

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APPENDIX B

Consultations were held with the following representatives, who provided background information and assistance, and is sincerely appreciated.

USAID/MOZAMBIQUE

a Ms Ricky Weiss USAID PVO Support Project Officer

PROJECT STAFF

a Father Mauricio de Bastos e Pinho, SDB Economer, Provincial Council (Portugal)

b Father Valentín de Pablo, SDB Provincial Delegate Council (Mozambique)

c Father Valdecir Vieira (Pe Vandro), SDB Finance, Provincial Council (Mozambique)

d Father Manual Magalhães, SDB Director, Lhanguene Orphanage

e Father Julio dos Santos Rosa Director of Administration, in charge of English Language

f Mr Amadeo Afonso Financial Assistant

g Brother Jesus Garcia School Director

h Brother José Carlos Sports and Recreation Director

i Brother Cleofas Braganza Director, Cultural Center

j Brother Julio Zubiría Director, Work Shops

BENEFICIARIES

a With groups of 5 to 10 orphans during their sweeping, clothes washing, planting, cutting wood, gardening, or studying and classroom activities.

b With trainees during their training in the community center, i e , carpenty, electricity, machine shop, sewing, typing, and basic and intermediate english activities

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APPENDIX C

Following is a listing of the files and documents reviewed

- a The Primary Document Grant No 656-0217-G-00-4003, dated November 22, 1993
- b The USAID Financial and Administrative Review (Draft Report), March, 1995
- c Mid-Term Evaluation, dated July 12, 1995
- d Correspondence Chamberlain-Kreft, Summary of Actions Taken on Recommendations of Mid-Term Evaluation, dated February 16, 1996
- e Quarterly Reports, 1994 - 1996
- f Orphanage Administration and Management Records in the Office of the Director
- g Financial Accounting Records in the Administrative Office
- h Community Class, Course, and Training Outlines and Schedules
- i Attendance Records NOTE As part of this review, visited classes and training sessions to observe the methods of instruction, receptivity by the students, and their participation and comportment The Instructor relationship appeared to be one of respect and seriousness in carrying out the training tasks assigned

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jjv, 4/7/97

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