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PROJECT ASSISTANCE COMPLETION REPORT

PROJECT TITLE: Drug Abuse Prevention and Education Pilot Project (DAPP)

PROJECT NUMBER: 538-0190

FUNDING PERIOD: July 28, 1992 - September 30, 1994

LOP FUNDING: \$450,000

IMPLEMENTING AGENCIES: National Association of the Partners of the Americas, Inc. (NAPA); Florida Association of Voluntary Agencies for Caribbean Action (FAVA/CA)

PACD: Original 07/31/94; amended to 09/30/94

1. PROJECT PURPOSE:

To address the need for public awareness and education activities in the Eastern Caribbean region and to support the emphasis on drug abuse education and prevention activities in schools and community groups.

2. BACKGROUND:

The National Association of the Partners of the Americas is a private voluntary organization which works to improve the quality of life in the Americas. Partners works through volunteer committees in countries in which partnership relations exist to plan and execute technical assistance and cultural exchange activities in the fields of agriculture and rural development, special education and rehabilitation, health, drug abuse prevention, sports and arts.

The Drug Abuse Prevention and Education Pilot Project (DAPP) was intended to be the first phase of a long-term effort whose goals were to:

- (a) strengthen the ability of local organizations in the Eastern Caribbean to carry out prevention and education activities to stem drug and alcohol abuse among young people
- (b) focus greater attention on the issue of drug and alcohol abuse through community-based public education campaigns

However, due to funding cuts and the subsequent decision to close RDO/C, funding was unavailable for the design of the follow-on project.

DAPP's major objectives were to:

- provide small grants and technical assistance to community-based projects aimed at preventing drug and alcohol abuse
- afford Caribbean professionals working in drug and alcohol abuse prevention, opportunities to participate in training in the Caribbean and the United States
- identify, develop and share approaches in drug and alcohol abuse prevention that can be applied in the islands participating in the Project
- provide training on how to develop skills in youth to enable them to make responsible decisions when faced with opportunities to use alcohol and illegal drugs
- increase awareness and discourage the use of drugs through regional and in-country workshops, publications and other means of information dissemination
- train parents and teachers in the community in methodologies for drug and alcohol abuse prevention for youth

These objectives were predicated on the supposition that drug abuse is a problem within the Eastern Caribbean and that communities must play a pivotal role in the prevention of the problem. DAPP targeted the OECS territories of Antigua and Barbuda, Dominica, Grenada, Montserrat, St. Kitts and Nevis, St. Lucia and St. Vincent and the Grenadines. Barbados participated in regional workshops.

3. PROJECT FUNDING:

\$450,000 was obligated to Partners through Cooperative Agreement No: 538-0190-A-00-2218-00 on July 28, 1992. Of this amount, \$150,000 was originally allocated to the sub-agreement between Partners and FAVA/CA. This was later amended to \$145,197.

The Project Assistance Completion Date (PACD) was originally July 31, 1994, but was later amended to September 30, 1994 to allow some of the participating islands that started slowly to complete activities which were in train but would not have been completed by the original PACD.

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4. SUMMARY OF INPUTS AND ACCOMPLISHMENTS:

4.1 Planned vs. Actual Accomplishments:

DAPP had three major components -- Project Assistance (Small Grants), Short-term Technical Assistance and Training and Regional Workshops. Of the \$450,000 a total of \$153,536 was allocated to these components. Provision was also made for Partners and FAVA/CA volunteers to travel to the region to act as resource persons and for regional participants to travel to the United States to take part in training, workshops and conferences.

4.2 Planned Accomplishments:

1. Needs Assessments in participating countries.
2. Project Assistance (Small) Grants providing seed funds to innovative community-based programs that address drug and alcohol abuse. \$80,000 was originally budgeted for this component, but was later amended to \$72,593.
3. Short-term technical assistance and training including attendance of regional participants at the annual PRIDE Conference in the United States.
4. Three Regional Workshops for approximately 90 persons. Budget of \$40,000 was later amended to \$38,110.

4.3 Actual Accomplishments:

1. Needs Assessments carried out in each of the participating islands to determine the nature of the activities to be undertaken under the project.
2. Forty-Four Small Grants were made totalling \$72,578
3. Twenty-Five Short-term Technical Assistance Missions were made to the region by Partners and FAVA/CA volunteers. Twelve persons from the Caribbean attended training programs and conferences in the United States.
4. Five regional workshops were held over the life of the project. Three training workshops - Peer Counselling,

4. Drug Abuse Prevention through Sports and Community Mobilization for Drug Abuse Prevention - were held with 94 participants attending. One Planning and one Evaluation Workshop was also sponsored under DAPP for the Country Coordinators.

5. RECOMMENDATIONS FOR CONTINUED MONITORING:

Continued monitoring is not required.

6. LESSONS LEARNED:

Lesson No. 1 Local Partnerships need to be strengthened to implement projects.

In some aspects implementation of the Drug Abuse Prevention and Education Pilot Project was satisfactory, however, implementation could have been more effective and responsive if the inherent institutional weaknesses of the local partnerships was addressed. Eastern Caribbean Partnerships suffer from chronic institutional weaknesses which impede their ability to be effective. Despite their well-intentioned efforts to implement Mission funded projects, our experience leads us to conclude that strictly volunteer organizations operating without the necessary support staff often lack the essential framework to execute development programs of any significant magnitude.

Partners of the Americas might wish to consider instituting a paid position in each of the local partnerships, which would ensure greater administrative and operational efficiency. It would also eliminate many of the personality conflicts between DAPP Country Coordinators and Partners Presidents which surfaced during the Project.

Lesson No. 2 Adequate funds must be provided for Partners Project Staff to travel to the participating islands.

Partners employed a full-time Regional Substance Abuse Advisor for DAPP who was expected to play a central coordinating role in project implementation. The effectiveness of this position was stymied by an inadequate travel budget to monitor the work of the participating partnerships. Given the lack of human and financial resources in the local partnerships, this position was critical for the coordination, planning and success of project activities.

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There also seemed to be a lack of clarity of the respective roles of the Washington-based project manager and the Regional Substance Abuse Advisor who was based in Montserrat.

Partners might wish to give careful consideration to staffing requirements in project to avoid unnecessary duplication of functions in Washington and in the field.

Lesson No. 3 Use of Non-Governmental Organizations (NGOs) an effective means of reaching people at the grass roots level.

The use of NGOs proved to be an effective means of ensuring that the primary beneficiaries of the project were reached. Information on drug abuse prevention and education was disseminated widely at the grass roots level with parents and youth in the target communities participating in workshops and outreach programs.

From our experience it appears as though many regional governments do not have the mechanisms in place to mount a sustained drug education program. There is, therefore a need for NGOs to liaise closely with governments in the implementation of such programs. An example of successful coordination was evidenced in Grenada and Dominica, where DAPP was particularly successful in augmenting the efforts of governmental programs funded by the United Nations Drug Control Program (UNDCP).

Lesson No. 4 Use of Partners and FAVA/CA Volunteers a cost-effective method of providing technical assistance to the project.

DAPP benefitted from excellent, cost-effective technical assistance provided through Partners and FAVA/CA volunteers. FAVA/CA in particular provided well qualified volunteers who acted as facilitators in several of the in-country workshops. If the project had to use other methods of acquiring this type of technical assistance the number of technical assistance missions to the region would have been significantly reduced.

FAVA/CA agreed to provide seventeen volunteer consultants over the two-year period. Twenty consultants were provided with an additional five being underwritten by FAVA/CA.

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**DRUG ABUSE PREVENTION AND EDUCATION
PILOT PROJECT (DAPP)**

REGIONAL WORKSHOPS

WORKSHOP TITLE	ANTIGUA & BARBUDA	BARBADOS	BRITISH VIRGIN ISLANDS	DOMINICA	GRENADA	MONTserrat	ST. KITTS & NEVIS	ST. LUCIA	ST. VINCENT & THE GRENADINES	TRINIDAD & TOBAGO	TOTAL
Peer Counselling – St. Lucia April 15–18, 1993	3	4	1	4	4	4	3	9	4	0	36
Drug Abuse Prevention through Sports – St. Vincent October 20–24, 1993	4	1	0	3	4	4	4	3	3	0	26
Community Mobilization for Drug Abuse Prevention Grenada – May 1–5, 1994	4	2	0	2	4	2	4	2	2	1	23
Planning Workshop – Montserrat – January 1993	1	0	0	1	1	1	1	1	1	0	7
Evaluation Workshop – Montserrat August 6–7, 1994	1	0	0	0	1	1	1	1	1	0	6
TOTAL PARTICIPANTS	13	7	1	10	14	12	13	16	11	1	98

**DRUG ABUSE PREVENTION AND
EUDCATION PROJECT (DAPP)**

SMALL GRANTS

ISLAND	DURATION	PLND NO PART.	ACT NO. PART.	STATUS	COST	FUNDS AVAILABLE
						\$72,593.00
ANTIGUA AND BARBUDA						
Parents against Drugs Gray's Farm Area	4/20-21/93 (2 days)	25	35	C	\$500.00	
Peers against Drugs - Gray's Green Community Group - Developing Peer Counselling Skills	09/06-09/93 (4 days)	35	22	C	\$900.00	
Youth and Sports against Drugs - Gray's Green Community Group	11/15-18/93 (4 days)	35	48	C	\$1,025.00	
Parents Against Drugs - Developing Parenting Skills Gray's Green Community Group	12/13-16/93 (4 days) cont'd 01/23	35	25	C	\$1,000.00	
Peers Against Drugs	01/24-27/94 (3 days)	40	40	C	\$1,300.00	
Drug Awareness Program for Schools - using the theatre - Child's Play	10/93-07/94 (9 months)			C	\$3,150.00	
Parents Against Drugs - Villa Point Community	05/25-27/94 (3 days)	40	40	C	\$1,887.50	
Youth and Sports Against Drugs - Gray's Farm and Villa Communities	06/06-09/94 (3 days)	40	40	C	\$1,937.50	
SUB-TOTAL		250	170		\$11,700.00	
COMMONWEALTH OF DOMINICA						
Peer Counselling Week-End Camp, Grand Bay Area	07/09-11/93 (3 days)	20	32	C	\$920.00	
Community Meetings - Grand Bay, evening lectures 1 night per week for 6 weeks	01/02-02/15/94 (6 weeks)			C	\$2,300.00	
Media Campaign - Drug Abuse Prevention - 3 T.V. and 10 radio spots to run for 3 months	12/01/93-02/28/94 (10 wks)			C	\$3,080.00	
Drugs and Substance Abuse Peer Counselling Workshop, week-end camp - Wesley area	12/17-19/93 (3 days)	20	18	C	\$1,850.00	
SUB-TOTAL		40	48		\$8,150.00	
GRENADA						
Drug Prevention through the Parent Teachers Associations - series of lectures at the parish level and one workshop	11/22/93-01/23/94 2 months	100	123	C	\$2,540.00	
Peer Counsellors Workshop	05/06-07/94 (2 days)	30		C	\$1,790.00	
Workshop for Sports Leaders and Administrators	09/04/93 (1 day)	40	22	C	\$880.00	
Sports and Drugs Workshop (St. Andrew's)	07/19/94 (1 day)	25		C	\$390.00	
Sports and Drugs Workshop (Carriacou)	07/23/94 (1 day)	30		C	\$725.00	
SUB-TOTAL		225	145		\$6,325.00	

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MONTSERRAT

Youth against Drugs Week – end camp	04/02–04/93 (3 days)	35	22	C	\$1,650.00
Drug Awareness Calypso Competition among youths 10 youths to participate	12/26/93 (1 day)			C	\$1,400.00
Comic Book/Posters Anti-Drug Project	03–12/93 (9 months)			C	\$1,569.00
Training in Peer Counselling	6/19/93 (1 day)	25	30	C	\$354.00
Juvenile Athletic Championship	02/21–04/16/94 (10 weeks)	130		C	\$2,150.00
Media Drug Abuse Prevention and Awareness Workshop	06/13–16/94 (4 days)	15		C	\$555.00
SUB-TOTAL		205	52		\$7,678.00

ST. KITTS AND NEVIS

Preparation and placement of Drug Free Zone Signs – 11 signs to be erected	09–10/93 (1 month)			C	\$1,178.69
Peer Counsellor Training week end retreat	07/23–25/93 (3 days)	20	18	C	\$1,581.11
Workshop for Primary School Teachers – 4762 children expected to benefit from the participation of their teachers at this workshop	07/12–23/93 10 days	30	20	C	\$3,464.00
Drug Prevention Newsletter	04–09/94 (5 months)			C	\$1,288.16
Drug Abuse Prevention Workshop (Nevis)	05/18/94 (1 day)	41		C	\$775.00
Drug Awareness Workshops for Parents (Nevis)	05–05/94 (1 month)	200		C	\$950.00
Trainer-of-Trainers Program for School Teachers	07/11–22/94 (2 weeks)	25		C	\$1,510.00
Substance Abuse Prevention Workshop for Teachers (Nevis)	09/12–24/94 (2 weeks)	20		C	\$2,334.00
SUB-TOTAL		336	38		\$13,080.96

ST. LUCIA

Drug Prevention Education Workshop Series Per Diem and Hotel for two St. Lucians attending South Carolina workshop (approved by MPM)	05/21–07/20/93 (2 months)	75	50	C	\$1,200.00
Youth at Risk – Drug Prevention Camp	12/93 (1 week)	80	62	C	\$5,000.00
Parents Affirmation Workshop	2/10–11/94 (2 days)	50		C	\$1,000.00
Drugs Outreach Program	2/14–3/31/94 (6 weeks)			C	\$1,000.00
Parents Workshop	03/20–24/94 (1 week)	20	50	C	\$1,830.00
SUB-TOTAL		225	164		\$10,400.00

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ST. VINCENT AND THE GRENADINES

March-a-Thon and Drug Education Rally approx 1500-3000 persons reached	11/20/93 (1 day)			C	\$4,500.00
Caribbean Drug Fact Magazine for Young People	11/30/93			C	\$3,000.00
Workshop for Parents on Drug Abuse - understanding parenting and family ties	08/26-28/93 (3 days)	30	30	C	\$1,748.00
Television Promotion	2/25-3/30/94 (6 weeks)			C	\$2,550.00
Drugs and the Family - Follow-on Workshop	2/28-4/15/94 (10 weeks)	40		C	\$1,375.00
SUB-TOTAL		70	30		\$13,173.00
GRAND TOTAL		1351	647		\$70,506.96

FUNDS REMAINING

\$2,086.04

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