

PD-ABI-392

PD 27/2/92

USAID/MALI
Semi-Annual Project Implementation Report

A. Administrative Data

- 1. Project Title: Promoting Pop. Pol. Develop. (PPPD)
- 2. Project Number: 625-0978
- 3. Date of Report: September 20, 1992
- 4. Implementing Agency: CERPOD

5. Major Contractors

Name

- A. Carol Hart
- B. MSH
- C. The Futures Groups

- 6. Project Officer: Neil Woodruff
- 7. Last Evaluation Date: 5/1/92
- 8. Next Evaluation Date: ?

B. Financial Data (\$000)

- 9. Date of Authorization: 8/30/88
- 10. Authorized LOP: \$8,000
- 11. PACD Original: 4/30/94
- 12. Current: 4/30/94

	At end of Previous Period	This Period	To Date
A. Obligations:	6,054	1,329	7,383
B. Earmarks:	5,912	36	5,948
C. Commitments:	5,341	597	5,938
D. Disbursements:	3,916	702	4,618
E. Accruals:	277	120	398
F. Pipeline:	1,860	506	2,366
G. Mortgage:	1,946	(1,329)	617

13. Project Purpose

To promote the development of appropriate nat. pop. policies, strategies and programs within the nine countries of the Sahel. Appropriate pop. policies are those concerned with rapid pop. growth, high fertility, and infant and maternal health.

C. PERFORMANCE INFORMATION

1. Major Project Activities and Policy Reforms to be Accomplished under the Project, and Progress to Date:

An integral part of AID's Sahel Population Strategy, the Project, through support to a regional demographic institution (CERPOD), assists Sahelian nations in (a) establishing a reliable population information data base; (b) applying this information to make decision-makers aware of the relationship between demographic variables and socio-economic development; and, (c) developing appropriate population policies and programs.

Accomplishments to date:

- Two Sahelian regional conferences on population policy organized with CILSS (N'Djamena, December 1988 and Dakar, July 1992);
- N'Djamena Plan of Action for Population Policy in current official use throughout Sahel (adopted by CILSS January 1989);
- Population policies adopted in five target countries for policy development (Senegal, Mali, Burkina Faso, Niger, The Gambia);
- Four annual meetings of CERPOD's governing board (CSG);
- Three annual off-site planning and policy retreats (Selingue);
- Four audio-visual policy "tools" developed for sensitizing decision-makers to pop/dev linkages in planning (child survival presentation for Mali/Senegal, pop/ag/env model for Mali, INTEGRA for Mali and Niger);
- One video produced on population and development in the Sahel ("La Course contre la Montre");
- Publication/dissemination activities: 18 issues of POP SAHEL, 4 brochures on pop/dev issues, joint publication with National Academy of Sciences on health consequences of contraception and reproduction, two Sahel population data sheets (wall charts), 9 Working Papers, 9 Etudes et Travaux;
- CERPOD initiated a new series of publications: Rapports de Recherche;
- Two francophone regional training seminars in INTEGRA (software for producing interactive computer models to analyze pop/dev linkages in various sectors);
- 54 person/weeks of training received by CERPOD under RAPID III in the development of pop/dev model;
- Seminars, conferences and workshops:
 - . Third regional migration/urbanization seminar;
 - . Mali and Burkina seminars on legal and social status of women;
 - . ISSA (software) technical workshop for CERPOD staff;
 - . Ten persons trained in MIS in MCH/FP in November 1991;

- POPLINE/CD-ROM installation and training for CERPOD data bank;
- 28 Sahelian statisticians/technicians fully trained at ENEA/Dakar and CFR/Niamey;
- Legal texts analysis conducted in 4 countries (Mali, Burkina Faso, Niger and Senegal);
- Project Mid-Term Evaluation conducted in October 1991;
- Multi-Donor Review of CERPOD conducted April-May 1992;
- First major buy-in (REDSO/WCA) to PPPD;
- Institutional Development:
All TA in accounting completed by Cabinet Diagne;
TA contract signed and under way with MSH; two Strategic Planning workshops held at CERPOD;
TA from Population Council signed and operative; Technical Advisor to CERPOD Director in place.

2. Major Project Activities and Policy Actions Accomplished over the Past 6 Months:

- Second Sahel Regional Population Conference (Dakar, July 1992) organized by CERPOD with CILSS (TA from OPTIONS);
- CERPOD Multi-Donor Review (exercise for next Five-year Plan);
- MSH second Strategic Planning Workshop (CERPOD);
- First annual non-federal Audit;
- CERPOD draft Communications Strategy prepared (TA from OPTIONS);
- Regional seminar for pop media network (written press): Mali;
- National Seminar for pop media network (rural radio): Burkina Faso;
- Ongoing activities under first buy-in (REDSO/WCA) to PPPD: MIS for the Gambian MOH scheduled for 4th quarter 1992; Quality of services operations research ongoing at 4 urban FP clinics (2 in Senegal and 2 in Burkina Faso);
- Ongoing TA with OPTIONS to countries targeted for intensive policy implementation work (Burkina Faso, Mali, Niger, Senegal);
- Ongoing publications/dissemination targeting policy-makers: POP SAHEL No. 17 and Special edition on Population; Working Paper 9; 5 reports on research;
- TA contract signed with The Population Council: Technical Advisor in place;
- Software installation begun for MIS at CERPOD, e.g., for management of CERPOD personnel matters, identification of consultants, missions, telephone costs, logistics, etc.

3. Significant Successes to Report over the Past 6 Months:

Key Regional Population Conference Sponsored:

- The second regional conference on Population (Dakar, July 1992) was the first CERPOD conference in which all nine Sahelian countries have officially participated. Representatives from both the Senegalese Government and the CILSS emphasized the importance of a regional consensus on Population and Development issues and applauded the Conference and CERPOD's leadership role as an important step toward fostering consensus. Conference recommendations will be shared with participants at the Third Africa-wide Conference on Population and Development (Dakar, December 1992) and will also be submitted to the CILSS Council of Ministers for approval in early 1993. The approved recommendations would constitute a broad-based declaration to be communicated to the 1994 World Population Conference.

New Accounting System Approved:

- CERPOD's first non-federal audit approved the accounting system operative since October 1991, when new systems instituted under the AID-funded financial management TA by Cabinet Sakhir Diagne became fully operational.

Increased Support by Sahel Mission:

- CERPOD now routinely solicits and receives funding from regional USAID missions for participants to CERPOD-sponsored seminars. Participant costs are calculated to include core seminar costs, thus securing from external sources the major portion of funding for such events.

Diversified Funding Base:

- Contract with World Bank to provide TA to Government of Chad in drafting Population Policy Declaration and Terms Of Reference (TOR) for new Unite de Population;
- Contract with UNFPA to provide six-months TA (field research) to Chad's first census;
- Request from Government of Mauritania for TA (UNFPA funding) to develop Population Policy.

Cost-Effective Revisions in Printing of Pop Sahel and Sahel Data Sheet:

- POP SAHEL was printed locally for the first time in its five-year history (No. 17). The quality of the publication was excellent. Although the printing costs negotiated for

the first edition in Bamako were marginally higher than in Dakar, savings on staff travel to Dakar represent an annual savings of F CFA 3,200.000 on 4 printings;

- The second Population Data Sheet was also successfully printed locally for the first time.

4. Major Problems and/or Critical Issues to be Addressed:

- After four years, CERPOD's internal statutes have still not been approved by the Sahel Institute. (This is a pocket veto.) These statutes define the tutelary relationship between CERPOD and INSAH, reinforcing the financial autonomy and institutional semi-autonomy granted to CERPOD by the CILSS Council of Ministers in January 1988. This situation threatens the existence and institutional integrity of CERPOD, in which AID will have invested \$15 millions over 14 years.
- AID funding to CERPOD terminates on December 31, 1993, arrangements must be made immediately to ascertain funding for a third phase of support and to amend the current project or design a follow-on.
- The post of CERPOD Project Liaison Officer have been vacant since December 1991. The post urgently needs to be filled in order to address the above issues effectively.
- A critical issue remains the proportional sharing of CERPOD's operating expenses among its various donors, thus relieving dependence on AID-funding in this area.
- As a condition precedent for release of funds under the 7th Amendment to the PPPD Project, USAID has asked CERPOD to address the following issues raised in the Multi-Donor Review:
 - a. Clarification of the statutory relationship between CERPOD and CILSS;
 - b. The role of CERPOD's Scientific and Management Committee (CSG) as a governing body for CERPOD;
 - c. Steps taken to develop a resource generation policy to decrease dependence on external donor support for operating costs;
 - d. Status of priority interventions in response to Multi-Donor Review including the restructuring of CERPOD's technical divisions.
- There is a pressing need for AID/W to establish a policy and guidelines to remunerate CERPOD for mature TA provided collaboratively with CA's. CERPOD is currently unable to work satisfactorily with RAPID/OPTIONS under the Senegal bi-lateral because

funding is available only for air travel and per diem and not for professional services. AID has successfully urged CERPOD to adopt a policy to charge its donors (notably UNFPA) uniformly for services performed. We need to clarify our own policies in this regard.

5. Project's Contribution to Sub-targets and Indicators set out in the Program Logframe, and the Information Base for Monitoring This:

Sub-Targets (Outputs):

- a) improved analysis of population factors and their links to socio-economic development;
- b) increased commitment of Sahelian leaders and growing public awareness of and consensus for addressing population issues;
- c) formulated national population policies and strategies;
- d) established mechanisms for evaluating population policy and program development;
- e) enhanced institutional and program capability of CERPOD in population policy and program development, including a more diversified financial resource base.

Output

CERPOD's Contribution/Indicators

- | | |
|--|---|
| a) Improved analysis of population factors and their links to development. | 3 country-specific computerized models for target audiences; 1 pop/dev video for Pan-African distribution; 1 maternal/child survival presentation for target audiences; 1 pop/ag/environmental model prepared. |
| b) Formulated national pop policies and linkages. | 5 policies adopted (Senegal, Mali, Niger, Burkina Faso, The Gambia); 2 policies to be drafted with CERPOD TA (Chad, Cape Verde). |
| c) Increased commitment of Sahelian leaders and growing public awareness of population issues. | N'Djamena Plan of Action currently in official use by all CILSS countries. Sahelian journalists network fully operational in disseminating population themes to Sahelian audiences. Institutional Communication Strategy in draft. Request by Government of Mauritania for CERPOD TA on Population Policy status analysis and by Government of Chad to establish Population Unit. |

d) Mechanisms for evaluating policy and program development.

Computer programs developed with TA from Futures Group.

e) Enhanced institutional capability of CERPOD, including enlarged resource base.

Two-years TA "package" provided in management/organization by MSH, Pop Council and Sahelian accounting firm.
Other donors (CIDA, UNFPA, Pop Council, Rockefeller and Ford Foundations, the FAC, The Netherlands) provide 55% of CERPOD's resources but still without proportional distribution of a percentage of operating costs, much remains to be done in the area.

6. Major Project Activities and Policy Actions Over the Next 6 Months:

<u>Activity</u>	<u>Date 1992</u>	<u>Action</u>
Develop FY 93 Workplan and Budget	Oct	USAID/CERPOD
Financial Planning Consultation	Oct	CERPOD/MSH
First Operational Planning Review	Oct	CERPOD/MSH
Informal Donors' Group Meeting	Oct	CERPOD/Donors
Recruitment of CERPOD Project Liaison Officer (PLO)	Oct-Nov	USAID
Collaboration with Sahelian firm on Management TA	Oct-Dec	CERPOD/MSH/ POP COUNCIL
Legal texts analysis: Cape Verde and The Gambia	Oct-Mar	CERPOD
POP SAHEL Nos. 18, 19, 20	Oct-Mar	CERPOD
Desktop publishing (training)	Oct-Mar	CERPOD/OPTIONS
Working Papers Nos. 10, 11, 12, 13	Oct-Mar	CERPOD
Pop Policy status analysis: Mauritania	Oct-Mar	CERPOD
Explore the possibility of creating an endowment for CERPOD	Oct-Mar	USAID/OTHER DONORS

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Report on status of future funding possibilities from AID/W and corresponding impact on project	Oct-Mar	USAID/CA's
Assess the pro's and con's of regional activities such as CERPOD vs. country specific bilateral programs, and the new Africa Bureau "African Public Health and Population" project (698-0483)	Oct-Mar	USAID/CA's
Third Strategic Planning Exercise	Oct-Mar	CERPOD/MSH
Population Round Table (Club Nation et Developpement/Dakar)	Oct-Mar	CERPOD
Booklet on 2nd Regional Population Conference (Dakar)	Oct-Mar	CERPOD/OPTIONS
MIS for the Gambia MOH	Oct-Mar	CERPOD
Quality of services operations research at 4 urban FP clinics (2 in Senegal, 2 in Burkina Faso)	Oct-Mar	CERPOD
1st Quarterly TA in Accounting	Dec	Consulting firm
5th CSG (Governing board) meeting (N'Djamena)	Dec	CERPOD
CERPOD MIS Seminar in MCH/FP	Dec	CERPOD
Third Africa-wide Population Conference	Dec	CERPOD/OPTIONS
2nd Quarterly TA in Accounting	Mar	Consulting firm
Present analysis and receive RLA concurrence that CP's have been satisfied for first disbursement		

