

AGENCY FOR INTERNATIONAL DEVELOPMENT
WASHINGTON, D.C. 20523

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ACTION MEMORANDUM FOR THE ASSISTANT ADMINISTRATOR, BUREAU FOR
EUROPE AND NEAR EAST

FROM: ENE/PDP, Robert W. Nachtrieb *ROR N*

SUBJECT CAMBODIA - Assistance for Children and Civilian
Victims of War Project (442-0102)

Action: Your approval of grants of \$5 million of FY 1991 DA funds for Assistance to Children and Civilian Victims of War in Cambodia.

Background: The FY 1991 Foreign Operations Appropriations Act earmarks \$5 million of DA funds, notwithstanding any other provision of law, for assistance to children within Cambodia through international relief agencies and U.S. private and voluntary organizations (PVOs). A separate provision makes these funds available also to assist civilian victims of war. None of these funds may be made available, directly or indirectly, for the Khmer Rouge.

Under the FY 1990 Supplemental Appropriations Act we made \$2 million in grants for assistance to children: UNICEF (\$1.2 million) for expansion of their program of immunizations and assistance to children in especially difficult circumstances (e.g., orphans and handicapped); and World Vision (\$800,000) to rehabilitate and equip the National Pediatric Hospital in Phnom Penh.

We also approved, but could not fund, a \$500,000 application from the American Refugee Committee (ARC) for child survival programs in Pursat Province to reduce mortality and morbidity of children under five through oral rehydration centers and training mothers in home rehydration methods and through expanded immunizations and improved nutrition. If you approve the proposed FY 1991 funding, we will fund the ARC proposal.

Proposed Course of Action: We propose to issue an Invitation for Applications (IA) for \$4.5 million of grants under this project to registered U.S. PVOs and international relief agencies (e.g., UNICEF, WHO, World Food Program and ICRC) under AID Handbook 13 (Grants) procedures. A draft of the IA is attached.

Applications for grants will be reviewed by a panel of Bureau officers chaired by ENE/PCAP and including ENE/TR and ENE/PDP, with GC and Contracting Officer advice as necessary. Important criteria in that review will be the applicant's direct relationship with intended beneficiaries, the non-AID resources the applicant will provide, and the technical soundness and experience of the applicant and its staff. ENE/PDP will manage the Project with ENE/PCAP policy guidance and ENE/TR technical advice.

Under the 1990 proposals, about 40% of grant funds were for equipment and supplies, including drugs, which had to be obtained through UNICEF's regular channels or, to achieve purposes of the assistance, had to be compatible with those in use in Cambodia. Similar needs are expected under the FY 1991 funding for grantees to buy non-U.S. goods of Thai, European and Japanese origin. We also expect limited use of the "notwithstanding" provision of the FY 1991 Appropriations Act to permit some minimal necessary grantee purchases of Cambodian goods and services.

Recommendation: That you authorize \$5 million of grants from FY 1991 DA funds to PVOs and international relief organizations for Assistance to Children and Civilian Victims of War in Cambodia.

Approved Carol Adelman

Disapproved _____

Date 2/20/91

Attachment: draft Invitation for Applications

Handwritten initials

Clearances:

DAA/ENE:PWhite EW For
 ENE/PDP:SShah For
 ENE/PDP:LRogers GA
 MS/OP/O/ENE:RWare draft
 GC/ENE:HMorris shy 2/1/91
 ENE/TR:KLoke draft
 STATE/EAP/VLC:CTwinning draft

cc MS/OP/O/OS/ENE - Ms. Johnson
 File 442-0102, chron

ENE/PDP/PCAP:JRNussbaum:jrn/31 Jan 91:docid 47120
 (Codrafted:ENE/PCAP:MFeldstein)

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DRAFT INVITATION FOR APPLICATIONS (IA)**Assistance to Children and
Civilian Victims of War
in Cambodia**

The Agency for International Development (A.I.D.) invites proposals from international relief agencies and U.S. private and voluntary organizations (PVOs) for grants to assist their projects of assistance to children and civilian victims of war in Cambodia.

Background: Legislation appropriating Fiscal Year 1991 foreign assistance funds provides \$5 million for direct and immediate assistance through international relief agencies and PVOs to children and civilian victims of war in Cambodia. None of these funds may directly or indirectly assist the Khmer Rouge.

During Fiscal Year 1990 A.I.D. granted \$2 million for two projects assisting children in Cambodia. UNICEF received a \$1,200,000 grant for its project assisting expanded immunization programs and children in difficult circumstances (handicapped and orphans); and World Vision received a \$800,000 grant for its project to rehabilitate and equip the national pediatric hospital. A.I.D. also approved, but could not fund, another proposal for a \$500,000 grant for another project; A.I.D. expects to fund this proposal from FY 1991 funds, leaving \$4,500,000 for other grants from FY 1991 funds.

Applications: Applications should be submitted by March 4, 1991 in four copies to:

Cambodia Children and War Victims Grants
ENE/PDP/PCS, Room 3321 NS
A.I.D., Washington DC 20523-0028

Applications should be no more than ten pages in length. They should describe the project to help either children, or civilian victims of war, or both groups; and they should include a budget and past performance data.

Project description. The application should identify the target beneficiaries of the assistance, and it should indicate why and how the applicant selected them. It should identify specific objective(s) of the project and discrete end results in terms of improvement in the condition of the target group, and it should indicate how these results will be verified. It should include a schedule for completing assistance within one year.

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The application should identify groups or persons the applicant will work with in Cambodia to achieve project objectives. It should describe safeguards to ensure assistance resources go for their intended purpose, and how the applicant will ensure that none of the assistance will be available directly or indirectly to the Khmer Rouge.

The application should indicate relevant experience the applicant has with similar projects and the experience of staff proposed for work on this project. The application should describe what resources, financial or in kind, other than A.I.D. resources will be used in the project.

The application must include an Initial Environmental Examination (IEE) in accordance with A.I.D. Regulation 16. Guidelines for IEE preparation are available on request by calling 202-647-9624.

Budget. A detailed budget should specify A.I.D. and other resources proposed for direct assistance to beneficiaries and for indirect or overhead costs.

Past performance data. The application should include information about all contracts, grants or cooperative agreements involving similar or related projects over the last three years funded by A.I.D. or other sources; the information should include the name and address of the organization which funded the projects or for whom the services were performed; the current telephone number of a responsible technical representative of that organization; the number, if any, of each contract, grant or cooperative agreement; and a brief description of the project.

Criteria for Grants: The quality of the applicant's past performance on similar projects is a factor in considering new assistance awards. Applications for grants will be reviewed by a panel of A.I.D. officers. Important criteria in that review will be applicant's direct relationship with intended beneficiaries and the extent to which non-AID resources are provided as well as the technical soundness of proposed assistance and the experience of the applicant and the applicant's staff for the project. This panel will recommend awards to the Grants Officer. Applicants will be advised of A.I.D. action on their applications in late March or early April.

Further Information: If you have questions, please call Mike Feldstein, A.I.D. Cambodia Desk Officer, at 202-647-9136.

ENE/PDP/PCAP:jrn:31 Jan 91:4712o

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