

PROJECT AUTHORIZATION

Name of Country : Rwanda

Name of Project : Assistance to Displaced Persons

Number of Project: 696-0148

1. Pursuant to Title II of the Foreign Operations, Export Financing, and Related Programs Appropriations Act of 1989 (Sub-Saharan Africa, Development Assistance), of the Foreign Assistance Act of 1961, as amended, I hereby authorize the Assistance to Displaced Persons Project for Rwanda involving planned obligations not to exceed \$2,700,000 in Grant funds over a two-year period from the date of authorization, subject to the availability of funds in accordance with the A.I.D. OYB/allotment process, to help in financing foreign exchange and local currency costs for the Project. The planned life-of-the project is two years from the date of initial obligation.

2. The purpose of the project is to contribute to the well-being of the displaced Rwandans in camps and those returning home in ways that will enhance their long-term productivity and welfare when at home. The project focuses on those interventions that can lead to a dual impact, both short-term humanitarian and long-term developmental.

3. The project provides a vehicle for PVO agencies currently operating in Rwanda to extend their development experience to the displaced in camps. The PVOs will submit proposals that will be the basis for negotiating individual Grant Agreements.

4. The Grant Agreements which may be negotiated and executed by the officers to whom such authority is delegated in accordance with A.I.D. regulations and Delegations of Authority shall be subject to the following essential terms and covenants and major conditions, together with such other terms and conditions as A.I.D. may deem appropriate.

5. Source and Origin of Commodities, Nationality of Services.

Except as A.I.D. may otherwise agree in writing, disbursements will be used to:

(a) finance the costs of goods and services required for the project having, with respect to goods, their source and origin, and with respect to suppliers of services, their nationality, in Code 935 of the A.I.D. Geographic Code Book as in effect at the time orders are placed or contracts entered into for such goods or services ("Foreign Exchange Costs"), except as provided with respect to marine insurance in paragraph C of the Optional

Standard Provisions entitled "AID Eligibility Rules for Goods and Services." All reasonable efforts will be made to maximize U.S. procurement whenever practicable. Air travel and transportation to and from the U.S. shall be upon certified U.S. flag carriers to the extent possible.

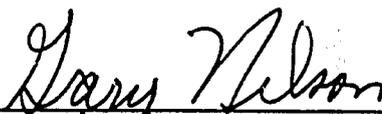
(b) finance ocean transportation costs under grants to PVOs only on vessels under flag registry of the countries included in A.I.D. Geographic Code 935, subject to the requirement that at least 50 percent of the gross tonnage of the cargo shipped be on vessels of U.S. flag registry.

6. Waivers.

On June 24, 1993, the Mission Director waived the requirement that PVOs and multilateral receiving grants under the Assistance to Displaced Persons Project provide a non-A.I.D. contribution equal to at least 25 percent of the total cost of the activity.

7. Gray Amendments:

The project may grant some funds to Africare, which is a disadvantaged U.S. PVO operating in Rwanda. Africare has already submitted an unsolicited proposal.



Gary A. Nelson
USAID/Rwanda Mission Director

Draft: PDO, DMivumbi

Clear: PDO, CCantell (draft) 8/19/93
PRM, LDouris (draft) 8/19/93
CONT, GHemphill NY
RLA, AVance e-mail

ACTION MEMORANDUM FOR THE USAID/RWANDA MISSION DIRECTOR

FROM : Daniel Mivumbi, PDO *DM*
SUBJECT: Assistance to Displaced Persons Project
DATE : August 19, 1993

Problem: Your approval is required to authorize the Assistance to Displaced Persons Project. The life-of-project funding is \$2,700,000 and will be obligated in Fy 93 through grants to PVOs and LSGA.

Discussion: The Assistance to Displaced Persons Project (ADP) is a two-year, \$2,700,000 project whose purpose, as revised, is to contribute to the well-being of the displaced Rwandan in camps as well as those returning home in ways that will enhance their long-term productivity and welfare at home. Prior to its revision, the project purpose was to contribute to the well-being of the displaced in camps in ways that will enhance their long-term productivity and welfare when they return home. It was revised, with the RLA concurrence, to reflect the Mission intent in the design of the NPD level document. The intent was to assist the displaced people not only in camps but also during the reinstallation phase.

The project focuses on those interventions that can lead to a dual impact, both short-term humanitarian and long-term developmental. It provides a vehicle for PVO agencies currently operating in Rwanda to extend their development experience to the displaced in camps as well as those returning home. The Mission will review and fund unsolicited proposals from PVOs that meet the following criteria:

- (a) the proposal must show how the interventions will impart both a technology and/or service that will contribute to the welfare of the displaced in the short-term and long-term, i.e., impact and sustainability;
- (b) the implementing PVO has the experience and capacity to implement the activity and to account for the use of USAID funds. (Part of the evaluation of experience will include a judgement of the PVO's ability to work with Rwandan Government authorities and other donors working on the displaced problem.)
- (c) the proposal must support DFA and Mission program priorities, have a duration of less than two years, and not exceed a maximum of \$2.0 million for life-of-project unless funding is obtained from other sources.

The type of activities the project would fund include imparting technologies to the displaced for:

- the construction and maintenance of potable water supplies;
- the construction and maintenance of latrines;
- the provision of hygiene education campaign; and
- the organization of wood harvesting, provision of fuel wood and promotion of energy-saving techniques and technologies.
- the reinstallation activities, such as provision of agricultural inputs (seeds, tools, etc.)

PVOs currently operating in Rwanda have experience in all the above areas. Labor and community-based structures currently in the camps can be expected to be used by the PVOs to execute the activities. The Mission expects to fund a total of four or five proposals.

Environmental Consideration:

The Bureau Environmental Officer has reviewed the IEE for the project, and recommended a deferral action for grants in category 1 and categories 2 and 3 under \$100,000.

In his review, he considered that all four areas in which interventions are intended may have environmental impacts of greater or lesser severity. PVOs in drafting their proposals will have to address the way in which their interventions will be monitored and evaluated during the course of the project. Indicators to be used will be spelled out in the design of the grants, and an environmental review will be included in each proposal. The proposal will spell out how negative impacts will be mitigated when and if they are detected during monitoring and evaluation. State 118350 delegated authority to the Director, USAID/Rwanda, or to the person acting in that capacity, to approve the IEEs for category 1 grants and for category 2 grants below \$100,000 under the subject project. Para 3 of the IEE provides that the Bureau Environmental Officer will be asked to provide a Delegation of Authority to the Mission Director that will allow for local approval of IEEs. By Kigali 02556, the Mission applied for a Delegation of Authority to locally approve categories 1, 2 and 3 grants. By State 247040, the Bureau Environmental Officer delegated authority to the Mission Director, USAID/Kigali, or to the person acting in that capacity, with clearance of the Mission Environmental Officer, to approve the environmental reviews for Grants below \$100,000 made under the project.

Financial Plan:

The total cost of this two-year project is estimated at \$2,700,000. This cost will be the USAID contribution. It is expected that PVOs will contribute to the project by funding part

of their proposals, but the scope of their participation in the project funding cannot be estimated at this time.

Other:

Procurement Under the DFA: The funding source for this project is DFA. This gives PVOs flexibilities to purchase commodities from Code 935 countries without a waiver requirement. The implementing agencies will be required to maximize purchase from the USA, whenever possible, in order to comply with the intent of DFA.

Responsible Officer: The Officer in USAID/Rwanda responsible for this project is the Project Development Officer.

Notification to Congress: The Congressional Notification was sent on May 17, 1993 as a project with \$2,700,000 funding level. According to State 191072, the CN expired on June 1, 1993 without objection. State 225624 provided budget allowance for this project.

Recommendation: That you sign below and the attached Project Authorization and thereby approve the life-of-project funding of 2,700,000 grant funds for the Assistance to Displaced Persons Project.

APPROVED Gary Nelson
Gary A. Nelson
USAID Director

DISAPPROVED _____

DATE 8/26/93

Attachment:

- (1) Project Authorization
- (2) State 247040
- (3) State 225624
- (4) State 191072
- (5) State 118350

Clearances:

PCO, CCantell draft /date/ 8/19/93
 ADO, KFuller draft /date/ 7/20/93
 PRM, LDouris draft /date/ 8/19/93
 CONT, GHemphill Y /date/ _____
 RLA, AVance e-mail /date/ _____

ACTION: AID INFO: AMB DCM

VZCZCGBO079
RR RUEHLGB
EE RUEHC #7040 2250416
ZNR UUUUU ZZB
R 130416Z AUG 93
FM SECSTATE WASHDC
TO RUEHLGR/AMEMBASSY KIGALI 1033
INFO RUEHNR/AMEMBASSY NAIROBI 1400
BT
UNCLAS STATE 247040

LOC: 087 717
13 AUG 93 1025
CN: 13343
CIRG: AID
DIST: AID

DATE RECD
08-16-93
REPLY DATE
08-20-93
PDD:DM

AIDAC NAIROBI FOR REO AND RLA

E.O. 12356: N/A

TAGS:

SUBJECT: ASSISTANCE TO DISPLACED PERSONS PROJECT (593-
2148) ENVIRONMENTAL DCA

REF: KIGALI 02556

1. THE BUREAU ENVIRONMENTAL OFFICER HEREBY DELEGATES AUTHORITY TO THE MISSION DIRECTOR, USAID/NAIROBI, OR TO THE PERSON ACTING IN THAT CAPACITY, WITH THE CLEARANCE OF THE MISSION ENVIRONMENTAL OFFICER, TO APPROVE THE ENVIRONMENTAL REVIEWS FOR GRANTS BELOW DOLS 100,000 VALUE UNDER THE SUBJECT PROJECT.

2. DCA IS GIVEN WITH PROVISIO THAT PROCEDURE OUTLINED IN PARA 4 NEFTEI REGARDING CATEGORIZATION WILL BE FOLLOWED, AND PROVISION WILL BE MADE FOR PASSING INFORMATION ON THE NATURE AND SCOPE OF ACTIVITIES INVOLVED TO REO AND REESO.
CHRISTOPHER

BT
#7040

NNNN

ACTION COPY
Action to be taken by
No action necessary
.....
(Initials) (DATE)

UNCLASSIFIED

STATE 118350

SDC-6
K 696-0148

ACTION: AID INFO: AMB DCM

Choo

VZCZCGBO945
PP RUEHLGB
DE RUEHC #8350 1092014
ZNR UUUUU ZZH
P R 192013Z APR 93
FM SECSTATE WASHDC
TO RUEHLGB/AMEMBASSY KIGALI PRIORITY 0417
INFO RUEHNR/AMEMBASSY NAIROBI 1541
BT
UNCLAS STATE 118350

LOC: 09T 169
20 APR 93 0639
CN: 11562
CHRG: AID
DIST: AID

AIDAC NAIROBI FOR REDSO/ESA RLA A. VANCE
E.O. 12356: N/A

TAGS:
SUBJECT: RWANDA -- APPROVAL OF ASSISTANCE TO DISPLACED
PERSONS PROJECT, 696-0148.

REF: NPD/PID-LEVEL DOCUMENT FOR PROJECT 696-0148

1. A PID-LEVEL REVIEW HAS BEEN HELD AND AFR APPROVES THE
PID-LIKE DOCUMENT FOR THE SUBJECT PROJECT AT AN AUTHORIZED
LEVEL OF USD 2.7 MILLION. SEPTEL ADVISES THAT MISSION'S
SUGGESTED OYB REPROGRAMMING TO FUND THIS PROJECT HAS BEEN
APPROVED.

2. AFR EXPECTS THAT THE MISSION WILL:

-- FORMALLY ANNOUNCE THE AVAILABILITY OF THIS PROJECT'S
FUNDS TO ALL POTENTIAL ORGANIZATIONS CONSIDERING
SUBMITTING TO THE MISSION UNSOLICITED PROPOSALS RELATED
TO THE DISPLACED. (THIS WILL ENSURE EQUAL OPPORTUNITY
TO POTENTIAL SUBMITTERS.)

-- CONTINUE TO REVIEW UNSOLICITED PROPOSALS IN THE
MISSION USING AFR GUIDANCE ON UNSOLICITED PROPOSALS,
WHERE APPLICABLE. AFTER THE FINAL REVIEW (E.G., THE PP-
LEVEL EQUIVALENT) OF AN UNSOLICITED PROPOSAL, THE

PROJECT COMMITTEE WILL PREPARE AN ACTION MEMORANDUM TO
THE MISSION'S SENIOR MANAGEMENT GROUP (SMG).

-- THE PROJECT COMMITTEE WILL ALSO PREPARE THE PROJECT
AUTHORIZATION. THE FIRST AUTHORIZATION WILL BE FOR THE
AMOUNT OF THE FIRST PROPOSAL APPROVED. FOR SUBSEQUENT
PROPOSALS, THE MISSION WILL AMEND THE ORIGINAL
AUTHORIZATION TO ADD THE AMOUNT APPROVED FOR THAT
PROPOSAL. THE PROJECT AUTHORIZATION CAN BE AMENDED UP
TO THE AUTHORIZED LOP FUNDING OF USD 2.7 MILLION.

-- THE PROJECT CN IS TO BE SUBMITTED. AFTER THE WAITING
PERIOD EXPIRES, THE MISSION CAN REQUEST THE ENTIRE USD
2.7 MILLION ALLOTMENT.

DATE RECD	4-20-93
DATE DUB	4-23-93
CLASS TO	DIR
INDEX	
ADD	
WFO	
CONT	
EXO	
A/PKM	
TRG	
LIB	
RF	
CHRON	

ACTION COPY

Action taken
.....
No action necessary
.....
(Initials) (DATE)

UNCLASSIFIED

STATE 118350

.. THE IEE HAS BEEN SIGNED BY THE BUREAU ENVIRONMENTAL OFFICER. THE BUREAU ENVIRONMENTAL OFFICER HEREBY DELEGATES AUTHORITY TO THE DIRECTOR, USAID/RWANDA, OR TO THE PERSON ACTING IN THAT CAPACITY TO APPROVE THE IEE FOR CATEGORY 1 GRANTS AND FOR CATEGORY 2 GRANTS BELOW USD 100,000 UNDER THE SUBJECT PROJECT. THE IEE CONCLUSION CONCERNING THREATENED AND ENDANGERED SPECIES AND CRITICAL HABITATS WAS BASED ON THE UNDERSTANDING THAT PROJECT ACTIVITIES WILL BE CARRIED OUT IN AREAS ALREADY UNDER CULTIVATION OR AGRICULTURAL FALLOW REGIONS. IF THERE ARE CHANGES, THIS ISSUE WILL HAVE TO BE RE-EXAMINED.

4. IF LEGAL QUESTIONS ARISE, PLEASE CONSULT WITH THE MISSION'S RLA IN REDSO/ESA.

CHRISTOPHER

BT

#8350

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