

PD-ABG-631  
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AGENCY FOR INTERNATIONAL DEVELOPMENT  
WASHINGTON, D.C. 20523

SEP 25 1985

Professor David Weissbrodt  
University of Minnesota Law School  
285 Law Center  
229 19th Avenue South  
Minneapolis, MN 55455

Subject: Grant No. OTR-0086-G-SS-5203-00

Dear Professor Weissbrodt:

Pursuant to the authority of the Foreign Assistance Act of 1961, as amended, the Agency for International Development (hereinafter referred to as "A.I.D." or "Grantor") hereby grants to the University of Minnesota (hereinafter referred to as "Grantee") the sum of \$49,500 for the period September 25, 1985 through December 31, 1986, to provide partial support for a conference on "Tolerance for Diversity of Religion or Belief".

This grant is effective and obligation is made as of the date of this letter and shall apply to commitments made by the Grantee in furtherance of program objectives for the period beginning with the effective date and ending December 31, 1986.

This grant is made to the Grantee on the condition that the funds will be administered in accordance with the terms and conditions set forth in Attachment 1, entitled "Schedule", Attachment 2, entitled "Program Description", and Attachment 3, entitled "Index of Standard Provisions", which have been agreed to by your organization.

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Professor David Weissbradt  
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Please sign and return the original and six copies of this letter to acknowledge your receipt of this grant, and execute and return one copy of the "Assurance of Compliance with Laws and Regulations Governing Non-Discrimination in Federally-Assisted Programs".

Sincerely,

*Marcus L. Stevenson*

Marcus L. Stevenson  
Grant Officer  
Chief, OTR Branch  
Central Operations Division  
Office of Contract Management

Attachments:

1. Schedule
2. Program Description
3. Index of Standard Provisions

Acknowledged:

UNIVERSITY OF MINNESOTA

By: *Mary Lou Weiss*

Typed Name: ~~Mary Lou Weiss, Assistant Director~~  
Office of Research Administration

Title: \_\_\_\_\_

Date: OCT 15 1985

Fiscal Data

PIO/T No.:	930-0086-5303324
Appropriation Symbol:	72-1151021.6
Allotment Symbol:	546-30-099-00-20-51
Budget Plan Code:	FDAA-85-13010-DG-11
Project No.:	930-0086
Obligated Amount:	\$49,500
Cumulative Obligation:	\$49,500
DUNS No.:	99-053-8548
Project Office:	PPC/PDPR, Barbara Farrell

FUNDS AVAILABLE  
PROGRAM ACCTG. & FIN DIVISION  
DATE  
OFFICE OF FINANCIAL MANAGEMENT

*M/S*  
*9/27/85*  
*c/c 4/1/85*

*J*

ATTACHMENT 1

Schedule

A. Purpose of Grant

The purpose of this grant is to provide support for the conference entitled "Conference on Tolerance for Diversity of Religion or Belief" as described in Attachment 2 to this grant, entitled "Program Description".

B. Period of Grant

The effective date of this grant is September 25, 1985. The estimated expiration date of this grant is December 31, 1986.

C. Amount of Grant and Payment

1. A.I.D. hereby obligates the amount of \$49,500 for the purposes of this grant.
2. Payment shall be made to the Grantee in accordance with procedures set forth in Attachment 3 - Standard Provision No. 7A, entitled "Payment - Federal Reserve Letter of Credit (FRLC) Advance".
3. Documentation required by the payment provision noted above shall be submitted to:

Agency for International Development  
M/FM/PAFD  
Room 623, SA-12  
Washington, DC 20523

D. Financial Plan

The following is the financial plan for this grant, including local cost financing items, if authorized. Revisions to this plan shall be made in accordance with Standard Provision No. 6 of this grant, entitled "Revision of Financial Plans".

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1. A.I.D. Contribution

International Travel	\$30,000
Conference Center Costs	15,000
Support Services	<u>4,500</u>
TOTAL	\$49,500

2. Project Budget

	<u>Total</u>	<u>Other Sources</u>	<u>A.I.D.</u>
Participant Travel	\$ 45,000	\$15,000	\$30,000
Conference Center Costs	23,150	8,150	15,000
Support Services	10,500	6,000	4,500
Resource Persons	8,000	8,000	-0-
Staff Services	<u>22,000</u>	<u>22,000</u>	<u>-0-</u>
TOTAL	\$108,650	\$59,150	\$49,500

E. Reporting and Evaluation

Grantee will submit Quarterly Technical Progress Reports which will outline in detail, progress made to date in achieving program objectives for the duration of the grant.

The Grantee will also submit a Final Technical Report at the completion of the grant.

Prior to the required final performance reporting date, events may occur that have significant impact upon the project. In such instances, the Grantee shall inform the Grant Officer as soon as the following types of conditions become known:

- a. Problems, delays or adverse conditions that will materially affect the ability to attain program objectives, prevent the meeting of time schedules and goals, or preclude the attainment of project work activities by the established time period. This disclosure shall be accompanied by a statement of the action taken, or contemplated, and any assistance needed to resolve the situation.
- b. Favorable developments or events that enable time schedules to be met sooner than anticipated or more work activities to be performed than originally projected.

F. Special Provisions

The following changes are made to Attachment 3, Standard Provisions (AID Form 1420-52) dated February 1982:

- |         |       |  |
|---------|-------|--|
| Delete: | 5A -  | Negotiated Overhead Rates -<br>Predetermined                 |
|         | 5B -  | Negotiated Overhead Rates -<br>Educational Institutions      |
|         | 7B -  | Payment - Periodic Advances                                  |
|         | 7C -  | Payment - Reimbursement                                      |
|         | 10B - | Procurement of Goods and Services<br>Over \$250,000          |
|         | 13B - | Title to and Care of Property (U.S.<br>Government Title)     |
|         | 13C - | Title to and Care of Property<br>(Cooperating Country Title) |
| Add:    | 35 -  | Cost Sharing   |

G. Overhead Rate

Grantee has agreed that they will donate all overhead costs associated with this project as part of its local cost share of the grant.

H. Authorized Geographic Code

The authorized geographic code for procurement of goods and services under this grant is "000", United States.

I. Close-out Procedures

This section prescribes uniform close-out procedures for this grant.

1. The following definitions shall apply for the purpose of this section:
  - a. Close-out. The close-out of a grant or agreement is the process by which A.I.D. determines that all applicable administrative actions and all required work of the grant or agreement have been completed by the recipient and A.I.D.

- b. Date of Completion. The date of completion is the date on which work under grants and agreements is completed, or the date on the award document, or any supplement or amendment thereto, on which A.I.D. sponsorship ends.
  - c. Disallowed Costs. Disallowed costs are those charges to a grant or agreement that A.I.D. or its representative determines to be unallowable in accordance with the applicable Federal Cost Principles or other conditions contained in the grant or agreement.
2. A.I.D. close-out procedures include the following requirements:
- a. Upon request, A.I.D. shall make prompt payments to a recipient for allowable reimbursable costs under the grant or agreement being closed out.
  - b. The recipient shall immediately refund any balance or unobligated (unencumbered) cash that A.I.D. has advanced or paid and that is not authorized to be retained by the recipient for use in other grants or agreements.
  - c. A.I.D. shall obtain from the recipient within 90 calendar days after the agreement all financial, performance, and other reports required as a condition of the grant or agreement. A.I.D. may grant extensions when requested by the recipient.
  - d. The recipient shall account for any property acquired with A.I.D. funds or received from the Government in accordance with Attachment N of OMB Circular A-110, entitled "Property Management Standards".
  - e. In the event a final audit has not been performed prior to the close-out of the grant or agreement, A.I.D. shall retain the right to recover an appropriate amount after fully considering the recommendations on questioned costs resulting from the final audit.

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Program Description

A. Purpose

In an age of nuclear anxiety, our very survival as a human race depends on finding peaceful ways to accommodate deeply-rooted ideological differences. To explore ways in which this accommodation can occur, this project's initial effort will be to foster international and local tolerance for diversity of religion or belief through a conference at the Spring Hill Center in Minneapolis, Minnesota from October 19 - 22, 1986.

The conference will focus on the formation of a response to the United Nations (U.N.) call for assistance in implementing the 1981 U.N. Declaration on the Elimination of All Forms of Intolerance and of Discrimination Based on Religion or Belief. It will stimulate dialogue from diverse intellectual and cultural perspectives on the root causes and contemporary manifestations of intolerance and discrimination on both international and local levels. To that end, the conference will explore creative ways of conflict resolution and will combine both academic and action approaches, coordinating analysis with concrete strategies for change. The 1981 U.N. Declaration calling for tolerance of religion or belief has rightly been called one of the most important documents ever passed by the General Assembly. For nearly 20 years the Socialist bloc and some Islamic countries expressed concern that its draft versions were not universal enough, and hence not in keeping with the provisions of the U.N. charter. The long debate on the Declaration reflected how deeply-held religious or philosophical assertions impact global ideological divisions, and was itself cogent proof of the need to foster international tolerance for diversity of belief systems.

Adoption of the Declaration was an important step in that direction. The challenge now is to implement it.

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### 3. Objectives

There are two major objectives to the conference:

1. To stimulate dialogue from diverse intellectual and cultural perspectives on the root causes and contemporary manifestations of intolerance based on religion or belief; and
2. To recommend concrete action strategies to implement the 1981 U.N. Declaration on the Elimination of All Forms of Intolerance and of Discrimination Based on Religion or Belief.

Underlying these objectives is the most important task of this conference, to support the establishment of worldwide network of organizations and individuals who will work to implement the Declaration. This includes the development of a local network in the Upper Midwest region of the United States.

Significant participation by United Nations Associations is being planned with the intent of encouraging these organizations to take a leadership role, both on the local and international levels, in stimulating other non-governmental organizations to get involved in the implementation of the Declaration.

### C. Implementation

The conference will be structured to include both intellectual and action discussion. The sponsors will design the conference using the broadest possible interpretation of the Declaration, including atheism as a basic faith and Marxism as a basic belief that deserve equal emphasis with traditional theistic or pantheistic religions in the implementation of the Declaration.

Scholars present at the conference will represent the social and behavioral sciences, philosophy and theology. Papers will be commissioned prior to the conference and distributed to participants to facilitate discussion. Sample topics for research papers include:

- Basic interpretations of human nature and their implications for political, military and economic systems.
- Differing views of collective vs. individual human rights.

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- The role of language and culture in expression of beliefs.
- Descriptions of action programs now in existence which support the concept of the Declaration, including both local and national projects, particularly where international cooperation is a component of the program.

The conference will be designed to move participants from an understanding of the process of implementation being pursued by the United Nations and affiliated organizations, through an understanding of the historical influence of belief systems on the development of nations, international cooperation, and conflict, to more specific examination of current examples of conflict based on intolerance, both in the U.S. and abroad, and to model action programs now operating in the world. The process will involve both lectures and the use of small groups, encouraging individuals to examine the implications of their own belief systems and the "majority" systems that dominate contemporary international policies and domestic intercultural problems.

Interaction of individuals from the upper Midwest with the international and national guests will be a key component of the process. The conference will be designed to focus both on change of individual attitudes and on potential action by individuals as well as governments, corporations, and other organizations attending the conference.

#### D. Anticipated Results

In the opinion of many experts in the field of human rights, an impasse is likely to develop in the implementation of the Declaration unless active non-governmental support develops. The impasse would be the consequence of governments' need to proceed with caution (as illustrated by the 20 year effort to obtain passage of the Declaration), and the recognition that progress will not be made in the human rights field until large numbers of people agree on root cause of intolerance and take action to foster acceptance for diversity of belief.

One way to prevent this impasse is to develop active non-governmental support for the Declaration that will encourage governments to institute measures intended to implement the Declaration. This non-governmental support could generate a broadly based constituency trusted by the diverse voting blocs in the United Nations.

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A major outcome of this conference can be the contribution it will make to developing a core group of individuals and organizations willing to contribute time, thought and resources to implementing the spirit of the Declaration. The conference will recognize a variety of skills and interests by functional area for purposes of developing concrete action recommendations. Each participant at the conference will be assigned to a workshop group of no more than 25 people. Participants will be asked to develop their thinking prior to the conference and be prepared to deliver five (5) minute papers in their small discussion workshops as a way of getting involvement and recommendations from all people at the conference.

The four functional areas that each workshop will be asked to develop recommendations in are:

1. ANALYSIS

This will involve ways in which special studies, research and curricula can be developed in theological seminaries, universities, colleges (especially departments in the social and behavioral sciences). It will involve discussing ways in which the U.N. Seminar recommendation of 3-14 December, 1984, can be implemented: "...the United Nations University and other academic and research institutions are recommended to undertake a program of special studies to combat and to eliminate intolerance based on religion or belief.

2. LAW

Recommendation on ways in which efforts can be supported to examine international legal structures, national constitutions, national and local legislation, to make sure there is a legal framework for the Declaration in each nation-state of the U.N. This includes support for education directed at students studying law, national and local human rights and civil rights commissions, ombudsman and other voluntary organizations who work to provide legal protection for those suffering from intolerance and discrimination based on religion or belief. This may include support for a U.N. convention on this declaration but does not automatically assume such a convention is necessary to enforce or encourage support for legal frameworks on this subject.

3. EDUCATION

The workshop groups will be asked to develop recommendations for a broadly-based program of education at all levels in schools, government, universities, voluntary organizations and the media. This will include the arts and other educational mediums not necessarily confined to classroom instruction.

4. DEVELOPMENT

Recommendations will be encouraged to support "inter-belief" efforts to build tolerance and ease tensions by working together on commonly agreed upon social concerns and problems of disadvantaged or under developed communities. Organizations and individuals involved in the delivery of community services will be asked to discuss ways in which their organizations may be able to work with diverse, often opposing, ideologies in the "name and spirit" of intolerance for religion or belief.

The conference will encourage the participation of major voluntary organizations and religious institutions in the implementation of these functional areas. Organizations such as the World Council of Churches, the Vatican, the League of Arab States, the League of Red Cross and Red Crescent Societies will be invited to the conference. The establishment of smaller active citizens groups will also be encouraged, with a goal of initiating projects in at least ten countries involved in the conference.

More specific outcomes that relate directly to the conference include plans to film and tape the proceedings for public distribution, the possibility of commissioning a poster for the conference in as many languages of the United Nations as possible and the development of a comic book for the conference as an example of childhood education curricula. These will all be directed at raising the awareness of as broad a population as possible.

A publication will be considered of the conference proceedings which will include the commissioned paper. Assistance in publishing the document will be requested from the United Nations and one of the universities or colleges in Minnesota.

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