

1' P.D-ABK-379  
original  
ISA 8/10/87

INTER-AGENCY AGREEMENT BETWEEN  
THE AGENCY FOR INTERNATIONAL DEVELOPMENT  
AND THE  
UNITED STATES INFORMATION AGENCY

SUBJECT: Reimbursement to the United States Information Agency (USIA) for the Implementation of the Educational Reform and the Books for Democracy Activities.

Project Title: Eastern European Regional Social Process and Cultural Pluralism

Project Number: 180-0021

I. PURPOSE

The purpose of this Inter-Agency Agreement (IAA) between the USIA and the Agency for International Development (A.I.D.) is to define the procedures under which A.I.D. shall reimburse funds to USIA pursuant to this Agreement for the purpose of implementing the Educational Reform and the Books for Democracy Activities in Central and Eastern Europe.

II. AUTHORITY AND USES OF FUNDS

Pursuant to the provision headed Assistance for Eastern Europe of Public Law 101-513 ("Foreign Operations, Export Financing, and Related Programs Appropriations Act, 1991") and Section 632(b) of the Foreign Assistance Act of 1961, as amended, A.I.D. shall reimburse \$4,000,000 to USIA for implementing the Educational Reform and the Books for Democracy Activities (the "Activities") as authorized by the Deputy Assistant Administrator, Bureau for Europe and Near East. It is understood that these funds will be used in a manner consistent with the purposes of the Activities and in accordance with the laws and regulations governing the Activities. The Activities consist of training in educational process reform and the provision and distribution of key works in print on democracy and free markets, and is further described in Annexes A & B, attached hereto.

### III. TERMS AND CONDITIONS

This Agreement is made under the following terms and conditions:

1. Execution of this Agreement will constitute an obligation by A.I.D. of FY 91 funding for these Activities.

2. USIA will bill A.I.D. through OPAC procedures or by submitting a Standard Form 1081 (SF-1081) to: Agency for International Development, FM/CARD, Inter-Agency Billing Unit, SA-2, Room 603, Washington, D.C. 20523-0208.

The amount billed will be determined by USIA, and will be treated as an advance by A.I.D. This advance will be expended based on the quarterly reports, described below, detailing the implementation of the Educational Reform and the Books for Democracy Activities.

USIA shall expend the funds made available through this reimbursable agreement, and hereby accepts the responsibility for ensuring that any statutory restrictions on such expenditures are fully complied with. Further, USIA shall keep full and complete records and accounts with respect to said funds in accordance with generally accepted U.S. Government accounting principles. All funds not expended by USIA upon completion of the Activity shall be promptly returned to A.I.D. Moreover, A.I.D. reserves the right to seek the recovery of funds if, and to the extent that, such funds may have been expended for purposes or activities not authorized by this IAA.

3. It is understood that the completion date for these activities shall be three years from the date of this Agreement, unless completed at an earlier date. "Completion date" for this purpose refers to the last day for performance of services and the last day for the delivery of commodities in Central and Eastern Europe. If the completion date for any activities under this Project shall exceed three years, USIA shall obtain prior, written concurrence from A.I.D. before an agreement for any such activity extending beyond the completion date is entered into.

4. USIA agrees to use the funds transferred hereby to cover the administration and related costs of the Activities, and the award of grants and contracts. The funds will be administered by USIA including procurement actions, monitoring, and follow-up in accordance with USIA procedures. And, where possible, USIA shall procure or obtain goods and services whose source, origin or nationality is the United States, or as shall be otherwise designated by A.I.D.

5. A.I.D. shall seek to ensure that funds are not used to pay host country duties/taxes. A.I.D. anticipates concluding bilateral agreements in the near future with these Eastern European host countries which will, inter alia, provide such exemption for A.I.D. - financed goods and services. Until such agreements are in place, however, this matter will be handled on an ad hoc basis.

6. USIA shall provide a quarterly report showing the amount of the original advance as well as current quarter and cumulative expenditures as follows:

	<u>Cumulative Commitment</u>	<u>Current Qtr Expenditure</u>	<u>Cumulative Expenditure</u>
a. Education Reform			
1. Academic Assistance			
2. Small Grants			
b. Books for Democracy			
1. Procurement of Books			
2. Donation of Books			
3. Assistance to Publishers			
4. Library Assistance			

The report will be used to liquidate the advance authorized hereby. An original and three (3) copies of the report shall be submitted to: Agency for International Development, FM/CARD, Inter-Agency Billing Unit, SA-2, Room 603, Washington, D.C. 20523-0000. The report must be signed in the original by an authorized official of USIA's billing office.

A semi-annual report shall include a narrative description of the progress of the Activities, and an original and three (3) copies shall be submitted to the address above. An additional copy of both the quarterly report and the semi-annual narrative report shall be submitted to: Office of Technical Resources, Bureau for Europe and Near East (ENE/TR Room 4725 NS), Agency for International Development, Washington, D.C. 20523.

7. USIA hereby agrees to provide A.I.D. with copies of all evaluation (or other) reports generated by federal or outside sources, and such other information as A.I.D. may, from time to time, request concerning the progress, impact or success of the Educational Reform and the Books for Democracy Activities.

8. Audit and inspection requirements as set forth in the Inspector General Act of 1978, as amended, shall apply hereto, and the Office of the Inspector General for A.I.D. shall ensure full compliance with all applicable provisions thereof.

9. This IAA may be modified or cancelled upon the mutual, written consent of both parties.



Robert W. Nachtrieb  
Acting Deputy Assistant  
Administrator  
Bureau for Europe and Near East  
Agency for International  
Development



Eugene P. Kopp  
Deputy Director  
United States Information Agency

Dated: APRIL 3, 1991

Dated: April 5, 1991

Funding: Special Assistance Initiative:  
Assistance for Eastern Europe \$4.0 million  
Appropriation Symbol: 72-11X1010

Budget Plan Code: QAIX-91-33180-IG-12 (184-63-180-01-69-11)

Funds Control Number: 1183575

Drafted by ENE/PD/EUR:RRedman/JLWright/TMBrooks:0517u  
Revised by ENE/TR/HR/DPI:DBeck:3/12/91:0517u

DBeck

USIA : M/C *[Signature]* 4/5/91  

---

GC *[Signature]* 4/5/91  

---

**Attachment C**

Project Title: Eastern European Regional Social Process and Cultural Pluralism

Project Number: 180-0021

ANNEX A  
DESCRIPTION OF THE PROGRAM FOR EDUCATIONAL REFORM

The Agency for International Development (A.I.D.) and the United States Information Agency (USIA) agree to cooperate in undertaking a two year program for educational reform in Eastern Europe. The objectives of the program include:

I) Academic Assistance Program      \$1,900,000

USIA's East European Initiative Office, working with the Office of Academic Programs and appropriate USIA elements, will administer an academic assistance program for educational reform in Bulgaria, Czechoslovakia, Hungary, Poland, Romania, and Yugoslavia. The reform of the educational process and the advent of academic pluralism will contribute significantly to the establishment of an overall democratic framework in Eastern Europe. Programming will be carried out primarily abroad, although limited U.S.-based programming, relevant to educational reform in Eastern Europe is foreseen. The goals of this program will be to provide educational reform assistance at the university and secondary level by sending American educators and experts in history, economics, business, civics, political science, and the other social sciences to Eastern Europe to teach, consult, and conduct workshops, and to bring selected East European educators to the United States on projects specifically designed to address educational reform issues in Eastern Europe. Specifically, these include:

- o academic lecturers who will introduce American content and the most current approaches to their disciplines through teaching courses in social science fields to undergraduate and graduate students, as well as assist with curriculum development projects, the development of interdisciplinary programs of study, faculty enrichment efforts, and consulting for ministry of education officials (\$1,000,000);
- o academic specialists who will be used to complement the efforts of the academic lecturers through short seminars and workshops on educational reform, assistance for education officials, and help for curriculum development projects (\$150,000);
- o U.S.-based short-term study programs (approximately 30 days in length and including 10-15 participants) for curriculum developers, textbook writers, teacher trainers, government education policy officials, to study approaches to civic curricula through meetings with state education agencies, local school administrators, volunteer programs, civic groups, etc (approximately \$150,000);

- o **teacher exchange programs** which would send secondary school social science teachers to teach at the secondary level or train students at pedagogical institutes (approximately \$250,000).
- o **American University in Bulgaria** (\$100,000) USIA would provide funds for support of the creation of the American University in Bulgaria. This support would come in the form of curriculum specialists, materials and materials development, among other forms of support.
- o **Participant Training** (\$200,000) will provide grants to Eastern European students and scholars who have already obtained scholarship funds to attend U.S. universities and colleges. These grants would be one-year grants to help students defray unmet costs.
- o **Minority Participant Training** (\$50,000) would provide grants to ethnic minority students and scholars who have obtained scholarship funds to attend U.S. universities and colleges. This program is consistent with AID's program designed to lessen ethnic tensions and minority conflict.

All programs will be carried out using in-house programming mechanisms and existing grant relationships.

Information about USIA's Office of Academic Programs

The Office of Academic Programs plans, develops, and coordinates all academic programs. There are three divisions within the Office including:

- o the **Academic Exchange Programs Division**, which administers the Fulbright Program and other academic and scholarly exchanges;
- o the **Advising, Teaching and Specialized Programs Division** which conducts programs and provides services to strengthen overseas advising centers and to improve the quality of the exchange experience for foreign students in the U.S., and administers the Hubert Humphrey North-South Fellowship Program, the University Affiliation Program, and the Fulbright Teacher Exchange Program;
- o the **Study of the United States Division** which promotes study of the U.S. abroad, develops secondary school resource material for the study of the U.S., and runs the Academic Specialist Program.

II) Small Grants Program

\$150,000

This small grants program will allow USIA to respond to targets of opportunity and address small, unique proposals. Funds may be expended through limited requests for proposals, through travel grant awards, following review by a senior agency officer panel or under the auspices of the various USIA Bureaus.

All of the terms and conditions remain in effect.

9

ANNEX A  
DESCRIPTION OF THE PROGRAM FOR EDUCATIONAL REFORM

The Agency for International Development (A.I.D.) and the United States Information Agency (USIA) agree to cooperate in undertaking a two year program for educational reform in Eastern Europe. The objectives of the program include:

I) Academic Assistance Program      \$1.8 million

USIA's Office of Academic Programs (E/A), working with the East European Initiative Office (D/EE) and appropriate USIA elements, will administer an academic assistance program for educational reform in Bulgaria, Czechoslovakia, Hungary, Poland, Romania, and Yugoslavia. The reform of the educational process and the advent of academic pluralism will contribute significantly to the establishment of an overall democratic framework in Eastern Europe. Programming will be carried out primarily abroad, although limited U.S.-based programming, relevant to educational reform in Eastern Europe is foreseen. The goals of this program will be to provide educational reform assistance at the university and secondary level by sending American educators and experts in history, economics, business, civics, political science, and the other social sciences to Eastern Europe to teach, consult, and conduct workshops, and to bring selected East European educators to the United States on projects specifically designed to address educational reform issues in Eastern Europe. Specifically, these include:

- o academic lecturers who will introduce American content and the most current approaches to their disciplines through teaching courses in social science fields to undergraduate and graduate students, as well as assist with curriculum development projects, the development of interdisciplinary programs of study, faculty enrichment efforts, and consulting for ministry of education officials (approximately \$600,000);
- o academic specialists who will be used to complement the efforts of the academic lecturers through short seminars and workshops on educational reform, assistance for education officials, and help for curriculum development projects (approximately \$200,000);
- o summer institutes for university professors who seek training or "requalification" in the social sciences to familiarize them with the most current western approach to their disciplines, with special emphasis on selection and use of resource material, definition of coursework content, and basic American instruction techniques (approximately \$600,000);

- o U.S.-based short-term study programs (approximately 30 days in length and including 10-15 participants) for curriculum developers, textbook writers, teacher trainers, government education policy officials, to study approaches to civic curricula through meetings with state education agencies, local school administrators, volunteer programs, civic groups, etc (approximately \$150,000);
- o teacher exchange programs which would send secondary school social science teachers to teach at the secondary level or train students at pedagogical institutes (approximately \$250,000).

All programs will be carried out using in-house programming mechanisms and existing grant relationships.

Information about USIA's Office of Academic Programs

The Office of Academic Programs plans, develops, and coordinates all academic programs. There are three divisions within the Office including:

- o the Academic Exchange Programs Division, which administers the Fulbright Program and other academic and scholarly exchanges;
- o the Advising, Teaching and Specialized Programs Division which conducts programs and provides services to strengthen overseas advising centers and to improve the quality of the exchange experience for foreign students in the U.S., and administers the Hubert Humphrey North-South Fellowship Program, the University Affiliation Program, and the Fulbright Teacher Exchange Program;
- o the Study of the United States Division which promotes study of the U.S. abroad, develops secondary school resource material for the study of the U.S., and runs the Academic Specialist Program.

II) Small Grants Program \$200,000

This small grants program will allow USIA to respond to targets of opportunity and address small, unique proposals. Funds may be expended through limited requests for proposals, through travel grant awards, following review by a senior agency officer panel or under the auspices of the various USIA Bureaus.

**Attachment D**

**United States  
Information  
Agency**

Washington, D.C. 20547



2 August 1991

MEMORANDUM TO: Mr. Donald Pressley  
Mission Director  
Regional Mission for Europe  
Agency for International Development

FROM: Walter Raymond *WR*  
Senior Coordinator  
Office of the East European Initiative  
United States Information Agency

SUBJECT: Amendment to the FY-91 SEED Language:  
Description of the Program for Educational  
Reform (Annex A)

I am enclosing an amended Description of the Program for Educational Reform (Annex A) of the Inter-Agency Agreement between the Agency for International Development and the U.S. Information Agency. This amended annex would reallocate \$300,000 of the funds made available for educational reform that were originally allocated for a program of Summer Institutes. The annex additionally reflects \$50,000 to be transferred to USIA from the Civic Education/Minority Issues Program, currently administered by AID, for a Participant Training Program for Turkish ethnic minority students from Bulgaria.

I have also attached a background memorandum of July 26 which I sent to Ambassador Barry which provides the rationale for the amendment. As the memorandum highlights, American universities have awarded a significant number of fellowships and scholarships to highly qualified students from Bulgaria, Czechoslovakia, and Hungary. The only inhibition to their acceptance of these study opportunities in the U.S. is a modest amount of per capita hard currency, averaging approximately \$3,000 per student. These costs will largely be used to cover travel and, in certain cases, subsistence. As you know from Deputy Prime Minister Ludjev and Ambassador Pishev's discussions with Ron Roskens, this is a matter of highest interest to the East Europeans. Although consideration is being given to more expansive programming for FY-92 in "Participant Training," the sum of \$200,000 requested in the attached annex will permit us to make an initial response. This sum will be drawn from unused funds already allocated to USIA's Educational Reform package of programs. No additional funds will be required.

- 13

The Summer Institutes covered in the original Annex could not be implemented for the most part this year. Of the money not used for this purpose, we now intend to use \$200,000 of these funds for the Participant Training Program outlined above. In response to USIS post's needs, \$100,000 will be allocated to Bulgarian students, and \$50,000 each will be used for both Hungary and Czechoslovak students. The remaining \$100,000 has now been allocated to support the creation of the American University in Bulgaria.

In response to a request from Ambassador Barry's office, we intend to use \$50,000 transferred from AID's program on Civic Education/Minority Issues, part of the Social Process and Cultural Pluralism Project, to create a Participant Training Program for ethnic Turks in Bulgaria.

Please note that this revised annex reflects cost adjustments made within the categories previously created.

**United States  
Information  
Agency**

Washington, D.C. 20547



July 26, 1991

MEMORANDUM FOR: Ambassador Robert Barry  
D/EEA  
Department of State

FROM: Walt Raymond *WR*  
Senior Coordinator, East European Initiative  
USIA

SUBJECT: Request for an Amendment to FY-91 SEED  
"Educational Reform" Language: Participant  
Training Program

We would like to request an amendment to the FY-91 SEED language referring to educational reform to add a new dimension to the program. This request derives from the support from a number of sources, including the posts in Sofia, Budapest, and Prague among others, for a program of the type described below.

Description:

This amendment will broaden the scope of proposed projects outlined in the FY-91 SEED Plan for Educational Reform. It allows for SEED funds to be utilized for a Participant Training Program. Under this program, students and scholars from Eastern and Central Europe who have already obtained scholarship funds to attend U.S. universities and colleges primarily in the social sciences could receive additional funds to defray unmet costs. These grants would be for one year only.

Rationale for Amendment:

This project will utilize participant training funds to enhance the training opportunities for students and scholars to acquire practical, hands-on experience in a democratic society. It will expose potential leaders within educational systems of the participant countries to the U.S. approach to education, as well as to the broader democratic principles of the United States as manifested in all aspects of society. The participants will return to the educational environment in their countries and will have a substantial multiplier effect in educational reform through their experience in the United States. The program will also have a tremendous impact on the participants' perceptions of the United States in the most direct manner possible.

Scholarships in this program would be available to students and scholars in areas relative to the educational reform process. Candidates will be screened through the normal application process of an American institution of higher education and must have demonstrated potential through the award of scholarship funds to cover the majority of costs of the program of study. Additionally, the USIS post will participate in the process of candidate identification. Due to the fact that student political activity was a contributing factor in political change in most Eastern European countries, it is highly likely that the program would reach those who have a direct effect on Eastern European educational reform through political activity and through student government.

The Participant Training Program will be a cost-effective method of achieving the goals set out in the Educational Reform language of SEED. The program comes with a built-in screening mechanism for the best candidates, and also requires cost-sharing: to be eligible, candidates must first secure a majority of funding. Our contribution will assist a highly motivated group of candidates to bring about educational reform from within the system.

Mechanism:

The Fulbright Program would be utilized to administer these grants. Grantees would be required to fill out Fulbright applications, and their affiliations and scholarships would be verified prior to issuing of the grant. Post input and assent to the slate of candidates would be obtained.