

ACTION MEMORANDUM FOR THE ASSISTANT ADMINISTRATOR FOR AFRICA

67698

TO: AFR/DP, Robert Huesmann *CH*

JUN 26 1974

FROM: AFR/MARA, Dennis Conroy *Dennis Conroy*

Problem: Little research has been undertaken in regard to the role which traditional healers play in the delivery of health care to populations in Africa or the potential which might exist for facilitating collaboration between the traditional healers and the scientific health care system.

Discussion: Dr. Oliver Osborne of the University of Washington proposes to undertake a study of the nature described above in two project sites within one African country. Countries to be initially investigated as potential sites for the study are Botswana, Lesotho, and Liberia. One or two other countries may also be investigated depending on findings in the three named.

A selection guide (attached) plus an in-country assessment will be utilized in making the final country selection.

The entire study will be undertaken by local country researchers working in association with American investigators. It is anticipated that identification of the target country would begin in July 1974, followed by nine months in-country field study and would be completed by the end of September 1975.

The final report of the study will provide suggestions for educational programs to facilitate collaborations between the two systems and for health care policy development. In addition, a model for national utilization of traditional healers in similar African situations will be developed. If such collaboration could be achieved, it might be possible to extend more rapidly a health delivery system in a given area of a country or possibly in an entire country.

Recommendation: That you authorize transfer of \$82,000 of Feasibility studies funds to the Regional Support Project (698-11-999-099) for a Grant to the African American Scholars Council to administer this research study.

APPROVED: *Dennis Conroy*

DISAPPROVED: _____

DATE: 26 June 1974

Clearances:

AFR/DS:Flyman (Draft)
 AFR/MARA, GJespersen (Draft)
 AFR/MARA, JKraus (Draft)
 AFR/ES, JChimento (Draft)
 AFR/CMA, AEMMIS NAF for in Draft
 AFR/PSA, JIMOLL (Draft)
 AA/AFR, D. Brown (Draft)

AFR/ES:SPinder:6/20/74

AID 1980-1X
(9-70)

DEPARTMENT OF STATE
AGENCY FOR
INTERNATIONAL DEVELOPMENT

1. Cooperating Country
Africa Regional

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PIO/T

PROJECT IMPLEMENTATION
ORDER/TECHNICAL
SERVICES

2. PIO/T No.
698-381-3-6148098

3. Original or
Amendment No. _____

4. Project/Activity No. and Title
698-11-590-381
Traditional-Scientific Health Care

DISTRIBUTION

5. Appropriation Symbol
72X111024

6.A. Allotment Symbol and Charge
424-61-698-00-69-41

6.B. Funds Allotted to:
 A.I.D. w Mission

7. Obligation Status

Administrative Reservation Subobligation

8. Funding Period (Mo., Day, Yr.)
From 6/30/74 to 11/30/75

9.A. Service to Start (Mo., Day, Yr.)

Between _____ and _____

9.B. Completion date of Services
(Mo., Day, Yr.) 9/30/75

10.A. Type of Action

A.I.D. Contract Cooperating Country Contract Participating Agency Service Agreement

Other: A.I.D. Grant

10.B. Authorized Agent

AID/W

Estimated Financing

		(1)	(2)	(3)	(4)
		Previous Total	Increase	Decrease	Total to Date
11. Maximum A.I.D. Financing	A. Dollars		\$82,000		\$82,000
	B. U.S.-Owned Local Currency				
12. Cooperating Country Contributions	A. Counterpart				
	B. Other				

13. Mission References

14. Instructions to Authorized Agent

Prepare a grant agreement with the African American Scholars Council to administer and support a proposed research study on Continuities between the Practices of Traditional and Scientific African Health Care Practitioners as further described herein. The AASC (Grantee) shall finance and provide required administrative support to Dr. Oliver Osborne, Principal Investigator, under terms as described herein.

15. Clearances - Show Office Symbol, Signature and Date for all Necessary Clearances.

A. The specifications in the scope of work are technically adequate

AFR/DS, J. Pinder

B. Funds for the services requested are available

AFR/NARA, J. Beard

C. The scope of work lies within the purview of the initiating office and approved Agency Programs

AFR/NARA, J. Kraus

D. [AFR/DP, R. Huesmann]
AFR/CWA, A. Ellis

E. AFR/DS, A. Gayoso
AFR/DS, J. Chimento

F. AFR/ESA, J. Knoll
AFR/DS, P. Lyman

16. For the cooperating country: The terms and conditions set forth herein are hereby agreed to

17. For the Agency for International Development

18. Date of issuance

Signature and date:

Signature:

Title: Director, AFR/NARA

June 27, 1974

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SCOPE OF WORK

19. Scope of Technical Services

- A. Objective for which the Technical Services are to be Used** To study, in one country in Africa the possibilities for developing cooperation between traditional and scientific African health care practitioners in the delivery of health services.
- B. Description** The Principal Investigator and an Associate will travel to Botswana, Lesotho, and Liberia to identify African scholars and appropriate research sites, i.e., one urban and one rural. One or two other countries may be investigated depending on findings in the three named. The Principal Investigators will be one American and one African. Actual field teams will consist of African and American Research Associates. The American Principal Investigator and his African counterpart will be responsible for all phases of the research project and the project will be monitored by the African American Scholars Council. The American Principal Investigator will make four visits to Africa in the course of the study: The first phase of the project will begin o/a July 1, 1974 when the Principal Investigator will identify at least three potential host countries. Preliminary inquiries have revealed that characteristics of current American USAID commitments to Botswana, Lesotho, and Liberia suggest these countries be given priority consideration in the selection of the three potential host countries. During the July phase, the countries listed above will be assessed according to a Host Country Selection Guide.

C. Technicians

(1) (a) Number	(b) Specialized Field	(c) Grade and/or Salary	(d) Duration of Assignment (Man-Months)
U.S. - 1	Health/Anthropology	\$15,000	6
U.S. - 2	Research Associates	4,000 each	12 each
African - 1	Ph D (Social Sciences)	7,500	6
African - 2	Research Associates	3,600 each	12 each

(2) Duty Post and Duration of Technicians' Services

U.S. and either Lesotho, Botswana, or Liberia for a total of one year

(3) Language requirements

N/A

(4) Access to Classified Information

N/A

(5) Dependents Will Will Not Be Permitted to Accompany Technician

D. Financing of Technical Services

(1) By AID - \$ 82,000

(2) By Cooperating Country - in kind or services, value cannot be determined at this time.

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20. Equipment and Supplies (Related to the services described in Block 19 and to be procured outside the Cooperating Country by the supplier of these services)

A. (1) Quantity	(2) Description	(3) Estimated Cost	(4) Special Instructions
1	35 mm camera, case, lenses	300.00	
1	tape recorder & cassettes	150.00	
1	edge punch (key sort) equipment	50.00	
	film	100.00	
		<u>600.00</u>	

Equipment authorized for purchase herein will be turned over to appropriate agencies of the cooperating country in which research sites are located.

(Note: Computer time, currently estimated @ \$50, may be procured in preparing analyses and tabulation of research findings.)

B. Financing of Equipment and Supplies

(1) By AID - \$ 600

(2) By Cooperating Country

21. Special Provisions

- A. This PIO/T is subject to AID (contracting) (PASA Implementation) regulations.
- B. Except as specifically authorized by AID, or when local hire is authorized under the terms of a contract with a U.S. Supplier, services authorized under this PIO/T must be obtained from U.S. sources.
- C. Except as specifically authorized by AID/W, the purchase of commodities authorized under this PIO/T will be limited to the U.S. under Geographic Code 000.
- D. Other (specify):

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22. Reports by Contractor or Participating Agency (Indicate type, content and format of reports required, including language to be used if other than English, frequency or timing of reports, and any special requirements)

The Grantee will submit to AID/W an initial evaluation report approximately midway in the course of the project. Within 60 days following completion of the study, 20 copies of the final report will be submitted to the Contracting Officer, CM/POD/APP, AID, Department of State, Washington, D.C. 20523. The final report will include a discussion of the continuities and discontinuities which exist between the scientific and traditional health care delivery systems. Suggestions will be made for educational programs to facilitate collaborations between scientific and traditional health care systems and for health care policy development. A model for national utilization of traditional healers in similar African situations will be developed.

23. Background Information (Additional information useful to Authorized Agent and Prospective Contractors or Participating Agency, if necessary cross reference Block 19.C(4) above.)

All background information has been supplied by the Health Advisor for the Africa Bureau.

24. Relationship of Contractor or Participating Agency to Cooperating Country and to AID

A. Relationships and Responsibilities

Grantee will seek to work with various ministers of Health and other government officials in each country and will report to the Senior Health Advisor for the Africa Bureau.

B. Cooperating Country Liaison Official
To be determined

C. AID Liaison Officials

Mr. Antonio Gayoso, Chief, Sector/Program Analysis, AFR/DS or his designee

5'

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LOGISTIC SUPPORT

25. Provisions for Logistic Support A. Specific Items (Insert "X" in applicable column at right. If entry needs qualification, insert asterisk and explain below in C. "Comments")	In Kind Supplied By		From Local Currency Supplied By	
	AID	Cooperating Country	AID	Cooperating Country
(1) Office Space				
(2) Office Equipment				
(3) Housing and Utilities 3/				
(4) Furniture 3/				
(5) Household Equipment (Stoves, Refrig., etc.) 3/				
(6) Transportation in Cooperating Country 1/				
(7) Interpreter Services /secretarial 2/				
Other: (Specify) (8) Stationary, office & medical supplies 3/				
(9) Cables, telephone communication 3/				
(10)				
(11)				
(12)				
(13)				
(14)				
(15)				

B. Additional Facilities Available From Other Sources

The kind and value of services and/or in kind support provided by agencies within the cooperating country cannot be determined at this time.

1/ rental of vehicles is authorized up to a total of \$7,000.

2/ interpreter/secretarial services as required up to a total of \$2,300.

3/ to the extent not provided in kind by the cooperating country, the following is authorized and can be procured locally

miscellaneous household furnishings and equipment	\$1,000
stationary, office and medical supplies	275
communications	100

C. Comments

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Indicate block
numbers.

Use this form to complete the information required in any block of a PIO or PA/PR form.

19B

Selection of the three potential host countries will also be predicated upon the responses of health care personnel to letters of inquiry initiated by the Principal Investigator. During this phase, the Principal Investigator will also identify two (2) Research Associates and make arrangements for travel with one Research Associate to the three potential host countries.

The second phase will begin o/a September 1, 1974. This phase will require in-country assessment of the three potential host countries for the purpose of identifying that country, as defined by the Host Country Selection Guide, which will ultimately participate in the project. This phase will also encompass identification of an African Principal Investigator, two African Research Associates and a host institution (preferably a university health care personnel training facility). The urban residence, the rural residence, traditional healer key informants, the costs of the all-terrain vehicle, and other requirements of the research team will also be identified and assessed. After returning to the United States, the American research team will make final preparations for a nine-month host country field study. Further consultations between Principal Investigator and two Research Associates and training of the Research Associates will occur. Simultaneously, the African Principal Investigator will train two African Research Associates.

The third phase will begin o/a January 1, 1975. The entire research team will assemble at the host institution. This phase will be characterized by the development of good working relationships, final training, and entry into the urban and rural research sites.

The fourth phase will begin o/a February 1, 1975 and terminate September 30, 1975. This period constitutes the actual data gathering phase. An urban research team will study the beliefs, commitments, training practices, politics, economics, social organization of both scientific and traditional health care personnel, and the scientific and traditional urban health care delivery systems. A rural community research team will study characteristics of the scientific and traditional health care personnel and health care delivery systems.

The teams will meet monthly to assess progress and discuss findings under the supervision of the African Principal Investigator. The American Principal Investigator will remain in communication with project personnel by mail and telephone, and will actively participate in project activities during May 1975. During this month an interim report will be prepared and submitted.

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The American Principal Investigator will visit the research site during phase five in September 1975. He will consult with the research team, identify lacunae in the data, participate in final data collection, and begin writing the final report.

SCHEDULE OF VISITS TO RESEARCH SITEFirst Visit

The Principal Investigator and Research Associate will identify the host country, African counterparts and in-country research sites (Time: four weeks-September 1974)

Second Visit

The Principal Investigator and two Research Associates will consult, plan, train and implant the research team in the field sites (Time: four weeks - January 1975).

Third Visit

The Principal Investigator will consult with research team, participate in defined research tasks; compile interim report (Time one month - May 1975).

Fourth Visit

The Principal Investigator will consult with research team, participate in defined research tasks; compile final report. The American team will return from the host country (Time: one month - September 1975).

METHODOLOGY

A variety of methods will be used, including participant observation, critical incidents, epidemiology, life histories, census studies, surveys, photography, etc.

CLASSIFICATION OF ISSUES FOR STUDY

1. Present status of scientific health care system
 - 1.1 What is manpower status of scientific health care professionals
 - 1.2 What are health care priorities of scientific health care professionals
 - 1.3 What are long range health care plans of government

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- 1.4 What are present manpower deficits of nation
- 1.5 Has issue of utilization of traditional healers been previously discussed or studied
- 1.6 What is current organization of modern health care system
 - 1.61 Government sector
 - 1.62 Private sector
2. Present status of traditional health care system
 - 2.1 What is current organization of traditional health care system
 - 2.2 What are long range plans of traditional health care providers
 - 2.3 What is manpower status of traditional health care providers
 - 2.4 Has issue of working with scientific health care providers been discussed or studied
3. Characteristics of traditional health care providers
 - 3.1 Age, sex
 - 3.2 Training programs
 - 3.3 Organization of practice
 - 3.4 Economics of traditional health care
 - 3.5 Technical capabilities (medical, surgical, pharmacological, etc.)
 - 3.6 Village and/or urban practice
 - 3.7 Technical
 - 3.8 Professional
 - 3.9 Supervisory practices
4. Utilization model for traditional healers
 - 4.1 Will they be new workers in scientific health system
 - 4.2 Will they continue to work
 - 4.3 Will they work in both systems
 - 4.4 Will they receive governmental legitimization (licences, certificates)
5. Training of traditional healers
 - 5.1 Will they be trained by doctors, nurses, or both?
 - 5.2 Will training occur in their settings, or in university hospitals, provincial hospitals, community clinics, colleges, high schools, or village schools
 - 5.3 Period of training
 - 5.4 Curriculum

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6. Social structure

- 6.1 What do people expect of traditional healers and scientific medical practitioners
- 6.2 How is community organized in relation to traditional and scientific health care systems
- 6.3 What are significant trends in utilization patterns

7. Other possibilities

- 7.1 What other groups can do the job as well

Illustrative Budget

Salaries:	\$42,000
Allowances:	
Housing	3,000
Post	4,200
Transportation	
U.S.	357
International	15,000
CC (Vehicle rental)	6,000
Excess Haggage	1,500
Subsistence and P/D	
U.S.	68
International	4,200
Other	
Physical Exams	300
Immunizations	100
Secretarial Services	1,700
Interpreters	600
Reports	200
Equipment and Supplies & Miscl. Services	2,025
Total	<u>\$ 81,350</u>
Rounded to	<u><u>\$ 82,000</u></u>