

UNITED STATES INTERNATIONAL DEVELOPMENT COOPERATION AGENCY
AGENCY FOR INTERNATIONAL DEVELOPMENT
WASHINGTON D.C. 20523

1100/703

PD-AAZ-566
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ACTION MEMORANDUM FOR THE ASSISTANT ADMINISTRATOR, NE

FROM: NE/ME, Gerald Kamens *Jerry*

SUBJECT: A.I.D. Project Number 268-0340: Lebanon Relief Assistance Project
later amended to 268-0342

Problem: Your signature is required on the attached Authorization of the Lebanon Relief Assistance Project involving planned obligations of up to \$5,000,000.

Background: The United States has been a major supporter of relief and reconstruction activities in Lebanon since the Israeli invasion of June, 1982. Following last year's ceasefire, A.I.D. made \$50 million available for relief and rehabilitation activities from Disaster Assistance Funds. The civil conflict of the past weeks has now necessitated additional support in order to promote political and economic stability in Lebanon. A.I.D. has been requested to assist several international organizations working in the country, and has also been approached by U.S. private and voluntary organizations presently working in Lebanon, to support their relief efforts. Specifically, the above grant will finance the following:

- \$1,000,000 for a USG contribution to the ICRC's recent Lebanon emergency appeal program for \$6,000,000 which is designed primarily to offer short term assistance, primarily medicines, health care and protection, over the next six week period to the displaced persons resulting from the recent hostilities.
- \$500,000 for a USG contribution to the UN Secretary General's recent appeal for \$10,000,000 to provide short term assistance, primarily food and clothing, for displaced persons in Lebanon.
- Up to \$3,500,000 for an emergency fund to provide additional assistance to displaced persons in Lebanon. The fund would finance additional activities to be determined by international organizations or U.S. private and voluntary agencies/organizations active in relief activities in Lebanon.

Discussion: The most current estimate of relief needs for Lebanon identify 3,000 families in Beirut and 7,000 families in Sidon and the Shuf as in serious need of assistance. With an average family size projected at seven persons, this represents a population in need of 70,000.

The major international relief organizations working in Lebanon have issued appeals totaling \$16,000,000 (UN at \$10 million and ICRC at \$6 million). The solicitation will cover their efforts over the next six weeks. In addition to international organizations, we have received word that several American PVO's are also interested in receiving financial support for relief efforts and have the support of the USAID/Lebanon staff. Specifically, Catholic Relief Services is seeking \$550,000 for basic supplies and tents, plus \$100,000 through an amendment to its on-going OPG for hospital rehabilitation; and, Save The Children Federation has outlined a program costing \$65,000. A funding source for the US \$550,000 relief effort has yet to be identified.

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In order to be responsive to the requests for financial support for relief efforts, it is proposed that you authorize up to \$5,000,000 from the \$150 million supplemental appropriation for short term relief needs. This money would support a \$500,000 contribution to the UN appeal; a \$1 million contribution to the ICRC appeal; and a \$3.5 million reserve fund which could be used to support additional requests from international organizations, or appeals/programs from the U.S. PVO community.

Since some of the support outlined in this request will purchase emergency relief requirements which can be met in time only from suppliers outside the U.S., Lebanon, and other AID Geographic Code 941 (Limited Free World) areas, the attached authorization will permit procurement from AID Geographic Code 935 (Free World) sources. Your signature on the attached authorization will constitute your certification that exclusion of procurement from Free World countries other than the cooperating country and countries located in Code 941 would seriously impede attainment of U.S. foreign policy objectives and objectives of the foreign assistance program. Notwithstanding the foregoing, wherever possible, every attempt will be made to utilize U.S. or Lebanese source and origin for procured goods and services.

The Project shall be administered in accordance with AID Handbook 13 for Grants and Cooperative Agreements and Handbook 1, Supplement B, for procurement activities.

The Near East Bureau has assessed the two international appeals and believes US contributions to both are in order. As with earlier ICRC and UN requests for donations for the Lebanon relief efforts, substantial contributions from other governments are expected to these appeals. The Near East Bureau has reviewed other proposed international and private voluntary organization activities and believes that the \$5,000,000 should cover foreseeable U.S. contributions to near-term relief needs.

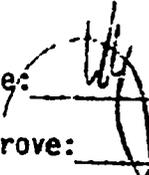
Environmental Impact: The subject activity is exempted from environmental analysis under the provisions of 22CFR 216.2(b) Exemptions (1)(i)(ii), "AID Environmental Procedures."

Congressional Notification: A Congressional Notification was sent on October 6, 1983. The waiting period will expire COB October 20, 1983. Funds will not be obligated until the waiting period has expired without objection.

Compliance With Human Rights Provisions: There are no current human rights issues under Section 502f of the FAA that would preclude provision of assistance.

Conclusion: The current situation in Lebanon justifies the reservation of up to \$5,000,000 for relief activities. Reservation of funds to permit the participation of international organizations, and U.S. PVO's, to an extent as yet to be determined, is appropriate to insure that relief activities are carried out in an acceptable and timely manner.

Recommendation: That you sign and approve the attached authorization of up to \$5,000,000 for the Lebanon Relief Assistance Project (268-0340) from the \$150 million Supplemental Appropriation for Lebanon (72-11X1037).

Approve: 

Disapprove: _____

Date: 18 OCT 1983

Attachment: Project Authorization: Lebanon Relief Assistance (268-0340)

UNITED STATES INTERNATIONAL DEVELOPMENT COOPERATION AGENCY
AGENCY FOR INTERNATIONAL DEVELOPMENT
WASHINGTON D C 20523

PROJECT AUTHORIZATION

Name of Country: Lebanon

Name of Project: Lebanon Relief
Assistance

Project Number: 268-0340

1. Pursuant to Part II, Chapter 4, Section 531 of the Foreign Assistance Act of 1961, as amended (the "Act"), I hereby authorize the Lebanon Relief Assistance Project (the "Project"), involving planned obligations of not to exceed Five Million United States Dollars (\$5,000,000) over a one-year period from the date of this authorization, subject to the availability of funds in accordance with the A.I.D. OYB/allotment process to assist in financing the foreign exchange and local currency costs of the Project. The planned life of the Project is one year from the date of the initial obligation.

2. The Project consists of three subactivities administered and implemented by the Bureau for Near East and USAID/Lebanon: 1) \$1,000,000 will be contributed to the International Committee of the Red Cross (ICRC) for its Lebanon emergency appeal for \$6,000,000 to provide short term assistance to displaced persons in Lebanon resulting from the recent hostilities; 2) \$500,000 will be contributed to the United Nations Secretary General's appeal for \$10,000,000 to provide short term assistance to these displaced persons; and, 3) \$3,500,000 will be provided to finance additional short term assistance to these persons by international organizations or U.S. private and voluntary organizations (PVO's) active in Lebanon-related assistance activities.

3. All assistance and procurement agreements executed for this Project shall be subject to the following essential terms and conditions, together with such other terms and conditions as A.I.D. may deem appropriate:

a. Source and Origin of Goods, Nationality of Services

All goods and services financed by A.I.D. under the Project shall have their source and origin in AID Geographic Code 935 (Free World). To the maximum extent practicable, consistent with the objectives of the Project, goods and services will be of U.S. or Lebanese source and origin.

Ocean shipping financed by A.I.D. under the Project shall, except as A.I.D. may otherwise agree in writing, be financed only on U.S. flag vessels of the United States.



W. Antoinette Ford
Assistance Administrator
Near East Bureau