

UNCLASSIFIED

**Annual Budget
Submission**

FY 1990

Liberia

BEST AVAILABLE

June 1988



**Agency for International Development
Washington, D.C. 20523**

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FY 1990 ANNUAL BUDGET SUBMISSION
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FY 1990 ANNUAL BUDGET SUBMISSION
PROGRAM SUMMARY

It is with trepidation that the Mission has incorporated the DFA and ESF levels provided by AID/W in LOU State 160269, into this year's ABS. The only way we can accept them and continue to implement our approved Interim Strategy Statement is to show an adjustment of funding between DFA and ESF starting in FY 1991, as indicated in our footnote on Table I. Moreover, we are taking the option provided in State 160269 to request higher PL-480 levels, if there is strong justification for higher levels, by requesting PL-480 Title II Section 206 funding for FYs 1989 and 1990 at the same \$10 million level we have in FY 1988. If this is unacceptable, we would wish to explore using ESF for the kind of things we now do with DFA and PL-480 if our levels in FY 90 and beyond stay as projected in the AAPL's. Explanations for our concern and the request for a PL-480 funding increase are discussed below.

The Mission has recently argued (Monrovia 5180, dated May 20) that the content of its current program should qualify Liberia to be categorized as a country with a good resource base at the early stage of economic policy reform. We argued that the reforms in public finance encompassed in the Economic Stabilization Support (OPEX) project and the civil service reform component of our Commodity Import Program should make Liberia strongly competitive for allocation of DFA as well as ESF and should argue for sustaining our current level. We also pointed out that our DFA portfolio was strong in the Agency's current priorities: child survival, basic education, primary health, private sector support, decentralization, and cost recovery; to name a few. The program changes we initiated in FY 1987, especially the OPEX Project and the CIP (65 percent of which goes to the private sector), are risky. They are innovative. They could fail. So far they have not failed, despite the expectations of many. But they will need continued commitment of A.I.D. resources if they are to succeed.

Below we elaborate these points for DFA, ESF, PL-480 funding for the period beginning in FY 1989, focusing in particular on FY 1990, however.

DFA

USAID/Liberia places highest priority in its assistance program on two related objectives: 1) stabilizing the economy; and 2) maintaining existing basic productive and social infrastructure. We use the private sector to the maximum extent feasible in pursuing these objectives.

The recent ABS levels provided by AID/W tend to strongly reinforce priority #1; however, the Mission's concern is that a cut in the DFA level from \$10 million in FY 89 to \$5 million in FY 1990 will make it impossible to achieve the equally important and complementary targets established under priority #2, which are funded primarily out of the DFA budget. A cut of this magnitude in our DFA, in effect, means that we must scale down the implementation of ongoing projects and stretch out funding in order to meet the new levels. It also means PACD extensions and the possibility of losing the momentum necessary to achieve project outputs and purposes. For new project starts it means the cancellation or delay of start up plans and the scaling down of project activities, which again raises concern regarding the maintenance of basic productive and social infrastructure.

Partly as a result of the DFA cut, the Mission has pushed back the start of the Road Maintenance II project until FY 1989 and scaled it down from a \$12 to a \$5 million activity. The Primary Education project which has recently been adopted as the national primary education system for the country, will require a PACD extension because of the requirement to stretch out and reduce yearly allotments. The Agricultural Research project may likewise be affected even though we just completed an arduous negotiation with the GOL to scale this project down to one consistent with our maintenance strategy and the needs of Liberian farmers for immediate research results. The Family Health Initiatives buy-in scheduled to start in FY 1989 will be cancelled. While there are programmatic factors influencing some of these decisions, the cut in the AAPL clearly has forced our hand. The one new start we have insisted on is a second phase of our Primary Health Care project, the first phase of which ends in FY 1989.

USAID is the largest donor in Liberia and has been providing the bulk of the development assistance budget at a level between \$10 million and \$15 million over the past several years. This has allowed us to support the only significant development efforts now underway in the health, education and public works sectors. A cut of 50 percent will result in a deterioration of the many significant gains already made in these areas as well as a lessening of resolve on the part of the GOL to accept and continue its efforts to institute cost recovery and self-sustainability mechanisms which will enable them to eventually take over these activities. Liberia has already cut its investment in its future to dangerous levels. The 1988 development budget of \$9 million compares to budgets in the late 1970's of over \$100 million. The impact of low development and recurrent budget expenditures for basic social, institutional, physical and economic infrastructure is affecting the present population as well. We will not be encouraging the Government to take on some of the difficult macroeconomic issues if we withdraw from the larger challenge.

A possible fallback position to the cut in our DFA levels would be to projectize some of the ESF funds in order to maintain some of the activities currently being financed under DFA. This, however, would only be done as a last resort. We would strongly prefer maintaining DFA funding at a level of at least \$8 million from FY's 1990-1994 and ESF funding over the same period at \$16 million. Because of the requirement to incorporate the AID/W AAPL figures provided in our AES, we have indicated the levels we actually require in footnote #2 on Table I.

ESF

USAID/Liberia's major concern regarding the significantly increased ESF levels provided in State 160269 is whether or not we will actually get those levels. Each year the competition for these funds invariably grows and Liberia's priority for claiming its projected share declines. Reference is made to the total ESF level for the continent and to the precipitous decline in our ESF level between FY 1985 and FY 1989.

If the Mission does receive ESF funding at the \$18.7 million level in FY 1990, we intend to fund the second year of our CIP II at \$13.9 million, bringing the LOP of CIP II to \$19.9 million. A portion of the FY 1990 ESF, \$4.8 million, would also be used to complete funding for the Economic Stabilization project (OPEX), assuming it survives the Congressional review scheduled for the summer of 1988 and the External review scheduled for early 1989. Depending on the success of both of these activities, it is probable that new OPEX and CIP type activities would be continued well into the 1990's, thus allowing us to consolidate our priority economic stabilization effort.

In the event our PL-480 levels are cut to the AID/W proposed level of \$5 million starting in FY 1989, a portion of the CIP may go for rice imports. Likewise, local currency generated from ESF could be used as early as FY 1990 to provide the GOL counterpart funds for the development budget in the same manner that PL-480 local currency generations are used for this purpose. This assumes such funds would be in excess to those needed for the civil service reform program.

PL-480

USAID/Liberia strongly believes that the levels proposed for PL-480 for FY's 1989 and 1990 will create serious difficulties for the Mission and the GOL. Liberia's current rice price policy and monetary system difficulties (a grossly over-valued exchange rate in a system ostensibly using the U.S. dollar as its currency) make it unprofitable to import rice commercially. Domestic production presently cannot satisfy the urban market. We would prefer and are requesting a maintenance of the \$10 million FY 1988 level in both FY 1989 and 1990 in order to allow the GOL greater time to make more orderly and alternate arrangements for the purchase of rice. These would include increases in domestic production,

which clearly will take time to accomplish; and commercial imports. In both cases politically sensitive issues of rice prices to the urban consumer and foreign exchange costs to commercial importers have to be faced. In the Mission's FY 1988 PL-480 Title II program self-help measures, we are encouraging the GOL to do so. Retaining our PL-480 level at \$10 million would also allow the USAID more time to determine the feasibility of using CIP dollars and local currency generations as alternate sources for rice purchases and development budget support if necessary.

It is to be noted that in FY's 1986 and 1987 the PL-480 program provided roughly 50 percent of Liberia's rice import requirements. The FY 1988 agreement will cover about 25 percent. A drop to \$5 million in FY's 1989 and 1990 would mean that only 10-12 percent of the country's requirement would be met by PL-480 - which may cause the GOL serious budgetary problems at a critical juncture when, under full implementation of the OPEX program, significant progress is expected in public financial management. If the Government has to use its scarce foreign exchange to import rice, that money will be unavailable for such items as Brooke and PL-480 debt payments.

In addition, the PL-480 program is currently providing virtually 100 percent of the GOL counterpart to support the development budget. The development budget is already expected to fall from \$20 million in 1986/87 to \$11 million in 1989. If the OPEX project is successful, this trend will be reversed at some point; as the GOL's own financial resources augment those derived from PL-480. However, during the interim, basic infrastructure and services must be maintained, including the counterpart requirements of USAID and other donor development projects. As already stated, use of ESF local currency generations may be considered as a possible alternate source of counterpart funds; however, utilization of this source would not be available until FY 1990. Therefore, for purposes of this ABS we are requesting PL-480, Title II Section 206 funding levels of \$10 million for FY's 1989 and 1990, with a subsequent drop to \$5 million starting in FY 1991.

FY 1990 ANNUAL BUDGET SUBMISSION:
TABLE I - LONG RANGE PLAN BY APPROPRIATION ACCOUNT (\$000)
COUNTRY: LIBERIA

	FY 1987 ACTUAL	FY 1988 ESTIMATE	FY 1989		FY 1990 APPL	PLANNING PERIOD				
			CP	ESTIMATE		1991	1992	1993	1994	
DEVELOPMENT FUND FOR AFRICA										
Total	1/11,657	9,760	10,000	10,000	5,000	5,000 ^{2/}	5,000 ^{2/}	5,000 ^{2/}	5,000 ^{2/}	
Grants	11,657 (FN 2,501) (PN 3,327) (EH 2,300) (SD 3,529)	9,760	10,000	10,000	5,000	5,000	5,000	5,000	5,000	
Loans	---	---	---	---	---	---	---	---	---	---
ECONOMIC SUPPORT FUND										
Total	15,000	11,000	7,000	7,000	18,700	19,000 ^{2/}	19,000 ^{2/}	19,000 ^{2/}	19,000 ^{2/}	
Grants	15,000	11,000	7,000	7,000	18,700	19,000	19,000	19,000	19,000	
Loans	---	---	---	---	---	---	---	---	---	---
DA AND ESF										
Total	26,657	20,760	17,000	17,000	23,700	24,000	24,000	24,000	24,000	
Grants	26,657	20,760	17,000	17,000	23,700	24,000	24,000	24,000	24,000	
Loans	---	---	---	---	---	---	---	---	---	---
PL-480 TITLE I										
Total	10,000	---	5,000	---	---	---	---	---	---	---
Loans	10,000	---	5,000	---	---	---	---	---	---	---
PL-480 TITLE II										
Total	---	10,000	---	10,000	10,000	5,000	5,000	5,000	5,000	
Grants (206)	---	10,000	---	10,000	10,000	5,000	5,000	5,000	5,000	

1/ FY 87 funds were provided under pre-DFA functional account arrangement; breakdown of these shown in parentheses.

2/ Mission requires levels of \$8 million in DFA and \$16 million in ESF starting in 1991, as spelled out in Program Summary Narrative.

FY 1990 ANNUAL BUDGET SUBMISSION
TABLE III PROJECT OBLIGATIONS BY APPROPRIATION (\$000)
COUNTRY: LIBERIA

DEVELOPMENT FUND FOR AFRICA		L/G	FY 88 ESTIMATE	FY 89 ESTIMATE	FY 90 AAPL
669-0166	Primary Education	G	1,150	3,400	1,600
669-0188	Ag. Research and Extension II	G	1,875	800	---
669-0200	Road Maintenance	G	1,349	---	---
669-0201	Small and Medium Enterprise Dev.	G	445	---	---
669-0211	PVO and NGO Support	G	3,381	2,589	1,760
669-0212	Road Maintenance Phase II	G	---	2,571	---
669-0219	Primary Health Care II	G	---	---	1,000
669-0510	Program Dev. and Support	G	470	400	400
698-0421-69	Combatting Child- hood Diseases	G	850	---	---
698-0463-69	Human Resource Development Assistance	G	<u>240</u>	<u>240</u>	<u>240</u>
	Total DFA Account		9,760	10,000	5,000
	Grant		9,760	10,000	5,000
	Loan		---	---	---

FY 1990 ANNUAL BUDGET SUBMISSION
TABLE III PROJECT OBLIGATIONS BY APPROPRIATION (\$000)
COUNTRY: LIBERIA

ECONOMIC SUPPORT FUND		L/G	FY 88 ESTIMATE	FY 89 ESTIMATE	FY 90 APPL
669-0213	Economic Stab. Support	G	---	1,000	4,815
669-0214	Commodity Import Program	G	11,000	---	---
669-0215	Commodity Import Program II	G	---	<u>6,000</u>	<u>13,885</u>
	Total ESF Account		11,000	7,000	18,700
	Grants		11,000	7,000	18,700
	Loans		---	---	---
DFA and ESF	Account Totals:		20,760	17,000	23,700
	Grants		20,760	17,000	23,700
	Loans		---	---	---

FY 1990 ANNUAL BUDGET SUBMISSION
TABLE IV - PROJECT BUDGET DATA

669 - LIBERIA

BUREAU FOR AFRICA

PROJECT NUMBER AND TITLE	OBLIG DATE	TOTAL AUTH	COST-PLAN	OBLIG THRU FY 87	PIPE-LINE	FY 87	ESTIMATED U.S. DOLLAR COST (\$000)			SPECIAL CODES
							---FY 1988---	---FY 1989---	---FY 1990---	
	INIT FIN			TYRUS	EXPENDITURES	OBLIGATIONS	EXPENDITURES	OBLIGATIONS	APPL	
669-0132										
		INCREASED REVENUE FOR DEVELOPMENT								
SD G	78 86	8,683	8,683	8,683	1,205	---	---	---	398	---
						SUBCAT: SDPA				
						PACD: 12-31-88				
							807			
669-0134										
		RURAL INFORMATION SYSTEM								
						SUBCAT: FNIL				
						PACD: 03-31-89				
FN G	80 87	6,700	6,700	6,700	1,138	---	---	---	438	---
FN L	80 82	6,700	6,700	6,700	675	---	---	---	---	---
669-0135										
		AGRICULTURE RESEARCH AND EXTENSION I								
						SUBCAT: FNDS				
FN G	80 82	4,487	4,487	4,487	191	---	---	---	---	---
669-0137										
		AGRICULTURAL SECTOR ANALYSIS								
						SUBCAT: FNIL				
FN G	77 84	3,250	3,250	3,250	32	---	---	---	---	---
669-0146										
		LOW INCOME HOUSING I								
						SUBCAT: SDHU				
SD G	78 81	1,348	1,348	1,348	84	---	---	---	---	---
669-0153										
		RURAL DEVELOPMENT TRAINING I								
						SUBCAT: FNTE				
FN C	77 85	5,879	5,879	5,879	85	---	---	---	---	PC

FY 1990 ANNUAL BUDGET SUBMISSION
TABLE IV - PROJECT BUDGET DATA

669 - LIBERIA

BUREAU FOR AFRICA

PROJECT NUMBER AND TITLE	OBLIG DATE INIT FIN AUTH	TOTAL	COST-PLAN	OBLIG THRU FY 87	FY 87 PIPE-LINE	ESTIMATED U.S. DOLLAR COST (\$000)		OBLIG-ATIONS FY 88	OBLIG-ATIONS FY 1990	SPECIAL CODES
						FY 1988-EXPEN-DITURES	FY 1989-EXPEN-DITURES			
669-0165		PRIMARY HEALTH CARE								
PR C 83	86	300	300	300						
RE C 83	87	14,700	14,700	14,700	6,480		3,600	2,880		CS
669-0166		PRIMARY EDUCATION								
ES C 85	87	5,550	6,550	5,550	4,521		4,000	4,521		K
SS C 86	91	7,200	7,200				500	1,600		PL
669-0167		LAW INCLUDE HOUSING II								
ES C 79	80	5,000	5,000	5,000	38					
669-0164		ECONOMIC & FINANCIAL MANAGEMENT & TRAINING								
ES C 82	86	5,884	5,884	5,884	1,616		1,616			
669-0165		ROVAL DEVELOPMENT TRAINING II								
FR C 85	86	5,400	2,300	2,300	1,263		800	463		
669-0188		ACADEMICAL RESEARCH AND EXTENSION II								
FR C 84	87	19,990	5,816	5,816	3,907		1,500	1,500		
SS C 88	91	(19,990)	5,184				100	1,000		
669-0200		ROAD MAINTENANCE								
FR C 85	87	4,300	4,300	4,300	3,090		2,100	990		
SS C 88	88	1,449	1,449				1,000	449		PL
669-0201		SMALL AND MEDIUM ENTERPRISE (I-M)								
SS C 84	86	2,915	2,915	2,915	470		400	145		PL
SS C 88	88	445	445							PL

669 - LIBERIA

FY 1990 ANNUAL BUDGET SUBMISSION
TABLE IV - PROJECT BUDGET DATA

BUREAU FOR AFRICA

PROJECT NUMBER AND TITLE	OBLIG DATE	TOTAL FIN AUTH	COST-PLAN	OBLIG THRU FY 87	FY 87 PIPE-LINE	ESTIMATED U.S. DOLLAR COST (\$000)			FY 1989 EXPENDITURES	FY 1990 APL	SPECIAL CODES
						FY 1988 OBLIGATIONS	FY 88 EXPENDITURES	FY 88 MORTGAGE END OF FY 88			
669-0205	86	28,203	23,000	28,203	5,000						
PROGRAM GRANT VIII											
ES G	86	28,203	23,000	28,203	5,000						
PVO & NGO SUPPORT (PVO)											
669-0211											
SUBCAT: ESEM											
PACD: 12-31-88											
EH G	87	1,100	1,100	1,100	1,100						
SD C	87	1,470	1,470	1,470	1,470						
HE C	87	100	100	100	100						
FN G	87	900	900	900	900						
SS G	88	7,730	7,730	7,730	7,730						
SUBCAT: ESEM											
PACD: 12-31-88											
669-0212											
ROAD MAINTENANCE II											
SS G	89	5,300	5,300	5,300	5,300						
SUBCAT: FURR											
669-0213											
ECONOMIC STABILIZATION SUPPORT											
SD G	87	3,000	3,000	3,000	3,000						
ES G	87	15,400	15,400	15,400	15,400						
SUBCAT: ESSR											
PACD: 12-31-89											
669-0214											
COMMODITY IMPORT PROGRAM I											
ES G	88	16,185	16,000	16,000	16,000						
SUBCAT: ESCI											
PACD: 9-30-90											
669-0215											
COMMODITY IMPORT PROGRAM II											
ES G	89	19,885	19,885	19,885	19,885						
SUBCAT: ESCI											
PACD: 9-30-90											
669-0219											
PRIMARY HEALTH CARE II											
SS G	90	6,000	6,000	6,000	6,000						
SUBCAT: ESDI											
PACD: 9-30-90											
669-0510											
PROGRAM DEVELOPMENT AND SUPPORT											
FN G	85	619	619	619	619						
FN G	85	50	50	50	50						
HE G	85	30	30	30	30						
FN G	85	320	320	320	320						
SD G	85	435	435	435	435						
SS G	88	470	470	470	470						
SUBCAT: FNPA, FNPI											
PACD: 9-30-90											

There is currently \$10,203,000 in the pipeline, however, Mission intends to deobligate \$5,203,000 of this amount.

FY 1990 ANNUAL BUDGET SUBMISSION
 TABLE IV - PROJECT BUDGET DATA

669 - LIBERIA

BUREAU FOR AFRICA

PROJECT NUMBER AND TITLE	ESTIMATED U.S. DOLLAR COST (\$000)										SPECIAL CODES	
	OBLIG DATE	TOTAL AUTH	COST-PLAN	OBLIG THRU FY 87	PIPE-LINE	FY 87 OBLIG-ATIONS	FY 88 EXPENDI-TURES	FY 88 OBLIG-ATIONS	FY 89 EXPENDI-TURES	FY 1990 OBLIG-ATIONS		FY 1990 EXPENDI-TURES
698-0421-69	COMBATTING CHILDHOOD COMMUNICABLE DISEASE II											
HE G 83 86	830	655	655	113	---	---	113	---	---	---	---	PC
SS G 88 88	---	850	850	---	---	850	300	---	---	---	400	CS
698-0433	AFRICAN MANPOWER DEVELOPMENT II											
FU G 82 87	137	87	87	77	---	---	77	---	---	---	---	---
FI L 82 87	1,040	1,040	1,040	407	---	---	300	---	---	---	107	---
698-0463-69	HUMAN RESOURCE DEVELOPMENT ASSISTANCE											
SS G 88 92	1,200	1,200	1,200	---	---	240	100	960	240	240	250	WID PF
699-000A	TOTAL COST SUPPORT											
ES G 87 87	415	415	415	81	---	---	81	---	---	---	---	---
Country Totals: 186,495												
Grants: 179,795												
Loans: 6,700												
Totals: 186,495												
Country Totals: 186,495												
Grants: 179,795												
Loans: 6,700												
Totals: 186,495												

669 - LIBERIA

FY 1990 ANNUAL BUDGET SUBMISSION
TABLE IV ATTACHMENT 1
FORESTRY

<u>APPROPRIATION ACCOUNT</u> <u>PROJECT NO. TITLE</u>	<u>L/G</u>	<u>LIFE</u> <u>OF</u> <u>PROJECT</u>	<u>FY 88</u> <u>ESTIMATE</u>	<u>FY 89</u> <u>ESTIMATE</u>	<u>FY 90</u> <u>AAPL</u>
Agricultural Research and Extension II - 669-0188	C	11,000	1,875	800	---

FY 1990 ANNUAL BUDGET SUBMISSION
TABLE IV ATTACHMENT 2
INTEGRATED RESOURCE MANAGEMENT

669 - LIBERIA

<u>APPROPRIATION ACCOUNT</u>		<u>LIFE</u>		<u>FY 88</u>	<u>FY 89</u>	<u>FY 90</u>
<u>PROJECT NO. TITLE</u>	<u>L/G</u>	<u>OF</u>	<u>PROJECT</u>	<u>ESTIMATE</u>	<u>ESTIMATE</u>	<u>APPL</u>

No integrated resource management activities contemplated at this time.

FY 1990 ANNUAL BUDGET SUBMISSION

TABLE IV ATTACHMENT 3

BIOLOGICAL DIVERSITY

669 - LIBERIA

<u>APPROPRIATION ACCOUNT</u>	<u>LIFE</u>	<u>FY 88</u>	<u>FY 89</u>	<u>FY 90</u>
<u>PROJECT NO. TITLE</u>	<u>L/G PROJECT</u>	<u>ESTIMATE</u>	<u>ESTIMATE</u>	<u>AAPL</u>

No biological diversity activities contemplated at this time.

FY 1990 ANNUAL BUDGET SUBMISSION
TABLE IV ATTACHMENT 4
CHILD SURVIVAL

PROJ NO. & TITLE	APPROP ACCT.	LOP	CRT %	IMM %	NUT %	HRB %	OTH/CS %	TOTAL/CS %	NON-CS %
		FUND. (000)							
669-0421.69, Combatting Childhood Communicable Diseases	ADF	850	30	35	-	-	35	100	-
669-0219, Primary Health Care II	ADF	6,000	10	20	10	30	30	100	

(Add continuation sheets as necessary)

669 - LIBERIA

FY 1990 ANNUAL BUDGET SUBMISSION

TABLE IV ATTACHMENT 5

BASIC EDUCATION

<u>APPROPRIATION ACCOUNT</u> <u>PROJECT NO. TITLE</u>	<u>L/G</u>	<u>LIFE</u> <u>OF</u> <u>PROJECT</u>	<u>FY 88</u> <u>ESTIMATE</u>	<u>FY 89</u> <u>ESTIMATE</u>	<u>FY 90</u> <u>AAPL</u>
<u>Development Fund for Africa</u>					
Primary Education Project 669-0166	G	12,700	1,150	3,400	1,600
PVO/NGO Support Project 669-0211	G	10,000	3,381	2,589	1,760

FY 1990 ANNUAL BUDGET SUBMISSION:
TABLE IV ATTACHMENT 6
AIDS

<u>APPROPRIATION/ACCOUNT</u>		<u>LIFE</u>	<u>FY 88</u>	<u>FY 89</u>	<u>FY 90</u>
<u>PROJECT NO. & TITLE</u>	<u>L/C</u>	<u>PROJ</u>	<u>EST</u>	<u>EST</u>	<u>APPL</u>

No HIV/AIDS activities contemplated at this time.

AIDS (Not included within Mission OYB)
WHO Support.

AID PROGRAM IN FY 1990
ANNUAL BUDGET SUBMISSION
TABLE V - PROPOSED PROGRAM RANKING
(\$000)

669-LIBERIA

RANK	PROJECT TITLE	NEW CONT	APPROP	-----PROGRAM FUNDING----- (\$000)	
				INCR	CUM
1.	0213 Economic Stab. Support	C	ES	4,815	4,815
2.	0217 Commodity Import Program II	C	ES	13,885	18,700
3.	PL-480 Title II (206)	C	PL	(10,000)	18,700
4.	0166 Primary Education	C	SS	1,600	20,300
5.	0211 PVO and NGO Support	C	SS	1,760	22,060
6.	0219 Primary Health Care II	N	SS	1,000	23,060
7.	0510 Program Dev. & Support	C	SS	400	23,460
8.	0463-69 Human Resource Dev. Assistance	C	SS	240	23,700

FY 1990 ANNUAL BUDGET SUBMISSION
NEW PROJECT NARRATIVE

669 - LIBERIA

PROJECT TITLE : Commodity Import Program II
PROJECT NUMBER : 669-0215
PROJECT FUNDING : Grant FY 89 : \$ 6,000,000
Grant FY 90 : \$13,885,000
Life of Project: \$19,885,000
APPROPRIATION ACCOUNT : ESF

Problems Addressed and Means of Dealing with them:

Liberia is at a critical juncture; the combined effects of a deteriorating private sector economy, rising external debt and growing problems with public sector finance have prevented the economic growth that is essential for future stability. For this reason, the United States Government has placed highest priority in its assistance program on: 1) stabilizing the economy, and 2) maintaining existing basic productive and social infrastructure. In pursuing both objectives, we seek to support the private sector as much as possible.

The CIP responds to a severe foreign exchange shortage that has doubled the local currency cost of a dollar in two years and sharply reduced the overall level of imports. It also re-enforces GOL commitment to pursue policy reforms -- the central feature of the 1987 Commodity Import Program (CIP-I). CIP II will generate the local currency needed to bring to its successful completion the civil service reform program begun under CIP I, and any additional local currency will be used to encourage additional improvement in the economic climate. CIP II will therefore strengthen the reforms instituted under the first CIP and the OPEX project (669-0213) and improve the climate for investment and business, particularly in sectors where Liberia clearly has a comparative advantage. The present CIP is improving USAID's understanding of the problems facing the private sector. This knowledge will be used to formulate an appropriate package of incremental reforms, which will be supported both by the counterpart funds generated and by the allocation of the CIP foreign exchange. The CIP-II dollar funds will likely be allocated much as CIP-I funds were--to those private businesses that are able to effectively compete with imports, that provide inputs into other industries that are also able to compete, and to those that have the potential to export their end products. The sectors targetted will include transport, light industry, and agro-businesses. Those funds going to the public sector will be directed to the income-generating providers of basic public infrastructure--electricity, water, telecommunications, and transport services. The GOL's "Five Point" reform agenda, being supported and carefully monitored under OPEX, will

be critical to ensuring a lasting beneficial effect from the injection of CIP funds into the weakened economy. At the same time, several of the five points, in particular those relating to control of the budget, are partly dependent for their success on the Civil Service Reform Plan, which is being implemented with CIP-generated counterpart funds. An evaluation of the first CIP is scheduled for October 1988; the conclusions of the evaluation will shape CIP II.

Project Purpose: To provide essential imports to support the GOL economic stabilization effort. The program provides balance of payment assistance through the allocation of foreign exchange to the private and public sectors, and reduces the fiscal burden on the GOL by supporting a reduction in the ranks of the Civil Service.

Target Group: Most (65 percent or more) of the CIP funds will be allocated to the private sector for priority imports in the areas of light industry, agro-industry and transportation. Of this, approximately 20% will be directed to small Liberian firms. Special consideration will be given to businesses that are developing export markets for processed local agricultural products. Those funds made available to the public sector will be reserved for revenue-generating agencies providing essential economic infrastructure, e.g. Liberian Telecommunications Corporation. Where feasible, the program will be used to encourage improved management and privatization of these parastatals.

Request for delegation of PAIP approval authority: CIP II will not be a radical departure from the CIP I program, either in its target group, its policy reform objectives, or its procedures for the disbursement of dollars and counterpart funds. The main thrust of USAID's activities in major areas of concern will continue to come from OPEX and the continuation of that project will ensure that the Mission remain fully abreast of progress on all important aspects of economic reform. CIP policy initiatives beyond continuing the civil service reform plan will be incremental and sectoral. Accordingly, and assuming continued success for OPEX, USAID believes that there will be no policy issues specific to the CIP requiring AID/W attention and recommends that AID/W delegate PAIP approval to the field. Of course, this redelegation would not be exercised if OPEX experiences setbacks that require CIP-II to carry more of the policy reform burden than is presently the case (and assuming of course that the Mission even elects to propose a CIP under these conditions).

PAIP/PAAD Schedule: The PAIP is tentatively scheduled for November, 1988, immediately after the first program evaluation.

Workforce Implications: As in the case of CIP I, five percent of the CIP II funds will be set aside for management of CIP II. These funds, and the procedures and local staff developed under CIP I, ensure that CIP I, will not increase USAID's workload.

FY 1990 ANNUAL BUDGET SUBMISSION
NEW PROJECT NARRATIVE

569-LIBERIA

PROJECT TITLE : Primary Health Care II

PROJECT NUMBER : 669-0219

PROJECT FUNDING : LOP - \$6,000,000
FY 90 - \$1,000,000

APPROPRIATION ACCOUNT : DFA

MAJOR DEVELOPMENT PROBLEMS TO BE ADDRESSED:

The major health problems in Liberia to be addressed in the USAID program are high childhood mortality, inadequate child spacing, limited access to health care services, ineffective administration of programs and inadequate funding to supply basic services.

PROJECT PURPOSE:

To strengthen the existing primary health care system and to increase the proportion of the population with access to services.

PRELIMINARY PROJECT DESCRIPTION:

The current six year Primary Health Care (PHC I) project (669-0165) which ends in August 1989, has demonstrated that primary health care services are an effective way to increase the proportion of the population with access to basic health care. In Liberia, basic health services are available to only 35% of the population. In the PHC I project counties, accessibility is closer to 80% of the population. The PHC I project has established workable administrative, clinical, supervisory and community mobilization systems in the two southeastern counties selected for Phase I. Additionally, progress has been made toward program sustainability through cost recovery mechanisms involving fees-for-service and revolving drug funds.

The PHC II project will continue current activities in the two counties and replicate the most cost effective elements in other counties. Therefore, PHC II combines a maintenance with an extension component. The former consists of a continuation and refinement of the primary health care system in the original PHC I counties of Grand Gedeh and Sinoe. Since the project is well underway, the investment here will be minimal. The project will continue to finance training workshops to upgrade health personnel skills and short term technical assistance will continue to the Ministry of Health. In Monrovia, assistance will be focused on the Ministry of Health offices which support the primary

health program, e.g. Preventive Services, Maternal and Child Health, Planning, Research, and Development, Health and Vital Statistics, Health Education, and the National Drug Service.

A second possible component of the project is to increase access to Primary Health Care to an additional three counties. Before the Project Identification Document (PID) is prepared, a study will be carried out to determine if project expansion is feasible and to determine the rate of expansion consonant with the ability of the GOL to pay for it. If expansion proves to be tenuous, only the first component will be developed. Should a carefully phased expansion be proven feasible, then the management, data collection and financial systems developed for the first two counties will be used. Long term technical assistance, training and commodity support will also be provided although on a more limited scale than in phase I.

RELATIONSHIP TO AID POLICIES AND STRATEGIES:

The project will contribute toward the Mission's goal of reducing infant mortality. It is responsive to special AID and Congressional interests in child survival, vaccinations and diarrheal control programs. The proposed activity is fully consistent with the Agency's Health Sector Strategy Statement.

DESIGN SCHEDULE:

PID Completion: March 1989
PP Completion : October 1989

Mission will request field approval activity for the PID & PP.

FY 1990 ANNUAL BUDGET SUBMISSION
TABLE VI NARRATIVE
LOCAL CURRENCY

PL 480 Title I/Title II

In FY 1987 the only source of local currency for the Government development budget was the \$10.0 million PL-480 Title I Program, under which \$18.7 million in counterpart funds (net proceeds) were generated. In FY 1988 a shift to a Title II (Section 206) program will take place and a \$10 million level is planned. However, due to higher rice prices and the fact that freight must be paid from the Title II level, the volume of rice received will decline and the counterpart funds coupled with limitations on their use (emphasis on agriculture and health) will result in much reduced development budget for FY 1989. PL 480 Title II levels of \$10 million are being requested for FY's 1989 and 1990 in order to maintain adequate levels of rice in the country and continue budgetary support at present levels (see Program Summary section).

Economic Support Funds

In FY 88 the Mission plans to obligate \$11 million in ESF for a commodity import program which is expected to generate at least \$11 million in local currency for civil service reform. In FY 1989 and FY 1990 ESF levels will be \$7 million and \$18.7 million respectively. Local currency from the FY 88 program will continue to fund civil service reform, while FY 89 and 90 generations will be devoted to completing civil service reform and other budget items in support of economic reform and growth.

FY 1990 Annual Budget Submission
Table VI: Expenditures of Local Currency Generations
(all in the U.S. dollar equivalents, and in \$ Millions)

Source/Purposes	1987 Actual	1988 Est.	1989 Planned	1990 Prop.
I. <u>ECONOMIC SUPPORT FUND</u>				
A. Public Dev. Activities	---	---	---	6.0
1. e.g. Ag. Research, irrigation				
2.				
B. Private Sector Programs	---	---	---	---
1.				
2.				
C. Public Sector Recurrent Budget	---	---	8.0	8.0
1. Civil Service Reform	---	---	(8.0)	(8.0)
2.				
D. Republic Sector Recurrent Budget	---	---	---	---
<hr/>				
SUBTOTAL OF ESF LC EXPENDITURE	---	---	8.0	14.0
(UNEXPENDED ESF LC BALANCE AT END OF EACH YEAR, I.E. THE PIPELINE)	---	5.0	8.0	---
<hr/>				
II. <u>DEVELOPMENT ASSISTANCE (IF ANY), AND DEVELOPMENT FUND FOR AFRICA</u>				
A. Public Development Activities	---	---	---	---
1.				
2.				
B. Private Sector Programs	---	---	---	---
C. Public Sector Recurrent Budget	---	---	---	---
1.				
2.				
D. A.I.D. Operating Expenses (Trust Funds)	---	---	---	---
<hr/>				
SUBTOTAL OF DA LC EXPENDITURE	---	---	---	---
(UNEXPENDED DA LC BALANCE AT END OF EACH YEAR, I.E. THE PIPELINE)	---	---	---	---

FY 1990 Annual Budget Submission
Table VI: Expenditures of Local Currency Generations
(all in the U.S. dollar equivalents, and in \$ Millions)

Source/Purposes	1987 Actual	1988 Est.	1989 Planned	1990 Prop.
<u>III. PL 480, Title I</u> ^{a/}				
A. Public Development Activities	19,423	16,190	3,705	---
1. Agriculture	(9,288)	(7,219)	(1,735)	---
2. Roads	(2,953)	(2,809)	(555)	---
3. Health	(1,312)	(1,272)	(205)	---
4. Education	(3,218)	(2,243)	(830)	---
5. All Other	(2,652)	(2,637)	(300)	---
B. Private Sector Programs	470	500	---	---
C. Public Sector Recurrent Budget	---	---	---	---
1. Agriculture	---	---	---	---
D. Trust Funds for PL 480	---	---	---	---
<hr/>				
SUBTOTAL OF PL-480 TITLE I EXPEND	19,893	16,680	3,705	---
 (UNEXPENDED PL-480 LC BALANCE AT END OF EACH YEAR, i.e. THE PIPELINE)				
	3,445	3,705	---	---

a/ Covers counterpart generations from the FY 85, FY 86 and FY 87 Title I programs.

FY 1990 Annual Budget Submission
Table VI: Expenditures of Local Currency Generations
 (all in the U.S. dollar equivalents, and in \$ Millions)

Source/Purposes	1987 Actual	1988 Est.	1989 Planned	1990 Prop.
^{a/}				
IV. PL 480, Title II (section 206)				
A. Public Development Activities	---	---	7.8	10.5 _{b/}
1. Agriculture	---	---	(2.5)	---
2. Roads	---	---	(3.0)	---
3. Health	---	---	(1.0)	---
4. Education	---	---	(.5)	---
5. All Other	---	---	(.8)	---
B. Private Sector Programs	---	---	.2	.5 _{b/}
1. PFP (Small Enterprise Dev.)	---	---	(.1)	---
2. PVO Projects	---	---	(.1)	---
C. Public Sector Recurrent Budget	---	---	---	---
1. e.g., Child Survival	---	---	---	---
D. Trust Funds (if any) for PL 480 Monitoring and Implementation	---	---	---	---
<hr/>				
SUBTOTAL OF PL 480 TITLE II EXPEN- DITURES	---	---	8.0	11.0
(UNEXPENDED PL 480 LC BALANCE AT END OF EACH YEAR: i.e. PIPELINE)	---	---	3.0	3.0
<hr/>				
GRAND TOTAL ALL LC EXPENDITURES	19.893	16.680	19.705	25.000
(GRAND TOTAL ALL UNEXPENDED LC BALANCES i.e. THE PIPELINE)	3.445	8.705	11.000	3.000

a/ The \$10 million FY 88 Title II Program will generate an estimated \$11 million in local currency to be expended during the GOL 1989 Budget Year (January through December '89).

b/ Uses of local currency are negotiated as a part of each agreement and cannot be anticipated at this time. Assumes the \$10 million FY 89 Title II agreement will generate \$11.0 in local currency.

Organization: USAID/LIBERIA
 Budget Plan Code: COEA-87-21669-U000

TABLE VIII - FY 1987 ACTUAL (\$000)

EXPENSE CATEGORY	F.C	Dollars	Trust Funds	Total	Local Currency Estimate	Units
J.S. DIRECT HIRE	U100	417.0		417.0		
OTHER MISSION FUNDED O.C. 11	U105					
EDUCATION ALLOWANCES*	U106	45.8		45.8		6.0
LIVING ALLOWANCE	U108	89.9		89.9		
OTHER MISSION FUNDED O.C. 12	U110	9.0		9.0		
POST ASSIGNMENT TRAVEL*	U111	42.7		42.7		14.0
POST ASSIGNMENT FREIGHT*	U112	146.0		146.0		15.0
HOME LEAVE TRAVEL*	U113	19.5		19.5		7.0
HOME LEAVE FREIGHT*	U114	14.7		14.7		7.0
EDUCATION TRAVEL*	U115	6.5		6.5		7.0
R AND R TRAVEL*	U116	18.8		18.8		11.0
ALL OTHER CODE 215 TRAVEL*	U117	24.1		24.1		6.0
FOREIGN NATIONAL DIRECT HIRE	U200	339.1		339.1		
BASIC PAY*	U201	290.0		290.0		24.0
OVERTIME, HOLIDAY PAY*	U202	10.0		10.0		0.0
ALL OTHER CODE 11 - FN	U203	20.0		20.0		
ALL OTHER CODE 12 - FN	U204	15.8		15.8		
BENEFITS FORMER FN PERSONNEL	U205			0.0		
CONTRACT PERSONNEL	U300	522.0		522.0		
PASA TECHNICIANS*	U301			0.0		
J.S. FSC-SALARY & BENEFITS*	U302	60.9		60.9		2.5
ALL OTHER U.S. FSC COSTS	U303	15.4		15.4		
FN FSC - SALARY & BENEFITS*	U304	380.0		380.0		49.0
ALL OTHER FN FSC COSTS	U305			0.0		
MANPOWER CONTRACTS*	U306	62.7		62.7		32.0
HOUSING	U400	880.2		880.2		
RESIDENTIAL RENT*	U401	180.2		180.2		17.0
RESIDENTIAL UTILITIES	U402	155.0		155.0		
MAINTENANCE AND RENOVATION	U403	9.0		9.0		
QUARTERS ALLOWANCE*	U404			0.0		
RESIDENTIAL FURN/EQUIP	U405	106.1		106.1		
TRANS/FRGHT - CODE 311	U406	37.4		37.4		
SECURITY GUARD SERVICES*	U407	387.1		387.1		70.0
OFFICIAL RESIDENCE ALLOWANCE	U408	0.6		0.6		
REPRESENTATION ALLOWANCE	U409	1.8		1.8		

TABLE VIII - FY 1987 ACTUAL (\$000)
CONTINUED

EXPENSE CATEGORY	F.C	Dollars	Trust Funds	Total	Local Currency Estimate	Units
OFFICE OPERATIONS**	U500	977.0		977.0		
OFFICE RENT	U501	5.6		5.6		
OFFICE UTILITIES	U502	60.2		60.2		
BUILDING MAINTENANCE/RENOV	U503	4.9		4.9		
OFFICE FURNITURE/EQUIPMENT	U504	249.0		249.0		
VEHICLES	U505	32.4		32.4		
OTHER EQUIPMENT	U506	5.5		5.5		
TRANSPORTATION/FREIGHT	U507	39.6		39.6		
FURN/EQUIP/VEHICLE:R&M	U508	120.1		120.1		
COMMUNICATIONS	U509	18.0		18.0		
SECURITY GUARD SERVICES*	U510	111.5		111.5		32.0
PRINTING	U511	0.0		0.0		
SITE VISITS - MISSION PERS*	U513	18.3		18.3		62.0
SITE VISITS - AID/W PERS*	U514	51.0		51.0		17.0
INFORMATION MEETINGS*	U515	31.1		31.1		19.0
TRAINING ATTENDANCE*	U516	9.1		9.1		8.0
CONFERENCE ATTENDANCE*	U517	0.0		0.0		10.0
OTHER OPERATIONAL TRAVEL*	U518	0.0		0.0		2.0
SUPPLIES and MATERIALS	U519	182.5		182.5		
CONTRACT CONSULTING SERV.*	U521			38.2		
CONTRACT MGT/PROF. SERVICES*	U522			0.0		
SPEC. STUDIES/ANALYSES *	U523			0.0		
ALL OTHER CODE 25*	U524	38.2		38.2		6.4
TOTAL O.E. BUDGET		3138.3		3138.3	***	
536(c) Requirements	U601					
TOTAL ALLOWANCE REQUIREMENTS	U000	3138.3		3138.3		

OTHER INFORMATION

Exchange Rate Used in Calculations 1.0 L/C = \$1.00
Estimated Inflation Rate 5%

U.S. Direct Hire workforce Levels: Positions: 21.1
Workyears: 18.2

*Unit data must be provided.

**Includes \$415,000 allowance provided for O/E under BFC: CES7-21669-U000

***All expenditures are in U. S. Dollars. Approximately 65 percent of our budget is for local expenses.

Organization: USAID/LIBERIA
 Budget Plan Code: COEA-88-21669-U000

TABLE VIII - FY 1988 ESTIMATE (\$000)

EXPENSE CATEGORY	F.C	Dollars	Trust Funds	Total	Local Currency Estimate	Units
U.S. DIRECT HIRE	U100	519.8		519.8		
OTHER MISSION FUNDED O.C. 11	U105					
EDUCATION ALLOWANCES*	U106	95.0		95.0		11.0
LIVING ALLOWANCE	U108	97.0		97.0		
OTHER MISSION FUNDED O.C. 12	U110	16.1		16.1		
POST ASSIGNMENT TRAVEL*	U111	65.0		65.0		15.0
POST ASSIGNMENT FREIGHT*	U112	245.0		245.0		15.0
HOME LEAVE TRAVEL*	U113	20.0		20.0		4.0
HOME LEAVE FREIGHT*	U114	35.0		35.0		4.0
EDUCATION TRAVEL*	U115	8.0		8.0		3.0
R AND R TRAVEL*	U116	37.4		37.4		22.0
ALL OTHER CODE 215 TRAVEL*	U117	21.0		21.0		2.0
FOREIGN NATIONAL DIRECT HIRE	U200	326.0		326.0		
BASIC PAY*	U201	285.0		285.0		23.5
OVERTIME, HOLIDAY PAY*	U202	10.0		10.0		3.0
ALL OTHER CODE 11 - FN	U203	7.5		7.5		
ALL OTHER CODE 12 - FN	U204	19.5		19.5		
BENEFITS FORMER FN PERSONNEL	U205	4.0		4.0		
CONTRACT PERSONNEL	U300	396.0		396.0		
FASA TECHNICIANS*	U301					
U.S. PSC-SALARY & BENEFITS*	U302	35.8		35.8		1.6
ALL OTHER U.S. PSC COSTS	U303					
FN PSC - SALARY & BENEFITS*	U304	360.2		360.2		75.4
ALL OTHER FN PSC COSTS	U305					
MANPOWER CONTRACTS*	U306					
HOUSING	U400	766.9		766.9		
RESIDENTIAL RENT*	U401	185.0		185.0		17.0
RESIDENTIAL UTILITIES	U402	180.0		180.0		
MAINTENANCE AND RENOVATION	U403	55.0		55.0		
QUARTERS ALLOWANCE*	U404					
RESIDENTIAL FURN/EQUIP	U405	32.0		32.0		
TRANS/FRGHT - CODE 311	U406	5.0		5.0		
SECURITY GUARD SERVICES*	U407	304.5		304.5		65.0
OFFICIAL RESIDENCE ALLOWANCE	U408	0.5		0.5		
REPRESENTATION ALLOWANCE	U409	1.9		1.9		

TABLE VIII - FY 1988 ESTIMATE (#000)
CONTINUED

EXPENSE CATEGORY	F.C	Dollars	Trust Funds	Total	Local Currency Estimate	Units
OFFICE OPERATIONS	U500	741.3		741.3		
OFFICE RENT	U501	4.8		4.8		
OFFICE UTILITIES	U502	99.5		99.5		
BUILDING MAINTENANCE/RENOV	U503	20.0		20.0		
OFFICE FURNITURE/EQUIPMENT	U504	20.0		20.0		
VEHICLES	U505					
OTHER EQUIPMENT	U506	10.0		10.0		
TRANSPORTATION/FREIGHT	U507	5.0		5.0		
FURN/EQUIP/VEHICLE:R&M	U508	74.5		74.5		
COMMUNICATIONS	U509	30.0		30.0		
SECURITY GUARD SERVICES*	U510	130.5		130.5		28.0
PRINTING	U511	3.0		3.0		
SITE VISITS - MISSION PERS*	U513	12.5		12.5		50.0
SITE VISITS - AID/W PERS*	U514	22.5		22.5		5.0
INFORMATION MEETINGS*	U515	13.0		13.0		5.0
TRAINING ATTENDENCE*	U516	25.0		25.0		5.0
CONFERENCE ATTENDENCE*	U517	20.0		20.0		10.0
OTHER OPERATIONAL TRAVEL*	U518	1.9		1.9		2.0
SUPPLIES and MATERIALS	U519	215.1		215.1		
CONTRACT CONSULTING SERV.*	U521					
CONTRACT MGT/PROF. SERVICES*	U522					
SPEC. STUDIES/ANALYSES *	U523					
ALL OTHER CODE 25*	U524	34.0		34.0		5.9
TOTAL D.E. BUDGET		2850.0		2850.0	**	
636(c) Requirements	U601					
TOTAL ALLOWANCE REQUIREMENTS	U000	2850.0		2850.0		

OTHER INFORMATION

Exchange Rate Used in Calculations
Estimated Inflation Rate

1.0 L/C = \$1.00
5%

U.S. Direct Hire workforce Levels:

Positions: 22
Workyears: 16.8

*Unit data must be provided.

**All expenditures are in U. S. Dollars.
Approximately 65 percent of our budget
is for local expenses.

Organization: USAID/LIBERIA
 Budget Plan Code: COEA-89-21669-U000

TABLE VIII - FY 1989 ESTIMATE (\$000)

EXPENSE CATEGORY	F.C	Dollars	Trust Funds	Total	Local Currency Estimate	Units
U.S. DIRECT HIRE	U100	446.9		446.9		
OTHER MISSION FUNDED O.C. 11	U105					
EDUCATION ALLOWANCES*	U106	116.0		116.0		15.0
LIVING ALLOWANCE	U108	92.4		92.4		
OTHER MISSION FUNDED O.C. 12	U110	3.5		3.5		
POST ASSIGNMENT TRAVEL*	U111	18.0		18.0		7.0
POST ASSIGNMENT FREIGHT*	U112	89.0		89.0		7.0
HOME LEAVE TRAVEL*	U113	14.3		14.3		4.0
HOME LEAVE FREIGHT*	U114	20.0		20.0		4.0
EDUCATION TRAVEL*	U115	9.0		9.0		3.0
R AND R TRAVEL*	U116	64.6		64.6		40.0
ALL OTHER CODE 215 TRAVEL*	U117	20.0		20.0		2.0
FOREIGN NATIONAL DIRECT HIRE	U200	342.4		342.4		
BASIC PAY*	U201	206.7		206.7		25.0
OVERTIME, HOLIDAY PAY*	U202	10.2		10.2		0.0
ALL OTHER CODE 11 - FN	U203	7.2		7.2		
ALL OTHER CODE 12 - FN	U204	18.3		18.3		
BENEFITS FORMER FN PERSONNEL	U205					
CONTRACT PERSONNEL	U300	394.7		394.7		
PASA TECHNICIANS*	U301					
U.S. PSC-SALARY & BENEFITS*	U302	40.5		40.5		1.7
ALL OTHER U.S. PSC COSTS	U303					
FN PSC - SALARY & BENEFITS*	U304	354.2		354.2		72.8
ALL OTHER FN PSC COSTS	U305			0.0		
MANPOWER CONTRACTS*	U306			0.0		
HOUSING	U400	795.6		795.6		
RESIDENTIAL RENT*	U401	233.0		233.0		21.0
RESIDENTIAL UTILITIES	U402	180.0		180.0		
MAINTENANCE AND RENOVATION	U403	35.0		35.0		
QUARTERS ALLOWANCE*	U404			0.0		
RESIDENTIAL FURN/EQUIP	U405	22.0		22.0		
TRANS/FRGHT - CODE 311	U406	3.0		3.0		
SECURITY GUARD SERVICES*	U407	317.2		317.2		65.4
OFFICIAL RESIDENCE ALLOWANCE	U408	3.6		3.6		
REPRESENTATION ALLOWANCE	U409	1.8		1.8		

TABLE VIII - FY 1989 ESTIMATE (\$000)
CONTINUED

EXPENSE CATEGORY	F.C	Dollars	Trust Funds	Total	Local Currency Estimate	Units
OFFICE OPERATIONS	U500	670.5		670.5		
OFFICE RENT	U501	7.8		7.8		
OFFICE UTILITIES	U502	99.5		99.5		
BUILDING MAINTENANCE/RENOV	U503	16.5		16.5		
OFFICE FURNITURE/EQUIPMENT	U504	23.3		23.3		
VEHICLES	U505			0.0		
OTHER EQUIPMENT	U506	1.5		1.5		
TRANSPORTATION/FREIGHT	U507	6.5		6.5		
FURN/EQUIP/VEHICLE:R&M	U508	80.8		80.8		
COMMUNICATIONS	U509	30.0		30.0		
SECURITY GUARD SERVICES*	U510	135.2		135.2		27.8
PRINTING	U511	3.0		3.0		
SITE VISITS - MISSION PERS*	U513	12.5		12.5		50.0
SITE VISITS - AID/W PERS*	U514	11.0		11.0		2.0
INFORMATION MEETINGS*	U515	13.0		13.0		5.0
TRAINING ATTENDANCE*	U516	12.0		12.0		2.0
CONFERENCE ATTENDANCE*	U517	10.0		10.0		5.0
OTHER OPERATIONAL TRAVEL*	U518	2.0		2.0		2.0
SUPPLIES and MATERIALS	U519	180.9		180.9		
CONTRACT CONSULTING SERV.*	U521			0.0		
CONTRACT MGT/PROF. SERVICES*	U522			0.0		
SPEC. STUDIES/ANALYSES *	U523			0.0		
ALL OTHER CODE 25*	U524	25.0		25.0		5.4
TOTAL O.E. BUDGET		2650.0		2650.0	**	
636(c) Requirements	U601					
TOTAL ALLOWANCE REQUIREMENTS	U000	2650.0		2650.0		

OTHER INFORMATION

Exchange Rate Used in Calculations 1.0 L/C = \$1.00
Estimated Inflation Rate 5%

U.S. Direct Hire workforce Levels: Positions: 30
Workyears: 30

*Unit data must be provided.

**All expenditures are in U. S. Dollars.
Approximately 65 percent of our budget
is for local expenses.

Organization: USAID/LIBERIA
 Budget Plan Code: COEA-90-21669-U000

TABLE VIII - FY 1990 ESTIMATE (\$000)

EXPENSE CATEGORY	F.C	Dollars	Trust Funds	Total	Local Currency Estimate	Units
J.S. DIRECT HIRE	U100	614.6		614.6		
OTHER MISSION FUNDED D.C. 11	U105					
EDUCATION ALLOWANCES*	U106	116.0		116.0		15.0
LIVING ALLOWANCE	U108	89.8		89.8		
OTHER MISSION FUNDED D.C. 12	U110	9.4		9.4		
POST ASSIGNMENT TRAVEL*	U111	54.0		54.0		12.0
POST ASSIGNMENT FREIGHT*	U112	197.2		197.2		12.0
HOME LEAVE TRAVEL*	U113	63.0		63.0		15.0
HOME LEAVE FREIGHT*	U114	32.4		32.4		15.0
EDUCATION TRAVEL*	U115	9.0		9.0		3.0
R AND R TRAVEL*	U116	23.8		23.8		14.0
ALL OTHER CODE 215 TRAVEL*	U117	20.0		20.0		2.0
FOREIGN NATIONAL DIRECT HIRE	U200	346.0		346.0		
BASIC PAY*	U201	310.0		310.0		25.0
OVERTIME, HOLIDAY PAY*	U202	10.2		10.2		0.7
ALL OTHER CODE 11 - FN	U203	7.2		7.2		
ALL OTHER CODE 12 - FN	U204	18.3		18.3		
BENEFITS FORMER FN PERSONNEL	U205					
CONTRACT PERSONNEL	U300	417.5		417.5		
PASA TECHNICIANS*	U301					
J.S. PSC-SALARY & BENEFITS*	U302	48.0		48.0		2.0
ALL OTHER U.S. PSC COSTS	U303					
FN PSC - SALARY & BENEFITS*	U304	365.5		365.5		72.8
ALL OTHER FN PSC COSTS	U305					
MANPOWER CONTRACTS*	U306					
HOUSING	U400	806.8		806.8		
RESIDENTIAL RENT*	U401	237.5		237.5		21.0
RESIDENTIAL UTILITIES	U402	180.0		180.0		
MAINTENANCE AND RENOVATION	U403	40.0		40.0		
QUARTERS ALLOWANCE*	U404					
RESIDENTIAL FURN/EQUIP	U405	15.0		15.0		
TRANS/FRGHT - CODE 311	U406	3.0		3.0		
SECURITY GUARD SERVICES*	U407	329.3		329.3		65.2
OFFICIAL RESIDENCE ALLOWANCE	U408	3.5		3.5		
REPRESENTATION ALLOWANCE	U409	1.8		1.8		

TABLE VIII - FY 1990 ESTIMATE (\$000)
CONTINUED

EXPENSE CATEGORY	F.C	Dollars	Trust Funds	Total	Local Currency Estimate	Units
OFFICE OPERATIONS	U500	669.0		669.0		
OFFICE RENT	U501	7.8		7.8		
OFFICE UTILITIES	U502	99.5		99.5		
BUILDING MAINTENANCE/RENOV	U503	12.0		12.0		
OFFICE FURNITURE/EQUIPMENT	U504	12.0		12.0		
VEHICLES	U505					
OTHER EQUIPMENT	U506	5.0		5.0		
TRANSPORTATION/FREIGHT	U507	4.0		4.0		
FURN/EQUIP/VEHICLE:R&M	U508	86.0		86.0		
COMMUNICATIONS	U509	30.0		30.0		
SECURITY GUARD SERVICES*	U510	140.6		140.6		27.8
PRINTING	U511	2.0		2.0		
SITE VISITS - MISSION PERS*	U513	12.5		12.5		50.0
SITE VISITS - AID/W PERS*	U514	11.0		11.0		2.0
INFORMATION MEETINGS*	U515	13.0		13.0		5.0
TRAINING ATTENDENCE*	U516	12.0		12.0		2.0
CONFERENCE ATTENDENCE*	U517	10.0		10.0		5.0
OTHER OPERATIONAL TRAVEL*	U518	2.0		2.0		2.0
SUPPLIES and MATERIALS	U519	184.6		184.6		
CONTRACT CONSULTING SERV.*	U521					
CONTRACT MGT/PROF. SERVICES*	U522					
SPEC. STUDIES/ANALYSES *	U523					
ALL OTHER CODE 25*	U524	25.0		25.0		5.4
TOTAL O.E. BUDGET		2850.0		2850.0	**	
636(c) Requirements	U601					
TOTAL ALLOWANCE REQUIREMENTS	U000	2850.0		2850.0		

OTHER INFORMATION

Exchange Rate Used in Calculations
Estimated Inflation Rate

1.0 L/C = \$1.00
5%

U.S. Direct Hire workforce Levels:

Positions: 20
Workyears: 30

*Unit data must be provided.

**All expenditures are in U. S. Dollars.
Approximately 65 percent of our budget
is for local expenses.

TABLE VIII(a)
NARRATIVE

1. Reason for Increase - FY 89 to FY 90 - The FY 90 budget total is \$2,850,000 or \$200,000 over the \$2,650,000 maximum level specified for FY 89. The increase is due largely to the increase in U100 costs (\$167,800) over FY 89 caused by the projected higher staff turnover level in FY 90. Turnover in FY 90 is comparable to that of FY 88 where we have a budget of \$2,850,000. The ABS instructions state that, except for a 1 or 2 percent increase, FY 90 costs must be straight lined. However, our level of turnover in FY 90 makes it impossible to straight line these costs. Because of the level of only \$2,650,000 in FY 89 and the high turnover in FY 90, even with reductions in other cost categories, a budget of less than \$2,850,000 cannot be achieved for FY 90. Even this budget represents a bare bones effort that would be considered unrealistically low by our past budget standards.

Our inability to arrive at a budget of \$2,650,000 was discussed by phone with the AFR/Controller's Office on May 5, 1988. After explaining the Mission's circumstances, the need for the submission of an FY 90 budget in excess of a 2 percent increase was recognized.

The expense category for Contract Personnel (U300) increases about 5 percent in FY 90 due to step increases for FN PSC's and due to lower costs in FY 89 for one American PSC who was funded through 12/31/88 with FY 88 funds.

Housing (U400) and Office Operations (500) expense categories do not increase two percent as these expense categories have been reduced to minimum levels to realize a budget of only \$2,850,000. Residential rent, residential and office utilities, communications, and guard services except for contract price increases, have been straight lined in FY 90. No provision is made for the replacement of any vehicles in FY 90 even though all but three vehicles are over age both in years and mileage. Also, we badly need to replace a 1976 truck in poor condition. Further, GSO's request to include a badly needed forklift (cost about \$30,000) in the FY 90 budget cannot be accommodated. Finally, the U500 travel budget for FY 90 has been reduced to almost one-half of the amount coligated in FY 87. Should the Mission achieve full staff levels and should equipment repairs be excessive due to non-replacement, the budget of even \$2,850,000 will create problems for the mission in FY 90.

2. Funding Shortages in FY 1988 and/or FY 1989 - The Mission has been able to arrive at a budget of \$2,650,000 for FY 89 largely for two reasons. First, projected personnel turnover costs for FY 89 are relatively low in relation to those for FY 88 and FY 90. Second, as described above for FY 90, U400 and U500 costs have been either straight lined or kept to a bare minimum increase. For example, as in FY 90, the FY 89 level of \$2,650,000 will permit no vehicle replacements and U500 travel has been reduced the same as for FY 90.

The Mission notes that additional funds were requested to offset the additional costs relating to the assignment of 3 IDI's to the Mission. Similarly, funds were requested to cover the 5 month training overlap between the Contracting Officer and his new-hire replacement in FY 89 (See Monrovia 03847). However, it appears now that the Mission is expected to absorb these costs in an already tight budget. Depending on how the budget implementation proceeds through the remainder of FY 88 and into FY 89, the Mission may have to refuse the assignments of IDIs and trainees, unless they come attached to budget resources, despite the negative impact this may have.

The funding level of \$2,850,000 for FY 88 is not sufficient to enable us to fully execute our procurement needs, which will put added stress on the FY 89 and 90 budgets. Budget needs are such that no vehicles are budgeted for procurement in FY 88 and it appears the procurement of other needed items will also be deferred due to lack of funds.

Another factor affecting our budget in FY 88 and future years is the departure in the summer of 1988 of 3 direct hire staff members who as spouses of employees of other agencies now live in Embassy housing at no cost to the Mission.

The Mission notes that the dollar value of it's program has decreased but at the same time the program has become more labor intensive. For instance, in place of an ESF program grant to pay Liberia's debt we now have private and public sector Commodity Import Program with an accompanying civil service reform program. Thus, at this stage personnel reductions would not be appropriate. In the final analysis, the postponement of the purchase of needed items in FY's 88 and 89 compounds the problem and creates a more serious budget

shortage for FY 90. Given the present budget constraints, the issue of how to deal with these budget shortages will be addressed in the course of preparing the FY 91 ABS. By that time there will be more experience with the new programs started in FY 1987 and judgements about minimum staff levels can be more soundly made. In the meantime, we expect some relief from AID/W's inexplicable inability to fill our positions. We may have to use "savings" from our traditional vacancy rate of 20-40 percent to keep our vehicle fleet operating, our electrical system functioning and our technical officers attending required conferences organized by AID/W.

3. Management Improvements - Management improvement and cost reduction efforts have been diligently pursued and have included the following:

A. Arrangements with an international airline to ship UAB at a substantial savings.

B. Closer monitoring of motorpool operations to assure all trips are necessary and that trips are consolidated where possible.

C. Charges to mission projects of appropriate support costs previously absorbed by OE.

D. Closer monitoring of expendable supplies usage to eliminate waste and misuse.

E. Arrangements with the electric company for a 3 percent reduction of electric bill charges.

F. Placement of the Mission Guest House under a non-personal service contractual arrangement which should result in substantial savings as revenues are expected to cover all operational costs.

G. Constant review of rental leases, utilities, maintenance, and other contractual arrangements with the objective of reducing costs or minimizing cost increases.

4. Trust Funds - Due to the continuing severe financial crisis of the GCL (our ESF and PL 480 programs are justified in part as budget support), the Mission does not anticipate that a trust fund arrangement can be negotiated during at least the next two years.

Organization: USAID/Liberia

TABLE VIII(b)
Information on U.S. PSC Costs

<u>Job Title/Description</u>	<u>FY 1987</u>	<u>FY 1988</u>	<u>FY 1989</u>	<u>FY 1990</u>
XP and Non-NXP Property Manager	\$27,200 (12/3/86-12/2/87)	\$28,729 (12/3/87-12/31/88)	\$22,500 (01/1/89-9/30/89)	\$30,000 (10/1/89-9/30/90)
Secretary Economic Affairs Office	\$12,530 (5/1/87-12/15/87)	4,800 (12/16/87-3/18/88)		
Secretary/Courier Economic Affairs Office	0	0	\$18,000 (10/1/88-9/30/89)	\$18,000 (10/1/89-9/30/90)
EXO Retire-Update manuals	\$32,265 (1/4/87-4/7/87)			
I & R Courier	\$1,820 (5/26/87-9/6/87)	2,250 (5/16/88-8/31/88)		
Miscellaneous Secretarial Services	\$5,510 (2/3/87-5/7/87)			
Total	<u>\$79,325</u>	<u>\$35,779</u>	<u>\$40,500</u>	<u>\$48,000</u>

Organization: USAID/Liberia

TABLE VIII (b)
Information of F.N. FSC Costs

Job Title/Description	FY 1987	FY 1988	FY 1989	FY 1990
Secretary	9800	10800	11200	11400
Secretary	7200	8100	8400	8600
Secretary	8800	9600	9600	9600
Secretary	8700	9800	10200	10500
Secretary	8300	9400	9600	9600
Secretary	7800	8900	9200	9500
Secretary	8700	10100	10400	10800
Secretary	6400	7300	7600	7800
Secretary	7200	8000	8300	8600
Secretary	0	3700	6600	6800
		3/88-9/88		
Secretary	0	3700	6700	6900
		3/88-9/88		
Secretary	4600	8100	8400	8600
	3/87-9/87			
Program Spec. (Economist)	15000	16800		
Program Assistant	11000	12400	12800	13100
Program Specialist	11400	12500		
Pop. Program Manager	0	6000	12000	12000
		4/88-9/88		
Contract Assistant	8700	9800	10200	10500
C & R Specialist	7900	8900	9100	9500
Mail/File Clerk	3500	3900	4100	4200
Telephone Operator	3600	4100	4200	4500
Mail Clerk	2900	3200	3300	3400
Telephone Radio Tech.	6500	7300	7600	7900
Travel Assistant	6200	7900	8200	8600
Computer Operator	5800	6600	6800	7100
Data Entry Clerk	2000	2300	2400	2500
Procurement Agent	6000	6800	7100	7300
Procurement Agent	5300	5900	6100	6400
Shipping/Exp. Agent	5500	6300	6600	6800
Warehouse Foreman	5200	5800	5900	6100
Warehouseman	1700	900	1700	1800
	11/86-4/87	7/88-9/88		
Supply Clerk	5200	1500	6100	6400
		3/88-9/88		
Supply Clerk	5400	6400	6600	6600
Supply Clerk	2300	2600	2700	2900
Receiving Clerk	2300	2600	2700	2900
Laborer (Warehouse)*	1800	2300	2400	2500
Supply Clerk	400	1100	2300	2400
		4/88-9/88		
Maintenance Foreman	1400	8800	9100	9700
Voucher Clerk	900	5700	5900	6100
Mechanic/Generator Repair	600	7600	7900	4100
Laborer (Electrician)	600	7500	0	0
Mason	800	4900	5100	5200
Plumber	600	7500	7600	7900
Plumber	600	7500	7600	7800
Electrician	600	3500	7600	7900
Electrician	600	3500	7600	7800
Refrig. & A/C Mechanic	600	7100	0	0
		10/87-7/88		

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TABLE VIII(b)
(Cont'd)

Job Title/Description	FY 1987	FY 1988	FY 1989	FY 1990
Carpenter	600	3500	3600	3800
Carpenter	600	3500	3600	3800
Carpenter	800	4500	4600	4800
Carpenter	600	3500	3600	3800
Welder	700	3900	4100	4200
Painter	700	4300	4500	4600
Painter	600	3700	3800	3900
Painter	500	3100	3200	3400
Janitor	500	3000	3100	3200
Janitor	500	2700	2800	2900
Janitor	400	2400	2500	2600
Janitor	400	2100	2200	2300
Janitor	400	2300	2400	2500
Janitor	500	2800		
		10/87-7/88		
Laborer (Carpentry)	400	2500	2600	2700
Laborer (Mason)	400	2070		
		10/87-7/88		
Laborer (Electrician)	400	2100	2200	2300
Motor Pool Supervisor	1500	9100	9400	9700
Dispatcher	700	4500	4700	4800
Automotive Mechanic	700	4700	4800	4900
Automotive Mechanic	700	4300	4400	4500
Automotive Mechanic	700	4300	4400	4500
Chauffeur	700	4500	4700	4800
Chauffeur	800	5100	5100	5100
Chauffeur	700	4000	4200	4300
Chauffeur	500	3000	3100	3200
Chauffeur	700	4200	4300	4400
Chauffeur	700	4200	4300	4400
Chauffeur	700	4200	4300	4400
Chauffeur	700	4300	4500	4600
Chauffeur	700	4200	4300	4400
Chauffeur	500	2900	3000	3100
Chauffeur	0	1700	4000	4200
		4/88-9/88		
Totals	230300	407170	399800	411800
Add Xmas Bonus, Trans. Allow., Overtime, and Severance Pay	149700	53000	54400	57000
Less Anticipated Recoupment by Prorating Appropriate PSC Costs to Projects	0	100000	100000	103200
Total to Budget Table (U304)	380000	360170	354200	365600

- Notes:
1. For FY 87 unless otherwise indicated from top of page until * at Laborer (Warehouse) dates are from 11/86-9/87. From * one dates are 3/87-9/87 unless otherwise indicated.
 2. For FY's 88, 89, and 90 dates are 10/87-9/88, 10/88-9/89, and 10/89-9/90 respectively unless otherwise indicated.
 3. All PSC's are dollar funded.

Organization: USAID/Liberia

TABLE VII(c)
Manpower Contract Detail

<u>Description</u>	<u>FY 1987</u>	<u>FY 1988</u>	<u>FY 1989</u>	<u>FY 1990</u>
Administrative	\$ 2,500	-0-	-0-	-0-
Secretarial	1,000	-0-	-0-	-0-
Clerical	8,000	-0-	-0-	-0-
Drivers	4,200	-0-	-0-	-0-
Warehousing	14,000	-0-	-0-	-0-
Maintenance	33,000	-0-	-0-	-0-
Total	<u>\$62,700*</u>	<u>-0-</u>	<u>-0-</u>	<u>-0-</u>
Workyears	32	-0-	-0-	-0-

* All dollar funded. No manpower contracts anticipated for FY's 88, 89, and 90.

Organization: USAID/Liberia

TABLE VII(d)
All Other Code 25 Detail

<u>Description</u>	<u>FY 1987</u>	<u>FY 1988</u>	<u>FY 1989</u>	<u>FY 1990</u>
Garbage Collection, Pest Control, and other Miscellaneous services	\$38,200 (10/87-9/87)	\$34,000 (10/87-9/88)	\$25,000 (10/88-0/89)	\$25,000 (10/89-9/90)
FN Workyear Level	6.0	5.5	5.0	5.0
US Workyear Level	.4	0.4	0.4	0.4

INFORMATION TECHNOLOGY NARRATIVE

Table VIII (e)

USAID/Liberia's Computer Center has continued to operate well over the past year. Due to the local Wang representative's inability to respond effectively to the Mission's repair and maintenance needs, Wang/Belgium designated an engineer for this function. During this period the Mission's System Supervisor performed micro hardware installation and minor peripheral maintenance.

During this period, additional winchesters were purchased to upgrade existing PCs. Additional letter quality and dot matrix printers were also purchased and installed. The OIS 140-3 which is configured with eight PCs connected through Local Communication Option has a total of six on-line printers including one 5573 high speed printer used for draft printing. All PCs have been upgraded to a 360kb disk drive and a 30mb hard disk.

Twelve additional DP/WP workstations were purchased to eliminate or minimize peripheral scramble prior to the installation of the new VS65 computer. (In December 1987, the Mission's System Supervisor attended a two-week training program in Europe on the VS WP System Administration and VS65 Systems Administration). USAID is exploring the possibility of reconstructing the existing computer center, installing a 25kva Imunelec UPS for the VS 65, improving the center's air conditioning system and installing a floating floor to ensure clean computer operation environment. In addition, USAID will also explore the possibility of installing a separate telephone line to facilitate major data transmission to and from AID/Washington. A Wang compatible MODEM will be used for this purpose.

The VS65 when installed is to be configured with one Large Data Storage Cabinet, a 75mb removeable disk drive, 147mb fixed disk, two phoenix disk drives both 67mb fixed and 13.4mb removeables. The 2mb VS CPU with 32 ports is to be upgraded to 4mb for telecommunication option purposes with a cable concentrator device to facilitate additional peripheral installation.

TABLE VIII(e)
OBLIGATIONS FOR ACQUISITIONS, OPERATION
AND USE OF INFORMATION TECHNOLOGY SYSTEMS
(\$000)

<u>ITEM AND EXPLANATION</u>	<u>FY 1987</u>	<u>FY 1988</u>	<u>FY 1989</u>	<u>FY 1990</u>
1. Capital Investment:		* /		
A. Purchase of hardware	<u>127.3</u>	<u>53.6</u>	<u>50.1</u>	<u>3.0</u>
B. Purchase of Software	<u>33.4</u>	<u>7.0</u>	<u>1.3</u>	<u>1.2</u>
C. Site Facility	<u>-0-</u>	<u>-0-</u>	<u>-0-</u>	<u>-0-</u>
SUBTOTAL Section 1	<u>160.7</u>	<u>60.6</u>	<u>51.4</u>	<u>4.2</u>
<hr style="border-top: 1px dashed black;"/>				
2. Personnel:				
A. Compensation, Benefits, and -Travel	<u>15.0</u>	15.0	15.0	15.0
B. Workyears	<u>2.5</u>	2.0	2.0	2.0
<hr style="border-top: 1px dashed black;"/>				
3. Equipment Rental, Space and Other Operating Costs:				
A. Lease of Equipment	-0-	-0-	-0-	-0-
B. Space	-0-	-0-	-0-	-0-
C. Supplies and Other Material	10.0	10.0	10.0	10.0
D. Non-Commercial Training	5.0	5.0	5.0	5.0
SUBTOTAL Section 3	<u>15.0</u>	<u>15.0</u>	<u>15.0</u>	<u>15.0</u>

* / Should the decision be reached to install a Modem for Telecommunication option, a separate telephone line should be installed. Wang's recommended Training paths should be closely followed to upgrade operational skill of DMS computer personnel.

TABLE VIII(e)
(Continued)

<u>ITEM AND EXPLANATION</u>	<u>FY-1987</u>	<u>FY-1988</u>	<u>FY-1989</u>	<u>FY-1990</u>
4. <u>Commercial Services:</u>				
A. <u>Computer Time</u>	-0-	-0-	-0-	-0-
B. <u>Leased Telecommunication Services</u>	-0-	-0-	-0-	-0-
C. <u>Operations and Maintenance:</u>				
(1) <u>Operations:</u>	-0-	-0-	-0-	-0-
(2) <u>Maintenance:(A.I.B.), Maintenance</u>	20.6	20.6	21.0	21.5
D. <u>Systems Analysis and Programming:</u>	--0--	--0--	--0--	--0--
E. <u>Systems Design and Engineering</u>	--0--	--0--	--0--	--0--
F. <u>Studies and Other</u>	--0--	--0--	--0--	--0--
<u>SUBTOTAL Section 4</u>	<u>20.6</u>	<u>20.6</u>	<u>21.0</u>	<u>21.5</u>

5. <u>TOTAL DOLLARS</u>	<u>211.3</u>	<u>111.2</u>	<u>102.4</u>	<u>55.7</u>
<u>TOTAL WORKYEARS</u>	<u>2.5</u>	<u>2.0</u>	<u>2.0</u>	<u>2.0</u>

6. <u>MISSION ALLOWANCE LEV.</u>				
A. <u>Existing systems</u>	<u>105.6</u>	<u>55.6</u>	<u>51.2</u>	<u>27.8</u>
B. <u>New or expanded systems</u>	<u>105.7</u>	<u>55.6</u>	<u>51.2</u>	<u>27.9</u>

TABLE VII(e)
ADP EQUIPMENT PLAN

* D-E S C P I P T I O N	* QTY	* UNIT PRICE	87	88	89	90
			(QNTY) AMT	(QNTY) AMT	(QNTY) AMT	(QNTY) AMT
1. Capital Investment						
A. Purchase of Hardware:						
PC-XC1-3 8 slot 512K Base Unit w/ (1) soft D/Drive, Keyboard, MS-DOS 3.6 or above w/ Basic	3	\$ 2,000	----0----	(2)\$ 4,000	(1) \$ 2,000	--0- ---0--
LIO Boards	3	\$ 700	(3)\$ 2,100	(2)\$ 1,400	(1) \$ 700	--0- ---0--
Wang IBM Emulation Card	4	\$ 200	(4)-\$ 800	(2)\$ 400	(1) \$ 200	--0- ---0--
Memory Expansion Card (512K)	4	\$ 400	(1)-\$ 400	(2)\$ 800	(1) \$ 400	--0- ---0--
Graphics Card	3	\$ 230	-----	(2)\$ 460	(1) \$ 230	--0- ---0--
PC-PM004 Monochrome Monitor	4	\$ 200	-----	(3)\$ 600	(1) \$ 200	--0- ---0--
APC-PM025 30MB Winchester Hard Disk	8	\$ 1,008	(4)-\$4,032	(3)\$ 3,024	(1) \$ 1,008	--0- ---0--
APC-PM025 Winchester Controller	6	\$ 300	(2)-\$-600	(3)\$ 900	(1) \$ 300	--0- ---0--
2509V 9-Track 1600 BPI Tape Drive	2	\$13,600	----0----	(1) \$ 13,600	(1) \$13,600	--0- ---0--
4230A DP/WP Workstations	3	\$ 1,760	----0----	(2) \$ 3,520	(1) \$ 1,760	--0- ---0--
Add on Disk Drive (76mb) 2267V-1(Remvble.)	1	\$ 8,500	----0----	(1) \$ 8,500	-0- \$ ---0-	--0- ---0--
TCP-RS232 Connectors for RS232 Drive	2	\$ 500	----0----	(1) \$ 500	(1) \$ 500	--0- ---0--
VS-SM - CC Cable Concentrator	2	\$ 978	----0----	(1) \$ 978	(1) \$ 978	--0- ---0--
210-8489-52-1 2 port 9627 EIA/IOC	1	\$ 2,125	----0----	(1) \$--2,125	-----0-----	--0- ---0--
Wang Modem	1	\$ 1,164	----0----	(1)-\$--1,164	-----0-----	--0- ---0--
VS65-2X CPU (Redundant)	1	\$25,200	(1) 25,200	-----0-----	(1) 25,200	--0- ---0--
TCPRS232 Communication Controller, 128k	1	\$ 2,550	----0----	(1)---2,550	-----0-----	--0- ---0--
PC-PM015 Wang 40cps Daisy Printers	5	\$ 800	----0----	(3) \$ 2,400	(1) \$ 800	(1) \$ 800
DW/OS-60 Wang 60cps Daisy Printers	5	\$ 2,210	----0----	(3) \$ 6,630	(1) \$ 2,210	(1) \$ 2,210
30MB Hard Disks	2	\$ 1,008	(2)--2,016	-----0-----	-----0-----	-----0-----
Wang/IBM Emulation Cards	3	\$ 198	(3)---594	-----0-----	-----0-----	-----0-----
Memory Expansion Card (512K)	3	\$ 356	(2)---712	-----0-----	-----0-----	-----0-----
Wang Graphics Card	2	\$ 216	(2)---432	-----0-----	-----0-----	-----0-----
4230A-VS-I DP/WP Workstations	12	\$ 1,760	(12)21,120	-----0-----	-----0-----	-----0-----
UJ-2195 Upgrade from OIS to VS65 CPU	1	\$17,598	(1)-17,598	-----0-----	-----0-----	-----0-----
2295V-C4 LDC	1	\$15,300	(1)-15,300	-----0-----	-----0-----	-----0-----
VS65 Cables	1	\$ 394	(1)---394	-----0-----	-----0-----	-----0-----
VS65 Cables	1	\$ 394	(1)---394	-----0-----	-----0-----	-----0-----
4 Port Disk IOP	1	\$ 5,100	(1)--5,100	-----0-----	-----0-----	-----0-----
VS WP Software	1	\$ 2,000	(1) \$2,000	-----0-----	-----0-----	-----0-----
Spare parts for VS65(CPU) UJ652X		--0---	(1) \$6,571	-----0-----	-----0-----	-----0-----
Spares for Disk Controller (25V50-4A)		--0---	(1) 2,772	-----0-----	-----0-----	-----0-----
Spare for Data Storage Cabinet (2295V-C4)		--0---	(1) 19,208	-----0-----	-----0-----	-----0-----
1.B Purchase of Computer SOFTWARE						
Utilities(NORTON, SIDEKICKS, SIDEWALK)		VARIOUS \$ 500	----0----	(1)\$ 500	-----0-----	-----0-----
MACS Accounting System	(1)	\$ 500	----0----	(1)\$ 500	-----0-----	-----0-----
Timeline Project Mgt.	(1)	\$ 400	----0----	(1)\$ 400	-----0-----	-----0-----
Print shop IBM Compatible	(1)	\$ 400	----0----	(1)\$ 400	-----0-----	-----0-----
195-2089-X 3270 BSC Emulation	(1)	\$ 1,140	----0----	(1)\$ 1,140	-----0-----	-----0-----
195-2090-X Batch Emulation (3780/2780)	(1)	\$ 760	----0----	(1)\$ 760	-----0-----	-----0-----
ACCO Egromizer Computer chairs	10	\$ 200	----0----	(6)\$ 1,200	(2) \$ 400	(2) \$ 400
Putty/Oak adjustable leg Computer table	10	\$ 225	----0----	(6)\$ 1,350	(2) \$ 450	(2) \$ 450
Universal Printer stands Black/Walnut/oak	10	\$ 160	----0----	(5)\$ 800	(3) \$ 480	(2) \$ 320
Imenulec UPS 25kva	(1)		(1) 33,400	-----0-----	-----0-----	-----0-----
(SUBTOTAL SECTION 1A, & B TABLE VII(e):			<u>160,743</u>	<u>60,601</u>	<u>51,416</u>	<u>4,180</u>

ANNEX I
TABLE VIII(g)

FY 1990 ANNUAL BUDGET SUBMISSION:
Information on U.S. Direct Hire Staffing

<u>Posno./ SACode*</u>	<u>Position Title</u>	<u>Program Management Responsibility</u>	<u>FY 1988</u>	<u>FY 1989</u>	<u>FY 1990</u>
1008	Mission Director	None	1	1	1
1010(c)	Deputy Mission Dir.	None	1	1	1
1016	Secretary	None	1	1	.8
2010(b)	Sup Executive Off.	None	1	1	.7
2011(h)	Sup Executive Off.	None	.4	1	1
2015	General Services Off.	None	0 <u>1/</u>	0	.5
2017	Contract Off.	None	1	1.4 <u>2/</u>	1
3009	Controller	None	1	1	.5
3012	Finl Mgt Off Fnl An	None	1	1	1
4008(a) (j)	Sup Program Off.	Human Rights Fund Grants	.2	1	1
4011(i)	Program Off.	Human Resource Dev. (698-0463-69) Program Dev & Support (669-0510)	.5	1	.7
4013	Program Officer	New position	0	0	1
5005(f) (g)	Sup Project Dev Off.	Road Maintenance II (669-0212)	1	1	1
5010(d)	Project Dev. Off.	PVO/NGO Support (669-0211) Small/Medium Enter. Dev.(669-0201) Small Project Asst. (698-0506)	1	1.3	1.2
5030(e)	Engineering Off.	Road Maintennace (669-0200) Road Maintenance II (669-0212)	1	1	1
6005	Sup Agrl Dev Off.	Agr Research & Ext. (698-0188) Rural Dev Training (669-0185)	1	1	1
6012	Agr Econ Off.	To be determined	0	.5	1
8005	Human Rsrs Dev Off.	Rural Information Sys. (669-0134) Primary Education Project (669-0166)	1	1	1

TABLE VIII(g)
(Continued)

<u>Posno./</u> <u>SACode*</u>	<u>Position Title</u>	<u>Program Management</u> <u>Responsibility</u>	<u>FY</u> <u>1988</u>	<u>FY</u> <u>1989</u>	<u>FY</u> <u>1990</u>
8009	Health dev Off.	Primary Health Care (669-0165) Combatting Childhood Comm. Diseases (698-0421.69) Primary Health Care II (669-0219)	1	1	1
9005	Program Econ Off.	ESF Grant PL-480 Title I & II	1	1	1
9015	Special Proj Off.	Increased Revenue for Dev (669-0132) Economic & Fin Mgt Trg (669-0184) Economic Stab. Support (669-0213)	.7	0	0
5020	Project Dev. Off.	New Position	0	.8	1
9010	Program Economist	Commodity Import Program	1	1	.6
Total Positions			22	22	22
Total Workyears			16.8	20	20

1/ Detail from State Department

2/ Additional funds promised to cover 4 months training overlap for contract officer's replacement.

* SACode - Special Activity Codes:

- | | |
|------------------------------------|----------------------------------|
| (a) Disaster Relief Officer | (f) PVO Officer |
| (b) EEO Officer | (g) Private Enterprise Officer |
| (c) Emergency Preparedness Officer | (h) Security Officer |
| (d) Energy Officer | (i) Women-in-Development officer |
| (e) Enviromental Officer | (j) Other (<u>Specify</u>) |

NOTE: Direct Hire workyear totals shown in TABLE VIII(g) must agree with Function Code 101 Unit TABLE VIII including IDIs workyears covered under table VIII(h).

ANNEX I
TABLE VIII(h)

FY 1990 ANNUAL BUDGET SUBMISSION
Information on IDI Staffing

<u>BS Code</u>	<u>Title</u>	<u>FY 1988</u>	<u>FY 1989</u>	<u>FY 1990</u>
02	IDI (Program Office)	0	1	0
12	IDI (Project Development)	.3	.7	0
03	IDI (Executive office)	0	1	0
	Total Positions	2	3	3
	Total Workyears	0.3	2.7	0

NOTE: IDI workyear totals shown in TABLE VIII(h) are to be included in Function Code 101 Unit Table VIII.

ANNEX I
TABLE VIII[i]

FY 1990 ANNUAL BUDGET SUBMISSION
Information on Foreign Service & Third Country National
Direct Hire Staffing

<u>CATEGORY</u>	<u>DESCRIPTIVE JOB TITLE</u>	<u>FY FUNDING</u>	<u>FY 1988</u>	<u>FY 1989</u>	<u>1990</u>
FSN DH	Personnel Specialist	OE	1	1	1
FSN DH	Personnel Assitant	OE	1	1	1
FSN DH	Personnel Clerk	OE	1	1	1
FSN DH	Cashier	OE	1	1	1
FSN DH	Financial Asssitant	OE	1	1	1
FSN DH	Accounting Technician	OE	1	1	1
FSN DH	Voucher Examiner	OE	1	1	1
FSN DH	Accounting Technician	OE	1	1	1
FSN DH	Accounting Technician	OE	1	1	1
FSN DH	Secretary	OE	1	1	1
FSN DH	Participant Training Assistant	OE	1	1	1
FSN DH	Program Specialist (Economist)	OE	0	1	1
FSN DH	Program Assistant	OE	1	1	1
FSN DH	Program Assistant	OE	1	1	1
FSN DH	Program Assistant	OE	.5	0	0
FSN DH	Program Specialist	OE	0	1	1
FSN DH	Secretary	OE	1	1	1
FSN DH	Storekeeper	OE	1	1	1
FSN DH	Supply Clerk	OE	1	1	1
FSN DH	Realty Clerk	OE	1	1	1
FSN DH	Maintenance Supervisor	OE	1	1	1
FSN DH	Program Specialist (Economics)	OE	0	1	1
FSN DH	Work Control Clerk	OE	1	1	1
FSN DH	Electrician	OE	1	0	0
FSN DH	Janitor Supervisor	OE	1	1	1
FSN DH	Automotive Mechanic	OE	1	1	1
FSN DH	Secretary	<u>OE</u>	<u>1</u>	<u>1</u>	<u>1</u>

TABLE VIII[i]
(Cont'd)

Total Positions	OE	<u>25</u>	<u>25</u>	<u>25</u>
Total Workyears	OE	<u>23.5</u>	<u>25.0</u>	<u>25.0</u>
Total Positions FY 87 Only	LSC	<u>0</u>	<u>0</u>	<u>0</u>
Total Workyears FY 87 Only	LSC	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>

NOTE: Foreign National, including TCNs, direct hire OE funded workyear totals shown in TABLE VIII[i] must agree with Function Code 201 Units on TABLE VIII.

ANNEX I
TABLE VIII [j]
FY 1990 ANNUAL BUDGET SUBMISSION
Information on Part-Time
Direct Hire Staffing

<u>Category</u>	<u>Descriptive Job Title</u>	<u>Funding</u>	<u>1988</u>	<u>1989</u>	<u>1990</u>
FSN PSC	Population Program Manager	PRG	.5	0	0
FSN PSC	Population Program Manager	OE	.5	1	1
Total Positions		OE	1	1	1
Total Workyears		OE	.4	.8	.8
Total Positions FY 87 Only		LSC	0	0	0
Total Workyears FY 87 Only		LSC	0	0	0

ANNEX I
 FY 1990 ANNUAL BUDGET SUBMISSION
 TABLE VIII (k)
 U.S. FOREIGN & THIRD COUNTRY NATIONAL
 CONTRACT STAFFING

CATEGORY	DESCRIPTIVE JOB TITLE	FUNDING	FY 88	FY 89	FY 90
USPSC	TEAM LEADER (OPEX)	PRG	1	1	1
USPSC	COMMODITY MANAGEMENT OFFICER	PRG	.5	1	1
USPSC	STUDENT INTERN (CDSS)	PRG	.7	1	1
USPSC	STUDENT INTERN (CDSS)	PRG	1	1	1
USPSC	PROJECT MANAGER (EDU)	PRG	.7	1	1
USPSC	EXP/NXP PROPERTY MANAGER	OE	1	1	1
USPSC	SECRETARY AND COURIER	OE	.5	1	1
FSNPSC	SECRETARY	PRG	.9	0	0
FSNPSC	SECRETARY	PRG	1	1	1
FSNPSC	SECRETARY	PRG	1	1	1
FSNPSC	SECRETARY/ADM.	PRG	.6	1	1
FSNPSC	SECRETARY	OE	1	1	1
FSNPSC	SECRETARY	OE	1	1	1
FSNPSC	SECRETARY	OE	1	1	1
FSNPSC	SECRETARY	OE	1	1	1
FSNPSC	SECRETARY	OE	1	1	1
FSNPSC	SECRETARY	OE	1	1	1
FSNPSC	SECRETARY	OE	1	1	1
FSNPSC	SECRETARY	OE	1	1	1
FSNPSC	SECRETARY	OE	1	1	1
FSNPSC	SECRETARY	OE	1	1	1
FSNPSC	SECRETARY	OE	1	1	1
FSNPSC	SECRETARY	OE	1	1	1
FSNPSC	SECRETARY	OE	1	1	1
FSNPSC	SECRETARY	OE	1	1	1
FSNPSC	SECRETARY	OE	.6	1	1
FSNPSC	SECRETARY	OE	.6	1	1
FSNPSC	PROGRAM SPEC. (Economist)	OE	1	0	0
FSNPSC	PROGRAM ASSISTANT	OE	1	1	1
FSNPSC	ENGINEER	PRG	1	1	1
FSNPSC	PROGRAM SPECIALIST	OE	1	0	0
FSNPSC	CONTRACT ASSISTANT	OE	1	1	1
FSNPSC	C & R SPECIALIST	OE	1	1	1
FSNPSC	MAIL/FILE CLERK	OE	1	1	1
FSNPSC	TELEPHONE OPERATOR	OE	1	1	1
FSNPSC	MAIL CLERK	OE	1	1	1
FSNPSC	TELEPHONE RADIO TECH.	OE	1	1	1
FSNPSC	TRAVEL ASSISTANT	OE	1	1	1
FSNPSC	COMPUTER OPERATOR	OE	1	1	1
FSNPSC	DATA ENTRY CLERK	OE	1	1	1
FSNPSC	PROCUREMENT AGENT	OE	1	1	1
FSNPSC	PROCUREMENT AGENT	OE	1	1	1
FSNPSC	SHIPPING/EXP. AGENT	OE	1	1	1
FSNPSC	VOUCHER CLERK	OE	1	1	1
FSNPSC	WAREHOUSE FOREMAN	OE	.5	1	1
FSNPSC	WAREHOUSEMAN	OE	1	1	1
FSNPSC	SUPPLY CLERK	OE	1	1	1
FSNPSC	SUPPLY CLERK	OE	1	1	1
FSNPSC	SUPPLY CLERK	OE	1	1	1
FSNPSC	SUPPLY CLERK	OE	1	1	1
FSNPSC	RECEIVING CLERK	OE	.5	1	1
FSNPSC	LABORER WAREHOUSE	OE	1	1	1

CATEGORY	DESCRIPTIVE JOB TITLE	FUNDING	FY 88	FY 89	FY 90
FSNPSC	MAINTENANCE FOREMAN	OE	1	1	1
FSNPSC	MECHANIC/GENERATOR REPAIRMAN	OE	1	1	1
FSNPSC	LABORER (Electrician)	OE	.9	0	0
FSNPSC	MASON	OE	1	1	1
FSNPSC	PLUMBER	OE	1	1	1
FSNPSC	PLUMBER	OE	1	1	1
FSNPSC	ELECTRICIAN	OE	1	1	1
FSNPSC	ELECTRICIAN	OE	1	1	1
FSNPSC	REFRIGERATION & A/C MECHANIC	OE	.9	0	0
FSNPSC	CARPENTER	OE	1	1	1
FSNPSC	CARPENTER	OE	1	1	1
FSNPSC	CARPENTER	OE	1	1	1
FSNPSC	CARPENTER	OE	1	1	1
FSNPSC	WELDER	OE	1	1	1
FSNPSC	PAINTER	OE	1	1	1
FSNPSC	PAINTER	OE	1	1	1
FSNPSC	PAINTER	OE	1	1	1
FSNPSC	JANITOR	OE	1	1	1
FSNPSC	JANITOR	OE	1	1	1
FSNPSC	JANITOR	OE	1	1	1
FSNPSC	JANITOR	OE	1	1	1
FSNPSC	JANITOR	OE	1	1	1
FSNPSC	JANITOR	OE	1	1	1
FSNPSC	JANITOR	OE	.9	0	0
FSNPSC	LABORER (Carpentry)	OE	1	1	1
FSNPSC	LABORER (Mason)	OE	.9	0	0
FSNPSC	LABORER (Electrician)	OE	1	1	1
FSNPSC	MOTOR POOL SUPERVISOR	OE	1	1	1
FSNPSC	DISPATCHER	OE	1	1	1
FSNPSC	AUTOMOTIVE MECHANIC	OE	1	1	1
FSNPSC	AUTOMOTIVE MECHANIC	OE	1	1	1
FSNPSC	AUTOMOTIVE MECHANIC	OE	1	1	1
FSNPSC	CHAUFFEUR	OE	1	1	1
FSNPSC	CHAUFFEUR	OE	1	1	1
FSNPSC	CHAUFFEUR	OE	1	1	1
FSNPSC	CHAUFFEUR	OE	1	1	1
FSNPSC	CHAUFFEUR	OE	1	1	1
FSNPSC	CHAUFFEUR	OE	1	1	1
FSNPSC	CHAUFFEUR	OE	1	1	1
FSNPSC	CHAUFFEUR	OE	1	1	1
FSNPSC	CHAUFFEUR	OE	1	1	1
FSNPSC	CHAUFFEUR	OE	1	1	1
FSNPSC	CHAUFFEUR	OE	.6	1	1
	TOTAL POSITIONS	OE	80	74	74
	TOTAL WORKYEARS	OE	76	74	74
	TOTAL POSITIONS	PRG	10	9	9
	TOTAL WORKYEARS	PRG	8.4	9	9

Country/Office: Liberia

FY 1990 ANNUAL BUDGET SUBMISSION

TABLE XI

PL-480 TITLE I/II REQUIREMENTS
(Dollars in Millions, Tonnage in Thousands)

	ACTUAL		ESTIMATED		PROJETED	
	FY 1988	1988	FY 1989	1989	FY 1990	1990
	\$	MT	\$	MT	\$	MT
<u>COMMODITIES</u>						
Title I	-0-	-0-	-0-	-0-	-0-	-0-
Title II (Sec. 206)	10.0	25	10.0	25	10.0	25
Total						
of which	-0-	-0-	-0-	-0-	0-0	-0-
Title III						
Total	10.0	25	10.0	25	10.0	25

COMMENT:

Commodity is rice, shipped in bags. Figures for FY 1989 and FY 1990 are the same as those shown in FY 1988. Level of \$10 million in each FY is needed to partially meet rice import requirements and provide minimal funds for the development budget.

FY 1990 ANNUAL BUDGET SUBMISSION
PRIVATIZATION NARRATIVE

During the past ten years, the economy in Liberia has been on a steady decline and the problem has been accelerated over the past few years due to an inability to control the fiscal budget. This has led to the issuance of large quantities of coins which in turn led to a definite depreciation of the Liberian dollar. In addition to the disruptive effect of the coins, which currently trade at a parallel rate of approximately two to one, there is an acute shortage of foreign exchange which has had a serious adverse effect on the private sector and an inflationary impact on the economy. In addition, there is a foreign exchange surrender requirement which has had a negative impact on the private export sector. Because of the above problems, it is difficult for the Government of Liberia to attract private investment or to entice private companies to become involved in the privatization of its public corporations.

Regarding the privatization of its public corporations, the GOL undertook initial actions in March 1986 to consider the privatization of 11 public corporations. The GOL passed the Privatization Act which authorized the President of Liberia to privatize public corporations and a 9-member Privatization Commission was established to negotiate the sale of public corporations or to enter into management contracts to operate public corporations. In addition to the Privatization Commission, there is a Bureau of State Enterprises which is responsible for improving the efficiency of the public corporations, but in fact, has little control or input into the operations of these corporations.

The public corporations identified by the GOL as possible targets of opportunities for privatization are:

- a. Liberia Produce Marketing Corporation (LPMC)
- b. Liberia Electricity Corporation (LEC)
- c. Liberia Petroleum Refining Company (LPRC)
- d. Liberia Telecommunications Corporation (LTC)
- e. Liberia Water and Sewer Corporation (LWSC)
- f. Ducor Hotel
- g. Hotel Africa
- h. Air Liberia
- i. Monrovia Transit Authority (MTA)
- j. National Port Authority (NPA)
- k. Mesurado Group of Companies.

Although the Privatization Commission, established in March of 1986, has basically been inoperative during the past year, some progress has been made towards privatization. The Hotel Africa has been under a management

contract for a number of years. The National Port Authority was recently put under an expatriate management contract funded by the EEC. At various times during the past year, the GOL has explored the possibilities of privatizing the National Iron Ore Company and LIBSUCC Sugar Mill (both closed for a number of years), the DECORIS Palm Oil Company (IBRD Project) and the Ducor Hotel (Sheraton Hotel had preliminary interest). For over the past two years, USAID has had funds reserved to cover the costs of audits by international accounting firms of the Liberian Produce Marketing Corporation (LPMC) and Liberia Petroleum Refining Company (LPRC). One of the objectives of USAID's offer to cover the costs of the audits was to introduce improved management and financial controls which could lead to the privatization of both public corporations. For various reasons, the GOL has not yet elected to take advantage of USAID's offer. Over the past two years, there have been a number of U.S. oil companies which have entered into agreements with the GOL to purchase LPRC but the sales agreements were aborted because of contract default by the buyers.

During the past year, USAID has had discussions with the Bureau of State Enterprises and the National Investment Commission regarding the potential for privatization of public corporations but little progress has been made in these discussions. USAID had plans to have one of the firms, currently under contract either to the PRE Bureau or AFR/PRE Office, undertake a privatization study of a specific corporation. Unfortunately, the GOL could not identify any corporation for the study. Therefore, the Mission elected to table any plans for the study in FY 88. The Mission will continue discussions with GOL officials, but given the limited response in the past, it would be premature to establish any timetable for specific privatization at this time. On the positive side, USAID will begin negotiations to shift the implementation of its FY 88 PL-480 program from a public corporation (LPMC) to private companies as further support to the development of the private sector.

FY 1990 Annual Budget Submission
Attachment I
Micro, Small, and Medium Farm Enterprises

ESF and DA
Dollar Commitments for Micro
And Small Enterprise Programs
(U.S. Dollars Thousands)

	FY 88 Est.	FY 89 Proposed	FY 90 AAPL
I. ESF Dollar Commitments			
A. For Micro Enterprise			
1. For Credit	---	---	---
2. For TA/Training	---	---	---
B. For Small Enterprise			
1. For Credit	---	---	---
2. For TA/Training	---	---	---
C. For Small Farmer			
1. For Credit	---	---	---
2. For TA/Training	---	---	---
II. DA Dollar Commitments			
A. For Micro Enterprise			
1. For Credit	450	50	---
2. For TA/Training	790	---	---
B. For Small Enterprise			
1. For Credit	---	---	---
2. For TA/Training	50	50	50
C. For Small Farmer			
1. For Credit	200	100	100
2. For TA/Training	---	---	---

The Expenditure of Non-Project Assistance
Local Currency Generations for Micro and Small Enterprise
Programs
(In Thousands of U.S. Dollars Equivalents)

	FY 88 Est.	FY 89 Proposed	FY 90 AAPL
I. From ESF Generations			
A. For Micro Enterprises			
1. For Credit	---	---	---
2. For TA/Training	---	---	---
B. For Small Enterprise			
1. For Credit	---	---	---
2. For TA/Training	---	---	---
C. For Small Farmer			
1. For Credit	---	---	---
2. For TA/Training	---	---	---
II. From DA Generations (If Any)			
A. For Micro Enterprises			
1. For Credit	---	---	---
2. For TA/Training	---	---	---
B. For Small Enterprises			
1. For Credit	---	---	---
2. For TA/Training	---	---	---
C. For Small Farmer			
1. For Credit	---	---	---
2. For TA/Training	---	---	---
III. From PL-480 Generations			
A. For Micro Enterprise			
1. For Credit	---	---	---
2. For TA/Training	---	---	---
B. For Small Enterprises			
1. For Credit	---	---	---
2. For TA/Training	---	---	---
C. For Small Farmer			
1. For Credit	---	---	---
2. For TA/Training	---	---	---

AFRICA BUREAU TABLE I
 FY 1990 ANNUAL BUDGET SUBMISSION

DFA AND FOOD AID REPORTING METRIX
 (\$000)
 FY 1987

SECTOR/SUBSECTOR	TOTAL	PROGRAMMING MODALITIES*			PRIV SEC	TRG
		POL REF	NPA	WID		
<u>DFA:</u>						
NATURAL RESOURCES MGT. BIODIVERSITY TROPICAL FORESTS						
FACULTIES OF AGRICULTURE AGRICULTURAL RESEARCH AGRICULTURAL MARKETING AGRICULTURE, N.E.S.	600				600	
POPULATION						
HEALTH AIDS CHILD SURVIVAL	100				100	
PRIMARY EDUCATION SECONDARY EDUCATION VOCATIONAL EDUCATION Other EDUC/HRD	1,900 400	1,200			700 400	500
DEVELOPMENT MANAGEMENT						
FINANCIAL MARKETS						
INFRASTRUCTURE						
ENTERPRISE DEVELOPMENT	470				470	
OTHER (PD&S)	227					
TOTAL DFA	<u>3,697</u>	<u>1,200</u>			<u>2,270</u>	<u>500</u>
<u>FOOD AID:</u>	<u>10,000</u>		<u>10,000</u>			
TOTAL DFA/FOOD AID RESOURCES	<u>13,697</u>	<u>1,200</u>	<u>10,000</u>		<u>2,270</u>	<u>500</u>

*Horizontally, for each sector/sub-sector activity, the total of dollar amounts may exceed the total amount for the activity.

AFRICA BUREAU TABLE I
 FY 1990 ANNUAL BUDGET SUBMISSION

DFA AND FOOD AID REPORTING MATRIX
 (\$000)
 FY 1989

SECTOR/SUBSECTOR	TOTAL	PROGRAMMING MODALITIES*			PRIV SEC	TRG
		POL REF	NPA	WID		
<u>DFA:</u>						
NATURAL RESOURCES MGT. BIODIVERSITY TROPICAL FORESTS	300				300	
FACULTIES OF AGRICULTURE AGRICULTURAL RESEARCH AGRICULTURAL MARKETING AGRICULTURE, N.E.S.						
POPULATION						
HEALTH AIDS CHILD SURVIVAL	500				500	
PRIMARY EDUCATION	3,850	3,400			450	600
SECONDARY EDUCATION	300				300	100
VOCATIONAL EDUCATION Other EDUC/HRD	240			80		240
DEVELOPMENT MANAGEMENT						
FINANCIAL MARKETS						
INFRASTRUCTURE						
ENTERPRISE DEVELOPMENT	450				450	100
OTHER (PD&S, 400, PVO Dev. Mgmt., 589)	989				589	
TOTAL DFA:	<u>6,629</u>	<u>3,400</u>		<u>80</u>	<u>2,589</u>	<u>1,040</u>
FOOD AID:	<u>10,000</u>		<u>10,000</u>			
TOTAL DFA/FOOD AID RESOURCES	<u>16,629</u>	<u>3,400</u>	<u>10,000</u>	<u>80</u>	<u>2,589</u>	<u>1,040</u>

*Horizontally, for each sector/sub-sector activity, the total of dollar amounts may exceed the total amount for the activity.

AFRICA BUREAU TABLE I
 FY 1990 ANNUAL BUDGET SUBMISSION:
DFA AND FOOD AID REPORTING MATRIX
 (\$000)
FY 1990

SECTOR/SUBSECTOR	TOTAL	PROGRAMMING MODALITIES*			PRIV SEC	TRG
		POL REF	NPA	WID		
<u>DFA:</u>						
NATURAL RESOURCES MGT. BIODIVERSITY TROPICAL FORESTS	100				100	
FACULTIES OF AGRICULTURE AGRICULTURAL RESEARCH AGRICULTURAL MARKETING AGRICULTURE, N.E.S.						
POPULATION						
HEALTH AIDS CHILD SURVIVAL	200				200	
PRIMARY EDUCATION	1,900	1,600			300	650
SECONDARY EDUCATION	250				250	150
VOCATIONAL EDUCATION	60				60	60
Other EDUC/HRD	240			80		240
DEVELOPMENT MANAGEMENT						
FINANCIAL MARKETS						
INFRASTRUCTURE						
ENTERPRISE DEVELOPMENT	450				450	100
OTHER (PD&S-400, PVO Dev. Mgmt.-400)	800				400	
TOTAL DFA	<u>4,000</u>	<u>1,600</u>		<u>80</u>	<u>1,760</u>	<u>1,200</u>
<u>FOOD AID:</u>	<u>10,000</u>		<u>10,000</u>			
TOTAL DFA/FOOD AID RESOURCES	<u>14,000</u>	<u>1,600</u>	<u>10,000</u>	<u>80</u>	<u>1,760</u>	<u>1,200</u>

*Horizontally, for each sector/sub-sector activity, the total of dollar amounts may exceed the total amount for the activity.

AFRICA BUREAU TABLE III
 FY 1990 ANNUAL BUDGET SUBMISSION
 PVO ACTIVITY

(\$000)

PROJECT/ GRANT NO.	PROJECT TITLE	PVO NAME (U.S./NON-U.S.)	SOURCE OF FUNDING	LOP FY YRS	TOTAL PVO LOP -%	FY 88 OBLIG.	FY 89 OBLIG.	FY 90 OBLIG.
669-0165	Primary Health Care (B)	Christian Health Assoc. of Liberia (Non U.S.)	HE	1986 1989	3,000 20%	-	-	-
669-0200	Road Maintenance(B)	American ORT Federation (U.S.)	FN SS	1984 1990	1,700 30%	1,349	-	-
669-0201	Small & Medium Enterprise Dev. (B)	PFP International(U.S.) VITA (U.S.)	SD SS	1984 1989	3,212 100%	445	-	-
669-0211	PVO/NGO Support (B)	Experiment Int'l Living (U.S.) PFP/Liberia (Non-U.S.)	FN, HE EI, SS	1987 1992	10,000 100%	3,381	2,589	1,760
669-0463.69	Human Resource Dev. Assistance (B)	Various PVO's may receive funds for private sector training	SS	1986 1992	120 10%	240	240	240
932-0968	Surgical Contraception Education (C)	Assoc. for Voluntary Contraception (U.S.)	PN	1986 1988	60 100%	-	-	-
936-3028	Social Contraceptive Marketing (C)	Social Mktg. for Change (U.S.) FAMCARE (NON-U.S.)	PN	1987 1989	291 100%	Unknown	Unknown	Unknown
936-3040	Natural Family Plng. Promotion (C)	Int'l Foundation for Family Life Promotion(U.S.) Family Life Promotion (Non-U.S.)	PN	1983 1988	391 100%	-	-	-
936-3042	Urban Family Plng. Services (C)	Pathfinder Fund (U.S.) Family Plng. Assoc. (Non-U.S.)	PN	1986 1988	154 100%	Unknown	-	-

AFRICA BUREAU TABLE IV
FY 1990 ANNUAL BUDGET SUBMISSION

Regionally and Centrally Funded Buy-ins
(\$000)

<u>Project/Number</u>	<u>FY 1988 Estimate</u>	<u>FY 1989 Planned</u>	<u>FY 1990 Proposed</u>
NRMS/698-0467			
AFGRAD III/698-0455			
ASCI/CCCD/698-0421	850		
Medex/698-0471			
SAARFA/698-0435			
AALC II/698-0442			
AFR/AHRE/698-9801			
AFR-SSH/698-9901			
Locusts/698-0517/625-0517			
NCNW-ID/698-0461			
Sahel Financial Mgt./625-0974			
Family Health Int. II/698-0462			
HumResDevelAssist/698-0463	240	240	240
FEWS/698-0466			
AfrDevSupport/698-0464			
HIV/AIDS Prev/698-0474			
Others	-----	-----	-----
Total	1,090	240	240

AFRICA BUREAU TABLE V
 FY 1990 ANNUAL BUDGET SUBMISSION

Centrally Funded Activities
 (\$000)

Project/ Grant No. Title	Organization Implementation (US/Non U.S)	LOP (Yrs)	LOP (Yrs)	FY-88 (\$000)	FY-89 Obligation	FY-90 Obligation
<u>I. Directly Related To Mission Portfolio:</u>						
698-0433 African Manpower Development	Min. of Plng. & Econ. Affairs (Non-U.S)	1982-92	1,127	---	---	---
<u>II. Indirectly Related To Mission Portfolio:</u>						
932-0968 Surgical Contracept- ion Education	Assoc. of Voluntary Contraception (U.S)	1986-88	60	---	---	---
936-3028 Social Contraceptive Marketing	Social Mktg. for Change (U.S); FAMCARE (Non-U.S)	1987-89	291	Unk.	Unk.	---
936-3040 Natural Family Plng.	Intl. Foundation For Family Life (U.S) Family Life Promotion (Non-U.S)	1983-88	391	---	---	---
936-3042 Urban Family Plng. Serviccc	Pathfinder Fund (U.S) Family Plng. Association (Non-U.S)	1986-88	154	Unk.	---	---
<u>III. Not Related to Mission Portfolio:</u>						
698-0442 African Labor Development II	African American Labor Center (U.S)	1985-C	C	137	Unk.	Unk.

AFRICA BUREAU TABLE VI.A
FY 1990 ANNUAL BUDGET SUBMISSION

Methods of Accountability for Local Currency Expenditures
For FY 1988
(\$000)

<u>Source/Type of Expenditure</u>	<u>Method of Amount</u>	<u>USAID or Govt. Accountability</u>	<u>Action</u>
I. ESF A. Civil Service Reform	5,000	<u>a/</u>	<u>a/</u>
II. DFA	N/A		
III. PL-480 A. Pub. Development Activities	16,180	<u>b/</u>	<u>b/</u>
B. Private Sector	500	<u>b/</u>	<u>b/</u>
C. Pub. Sector Recurrent Budget	---	---	---
Total	21,680		

a/ Special account in reputable and efficient private commercial bank. Bank to provide monthly financial reports to USAID and GOL on movement in the account.

b/ Under past and current Title I programs, disbursements from the parastatal bank (there were two under the FY87 agreement) are verified by USAID on the basis of monthly bank statements and copies of cancelled checks. Due to liquidity problems, converting the checks into cash sometimes lead to delays in expenditures. Under the proposed Title II program, the sales proceeds will be placed in private commercial banks where liquidity problems are fewer and some counterpart funds will be utilized to conduct audits by local firms to verify the nature of expenditures.

ANNUAL BUDGET SUBMISSION FY 1990

Local Currency (LC) Programming and Accountability Plan Narrative

Each of the twelve points in paragraph 12 of State 120924 is addressed separately.

1. The arrangements the Mission has for Programming and Accounting for the use of local currencies with the Government of Liberia (GOL):

PL-480 proceeds are programmed for the GOL's development budget and represent the only source of funds for that purpose. The list of projects is agreed upon during negotiations and is included in an accompanying Memorandum of Understanding. The Ministry of planning makes quarterly allocation(s) and writes checks on the special account. USAID receives bank statements and copies of the cancelled checks. Counterpart from the CIP is held in cash by the private commercial bank issuing the L/C. It will be utilized to finance severance payments to GOL Civil Servants identified for separation under an OPEX supported civil service reform plan.

2. LC programming options from a program level perspective rather than project perspective:

CIP counterpart is used to support a sector effort, civil service reform. PL-480 counterpart is project specific, with emphasis on activities in those sectors of priority interest to AID, i.e., agriculture, education, health, etc.

3. The absorptive capacity of the Mission and the GOL to manage these funds and how that capacity affects LC programming decisions:

The mission is heavily involved in the management and oversight of the projects which generate counterpart funds, i.e. PL-480 and the CIP. We closely track the generation of funds and their deposit into the special accounts. However, our tracking under past programs has tended to be after the fact. We are also deeply involved in the negotiation for the uses of counterpart funds, but once the counterpart funds are disbursed our ability to monitor their ultimate use varies considerably from moderately good for counterpart in support of AID projects; limited for counterpart in support of other donor projects and questionable for those funds disbursed for GOL projects not supported by other donors. In order to more closely monitor counterpart use, beginning with the FY88 Title II (Section 236) program, some counterpart will be used to finance local audits of projects benefiting from counterpart funds. In the case of CIP counterpart our system is untested as funds are just starting to be generated. However, the system has been designed to assure the highest degree of accountability from deposit through disbursement to a clearly identified purpose (individual retrenched from Government service).

4. The relationship of the uses of the LC with the Mission and GOL's strategies and plans for development:

The GOL has no articulated development strategy or plan in the usual sense. USAID's approach is one of maintenance and survival and support for urgent policy reforms. PL480 counterpart is used to keep basic services flowing. CIP counterpart is designed to help the GOL get control of its finances through civil service reform. The GOL has adopted these strategies by signing agreements with us on the Economic Stabilization Support Project, the CIP, and the PL480 program.

5. The effect of the generated local currency on the monetary and fiscal policy of Liberia:

CIP generated local currency will be held by the banks in cash. If the civil service reform plan is delayed there could be an extended period when the funds are neutralized, but the impact on the money supply should not be significant. PL-480 counterpart funds circulate through the special account on a regular basis and the monetary impact is thought to be nil. From the GOL perspective, counterpart funds are equivalent to, and a substitute for, general revenue. While the continued availability of counterpart generations could dampen the incentive to seek other revenue sources, the mission approach is to consider such funds as temporary and tied to the policy reform process. The purpose of the CIP local currency is to encourage a more austere fiscal policy in Liberia by reducing the size of the public sector wage bill which is presently excessive in relation to Government's revenues.

6. Proportion of local currency allocated to the private sector and for what purposes; also, the rationale for the proportions (public and private sector) in the use of the LC, and the posture of the government towards using LC in the private sector:

Virtually all PL480 counterpart funds are utilized to support the GOL's public sector development budget. Indeed, since 1986 there has been no other source of funds for the development budget; and the budget has shrunk ten-fold since the late 1970's. Small allocations have been made for public sector projects in support of private sector activities i.e. vocational training and credit. CIP local currency supports the GOL recurrent budget. The GOL posture is that counterpart funds should be utilized to support the public sector development budget in view of the public sector financial crisis affecting the country. However, the GOL has a history of supporting the private sector, including subsidies to nonprofit schools and hospitals and development projects aimed at private business.

7. The amount and rationale for the LC allocated to the development and recurrent budgets in Liberia:

PL-480 counterpart (\$11 million from the FY88 Program) is the only source of funding for the development budget. The CIP counterpart supports civil service reform. We expect this to total about \$16 million over three years possibly more if successful. While this is a recurrent budget item it is a central component of the U.S. reform agenda.

8. Proportion of LC that is set aside in a trust fund:

At present we have no set aside for a trust fund. Our reason has been that the budget support justification for our program is so dominant that we would detract from our own strategy objectives by establishing one. This rationale is under periodic review.

9. For Mission operating costs and program support costs. The effect a decrease in trust funds (Both OE and Program support) would have on the program: N/A

10. The Mission's staffing requirement for adequate programming and monitoring of local currencies:

The USAID economics office and controller monitor local currency accounts. No additional staffing is contemplated. The CIP comes with project-funded personnel who will assist in monitoring that program.

11. The use of local currencies to strengthen the ability of the GOL to assume the major responsibility for and management of local currencies:

In FY88 a line item in the development budget (counterpart funded) will finance local audits.

12. Involvement in or benefit to other donors from the use of local currencies:

PL-480 generated local currency supports most other-donor projects in Liberia, although the number has declined with the departure of the World Bank and ADB. The UNDP and German GTZ projects continue to receive counterpart and both donors regard it as essential to their operation.

FY 1990 ANNUAL BUDGET SUBMISSION
AFRICA BUREAU TABLE VII
PLANNED EVALUATION

PROJECT NO. AND TITLE	LAST EVAL. COMPLETED	FY 89		FY 90		REASON FOR EVALUATION	FUNDING SOURCE (\$000)	PERSON DAYS	COLLATERAL ASSISTANCE
		START (QTR)	TO AID/W	START (QTR)	TO AID/W				
1. 669-0214 Commodity Import Program	N/A	1	2	-	-	PACD: 09/90 To assess progress made in program implementation, particularly in areas of civil service reform, financial policy reform, and reduction in foreign exchange shortages.	Proj. 40	20	REDSO/IQC
2. 669-0213 Economic Stabilization Support (OpEX)	N/A	2	3	-	-	PACD: 12/89 This evaluation will assess the extent to which effective budget and management control systems have been established within the GOL one year after start-up.	Proj. 156	60	IQC (IMF and IHRD participation)
3. 669-0201 Small & Medium Enterprise Dev.	02/86	2	3	-	-	PACD: 12/89 Assess the viability of the Small Enterprise Financing Organization (SEFO) as a credit institution as well as quality of technical and business management assistance provided to Liberian enterprises.	Proj. 5	14	

Supervisory Program Officer, 10-15%

FY 1990 ANNUAL BUDGET SUBMISSION
AFRICA BUREAU TABLE VII
PLANNED EVALUATION

PROJECT NO. AND TITLE	LAST EVAL. COMPLETED	FY 89		FY 90		REASON FOR EVALUATION	FUNDING SOURCE (\$000)	PERSON DAYS	COLLATERAL ASSISTANCE
		START TO (CTR) AID/A:							
4. 669-0165 Primary Health Care	11/89	4	-	-	1	PACD: 08/89 The final evaluation will assess extent to which project has increased rural Liberia access to appropriate preventative and curative PIC services and strengthened institutional infrastructure.	Proj. 70	50	IOC
5. 669-0200, Road Maintenance	06/87	-	-	1	2	PACD: 12/90 The final evaluation will assess the adequacy of contract rescheduling, its impact on O&M, recurrent costs and the degree to which it has been institutionalized.	Proj. 50	30	IOC
6. 669-0166 Primary Education	N/A	-	-	1	2	PACD: 12/92 The evaluation will examine recurring costs and sustainability of the project. It will also assess quality of in-service teacher training, use of appropriate resource-learning curriculum materials and adequacy of text book distribution.	Proj. 20	10	IOC
7. 669-0211 PVO/AID Support Project	N/A	-	-	2	3	PACD: 09/92 This evaluation will assess the systems and procedures used to provide PVO/AID development assistance under this project and, if required, recommend changes in project design. Also, to assess whether the project inputs are sufficient to achieve the planned outputs and purposes of the project.	Proj. 30	15	IOC

FY 1990 ANNUAL BUDGET SUBMISSION
TABLE VII - ATTACHMENT 1
FY 1989 PD&S REQUIREMENT

APPROPRIATION CODE	LOCATION OF GRANT	CTY USE	PROJECT ACTIVITY	PD&S REQUEST	PLANNED MONTH OF OBLIG.
1. DF - Export Promotion To examine impediments to increasing exports of existing commodities, processed raw materials, and commodities to neighboring countries.	F	2	669-0213	50,000	6
2. DF - Economic Stabilization To examine price controls and determine whether controls are achieving their objectives or are instead leading to shortages and the discouragement of production.	F	1	669-0214	50,000	4
3. DF - Agric. Production To conduct PL-480 related studies to determine domestic rice production and availability, rice food security, issues of self-reliance and consumption demands.	F	1	669-0188	60,000	3
4. DF - Disease Prevention To carry out a feasibility study and develop PID and PP as a follow-on to the Primary Health Care project.	F	2	669-0219	80,000	3
5. DF - Information Management To develop an education information data base in coordination with the Ministry of Education.	F	1	669-0166	50,000	3
6. DF - Food Policy To conduct an indepth evaluation of Mission's PL-480 program to determine overall appropriateness as assistance mechanism.	F	3	PL-480	70,000	7

FY 1990 ANNUAL BUDGET SUBMISSION
TABLE VII - ATTACHMENT 1
FY 1989 PD&S REQUIREMENT

<u>APPROPRIATION CODE</u>	<u>LOCATION</u> <u>OF</u> <u>GRANT</u>	<u>CTY</u> <u>USE</u>	<u>PROJECT</u> <u>ACTIVITY</u>	<u>PD&S</u> <u>REQUEST</u>	<u>PLANNED</u> <u>MONTH OF</u> <u>OBLIG.</u>
7. DF - Communication Development To provide residual technical assistance and financial management support to Rural Information Project upon termination of this project in March of 1989.	F	4	669-0134	40,000	1
			Total	400,000	