

MAR 23 1987

NOTICE OF MEETING

TO: See Distribution
FROM: AFR/PD, Carol Peasley
MEETING: African Emergency Locust/Grasshopper Assistance
(698-0517 and 625-0517)

ECPR

DATE: 3/24/87
TIME: 9:30 a.m.
PLACE: Rm 6941 NS

AGENDA

Review of Subject Project Paper
Chairperson: DAA/AFR, Ray Love

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Project Committee Members:

AFR/PD/SWAP:NMCKay
GC/AFR:BBryant
AFR/TR/ARD:ABurgett
AFR/TR/PRO:DReilly
AFR/OEO:RFriedline
OFDA:RThibeault
AFR/DP:RWhittaker

AFR/SWA:LWerlin
AFR/EA:BKline
S&T/AG:CCollier
AFR/TR/PRO:BBoyd
AFR/DP:SGrossman
OFDA:TKnight
AFR/PD/SWAP:BBurnett

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ECPR

PP Issues Paper

March 24, 1987, 9:30 a.m.
Room 6941, N.S.

Region: AFRICA
Project Name & Number: Africa Emergency Locust/Grasshopper Assistance (698-0517; 625-0517)
LOP Funding: \$15,000,000
FY 1987 Obligation: \$4,000,000
Authorization Venue: A.I.D./W

1. Description: The project's dual purpose is: (1) to address the recovery and rehabilitation needs generated by the locust and grasshopper pest problem currently threatening many African countries, thereby helping to bring this problem back under control; and (2) to assist in establishing improved management and control mechanisms that will keep this problem under control in the future. The project purpose will be achieved through A.I.D.'s participation with other donors and the host country in the elaboration and joint financing of annual, country-specific plans for controlling locusts and grasshoppers. The three-year multinational program will cost an estimated \$62 million, including \$15 million under the proposed project. Associated OFDA activities, totaling about \$6 million in FY 1987, are not included in these figures. Project funds will finance technical assistance, equipment, chemicals, institutional support, and training.

The Project Committee convened March 17, 1987 to discuss the PP. The Committee identified a number of issues and concerns but agreed to resolve as many of these as possible prior to the ECPR. The following actions will be taken by PC members before the ECPR:

- The 121(d) determination will be revised (AFR/SWA);
- Appropriate waivers will be identified, drafted and circulated to key offices for review (AFR/PD, SER/OP/OS, AFR/OEO);
- Additional details regarding the FY 1987 project budget will be added to the PP (AFR/OEO);

- The technical analysis will be revised to indicate more precisely why the proposed pest control measures are deemed the most suitable from a technical perspective (AFR/TR/PRO and AFR/OEO);
- The draft scope of work for undertaking a programmatic environmental assessment will be annexed to the PP and finalized by the end of March (AFR/TR/PRO);
- The Project Authorization will be drafted once the waivers are completed (GC/AFR); and
- Suggested editorial and other changes to the PP will be submitted to AFR/OEO as soon as possible.

2. Issues and Concerns

Issue 1: The appropriateness of using this project for authorizing AFR/OEO to respond to other emergencies.

Discussion: The PP discusses the need for authorizing a non-funded project element which would permit AFR/OEO to respond to other emergencies in Africa without the need for developing a PID and PP or amending an existing project. The PP points out that there are circumstances which warrant a rapid response from A.I.D. but would not necessarily qualify for OFDA assistance. Examples would include: (1) unforeseen problems which, if left unattended, could develop into major disasters; and (2) the post-disaster period between the time OFDA resources cease to flow but prior to the development and approval of normal A.I.D. projects or programs. While sympathetic to the Bureau's need for a quick response mechanism, many members of the PC did not believe this project was the proper vehicle for granting the desired authority given the lack of definition and open-ended nature of this project element. If this project element remains in the project, we could be extending the LOP funding and PACD indefinitely for purposes unrelated to locust/grasshopper control.

Recommendation: Most members of the PC recommend that this element be dropped from the project and that AFR/OEO and GC/AFR seek to identify another mechanism for addressing emergency funding requirements which would not qualify for OFDA assistance.

Issue 2: Project Funding

Discussion: The PP budget calls for \$4 million to be obligated in FY 1987 for the pesticide testing program, institutional support, training, the programmatic environmental assessment, and country-specific pest control campaigns. While half of the \$4 million is earmarked for this project in the Africa Bureau's OYB, the other half is being sought from Agency reserves. A recent memorandum from PPC/PB, while supportive of the Bureau's request, points out that there are several other claimants for these reserves. It is currently unclear whether or not the additional \$2 million will be made available to the project this fiscal year.

Recommendation: The ECPR should reconfirm the priority spending requirements for FY 1987 and devise a strategy for obtaining the required funds.

Concern 1: Donor Coordination

Discussion: As directed in the PID ECPR, the PP describes how the project is to be implemented in coordination with other donors and a common technical strategy was basically agreed to by the donor community in December. However, a comprehensive program by the donor community has not been developed nor have all Action Plans by the A.I.D. missions. Even with the approval of the Africa Bureau Locust/Grasshopper Strategy and the approval of this Project Paper, donor coordination remains a possible constraint to the implementation of the 1987 campaign.

AFR/PD/SWAP:BBurnett/NMMcKay:03/20/87:3906M