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INTRAH

Trip Report

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Travelers: Dr. James Lea, Director, INTRAH
Mr. Robert Minnis, Director,
IHP/IHPS

Country Visited: NIGERIA

Date of Trip: May 22-27, 1986

Purpose: To debrief the Six-State Evaluation
Team and to discuss findings with AAO/Lagos

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TABLE OF CONTENTS

| | <u>Page</u> |
|---|-------------|
| LIST OF ABBREVIATIONS | i |
| EXECUTIVE SUMMARY | ii |
| SCHEDULE OF ACTIVITIES | iii |
| I. PURPOSE OF TRIP | 1 |
| II. ACCOMPLISHMENTS | 1 |
| III. BACKGROUND | 1 |
| IV. DESCRIPTION OF ACTIVITIES | 2 |
| V. FINDINGS/CONCLUSIONS AND RECOMMENDATIONS . . | 5 |

APPENDICES

A. PERSONS CONTACTED

LIST OF ABBREVIATIONS USED IN THIS REPORT

| | |
|--------|--------------------------------------|
| AAO | AID Affairs Officer |
| AID | Agency for International Development |
| CDC | Centers for Disease Control |
| EPI | Expanded Program in Immunization |
| FPEP | Family Planning Enterprise Project |
| ORT | Oral Rehydration Therapy |
| UNICEF | United Nations Children's Fund |

EXECUTIVE SUMMARY

James W. Lea and Robert L. Minnis visited Lagos, Nigeria from May 22-27, 1986. The purpose of this visit was to debrief the team which had just completed a comprehensive evaluation of the INTRAH/IHP training projects in Ondo, Niger, Plateau, Imo, Kwara and Bauchi States which had been implemented during the period November 1983 to February 1986. Lea and Minnis met with three of the four evaluators and with Lawrence Eicher, AAO/Lagos Health Development Officer. (Keys MacManus, AAO, was unavoidably detained in the U.S. and was not present to join discussions of evaluation findings.)

Lea and Minnis also met with officials of the Federal Ministry of Health, the Lagos State Ministry of Health, and UNICEF and with representatives of the Family Planning Enterprise Project, Centers for Disease Control and Africare.

SCHEDULE OF ACTIVITIES

- May 22: Arrival Lagos
 (Lea 7:20 pm, via Lufthansa 560; Minnis 7:00 pm,
 via British Caledonian 361) `Check-in at Eko
 Kuramo Lodge
- May 23: 10:00 AM - Meeting with Mr.Lawrence Eicher,
 AAO/Lagos Health Development Officer,
 American Embassy
- 2:30 PM - Meeting with Dr. Ahmed Magan, Field
 Support Officer for EPI/ORT, UNICEF
- 7:00 PM - Dinner meeting with Mr.William Chester,
 Ms.Mindy Johal (FPEP) and Dr. Tim
 Johnson (CDC)
- May 24: 8:30 AM - Working session with Ms.Mary Ellen
 Stanton, evaluation team member
- 1:00 PM - Debriefing with Stanton, Mr. Anthony
 Isama, Mr.Ayodele Akin-Dahunsi and
 Eicher
- May 26: 9:00 AM - Meeting with Mrs. Stella Savage,
 Chief Nursing Officer, Federal
 Ministry of Health
- 10:00 AM - Meeting with Dr. O. Ransome-Kuti,
 Minister, Federal Ministry of
 Health
- 11:30 AM - Meeting with Dr. A.B. Sulaiman,
 Director of Health Planning, Federal
 Ministry of Health
- 2:30 PM - Meeting with Dr. Magan
 7:00 PM - Dinner at Eicher residence
- May 27: 10:30 AM - Meeting with Dr. P.A. Akingbehin,
 Chief Health Officer, Lagos State
 Ministry of Health
- 2:00 PM - Exit briefing with Eicher
- 5:00 PM - Meeting with Dr. Lenonard Singerman,
 Africare
- Depart Lagos (Lea at 11:50 pm, via
 Lufthausa 561 ; Minnis at 11:55 pm,
 via British Caledonian 362.)

I. PURPOSE OF TRIP

To debrief members of Six-State Evaluation Team and to discuss findings with AAO/Lagos.

II. ACCOMPLISHMENTS

1. A working session and debriefing were held with three of four members of the evaluation team (Dr. Julia Tseui had already departed Nigeria). Both process and findings were discussed in detail.
2. A verbal preliminary report of the team's findings was presented to Lawrence Eicher, and certain general implementations for future activities were discussed.
3. In two meetings with UNICEF, materials were exchanged and strategy coordination was discussed.
4. Informal discussions were held with representatives of the Family Planning Enterprise Project, CDC and Africare, for purposes of comparing experiences and future plans.
5. Courtesy calls were paid to the Minister, the Chief Nursing Officer and the Director of Health Planning in the Federal Ministry of Health, and to the Chief Health Officer in the Lagos State Ministry of Health.

III. BACKGROUND

INTRAH has participated in planning and implementing state-level training development projects in Nigeria since late 1983, carrying out three such projects during PAC-I (in Ondo, Plateau and Niger States) and three during PAC-II (in

Imo, Bauchi and Kwara States). In addition, INTRAH has conducted intensive five-day FP/ORT refresher workshops in five states. As plans moved forward to develop new state-level projects, it was felt to be imperative that the work in the six states be evaluated for strategic efficacy, adequacy and appropriateness before additional major commitments were made. An independent team (two Nigerian evaluation specialists and two non-Nigerian clinical trainers) was formed and assigned to conduct on-site evaluation in all six states during the period April 22 - May 22. The purpose of the Lea-Minnis trip to Lagos was to learn the team's findings and impressions and to discuss implications of the preliminary report with Keys MacManus, AAO/Lagos, and Nigerian officials.

Unfortunately, Ms. MacManus was detained in the U.S. by official business. Since her change in plans was made just prior to the scheduled beginning of the trip, INTRAH decided to undertake the visit and to discuss findings with Lawrence Eicher in Ms. MacManus's absence.

IV. DESCRIPTION OF ACTIVITIES

The principal activity consisted of two meetings. The first was a working session on May 24 involving Lea, Minnis and Mary Ellen Stanton, an evaluation team member. The session concentrated on the evaluation process - planning and preparation, implementation (including problems which inhibited the process), adequacy of data as a basis for

decision-making, specific potentials for follow-up - and upon the general organization of the team's preliminary and final reports.

The second meeting took place later that day and involved Stanton, Lea, Minnis, and the two Nigerian team members, Anthony Isama and Ayodele Akin-Dahunsi. These five joined in a verbal report to Lawrence Eicher, AAO/Lagos. The absences of Dr. Tseui, the fourth team member, and Ms. MacManus was keenly felt; however, a frank and constructive discussion of the preliminary findings ensued and tentative decisions were reached regarding processing of the evaluation findings before and after final editing into the formal report.

The travelers have elected not to attempt to summarize discussions of the evaluation findings in this trip report. A great deal of data analysis remains to be done, and it would be unfair to the evaluation team to report incompletely or inexpertly on their work.

Other activities carried out during the visit were generally quite productive. Confirming relationships in the Federal Ministry of Health and learning of the Minister's new primary health care initiative was pleasant and useful. Strengthening mutual awareness with UNICEF's national EPI and ORT campaigns was also helpful to INTRAH's effort to make its FP/ORT curricula consistent with UNICEF's approaches. Informal information-sharing meetings with representatives of

4.

Africare, the Family Planning Enterprise Project and CDC were mutually useful.

V. FINDINGS, CONCLUSIONS AND RECOMMENDATIONS

FINDINGS/CONCLUSIONS

RECOMMENDATIONS

A. Logistical/Administrative Arrangements

1. A hired car and driver in Lagos are expensive (approximately N70-100 for an 8-hour day) but they increase work efficiency enormously.
2. AAO/Lagos hosts 20-50 contractor visitors per month. Making appointments, confirming flight and hotel bookings, and providing other amenities creates a substantial burden for the small staff of the office.

1. Extensive ground travel in Lagos should be a justification for this expense.
2. INTRAH should not always rely on AAO for local arrangements. Good solid efforts to make such arrangements should be made from Chapel Hill, with AAO called upon in cases of dire necessity. INTRAH sponsored travelers should make every effort to

inform AAO/Lagos of their arrival and departure plans and to brief and debrief AAO unless conditions prevent such face-to-face meetings.

3. The Embassy Guest House is located at 16 Queens Drive Ikoyi, Lagos telephone 680813. It has 8 guest rooms, a dining room and swimming pool and is now open. It is very comfortable but isolated.

B. Implementation Activities

Although the evaluation was generally well-designed and diligently implemented by the team there were apparently some slippages.

3. INTRAH travelers wishing accommodation in the Guest House should request reservations through the AAO at least two months in advance.

Analysis of the evaluation data should include controlling for small numbers of respondents in some states, and the occasional impossibility of

C. Evaluation/Follow-up of Activities

The team collected a substantial amount of hard data, as well as a wide range of anecdotal data and impressions. In some cases it seems that the data are at variance and even contradictory. Much care must be given to analysis and organization if the final report is to be useful and objective.

adequately assessing environmental factors.

INTRAH should provide all possible support to the team in preparing the final report. Nevertheless, the report's independence and objectivity must not be compromised. The U.S. team members should organize a draft report, and it should be sent to the Nigerian members for final review and editing.

- 8 -

APPENDIX A:
PERSONS CONTACTED

AAO/Lagos

Lawrence Eicher, Health Development Officer,
American Embassy

FEDERAL MINISTRY OF HEALTH

Dr. O Ransome-Kuti, Minister

Mrs. S.O. Savage, Chief Nursing Officer

Dr. A.B. Sulaiman, Director of Health
Planning

Mr. Anthony Isama, Health Planning Officer, National Health
Planning Unit

Mr. Ayodele Akin-Dahunsi, Principal Health Planner, National
Health Planning Unit

LAGOS STATE MINISTRY OF HEALTH

Dr. P.A. Akingbehin, Chief Health Officer

UNICEF

Dr. Ahmed M. Magan, Field Support Officer for
EPI/ORT

Mr. Alan Brody, ORT Program Officer

AFRICARE

Dr. Leonard Singerman, Primary Health Care
Specialist

FAMILY PLANNING ENTERPRISE PROJECT

Mr. William Chester, John Short, Inc.
Ms. Mindy Johal, John Snow Inc.

CDC

Dr. J. Timothy Johnson, Program Evaluation Division

INTRAH

Ms. Mary Ellen Stanton, Evaluation Consultant