

CLASSIFICATION
PROJECT EVALUATION SUMMARY (PES) - PART I

Report Control
Symbol U-47

1. PROJECT TITLE INTEGRATED FAMILY PLANNING SERVICES			2. PROJECT NUMBER 520-0263 (G)	3. MISSION/AID/W OFFICE		
4. EVALUATION NUMBER (Enter the number maintained by the reporting unit e.g., Country or AID/W Administrative Code, Fiscal Year, Serial No. beginning with No. 1 each FY) 86-01						
<input checked="" type="checkbox"/> REGULAR EVALUATION <input type="checkbox"/> SPECIAL EVALUATION						
5. KEY PROJECT IMPLEMENTATION DATES <table style="width: 100%; border-collapse: collapse;"> <tr> <td style="width: 33%; border-right: 1px solid black;"> A. First PRO-AG or Equivalent FY <u>80</u> </td> <td style="width: 33%; border-right: 1px solid black;"> B. Final Obligation Expected FY <u>85</u> </td> <td> C. Final Input Delivery FY <u>85</u> </td> </tr> </table>		A. First PRO-AG or Equivalent FY <u>80</u>	B. Final Obligation Expected FY <u>85</u>	C. Final Input Delivery FY <u>85</u>	6. ESTIMATED PROJECT FUNDING A. Total \$ _____ B. U.S. \$ _____	7. PERIOD COVERED BY EVALUATION From (month/yr.) <u>May 10, 1984</u> To (month/yr.) <u>March 31, 1985</u> Date of Evaluation Review _____
A. First PRO-AG or Equivalent FY <u>80</u>	B. Final Obligation Expected FY <u>85</u>	C. Final Input Delivery FY <u>85</u>				

B. ACTION DECISIONS APPROVED BY MISSION OR AID/W OFFICE DIRECTOR

A. List decisions and/or unresolved issues; cite those items needing further study. (NOTE: Mission decisions which anticipate AID/W or regional office action should specify type of document, e.g., airgram, SPAR, PIO, which will present detailed request.)	B. NAME OF OFFICER RESPONSIBLE FOR ACTION	C. DATE ACTION TO BE COMPLETED
1. Execute new project agreement continuing support to the MOH's Family Planning Unit, using funds from Project No. 520-0288	C Belcher	May, 1985
2. MOH Family Planning Unit to present budget and implementation plan for continuing Family Planning activities within the MOH.	C Belcher	June, 1985

9. INVENTORY OF DOCUMENTS TO BE REVISED PER ABOVE DECISIONS <table style="width: 100%;"> <tr> <td><input type="checkbox"/> Project Paper</td> <td><input checked="" type="checkbox"/> Implementation Plan e.g., CPI Network</td> <td><input type="checkbox"/> Other (Specify) _____</td> </tr> <tr> <td><input type="checkbox"/> Financial Plan</td> <td><input type="checkbox"/> PIO/T</td> <td>_____</td> </tr> <tr> <td><input type="checkbox"/> Logical Framework</td> <td><input type="checkbox"/> PIO/C</td> <td><input type="checkbox"/> Other (Specify) _____</td> </tr> <tr> <td><input checked="" type="checkbox"/> Project Agreement</td> <td><input type="checkbox"/> PIO/P</td> <td>_____</td> </tr> </table>	<input type="checkbox"/> Project Paper	<input checked="" type="checkbox"/> Implementation Plan e.g., CPI Network	<input type="checkbox"/> Other (Specify) _____	<input type="checkbox"/> Financial Plan	<input type="checkbox"/> PIO/T	_____	<input type="checkbox"/> Logical Framework	<input type="checkbox"/> PIO/C	<input type="checkbox"/> Other (Specify) _____	<input checked="" type="checkbox"/> Project Agreement	<input type="checkbox"/> PIO/P	_____	10. ALTERNATIVE DECISIONS ON FUTURE OF PROJECT A. <input type="checkbox"/> Continue Project Without Change B. <input type="checkbox"/> Change Project Design and/or <input type="checkbox"/> Change Implementation Plan C. <input type="checkbox"/> Discontinue Project
<input type="checkbox"/> Project Paper	<input checked="" type="checkbox"/> Implementation Plan e.g., CPI Network	<input type="checkbox"/> Other (Specify) _____											
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<input checked="" type="checkbox"/> Project Agreement	<input type="checkbox"/> PIO/P	_____											

11. PROJECT OFFICER AND HOST COUNTRY OR OTHER RANKING PARTICIPANTS AS APPROPRIATE (Names and Titles) Clifford Belcher, Population Advisor, USAID/Guatemala Dr. Francisco Zambroni, Chief Family Planning Unit, MOH	12. Mission/AID/W Office Director Approval Signature <u>Peter Kolar</u> Typed Name <u>Peter Kolar, A/DIR</u> Date <u>December 16, 1985</u>
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13. Summary

On May 10, 1984 agreement was reached with the MOH on the restructuring of this project component, based on the findings of an in-depth evaluation held during May/June of the previous year. The essential elements of the reprogramming were:

Establishment of separate Family Planning Unit (FPU) within the MOH's General Directorate of Health Services (DGSS);

Provision of long-term technical assistance to the Unit;

Limiting major activities to the training of MOH personnel in FP distribution of reversible methods of contraception, establishing a system of reporting and record-keeping and;

The definition of the MOH's position on FP as an effective intervention for improved MCH care to its field offices..

The evaluation indicated that progress over the 11 months since the reprogramming had been good, but further efforts could be made to improve the effectiveness of the delivery of services. No major problems were encountered and the purpose of the project could be achieved with further investment in improving the efficiency of the Family Planning Unit.

14. Evaluation Methodology

The PACD for project 0263 was March 31, 1985. Planning called for continuing funding under project 0288 provided progress under Project No.520-0263 as reprogrammed had been satisfactory. This evaluation was conducted from January 27 to February, 1985 to determine how well the project had progressed and to recommend whether the project should continue. Over a three-week period, an experienced evaluator of FP programs travelled extensively to MOH installations, interviewed personnel, and examined the procedures and materials used.

15. External Factors

In August 1983, the ruling Junta was overthrown. The present regime is dedicated to bringing about a return to democratic government. For some time now officials at the MOH have known that their on-going assignments will depend on the outcome of the 1985 elections and, therefore, they have been reluctant to enunciate a Family Planning policy since it is considered to still be a touchy subject. Even though the USAID considers such a national policy important to a reduction in the rate of population growth, the lack of such public policy has not impeded progress under the project.

16. Inputs

All financial inputs were delivered on time.

MOH administration of Family Planning activities were to be carried out

by the legalized DGSS Family Planning Unit. As of February 1985 the Unit has its own organization and was carrying out its functions but the legalization of the Unit within the MOH has not been achieved. The evaluation recognized that it would be convenient for the Unit to be a legal entity within the MOH, but such action does not preclude the Unit having an adequate relationship with other dependencies of the MOH.

Project implementation supervision and control was vested in a Tripartite Committee representing the key agencies responsible for implementing various project components. The evaluation found the work of the Committee to be weak and recommended the Committee strengthen its oversight functions, particularly in the provision of guidance for family planning activities.

17. Outputs

Although the evaluation covered a period of less than 11 months, quantifiable outputs which serve to indicate whether the prior reprogramming was successful are:

<u>Output</u>	<u>Planned</u>	<u>Actual</u>
a. Contraceptives Distributed		
Orals	140,000	172,674
Condoms	300,000	335,270
b. Training courses held (various levels of responsibility)	35	35
c. Information System Established	1	1

Regarding the training courses held, the evaluation found a great disparity in the knowledge of contraceptive methodology among personnel at different levels. The evaluator recommended that a separate department within the Family Planning Unit should be established and course content should be carefully reviewed to establish an adequate balance between theory and practice in contraceptive methodology.

In the distribution of contraceptives, no clear or definite policy was found for providing contraceptives to acceptors. The evaluator recommended that clear norms be established for the provision of supplies and services and for the distribution of contraceptives.

Although the IEC System had been established, IE&C activities were minimal being limited to serving already identified acceptors. The evaluation recommended strengthening the projection of IE&C services to the entire community.

18. Purpose

The purpose is to establish an effective Family Planning Unit in the MOH capable of providing MOH dependencies with contraceptives, training its personnel in family planning, reporting and evaluating the program.

The evaluator found that the MOH has the basic infrastructure and motivated personnel to meet the project purpose. Recommendations made were to improve the efficiency and effectiveness of the Family Planning Unit. It was the opinion of the evaluator that AID should continue the financial support of the Unit to permit improvement in the effectiveness of the delivery of services.

19. Goal

The project goal is to satisfy basic human needs of the poorest majority by increasing access to Family Planning services and information. The 1983 contraceptive prevalence survey showed that only 4.6% of women in this category were using contraception mostly because of lack of access to information and services. This project is part of the USAID's on-going population program which uses both public and private sector organizations to provide access to family planning.

20. Beneficiaries

The direct beneficiaries are the approximately 180,000 women of fertile age, mostly residing in the poor rural highland areas of Guatemala.

21. Unplanned Effects

Not pertinent at this time.

22. Lessons Learned

The MOH has had a record of considerable difficulty with the implementation process, particularly with the distribution of supplies and services. However, with this project they have proven capable provided the right mix of conditions is worked out. In this case, the reprogramming of the project component was a simplification of the original design. The MOH was asked to do essentially only three things: train, distribute and keep records. Secondly, the cost of long-term technical assistance in the form of an advisor providing daily input is well worth it. AID's previous resorting to short-term, albeit frequent, consultancies proved ineffective. Constant follow-up is essential.

23. Special Comments

Under Section 17 the evaluator made three recommendations in the last three paragraphs of the Section. These recommendations were for structural changes to be carried out in the future and outside of the scope of work. USAID/Guatemala is not taking action on these recommendations until the Family Planning Unit becomes an effective entity within the Ministry.