

Annual Budget Submission

FY 1984

OFFICE OF WOMEN IN DEVELOPMENT
BUREAU FOR PROGRAM AND POLICY COORDINATION



June 1982

Agency for International Development
Washington, D.C. 20523

ANNUAL BUDGET SUBMISSION
FY 84

OFFICE OF WOMEN IN DEVELOPMENT
BUREAU FOR PROGRAM AND POLICY COORDINATION

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INTRODUCTORY NARRATIVE

PPC/WID

The Office of Women in Development's FY 1984 budget submission recognizes that, by 1984, the Agency's women in development program will have been in existence for ten years. Therefore, an important element of the 1984 budget package is that PPC/WID will undertake an assessment of the Agency's effort to integrate women into the development process during the previous decade and an examination of PPC/WID's role in furthering this effort.

This assessment of the Agency's progress in WID will be of special use in preparing for the United Nations conference to be held in 1985 at the end of the United Nations Decade for Women and in future AID/WID programs. Overall, the goal of PPC/WID's program remains the same: to assist AID's efforts to integrate women as equal partners in the development process. This activity builds on the traditional work women do while enhancing their roles as agents of economic development.

In terms of women's advancement in LDC's, some obstacles have been overcome, some have been minimized and many remain. For policy planners, one of the greatest initial obstacles to integrating women into developmental programming was the lack of an accurate information base and disaggregated statistical data which would define the status and roles of women in their countries. Other early constraints included:

- . lack of technical centers where expertise could be developed and WID issues explored.
- . lack of awareness and support in the field for addressing these issues and designing and executing programs which would be cognizant of existing women's roles.

- . the need for providing vehicles for disseminating information and program results.
- . the need for coordinating efforts in the development community.

PPC/WID has played a major role in helping to overcome many of these obstacles. Research studies have been commissioned which have provided an information base and given definition to the status and roles of women. Statistical research which represents women, as well as men, has been initiated and distributed widely. Centers have been established where technical expertise on WID issues in developed, and networks of women in development experts have been established. Women in development components are now evidenced in a number of AID field projects, and regional bureaus as well as missions have staff members who are responsible for integrating women's concerns at both the policy and program level.

As U.S. goals and objectives for providing foreign assistance continue to be evaluated and prioritized, it has become increasingly obvious that institutional development must occur to "enhance a country's ability to marshall its own human and financial resources for development."

In this effort women's roles in institutional development need to be better understood and explored. It is evident that women must be included in the institution building process so that they, as well as men, can have viable opportunities to acquire productive and lasting skills. This kind of activity is concurrent with the Agency's overall goal of institution building -- "to provide access to skills, resources, and services needed to increase productivity, incomes and well-being.

The United States Senate Foreign Relations Committee and the United States House Foreign Affairs Committee continue to monitor AID's progress in implementing Section 113 of the FAA, which directs that " U.S. bilateral assistance be administered so as to give particular attention

to those projects and programs which integrate women into national economies of developing countries....", insuring total development. In May 1982, the House Foreign Affairs Committee Report on the 1983 Supplemental Authorization Bill requested that the Women in Development Office respond to the following questions:

1. To what extent are planned women in development activities actually being implemented? Is there a gap between planned and actual expenditures for women in development activities?
2. What percentage of Agency resources is devoted to women-specific projects? What progress is being made in integrating women in development components into regular projects?
3. What efforts are being made by the Agency, both in Washington and at the mission level, to sensitize staff to, and develop staff expertise in, women in development concerns?
4. What has been learned from the first generation of women in development projects and how is the experience being integrated into standard Agency procedures, such as project development and review and country strategy review?

Every two years, the Congress requires the Office to prepare an update on the Agency's WID activities. In order to meet this request PPC/WID has compiled, published and disseminated a Report to Congress in 1978 and 1980 with one planned in 1982. Therefore, it is expected that, in FY 1984, the WID Office will again have to address and respond to these and additional questions and prepare a major report on the Agency's WID program covering 1983 and 1984. This exercise is a major

undertaking in both time and staff involvement since it includes updating the WID project monitoring - or "tracking" - system and compiling information from regional bureaus and missions on WID projects. Included in this report will be a discussion of results from PPC/WID's evaluations and other studies funded out of FY'84 program funds.

The Office of Women in Development's budget submission is based on the concept of WID as set forth by the U.S. Congress and AID's own policy on women in development. This policy will continue to be a critical element in AID's overall development strategy, and in order to maintain focus on, and attention to, WID issues at the policy and project level, a central and coordinating role will continue to be played by the Office of Women in Development. The Office program will concentrate on worldwide activities which:

- . bank the knowledge and experience gained as a result of the first generation of WID projects.
- . commission more microlevel studies that define the specifics of women's roles in traditional activities including productivity in agriculture, training for employment, small enterprise development, and technical skills training for poor urban and rural girls.
- . work collaboratively with AID missions, PVO's and contractors engaged in development projects to focus more effectively on action-oriented women in development projects.
- . make funding available to missions for model or pilot WID projects within larger development projects.

The Office's program will continue to be organized into four umbrella projects as in previous years.

Technical Assistance and WID Centers

The Office will continue to fund pilot projects and segments of on-going projects in selected missions; and to support the activities of women in development centers which exist at universities both in the US and LDCs. The Office has previously funded the establishment of these WID centers to expand the pool of WID specialists.

In FY 1984, funding will be directed towards the practical application of this expertise. Technical assistance will be drawn from the expertise developed in previously-established University WID Centers and provided to missions for projects primarily in agriculture and small enterprise development. Funds will be allocated, where necessary, to provide experienced consultants and add members to Agency and contractor teams to provide practical expertise to the missions.

Strategies and Resources

The Office will continue to commission, publish, and distribute studies and materials; hold specialized seminars and briefings on women in development topics; sponsor action-oriented research; collect and analyze data; and exchange information with other national and international agencies, organizations, and donors involved in the women in development effort.

In FY 1984 the emphasis will be on developing in-depth case studies and other specialized studies analyzing Agency projects. Studies and reviews will also be conducted to analyze the results of AID's WID progress during the last ten years. Recommendations as to future Agency WID undertakings will be addressed. Some preparatory reports--including background and issues papers with a development focus-- will be commissioned in anticipation of the 1985 end-of-the-decade UN World Conference on Women in Development.

Women's Organizations and Participation

The Office will continue to provide small grants to select organizations for on-going WID projects and to develop new ones aimed at increasing incomes and productivity, creating small enterprise initiatives, and developing skills of women and girls.

The Office will, additionally, provide grants for larger projects with established groups to expand or initiate further WID activities. Focus will be directed towards areas which have been neglected in previous projects, such as particular problems affecting LDC girls in both rural and urban areas. Funding will also be directed towards institutional development, skill-building and training opportunities, and expanding women's opportunities for participation in indigenous institutions.

National Statistic on Women

The Office will continue to assist in the compilation of an adequate data base on women in developing countries for planning, program development, and project design. It will provide improved statistical and other information for AID, international agencies, donor governments, host government development planners, and scholars.

By 1983 the Bureau of Census will have completed its three-year project on improved statistics on women which is being funded by PPC/WID. It is anticipated that WID will hold a conference for the Agency, as well as statisticians and planners in other organizations, to disseminate the important findings of this project and investigate appropriate follow-up measures. The data from this project will serve as a basis for new and retrospective analyses of women's progress during the United Nations Decade for Women.

FY 1984 ANNUAL BUDGET SUBMISSION

TABLE I - LONG RANGE PLAN BY APPROPRIATION ACCOUNT (\$ Thousands)

Country/Office _____ PPC/WID _____

DEVELOPMENT ASSISTANCE	FY 1982 EST	FY 1983 EST	FY 1984 REQUEST			PLANNING PERIOD		
			MLN	CURR	AAPL	1985	1986	1987
ARDN Grants	600	400	525	525	525	600	600	600
Population Grants	225	150	150	200	200	200	200	200
Education Grants	470	250	370	450	450	500	550	600
SDA Grants	1190	1200	1250	1375	1375	1500	1750	2000
Total DA	2485	2000	2295	2550	2550	2800	3100	3400
FTEEPS	5	6	5	6	7			
PTEPPS	1.6	1.6	.8	1.6	1.6			

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Country/Office

TABLE IV PROJECT BUDGET DATA

PROJECT NUMBER	PROJECT TITLE	G/L	OBLIGATION DATE		LIFE OF PROJECT COST		CUM PIPELINE AS OF 9/30/83	ESTIMATED U.S. DOLLAR COST (\$000)										ITEM #				
			INITIAL	FINAL	AUTH	PLAN		FY 1982		FY 1983		FY OBLIGATIONS			FUTURE YEAR							
								OBL	EXP	OBL	EXP	1984 AAPL	FUNDED TO MO/YR	1985		1986	1987					
JUDH																						
J-0100	Strategies and Resources	G	80	Cont.	--	--	284	250	329	200	239	250	Full	300	300	300						
J-0200	Women's Orgns. & Participation	G	80	Cont.	--	--	310	175	298	100	185	125	"	150	150	175						
J-0300	Technical Assist. & WID Centers	G	80	Cont.	--	--	372	175	373	150	189	150	"	150	150	150						
	Subtotal						966	600	1000	450	613	525		570	600	625						
POP																						
J-0200	Women's Orgns. & Participation	G	80	Cont.	--	--	0	25	5	50	31	100	"	100	100	100						
J-0300	Technical Assist. & WID Centers	G	80	Cont.	--	--	0	100	25	50	80	50	"	50	50	50						
J-0400	National Statistics on Women	G	80	Cont.	--	--	0	100	35	50	57	50	"	50	50	50						
	Subtotal						0	225	65	150	168	200		200	200	200						
DMC																						
J-0100	Strategies & Resources	G	80	Cont.	--	--	88	150	115	150	148	150	"	150	175	200						
J-0200	Women's Orgns. & Participation	G	80	Cont.	--	--	170	220	210	150	194	200	"	200	225	300						
J-0300	Technical Assist. & WID Centers	G	80	Cont.	--	--	57	100	70	100	94	100	"	100	100	100						
	Subtotal						315	470	395	400	436	450		450	507	600						
IDA																						
J-0100	Strategies & Resources	G	80	Cont.	--	--	236	300	288	200	273	300	"	300	300	350						
J-0200	Women's Orgns. & Participation	G	80	Cont.	--	--	185	300	230	250	254	275	"	280	300	300						
J-0300	Technical Assist. & WID Centers	G	80	Cont.	--	--	468	490	525	450	446	700	"	900	1100	1225						
J-0400	National Statistics on Women	G	80	Cont.	--	--	1	100	26	100	85	100	"	100	100	100						
	Subtotal						890	1190	1069	1000	1058	1375		1580	1800	1975						
	TOTAL						2171	2485	2529	2000	2275	2550		2800	3100	3400						

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SCHEDULE IV NARRATIVE

The Office of Women in Development has four projects which are described in the introductory narrative. These four "projects" are really groupings of sub-project activities; in the planning period they fall in the following order of importance to our objectives:

1. Technical Assistance and WID Centers

In the Office's early years, program funds were used to establish Women in Development Centers located at Title XII university consortia and in a few LDCs. In these university centers, information on women in development is generated, data and rosters are compiled and exchange of experience and information is promoted. Networks of women in development specialists have been developed.

The FY 1984 request for the Technical Assistance and WID Centers project is \$1,000,000. This funding level is necessary to translate the technical expertise and understanding of women's roles into practical assistance for missions and to establish similar networks in other LDC institutions. It is time to make the cumulative knowledge and expertise on WID issues more available to the field. Several activities will be funded under which consultants will be added to feasibility, design and evaluation teams to provide technical assistance to AID missions in areas such as women's roles and concerns in agricultural production and small enterprise development.

2. Strategies and Resources

The Office will continue to commission, publish and distribute studies and materials; hold selected seminars and briefings on women in development topics; sponsor microlevel research; collect and analyze data; and exchange information with other national and international agencies, organizations, and donors involved in the women in development effort.

The FY 1984 request for the Strategies and Resources project is \$700,000. The primary focus of this project will be to identify critical women-in-development issues by funding case studies and supporting other action-oriented studies which will concentrate on successful (and unsuccessful) experiences from the past decade. Emphasis will be on smaller microlevel studies which will illuminate strategies to increase women's productivity in agriculture, small enterprise development, and training for employment.

Studies to bank the existing knowledge on topics such as women and credit, and women's roles in maintaining rural water supplies will be undertaken. These studies, evaluations and case studies will be collected and distributed by the PPC/WID Office Resource Center, which is the most extensive and substantive resource center on women in development issues in the U.S. Over 400 individuals personally visited our Resource Center in 1981 and over 70,000 documents were distributed by the Resource Center that year. Although the FY 1983 ABS calls for maintenance and storage of the Resource Center to be contracted to an outside private organization, that decision has been reversed. Based on the increasing importance of the Resource Center and its value to both the Agency and others in the development community, as well as the high projected annual costs for maintaining the Center outside of the Agency, the decision was made to retain the Resource Center within PPC/WID.

3. Women's Organizations and Participation

The Office will continue to provide small grants to LDC and international women's organizations, often through U.S. PVO intermediaries, for on-going projects and to develop new projects aimed at increasing poor women and girls' income and productivity, creating small enterprise initiatives and developing their leadership and technical skills.

The FY 1984 request for the Women's Organizations and Participation project is \$700,000. The focus of this project will be to create more impact by providing grants to established groups with proven track records in carrying out women in development programs and projects. Emphasis will be placed on aspects of women in development which have previously been neglected, such as small technologies for women, women's need in energy and water use and the roles and activities of young women and girls. Because the future economic, social and political ideas of young women and girls are frequently ignored, development of projects to increase skills and provide income for girls and young women will be undertaken. Emphasis will be on vocational and technical training of young women, as well as projects aimed at encouraging them to remain within the formal education system. Funding will also be provided to ensure women's participation in AID's larger institutional development projects.

Additionally, increased funding will be made available to AID missions for the development of pilot women-in-development projects and to create WID components in larger Agency projects where women's participation is the goal. Grants will be awarded to selected PVO's and NGO's to assist and support their roles in the successful execution of their women in development activities.

4. National Statistics on Women

The Office will continue to assist in the compilation of an adequate data base on women in developing countries for use by missions and bureaus for project and program planning.

In 1983 the Bureau of Census will have completed its three year project on improved statistics on women. This project will provide four regional handbooks containing up-to-date statistical information on women in each of AID's countries, as well as for all countries with a population over 5 million. Building on the results of this project, the FY 1984 request for the National Statistics on Women project is \$150,000. These funds will be used to prepare statistical information, supporting studies associated with the end of the United Nations Decade for Women, in terms of analyzing available statistics and assessing how much progress has been achieved in the key areas of education, employment and health. An additional microlevel study based on these statistics will be conducted to provide a retrospective statistical presentation of women's roles as the decade has progressed.

Additionally, accuracy in the methods of collecting data on women will be evaluated in order to ascertain what gains have been made in improving definitions, adapting interview techniques and questions, and analyzing data which is accurate in its portrayal of women as well as men. This information will be widely shared with Agency personnel, PVO's, universities and LDC institutions.

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TABLE V - FY 1984 PROPOSED PROGRAM RANKING

RANK	PROGRAM ACTIVITY		ONGOING/ NEW	LOAN/ GRANT	APPROP. ACCT.	PROGRAM FUNDING (\$000)		Country/Office PPC/WID
	DESCRIPTION	INCR				CUM		
	Continuing Projects							
1.	930-0300	Technical Assistance & WID Centers	0	G	ARDN	150	150	
2.	930-0300	Technical Assistance & WID Centers	0	G	SDA	700	850	
3.	930-0300	Technical Assistance & WID Centers	0	G	EDUC	100	950	
4.	930-0100	Strategies & Resources	0	G	ARDN	250	1200	
5.	930-0100	Strategies & Resources	0	G	SDA	300	1500	
6.	930-0100	Strategies & Resources	0	G	EDUC	150	1650	
7.	930-0200	Women's Orgns. & Participation	0	G	ARDN	125	1775	
8.	930-0200	Women's Orgns. & Participation	0	G	SDA	275	2050	
9.	930-0200	Women's Orgns. & Participation	0	G	EDUC	200	2250	
10.	930-0400	Nat'l Statistics on Women	0	G	SDA	100	2350	
11.	930-0300	Technical Assistance & WID Centers	0	G	POP	50	2400	
12.	930-0200	Women's Orgns. & Participation	0	G	POP	100	2500	
13.	930-0400	Nat'l Statistics on Women	0	G	POP	50	2550	

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Table V Narrative

PPC/WID's major effort in FY 84 will be in Technical Assistance and for that reason we have listed Technical Assistance and Women in Development Centers in ARDN, SDA and Education first. At \$950,000, it is our largest project. PPC/WID's most important activity will be providing technical expertise in women in development activities to AID's own projects and assisting AID's missions in the development of their own WID projects. PPC/WID also will utilize the expertise that has been developed in this area by previous grants to WID centers around the world.

The second most important group of projects falls under Strategies and Resources and totals \$700,000 in ARDN, SDA and Education for FY 84. The Strategies and Resources project will fund a major series of activities including information compilation and exchange, development of case studies of actual AID projects and projects and issue papers relating to concluding activities of the UN Decade for Women (1975-1985).

The third ranked group of projects is Women's Organization and Participation and totals \$600,000 in ARDN, SDA and Education for FY 84. This project will continue PPC/WID's program of grants to international and indigenous development groups designing, implementing and evaluating women in development projects.

The fourth group of projects are PPC/WID's National Statistics on Women and the activities which are to be funded from the Population account in FY 84. At \$300,000, these funds will be used to complement larger projects undertaken in AID's bureaus or missions where a women in development focus is needed in a population activity and for the compilation of statistics on women in preparation for the end of the UN Decade for Women.