

UNCLASSIFIED

**AGENCY FOR  
INTERNATIONAL  
DEVELOPMENT**



# **ANNUAL BUDGET SUBMISSION**

## **FY 83**

**OFFICE OF PRIVATE AND VOLUNTARY COOPERATION**

**BUREAU FOR**

**PRIVATE AND DEVELOPMENT COOPERATION**

**JUNE 1981**

**UNITED STATES INTERNATIONAL DEVELOPMENT COOPERATION AGENCY**  
WASHINGTON, D.C. 20523

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FY 1983 ANNUAL BUDGET SUBMISSION

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TABLE I - LONG RANGE PLAN BY APPROPRIATION ACCOUNT (\$ Thousands)

Decision Unit: PDC/PVC

	FY 1981 Est.	FY 1982 Est.	FY 1983 REQUEST					PLANNING PERIOD					
			Minimum	Current	Proposed	1984	1985	1986	1987				
Development Assistance													
Agriculture, Rural Dev. & Nutrition													
Grants	10,293	13,168	10,775	12,870	15,975	17,364	18,250	19,000	20,000				
Loans													
Health													
Grants	2,499	3,105	3,000	3,150	3,500	3,800	4,000	4,100	4,200				
Loans													
Education													
Grants	2,007	2,188	2,150	2,150	2,150	2,200	2,500	2,600	2,700				
Loans													
Selected Dev. Activities													
Grants	22,229	26,039	22,725	25,825	28,575	30,375	32,000	33,000	34,000				
Loans													
TOTAL DA ACCOUNTS													
Grants	37,028	44,500	38,650	43,995	50,200	53,739	56,750	58,700	60,900				
Loans													

TABLE I - NARRATIVE

Full funding of FY 82-83 new projects with life-of-project costs of less than \$2 million is not appropriate for the PVC centrally-funded program. If we were forced to fully fund new projects, we could support only 4-5 new starts in FY 82 as compared with the 15 proposed, and 3-4 new projects in FY 83 as compared with 11. We would be forced to delay funding of at least 18 other grant relationships for up to 4 years.

This would be inconsistent with A.I.D.'s efforts, the Congressional mandate for this office, and policies enunciated to date that call for a strengthened partnership with the American private and voluntary community. Full funding would force an unwarranted disruption of a large number of grant relationships and greatly curtail the number of organizations which would be grant recipients in FY 82 and FY 83. It would build grant pipelines without any compensating benefits in terms of controlling future mortgaging. In addition, full funding could have a negative impact on those organizations which we are encouraging away from a dependency relationship.

In summary, the basic impact, if projects were to be fully funded, would be to severely disrupt the PVO programs and the continuing relationships for the next several years. A related consequence would be the serious effect on PVO staffing and program continuity.

## FY 1983 Overview Statement - PDC/PVC

### Introduction

Private and voluntary organizations (PVOs) today operate in a wide variety of functional areas all over the world. These organizations address problems that are very basic to the development of countries in the Third and Fourth World, problems that are consistent with the objectives of the Foreign Assistance Act: food production and nutrition, rural development and the generation of gainful resources, and education, development administration and human resource development. Most importantly, a number of these organizations have engaged in their activities for many years and have established grass-roots identification, sensitivity and support. Geographically, U.S. PVO representatives work in virtually every country of the world, including many where there is no U.S. bilateral foreign assistance program.

In providing grant support to PVOs, per Section 123 of the Foreign Assistance Act, A.I.D. also seeks to "expand their overseas development efforts without compromising their private and independent nature ..." Specifically, A.I.D. is "drawing on the resources of PVOs to plan and carry out development activities" which "assist and accelerate the participation of rural and urban poor people in their countries' development."

In carrying out this mandate since 1974, A.I.D. has provided grants both to strengthen PVOs' capacities as development agencies and to support their implementation of projects and programs in the developing countries. All of A.I.D.'s current grant categories reflect these two objectives to some degree; however, over the past seven years A.I.D. has demonstrably shifted its focus from institution-strengthening to program support.

The specific Congressional mandate to A.I.D., which the Office of Private and Voluntary Cooperation seeks to implement, is to develop and carry out a program, working in partnership with the PVOs, to fund the extension and strengthening of their already vast array of activities in developing countries.

Our FY 1983 ABS is based upon the premise that our experience with PVOs has been positive and warrants our continued support. As the Congress has noted, PVOs play a critically important role in mobilizing private American resources on behalf of the Third World, both for disaster and refugee situation and for long-term development efforts. In this regard, PVOs raised \$436 million from the American private sector in 1980. They have also helped to raise American awareness of Third World needs and its relationship to our own country.

Congressional initiative in recent years has served to encourage an increasing role for PVOs in foreign assistance programs. Recent FAA amendments and reports have encouraged A.I.D. to support PVOs in seven ways: (1) to continue programs with PVOs in situations where other forms of bilateral assistance have been prohibited; (2) to simplify procedures for the development and approval of PVO projects; (3) to share the cost of program development with PVOs; (4) to increase the funding for the Ocean Freight program; (5) to continue support to Cooperatives; (6) to increasingly involve indigenous PVOs in the planning and implementation of development; (7) to encourage the work of PVOs to deal with World Hunger problems abroad and to facilitate widespread public discussion of the issues raised by the Presidential Commission on World Hunger.

While we have in recent years increased our assistance provided through PVOs, we have regularly examined the strengths and weaknesses of implementing foreign assistance activities through PVOs.

There are a number of advantages to implementing foreign assistance activities through PVOs. They include: (1) PVOs' ability to reach the problems of poor people in developing countries, in ways that are sometimes foreclosed to governments; (2) PVOs' relationships and abilities to strengthen local private institutions in developing countries, in ways that complement our government-to-government program; (3) PVOs' ability to work in areas where for political reasons direct governmental action is difficult; (4) PVOs' ability to work in ways that free A.I.D.'s staff time for other, larger project activity; (5) PVOs' ability to reflect American pluralism and the entirety of American concern for problems and relationships in the Third World; and (6) PVOs' ability to mobilize private resources, talents, and ideas on behalf of the lesser developed countries.

There are also disadvantages to implementing foreign assistance through PVOs, including: (1) PVOs, as independent bodies, are less susceptible to control and even direction by A.I.D. than other means of assistance; (2) there is a limit to the size and scope of a project that a PVO can normally administer effectively; (3) they have limited ability to influence host country policy; (4) not all PVOs are fully established development agencies, so that their competence is uneven; (5) in some circumstances, more A.I.D. staff time is required in working out a relationship than may be justified by the result.

Our strategy is to maintain at or near current levels A.I.D.'s financial support for the majority of PVOs and consider increases only to those PVOs which demonstrate their continued effectiveness as development agencies and which can raise private resources to match A.I.D.'s contribution. Except on a highly exceptional basis, beginning in FY 1982, all new grants funded by the Office of Private and Voluntary Cooperation will have a cost-sharing element. An informal analysis of existing matching grants in 1981 indicated that by the third year of the grant the PVOs are leveraging an average of 35 percent from new sources. There can

be no question that the matching incentive has produced additional private resources; however, this has proven much more difficult for the smaller PVOs than those with large established constituencies. Existing grant relationships which require no contribution from the PVO will be modified accordingly. This will ensure that the AID/PVO relationship is more truly a partnership. An exception to the cost-sharing principle is likely to be the Technical Assistance Information Clearing House (TAICH) which provides information on PVO programs.

### Grant Relationships

The major portion of our grant program will be carried on through matching grants to those PVOs which have demonstrated the capacity or potential to implement effective development programs. Grants will be awarded on the basis that: (1) the program is field-oriented and well-designed; (2) the PVO possesses a track record in international development; (3) the PVO can match the grant with private resources; (4) the program is evaluable and targeted on appropriate countries to the benefit of poor people in LDCs and (5) the program is consistent with A.I.D. development assistance objectives. In FY 1983 ongoing programs and PVOs seeking new funding are expected to result in a total of 32 matching grants.

Beginning in FY 1978, when two matching grants were funded, the program has grown to 20 ongoing and new matching grants in FY 1981. During FY 1981 we implemented a more systematic procedure for reviewing and approving matching grant submission. This procedure included the submission of a concept paper, establishment of a permanent review committee and setting of deadline dates for receipt of proposals. By the end of FY 1981, we will have completed formal evaluations of 7 matching grant programs. These will provide us with some tentative conclusions about the matching grant program and lessons learned by both PVOs and A.I.D. which can be verified through the evaluation of the remaining matching grants in FY 1982. We will also complete this year a sector evaluation of five PVOs engaged in small enterprise development which should provide insights into work in this sector in general and the five PVOs in particular.

There are a number of organizations which have received institutional support for many years. While these organizations have provided a unique development service overseas, they have thus far been unable to raise sufficient money from the private sector to enable them to become independent of A.I.D. funds. We expect some of these organizations to be eligible for matching grants; others, such as the cooperative development organizations, will be converted to a cost-sharing arrangement.

Support will continue for a number of consortia, both as a means of providing varied assistance to their members and as an alternate channel for funding small projects. In addition to

increased funding for existing consortia, such as PACT and CODEL, we may support two new consortia enabling them to serve as intermediaries for providing assistance, as vehicles for broader purposes.

In the mid-1970s through the DPG program 39 PVOs were assisted in strengthening PVO management and development capacity. During the past four years, a second type of management assistance has been provided through a grant to the New TransCentury Foundation (NTCF). NTCF has been particularly effective in strengthening the PVOs' fiscal management. We plan to continue this modest management assistance on a cooperative agreement basis. This will also include assistance in evaluation and personnel.

### Cooperatives

In FY 1981 PVC began implementation of "Policy on AID/US Cooperative Organization Relationships" which called for support of cooperative organizations in two modes - first, in those situations where the cooperatives can be of assistance to A.I.D. in its bilateral program and, second, for independent, cooperative-to-cooperative activity carried on outside of government-to-government planning. The second of these modes is implemented on a cost-sharing basis. In FY 1983, nearly 30% of the PVC proposed budget for cooperatives will support this cost-sharing activity. Increases in this percentage are anticipated in future years.

### Ocean Freight

The Ocean Freight program continued to be a subject of lively Congressional interest during the past year. Demand from PVOs presently using the programs substantially exceeds available funds. We are proposing a modest increase in this program in FY 1983.

### PVC Role

The Office of Private and Voluntary Cooperation has endeavored to strengthen its service function to regional bureaus and missions by increasing A.I.D.'s ability to provide information on PVO programs in general and increasing the flow of information to the field on centrally-funded grants through periodic reports. We intend to continue to strengthen this role through access to computerization of data. Through the active participation of Regional Bureau representatives and others in meetings of the Intra-Agency Liaison Committee, PVC has sought to discuss and resolve, whenever possible, policy issues.

To an increasing extent, it will be important for us to continue the trend toward dependence on utilizing the talents of private and voluntary agencies for implementation, and to some extent for programming. At the same time, we must improve our implementation

monitoring, our own ability to assure ourselves of the adequacy of PVOs' own systems for monitoring their projects. We will carry on our recent efforts to strengthen the AID/PVO relationship through a continuing dialogue with individual PVOs and collectively through meetings with the Advisory Committee on Voluntary Foreign Aid.

The following policy issues must be addressed if A.I.D. is to make full use of its past investments in PVO-institution building by responding with viable OPG and matching grant programs:

- (1) Coordination of centrally-funded and mission-managed grants to achieve the best mix of assistance to PVOs. We are assuming a continuation of about the same mix of centrally-funded and mission-funded grants. We believe progress has been made in defining the responsibility of missions for AID/W grants and the monitoring role which will be played by PVC for centrally-funded activities.
- (2) Exploration of new and more effective ways of strengthening AID/PVO relationship in order to preserve the independence and flexibility of PVOs, so essential to their character and advantages, while responding to the requirements of accountability for public funds.
- (3) Consideration of the role of PVOs in countries where there may be no official A.I.D. presence. These countries may include graduate and middle-income countries or areas, such as the South Pacific or parts of Africa, where A.I.D. may elect to utilize PVOs as intermediaries.
- (4) Analysis of the appropriate magnitude of A.I.D. assistance to PVOs, including: the number of new organizations to be assisted, in which areas of specialization, and at what levels of funding.
- (5) Study by missions and AID/W of how much assistance should be provided to indigenous PVOs, either through U.S. PVOs or directly.

World economic and political conditions will affect the pace of this program. Extensive disasters and humanitarian relief efforts place priority demands, at times on PVOs which may impact upon their development assistance efforts. World and domestic economic conditions may also affect the flow of private resources that enable PVOs to carry out their work abroad and the willingness of the Congress and the American people to provide public funds for private initiatives.

TABLE III - PROJECT OBLIGATIONS BY APPROPRIATION ACCOUNT  
 FY 1981 to FY 1983  
 (\$ thousands)

APPROPRIATION ACCOUNT	Country/Office		PDC/PVC		
	FISCAL YEAR 1983				
	FY 1981	FY 1982	MINIMUM	CURRENT	PROPOSED
<u>AGRICULTURE, RURAL DEVELOPMENT &amp; NUTRITION</u>	<u>10,293</u>	<u>13,168</u>	<u>10,775</u>	<u>12,870</u>	<u>15,975</u>
932-0002 Credit Union National Assn (CUNA)	950	-	-	-	-
932-0004 Cooperative League of the USA (CLUSA)	800	-	-	-	-
932-0022 Volunteer Development Corps (VDC)	650	-	-	-	-
932-0117 Nat'l Rural Electric Coop Assn (NRECA)	600	-	-	-	-
932-0132 Lutheran World Relief (LWR)	1,000	500	-	-	-
932-0142 Meals for Millions Foundation (MFM)	400	-	-	-	-
938-0131 Inst for Int'l Development Inc (IIDDI)	346	-	-	-	-
938-0134 Save the Children/Comm Dev Fdn (SCF/CDF)	1,000	-	-	-	-
938-0135 Catholic Relief Service (CRS)	-	-	-	1,000	1,000
938-0141 Partnership for Productivity (PFP)	232	300	-	-	-
938-0145 Technoserve, Inc (TNS)	400	-	-	-	-
938-0148 U.S. Fdn for Int'l Scouting (USFIS)	450	-	-	-	-
938-0150 Int'l Inst Rural Reconstruction (IIRR)	413	475	475	475	544
938-0151 Heifer Project International (HPI)	-	490	500	500	580
938-0154 World Vision Relief Organization (WVRO)	770	400	-	-	-
938-0156 World Relief Corporation (WRC)	304	305	-	-	-
938-0158 New - Matching Grants	407	500	-	-	307
938-0161 Agr Cooperative Development Int'l (ACDI)	550	-	-	-	-
938-0167 Nat'l Council of Negro Women (NCNW)	264	100	-	-	-
938-0176 Lutheran World Relief (LWR)	-	-	800	1,000	1,000
938-0182 Winrock International (WI)	157	238	250	250	277
938-0199 Inst for Int'l Development Inc (IIDDI)	-	400	400	400	400
938-0200 Save the Children/Comm Dev Fdn (SCF/CDF)	-	2,000	800	1,000	2,000
938-0201 Technoserve, Inc (TNS)	-	500	500	500	600
938-0202 World Vision Relief Organization (WVRO)	-	-	700	800	800
938-0203 Partnership for Productivity (PFP)	-	-	400	400	400
938-0204 Nat'l Council of Negro Women (NCNW)	-	-	200	200	200
938-0205 U.S. Fdn for Int'l Scouting (USFIS)	-	450	450	450	500
938-0206 Meals for Millions Fdn (MFM)	-	660	550	660	880
938-0207 Fdn for Cooperative Housing (FCH)	200	385	300	385	487
938-0209 Cost-Sharing Grants	350	615	600	650	1,750
938-0210 Int'l Coop Organization Activity (ICOA)	50	200	200	200	250
938-0219 Cooperative League of USA (CLUSA)	-	1,000	700	800	800
938-0220 Credit Union National Assn (CUNA)	-	1,200	850	950	950
938-0222 Nat'l Rural Electric Coop Assn (NRECA)	-	600	550	600	600
938-0223 Volunteer Development Corps (VDC)	-	650	600	650	650
938-0225 Agr Cooperative Development Int'l (ACDI)	-	700	650	700	700
938-XXX1 World Relief Corporation (WRC)	-	-	300	300	300
938-XX14 Development Education (Biden-Pell)	-	500	-	-	-

TABLE III -- PROJECT OBLIGATIONS BY APPROPRIATION ACCOUNT  
 FY 1981 to FY 1983  
 (\$ thousands)

APPROPRIATION ACCOUNT	Country/Office		PDC/PVC		
	FY 1981	FY 1982	FISCAL YEAR 1983		
			MINIMUM	CURRENT	PROPOSED
<u>HEALTH</u>	<u>2,499</u>	<u>3,105</u>	<u>3,000</u>	<u>3,150</u>	<u>3,500</u>
932-0123 Nat'l Council for Int'l Health (NCIH)	331	350	-	-	-
938-0137 Project Concern Int'l (PCI)	334	200	-	-	-
938-0138 Medical Assistance Programs Int'l (MAP)	325	400	-	-	-
938-0158 New - Matching Grants	219	250	-	-	-
938-0171 Foster Parents' Plan (PLAN)	590	555	-	-	-
938-0174 Int'l Eye Foundation (IEF)	300	300	300	300	300
938-0185 Helen Keller Int'l (HKI)	400	500	500	500	600
938-0193 Project Concern Int'l (PCI)	-	400	450	450	450
938-0194 Medical Assistance Programs Int'l (MAP)	-	400	400	400	400
938-0195 Nat'l Council for Int'l Health (NCIH)	-	400	400	400	400
938-XXX2 Seventh Day Adventists World Svc (SAWS)	-	550	450	550	600
938-XXX3 Foster Parents' Plan (PLAN)	-	-	500	550	750
<u>EDUCATION AND HUMAN RESOURCES</u>	<u>2,007</u>	<u>2,188</u>	<u>2,150</u>	<u>2,150</u>	<u>2,150</u>
938-0143 Overseas Education Fund (OEF)	267	-	-	-	-
938-0149 Goodwill Industries of America (GIA)	88	-	-	-	-
938-0155 Goodwill Industries of America (GIA)	-	150	150	150	150
938-0158 New - Matching Grants	313	-	-	-	-
938-0173 World Education Inc (WEI)	300	300	300	300	300
938-0184 Opport. Indust. Centers Int'l (OICI)	339	388	-	-	-
938-0197 Overseas Education Fund (OEF)	-	200	200	200	200
938-0198 Summer Institute of Linguistics (SIL)	500	500	500	500	500
938-02.3 Am-Mideast Educ & Trg Svcs, Inc (AMIDEAST)	200	200	-	-	-
938-XXX4 High Scope Educ Research Fdn (H/S)	-	200	200	200	200
938-XXX6 Opport. Indust Centers Int'l (OICI)	-	-	400	400	400

TABLE III - PROJECT OBLIGATIONS BY APPROPRIATION ACCOUNT  
 FY 1980 to FY 1982  
 (\$ thousands)

APPROPRIATION ACCOUNT	Country/Office		PDC/PVC		
	FY 1981	FY 1982	MINIMUM	CURRENT	PROPOSED
<u>SELECTED DEVELOPMENT ACTIVITIES</u>	<u>22,229</u>	<u>26,039</u>	<u>22,725</u>	<u>25,825</u>	<u>28,575</u>
932-0001 Int'l Executive Service Corps (IESC)	5,000	-	-	-	-
932-0013 Tech Asst Info Clearing House (TAICH)	400	700	-	-	-
932-0030 Private Agencies Collab Together (PACT)	3,400	-	-	-	-
932-0042 Int'l Voluntary Services (IVS)	700	-	-	-	-
932-0096 New TransCentury Foundation (NTCF)	250	-	-	-	-
932-0100 Special Activities	330	600	500	500	600
932-0106 Ocean Freight	7,000	8,000	7,000	8,000	9,000
932-0113 Coordination in Development (CODEL)	800	-	-	-	-
932-0120 Young Men's Christian Assn (YMCA)	800	500	-	-	-
932-0124 Consortium for Comm Self Help (CCSH)	400	500	-	-	-
938-0146 Accion International (AITEC)	160	75	-	-	-
938-0147 Salvation Army World Svc Office (SAWSO)	850	1,000	800	1,000	1,000
938-0152 Int'l Human Assistance Programs (IHAP)	500	600	500	600	600
938-0157 Volunteers in Tech Assistance (VITA)	280	-	-	-	-
938-0158 New - Matching Grants	288	449	-	-	600
938-0163 Consortium for Comm Self Help (CCSH)	-	-	500	500	500
938-0166 Town Affiliation Assn (TAA)	200	100	-	-	-
938-0177 Young Men's Christian Assn (YMCA)	-	-	800	1,000	1,000
938-0186 Nat'l Assn of Partners of Alliance (NAPA)	-	190	-	-	-
938-0211 Accion International (AITEC)	-	-	175	175	175
938-0212 Town Affiliation Assn (TAA)	-	-	250	250	250
938-0214 Coordination in Development (CODEL)	-	1,200	800	1,000	1,200
938-0215 Cons of Evang Relief & Dev Org (COERADO)	-	250	400	500	500
938-0216 Coop for Amer Relief Everywhere (CARE)	621	1,000	800	1,000	1,350
938-0218 Southwest Consortium (SWC)	-	250	250	250	250
938-XXX7 Tech Asst Info Clearing House (TAICH)	-	-	400	400	400
938-XXX8 Int'l Voluntary Services (IVS)	-	750	650	750	750
938-XXX9 New TransCentury Foundation (NTCF)	250	325	300	300	300
938-XX10 Volunteers in Tech Assistance (VITA)	-	400	400	400	400
938-XX11 Pan American Development Fdn (PADF)	-	150	200	200	200
938-XX12 Private Agencies Collab Together (PACT)	-	4,000	3,500	4,000	4,500
938-XX13 Int'l Executive Service Corps (IESC)	-	5,000	4,500	5,000	5,000

FY 1983 ANNUAL BUDGET SUBMISSION

TABLE IV PROJECT BUDGET DATA

NUMBER	PROJECT TITLE	G/L	OBLIG DATE	LIFE OF PROJECT COST	Auth	Planned	LUM PREPARE AS OF 9/30/80	ESTIMATED U.S. DOLLAR COST (\$000)						ITEM #				
								FY 1981		FY 1982		FY 1983			FY 1984		FY 1985	
								ORI	EXP	ORI	EXP	ORI	EXP		ORI	EXP	ORI	EXP
932-0120	MATCHING GRANTS	G	78	2,980	3,280	4,972	11,255	8,478	15,782	13,957	19,813	18,339	6,375					
932-0132	YMCA	G	78	3,000	3,500	775	300	825	500	756	-	-	-	-				
938-0131	LMI	G	79	1,011	1,011	1,006	1,000	1,200	500	806	-	-	-	-				
938-0134	LIDI	G	79	2,750	2,750	540	346	350	-	137	-	-	-	-				
938-0135	SCF/CDF	G	79	1,002	3,000	-	1,000	1,040	-	500	-	-	-	-				
938-0137	CRS	G	83	-	-	-	-	-	-	-	-	-	-	-				
938-0138	PCI	G	79	1,002	1,202	368	334	368	200	334	1,000	1,000	1,000					
938-0141	MAP	G	79	1,100	1,260	95	325	210	400	210	-	-	-	-				
938-0144	PPP	G	79	973	973	223	232	260	300	295	-	-	-	-				
938-0145	TNS	G	79	1,400	1,400	175	400	410	75	165	-	-	-	-				
938-0146	ATTEC	G	79	450	450	185	160	170	400	175	-	-	-	-				
938-0147	SAMSO	G	81	2,850	2,850	-	850	400	1,000	950	1,000	-	-	-				
938-0150	TIRR	G	81	1,432	1,432	-	413	175	475	425	544	-	-	-				
938-0151	HPI	G	82	-	-	-	-	-	490	230	580	664	-	-				
938-0152	THAP	G	81	1,700	1,700	-	500	225	600	625	600	-	-	-				
938-0154	WVRO	G	79	2,940	2,940	930	770	900	400	800	-	-	-	-				
938-0155	GIA	G	82	450	450	-	-	-	150	110	150	150	-	-				
938-0158	NEW - MG	G	81	-	-	-	1,227	850	1,199	1,000	907	-	-	-				
938-0171	PLAN	G	80	1,679	1,679	534	590	525	555	595	-	-	-	-				
938-0173	WEI	G	81	900	900	-	300	140	300	290	300	-	-	-				
938-0174	IEF	G	81	900	900	-	300	125	300	275	-	-	-	-				
938-0176	LWR	G	83	3,000	3,000	-	-	-	-	-	1,000	1,000	1,000	-				
938-0177	YMCA	G	83	3,000	3,000	-	-	-	-	-	1,000	1,000	1,000	-				
938-0182	WT	G	81	501	501	-	157	50	238	215	277	-	-	-				
938-0185	HKT	G	81	1,500	1,500	-	400	130	500	480	600	-	-	-				
938-0186	NAPA	G	82	190	190	-	-	-	190	190	-	-	-	-				
938-0193	PCI	G	83	190	190	-	-	-	-	-	450	450	450	-				
938-0194	MAP	G	83	1,200	1,200	-	-	-	-	-	400	400	400	-				
938-0198	SIL	G	81	1,500	1,500	-	500	-	500	450	500	500	400	-				
938-0199	TIDI	G	81	1,200	1,200	-	-	-	400	250	400	400	400	-				
938-0200	SCF/CDF	G	82	6,000	6,000	-	-	-	2,000	1,250	2,000	2,000	2,000	-				
938-0201	TNS	G	82	1,700	1,700	-	-	-	500	200	600	600	600	-				

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Country/Office  
PDC/PVC

FY 1983 ANNUAL BUDGET SUBMISSION

TABLE IV PROJECT BUDGET DATA

NUMBER	PROJECT TITLE	Q/L	OBLIG DATE	LIFE OF PROJECT COST	Planned	COM FIBELINE AS OF 9/30/80	FY 1981		FY 1982		FY OBLIGATIONS					TERM #	
							OBL	EXP	OBL	EXP	1983 AAPL	1984	1985	1986	1987		FUTURE YEAR
							ESTIMATED U.S. DOLLAR COST (\$000)										
938-0202	WVRO	G	83 85	-	2,800	-	-	-	-	800	1,000	1,000					
938-0203	PEP	G	83 85	-	1,200	-	-	-	-	400	400	400					
938-0204	NCNW	G	83 85	-	600	-	-	-	-	200	200	200					
938-0205	USFIS	G	82 84	-	1,450	-	-	-	-	500	500	500					
938-0206	MFM	G	82 84	-	2,640	-	-	-	-	880	1,100	1,100					
938-0211	AITEC	G	83 85	-	525	-	-	-	-	400	400	400					
938-0216	CARE	G	81 83	-	2,871	-	-	-	-	800	1,350	1,350					
938-XXXX2	SARS	G	82 84	-	1,950	-	-	-	-	600	800	800					
938-XXXX3	PLAN	G	83 85	-	2,250	-	-	-	-	750	750	750					
938-XXXX4	H/S	G	82 84	-	600	-	-	-	-	200	200	200					
938-XXXX5	EIL	G	82 84	-	1,100	-	-	-	-	250	100	400					
938-XXXX8	IYS	G	82 84	-	2,250	-	-	-	-	750	750	750					
938-XX11	PADF	G	82 84	-	700	-	-	-	-	150	50	200					
COOPERATIVES																	
932-0002	CUNA	G	67 81	3,338	3,338	566	4,150	3,715	5,350	4,444	6,187	6,700					
932-0004	CLUSA	G	68 81	3,665	3,665	123	950	800	-	273	-	-					
932-0022	VDC	G	70 81	2,090	2,090	42	800	750	-	92	-	-					
932-0117	NRECA	G	78 81	1,438	1,438	96	650	660	-	86	-	-					
938-0161	ACDI	G	79 81	3,290	3,290	227	600	650	-	177	-	-					
938-0207	FCH	G	81 83	-	1,072	78	200	525	-	103	-	-					
938-0209	COST-SHARING	G	81 C	-	-	-	350	200	385	240	487	-					
938-0210	ICOA	G	81 C	-	-	-	50	35	615	325	1,750	2,700					
938-0219	CLUSA	G	82 84	-	2,600	-	-	-	200	120	250	300					
938-0220	CUNA	G	82 84	-	3,100	-	-	-	1,000	724	800	800					
938-0222	NRECA	G	82 84	-	1,800	-	-	-	1,200	1/ 900	950	950					
938-0223	VDC	G	82 84	-	1,950	-	-	-	600	225	600	600					
938-0225	ACDI	G	82 84	-	2,100	-	-	-	700	621	700	700					

1/ 15 months funding for management purposes.

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Country/Office  
PDC/PVC

FY 1983 ANNUAL BUDGET SUBMISSION

TABLE IV PROJECT BUDGET DATA

MEMBER	PROJECT TITLE	GL	OBLIG DATE	LIFE OF PROJECT COST		CMB REPRISE AS OF 9/30/80	FY 1981		FY 1982		FY OBLIGATIONS					ITEM #
				Auth	Planned		URL	EXP	URL	EXP	1983 AAPL	1984	1985	1986	1987	
932-0030	CONSORTIA PACT	G	72	81	16,881	16,881	3,771	4,931	4,570	6,550	6,294	7,350	7,850	900		
932-0113	CODEL	G	79	81	2,400	2,100	2,900	3,400	3,300	-	3,000	-	-	-		
932-0123	NCIH	G	79	82	744	1,094	126	800	720	350	550	-	-	-		
932-0124	CCSH	G	78	82	1,053	1,423	275	331	225	500	350	-	-	-		
938-0163	CCSH	G	83	85	-	1,500	-	400	325	-	350	-	-	-		
938-0195	NCIH	G	83	85	-	1,200	-	-	-	-	125	500	500	500		
938-0214	CODEL	G	82	84	-	3,300	-	-	-	1,200	678	400	400	400		
938-0215	COERADO	G	82	84	-	1,250	-	-	-	250	60	500	500	500		
938-0218	SMC	G	82	84	-	750	-	-	-	250	175	250	250	-		
938-XX11	PACT	G	82	84	-	13,500	-	-	-	4,000	1,000	4,500	5,000	-		
MANAGEMENT SUPPORT SERVICES																
932-0013	TAICH	G	55	82	-	658	320	1,534	1,495	1,930	1,320	1,600	1,400	800		
932-0096	NTCF	G	76	81	2,017	-	-	400	425	700	295	-	-	-		
932-0100	SPECIAL ACTIVITIES	G	77	-	-	-	-	250	250	-	-	-	-	-		
938-0156	WRC	G	80	82	904	904	44	330	320	600	425	600	600	-		
938-0227	NTCF	G	81	83	875	875	294	304	280	305	300	-	-	-		
938-XXX1	WRC	G	83	85	-	-	-	250	220	325	300	300	300	300		
938-XXX7	TAICH	G	83	85	-	1,200	-	-	-	-	-	400	500	500		

2/ 15 months funding for management purposes

Country/Office  
PDC/PVC

FY 1983 ANNUAL BUDGET SUBMISSION

TABLE IV PROJECT BUDGET DATA

NUMBER	PROJECT TITLE	G/L	OBLIG DATE	LIFE OF PROJECT COST	Planned	GIM REPRISE AS OF 9/30/80	FY 1981		FY 1982		FY OBLIGATIONS					ITEM #	
							OBL	EXP	OBL	EXP	1983 AAPT	1984	1985	1986	1987		FUTURE YEAR
							ESTIMATED U.S. DOLLAR COST (\$000)										
932-0001	INSTITUTIONAL SUPPORT/DEVELOPMENT	G	78	23,200	21,878	2,429	8,188	7,574	6,888	7,553	6,250	6,050	5,675				
932-0042	IESC	G	74	4,475	4,475	70	5,000	4,500	5,000	95	-	-	-	-	-	-	
932-0142	IVS	G	79	1,000	1,000	44	700	675	-	64	-	-	-	-	-	-	
938-0143	MFM	G	79	1,000	1,000	122	267	380	-	89	-	-	-	-	-	-	
938-0148	DEF	G	80	1,000	1,000	325	450	400	-	375	-	-	-	-	-	-	
938-0149	USFIS	G	79	950	950	70	88	200	-	21	-	-	-	-	-	-	
938-0157	GIA	G	79	354	442	133	280	280	-	70	-	-	-	-	-	-	
938-0166	VITA	G	80	840	840	239	200	239	100	200	-	-	-	-	-	-	
938-0167	TAA	G	80	611	654	155	264	240	100	179	-	-	-	-	-	-	
938-0184	NCNW	G	80	551	551	155	264	240	388	305	-	-	-	-	-	-	
938-0197	OICI	G	80	979	979	271	339	265	200	175	-	-	-	-	-	-	
938-0212	OEF	G	82	83	400	-	-	-	200	200	200	250	275	-	-	-	
938-0213	TAA	G	83	85	450	-	-	-	-	180	-	-	-	-	-	-	
938-0213	AMTDEAST	G	81	82	400	-	200	95	200	-	-	-	-	-	-	-	
938-XXXX6	OICI	G	83	85	1,200	-	-	-	-	-	400	400	400	-	-	-	
938-XX10	VITA	G	82	84	1,200	-	-	-	400	300	400	400	-	-	-	-	
938-XX13	IESC	G	83	85	15,000	-	-	-	-	-	5,000	5,000	5,000	5,000	5,000	-	
932-0106	OCEAN FREIGHT	G	C	-	-	-	7,000	6,740	8,000	7,489	9,000	10,000	11,000	-	-	-	
938-XX14	B-P	G	82	82	500	-	-	-	500	400	-	-	-	-	-	-	

Country/Office  
PDC/PVC

### DECISION PACKAGE NARRATIVE FY 83

Following the policy direction of recent years, the proposed level reflects a modest increase in our request for funding to implement the specific Congressional and A.I.D. mandate of the Office of Private and Voluntary Cooperation. This level underscores the new Administration's commitment to strengthen the partnership between A.I.D. and the private voluntary community by channeling increased resources through their organizations as intermediaries to the grassroots in developing countries.

Since a significant number of PVOs have the capacity to effectively participate in matching grant-type programs, the FY 83 proposed level will allow such organizations to continue and in a few instances expand their development assistance programs. This would include Lutheran World Relief, the YMCA, Technoserve, Meals for Millions among others.

The current level would allow for continuation of existing matching grant programs, but without any expansion. For example, it would limit funding of Save the Children and CARE to \$1.0 million level. Since more than half the matching grants will be continuing grants, funding at the minimum level means reducing many grants below the planned and agreed-to level. This would be disruptive and require curtailing of some PVO programs. It would require elimination of new grants such as the one proposed to Catholic Relief Services.

The proposed level provides for increased support to existing consortia, such as Private Agencies Collaborating Together (FACT), with established records for funding small grants through member PVOs, thereby providing increased assistance without additional A.I.D. staff requirements. The minimum level would fund FACT at substantially below its capacity and interrupt program momentum of a number of small projects.

At the proposed level, each of the cooperative organizations and cooperative activities would be able to carry on at a level which facilitates the implementation of the A.I.D. policy on cooperative development. Funds provided on a cost-sharing basis will help support independent cooperative-to-cooperative programs. The proposed level would reflect our expectations of growth in the cooperatives' abilities to raise funds. At the current level each organization and activity would be held at essentially a static level, limited by whatever inflation increases have taken place. The minimum level would delay all growth in the cost-sharing program and remove the incentive for cooperative fund-raising.

The funding level of the Ocean Freight program has been a source of tension between a number of PVOs and A.I.D. in recent years, including efforts to establish Congressionally earmarked levels. The proposed level would provide some modest increase over the FY 82 level and more nearly respond to PVO projections of requirements. In this program the current level allows for no growth and any lower level would require a significant reduction in the

program which only greatly exacerbate PVO concerns about A.I.D. funding of this program.

Both the current and proposed levels provide funding for continuing institutional grant support to the International Executive Service Corps (IESC), Volunteers in Technical Assistance (VITA), Sister Cities and the Overseas Education Fund. It will also provide funds for management services aimed at further strengthening the management capability of selected PVOs through the cooperative agreement with the New TransCentury Foundation. The minimum level would reduce support to IESC.

FY 1983 ANNUAL BUDGET SUBMISSION

TABLE V. FY 1983 PROPOSED PROGRAM RANKING

RANK	DECISION PACKAGES/PROGRAM ACTIVITY	DESCRIPTION	ONCOL/SC/NEW	LOAN/GRANT	APPROP. ACCT.	Country/Office		WORKFORCE							
						PDC/PVC		PROGRAM FUNDING (\$000)		(Number of Workmonths)					
						RCA	CUM	RCA	CUM	USDR	CUM	FNDR	CUM		
	FY 1983 DECISION PACKAGE MINIMUM														
	<u>Pipeline Projects</u>														
	932-0001	IESC	P	G	SD	(1,000)	(1,000)								
	932-0013	TAICH	P	G	SD	(700)	(1,700)								
	932-0120	YMCA	F	G	SD	(500)	(2,200)								
	932-0123	NCIH	P	G	HE	(175)	(2,375)								
	932-0124	CCSH	P	G	SD	(350)	(2,725)								
	932-0132	LWR	P	G	FN	(300)	(3,025)								
	938-0137	PCT	P	G	HE	(200)	(3,225)								
	938-0138	MAP	P	G	HE	(300)	(3,525)								
	938-0141	PFP	P	G	FN	(200)	(3,725)								
	938-0146	AI TEC	P	G	SD	(75)	(3,800)								
	938-0154	WVRO	P	G	FN	(400)	(4,200)								
	938-0156	WRC	P	G	FN	(305)	(4,505)								
	938-0166	TAA	P	G	SD	(100)	(4,605)								
	938-0167	NCNM	P	G	FN	(75)	(4,680)								
	938-0171	PLAN	P	G	HE	(555)	(5,235)								
	938-0184	OIGI	P	G	EH	(388)	(5,623)								
	938-0213	AMIDEAST	P	G	EH	(200)	(5,823)								
	938-XX14	BIDEN-PELL	P	G	FN	(300)	(6,123)								
	SUB-TOTAL (Non-Add)						(6,123)								
	Basic Workforce														
	<u>New and Continuing Projects</u>														
1.	938-XX12	PACT	B	G	SD	3,500	3,500								
2.	938-0214	CODEL	O	G	SD	800	4,300								
3.	932-0106	OCEAN FREIGHT	O	G	SD	1,000	11,300								
4.	938-XX13	IESC	N	G	SD	4,500	15,800								
5.	938-XXX7	TAICH	N	G	SD	400	16,200								
6.	938-XXX9	NTCF	O	G	SD	300	16,500								
7.	932-0100	SPECIAL ACTIVITIES	O	G	SD	500	17,000								

FY 1983 ANNUAL BUDGET SUBMISSION

TABLE V - FY 1983 PROPOSED PROGRAM RANKING

RANK	DECISION PACKAGES/PROGRAM ACTIVITY	DESCRIPTION	DNGOINC/ MFR	LOAN/ GRANT	APPROP. ACCT.	Country/Office		PROGRAM FUNDING (\$000)		WORKFORCE (Number of Workmonths)			
						INCR	CUM	INCR	CUM	INCR	CUM	INCR	CUM
8.	938-0147	SAWSO	0	G	SD	800	17,800						
9.	938-0150	IIRR	0	G	FN	475	18,275						
10.	938-0151	HPI	0	G	FN	500	18,775						
11.	938-0152	THAP	0	G	SD	500	19,275						
12.	938-0155	GIA.	0	G	EH	150	19,425						
13.	938-0173	WEI	0	G	EH	300	19,725						
14.	938-0174	IEF	0	G	HE	300	20,025						
15.	938-0176	LMR	N	G	FN	800	20,825						
16.	938-0177	YMCA	N	G	SD	800	21,625						
17.	938-0182	WI	0	G	FN	250	21,875						
18.	938-0185	HKI	0	G	HE	500	22,375						
19.	938-0193	PCI	N	G	HE	450	22,825						
20.	938-0194	MAP	N	G	HE	400	23,225						
21.	938-0198	SIL	0	G	EH	500	23,725						
22.	938-0199	IIDI	0	G	FN	400	24,125						
23.	938-0200	SCF/CDF	0	G	FN	800	24,925						
24.	938-0201	TNS	0	G	FN	500	25,425						
25.	938-0202	WVRO	N	G	FN	700	26,125						
26.	938-0203	PFP	N	G	FN	400	26,525						
27.	938-0204	NCNM	N	G	FN	200	26,725						
28.	938-0205	USFIS	0	G	FN	450	27,175						
29.	938-0206	MFM	0	G	FN	550	27,725						
30.	938-0211	AITEC	N	G	SD	175	27,900						
31.	938-0216	CARE	0	G	SD	800	28,700						
32.	938-XXX2	SAMS	0	G	HE	450	28,150						
33.	938-XXX3	PLAN	N	G	HE	500	29,650						
34.	938-XXX4	H/S	0	G	EH	200	29,850						
35.	938-XXX5	EIL	0	G	EH	400	30,250						
36.	938-XXX8	IVS	0	G	SD	650	30,900						
37.	938-XX11	PADF	0	G	SD	200	31,100						

FY 1983 ANNUAL BUDGET SUBMISSION

TABLE V. FY 1983 PROPOSED PROGRAM RANKING

RANK	DECISION PACKAGES/PROGRAM ACTIVITY	ONGOING/ NEW	LOAN/ GRANT	APPROP. ACCT.	Country/Office PDC/PVC		WORKFORCE (Number of Workmonths)			
					PROGRAM FUNDING (\$000)		URDH		FRDH	
					BGR	GM	BGR	GM	BGR	GM
38.	938-0207 FCH	0	G	FN	300	31,400				
39.	938-0209 COST-SHARING	0	G	FN	600	32,000				
40.	938-0210 TCOA	0	G	FN	200	32,200				
41.	938-0219 CLUSA	0	C	FN	700	32,900				
42.	938-0220 CUNA	0	G	FN	850	33,750				
43.	938-0222 NRECA	0	G	FN	550	34,300				
44.	938-0223 VDC	0	G	FN	600	34,900				
45.	938-0225 ACDI	0	G	FN	650	35,550				
46.	938-0163 CASH	0	G	SD	500	36,050				
47.	938-0195 NCIH	0	G	HE	400	36,450				
48.	938-0215 COERADO	0	G	SD	400	36,850				
49.	938-0218 SMC	0	G	SD	250	37,100				
50.	938-XXX6 OICI	0	G	EH	400	37,500				
51.	938-XX10 VITA	0	G	SD	400	37,900				
52.	938-0197 OEF	0	G	EH	200	38,100				
53.	938-0212 TAA	0	G	SD	250	38,350				
54.	938-XXX1 WRC	N	G	FN	300	38,650				

FY 1983 ANNUAL BUDGET SUBMISSION

TABLE V. FY 1983 PROPOSED PROGRAM RANKING

RANK	DECISION PACKAGES/PROGRAM ACTIVITY	DESCRIPTION	FY 1983 DECISION PACKAGE	CURRENT	ORGANIZATIONAL UNIT	LOAN/GRANT	APPROP. ACCT.	Country/Office PDC/PVC		WORKFORCE (Number of Workmonths)					
								PROGRAM FUNDING (\$000)	CUM	INCR	CUM	INCR	CUM	INCR	CUM
55.	938-XXXX2	SAWS			O	G	HE	100	38,750						
56.	938-XXX3	PLAN			N	G	HE	50	38,800						
57.	938-XXX8	IVS			O	G	SD	100	38,900						
58.	938-0135	CRS			N	G	FN	1,000	39,900						
59.	938-0147	SAWSO			O	G	SD	200	40,100						
60.	938-0152	IHAP			O	G	SD	100	40,200						
61.	938-0176	LMR			M	G	FN	200	40,400						
62.	938-0177	YMCA			N	G	SD	200	40,600						
63.	938-0200	SCF/CDF			O	G	FN	200	40,800						
64.	938-0202	WVRO			N	G	FN	100	40,900						
65.	938-0206	MFV			O	G	FN	110	41,010						
66.	938-0216	CARE			O	G	SD	200	41,210						
67.	938-0207	FCH			O	G	FN	85	41,295						
68.	938-0209	COST-SHARING			O	G	FN	50	41,345						
69.	938-0219	CIUSA			O	G	FN	100	41,445						
70.	938-0220	CUNA			O	G	FN	100	41,545						
71.	938-0222	NRECA			O	G	FN	50	41,595						
72.	938-0223	VDC			O	G	FN	50	41,645						
73.	938-0225	ACDI			O	G	FN	50	41,695						
74.	938-XX12	PACT			O	G	SD	500	42,195						
75.	938-0214	CODEL			O	G	SD	200	42,395						
76.	938-0215	COERADO			O	G	SD	100	42,495						
77.	932-0106	OCEAN FREIGHT			O	G	SD	1,000	43,495						
78.	938-XX13	IESC			N	G	SD	500	43,995						

FY 1983 ANNUAL BUDGET SUBMISSION

TABLE V. FY 1983 PROPOSED PROGRAM RANKING

RANK	DECISION PACKAGES/PROGRAM ACTIVITY	ONGOING/ NEW	LOAN/ GRANT	APPROP. ACCT.	Country/Office		WORKFORCE					
					PDC/PVC		NUMBER OF MONTHS		PROF		CJM	
					INCR	CJM	INCR	CJM	INCR	CJM	INCR	CJM
FY 1983 DECISION PACKAGE PROPOSED												
79.	938-XXXX2 SAWS	O	G	HE	50	44,045						
80.	938-XXXX3 PLAN	N	G	HE	200	44,245						
81.	938-0150 TIRR	O	G	FN	69	44,314						
82.	938-0151 HPI	O	G	FN	80	44,394						
83.	938-0156 NEM - MC	O	G	FN/SD	907	45,301						
84.	938-0182 WT	O	G	FN	27	45,328						
85.	938-0185 HKI	O	G	HE	100	45,428						
86.	938-0200 SCF/CDF	O	G	FN	1,000	46,428						
87.	938-0201 TNS	O	G	FN	100	46,528						
88.	938-0205 USFIS	O	G	FN	50	46,578						
89.	938-0206 MFM	O	G	FN	220	46,798						
90.	938-0216 CARE	O	G	SD	350	47,148						
91.	938-0207 RGH	O	G	FN	102	47,250						
92.	938-0209 COST-SHARING	O	G	FN	1,100	48,350						
93.	938-0210 LCOA	O	G	FN	50	48,400						
94.	938-XX12 PACT	O	G	SD	500	48,900						
95.	938-0214 CODEL	O	G	SD	200	49,100						
96.	932-0106 OCEAN FREIGHT	O	G	SD	1,000	50,100						
97.	932-0100 SPECIAL ACTIVITIES	O	G	SD	100	50,200						

TABLE V ANNEX

SUMMARY OF PDC/PVC PROGRAM BY GRANT CATEGORY

Decision Unit PDC/PVC

	FY 1980	FY 1981	FY 1982	FY 1983 REQUEST		
	Est.	Est.	Est.	Minimum	Current	Proposed
Matching Grants	5,568	11,225	15,782	14,100	16,660	19,813
Cooperatives	2,899	4,150	5,350	4,450	4,935	6,187
Consortia	4,550	4,931	6,556	5,850	6,650	7,350
Institutional Development/Support	8,949	8,186	6,888	5,750	6,250	6,250
Management Support Services	2,162	1,534	1,930	1,500	1,500	1,600
Ocean Freight	6,500	7,000	8,000	7,000	8,000	9,000
Development Program Grants	<u>331</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
TOTAL	30,959	37,028	44,500	38,650	43,995	50,200