UNCLASSIFIED

Annual Budget Submission

FY 1984

GUYANA

June 1982

Agency for International Development
Washington, D.C. 20523

UNCLASSIFIED

UNITED STATES AGENCY FOR INTERNATIONAL DEVELOPMENT

MISSION TO GUYANA

ANNUAL BUDGET SUBMISSION

FY 84

MAY 1982

AGENCY FOR INTERNATIONAL DEVELOPMENT

MISSION TO GUYANA

ANNUAL BUDGET SUBMISSION

FY 1984

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TABLE I - LONG RANGE PLAN BY APPROPRIATION ACCOUNT ($ Thousands)

Country/Office GUYANA - USAID

DEVELOPMENT ASSISTANCE	FY 1982 EST	FY 1983 EST	FY 1984 REQUEST	PLANNING PERIOD 1985	1986	1987
Agriculture, Rural Development & Nutrition						
Grants	1,360	1,002	648	1,100	50	3,600
Loans	-	-	-	6,160	-	2,000
Population						
Grants	210	162	113	610	-	-
Loans	-	-	-	-	-	-
Health						
Grants	-	15	-	-	-	850
Loans	-	-	-	-	-	2,400
Education						
Grants	-	10	-	10	20	-
Loans	-	1,000	-	-	1,500	-
Selected Dev. Activities						
Grants	140	411	926	120	430	150
Loans	-	-	5,313	-	6,000	-
SUBTOTAL FUNC. ACCOUNTS						
Grants	1,710	1,600	1,687	1,840	500	4,600
Loans	-	1,000	5,313	6,160	7,500	4,400
Other DA ACCTS.(Specify)						
Grants	-	-	-	-	-	-
Loans	-	-	-	-	-	-
TOTAL DA ACCTS.						
Grants	1,710	1,600	1,687	1,840	500	4,600
Loans	-	1,000	5,313	6,160	7,500	4,400
Economic Support Fund						
Grants	-	-	-	-	-	-
Loans	-	-	-	-	-	-
TOTAL DA AND ESF	1,710	2,600	7,000	8,000	8,000	9,000
PL 480 (non-add)						
Title I	-	2,000	3,000	3,000	4,000	4,000
(of which Title III)	-	(0)	(0)	(0)	(0)	(0)
Title II	-	389	-	-	-	-
Housing Guaranties (non-add)		-	-	-	-	-
TOTAL PERSONNEL						
USDH (workyears)	11	9*	8	8	8	8
FNDH (workyears)	20	17	15	15	15	15

* Workforce level of 8 established by AID/W; actual on board strength would be 9.

TABLE I NARRATIVE

The data provided in Table I are in compliance with the forward funding guidelines for projects beginning in FYs 1983 and 1984. There are no significant pipeline or mortgaging problems.

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TABLE IV PROJECT BUDGET DATA

Country/Office
USAID/GUYANA

PROJECT			OBLIGATION DATE		LIFE OF PROJECT COST		ESTIMATED U.S. DOLLAR COST ($000)												
							CUM PIPELINE AS OF	FY 1982		FY 1983		FY OBLIGATIONS							ITEM #
NUMBER	TITLE	G/L	INITIAL	FINAL	AUTH	PLAN	9/30/81	OBL	EXP	OBL	EXP	1984 AAPL	FUNDED TO MO/YR	1985	1986	1987	FUTURE YEAR		
FN																			
504-0000	Program Development & Support	G	55	C	C	C	52	50	60	40	60	50	C	100	50	100	C		5950
504-0065	Seed Farm Development	G	78	78	500	500	251	-	251	-	-	-	9/82	-	-	-	-		5959
504-0068	Rural Roads	G	78	81	1700	1700	605	-	425	-	180	-	12/82	-	-	-	-		5963
504-0068	Rural Roads	L	78	79	6200	6200	2261	-	2000	-	261	-	12/82	-	-	-	-		5964
504-0072	Rice Modernization II	G	79	83	1500	1500	975	200	300	250	700	-	12/83	-	-	-	-		5967
504-0072	Rice Modernization II	L	78	78	15000	15000	13203	-	6000	-	6000	-	12/83	-	-	-	-		5968
504-0073	Weaning Food Development	G	78	83	515	902	21	260	35	127	175	-	9/85	-	-	-	-		5969
504-0075	Small Farm Development	G	78	83	1400	1400	303	550	800	285	338	-	12/84	-	-	-	-		5970
504-0075	Small Farm Development	L	78	78	7500	7500	5633	-	1200	-	4000	-	12/84	-	-	-	-		5971
504-0077	Agriculture Sector Planning	G	80	84	1898	1898	533	300	400	300	382	598	12/84	-	-	-	-		5972
504-0077	Agriculture Sector Planning	L	80	80	1000	1000	550	-	550	-	-	-	12/84	-	-	-	-		5973
	Appropriation Total				37213	37600	24387	1360	12021	1002	12096	648		100	50	100	-		
	Grant				7513	7900	2740	1360	2271	1002	1835	648		100	50	100	-		
	Loan				29700	29700	21647	-	9750	-	10261	-		-	-	-	-		

N/A - NOT AVAILABLE

FY 1984 ANNUAL BUDGET SUBMISSION

TABLE IV PROJECT BUDGET DATA

Country/Office: USAID/GUYANA

PROJECT NUMBER	PROJECT TITLE	G/L	OBLIGATION DATE INITIAL	OBLIGATION DATE FINAL	LIFE OF PROJECT COST AUTH	LIFE OF PROJECT COST PLAN	ESTIMATED U.S. DOLLAR COST ($000) CUM PIPELINE AS OF 9/30/81	FY 1982 OBL	FY 1982 EXP	FY 1983 OBL	FY 1983 EXP	FY OBLIGATIONS 1984 AAPL	FY OBLIGATIONS FUNDED TO MO/YR	FY OBLIGATIONS 1985	FY OBLIGATIONS 1986	FY OBLIGATIONS 1987	FY OBLIGATIONS FUTURE YEAR	ITEM #
POP																		
504-0000	Program Development & Support	G	C	C	C	C	-	10	3	-	7	-	C	10	-	-	C	5952
504-0096	Expanded Family Life Education (OPG, I, N)	G	81	84	495	495	20	200	120	162	180	113	12/84	-	-	-	-	N/A
	Appropriation Total				495	495	20	210	123	162	187	113		10	-	-	-	
	Grant				495	594	20	210	123	162	187	113		10	-	-	-	
	Loan				-	-	-	-	-	-	-	-		-	-	-	-	
HE																		
504-0000	Program Development & Support	G	C	C	C	C	-	-	-	15	10	-	C	-	-	75	C	5951
504-0066	Rural Health Systems	G	79	79	1800	1800	1554	-	500	-	700	-	6/84	-	-	-	-	5960
504-0066	Rural Health Systems	L	79	79	2900	2900	2613	-	1200	-	850	-	6/84	-	-	-	-	5961
504-0067	Leprosy Control (OPG, U,R)	G	79	79	250	250	44	-	44	-	-	-	5/82	-	-	-	-	5962
	Appropriation Total				4950	4950	4211	-	1744	15	1560	-		-	-	75	-	
	Grant				2050	2050	1598	-	544	15	710	-		-	-	75	-	
	Loan				2900	2900	2613	-	1200	-	850	-		-	-	-	-	

FY 1984 ANNUAL BUDGET SUBMISSION

TABLE IV PROJECT BUDGET DATA

Country/Office
USAID/GUYANA

PROJECT			OBLIGATION DATE		LIFE OF PROJECT COST		ESTIMATED U.S. DOLLAR COST ($000)												
							CUM PIPELINE AS OF 9/30/81	FY 1982		FY 1983		FY OBLIGATIONS							ITEM #
NUMBER	TITLE	G/L	INITIAL	FINAL	AUTH	PLAN		OBL	EXP	OBL	EXP	1984 AAPL	FUNDED TO MO/YR	1985	1986	1987	FUTURE YEAR		
EHR																			
504-0000	Program Development & Support	G	C	C	C	C	-	-	-	10	10	-	C	10	20	-	C		N/A
504-0060	Public Sector Manpower Training	L	77	77	1000	1000	327	-	327	-	-	-	7/82	-	-	-	-		5958
504-0092	Management Development	L	83	83		1000	-	-	-	1000	250	-	1/86	-	-	-	-		5979
	Appropriation Total				1000	2000	327	-	327	1010	260	-		10	20	-	-		
	Grant				-	-	-	-	-	10	10	-		10	20	-	-		
	Loan				1000	2000	327	-	327	1000	250	-		-	-	-	-		
SDA																			
504-0000	Program Development & Support	G	55	C	C	C	-	70	50	40	60	46	C	50	50	50	C		5953
504-0031	Special Development Activities Fund	G	65	C	C	C	40	70	90	70	70	70	C	70	70	90	C		5955
504-0094	Private Sector Promotion	G	83	84	-	1111	-	-	-	301	125	810	6/86	-	-	-	-		5982
504-0094	Private Sector Promotion	L	84	84	-	5313	-	-	-	-	-	5313	6/86	-	-	-	-		5983
	Appropriation Total				-	6424	40	140	140	411	255	6239		120	120	140	-		
	Grant				-	1111	40	140	140	411	255	926		120	120	140	-		
	Loan				-	5313	-	-	-	-	-	5313		-	-	-	-		
	Program Total				43658	51469	28985	1710	14355	2600	14348	7000		240	190	315	-		
	Grant				10058	11556	4398	1710	3078	1600	2997	1687		240	190	315			
	Loan				33600	39913	24587	-	11277	1000	11361	5313		-	-	-	-		

504-0092:	Management Development	
Funding:	FY 83	L-O-P
	$1,000,000 (L)	$1,000,000
Functional Account:	Education and Human Resources	

This Project was included in the FY 1982 Congressional Presentation as well as the FY 1982 Annual Budget Submission. The only changes are the funding source from Grant to Loan and to provide for the LOP amount to be obligated in FY 1983.

504-0094: Private Sector Promotion

Funding:	FY 83	FY 84	L-O-P
($000)	$301 (G)	$ 810 (G)	$1,111 (G)
		5,313	5,313 (L)
	$301	$6,123	$6,424

Functional Account: Selected Development Activities

Project Purpose

To assist in strengthening and expanding the role of the private sector in the economy of Guyana and to expand the range and levels of Guyana's exports and provide new sources of employment.

Problem

Low productivity and declining terms of trade have had a severely negative impact on the economy of Guyana. Real wages have declined; production is down; and consumer goods are in short supply; a severe foreign exchange crisis has made it necessary to reduce imports, including raw materials, machinery and spare parts, which are needed for production and growth. There is a sizeable pool of underemployed and unemployed workers and many industries are underutilized. Guyana must, over both the near and longterm, expand and strengthen the role of the public and private sectors if it is to provide additional jobs, to recover and maintain the economic vitality necessary to development.

GOG policy states that sustained growth requires a broader, less vulnerable economic base and there appears to be developing a more open attitude toward the potential role of the private sector in moving the economy towards its long-term goals. Thus, the private sector could assist in diversifying the economy and, along with the public sector, in expanding exports. Because of its present underutilized capacity, private enterprise could increase production and exports within a relatively short time.

Many of the GOG's existing procedures and policies inhibit the operation and growth of the private sector. Programs are needed to stimulate and promote private sector investment and export development. Technical help and training are required along with more favorable policies and administrative procedures which will enhance the role of the private sector and increase exports.

Response to the Problem

Possibilities for AID assistance to the private sector development include the establishment of revolving domestic and foreign exchange loan funds for small entrepreneurs or perhaps the establishment of loan guarantee funds. The project could also address organizational and technical deficiencies within existing public and private sector entities and relevant Government ministries through the provision of technical assistance and selected training. This type of assistance could also be provided to groups of entrepreneurs (such as the Guyana Manufacturers' Association and the Guyana Investment Company which have expressed interest in receiving assistance) to improve their capabilities and to help them increase their benefits from regional programs for the private sector. Technical assistance to the Government would aim at modifying inhibiting policies and improving procedures and regulations, including the following: (1) the provision of foreign exchange to the private sector; (2) incentive adjustments in the tax structure; and (3) provision of credit, training and other activities which would further private sector expansion and export promotion. Special studies, relating to the above, may be financed under the project. This project will complement both the regional Employment/Investment Promotion Project and the work of the Caribbean Group Task Force on Private Sector Activities.

Target Group

The employment generated by this project will improve the living conditions of the poor. The project will also contribute to the country's growth and development, which will benefit the lives of all Guyanese who are now suffering from the effects of the country's worst economic crisis ever.

Issues

The key issue is the role the Government will allow the private sector to play in the national economy. Private enterprise is now largely excluded from significant participation in Guyana's economy; however, the Government has called for an expanded role and more opportunities for the private sector.

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TABLE V - FY 1984 PROPOSED PROGRAM RANKING

Country/Office USAID/Guyana

RANK	PROGRAM ACTIVITY DESCRIPTION	ONGOING/ NEW	LOAN/ GRANT	APPROP. ACCT.	PROGRAM FUNDING ($000) INCR	PROGRAM FUNDING ($000) CUM
1	504-0094 Private Sector Promotion	0	L	SD	5313	5313
2	504-0077 Agriculture Sector Planning	0	G	ARDN	598	5911
3	504-0094 Private Sector Promotion	0	G	SD	810	6721
4	504-0096 Expanded Family Life Education(OPG)	0	G	PN	113	6834
5	504-0000 Program Development & Support	0	G	SD	46	6880
6	504-0031 Special Development Activities Fund	0	G	SD	70	6950
7	504-0000 Program Development & Support	0	G	ARDN	50	7000
8	PL 480 Title I				(3000)	7000

The proposed Program Ranking Narrative is being transmitted by separate classified cable.

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TABLE VIII A

	FY 1982				FY 1983			
	TOTAL	TRUST FUNDS	AID/W FUNDED	UNITS	TOTAL	TRUST FUNDS	AID/W FUNDED	UNITS
U.S. DIRECT HIRE	638.2		464.6	8.3	553.4		476.0	8*
F.N. DIRECT HIRE	180.1			19.3	152.1			17
CONTRACT PERSONNEL	18.7			XXXXX	21.9			XXXXX
HOUSING EXPENSES	155.4			10.	204.7			9
OFFICE OPERATIONS	400.3			XXXXX	425.9			XXXXX
TOTAL	1392.7			XXXXX	1363.0			XXXXX
RECONCILIATION	464.6			XXXXX	476.0			XXXXX
MISSION ALLOWANCE	928.1			XXXXX	887.0			XXXXX

* STATE 137653 AUTHORIZES A USDH WORKFORCE LEVEL OF 8. HOWEVER, ACTUAL ON-BOARD USDH STRENGTH WILL BE 9. DATA FOR 9 USDH IS PRESENTED IN TABLE VIII B.

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TABLE VIII B

	FY 1982				FY 1983			
	TOTAL	TRUST FUNDS	AID/W FUNDED	UNITS	TOTAL	TRUST FUNDS	AID/W FUNDED	UNITS
U.S. DIRECT HIRE	638.2		464.6	8.3	628.5		546.1	9
F.N. DIRECT HIRE	180.1			19.3	152.1			17
CONTRACT PERSONNEL	18.7			XXXXX	21.9			XXXXX
HOUSING EXPENSES	155.4			10.	220.6			10
OFFICE OPERATIONS	400.3			XXXXX	434.8			XXXXX
TOTAL	1392.7			XXXXX	1457.9			XXXXX
RECONCILIATION	464.6			XXXXX	546.1			XXXXX
MISSION ALLOWANCE	928.1			XXXXX	911.8			XXXXX

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TABLE VIII

	FY 1984 MINIMUM				FY 1984 CURRENT			
	TOTAL	TRUST FUNDS	AID/W FUNDED	UNITS	TOTAL	TRUST FUNDS	AID/W FUNDED	UNITS
U.S. DIRECT HIRE	607.3		484.6	8	607.3		484.6	8
F.N. DIRECT HIRE	153.0			15	153.0			15
CONTRACT PERSONNEL	23.8			XXXXX	23.8			XXXXX
HOUSING EXPENSES	249.8			8	249.8			9
OFFICE OPERATIONS	448.6			XXXXX	448.6			XXXXX
TOTAL	1482.5			XXXXX	1482.5			XXXXX
RECONCILIATION	484.6			XXXXX	484.6			XXXXX
MISSION ALLOWANCE	997.9			XXXXX	997.9			XXXXX

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TABLE VIII

	FY 1984 PROPOSED			
	TOTAL	TRUST FUNDS	AID/W FUNDED	UNITS
U.S. DIRECT HIRE	697.1		554.7	9
F.N. DIRECT HIRE	153.0			15
CONTRACT PERSONNEL	23.8			XXXXX
HOUSING EXPENSES	282.0			10
OFFICE OPERATIONS	459.3			XXXXX
TOTAL	1,615.2			XXXXX
RECONCILIATION	554.7	XXXXX	XXXXX	XXXXX
MISSION ALLOWANCE	1,060.5	XXXXX	XXXXX	XXXXX

PL 480 Narrative

During the three year period, FY 1978 through FY 1980, the Mission implemented a PL 480 Title I Program at just over US$2.0 million annually. The commodities supplied under the program were wheat flour and soyoil, with a small quantity of tobacco in FY 1978. However, because of an acute foreign exchange problem resulting from a decline in production and prices of Guyana's main exports and an increase in prices of oil imports, the Government was unable to meet its UMR commitments. Accordingly, the program was not implemented in FY 1981 and FY 1982.

Also, due to the severe foreign exchange problem, Guyana has had to constantly reduce the flow of vital imports, including consumer goods, over the last several years. Many imported food items have either been banned or has been restricted. Presently, Guyana has been unable to import wheat and vegetable oil. As a result, operation of the flour mill has ceased and bread is no longer available in the market. The effect on public morale has been devasting. While Guyana is self-sufficient in rice, the staple food of the population, it depends on imports to meet secondary food needs. Accordingly, during the time the PL 480 Title I Program was implemented, it allowed Guyana to import an adequate supply of essential foods for its population. Title I proceeds, in the part, served a useful function in promoting rural development. Proceeds have been used to upgrade farm to market roads and drainage and irrigation canals, as well as for many other related, productive purposes.

The Mission also implemented a Title II program. The Transfer Authorization (TA) for this program was signed in FY 1978 and the last shipment of commodities under the TA are now being delivered. The Title II Program was designed to support a Pilot Weaning Food Development Project. The Mission is now considering an extension to the Weaning Food Development Project and will request a new TA for Title II commodities to support the project for another three years. The Title II commodities are being used in conjunction with indigenous commodities to manufacture a low cost nutritious weaning food, a portion of which is being distributed free of cost at the MCH clinics. The product has been well received and is being widely used. Due to the foreign exchange problem, the Government has either banned or restricted the importation of baby formulas and weaning foods. It is expected that the use of some of the Title II commodities will be phased out and replaced with indigenous commodities.

Relationships to CDSS Strategy and Rationale for Program

USAID's strategy seeks to motivate and improve Guyana's development performance. Reversal of Guyana's current, severe economic crisis will require major structural adjustments. Once these adjustments are made, the PL 480 Title I program is intended to serve as a catalytic form of reinforcement. At the same time, it will reduce some of the harsher aspects of Guyana's recent major economic setbacks. This strategy reflects the interrelationship between balance-of-payments problems and development obstacles as well as use of resource transfers as incentives for reforms and policy modifications.

Food Resources and Policy

The Government continues to give a very high priority to meeting its food needs from internal production. As noted earlier, it is self-sufficient in rice, the staple food of the population. However, despite the fact that it has devoted large budgetary allotments to the agricultural sector over the last several years, its success has been mixed.

The majority of its agricultural sector investment is devoted to water control, i.e., irrigation and drainage projects, as a means of increasing food production. Imports of certain foods have been banned in order to encourage the production of local substitutes.

The Government has embarked on a major effort to increase the production of edible oil and has recently offered increased prices to local producers and has restricted the importation of vegetable oil in order to encourage increased production. To date, despite major efforts to increase local production of corn, very little success has been achieved. Because of unfavorable climatic and soil factors, the commercial production of wheat in Guyana is not possible; therefore, Guyana will continue to be dependent on wheat/wheat flour imports.

In view of the above, the commodities proposed under the Title I program would not serve as a disincentive to local production. They would help to close the gap between demand and supply and satisfy consumption requirements. The commodities, because of their caloric value, would have a beneficial effect by improving the nutritional status of the population.

Distribution and Storage Consideration

There are adequate existing facilities to store and distribute the quantities of commodities proposed under the program. No storage and distribution problems were experienced under previous Title I programs and none are anticipated.

Policy Reform Possibilities and Use of Local Currency Proceeds

USAID/Guyana plans to use the proposed Title I program as an incentive for changes in the Government's policies as they relate mainly to the agricultural and the private sectors as well as the budgeting and allocation of local counterpart funds and personnel to AID-financed projects.

In the agricultural sector, some policy changes have already been implemented by the Government and increased prices have been paid to the farmers especially in the rice industry in which AID has a major project.

In the case of the private sector, we will look for policy reforms designed to encourage the private sector to strengthen and expand its role in the economy. Present Government policies and procedures inhibit the growth of the private sector.

Local currency generated from the program will be used to support and accelerate development projects of both USAID and other donors. This local currency input will be particularly important at a time when Guyana is hard-pressed, because of continuing financial constraints, to meet its commitments to donor projects - projects which are essential, from a long-term perspective, to the country's development.

Country/Office USAID/Guyana

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TABLE XI

P.L. 480 TITLE I/III REQUIREMENTS
(Dollars in Millions, Tonnage in Thousands)

COMMODITIES	FY 1982						Estimated FY 1983						Projected FY 1984					
	Agreement		Shipments		Carry into FY 1983		Agreement		Shipments		Carry into FY 1984		Agreement		Shipments		Carry into FY 1985	
	$	MT	$	MT	$	MT	$	MT	$	MT	$	MT	$	MT	$	MT	$	MT
Title I																		
Wheat Flour	-		-		-		572	2.0	572	2.0	143	.5	572	2.0	572	2.0	286	1.0
Wheat	-		-		-		1,428	7.2	1,428	7.2	198	1.0	2,428	12.3	2,428	12.3	792	4.0
Total							2,000	9.2	2,000	9.2	341	1.5	3,000	14.3	3,000	14.3	1,078	5.0
Of which Title III																		
Total																		

COMMENT:

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TABLE XII

Country/Office USAID/Guyana

PL 480 TITLE I/III

Supply and Distribution
(000 Metric Ton)

STOCK SITUATION	FY 1983	Estimated FY 1984
Commodity - Wheat Flour		
Beginning Stocks	-	500
Production	-	-
Imports	5,000	5,000
Concessional	2,000 1/	2,000 1/
Non-Concessional	3,000	3,000
Consumption	4,500	4,500
Ending Stocks	500	1,000
Commodity - Wheat		
Beginning Stocks	-	1,000
Production	-	-
Imports	45,000	48,000
Concessional	7,212 1/	12,262 1/
Non-Concessional	37,788	35,738
Consumption	44,000	45,000
Ending Stocks	1,000	4,000
Commodity -		
Beginning Stocks		
Production		
Imports		
Concessional		
Non-Concessional		
Consumption		
Ending Stocks		

Comment:

1/ Represents PL 480 Title I imports only.

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TABLE XIII

PL 480 TITLE II

COUNTRY: Guyana

SPONSOR'S NAME: Government of Guyana (Section 206)

E. OTHER: Production of Weaning Food
(Weaning Food Development Project - 504-0073)

Total Number of Recipients of Weaning Food
(Cerex) Project = 50,000

NAME OF COMMODITY	KGS (IN THOUSANDS)	DOLLARS (IN THOUSANDS)
Whole Corn	290.6	47.6
Defatted Soy Flour	481.0	232.3
Nonfat Dry Milk	360.7	39.6
Vegetable (Soy) Oil	90.2	69.9
TOTALS	1,222.5	388.5

* FY 1983 Authorization Requirement. This amount did not appear in the FY 1983 ABS. If above amount is approved in FY 1982 there will be no need for an FY 1984 allocation.