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**AGENCY FOR
INTERNATIONAL
DEVELOPMENT**



ANNUAL BUDGET SUBMISSION

FY 82

TOGO/BENIN

BEST AVAILABLE

JUNE 1980

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FY 1982

ANNUAL BUDGET SUBMISSION

USAID/TOGO

June, 1980

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FY 1982 ANNUAL BUDGET SUBMISSION

TABLE I - LONG RANGE PLAN BY APPROPRIATION ACCOUNT (\$ Thousands)

Development Assistance	FY 1980 EST.	FY 1981 EST.	Decision Unit			OAR/Lome				
			FY 1982 REQUEST			PLANNING PERIOD				
			MIN	CURR	AARL	1983	1984	1985	1986	
Agriculture, Rural Dev. & Nutrition										
Grants	700 ^{a/}	-	850	1,150	1,150	1,400	1,500	1,500	1,500	1,500
		(1,000) ^{b/}	(800)	(800)	(800)	(800)	(900)			
Health										
Grants	1,300	1,750	2,600	2,600	2,600	1,200	1,200	1,200	1,200	1,200
Selected Dev. Activities										
Grants	354 ^{a/}	-	300	300	300	500	500	500	500	500
					(4,000) ^{c/}					
SUBTOTAL FUNC. ACCOUNTS										
Grants	2,354	1,750	3,750	4,050	4,050	2,900	3,000	3,000	3,000	3,000
		(1,000)	(800)	(800)	(4,800)					
OTHER DA ACCOUNTS (Regional)										
Grants	850	2,260	310	310	310	1,800	1,800	1,800	1,800	1,800
TOTAL DA ACCOUNTS										
Grants	3,204	4,010	4,060	4,360	4,360	4,900	5,000	5,000	5,000	5,000

PL 480 (Non-Add)										
Title II	1,541	2,761	3,000	3,000	3,000	3,500	3,500	4,000	4,000	4,000
Housing Guaranties	15,000	-	-	-	-	15,000	-	-	-	-

* / Footnotes shown on page 3.

TABLE I NARRATIVE

Part I

Note that US direct-hire staffing levels do not increase incrementally between the several decision packages, i.e. as the program levels increase, staffing levels are held virtually constant. Several other important factors, while not immediately evident, should be noted.

First, in Table IX, observe that staffing levels are distributed evenly across the several functional areas, i.e. Executive Direction, Planning, Design and Implementation, etc. This is somewhat deceptive, since the Office of the AID Representative (OAR) in Togo also provides executive direction and planning for the country programs in Benin.

Second, all OAR personnel, regardless of functional specialties have been assigned project manager responsibilities for new and ongoing projects. Of course, these assignments vary depending on complexity, or the stage the project has reached in maturity, i.e. in planning, design, or implementation. Some projects are terminating and require little managerial attention. These are grouped as managerial units and are also assigned to staff.

Third, the OAR acts as an extension of regional projects, doing the "leg work", as it were, for other managers either in AID/W or at Regional Offices at other field locations. Many of these projects do not show up in country program presentations, but require managerial time in the field to insure that AID discharges its responsibility to manage and monitor its resources. Togo managers are thus doing double duty.

Finally, OAR staff take on cross-functional assignments, e.g. the Program Officer takes on mission support and limited financial management functions when required. The General Development Officer participates to a greater extent in conceptualizing projects and collaborating with Design Officers assigned by the Regional Office (REDSO/WA) in the writing and presentation of project proposals.

In addition to the above factors, the OAR will look to local national resources to fill any direct-hire staffing gaps which might occur, and look to Program funded personal services contracts for project management.

The OAR's portfolio for FY 82 has been planned so as to link with regional organizations, other donors and the US Peace Corps. Beyond the design and authorization stages, the OAR will have little direct implementation responsibility beyond periodic monitoring and evaluation of the new generation of projects in Togo.

Part II

Under the present SPS strategy, no major expansion of the OAR staffing is planned during the out-years. Should the AID Rep. determine that, for reasons of sound program management, the staffing levels should be raised, a request will be made to raise the MODE and seek AID/W's approval for additional staff.

**TABLE III - PROJECT OBLIGATIONS BY APPROPRIATION ACCOUNT
FY 1980 TO FY 1982
(\$ thousands)**

Decision Unit OAR/Lome

<u>APPROPRIATION ACCOUNT</u>	<u>FY 1980</u>	<u>FY 1981</u>	<u>FISCAL YEAR 1982</u>		
			<u>MINIMUM</u>	<u>CURRENT</u>	<u>AAFL</u>
<u>AGR., RURAL DEVEL. & NUTRITION</u>					
693-0217 OICI-PVO-OPG	700 ^{a/}	(1,000) ^{b/}	(800)	(800)	(800)
693-0218 Collaboration in Rural Development			850	850	850
693-0219 Irrigated Agriculture Development			-	300	300
<u>HEALTH</u>					
693-0210 Rural Water & Environmental Sanitation	1,300	1,750	2,600	2,600	2,600
<u>SELECTED DEVEL. ACTIVITIES</u>					
693-0213 Low Income Shelter	-	-	300	300	300
693-0220 CUNA-OPG	354 ^{a/}	-	-	-	-
693-0221 Entente Support Prog.	-	-	-	-	(4,000) ^{c/}
698-0135 PDS	(60) ^{d/}	(10)	(10)	(10)	(10)

FOOTNOTES:

a/ Centrally Funded OPG

b/ If this activity is approved by AID/W for FY-81 re-design, \$1 million will be required in FY-81, and \$800 thousand in FY-82. Shown as a non-add item.

c/ Fully funded in the first year. This item is shown as a non-add, pending a decision to fund activities complementary to Entente Projects within bilateral funding levels.

d/ Includes \$50 thousand contingency amount for a Project Design Officer under a PSC for completion of planned FY-81 AIP design during the last quarter of FY-80.

TABLE IV PROJECT BUDGET DATA

PROJECT		ESTIMATED U.S. DOLLAR COST (\$000)										DECISION UNIT		
		OBLIGATION DATE		DATE OF NEXT PLANNED ROUTINE EVAL.	FY 1980		FY 1981		FY 1982 %PL OBLG.	FORWARD FUNDED TO (MO/YR)	FUTURE YEAR OBLIGATIONS			
		INITIAL	FINAL		OBLG.	EXPEND.	OBLG.	EXPEND.						
NUMBER	TITLE	G/L												
693-0217	<u>AGRICULTURE RURAL DEVELOPMENT AND NUTRITION</u>													
	OICI-Davie Community Trng. Farm	G	1981	1984	1980	-	700 ^{a/}	500	200	(1,000) ^{b/}	(700)	(800) ^{b/}	12/82	(1,700)
693-0218	Collaboration in Rural Devel.	G	1982	1985	1984	-	-	-	-	-	-	850	12/82	3,150
693-0219	Irrigated Agriculture Devel.	G	1982	1984	1983	-	-	-	-	-	-	300	12/82	600
	<u>HEALTH</u>													
693-0210	Rural Water & Environmental Sanitation	G	1980	1983	1982	-	1,300	1,200	100	1,750	1,600	2,600	12/82	1741
693-0212	Togo Family Health Center	G	1977	1977	1980	1,240	-	100	1,140	-	1,000	-	-	-
	<u>SELECTED DEVELOPMENT ACTIVITIES</u>													
693-0213	Togo Low Income Shelter	G	1978	1982	1981	580	-	400	180	-	150	300	10/82	None
693-0220	Togo Credit Unions (CINA/OPG)	G	1980	1980	1981	-	354 ^{a/}	50	304	-	250	-	-	-
693-0221	Entente Support Program	G	1982	1982	1984	-	-	-	-	-	-	(4,000) ^{a/}	-	None
693HG001	Togo HIG (Non-Add)	L	1980	1980	-	-	(15,000)	(7,500)	(7,500)	-	(5,000)	-	-	-
	<u>FOOTNOTES:</u>													
	a/ Centrally Funded OPG													
	b/ If this activity is approved for FY-81 re-design, \$1 million will be required in FY-81 and \$800 thousand in FY-82. Shown as a non-add item.													
	c/ Fully funded in the first year. This item is shown as a non-add pending a decision to fund activities completely to Entente Projects within bilateral funding levels.													

Project Title: Collaboration in Rural Development

Project Number: 693-0218

Proposed Funding: FY 82 \$850,000; LOP \$4,000,000

Grant: \$4,000,000

Appropriation Account: ARDN

Purpose

To collaborate with the Fonds Europeen de Developpement (FED) and Peace Corps in the integrated rural development of Togo's two poorest regions, assisting principally in the agricultural and health sector.

Development Problem to be Addressed

Eighty percent of Togo's 2.3 million population is engaged in agriculture, mostly subsistent. Fifty percent of Togo's 56,000 sq. Kil. is cultivable of which only eleven percent is presently under cultivation. In the two poorest provinces, La Kara and Savannah, the annual per capita income in the rural areas is less than 100 dollars.

At the request of the government, FED is heavily engaged in the integrated rural development of the two northern provinces. In La Kara, 800 families are being transplanted and resettled at an estimated 3.6 million dollars. In the Savannah, the FED project, estimated at 7 millions, is just getting underway to start and/or increase agricultural production on 9,600 hectares. In addition, the GOT has proposed that FED finance the resettlement of 1,000 more families in La Kara. This FED program, which is scheduled to continue at least until 1986, contains many development components including roads, schools, dispensaries, etc. Alone, however, FED cannot finance all the elements of a fully integrated rural development throughout the two northern provinces.

For several years, the AID office in Togo has been interested in the development of northern Togo. However the AID funds available for that purpose are limited. In addition, Togo is presently unable to contribute twenty five percent of the project costs which is a U.S. legal requirement unless the project is multi-donor.

Response to the Problem

To overcome this obstacle to AID's participation in the rural development of northern Togo, AID proposes to join forces with FED and Peace Corps as it already has in other projects. In AID's rural water project (693-0210), FED is financing the management services and pump maintenance and Peace Corps is providing volunteers. In the current FED project in La Kara province, AID is funding an animal traction component (698-0410.18) which utilizes manpower provided by Peace Corps.

In the agricultural sector of the FED-AID-PC development project, AID would finance projects that would immediately benefit the farmers and that would be carried out under the supervision of PC volunteers and Togolese counterparts. It would assist farmers to purchase and train animals for traction, to plant fruit trees around the farmhouses; to construct fish and duck ponds, to raise rabbits and pigs, etc. The involvement of the Peace Corps volunteers in AID financed projects is nothing new in Togo. With Self-Help funds, they have been executing projects in the rural areas. PC is carrying out a school garden project with funds provided for Improved Rural Technology (698-0404.3). As mentioned earlier, the present AIP animal traction project is utilizing PC manpower.

The agricultural development envisioned in this project will take place in the northern region in which are situated the 1,000 hectares that are the target of a feasibility study underway financed by ROAP (698-0416.03). This study will determine what development could be carried out in the FED-AID-PC project.

In the health sector, AID will provide assistance in accordance with the recommendations and design of a US health planner that is presently being financed through ROAP (698-0416.05).

Besides the agricultural and health sector, it is probable that AID will finance other elements of development. For example, it would seem logical to expand or replicate the center in La Kara that is currently being established and managed with AID funds for the training of local women in crafts (698-0388.12). In addition, the FED-AID-PC project area could well profit from the results of the solar energy experiments that are presently being financed through an AID Improved Rural Technology grant (698-0407.9). FED has requested that AID finance the purchase of at least three US manufactured solar energy pumps for the provision of water to villages with appropriate populations.

Host Country and Other Donor Entities

For this multi-donor integrated rural development project, it will be necessary to form a committee composed of representatives of the government, FED, AID, and PC. Within the government, it is probable that the Ministry of Plan will assume the coordinating responsibility.

Beneficiaries

The direct beneficiaries of the FED-AID-PC project will be the 1,800 farmer families that are being and that will be resettled in La Kara region and the farmers who own the 9,600 hectares being developed in the project. Special efforts will be made to ensure that the womenfolk get appropriate assistance in their special activities. The indirect beneficiaries will be the general local population who will enjoy better roads, educational and health services, and an improved regional economy.

Issues

There are no major issues worth signaling at present. During the preparation of the PID in late FY 1980, issues may be identified which will be resolved by the design team responsible for the PP during FY 1981.

Project Title: Irrigated Agricultural Development

Project Number: 693-0219

Proposed Funding: FY 82 \$300,000; LOP \$900,000

Grant: \$900,000

Appropriation Account: ARDN

Purpose

To bring 600 hectares under cultivation exploiting a dam and irrigation canals completed in 1979.

Development Problem to be Addressed

Between 1965-1972, the Taiwan Government provided 1.5 million dollars to finance a technical team in Togo which established rice demonstration fields on 100 hectares irrigated with water pumped from the river Sio. In 1973, the People's Republic of China took over the project and provided 9 million dollars between 1973-79 for T.A. and for the construction of a dam across the river Sio and a 20 kilometer concrete-lined irrigation canal equipped with sluice gates. The canal is in excellent condition providing adequate water for the gravitational irrigation of 600 hectares of fertile fields. 150 hectares have been cleared and are available for cultivation. As a matter of fact, however, none are under production. Thus far, the GOT has not succeeded in enticing and organizing the many farmers in adjacent villages to cultivate this land. The GOT requires assistance.

Response to the Problem

During FY 1980 AID will finance a 2-3 months study to determine cultural/economic/administrative constraints preventing local farmers from exploiting 600 hectares with great potential. That study will evolve into a PID which will in turn develop into a PP specifying the inputs required to achieve the project purpose. It seems that some long and/or short term technical assistance will be needed to help form farmers' cooperatives, establish credit, etc. Some means of transportation may be required for the extension agents and their Peace Corps assistants.

Host Country and Other Donor Entities

Within the Ministry of Rural Development, the "Center of Rice Production of the Sio River" is responsible for the development of the project area. The farmers will be attracted to the project and assisted by the extension agents of the Ministry of Rural Development and their PC collaborators.

Beneficiaries

The primary beneficiaries of the projects will be the farmers in the adjacent villages and, if need be, new rural settlers. Since Togolese women are deeply engaged in agricultural production especially garden type vegetables, they could benefit greatly from this project. The Lome market is only thirty kilometers away.

Issues

During the study and planning process, certain issues may become apparent. They may be related to land ownership, need of credit, and organization of cooperatives. At this moment, however, the issues are not evident.

Project Title: Entente Support Program
Project Number: 693-0221
Proposed Funding: FY 82 \$4 Million; LOP \$4 Million
Grant: \$4 Million
Appropriation Account: ARDN

Project Purpose: To increase per capita production of staple food crops for domestic consumption.

This project will build upon the foundation erected by two of the Entente Fund's three-year rural development pilot projects in Togo - - one in Notse and Dayes areas of the south central Plateau Region and the other in the Atchangbade and Sirka areas of the north central La Kara region. These Entente pilot projects have concentrated on establishment of rural development infrastructure including applied research to develop new crop packages, distribution facilities, cooperatives, extension services, and production credit. Self-help initiatives have been favored. These pilot projects were designed to lay groundwork necessary to the achievement of sustained increases in food production. This follow-on project will pick up where the pilot efforts leave off upon their termination in FY 1982. It will continue the development process which will ultimately result in stable and reasonably self-sufficient agricultural communities in each of the four target areas.

Development Problems to be Addressed: Although the GOT accorded highest priority to the rural sector in both its Second (1971-1975) and Third (1976-1980) Five-Year Plans, agricultural production declined in relative importance from 32% of GDP in 1973 to less than 24% at present. Thus, despite its efforts, Togo has made its own small contribution to the burgeoning food deficit which threatens the economic security and stability of the West Africa region.

While this small project obviously cannot aspire to satisfy Togo's food production needs, it will serve to underscore our shared concern and our continuing support for the GOT's efforts to improve agriculture performance.

The fourth Five-Year Plan (1981-1985) again accords priority to rural development. Special emphases will include increases in food production, support of local initiatives, and regional efforts aimed at reducing income disparities. This project will contribute directly toward each of these priority emphases.

Response to the Problem: Mid-point evaluations of the Entente pilot projects indicate their effective implementation to date, but timely and adequate follow-on support will be required if they are to achieve their full potential to make direct, significant and lasting impacts upon the small farmers and their food-crop productivity. The present pilot efforts will terminate in FY 1982 and this follow-on project will immediately enter into implementation. Its principal elements will include:

(A) Continuation and expansion of applied research to promote intensified use of lands already under cultivation (e.g., new varieties, fertilizer use, changes in planting dates and densities);

(B) Introduction of additional technical innovations, including increased emphasis on promotion of animal traction (which the pilot project was only able to address in a very preliminary manner in view of its short duration);

(C) Continuation and expansion of extension and training activities;

(D) Clearing of additional new lands for food-crop cultivation;

(E) Community development activities to facilitate or enhance the developmental value of the foregoing (e.g., access roads, wells, marketing facilities).

Implementation of this follow-on project through the established Entente Fund mechanism has several distinct advantages, not the least of which is the fact that it permits USAID/Togo to underwrite a significant rural development effort at no additional cost in terms of direct hire personnel. The Entente Fund implementation system is already in place and has proven its efficacy and responsiveness to AID priorities. This approach is also specifically responsive to each of the first four efficiency-of-program-management measures advocated by AID/W in its ABS guidance message (and in other recent "more-with-less" admonishments), i.e., this approach fosters enhanced reliance upon a proven intermediary, it reduces project proliferation and results in a larger size project (while USAID/Togo will have but one project to monitor, the Entente Fund will negotiate and implement two follow-on project agreements with the GOT), it replicates successful projects using more local management (all project personnel in the four areas are already Togolese with the exception of two foreign advisors whose services will be phased out as appropriate), and it concentrates assistance in the vital food production sector.

Host Country and Other Donor Entities: Just as was the case with the pilot efforts, this Project will be implemented through the regional offices of the Ministry of Rural Development's Directeur General de l'Animation Rurale et Actions Cooperatives (ARAC). Salaries and support costs of ARAC's personnel will be paid by the GOT. In addition, it is anticipated that the Entente Fund would again obtain supplementary input (e.g., expatriate technical advisory assistance) from FAC, the French aid program, as has been the case in many of the Entente's pilot activities to date, including the Atchangbade-Sirka Rural Development effort.

Beneficiaries: While GDP per capita in Togo is around \$300, in the rural areas it averages only about \$100 and is even less among the Project's target population. Approximately 80% of the Togolese depend on subsistence farming for their economic livelihood and this Project will impact directly on some of the poorest among them. Since much of the food-crop (as opposed to cash crops) production is in the hands of women they will be the principal beneficiaries of many of the project-supported initiatives, just as has been the case in the pilot efforts.

Issues: None

Project Title: Togo Low-Income Shelter

Project Number: 693-0213

Proposed Funding: FY 82 \$300,000; LOP \$1,309,000 a/

Purpose

AA/Africa will be requested to authorize an increase in Life of Project Funding in the amount of \$300 thousand, and possibly an extension of the project by one year.

The project purpose remains as originally authorized, i.e. to assist the GOT in creating the institutional framework required to satisfactorily coordinate and manage its low-income shelter programs.

As part of the broader institution building effort, two technicians, under a contract with a US institution, have been assisting Togo's nascent land development agency carry out studies preparatory to a \$15 million HG loan which is being readied for authorization this year.

According to the advisory assistance portion of the original project implementation plan, the services of technicians are scheduled to terminate at the end of CY 1981, i.e. in the middle of the HG project construction and before final beneficiary selection.

At this point in time it is felt that the departure of the advisors would be ill advised. Consequently, we are proposing funding for an extension of contract services in FY 82. Funds will be used to extend the tours of two technicians for one year each. Should a short extension of the PACD (10/1/82) be needed for this purpose a request will be made at that time.

a/ Increase in Life of Project Funding requires Congressional Notification and AA/Africa authorization.

TABLE IV^(a) PROJECT BUDGET DATA - REGIONAL

NUMBER	PROJECT TITLE	G/L	OBLIGATION DATE		DATE OF NEXT PLANNED ROUTINE EVAL.	CYM. PIPELINE AS OF 9/30/79	FY 1980		FY 1981		FY 1982 APL OBLIG.	FORWARD FUNDED TO (MO/YR)	FUTURE YEAR OBLIGATIONS		
			INITIAL	FINAL			OBLIG.	EXPEND.	OBLIG.	EXPEND.				CYM. PIPELINE	
698-0407	IMPROVED RURAL TECHNOLOGY (IRT)														
(03)	Togo Primary School Agr. Edu.	G	1980	1980	-	40	10	30	-	20	-	-	-		
(09)	Solar Energy	G	1980	1980	-	50	40	10	-	10	-	-	-		
698-0410	ACCELERATED IMPACT PROGRAM (AIP)														
(18)	Animal Traction	G	1979	1979	-	-	200	300	-	150	-	-	-		
(XX)	Rural & Agricultural Devel.	G	1981	1981	-	-	-	-	500	300	-	-	-		
(XX)	Rural Health Delivery Systems	G	1981	1981	-	-	-	-	500	150	-	-	-		
(XX)	Entente Support Program	G	1981	1981	-	-	-	-	500	300	-	-	-		
(XX)	IIPUP ^{a/}	G	1981	1981	-	-	-	-	500	300	-	-	-		
698-0388	WOMAN IN DEVELOPMENT (WID)														
(12)	LaKara Skills Development	G	1979	1979	-	229	150	79	-	60	-	-	-		
698-0384	AFR. MANPOWER DEVEL. PROGRAM (AMP)														
(12)	Togo AMP	G	Cont.	Cont.	-	278	100	378	250	200	300	-	-		
698-0135	PROGRAM DEVEL & SUPPORT (PDS)														
(16)	Togo PDS	G	Cont.	Cont.	-	3	53	10	10	15	10	-	-		

FOOTNOTES:

a/ IIPUP = Integrated Improvement Program for the Urban Poor
 b/ Includes \$50 thousand contingency amount for a Project Design Officer under a PSC for completion of planned AIP designs during the last quarter of FY-80.

REGIONAL PROJECT NARRATIVE

693-0410 Accelerated Impact Programs (AIP)

(xx) Rural and Agricultural Development (NEW FOR FY 81 FUNDING)

Under the ROAP - Tchiri Development project 698-0416.03, a current topographical and socio-economic study is determining the potential development of 1000 hectares in the oncho-transmission-free zone in northern Togo. This study will be completed in the first quarter of FY 81. Another study will get underway shortly to determine the socio-economic problems preventing the local farmers from exploiting a 10 million dollar water-control infrastructure, including a dam and irrigation canal, which were completed in 1979 by the People's Republic of China. It seems certain that this study, which will be completed in the last quarter FY 1980, will indicate possible start-up activities in FY 1981, leading to a full fledged multi-year project beginning in FY 1982. While the above two studies are in progress, OAR will be preparing a PID for AID's principal agricultural and rural development project in collaboration with the Fonds Europeen de Developpement (FED) and Peace Corps. Eventually this PID will lead to a PP for a four year project. It is possible that during the PID process in FY 80, a start-up activity in FY 81 might be indicated. For the funding of one or more of the above possible start-up activities in FY 81, OAR will depend upon AIP funding.

(xx) Rural Health Delivery Systems (NEW FOR FY-81 FUNDING)

Under the ROAP Health Planning project 698-0416.05, the services of a medical doctor are being provided to the Ministry of Health for twelve months. One of his tasks is to define and prepare a pilot project for health delivery activities in an Oncho-transmission-free area that, upon its completion, will serve as a model for larger, regional health delivery activities, within the framework of cost-effective criteria.

The design of the pilot project will be completed in the first or second quarter of FY 1981. At that moment, OAR will request AIP funds to implement this pilot project before proceeding to the preparation of a PP for a multi-year project. Likely inputs to the project will include technical assistance for health delivery planning, and in-country training of rural-based health workers; the renovation and improvement of primary and secondary health centers; medical equipment and supplies and vaccines and the support cost of medical outreach personnel.

(xx) Entente Support (NEW FOR FY 81 FUNDING)

The Entente Fund and the GOT, supported by AID resources provided under the regional Entente Food Production Project 625-0204, are currently implementing two rural development activities in Togo, one in the Notse and Dayes areas of the Plateau Region and the other in the Atchangbade and Sirka areas of the La Kara region. These three-year pilot efforts, now well into their second year of operation, have experienced budgetary stringencies due to unanticipated high rates of inflation (especially as regards construction costs) compounded by unavoidable delays in project implementation (e.g., non-delivery of bulldozers for land-clearing due to the prolonged Caterpillar strike) and

omission of certain items from the original project plans. For instance, in the Sirka area no funds were budgeted initially for the provision of access roads but this has proven to be a necessary add-on involving procurement of various items of equipment, land clearing and levelling, and equipment maintenance.

Without the availability of additional funding such as this AIP will provide, many of these unforeseen but very worthwhile targets of opportunity will have to be foregone and their potential benefits at minimal additional cost will be lost. This AIP would be implemented through the established Entente Fund mechanism and would be applied to unfunded requirements in support of project objective in any of the four project areas as mutually agreed by the Entente Fund and the GOT.

(xx) IIPUP (NEW FOR FY-81 FUNDING)

As part of the assistance to strengthen the delivery of socio-economic services to low income residents of demonstration areas, it is proposed that an AIP project be authorized to assist in the establishment of a community revolving loan fund for the construction of urgently needed domestic septic tanks as well as provide entrepreneur loans to "informal" building contractors. This AIP will link to the technical advisory services AID is now providing under project 693-0213. The US technician will help establish and administer the funds for eventual turn-over and administration by Togolese. The AID grant will provide seed capital for the fund.

698-0384 African Manpower Development (AMDP)

OAR Togo will continue participation in the AMDP utilizing training to reinforce general manpower resource capacities.

Projected obligations are:

FY 1980: \$200,000; 3 US long-term (108 P.M.)
3 Third country short-term (3 P.M.)
1 Seminar

FY 1981: \$250,000; 4 US long-term (300 P.M.)
4 Third country short-term (10 P.M.)
1 Seminar

FY 1982: \$300,000; 5 US long-term (300 P.M.)
4 Third country short-term (10 P.M.)
1 Seminar

PDS Funds

In FY 1981 PDS funds will be utilized for project design services of portions of project 693-0218. Subsequent year's funds will support recurrent requirements for studies and design initiations.

DECISION PACKAGE NARRATIVE

Country Strategy

The OAR's agreed-upon strategy for Togo is to focus its development activities on the rural sector in northern Togo, mainly through an integrated development approach in collaboration with other donors in accordance with GOT priorities.

Approach to Project Selection and Ranking

The present OAR portfolio of old and new projects was reviewed using criteria derived from the above country strategy, including projects proposed in the FY 81 ABS & CP. The review showed that the OAR's portfolio contained a number of high impact projects, good as pilot demonstration projects in diverse geographic areas; however, they need to be pulled together and made supportive of the larger rural development strategy. It was decided that any new AID provided resources, including AIP's, were to be related directly to the agreed IRD strategy. Consequently, AIP's for which financing is now being sought in FY 81 will be designed to serve as a prelude to projects being presented for financing in future years. Thus, FY 81 AIP's will merge into the FY 81 projects together with planned inputs from the Fonds European de Developpement (FED) and the Peace Corps to maximize the development effect being attained with scarce AID resources.

Ranking Methodology

Program and project ranking, moving from the Minimum to AAPL proved to be straightforward using the country strategy and experience gained over the last year. Programs and projects directed toward our rural strategy ranked highest. Ongoing, incrementally funded projects meeting the rural strategy criteria outranked new starts. Second place ranking was given to ongoing projects without a rural focus for which incremental funding would be required to complete and/or redirect activities. Projects that gave "balance" to the minimum, e.g. the AMDP training grants and the P.L. 480 program were put in the basic package, but placed last. A second new project with a rural agriculture objective was added at the Current level.

Ranking became "creative" when there was no mechanism to accommodate situations where funding for projects could not be "fit" into our ranking scheme using the guidance or instructions. An example of this is the two AAPL projects. Both are projects which depend on programmatic decisions from Washington.

Decision Package-MINIMUM

The first step was taken this fiscal year (FY 80) to concentrate scarce resources in the rural sector by authorization of the Rural Water and Environmental Sanitation project (693-0210) for which incremental funding will be provided in FY 81 (See table IV (a) and related narrative) will feed into this important new FY 82 project.

Additionally, the package introduces one new project start, entitled Collaboration in Rural Development (693-0218). The new multi-year project will serve as the centerpiece of the revised Togo project portfolio and be used as the vehicle to advance stated SPS goals in the rural sector. It is important to note that prior year IRT, WID, & AIP projects, as well as AIP's to be designed in FY 81 (See Table IV (a) and related narrative) will feed into this impor-

tant new FY-82 project.

It is planned that the new project will be designed to build on, and with, FED and Peace Corps inputs. The fact that AID design and authorization processes must keep pace with our collaborators, places this project firmly in our base program for FY 82. Deferral of this project would put the OAR behind in its project pacing plan and cause a loss of credibility as to the seriousness of our attempts at timely multi-donor project programming.

An additional year of financing is being provided to extend the activities of an institutional contractor (two/person years). Contractor's specialists will work to: 1) assist with the final phase of disbursements from the \$15 million HIG to be authorized in FY-80; 2) design and execute an AIP for simple household infrastructure projects related to the HIG; and, 3) assist the OAR develop a housing sector strategy with an emphasis on provincial city development.

Our request for regional training funds under the AMDP project includes a modest number of new starts, and funding for continuing programs from prior years. Fields in which training will be given are directed to the rural sector almost exclusively.

Ranking P.L. 480, Title II programs in the Minimum acknowledges their contribution to meeting the basic human need requirements of the Togolese people.

Decision Package - CURRENT

While not sufficiently advanced in design to warrant ranking it higher than other projects, the single new project presented at the Current Level entitled, Irrigated Agriculture Development (693-0219), provides a unique opportunity to exploit extensive rural irrigation works already in place, but utilized. A real opportunity to revitalize another donor country's project with a limited investment of AID funds. Within funding limits, it is OAR's choice ahead of projects at the AAPL level.

Decision Package-AAPL

Two projects, 693-0217 (the extension of a prior year OPG) and a new project 693-0221, are clearly outside the reach of our present limited program levels for FY 82. However, should AID/W wish to take the decisions necessary to provide the additional funds, the projects are presented here with sufficient detail to assist reviewers.

Bureau Code: Decision Code:

TABLE V - FY 1982 PROPOSED PROGRAM RANKING

RANK	DECISION PACKAGES/PROGRAM ACTIVITY DESCRIPTION	PIPELINE/ ONGOING/ NEW	LOAN/ GRANT	APPROP. ACCT.	PROGRAM FUNDING (\$000)		WORKFORCE (Number of Positions)	
					INCR	CUM	INCR	CUM
	<u>DECISION PACKAGE MINIMUM</u>							
	<u>Pipeline Projects:</u>							
	693-0212 Togo Family Health	P	G	HE	(140)			
	698-0407.3 Togo Primary School Agr Edu (IRI)	P	G	FN	(10)			
	698-0410.18 Animal Traction (AIP)	P	G	FN	(150)	(140)		
	698-0388.12 LaKara Skill Development (WID)	P	G	SD	(19)	(150)		
	698-0410.xx Rural & Agr Devel (AIP)	P	G	FN	(200)	(300)		
	698-0410.xx Rural Hlth Delivery System (AIP)	P	G	HE	(150)	(319)		
	698-0410.xx Entente Support Program (AIP)	P	G	SD	(200)	(519)		
	698-0410.xx IIPUP	P	G	SD	(200)	(660)		
	693-0220 Togo Credit Unions (OPG)	P	G	SD	(200)	(860)		
	693-0217 OICI-PVO-OPG	P	G	SD	(54)	(1,060)		
				FN	(50)	(1,114)		
	Subtotal (Non-Add)					(1,164)		
	<u>New and Continuing Projects:</u>							
1.	693-0210 Rural Water & Environ Sanitation	O	G	HE	2,600	2,600		
2.	693-0218 Collaboration in Rural Devel.	N	G	FN	850	3,450		
3.	693-0213 Togo Low Income Shelter	O	G	SD	300	3,750		
4.	698-0384.12 African Manpower Development	O	G	EH	(300)	3,750		
5.	PL 480, Title II	O	G		(3,000)	3,750		
6.	Basic Workforce				-	3,750		
7.	Increment for project design (PD&S)		G	SD	(10)	3,750		
	Total Minimum Package and Related Workforce				3,750			
	<u>DECISION PACKAGE CURRENT</u>							
8.	693-0219 Irrigated Agriculture Development	N	G	FN	300	4,050		
	Total Current Package & Related Workforce				4,050			

TABLE V - FY 1982 PROPOSED PROGRAM RANKING

RANK	DECISION PACKAGES/PROGRAM ACTIVITY DESCRIPTION	PIPELINE/ ONGOING/ NEW	LOAN/ GRANT	APPROP. ACCT.	OAR/Lome			
					PROGRAM FUNDING (\$000)		WORKFORCE (Number of Positions)	
					INCR	CUM	INCR	CUM
9.	<u>DECISION PACKAGE AAPL</u> 693-0217 OICI-Davie Community Trng Farm 693-0221 Entente Support Program Total AAPL Package and Related Workforce	N	G	FH	(800) ^{a/}	4	-	6
10.		N	G	SD	(4,000) ^{b/}	4	-	6
					4,050	-	4	6

Footnotes:

a/ If this activity is approved for FY-81 re-design, \$1 million will be required in FY-81, and \$800 thousand in FY-82. Shown as a non-add item.

b/ Fully funded in the first year. This item is shown as a non-add pending a decision to fund activities complementary to Entente Projects within bilateral funding levels.

**TABLE VI
PROJECT SUMMARY**

NUMBER OF PROJECTS

	FY 79	FY 80	FY 81	FY 82 MIN	FY 82 CURR	FY 82 AAPL
IMPLEMENTATION AT BEGINNING OF YEAR.....	2	5	7	10 ^{a/}	10 ^{a/}	10 ^{a/}
MOVING FROM DESIGN TO IMPLEMENTATION DURING YEAR.....	3	2	4	1	2	4
DESIGN FOR FUTURE YEAR IMPLEMENTATION.....	2	5 ^{a/}	4	3	2	-
SUBTOTAL.....	7	12	15	14	14	14
NUMBER OF NON-PROJECT ACTIVITIES.....	1	2	2	2	2	2
TOTAL.....	8	10	14	15	16	18

a/ of which 4 are AIP'S

NUMBER OF PROJECTS MOVING FROM DESIGN TO IMPLEMENTATION BY PROJECT SIZE

AID'S CONTRIBUTION TO LIFE OF PROJECT COST

	FY 79	FY 80	FY 81	FY 82 MIN	FY 82 CURR	FY 82 AAPL
LESS THAN \$1 MILLION.....	3	1	4	-	1	2
\$1 TO \$5 MILLION.....	-	1	-	1	1	2
\$5 TO \$15 MILLION.....						
\$15 TO \$25 MILLION.....						
MORE THAN \$25 MILLION.....						

LESS THAN \$1 MILLION.....

\$1 TO \$5 MILLION.....

\$5 TO \$15 MILLION.....

\$15 TO \$25 MILLION.....

MORE THAN \$25 MILLION.....

**TABLE VII
OPERATING EXPENSE FUNDED PERSONNEL
YEAR END POSITIONS**

FUNCTIONS	FY 79			FY 80			FY 81					
	USDH	FNDH	US CONT	FN CONT	USDH	FNDH	US CONT	FN CONT	USDH	FNDH	US CONT	FN CONT
Executive Direction	1	1			1	1			1	1		
Program Planning	-	-			1	-			1	-		
Project Design	-	-			-	-						
Project Implementation	1	-			1	-			1	1		
Financial Management	-	-			-	1				1		
Mission Support	-	1			-	1				1		
Non Mission Specific a/	1	1			1	1			1	2		
TOTAL.....	3	3			4	4			4	5		
PLUS: PASAs (OE & Program)	-											
LESS: JAO Details	1	IDIs			1	IDIs			1	IDIs		
MODE Required	2	-			3	-			3	-		

a/ JAO Details

TABLE VII

FUNCTIONS	FY 82 MINIMUM			FY 82 CURRENT			FY 82 AAPL					
	USDH	FNDH	US CONT	FN CONT	USDH	FNDH	US CONT	FN CONT	USDH	FNDH	US CONT	FN CONT
Executive Direction	1	1			1	1			1	1		
Program Planning	1				1				1			
Project Design												
Project Implementation	1				1				1			
Financial Management		1				1				1		
Mission Support		1				1				1		
Non Mission Specific <u>a/</u>	1	2			1	3			1	3		
TOTAL.....	4	5			4	6			4	6		
PLUS: PASAs (OE & Program)	-				-				-			
LESS: JAO Details	1				1				1			
MODE Required	3				3				3			

a/ JAO Details

TABLE X

FY 1982 ANNUAL BUDGET SUBMISSION
PROJECT BUDGETS AND OBLIGATIONS
TO MEET SPECIAL CONCERNS
(THOUSANDS OF DOLLARS)

DECISION UNIT: 693 TOGO

PROJECT NUMBER AND TITLE: 6930210 RURAL WATER SUPPLIES/ENVR SANITATION APPROPRIATION: HEALTH

A. BUDGET IN CP: FY 1980 - \$ 1600 BUDGET IN ABS: FY 1980 - \$ 1,300
 FY 1981 - \$ 1500 FY 1981 - \$ 1,750
 FY 1982 - MINIMUM: \$ 2,600 CURRENT: \$ 2,600 AAPL: \$ 2,600

B. OBLIGATIONS TO MEET SPECIAL CONCERNS:

ADP ITEM	SUB-CO CONCERN CODE	1980 BUDGET IN CP	1980 BUDGET IN ABS	1981 BUDGET IN CP	1981 BUDGET IN ABS	1982 BUDGET IN ABS MINIMUM	1982 BUDGET IN ABS CURRENT	1982 BUDGET IN ABS AAPL
1441	ENVR 6	\$ 1600	\$ 326	\$ 1500	\$ 252	\$ 180	\$ 180	\$ 180
1443	WID	\$ 800	\$ -0-	\$ 750	\$ -0-	\$ -0-	\$ -0-	\$ -0-

PROJECT NUMBER AND TITLE: 6930214 RURAL AND WATER RESOURCES DEVELOPMENT APPROPRIATION: AGRICULTURE, RURAL DEV. AND NUTRITION

A. BUDGET IN CP: FY 1980 - \$ 0 BUDGET IN ABS: FY 1980 - \$ _____
 FY 1981 - \$ 600 FY 1981 - \$ _____
 FY 1982 - MINIMUM: \$ _____ CURRENT: \$ _____ AAPL: \$ _____

NOTE: This project has been dropped.

B. OBLIGATIONS TO MEET SPECIAL CONCERNS:

ADP ITEM	SUB-CO CONCERN CODE	1980 BUDGET IN CP	1980 BUDGET IN ABS	1981 BUDGET IN CP	1981 BUDGET IN ABS	1982 BUDGET IN ABS MINIMUM	1982 BUDGET IN ABS CURRENT	1982 BUDGET IN ABS AAPL
1510	ENVR 5	\$ 0	\$ _____	\$ 600	\$ _____	\$ _____	\$ _____	\$ _____

This project has been dropped

FY 1982 ANNUAL BUDGET SUBMISSION
PROJECT BUDGETS AND OBLIGATIONS
TO MEET SPECIAL CONCERNS
(THOUSANDS OF DOLLARS)

PROJECT NUMBER AND TITLE: 6930217 UICI-DAVIE COMMUNITY TKNG FARM (PVO) APPROPRIATION: AGRICULTURE, KURAL DEV. AND NUTRITION

A.	BUDGET IN CP:	FY 1980 - \$	0	BUDGET IN ABS:	FY 1980 - \$	700 ^{a/}	CURRENT:	\$	-0-	AAPL:	\$	800 ^{b/}
		FY 1981 - \$	800		FY 1981 - \$	1,000 ^{b/}						
					FY 1982 -	MINIMUM: \$	-0-					

B. OBLIGATIONS TO MEET SPECIAL CONCERNS:

ADP ITEM	SUB- CONCERN CODE	1980 BUDGET IN CP	1980 BUDGET IN ABS	1981 BUDGET IN CP	1981 BUDGET IN ABS	1982 BUDGET IN ABS MINIMUM:	CURRENT:	AAPL:
2505	PVOU	\$ 0	\$ 700	\$ 800	\$ 1,000	\$ -0-	\$ -0-	\$ 800

FOOTNOTES:
a/ Centrally funded OFC

b/ If this activity is awaiting an AID/W decision to redesign the project based on the outcome of a recent audit.

TABLE IX - SUPPORTING DATA ON PROPOSED PROGRAM RANKING
 POSITION REQUIREMENTS - FY 19 80- 1982
 (By Function, Organizational Unit, Position Title and Professional Speciality)

DECISION UNIT
 OAR/Lome

FUNCTION/ORGANIZATIONAL UNIT/ POSITION TITLE/PROFESSIONAL SPECIALITY	NUMBER OF POSITIONS												
	FY 1980		FY 1981		FY 1982				AAPL				
	USDH	FNDH	USDH	FNDH	Minimum	Current	USDH	FNDH	USDH	FNDH	USDH	FNDH	
<u>Office of the AID Representative</u>													
<u>EXECUTIVE DIRECTION</u>													
AID Representative - Togo/Benin	1		1		1								
All Other (Non-Professional)				1									
Subtotal Executive Direction	1	1	1	1	1	1							
<u>PROGRAM PLANNING</u>													
Program Officer - Togo/Benin	1		1		1								
Subtotal Program Planning	1		1		1								
<u>PROJECT DESIGN & IMPLEMENTATION</u>													
General Development Officer	1		1		1								
All Other (Non-Professional)													
Subtotal Project Design & Implementation	1		1		1								
<u>FINANCIAL MANAGEMENT</u>													
All Other (Non-Professional)		1		1		1				1			
Subtotal Financial Management		1		1		1				1			
<u>MISSION SUPPORT</u>													
General Services Officer (JAO Detail)	1		1		1					1			
All Other (Non-Professional)				2		2				2			
Local Employees on JAO Detail													
Subtotal Mission Support	1	2	1	3	1	3				3			
Total Increment	4	4	4	5	4	5				5			
Cumulative Total	4	4	4	5	4	5	4			5	4		6

TABLE X SPECIAL CONCERNS
ADDITIONAL PROJECTS

PROJECT NUMBER AND TITLE	APPROP	CONCERN CODE		FUNDING FOR SPECIAL CONCERN (\$000)				
		PRIME	SUB 1/	FY 1980	FY 1981	MINIMUM	CURRENT	AAPL
693-0218 Collaboration in Rural Development	ARDN	-	-	-	-	850	850	850
		ENR	-	-	-	(60)	(60)	(60)
		ENR	3	-	-	(25)	(25)	(25)
		ENR	4	-	-	(20)	(20)	(20)
		ENR	5	-	-	(60)	(60)	(60)
693-0219 Irrigated Agriculture Development	ARDN	-	-	-	-	-	300	300
		ENR	4	-	-	-	(100)	(100)
		ENR	5	-	-	-	(200)	(200)
693-0221 Entente Support Program	SD	-	-	-	-	-	-	4,000
		ENR	4	-	-	-	-	(100)
		ENR	5	-	-	-	-	(175)

1/ Use only for Environment Activities

FY 1982 ANNUAL BUDGET SUBMISSION

TABLE XIII

PL 480 TITLE II

I. Country TOGO

Sponsor's Name Catholic Relief Services (Regular Program)

A. Maternal and Child Health.....Total Recipients 88,000

No. of Recipients by Commodity	Name of Commodity	(Thousands)	
		KGS	Dollars
<u>88,000</u>	<u>W S B</u>	<u>2,112</u>	<u>817</u>
<u>88,000</u>	<u>SF Bulgur</u>	<u>2,112</u>	<u>617</u>
<u>88,000</u>	<u>Veg. Oil</u>	<u>1,056</u>	<u>1,051</u>
Total MCH		<u>5,280</u>	<u>2,485</u>

B. School Feeding.....None.....Total Recipients _____

No. of Recipients by Commodity	Name of Commodity	(Thousands)	
		KGS	Dollars
_____	_____	_____	_____
_____	_____	_____	_____
Total School Feeding		_____	_____

C. Other Child Feeding..None.....Total Recipients _____

No. of Recipients by Commodity	Name of Commodity	(Thousands)	
		KGS	Dollars
_____	_____	_____	_____
_____	_____	_____	_____
Total Other Child Feeding		_____	_____

D. Food for Work.....None.....Total Recipients _____

No. of Recipients by Commodity	Name of Commodity	(Thousands)	
		KGS	Dollars
_____	_____	_____	_____
_____	_____	_____	_____
Total Food for Work		_____	_____

E. Other (Specify) Welfare.....Total Recipients 20,000

No. of Recipients by Commodity	Name of Commodity	(Thousands)	
		KGS	Dollars
<u>20,000</u>	<u>W S B</u>	<u>360</u>	<u>139</u>
<u>20,000</u>	<u>SF Bulgur</u>	<u>360</u>	<u>105</u>
<u>20,000</u>	<u>Veg. Oil</u>	<u>120</u>	<u>119</u>
Total Other		<u>840</u>	<u>363</u>

II. Sponsor's Name _____

FY 1982 ANNUAL BUDGET SUBMISSION

TABLE XIII

PL 480 TITLE II

I. Country TOGO

Sponsor's Name Catholic Relief Services (Out-Reach)

A. Maternal and Child Health...(Northern Regions).....Total Recipients 2,000

No. of Recipients by Commodity	Name of Commodity	(Thousands)	
		KGS	Dollars
<u>2,000</u>	<u>W S B</u>	<u>48</u>	<u>19</u>
<u>2,000</u>	<u>SF Bulgur</u>	<u>48</u>	<u>14</u>
<u>2,000</u>	<u>Veg. Oil</u>	<u>24</u>	<u>24</u>
Total MCH		120	57

B. School Feeding.....Total Recipients 20,000

No. of Recipients by Commodity	Name of Commodity	(Thousands)	
		KGS	Dollars
<u>20,000</u>	<u>W S B</u>	<u>360</u>	<u>139</u>
<u>20,000</u>	<u>SF Bulgur</u>	<u>360</u>	<u>105</u>
<u>20,000</u>	<u>Veg. Oil</u>	<u>120</u>	<u>119</u>
Total School Feeding		840	363

C. Other Child Feeding.....None.....Total Recipients _____

No. of Recipients by Commodity	Name of Commodity	(Thousands)	
		KGS	Dollars
_____	_____	_____	_____
_____	_____	_____	_____
Total Other Child Feeding		_____	_____

D. Food for Work.....None.....Total Recipients _____

No. of Recipients by Commodity	Name of Commodity	(Thousands)	
		KGS	Dollars
_____	_____	_____	_____
_____	_____	_____	_____
Total Food for Work		_____	_____

E. Other (Specify).....None.....Total Recipients _____

No. of Recipients by Commodity	Name of Commodity	(Thousands)	
		KGS	Dollars
_____	_____	_____	_____
_____	_____	_____	_____
_____	_____	_____	_____

Note: Expansion of these programs depend on the continued funding of Project Outreach, plus adequate warehousing and transportation capable of accommodating all imported food. The school Feeding Program is especially dependent on the participation of the Ministry of Education in providing transportation and supervision for the program.

CRS/Togo Operational Plan for FY 1982

Background

The recipient levels projected for FY 1982 are substantially below those proposed in the FY 1981 ABS and less than 50% of AID recommended levels for FY 1981. Given the actual available warehouse capacity in FY 1980, an MCH program level of 88,000 recipients was set along with 20,000 Welfare recipients for the FY 1981 AER. Regular program projections for FY 1982 are to be held at the same levels.

If logistical problems of warehousing and transportation can be solved, a FY 1982 expansion of 2,000 MCH recipients and 20,000 primary school students will be undertaken under Project Outreach. Project Outreach funds will be used to improve central and local warehouse conditions. Transportation costs will be subsidized through Outreach but reinstatement of the School Feeding Program is particularly dependent on a greater involvement of the Ministry of Education in transportation of food to schools.

The Food For Work Program, phased out at the end of FY 1980 will not be reinstated since the World Food Program is projected to be on-going. CRS/Togo FFW activities were phased out to prevent duplication of WEP's larger and better organized program.

MCH Program:

As of FY 1980, the program was distributed as follows: 53% of recipients in the southernmost Maritime Region, 27% in the Plateaux Region, and 20% among the three northern regions of Central, Kara, and Savanna. As in FY 1981, the FY 1982 through FY 1984 approach will be on a gradual program shift to the three northern regions. While nutritional needs are higher in the north logistical and program costs are also greater.

Prerequisites for opening new centers will continue to include sufficient trained personnel to administer the growth surveillance system (GSS), adequate storage space for food, adherence to CRS financial and food stock reporting and approval of the collaborating government ministry.

Welfare Food Distribution:

Previously called the Pre-School Feeding Program, this program is administered by the Ministry of Social Affairs in its centers throughout the country. The poor, the aged, the handicapped, hospital patients, victims of local disasters are all aided by this program serving 20,000 recipients annually.

Where possible Social Affairs Centers primarily serving mothers and young children are requested to adopt the GSS and become a full-fledged Food and Nutrition Center. However, the need for nationwide welfare services is growing. Inflationary impact on rural areas and the rapid development of cities cause a breakup of the traditional extended family when heads of households are forced to seek work away from the home village. In the absence of annually appropriated resources to aid welfare cases, food distribution remains the one steady resource available to the Ministry of Social Affairs.

Program Duration

While prospects for increased agricultural production are good in Togo, malnutrition is expected to remain a problem among the rural poor throughout the country and particularly in the North. The problem can be described as one of income distribution, and as long as urban growth surpasses growth in the rural sector, rural inhabitants will find it difficult to improve their quality of life. The growth of food demand in expanding cities will inflate the cost of food making it less available to the rural poor.

CRS/Togo sees its MCH program as making food available as an economic supplement to rural families and at the same time educating mothers on the connection between child health and proper nutrition. Long term CRS plans include the introduction of oil seed projects promoting the consumption of locally produced oil.

PL 480, Title II (CRS)-OAR Review Comments

For several years, the PL 480 Title II program in Togo has been marred by administrative, storage, and transportation problems. During the last year, a new director of CRS made much progress in improving the CRS management. The new Minister of Social Welfare, appointed in April 1980, seems genuinely interested and determined to resolve the remaining problems.

Awaiting their resolution, however, CRS has agreed with OAR that the call forward of PL 480 food will be limited to the guaranteed indoor storage space available upon the arrival of food. In addition, call forwards will not exceed the capability of CRS to manage the program in strict conformity with AID regulations, e.g. those related to reports and end-use checking. The success of these measures depend also on the careful scheduling of shipment from the U.S. The simultaneous arrival of several call forwards as happened in 1979, means storage in the open, exposure to inclement weather and serious losses.

Assuming the above conditions will be fulfilled, OAR concurs in the FY 1982 program of CRS.

As regards the U.S. grain donated through the WFP in 1977-1978, there remains only several hundred tons of spoiled food, unfit for human consumption, that are rapidly being disposed of in accordance with AID regulations.

FY 1982

ANNUAL BUDGET SUBMISSION

USAID/BENIN

June, 1980

OAR/Benin
FY 1982 ANNUAL BUDGET SUBMISSION

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FY 1982 ANNUAL BUDGET SUBMISSION

TABLE I - LONG RANGE PLAN BY APPROPRIATION ACCOUNT (\$ Thousands)

Development Assistance	FY 1980 EST.	FY 1981 EST.	Decision Unit			OAR/Benin			
			FY 1982 REQUEST			PLANNING PERIOD			
			MIN	CURR	AARL	1983	1984	1985	1986
<u>Agriculture, Rural Dev. & Nutrition</u>									
Grants	627	-	-	500	500	800	800	800	800
<u>Health</u>									
Grants	2,496	3,334	2,773	2,773	2,773	1,000	1,000	1,000	1,000
<u>Selected Dev. Activities</u>									
Grants	-	-	-	-	(2,000)	700	700	700	700
<u>Subtotal Func. Account</u>									
Grants	3,123	3,334	2,773	3,273	3,273 (2,000)	2,500	2,500	2,500	2,500
<u>Other DA Accounts (Regional)</u>									
Grants	95	95	95	95	95	100	100	100	100
<u>Total DA Accounts</u>									
Grants	3,218	3,429	2,868	3,368	3,368 (2,000)	2,600	2,600	2,600	2,600
<hr/>									
PL 480 (Non-Add)									
Title II	500	500	1,500	1,500	1,500	2,000	2,000	2,000	2,000

TABLE I NARRATIVE

The single U.S. direct-hire position for the country of Benin (Dahomey) is directly related to field management and implementation. The activities of ongoing projects without new starts will justify the retention of one U.S. direct-hire field manager through the planning period. Continuation of this position during the out-years is linked with a policy decision relative to assistance levels to be provided to less-priority countries.

Executive direction will continue to be provided by the AID Representative Lome Togo as well as program planning services for Benin will continue to be provided by the Program Officer assigned to Togo.

If the Benin program is approved for FY-82 at the AAPL level the second local national position will be filled to assist in field monitoring and administration.

TABLE III - PROJECT OBLIGATIONS BY APPROPRIATION ACCOUNT
 FY 1980 TO FY 1982
 (\$ thousands)

Decision Unit OAR/Benin

APPROPRIATION ACCOUNT	FY 1980	FY 1981	FISCAL YEAR 1982		
			MINIMUM	CURRENT	AAPL
<u>Agr. Rural Devel & Nutrition</u>					
680-0207 Soya Prod. Nutrition	627	-	-	-	-
680-0208 Peace Corps Rural Works	-	-	-	500	500
<u>HEALTH</u>					
680-0201 Benin Rural Water Supply	2,000	2,734	1973	1973	1973
680-0203 Ext. Rural Health Service	-	600	800	800	800
<u>Selected Devel Activities</u>					
680-0210 Entente Support Program	-	-	-	-	(2,000)

TABLE IV PROJECT BUDGET DATA

NUMBER	PROJECT TITLE	G/L	OBLIGATION DATE		DATE OF NEXT PLANNED ROUTINE EVAL.	CUM PIPELINE AS OF 9/30/79	ESTIMATED U.S. DOLLAR COST (\$000)				FY 1982 MAPL OBLIG.	FORWARD FUNDED TO (MO/YR)	FUTURE YEAR OBLIGATIONS		
			INITIAL	FINAL			FY 1980		FY 1981						
							OBLIG.	EXPEND.	OBLIG.	EXPEND.					
680-0207	AGR. RURAL DEVEL & NUTRITION Soya Production Nutrition (PVO)	G	1979	1980	1981	195	627 ^{a/}	400	422	-	300	122	-	12/82	-
680-0208	Peace Corps Rural Works <u>HEALTH</u>	G	1982	1982	1984	-	-	-	-	-	-	-	-	12/85	-
680-0201	Benin Rural Water Supply	G	1980	1982	-	-	2,000	1,500	500	2,734	2,500	734	-	12/83	-
680-0203 ^{b/}	Extension of Rural Health Serv.	G	1980	1980	1982	-	-	-	-	600 ^{b/}	400	200	800	12/83	800
680-0209	UUSC Health Demo (PVO_OPG)	G	1980	1980	1982	-	496 ^{c/}	300	196	-	150	46	-	12/82	-
680-0210	<u>SELECTED DEVEL. ACTIVITIES</u> Entente Support Program	G	1982	1982	1984	-	-	-	-	-	-	-	(2,000)	12/85	-

FOOTNOTES:
a/ Fully funded AID/W per STATE 87909
b/ Original PID has been disapproved. Possibility of redesigning this proposal depends upon AID/W decision with respect to future AID involvement in Benin in accordance with policy determination on less-priority countries.
c/ Estimated Amount per Line 01572

Project Title: Peace Corps Rural Works

Project Number: 680-0208

Proposed Funding: FY 81: 0; FY 82: \$500,000; LOP: \$500,000

Grant: \$500,000

Purpose

To provide assistance to Benin's rural population in the execution of small scale projects that will contribute to food production, marketing, transportation, exploitation of manpower resources, and enhance the quality of village life.

Problem to be Addressed

A large percentage of Benin's population is engaged in subsistent agriculture and is scattered in villages, a great number of which consist of only 30 - 150 families whose annual income is less than 100 dollars per person.

Many of these villages are in need of small scale projects, such as dams and irrigation systems for rice and vegetable production; culverts, small bridges, village to farm roads; fish ponds; reservoirs to collect and distribute spring water; etc. Projects such as these would help exploit more fully local resources and improve village life.

The villages have the unskilled and sometimes the skilled manpower required for the projects. Government services in the area can provide the technical assistance and sometimes equipment. In addition, Peace Corps is able and willing to recruit the required number of volunteers with the appropriate skills for management and implementation. The only thing required for this project is funds to purchase and transport commodities, provide mobility for Peace Corps volunteers, and cover operational costs.

Proposed Response to the Problem

The proposed project will provide a means through which AID will be able to finance small-scale rural works executed with the help of villagers, PC volunteers, and government technicians. This project will be modeled in part on the approved Improved Rural Technology Project. Like the IRT program, it will make funds available during several years for small development projects under 50,000 dollars that have not been individually identified before the approval of the umbrella project. According to well defined criteria, each project proposal will be reviewed by a committee including competent technicians of GRPB and REDSO and approved jointly by OAR and PC.

Host Country and Peace Corps

The principal management and implementation responsibility will rest with Peace Corps. According to the nature of the project. Peace Corps will work with this or that ministry. Peace Corps will be the catalytic coordinator among ministries and between the villagers and the GRPB local services.

Beneficiaries

Before the approval of particular projects, it is impossible to identify the beneficiaries. On the other hand it is certain that the beneficiaries will be the rural population including women and children.

Issues

A. Although the Peace Corps will have the main management responsibility, it will be necessary to determine which ministry will provide the project director.

B. In the present IRT project implemented by PC volunteers in Togo, Peace Corps advances funds to the volunteers and later presents all certified vouchers to OAR for approval and to the B & F section of the JAO for payment. In the proposed project, the most effective financial system will have to be determined.

Project Title: Entente Rural Development Support

Project Number: 680-0210

Proposed Funding: FY-81 0; FY-82 \$2.0 million; LOP \$2.0 million

Loan: 0; Grant \$3.0 million

Approp Account: ARDN

Project Purpose: To increase per capita production of staple foodcrops for domestic consumption. This project will build upon the foundation built by one of the Entente Fund's three-year rural development pilot project presently being implemented in Benin, namely the Development of Corn and Sorghum Production project. The purpose of this pilot project is to increase maize and sorghum production in two provinces in Benin--Atacora in the northwest and Oueme in the southeast - through a series of interventions aimed at small farmers. The increases are to be achieved through a tripartite strategy aimed at improving productivity, increasing land under cultivation, and reducing harvest losses. Productivity increases are to be realized through the introduction of improved varieties and seeds, seed treatments, use of fertilizers, and incorporation of crop and legume forage rotations into the production system. Increasing cultivated land is to be accomplished principally through the introduction and expansion of animal traction. Reduction of losses would be accomplished through the use of better storage facilities and insecticides. This follow-on project will pick up where the pilot Project leave off upon its termination in FY 1981. Its specific purpose will continue to increase production of maize and sorghum in not only the two provinces of Atacora and Oueme, but in the other four provinces as well.

Development Problems to be Addressed:

The Government of Benin's overall agricultural goal is food self-sufficiency, reduction in food imports, and development of local food transformation industries. One of the principal interventions to achieve this goal is to introduce improved agricultural inputs and cultural practices to small farmers. The use by small farmers of improved seed is well recognized as one means to quickly increase production of Benin's staple food grain-maize and sorghum. Although open pollinated local varieties have been grown, the use of hybrids can greatly increase production in just one crop season. The major inputs under this project, therefore, would consist of hybrid corn seed and improved sorghum varieties. The improved seeds would be grown on seed farms in the provinces of Atacora and Oueme. The use of these inputs, in conjunction with increased use of animal traction which is another important element of the project, would also permit a change among small farmers from slash-and-burn rotation to a system of continuous cultivation.

Response to the Problem

Mid-point evaluations of the Entente three-year pilot projects indicate their effective implementation to date, but timely and adequate follow-on support will be required if they are to achieve their full potential to make direct,

significant and lasting impact upon the small farmers and their food-crop productivity. The present pilot efforts will terminate in FY 1981 and this follow-on project will begin implementation early FY 1982. Its principal elements will include:

- (a) increasing the crop area of the two seed farms in Atacora and Oueme provinces;
- (b) continuing the testing of a variety of sorghum seed until a higher yield than local varieties is proven, and the seeds are acceptable to the local farmers;
- (c) continuing the production of F2 maize seed for distribution to the farmers, and testing of the FI seed variety until a proven superior variety is found and personnel have been trained in its production;
- (d) testing of a greater number of legumes initially on seed farms for possible incorporation into rotation systems;
- (e) expanding the animal traction pilot program in Oueme province and the larger program in Atacora province;
- (f) procuring the necessary equipment to complete the infrastructure and mechanization of the seed farms;
- (g) revamping the project's credit systems.

Implementation of this follow-on project through the established Entente Fund mechanism has several distinct advantages, one of which is that it permits USAID/Benin to underwrite a significant rural development effort at no additional cost in terms of direct hire personnel. The Entente Fund implementation system is already in place and has proven its efficacy and responsiveness to AID priorities. This approach is also specifically responsive to each of the first four efficiency-o-program-management measures advocated by AID/W in its ABS guidance message (and in other recent "more-with-less" admonishments), i.e., this approach fosters enhanced reliance upon a proven intermediary, it reduces project proliferation and results in a larger size project (while USAID/Benin will have but one project to monitor, the Entente Fund will negotiate and implement two follow-on project agreements with the GOT), it replicates successful projects using more local management (all project personnel in the two provinces are already Beninoise), and it concentrates assistance in the vital food production section.

Host Country and other Donor Entities:

Just as was the case with the pilot efforts, this project will be implemented through the district offices of the Ministry of Rural Development and Cooperatives (MDRAC). Salaries and support costs of the MDRAC's personnel will be paid by the GOB.

Beneficiaries:

The per capita income of Benin is estimated by the IBRD in 1979 to be \$230. There is little doubt that the income of the small farmers who are especially the target of the project in the two provinces of Atacora and Oueme is much less, probably below \$100. The improved seeds, introduction and expansion of animal traction, and expansion of extension services under this project are aimed at the small farmers in not only the two provinces, but in the other four provinces where the improved seeds will be distributed by the Carders (who are the principal execution agents of rural development activities) to the small farmers presently using local varieties.

Issues: None

PROJECT NUMBER		PROJECT TITLE	OBLIGATION DATE		DATE OF NEXT PLANNED ROUTINE EVAL.	CUM PIPELINE AS OF 9/30/79	FY 1980			FY 1981			FY 1982 LAPL OBLIG.	FORWARD FUNDED TO (NO/YR)	FUTURE YEAR OBLIGATIONS
			INITIAL	FINAL			OBLIG.	EXPEND.	CUM PIPELINE	OBLIG.	EXPEND.	CUM PIPELINE			
			G/L				ESTIMATED U.S. DOLLAR COST (\$000)		ESTIMATED U.S. DOLLAR COST (\$000)						
698-0416	ROAP	G	1977	1977	-	635	-	400	235	-	100	35	-	-	-
698-0384.22	African Manpower Devel. Project (AMDP)	G	Continuing		-	-	90	50	40	90	80	40	90	-	Continuing
698-0135.17	Program Devel & Support (FDS)	G	Continuing		-	5	5	8	2	5	6	1	5	-	Continuing

(a) TABLE IV PROJECT BUDGET DATA - REGIONAL

REGIONAL UNIT
OAR/Benin

REGIONAL PROJECT NARRATIVE

698-0384 African Manpower Development Project (AMDP)

OAR will continue participation in the AMDP, utilizing training to reinforce general manpower resource capacities in Benin.

Projected obligations are:

FY 1980: \$90,000
3 U.S. long-term (36 PM)

FY 1981: \$80,000
3 U.S. long-term (36 PM)

FY 1982: \$80,000
3 U.S. long-term (36 PM)

698-0135 Program Development & Support (PD&S)

A minimum of PDS funds will be used in FY-81 and 82 to supplement the design services supplied by REDSO/WA and utilized for various design related studies and/or surveys.

DECISION PACKAGE NARRATIVE

I. Decision Package: MINIMUM

A. Activity Description:

Operations at the Minimum Level will permit continued assistance to the priority health sector, mainly incremental funding for projects starts made in FY-80 and 81.

B. Decision Package Rationale:

Should decisions be made to implement the "less-priority countries" strategy, funding at the minimum is just enough to continue FY-80 and 81 starts at incrementally funded levels. Should it be decided to fully fund project starts at the time they are authorized, obviously, funding levels would require revision.

II. Decision Package: CURRENT/AAPL

A. Activity Description:

As an adjunct to the rural development strategy in Benin, greater use of, and collaboration with the Peace Corps has been envisioned. To this end a project will be introduced in FY-82 for financing small scale projects which aid village food production, marketing transportation. The Entente Support Project is introduced as a contingency item, pending an AID/W policy decision to fund support to the Entente from bilateral funding levels.

B. Decision Package Rationale:

Introduction of a project with a high visibility-to-cost ratio is an extremely attractive funding choice, especially where a number of the efficiency measures indentified in the CDSS/SPS guidance are addressed simultaneously.

TABLE V - FY 1982 PROPOSED PROGRAM RANKING

RANK	DECISION PACKAGES/PROGRAM ACTIVITY DESCRIPTION	PIPELINE/ ONGOING/ NEW	LOAN/ GRANT	APPROP. ACCT.	PROGRAM FUNDING (\$000)		WORKFORCE (Number of Positions)	
					INCR	CUM	INCR	CUM
					INCR	CUM	INCR	CUM
	<u>DECISION PACKAGE-MINIMUM</u>							
	<u>PIPELINE PROJECTS:</u>							
	680-0207 Soya Production/Nutrition (OPG)	T	G	FN	(122)	(122)	-	-
	698-0416 ROAP	T	G	FN	(35)	(157)	-	-
	680-0209 UUSC. Health Demo (OPG)	T	G	HE	(200)	(357)	-	-
	<u>NEW & CONTINUING PROJECTS</u>							
1.	680-0201 Benin Rural Water Supply	O	G	HE	1,973	1,973	1	1
2.	680-0203 Ext. Rural Health Service	O	G	HE	800	2,773	1	1
3.	698-0384.22 AMDP	O	G	EH	90	2,863	1	1
4.	<u>BASIC WORK FORCE</u>							
5.	Increment For Project Design (PD&S) Total Minimum Package & Related Workforce	O	G	SD	(5)	2,868	1	1
	<u>DECISION PACKAGE-CURRENT/AAPL</u>							
6.	680-0208 Peace Corps Rural Works	N	G	FN	500	3,368	1	1
7.	680- Entente Support Program	N	G	SD	(2,000) ^{a/}	3,368	1	2
	Total Current/AAPL Package & Related Workforce				3,368		1	2 ^{a/}
	^{a/} Fully funded in the first year. This item is shown as a non-add, pending a decision to fund activities complementary to Entente Projects within bilateral funding levels.							
	^{a/} Personnel ceiling							

**TABLE VI
PROJECT SUMMARY**

NUMBER OF PROJECTS

	FY 79	FY 80	FY 81	FY 82 MIN	FY 82 CURR	FY 82 AA PL
IMPLEMENTATION AT BEGINNING OF YEAR.....	2	2	3	3	3	3
MOVING FROM DESIGN TO IMPLEMENTATION DURING YEAR.....	-	1	1	1	1	1
DESIGN FOR FUTURE YEAR IMPLEMENTATION.....	1	1	2	1	2	2
SUBTOTAL.....	3	4	6	5	6	6
NUMBER OF NON-PROJECT ACTIVITIES.....	1	1	1	1	1	1
TOTAL.....	4	5	7	6	7	7

IMPLEMENTATION AT BEGINNING OF YEAR.....
 MOVING FROM DESIGN TO IMPLEMENTATION DURING YEAR.....
 DESIGN FOR FUTURE YEAR IMPLEMENTATION.....
 SUBTOTAL.....
 NUMBER OF NON-PROJECT ACTIVITIES.....
 TOTAL.....

NUMBER OF PROJECTS MOVING FROM DESIGN TO IMPLEMENTATION BY PROJECT SIZE

AID'S CONTRIBUTION TO LIFE OF PROJECT COST

	FY 79	FY 80	FY 81	FY 82 MIN	FY 82 CURR	FY 82 AA PL
LESS THAN \$1 MILLION.....				1	1	1
\$1 TO \$5 MILLION.....		1	1		1	1
\$5 TO \$15 MILLION.....						
\$15 TO \$25 MILLION.....						
MORE THAN \$25 MILLION.....						

LESS THAN \$1 MILLION.....
 \$1 TO \$5 MILLION.....
 \$5 TO \$15 MILLION.....
 \$15 TO \$25 MILLION.....
 MORE THAN \$25 MILLION.....

**TABLE VII
OPERATING EXPENSE FUNDED PERSONNEL
YEAR END POSITIONS**

FUNCTIONS	FY 79			FY 80			FY 81					
	USDH	FNDH	US CONT	FN CONT	USDH	FNDH	US CONT	FN CONT	USDH	FNDH	US CONT	FN CONT
<u>Executive Direction</u>												
<u>Program Planning</u>												
<u>Project Design</u>												
<u>Project Implementation</u>			1		1				1	1		
<u>Financial Management</u>												
<u>Mission Support</u>												
<u>Non Mission Specific</u>												
TOTAL.....			1		1				1	1		
PLUS: PASAs (OE & Program)	-				-				-			
LESS: JAO Details	-				-				-			
MODE Required	-				1				1			

TABLE VII

FUNCTIONS	FY 82 MINIMUM			FY 82 CURRENT			FY 82 AAPL					
	USDH	FNDH	US CONT	FN CONT	USDH	FNDH	US CONT	FN CONT	USDH	FNDH	US CONT	FN CONT
Executive Direction												
Program Planning												
Project Design												
Project Implementation	1	1			1	2			1	2		
Financial Management												
Mission Support												
Non Mission Specific												
TOTAL.....	1	1			1	2			1	2		
PLUS: PASAs (OE & Program)	-				-				-			
LESS: JAO Details	-				-				-			
MODE Required	1				1				1			

TABLE VIII

OPERATING EXPENSE SUMMARY

	FY 1979			FY 1980			FY 1981		
	(\$000's)	Related Workyear	Unit Cost	(\$000's)	Related Workyear	Unit Cost	(\$000's)	Related Workyear	Unit Cost
COST SUMMARIES									
US Direct Hire				202.4	2.3		407.3	5.0	
FN Direct Hire				34.5	3.4		47.3	4.0	
US Contract Pers.				29.6	0.7		55.5	1.0	
FN Contract Pers.				-	-		-	-	
Housing Expense				41.6	3.3		58.4	5.0	
Office Operations		xx	xx	139.2	xx	xx	237.7	xx	xx
Total Budget		xxx	xxx	447.3	xx	xx	806.2	xx	xx
Mission Allotment		xxx	xxx	272.1	xx	xx	470.5	xx	xx
FAAS		xxx	xxx	52.0	xx	xx	55.9	xx	xx
Trust Fund		xxx	xxx		xx	xx		xx	xx

TABLE VIII

	FY 1982 MINIMUM		FY 1982 CURRENT		FY 1982 AAPL		
	(\$000's)	Related Workyear	(000's)	Related Workyear	(\$000's)	Related Workyear	Unit Cost
US Direct Hire	424.2	5.0	424.2	5.0	424.2	5.0	
FN Direct Hire	54.5	4.0	54.5	4.0	54.5	4.0	
US Contract Pers.	83.3	1.0	83.3	1.0	83.3	1.0	
FN Contract Pers.	-	-	-	-	-	-	
Housing Expense	63.0	5.0	63.0	5.0	63.0	5.0	
Office Operations	208.6	xx -	208.6	xx -	208.6	xx -	xx
Total Budget	833.6	xx -	833.6	xx -	833.6	xx -	xx
Mission Allotment	470.5	xx -	470.5	xx -	470.5	xx -	xx
FAAS	66.0	xx -	66.0	xx -	66.0	xx -	xx
Trust Fund		xx		xx		xx	xx

COST SUMMARIES

US Direct Hire
 FN Direct Hire
 US Contract Pers.
 FN Contract Pers.
 Housing Expense
 Office Operations
 Total Budget
 Mission Allotment
 FAAS
 Trust Fund

TABLE IX - SUPPORTING DATA ON PROPOSED PROGRAM RANKING
 POSITION REQUIREMENTS - FY 19 80- 1982
 (By Function, Organizational Unit, Position Title and Professional Speciality)

FUNCTION/ORGANIZATIONAL UNIT/ POSITION TITLE/PROFESSIONAL SPECIALITY	NUMBER OF POSITIONS												DECISION UNIT			
	FY 1980		FY 1981		FY 1982		Minimum		Current		AAPL		USDH	FNDH	USDH	FNDH
	USDH	FNDH	USDH	FNDH	USDH	FNDH	USDH	FNDH	USDH	FNDH	USDH	FNDH				
Office of the AID Representative (OAR)	1		1		1											
<u>EXECUTIVE DIRECTION</u>																
Provided From OAR/Togo																
<u>PROGRAM PLANNING</u>																
Provided From OAR/Togo																
<u>PROJECT DESIGN & IMPLEMENTATION</u>																
General Development Officer			1		1											
All Other (Non-Professional)																
Sub Total Design & Implementation	1		1		1											
Total Increment	1		1		1											
Cumulative Total	1		1		1									1		2

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FY 1982 ANNUAL BUDGET SUBMISSION
PROJECT BUDGETS AND OBLIGATIONS
TO MEET SPECIAL CONCERNS
(THOUSANDS OF DOLLARS)

TABLE X

DECISION UNIT: 680 BENIN (DAHOMY)

PROJECT NUMBER AND TITLE: 6800201 BENIN KURAL WATER SUPPLY APPROPRIATION: HEALTH

A. BUDGET IN CP: FY 1980 - \$ 1600 BUDGET IN ABS: FY 1980 - \$ 2,000
 FY 1981 - \$ 900 FY 1981 - \$ 2,734
 FY 1982 - MINIMUM: \$ 1,973 CURRENT: \$ 1,973 AAPL: \$ 1,973

B. OBLIGATIONS TO MEET SPECIAL CONCERNS:

ADP ITEM	SUB-CODE	1980 BUDGET IN CP	1980 BUDGET IN ABS	1981 BUDGET IN CP	1981 BUDGET IN ABS	1982 BUDGET IN ABS	MINIMUM	CURRENT	AAPL
1436	ENVR	\$ 1600	\$	\$ 900	\$	\$	\$	\$	\$
1438	WID	\$ 816	\$	\$ 459	\$	\$	\$	\$	\$

PROJECT NUMBER AND TITLE: 6800203 BENIN VILLAGE HEALTH DEVELOPMENT APPROPRIATION: HEALTH

A. BUDGET IN CP: FY 1980 - \$ 0 BUDGET IN ABS: FY 1980 - \$ -0-
 FY 1981 - \$ 0 FY 1981 - \$ 600
 FY 1982 - \$ 0 FY 1982 - MINIMUM: \$ 800 CURRENT: \$ 800 AAPL: \$ 800

B. OBLIGATIONS TO MEET SPECIAL CONCERNS:

ADP ITEM	SUB-CODE	1980 BUDGET IN CP	1980 BUDGET IN ABS	1981 BUDGET IN CP	1981 BUDGET IN ABS	1982 BUDGET IN ABS	MINIMUM	CURRENT	AAPL
1440	WID	\$ 0	\$	\$ 0	\$	\$	\$	\$	\$

TABLE X SPECIAL CONCERNS
ADDITIONAL PROJECTS

PROJECT NUMBER AND TITLE	APPROP	CONCERN CODE		FUNDING FOR SPECIAL CONCERN (\$000)					
		PRIME	SUB 1/ SUB 2	FY 1980	FY 1981	FY 1982		AAPL	
						MINIMUM	CURRENT		
680-0208 Peace Corps Rural Works	ARDN	-	-	-	-	500	500	500	
		ENER	-	-	-	(100)	(100)	(100)	
		ENVR	3	-	-	-	(50)	(50)	(50)
		ENVR	4	-	-	-	(80)	(80)	(80)
		ENVR	5	-	-	-	(100)	(100)	(100)
680-0210 Entente Support Program ^{2/}	SD	-	-	-	-	-	-	(2,000)	
		ENVR	4	-	-	-	-	(500)	
		ENVR	5	-	-	-	-	(300)	

^{1/} Use only for Environment Activities

^{2/} Introduced pending AID/W policy decision, see footnote on Table IV.

MAY 12 1980

FY 1982 ANNUAL BUDGET SUBMISSION
PROJECT BUDGETS AND OBLIGATIONS
TO MEET SPECIAL CONCERNS
(THOUSANDS OF DOLLARS)

PROJECT NUMBER AND TITLE: 6800207 SOYA PROTIN/NUTRIN-CATHOLIC RLF SERV(PVU) APPROPRIATION: AGRICULTURE, RURAL DEV. AND NUTRITION

A.	BUDGET IN CP:	FY 1980 - \$	627	BUDGET IN ABS:	FY 1980 - \$	627				
		FY 1981 - \$	0		FY 1981 - \$	-0-				
					FY 1982 - MINIMUM: \$	-0-	CURRENT: \$	-0-	APPL: \$	-0-

B. OBLIGATIONS TO MEET SPECIAL CONCERNS:

ADP ITEM	CONCERN CODE	1980 BUDGET		1981 BUDGET		1982 BUDGET		APPL:
		IN CP	IN ABS	IN CP	IN ABS	MINIMUM:	CURRENT:	
1506	PVOU	\$ 627	\$	\$ 0	\$	\$	\$	\$
1507	WID	\$ 483	\$	\$ 0	\$	\$	\$	\$

Table XIII

PL 480 TITLE II (Outreach)

1. Country : OAR Togo/Benin - B E N I N

Sponsor's Name : CATHOLIC RELIEF SERVICES

A. Maternal and Child HealthTotal Recipients: 24,000

24	Cornmeal	576
24	NFD Milk	576
24	Oil	288

TOTAL 1440

Warehouse	\$4,800
Warehouse Construction	90,000
Commodity Movement	18,000

PL 480 - NARRATIVE

CRS/Benin Operational Plan

PL 480 inputs, as represented by the CRS Title II program reflect a resource devoted to achievement of the basic human needs strategy delineated in the Benin SPSS. The CRS program is aimed at basic nutritional improvements with emphasis on Maternal Child Health. Additionally, PL 480 recipients include participants in Food for Work programs and other types of child feeding categories.

A major constraint to expansion of the PL 480 program is a lack of adequate storage and transportation facilities. Neither the Government of the People's Republic of Benin nor CRS have the financial resources necessary to expand the logistics system, and AID is working with CRS on a proposal for an outreach program which will provide funding toward meeting these needs.

As noted in the SPSS, AID has not entered into specific dialogues with the GPRB to assess its priorities with regard to food policies, nor is information available which indicates the magnitude of food and nutrition deficits or required changes in national food policy. Present PL 480 inputs are based on a general understanding of nutritional problems as indicated by sporadic food scarcity due to climatic conditions, a national life expectancy of 41 years and a high incidence of disease and mortality, especially among infants and children. However, with the introduction into Benin of the Growth Surveillance System by CRS significant information concerning the nutritional status of preschool age children should eventually be available.

Because the generally downward trend of recent years' rainfall patterns in Benin suggest that Benin's rather traditional agriculture will have to produce more food with less rainfall, it appears likely that the need for PL 480 food in Benin will rise in the next few years, not fall. This is especially compelling in view of the relative absence of effectively targeted bilateral efforts to improve rainfed agriculture here. In light of this and the probability that the CRS program may reach the limits of its capacity for expansion, it seems prudent to search for additional outlets for distributing PL 480 food in Benin's countryside. The recently issued second draft of "Food For Development in Sub-Sahara Africa" by the Africa Bureau of the Office of Development Resources recommends humanitarian type Title II food aid for Benin.