

Project No. 263-0029

Contract No. NEB-0029-C-00-2089-00

EGYPT: Awareness of Population Impact

GENERAL TRIP REPORT  
AND  
FINAL REPORT

Period Covered:

March 16-23, 1984

Prepared by:

John Stover  
The Futures Group

City and Country Visited:

Cairo, Egypt

Submitted to:

Judith Seltzer  
Laura Slobey  
Lenni Kangas

Date Drafted:

April 4, 1984

Date Submitted:

April 14, 1984

## I. Purpose of Trip

John Stover and Norman Graham of The Futures Group and Charles Killpack of IRIS International traveled to Cairo in order to present the RAPID Landsat/Governorate analysis. Presentations were scheduled for President Mubarak, Dr. Maher Mahran, those attending the Egyptian National Population Conference, and USAID and Embassy officials.

## II. Summary

The RAPID Landsat/Governorate analysis was prepared by The Futures Group and IRIS International in support of the National Population Conference. The Landsat presentation includes a series of slides that depict the loss of agricultural land in Egypt as a result of urban growth. The presentation also includes a demonstration of the computer equipment used to process the satellite data. The governorate presentation is comprised of a series of slides displaying demographic information for all governorates and a RAPID computer presentation for one governorate (Beheira or Fayoum).

In the original plan, several presentations were to be made. First, to Dr. Maher Mahran (the chairman of the Population Committee of the NDP and the conference organizer); second, to President Mubarak; third, to interested conference participants; fourth, to other related Egyptian officials; and fifth, to USAID and Embassy officials. Only the presentations to Dr. Mahran, USAID and Embassy officials, and the Egyptian Population and Family Planning Board actually took place. The population conference was postponed beyond our stay in Cairo, and the presidential presentation was canceled at the last minute.

All the presentation materials were left in Cairo to facilitate future presentations by Egyptian personnel. Copies of all slides and charts were left with USAID, Dr. Mahran and the Population Family Planning Board (PFPB).

### III. Background

This was the ninth trip to Egypt on RAPID activities. During the first trip, in January 1979, John Stover demonstrated RAPID to Mission personnel and discussed the possibility of preparing a RAPID analysis for Egypt. The analysis was prepared during the summer of 1979. Philander Claxton and John Stover returned to Egypt in December 1979 for presentations to AID Mission and Embassy personnel. Presentations were also made to Dr. Bindary, Director of PFPB, and Dr. Gabr, Minister of Health.

During the third trip, in January 1980, Ambassador Green and John Stover presented RAPID to Prime Minister Mustafa Khalil and the Supreme Council for Population Affairs, including Mrs. Sadat and seven Ministers.

A presentation was made by Ambassador Green and John Stover to President Sadat during the fourth trip, in January 1981. At that time the responsibility for follow-on activities was given to Mansour Hassan, Minister to the Presidency and Minister of Information. He called for a conference of Egyptian economic and demographic experts to discuss the validity of the RAPID analysis. The conference took place in April 1981 and was attended by John Stover and Henry Cole. It did not result in any major criticism of the RAPID analysis.

Ambassador Green and John Stover returned to Egypt in May 1982 to present to President Mubarak and his advisors. At that conference, President Mubarak expressed his concern over the effects of population growth in Egypt. He said it was time to take action. He called for a national population conference to review the problem and recommend actions. Dr. Mahran was told to organize the conference.

In support of the conference and the continuing RAPID activities in Egypt, Norman Graham made two trips to work with the PFPB, November and December 1982 and February 1983. He trained PFPB personnel in RAPID and worked with

them to prepare the governorate-level analyses. Two PFPB members spent two weeks at The Futures Group's offices in Connecticut for further work in May 1983.

#### IV. General Discussion

During the first full day in Cairo (3/17), we presented the RAPID Landsat/Governorate analysis to Dr. Mahran and Lenni Kangas (USAID Population Officer). We discussed the best format and the major points to stress during the presidential presentation. Dr. Mahran stated that he did not want to schedule other presentations for Egyptian officials until the President had a chance to see it.

Also present at this meeting was Dr. Malcolm Potts of Family Health International. Dr. Potts was also expecting to meet with Mubarak to discuss the current family planning effort and future actions.

Dr. Mahran's plan was to combine the two meetings. The meeting would start with the RAPID Landsat/Governorate analysis and conclude with the discussion of the family planning program by Dr. Potts and Lenni Kangas. We agreed to keep the RAPID presentation to less than 30 minutes in order to leave at least 30 minutes for the discussion.

The outline for the discussion that we developed was as follows:

- I. Family Planning Experience in Other Countries - Potts
- II. The Role of Presidential Leadership - Mahran
- III. The Constraints of the Present Program - Kangas
- IV. What Could Be Done To Improve Egypt's Program
- V. Immediate Next Steps.

Kangas and Potts worked out in detail the main points to be made in each section.

Dr. Mahran was happy with the meeting plan and said that we should simply wait for the appointment to be made. The meeting was finally scheduled for Tuesday, March 20. However, the President did not have an hour available, so the

meeting was to be held in two separate half-hour segments. The discussion was scheduled for 11:00 a.m. with Potts, Kangas and Mahran. The timing of the presentation was uncertain. We set up the equipment in the main reception room of the Quebbei Palace at 8:00 a.m. and awaited the call.

It never came. At 11:00 a.m. the meeting to discuss the present program and future actors was held. It went very well and all involved were quite pleased with the President's interest and expressed willingness to act on many of the recommendations.

The President left the palace after this meeting, and we were told to return the next day for the presentation. The next day we discovered that the presentation would not take place. Political events (Libya had just bombed a Sudanese village; Ruckelshaus made a last-minute visit to Egypt) took precedence.

A second purpose for our trip was to be available to present during the National Population Conference. However, the conference was postponed from March 24 to March 29. In addition, Dr. Mahran decided that any participation by non-Egyptians in the conference was inappropriate. Moreover, the planned Landsat slide presentation by Dr. Mahran to the conference was canceled for security reasons (there was concern about darkening a room when the President was in attendance). Therefore, we left Dr. Mahran with a complete set of materials. He expressed his intent to make presentations to many officials after the conference.

On March 21, we made a presentation to PFPB. They were quite interested in the materials and participated in a lively discussion. We also discussed future RAPID activities. They were most interested in the sectoral models and asked to be kept informed about the progress of these models. This meeting with PFPB and a subsequent meeting on March 24 made it evident that the PFPB does now have the capability to do RAPID analyses and presentations. This is substantiated by the following points.

1. Hassan Zaky, one of the RAPID trainees, still works at PFPB and can competently operate the Apple computer, modify the RAPID program, give presentations, and prepare new analyses.
2. A second trainee, Nurmine Saad, has left PFPB, but she trained several additional people before leaving.
3. PFPB produced a new computer slide presentation comparing the governorates of Beheira and Fayoum with Egypt and presented it.
4. PFPB is currently preparing RAPID analyses for two new governorates.
5. The operating equipment consists of two Arapples, one Silentype printer, one small color monitor and one large projection television.

In addition to the other activities, we also gave a presentation at the Embassy and two presentations at USAID. All three presentations were well attended and generated considerable interest.

#### V. Special Topics

It is unfortunate that the presentation to the President did not happen as planned; however, the discussion of population policy did take place. There appears to be quite a bit of movement going on in Egypt right now. The prospects for change toward a more effective program appear to be better than ever before. Dr. Mahran seems to have done an excellent job of coordinating the new policy formation. Although the planning for the conference has taken two years, it has not been wasted time. A number of committees were established to deal with different topics related to population. Those committees spent quite a bit of time meeting, particularly during intensive sessions last summer. Their recommendations have been distilled into a final set that has been prepared by Dr. Mahran. Those recommendations were presented to the conference on March 29.

The preliminary information we have suggests that those recommendations included the replacement of the ineffective Supreme Council for Population with a National Population Council. This could be a useful change if someone such as

Dr. Mahran gets responsibility for its direction. Other recommendations include increased attention to family planning in the media and a greater role for the private sector in providing family planning services. The recommendations probably also include some persisting notions about relocating population to the New Valley area and opening up new lands. Actions on these recommendations will probably not occur until after the elections scheduled for May.

At a more technical level, the visit to PFPB did provide some encouragement for the RAPID training activities. It is heartening to see that all the effort put into training PFPB personnel has paid off. They now have a real capability to do RAPID analyses and presentations. The major problem remaining is that they do not seem too energetic in actually scheduling and giving presentations. They contend that they now need to go beyond the national RAPID and prepare governorate-level presentations and sectoral presentations. While this is probably true, they could certainly do more with the existing presentations. We discussed with Lenni Kangas and Dr. Mahran the possibility of getting another organization, such as the Sadat Institute, involved in giving presentations. Both agreed to pursue the idea.

## VI. Conclusion

RAPID can certainly take some credit for the flurry of activities in Egypt now. A RAPID presentation to Mubarak was the vehicle by which the whole process was set in motion. It was during the presentation that Mubarak called for the conference. Whether or not the conference itself accomplishes much, the activities leading up to the conference have led to an in-depth appraisal of the population program and new actions for restructuring it. There seems to be a reasonably good chance that some beneficial changes will result that could finally get the population program moving more effectively.

Although this particular activity is now completed, several next steps may be appropriate in the near future, depending on the actions that result from the conference. These could include support to the new National Population Council, support for Dr. Mahran, a series of sectoral analyses to carry the message to the Ministries, support for a new RAPID-institution (such as the Sadat Institute) and new RAPID analyses, such as RAPID for Cairo. These activities will depend on the changes that take place during the next several months in Egypt.

Appendix A  
SCHEDULE OF MEETINGS

Friday, March 16

8:00 p.m. Meeting with Dr. Mahran. Present were:  
Dr. Maher Mahran  
Lenni Kangas  
John Paul James  
Turhan Nouri  
Malcolm Potts

Saturday, March 17

9:00 a.m. Presentation to:  
Dr. Maher Mahran  
Lenni Kangas  
Art Hamdly, Assistant Mission Director

Sunday, March 18

9:00 a.m. Meeting with Lenni Kangas and John Paul James  
11:00 a.m. Meeting at Population Family Planning Board with  
Hussein Abdel Assiz, in charge of RAPID  
Hassan Zaky, RAPID presenter  
3:00 p.m. Meeting with Bill Dodd, USAID Agriculture  
3:30 p.m. Meeting with Peter Amato, USAID Local Area Development  
4:00 p.m. Meeting with Lenni Kangas

Monday, March 19

9:00 a.m. Meeting with Lenni Kangas  
3:30 p.m. Presentation to USAID  
4:00 p.m. Meeting with Sherif Arif

Tuesday, March 20

7:15 a.m. Transport equipment to Quebbei Palace for presentation to  
President Mubarak  
2:00 p.m. Return to USAID

## SCHEDULE OF MEETINGS (Cont.)

### Tuesday, March 20 (Cont.)

3:00 p.m. Meeting with Stephen Grant, USAID Education

4:00 p.m. Meeting with Lenni Kangas, Malcolm Potts

### Wednesday, March 21

8:00 a.m. Meeting with Lenni Kangas

8:30 a.m. Return to Quebbei Palace to pick up equipment

11:00 a.m. Presentation at Population Family Planning Board

### Thursday, March 22

8:00 a.m. Set up equipment at Embassy

8:30 a.m. Presentation to U.S. Embassy officials

1:00 p.m. Presentation at USAID

3:00 p.m. Meeting with Howard Lusk

3:30 p.m. Meeting with John Roberts

4:30 p.m. Meeting with Lenni Kangas

### Saturday, March 24

9:00 a.m. Population Family Planning Board

Appendix B  
PERSONS CONTACTED

USAID

- Arthur Hamdly, Assistant Mission Director

HRDC

- Howard Lusk, Director

Population

- Lenni Kangas, Director
- John Paul James
- Turhan S. Nouri
- Laila Stino

Education

- Stephen Grant

AGRICULTURE

- Bill Dodd

LOCAL AREA DEVELOPMENT

- Peter Amato
- John Roberts

EGYPTIAN GOVERNMENT

- Dr. Maher Mahran, Director of the Population Committee of the National Democratic Party

POPULATION FAMILY PLANNING BOARD

- Dr. Aziz Bindary, Director, PFPB
- Dr. Moustafa Helmy Samoa, Deputy Director, PFPB
- Dr. Hussein Abdel Aziz Sayed, Division Chief (responsible for RAPID activities)
- Dr. M. Nabil-el-Khorazaty

- Dr. M. Abd. el-Ghani
- Dr. Mohammed Osman
- Karima Lotazef
- Hassan Zaky, RAPID team
- Zeinub Aby, RAPID team
- Ola Hassan, RAPID team
- Geihari Shawky, RAPID team

FAMILY HEALTH INTERNATIONAL

- Dr. Malcolm Potts

Appendix C

RAPID PRESENTATION PARTICIPANTS

RAPID LANDSAT PRESENTATION  
 At USAID  
 March 19, 1984  
 2:30 P.M.

<u>Name</u>	<u>Division</u>
John Paul James	HRDC/POP
Turhan S. Nouri	HRDC/P
Robert E. Mitchell	HRDC/ST
Nadia Henin	HRDC/ST
Nahed Matta	HRDC/H
Lucy Nicolas	HRDC/P
Fayek Michael	HRDC/P
Paul Rusby	HRDC/FFP
Chuck Johnson	AID/NE Bureau
Adel Johar	AID/ET
Ronald G. Wolfe	SMIDEAST
Laila Stino	HRDC/POP
Fawzia Tadcoc	HRDC/H
Peter Amato	DRPS/LAD

RAPID LANDSAT PRESENTATION  
 To the Population Family Planning Board  
 March 21, 1984, 11:00 a.m.

Dr. Aziz Bindary	Director, PFPB
Dr. Moustafa Helmy Samoa	Deputy Director, PFPB
Dr. Hussein Abdel Aziz Sayed	Division Chief (responsible for RAPID activities)
Dr. M. Nabil-el-Khorazaty	
Dr. M. Abd. el-Ghani	
Dr. Mohammed Osman	
Karima Lotazef	
Hassan Zaky	RAPID team
Zeinub Aby	RAPID team
Ola Hassan	RAPID team
Geihan Shawky	RAPID team

RAPID LANDSAT PRESENTATION  
 At U.S. Embassy  
 March 22, 1984, 9:45 a.m.

<u>Name</u>	<u>Division</u>
Nick Baskey	Administration
Dave Dunford	Economics
Lenni Kangas	USAID/POP
Bruce F. Duncombe	Economics
Michael Albin	Loc
Michael Stek	NAMRU
Bob Carr	Embassy Jidda
Karl Nelson	USIS
Robert Coontz	USIS
Janet Petronis	CONS
David Peffer	Econimcs
Brent Hartley	SCI
B. Wilder	USAID
Jocelyn Reck	DPPE/PAAD (AID)
John Ratigan	CONS
Dagmar Painter	CLO
C. Edward Bernev	USIS
Arthur Hamdly	USAID

RAPID LANDSAT PRESENTATION  
 at USAID  
 March 22, 1984, 1:00 p.m.

Elizabeth Dickinson	Urban Administration & Development
Charles Ausherman	USAID/Cairo, HRDC/P Consultant
David Painter	UAD
Fred Zobrigt	UAD
Christine Ezzert	USAID/Cairo, HRDC/P
W. J. Carmack	USAID/Cairo, Agr.
A Degraffenreid	USAID DPS/DRPS
Arnold Radi	USAID/DPPE/PAAD
Ahmed Eid	IT/IR
Ivor D. Peters	DPPE/PO
Shawky Bector	AGR
Nasr El-Deen Rohaiein	Agr.
R. E. Fort	Agr.
John Foster	Agr.
James Stephenson	DEPS/UAD
John Swanson	AGR/A
John Roberts	DRPS/LAD
Jim Suma	FI
Doug Palmer	HRDC/H
Mona G. Shafer	APPE/PO
Aliceier Carduner	DRPS/LAD
R. B. Richardson	IT/CWT
Steve Grant	HRDC/E

## Appendix D

### RAPID LANDSAT MATERIALS DELIVERED TO USAID/CAIRO

150 copies of RAPID LANDSAT paper

2 large framed LANDSAT pictures (Cairo and Southern Delta)

10 sets of slides

10 sets of prints of slides

50 copies of LANDSAT pictures for

- Tanta (1982)
- Tanta (agricultural land lost)
- Cairo, Giza, Qalyubiyah
- Southern delta
- Cairo, Giza, Qalyubiyah (black and white)
- 10 km radius of Cairo.