

PD - A.I.R. - 167 39632

A.I.D.
Reference Center
Room 1656 NS

RS/PS
REPORT U-446
1/1/72

PROJECT APPRAISAL REPORT (PAR)

PAGE 1

1. PROJECT NO. 493-11-710-119	2. PAR FOR PERIOD: 7/70 TO 3/72	3. COUNTRY Thailand	4. PAR SERIAL NO. 72- 13
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5. PROJECT TITLE
Civil Police Administration (Air Division)

6. PROJECT DURATION: Began FY <u>66</u> Ends FY _____	7. DATE LATEST PROP 12/4/69	8. DATE LATEST PIP 8/30/69	9. DATE PRIOR PAR 6/30/70*
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10. U.S. FUNDING	a. Cumulative Obligation Thru Prior FY: \$15,250,000	b. Current FY Estimated Budget: \$ 190,000	c. Estimated Budget to completion After Current FY: \$ **
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11. KEY ACTION AGENTS (Contractor, Participating Agency or Voluntary Agency)	
a. NAME Air America, Inc.	b. CONTRACT, PASA OR VOL. AG. NO. AID/ea 105

I. NEW ACTIONS PROPOSED AND REQUESTED AS A RESULT OF THIS EVALUATION

A. ACTION (X)			B. LIST OF ACTIONS	C. PROPOSED ACTION COMPLETION DATE
USAID	AID/W	HOST		
X			<p>Inability to establish RTG/TNPD in-house aircraft maintenance capability through training local personnel as originally envisioned required changing implementation plans which now provide for obtaining maintenance and procurement services through contract. However, RTG/TNPD lacks experience in this area, and is likely to encounter problems and difficulties in managing such large-scale technical contract. The Office of Public Safety will continue to address itself to this matter during the transition period.</p> <p>* Covering entire project 119.</p> <p>** New PROP in preparation.</p>	

D. REPLANNING REQUIRES	E. DATE OF MISSION REVIEW
REVISED OR NEW: <input checked="" type="checkbox"/> PROP <input type="checkbox"/> PIP <input type="checkbox"/> PRO AG <input type="checkbox"/> PIO/T <input type="checkbox"/> PIO/C <input type="checkbox"/> PIO/P	4/4/72

PROJECT MANAGER: TYPED NAME, SIGNED INITIALS AND DATE
Donald C. Harrison

MISSION DIRECTOR: TYPED NAME, SIGNED INITIALS AND DATE
Rey M. Hill

AID 1020-25 (10-70) PAGE 2 PAR	PROJECT NO. 493-11-710-119	PAR FOR PERIOD: 7/70 TO 3/72	COUNTRY Thailand	PAR SERIAL NO. 72- 13
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II. PERFORMANCE OF KEY INPUTS AND ACTION AGENTS

A. INPUT OR ACTION AGENT CONTRACTOR, PARTICIPATING AGENCY OR VOLUNTARY AGENCY	B. PERFORMANCE AGAINST PLAN							C. IMPORTANCE FOR ACHIEVING PROJECT PURPOSE (X)					
	UNSATISFACTORY		SATISFACTORY			OUT-STANDING		LOW		MEDIUM		HIGH	
	1	2	3	4	5	6	7	1	2	3	4	5	
1. Air America, Inc.					X								X
2.													
3.													

Comment on key factors determining rating

Contractor was unable to establish TNPD in-house and spare parts procurement capability through training TNPD personnel as originally envisioned due largely to failure of TNPD to provide necessary trainees. Contractor's performance in maintaining TNPD aircraft, in procuring necessary replacement parts and in training available TNPD personnel has been very satisfactory.

4. PARTICIPANT TRAINING				X										X
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Comment on key factors determining rating

Participant training element has been satisfactory except for occasional problems encountered in having candidates made available for training and the fact that a few returned participants have been assigned duties not related to their training.

5. COMMODITIES					X									X
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Comment on key factors determining rating

Commodities, including aircraft, have been appropriate and critical to the project's success. Maintenance provided through in-house personnel (in the case of field maintenance) and contract has been very satisfactory.

6. COOPERATING COUNTRY	a. PERSONNEL			X										X
	b. OTHER				X									X

Comment on key factors determining rating

- a. The TNPD has fully accepted and cooperated with all aspects of the project except the provision of adequate personnel, with satisfactory continuity, to be trained in aircraft and related equipment maintenance. Of those persons who have been trained, 10-15% have left the TNPD for higher-paying civilian jobs, and this percentage of loss can be expected to continue in the light of the prevailing Civil Service salary scales.
- b. Although it is the intention of the TNPD to sustain an effective Aviation Division after withdrawal of U.S. assistance, the ability to do so will depend largely on the availability of a competent maintenance contractor, adequate budgetary support to pay the increasing costs of operation and maintenance and the replacement of aircraft.

7. OTHER DONORS														
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(See Next Page for Comments on Other Donors)

AID 1020-25(10-70) PAGE 3 PAR	PROJECT NO. 493-11-710-119	PAR FOR PERIOD: 7/70 - 3/72	COUNTRY Thailand	PAR SERIAL NO. 72-13
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II. 7. Continued: Comment on key factors determining rating of Other Donors

III. KEY OUTPUT INDICATORS AND TARGETS

A. QUANTITATIVE INDICATORS FOR MAJOR OUTPUTS		TARGETS (Percentage/Rate/Amount)					END OF PROJECT
		CUMU- LATIVE PRIOR FY	CURRENT FY		FY ____	FY ____	
			TO DATE	TO END			
TNPd personnel trained for key functions.	PLANNED						212
	ACTUAL PERFORM- ANCE						
	REPLANNED						
	PLANNED						
	ACTUAL PERFORM- ANCE						
	REPLANNED						
	PLANNED						
	ACTUAL PERFORM- ANCE						
	REPLANNED						
	PLANNED						
	ACTUAL PERFORM- ANCE						
	REPLANNED						
B. QUALITATIVE INDICATORS FOR MAJOR OUTPUTS		COMMENT:					
1. Definition of role and mission of TNPd Air Division.		Role defined as "the provision of air lift support to all elements of the TNPd engaged in counterinsurgency, civic action and the maintenance of law and order".					
2. Preparation of Table of Organization.		COMMENT: A functional Table of Organization has been designed, accepted and established for the Aviation Division as a separate entity within the TNPd.					
3. Prepared SOPs in adminis- tration, training, maintenance and operations.		COMMENT: Documents outlining Operating Procedures for the various Sections of the Aviation Division have been drafted and, in most cases, implemented. Due to the "counter insurgent" nature of the Division's Mission, constant revision of SOPs are necessary to meet the changing operational requirements.					

AID 1020-25(10-70) PAGE 3 PAR	PROJECT NO. 493-11-710-119	PAR FOR PERIOD: 7/70 - 3/72	COUNTRY Thailand	PAR SERIAL NO. 72-13
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	ACTUAL PERFORM- ANCE						
	REPLANNED						
	PLANNED						
	ACTUAL PERFORM- ANCE						
	REPLANNED						
	PLANNED						
	ACTUAL PERFORM- ANCE						
	REPLANNED						
B. QUALITATIVE INDICATORS FOR MAJOR OUTPUTS		COMMENT:					
X 4. Number and type of aircraft brought to appropriate level.		Original aircraft in the Aviation Division were totally inadequate, both in number and type, to perform the established Mission. Suitable aircraft, in adequate numbers, have been provided the Division in accordance with OPS/W Survey of 1968.					
X 5. TNPD Air Division communication system.		COMMENT: A satisfactory communications network has been established covering all Aviation Division installations and other police elements.					
X 6. Necessary ground mobility in support of aircraft operations.		COMMENT: Trucks, Jeeps, ground-handling equipment and other necessary vehicles have been provided.					

AID 1020-25 (10-70) PAGE 4 PAR	PROJECT NO. 493-11-710-119	PAR FOR PERIOD: 7/70 - 3/72	COUNTRY Thailand	PAR SERIAL NO. 72-13
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IV. PROJECT PURPOSE

A. 1. Statement of purpose as currently envisaged.

2. Same as in PROP? YES NO

To establish within the TNPD an Aviation Division capable of providing the required air support to all elements of the TNPD engaged in counterinsurgency, civic action and the maintenance of law and order.

B. 1. Conditions which will exist when above purpose is achieved.	2. Evidence to date of progress toward these conditions.
<ol style="list-style-type: none"> 1. Aircraft maintenance availability 75%. 2. Aircraft utilization rate 40% or better. 3. Ability respond to 90% of legitimate requests for air support. 4. In-house capability for light maintenance and field repairs at installations outside Bangkok. 5. RTG/TNPD installations training sufficient pilots and field mechanics. 6. TNPD able negotiate and monitor workable contract with qualified contractor for maintenance and spare parts procurement. 	<ol style="list-style-type: none"> 1. Aircraft availability has risen from 54% in 1966 to 72% in 1971. (Based on records showing average monthly availability for the period.) 2. Aircraft utilization has risen from a monthly average of 14% in 1966 to 30% in 1971. 3. No exact data available at this time, but there is reason to believe that desired level is being approached. 4. In 1971, all field maintenance and repairs were performed by TNPD personnel at 15 field installations. Further progress will increase the number of trained personnel to perform these functions. 5. RTG has established appropriate training courses at Civil Aviation Training Center to provide sufficient personnel to meet foreseeable needs. 6. TNPD has only limited capability to negotiate and less capability to effectively monitor maintenance and procurement contract.

V. PROGRAMMING GOAL

A. Statement of Programming Goal

Improve RTG/TNPD capability to enforce law and order, both against communist insurgents and criminals, as an essential condition for economic, social and political development.

B. Will the achievement of the project purpose make a significant contribution to the programming goal, given the magnitude of the national problem? Cite evidence.

The achievement of the project purpose will greatly enhance the ability of the TNPD to move men and material rapidly and to otherwise virtually inaccessible areas. It will thus facilitate RTG efforts to maintain law and order and assist in carrying out civic action projects throughout Thailand.

5