

.15 1020-25 (7-68)				SECURITY CLASSIFICATION		001 PROJECT NUMBER	
PROJECT APPRAISAL REPORT (PAR) (U-446) See M.O. 1026.1				UNCLASSIFIED		386-51-580-332	
002 PAR	MO.	DAY	YR.	003 U.S. OBLIGATION SPAN		004 PROJECT TITLE	
AS OF:			68	FY 68	Thru FY 72	Family Welfare Planning Reference Center Room 1656 NS	
005 COOPERATING COUNTRY - REGION - AID/W OFFICE				INDIA/NESA 3860332001001			

006 FUNDING TABLE											
AID DOLLAR FINANCING-OBLIGATIONS (\$000)	TOTAL	CONTRACT (NON-ADD)	PERSONNEL SERVICES			PARTICIPANTS		COMMODITIES		OTHER COSTS	
			AID	PASA	CONTRACT	DIR. PASA	CONTRACT	DIR. PASA	CONTRACT	DIR. PASA	CONTRACT
CUMULATIVE NET THRU ACTUAL YEAR (FY 1968)	TC 510 SA 4621	TC 142	TC 179	TCMD	TC142	TC 87	-	TC 2	-	-	-
PROPOSED OPERATIONAL YEAR (FY 1969)	SA 2613	SA 2	SA 270	SA 183	SA 2	SA 143	-	SA 2015	-	-	-

CCC VALUE OF P.L. 480 COMMODITIES (\$000) → Thru Actual Year : Operational Year Program :

007 IMPLEMENTING AGENCY TABLE

If contractors or participating agencies are employed, enter the name and contract or PASA number of each in appropriate spaces below; in the case of voluntary agencies, enter name and registration number from M.O. 1551.1, Attachment A. Enter the appropriate descriptive code in columns b and c, using the coding guide provided below.

TYPE CODE b	TYPE CODE c	a. IMPLEMENTING AGENCY	TYPE CODE		d. CONTRACT No. PASA VOLAG NO.	e. LEAVE BLANK FOR AID/W USE
			b.	c.		
1. U.S. CONTRACTOR	0. PARTICIPATING AGENCY	1. Public Health Service DHEW 2. Public Health Service DHE 3. Bureau of the Census Dept. of Commerce	4	0	NESA(HA)-9-67	
2. LOCAL CONTRACTOR	1. UNIVERSITY		4	0	NESA(HA)-15-68	
3. THIRD COUNTRY CONTRACTOR	2. NON-PROFIT INSTITUTION		4	0	NESA(CA)-40-68	

PART I - PROJECT IMPACT

I-A. GENERAL NARRATIVE STATEMENT ON PROJECT EFFECTIVENESS, SIGNIFICANCE & EFFICIENCY.

This summary narrative should begin with a brief (one or two paragraph) statement of the principal events in the history of the project since the last PAR. Following this should come a concise narrative statement which evaluates the overall efficiency, effectiveness and significance of the project from the standpoint of:

- (1) overall performance and effectiveness of project implementation in achieving stated project targets;
- (2) the contribution to achievement of sector and goal plans;
- (3) anticipated results compared to costs, i.e., efficiency in resource utilization;
- (4) the continued relevance, importance and significance of the project to country development and/or the furtherance of U.S. objectives.

Include in the above outline, as necessary and appropriate, significant remedial actions undertaken or planned. The narrative can best be done after the rest of PART I is completed. It should integrate the partial analyses in I-B and I-C into an overall balanced appraisal of the project's impact. The narrative can refer to other sections of the PAR which are pertinent. If the evaluation in the previous PAR has not significantly changed, or if the project is too new to have achieved significant results, this Part should so state.

008 NARRATIVE FOR PART I-A (Continue on form AID 1020-25 I as necessary):

Narrative for entire project follows immediately on next page.

MISSION DIRECTOR APPROVAL →	SIGNATURE MINAID(A) - John Punari	DATE March 24, 1969
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PAR CONTINUATION SHEET

This sheet is to be used for any Narrative Sections for which sufficient space has not been provided on the form. Identify each narrative by its Part and Section Designation.

008 - Narrative for Part I-A**A. Background**

The Mission decided to begin technical assistance in family planning in FY 1966. With some useful exceptions, the major assistance to date has been the obligating of funds for commodities. At least five factors have impeded the development of a cogent technical assistance program other than commodities:

- (1) Mass government family planning programs are relatively new. Unlike agriculture where a breakthrough in technology has clearly lighted the path to increased food production, there is as yet no clear answer to the riddle of how best to lower birth rates. Both the Government of India and USAID have been feeling their way - searching for the most effective combinations of program and strategy. In this context, assistance needs have never been easy to define and this has slowed the development of the assistance effort.
- (2) The GOI has been reluctant to permit foreign family planning advisors to live and work in the states where responsibility for carrying out the program actually lies.
- (3) The GOI, which has had 15 years of experience in family planning, felt (and still feels) that the U.S. has little experience in family planning and little expertise to offer.
- (4) USAID's unilateral decision in 1965 to cease assistance to general health projects impaired USAID's rapport with the Ministry of Health.
- (5) The Family Planning Department's ability to absorb technical assistance is low. The technical staff is small. The Department's administrative abilities are low and it seems less effective than most in coping with GOI procedure. It is no coincidence that the two areas where we are effectively supplying technical assistance - training and demography - are both areas with good organization and leadership.

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PAR CONTINUATION SHEET

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Other Donors - the Ford Foundation, Population Council, and the Swedish Government - which have been in India working on family planning well before the USG also have been subject to GOI resistance to their offers of assistance.

In the context, the USAID Family Welfare Planning project has grown slowly. In FY 1966, USAID began by proposing to survey the needs of family planning programs in 3-5 states and to develop a broad based assistance program in these areas. In FY 1967 (the GOI having disapproved the concept of USAID's working in the states), a seven man Mission staff was to be recruited to provide ad hoc advisory assistance to the Center in various specialities. For FY 1968, eight small activities were planned, only two or three of which actually got started.

Midway through FY 1968, the ground rules for U.S. assistance to family planning changed. Congress earmarked \$35 million for family planning. AID/W, which had heretofore been reluctant to provide grant commodities for family planning programs, endorsed this concept with intense enthusiasm. The result was a ballooning of our family planning project. But the balloon was filled mostly with commodities. The figures below tell the story:

	<u>Participants/ Technicians</u>	<u>Commodities</u> (\$000)	<u>Total</u>
Original FY 1968 Budget	515	306	821
Actual Obligations FY 1968	510	4,621	5,131*
Expected Obligations FY 1969	358	2,895	3,253

* There was in addition a \$2.7 million loan for vehicles

Obligations for technical advice and participant training did not increase over the original FY 1968 budget and will decline in FY 1969 (due primarily to lapses in recruitment of technicians). USAID's program today is preponderantly a commodity supply program. In several areas (training, demography) USAID's assistance and influence run beyond the supply of hardware, but we have not yet developed a significant, coherent program of non-capital assistance to family planning in India.

USAID continues to negotiate and seek opportunities for more effective assistance. The GOI has vastly expanded the scope of its program in the last two years, and despite formidable remain-obstacles, has made some significant progress. Perhaps receptivity to expanded assistance will grow.

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B. Overall Performance and Effectiveness of Project Implementation in Achieving Stated Project Targets:

The box-score for our nine sub-projects as stated in this PAR is as follows:

- satisfactory progress: 3
- unsatisfactory progress: 1
- unable to say because project is new or not yet operational: 5

Overall, we are less than satisfied with the progress of the project. One of the most significant activities - the condom program - is behind schedule. Two potentially significant projects - selected areas and intensive districts - have been delayed for many months (see sub-PAR's for explanation). The FY 1968 dollop of commodities has taken longer to procure than originally expected although this may be fortunate as the commodity order is probably larger than the family planning program is able to absorb in a short time.

As indicated in the attached sub-PAR's, the biggest impediments to implementation of sub-activities under this project have been: (1) the GOI's decision to hold up implementation of new projects until the size of the Fourth Plan budget has been established; and (2) cumbersome and sometimes ineffective administration by the GOI. The Department of Family Planning is bound by slow and often inflexible procedures. There is, in addition, no effective means for the Center to supervise or influence projects which are run basically by state governments, and this has severely hampered several sub-projects. Also project implementation has been somewhat delayed by lags in procurement of commodities from the U.S.

In terms of remedial action, the commodity problem is one AID/W can assist us with; the more basic problem of ineffective host country administration is one with which we must continue to live and work - urging haste where appropriate, making suggestions where appropriate. But it is basically a GOI problem and not susceptible to easy resolution. It does require from us more than usual care in planning projects to insure that they can be supported within the existing administrative capacity of the GOI.

C. Contribution of Project to Achievement of Sector Goals:

The contribution to date has been negligible. Of the nine sub-projects two are not expected to make a significant

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SECURITY CLASSIFICATION

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4

PAR CONTINUATION SHEET

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impact. Three others are too new to have done so and one (orals) has not yet been implemented sufficiently to make an impact. Three other projects with potentially large impacts - condoms, selected areas, and intensive districts - have all been delayed and their effects will not be realized until later.

D. Efficiency in Resources Utilization:

Much staff time in the Mission Family Planning Division has been spent in the past year on the mechanics of commodity specification and procurement. Whether this was the most efficient use of this talent depends in part on whether the commodities are used efficiently and whether they contribute effectively to the family planning program. USAID is trying to be as judicious as possible in controlling the flow of commodities in order to insure that the GOI is ready for them. Undoubtedly there will be some misuse - an inevitable cost of a rapidly developed program. Whether, overall, the use of commodities will be efficient cannot be predicted at this time.

Much valuable technician time - not to mention that of the GOI - has been also spent escorting a host of visitors from Washington and elsewhere. In addition, the Mission has been asked to monitor, aid, assist and service a number of small projects by foundations, universities and others which are funded or endorsed by Washington.

E. Continued Relevance, Importance, and Significance of the Project to Country Development and Furtherance of U.S. Objectives:

Despite its weaknesses, the family welfare planning project continued to be highly relevant to the GOI's development and furtherance of U.S. objectives.

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332.2 Condoms 3860332021001

PART I-B - PROJECT EFFECTIVENESS

009

I-B-1 - OUTPUT REPORT AND FORECAST - (See detailed instructions)

1. CODE NO. AID/W USE ONLY	2. This section is designed to record progress toward the achievement of each project output target which was scheduled in the PIP, Part II. Where progress toward a target is significantly greater or less than scheduled, describe reason(s) beneath the target.	3. ACTUAL AND PLANNED OUTPUTS (ALL DATA CUMULATIVE)				6. PROJECTED TOTAL FOR PROJECT LIFE
		3. ACTUAL CUM. TO DATE	4. AS OF PRIOR JUNE 30		5. PLANNED BY NEXT JUNE 30	
			a. PLANNED	b. ACTUAL		
	<p>1. Assist the Government of India promote the use of condoms by providing, initially, 170 million condoms to the Department of Family Planning for its distribution through commercial channels to an estimated 600,000 small shopkeepers. (See Part III for comments)</p> <p>Six</p> <p>2. Provide/Condom Wrapping Machines to Hindustan Latex Limited, a corporation wholly owned by the GOI, in order for it to pack the condoms received in bulk from external sources and being produced at its factory in Trivandrum.</p> <p>1/ 170 million condoms funded in FY 1968; additional 150 million each proposed for FY 1969 and FY 1970.</p>	20.5	None	None	Approx. 110 million	470 1/2
		--	None	None	6	6

SECURITY CLASSIFICATION

PROJECT NUMBER

Unclassified**332.2 Condoms****PART I-B - Continued**

010

B.2 - OVERALL ACHIEVEMENT OF PROJECT TARGETS

Place an "X" within the bracket on the following seven-point scale that represents your judgment of the overall progress towards project targets:

**PART I-C - PROJECT SIGNIFICANCE**

011

C.1 - RELATION TO SECTOR AND PROGRAM GOALS (See detailed instructions M.O. 1026.1)

This section is designed to indicate the potential and actual impact of the project on relevant sector and program goals. List the goals in col. b and rate potential and actual project impact in cols. c and d.

a. CODE NO. (AID/W USE ONLY)	SCALE FOR COLUMN c: 3= Very Important; 2= Important; 1= Secondary Importance SCALE FOR COLUMN d: 3= Superior/Outstanding; 2= Adequate/Satisfactory/Good; 1= Unsatisfactory/Marginal	c. POTENTIAL IMPACT ON EACH GOAL IF PROJECT ACHIEVES TARGETS	d. ACTUAL IMPACT ON GOAL TO DATE RELATIVE TO PROGRESS EXPECTED AT THIS STAGE
	b. SECTOR AND PROGRAM GOALS (LIST ONLY THOSE ON WHICH THE PROJECT HAS A SIGNIFICANT EFFECT)		
	(1) Assist the GOI to create programs that will inform, educate and motivate 90 percent of India's reproductive age married population, currently estimated at 110 million couples, to become family planning acceptors.	2	2
	Assist the GOI to provide family planning services-- clinical and nonclinical -- for these couples.	3	2
	(3) Assist the GOI to train and equip the family planning personnel necessary to carry out these activities.	NA	NA
	Assist the GOI to measure and appraise all phases of the family planning program, the declared ultimate goal of which is to reduce the country's annual rate of population increase from an estimated 2.5 percent to 1.5 percent as soon as possible.	NA	NA

For goals where column c. is rated 3 or 2 and column d. is rated 1, explain in the space for narrative. The narrative should also indicate the extent to which the potential impacts rated 3 or 2 in column c. are dependent on factors external to the achievement of the project targets, i.e., is there a substantial risk of the anticipated impact being forestalled by factors not involved in the achievement of project targets. If possible and relevant, it also would be useful to mention in the narrative your reading of any current indicators that longer-term purposes, beyond scheduled project targets, are likely or unlikely to be achieved. Each explanatory note must be identified by the number of the entry (col. b) to which it pertains.

012 NARRATIVE FOR PART I-C.1 (Continue on form AID 1020-25 1):**No comment required at this time.****Unclassified**

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SECURITY CLASSIFICATION

Unclassified

PROJECT NUMBER

332.2 Condoms**PART I-C - Continued****C.2 - GENERAL QUESTIONS**

These questions concern developments since the prior PAR. For each question place "Y" for Yes, "N" for No, or "NA" for Not Applicable in the right hand column. For each question where "Y" is entered, explain briefly in the space below the table.	MARK IN THIS COL.
013 Have there been any significant, unusual or unanticipated results not covered so far in this PAR?	N
014 Have means, conditions or activities other than project measures had a substantial effect on project output or accomplishments?	N
015 Have any problems arisen as the result of advice or action or major contributions to the project by another donor?	N
016 If the answer to 014 or 015 is yes, or for any other reason, is the project now less necessary, unnecessary or subject to modification or earlier termination?	NA
017 Have any important lessons, positive or negative, emerged which might have broad applicability?	NA
018 Has this project revealed any requirement for research or new technical aids on which AID/W should take the initiative?	N
019 Do any aspects of the project lend themselves to publicity in newspapers, magazines, television or films in the United States?	Y
020 Has there been a lack of effective cooperating country media coverage? (Make sure AID/W has copies of existing coverage.)	N
021 <u>NARRATIVE FOR PART I-C.2</u> Identify each explanatory note by the number of the entry to which it pertains. (Continue on form AID 1020-25 I as necessary):	

019 - This is the first government-subsidized, heavily advertised, mass distribution of condoms in the world.

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SECURITY CLASSIFICATION

Unclassified

332.2 Condoms

PART II - IMPLEMENTATION REPORT

II-A - STATUS OF SCHEDULE

022 A-1 - INDIVIDUAL ACTIONS (See detailed instructions M.O. 1026.1). This is a listing of major actions or steps which were scheduled for physical start or continuing implementation in the reporting period as reflected in the Project Implementation Plan, Part I.

(a) PIP ITEM NO.	MAJOR ACTIONS OR STEPS; CAUSES AND RESULTS OF DELAYS; REMEDIAL STEPS	(b) STATUS - PLACE AN "X" IN, ONE COLUMN		
		(1) BEHIND SCHEDULE	(2) ON SCHEDULE	(3) AHEAD OF SCHEDULE
	<p>Major Actions/Steps to be Undertaken by the GOI</p> <p>The GOI is mainly responsible for the following actions/steps in implementation. While the Ford Foundation is providing technical assistance in these areas, a fulltime Health Administration Advisor on staff of USAID is providing monitoring and back-stopping assistance.</p> <ol style="list-style-type: none"> Negotiate and execute agreements with six large Indian Corporations for distribution of condoms through an estimated 600,000 retail sales outlets. (Five of six negotiated in 1968; sixth in February 1969) Establishment of a semi-autonomous Marketing Organization within the Department of Family Planning to administer the commercial distribution scheme. Development of a unit within the Marketing Organization to guide and manage a continuous program of advertising and promotion. Development of a Market Research and Evaluation Unit within the Marketing Organization to measure the effectiveness of the distribution program and to develop new procedures. Development of a records and logistics system for control of the pilot distribution. (See Part III for outline of problems of marketing agency) <p>Steps/Actions by USAID</p> <ol style="list-style-type: none"> Develop specifications for supply of condoms. Arrange through AID/W for shipment of condoms to Indian ports in accordance with the needs of the program. 	X	X	

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SECURITY CLASSIFICATION

Unclassified

PROJECT NUMBER

332.2 Condoms

PAR CONTINUATION SHEET

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<u>Part II-A - Status of Schedule (cont'd)</u>	<u>Behind : Schedule</u>	<u>On Schedule</u>	<u>Ahead of Schedule</u>
3. Undertake survey of wrapping equipment available in the U.S. and elsewhere and forward recommendation to GOI on most suitable make/model for procurement.		X	
4. Develop specifications and initiate procurement action for wrapping machines. (Procurement delayed pending GOI decision on U.S. or Korean machines.)	X		

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SECURITY CLASSIFICATION

Unclassified

332.2 Condoms

PART II - Continued

023

II-A.2 - OVERALL TIMELINESS

In general, project implementation is (place an "X" in one block):

- (a) On schedule
- (b) Ahead of schedule
- (c) Behind schedule X
- (1) AID/W Program Approval
- (2) Implementing Agency (Contractor/Participating Agency/Voluntary Agency)
- (3) Technicians
- (4) Participants
- (5) Commodities (non-FFF) X
- (6) Cooperating Country X
- (7) Commodities (FFF)
- (8) Other (specify):

BLOCK (c): If marked, place an "X" in any of the blocks one thru eight that apply. This is limited to key aspects of implementation, e.g., timely delivery of commodities, return of participants to assume their project responsibilities, cooperating country funding, arrival of technicians.

II-B - RESOURCE INPUTS

This section appraises the effectiveness of U.S. resource inputs. There follow illustrative lists of factors, grouped under Implementing Agency, Participant Training and Commodities, that might influence the effectiveness of each of these types of project resources. In the blocks after only those factors which significantly affect project accomplishments, write the letter P if effect is positive or satisfactory, or the letter N if effect is negative or less than satisfactory.

1. FACTORS-IMPLEMENTING AGENCY (Contract/Participating Agency/Voluntary Agency)

024	IF NO IMPLEMENTING AGENCY IN THIS PROJECT. PLACE AN "X" IN THIS BLOCK:	X	032 Quality, comprehensiveness and candor of required reports	
			033 Promptness of required reports	
025	Adequacy of technical knowledge		034 Adherence to work schedule	
026	Understanding of project purposes		035 Working relations with Americans	
027	Project planning and management		036 Working relations with cooperating country nationals	
028	Ability to adapt technical knowledge to local situation		037 Adaptation to local working and living environment	
029	Effective use of participant training element		038 Home office backstopping and substantive interest	
030	Ability to train and utilize local staff		039 Timely recruiting of qualified technicians	
031	Adherence to AID administrative and other requirements		040 Other (describe):	

2. FACTORS-PARTICIPANT TRAINING

041	IF NO PARTICIPANT ELEMENT IN PROJECT. PLACE AN "X" IN THIS BLOCK:	X	TRAINING UTILIZATION AND FOLLOW UP	
			052 Appropriateness of original selection	
	PREDEPARTURE		053 Relevance of training for present project purposes	
042	English language ability		054 Appropriateness of post-training placement	
043	Availability of host country funding		055 Utility of training regardless of changes in project	
044	Host country operational considerations (e.g., selection procedures)		056 Ability to get meritorious ideas accepted by supervisors	
045	Technical/professional qualifications		057 Adequacy of performance	
046	Quality of technical orientation		058 Continuance on project	
047	Quality of general orientation		059 Availability of necessary facilities and equipment	
048	Participants' collaboration in planning content of program		060 Mission or contractor follow-up activity	
049	Collaboration by participants' supervisors in planning training		061 Other (describe):	
050	Participants' availability for training			
051	Other (describe):			

SECURITY CLASSIFICATION

Unclassified

PROJECT NUMBER

332.2 Condoms

PART II-B - Continued

3. FACTORS-COMMODITIES

PLACE AN "X" IN APPROPRIATE BLOCK:	062 FFF	063 NON-FFF	X	064 NO COMMODITY ELEMENT	072 Control measures against damage and deterioration in shipment.	
065 Timeliness of AID/W program approval (i.e., PIO/C, Transfer Authorization).				N	073 Control measures against deterioration in storage.	P
066 Quality of commodities, adherence to specifications, marking.				N	074 Readiness and availability of facilities.	P
067 Timeliness in procurement or reconditioning.				N	075 Appropriateness of use of commodities.	P
068 Timeliness of shipment to port of entry.				N	076 Maintenance and spares support.	P
069 Adequacy of port and inland storage facilities.				P	077 Adequacy of property records, accounting and controls.	P
070 Timeliness of shipment from port to site.				P	078 Other (Describe):	
071 Control measures against loss and theft.				P		

Indicate in a concise narrative statement (under the heading a. Overall Implementation Performance, below) your summary appraisal of the status of project implementation, covering both significant achievements and problem areas. This should include any comments about the adequacy of provision of direct hire technicians as well as an overall appraisal of the comments provided under the three headings (b, c & d) which follow. For projects which include a dollar input for generation of local currency to meet local cost requirements, indicate the status of that input (see Detailed Instructions).

Discuss separately (under separate headings b, c & d) the status of Implementing Agency Actions, Participants and Commodities. Where above listed factors are causing significant problems (marked N), describe briefly in the appropriate narrative section: (1) the cause and source of the problem, (2) the consequences of not correcting it, and (3) what corrective action has been taken, called for, or planned by the Mission. Identify each factor discussed by its number.

079 NARRATIVE FOR PART II-B: (After narrative section a. Overall Implementation Performance, below, follow, on form AID 1020-25 I as needed, with the following narrative section headings: b. Implementing Agency, c. Participants, d. Commodities. List all narrative section headings in order. For any headings which are not applicable, mark them as such and follow immediately below with the next narrative section heading.)

a. Overall Implementation Performance.

a. As has been well-documented, the GOI's condom distribution program was a long time in gestation. Scheduled at one point to begin in November 1967, launch of the program in the pilot areas took place finally in October 1968. On the GOI side, the single largest obstacle to progress was delay in the setting-up of the marketing organization to guide the project. On the AID side, there was difficulty in agreeing with the GOI on condom specifications and procuring condoms which matched those specifications. The Mission is (cautiously) encouraged by progress since launch, however. Data are hard to come by, but the condoms are apparently selling well in the pilot areas. The logistics system appears adequate. A major cloud on the horizon is the inadequacy of the GOI's marketing organization. Its deficiencies are spelled out in Part III. This is a problem on which AID has little influence. The Ford Foundation is assisting the GOI, but the primary responsibility for action remains with the government. Corrective action by the Mission is limited to counseling and urging better performance as appropriate.

b. Implementing agency - NA.

c. Participants - NA

d. Commodities (065-068) See above.

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SECURITY CLASSIFICATION

SECURITY CLASSIFICATION

Unclassified

PROJECT NUMBER

332.2 Condom

PART III - ROLE OF THE COOPERATING COUNTRY

The following list of illustrative items are to be considered by the evaluator. In the block after only those items which significantly affect project effectiveness, write the letter P if the effect of the item is positive or satisfactory, or the letter N if the effect of the item is negative or less than satisfactory.

SPECIFIC OPERATIONAL FACTORS:	
080 Coordination and cooperation within and between ministries.	P
081 Coordination and cooperation of LDC gov't. with public and private institutions and private enterprise.	P
082 Availability of reliable data for project planning, control and evaluation.	N
083 Competence and/or continuity in executive leadership of project.	P
084 Host country project funding.	P
085 Legislative changes relevant to project purposes.	
086 Existence and adequacy of a project-related LDC organization.	N
087 Resolution of procedural and bureaucratic problems.	N
088 Availability of LDC physical resource inputs and/or supporting services and facilities.	N
089 Maintenance of facilities and equipment.	P
090 Resolution of tribal, class or caste problems.	
091 Receptivity to change and innovation.	P
092 Political conditions specific to project.	
093 Capacity to transform ideas into actions, i.e., ability to implement project plans.	N
094 Intent and/or capacity to sustain and expand the impact of the project after U.S. inputs are terminated.	P
095 Extent of LDC efforts to widen the dissemination of project benefits and services.	P
096 Utilization of trained manpower (e.g., participants, counterpart technicians) in project operations.	P
097 Enforcement of relevant procedures (e.g., newly established tax collection and audit system).	P
098 Other:	
HOST COUNTRY COUNTERPART TECHNICIAN FACTORS:	
099 Level of technical education and/or technical experience.	
100 Planning and management skills.	N
101 Amount of technician man years available.	N
102 Continuity of staff.	-
103 Willingness to work in rural areas.	-
104 Pay and allowances.	-
105 Other:	-

In the space below for narrative provide a succinct discussion and overall appraisal of the quality of country performance related to this project, particularly over the past year. Consider important trends and prospects. See Detailed Instructions for an illustrative list of considerations to be covered.

For only those items marked N include brief statements covering the nature of the problem, its impact on the achievement of project targets (i.e., its importance) and the nature and cost of corrective action taken or planned. Identify each explanatory note.

106 NARRATIVE FOR PART III (Continue on form AID 1020-25 I):

In conversations with the GOI at the inception of the project it was the USAID understanding that the GOI would establish a separate organization, e.g., a public corporation which would become the Marketing Organization. This was not done nor was the marketing function given to the Hindustan Latex Ltd., a public corporation already in being and established for the purpose of manufacturing condoms. The problems which have emerged and indicated by the Ns in Part III are chiefly administrative in character. They are the result of restrictions inherent in the marketing organization, an administrative unit of the Department of Family Planning. As such it has little autonomy and no flexibility in its ability to compete salary-wise with private industry in engaging high level marketing professionals.

082 - As distribution is through five now and later six different commercial firms, each with its own data collection mechanism

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332.2 Condoms

PAR CONTINUATION SHEET

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Part III - Role of Cooperating Country (cont'd)

and reporting intervals, coordination of data collection will not be possible until a feasible plan is developed and tested. This awaits appointment of a full-time operations executive.

- 086 - The marketing organization as now constituted will have difficulty in performing its intended function unless completely staffed with experienced and well qualified professionals. The Ford Foundation as a temporary measure is providing three Indian consultants of the type required for permanent service. These people will not be available for the long and difficult job that must be done.
- 087- The Marketing Executive, nominally in charge of the Marketing
088 Organization has little authority. As a division of the Family Planning Department, he must request approval for each expenditure from a higher authority and once each month he appears before the Executive Board to propose and receive approval or denial of funds for new or amended activities. As the marketing function must be sensitive to varying conditions and respond quickly, the operation loses whatever benefit may be derived from prompt decisions and actions.
- 093 - The nature of the organizational structure makes it difficult to transform ideas into actions. This can be illustrated by the way in which the promotion and advertising program is now carried out. Implementation of advertising plans, whether these are placement of "ads" in publications or printing or pamphlets or posters, must be by the Directorate Advertising and Visual Publicity (DAVP) in the Ministry of Information. The DAVP is an implementing agency and does not have creative advertising people on its staff to design material, write copy and design entire campaigns. If creative ideas were to be acquired by the marketing executive either from his staff or through contract or another mechanism, the lead time necessary to obtain completed action is inordinate.
- 100- With the exception of the Marketing Executive, the market-
101 ing organization has no one on its permanent staff with any substantial experience in the kinds of planning and management used in private industry. This is essential to the operations of the marketing organization which depends, for massive distribution of NIRODH, on the networks of private firms. For the partnership to be effective, joint planning and logistics management must be keyed to the practices of private industry rather than to government.

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SECURITY CLASSIFICATION

Unclassified

PROJECT NUMBER

332.2 Condoms**PAR CONTINUATION SHEET**

This sheet is to be used for any Narrative Sections for which sufficient space has not been provided on the form. Identify each narrative by its Part and Section Designation.

Part III - Role of Cooperating Country (cont'd)

It is hoped that the key executives of the marketing organization will be recruited from industry thereby infusing a larger quantum of modern management skills and practices.

Unclassified

SECURITY CLASSIFICATION

Unclassified**332.3 Orals 3860332031001****PART I-B - PROJECT EFFECTIVENESS**

009

I-B-1 - OUTPUT REPORT AND FORECAST - (See detailed instructions)

1. CODE NO. AID USE ONLY	2. This section is designed to record progress toward the achievement of each project output target which was scheduled in the PIP, Part II. Where progress toward a target is significantly greater or less than scheduled, describe reason(s) beneath the target.	ACTUAL AND PLANNED OUTPUTS (ALL DATA CUMULATIVE)				6. PROJECT TOTAL FOR PROJECT LIFE
		3. ACTUAL CUM. TO DATE	4. AS OF PRIOR JUNE 30		5. PLANNED BY NEXT JUNE 30	
			a. PLANNED	b. ACTUAL		
	<p>1. Assist the GOI conduct an initial feasibility study among a representative sample of 100,000 women to determine the acceptance of oral contraception by Indian women as a supplement to other methods.</p> <p>The project is behind schedule due to: (a) lack of adequate supervision from the center to the states to the clinic; (b) delay in receipt of orals from the U.S.; (c) some tendency of many clinics to restrict the types of women who can participate to those of low parity or IUD failure; (d) inexperience and lack of confidence in orals by doctors and paramedicals; and (e) failure of states to assign doctors and paramedicals to the training program. The target of 100,000 women - which was an arbitrary figure selected by the GOI without strong bases - will probably not be met. The Mission believes 50,000 is more realistic and adequate for project purpose.</p> <p>2. Assist the GOI to determine the characteristics of those willing to receive and continue to practice oral contraception.</p> <p>Methodology was developed on schedule and is being used. Characteristics of first 2000 women have been identified; characteristics of next 6000 are being tabulated.</p>	Approx. 6,000		Approx. 2,000	Approx. 15,000	Approx. 50,000

Unclassified

SECURITY CLASSIFICATION

Unclassified

332.3 Orals

PART I-B - PROJECT EFFECTIVENESS

009

I-B-1 - OUTPUT REPORT AND FORECAST - (See detailed instructions)

1. CODE NO. AID/W USE ONLY	2. This section is designed to record progress toward the achievement of each project output target which was scheduled in the PIP, Part II. Where progress toward a target is significantly greater or less than scheduled, describe reason(s) beneath the target.	ACTUAL AND PLANNED OUTPUTS (ALL DATA CUMULATIVE)				6. PROJECTED TOTAL PROJECT LIFE
		3. ACTUAL CUM. TO DATE	4. AS OF PRIOR JUNE 30		5. PLANNED BY NEXT JUNE 30	
			a. PLANNED	b. ACTUAL		
	<p>3. Provide experience to the Department of Family Planning and physicians and paramedicals in administering a hormonal contraception program, including in-service training in the use and supervision of oral contraceptives for approximately 500 medical and 1000 paramedical personnel serving in 500 centers.</p>	<p>Approx. 300 centers approved 200 - active 150 - reporting 400 medicals trained 400 para- medicals trained</p>		<p>300 130 68</p> <p>not known not known</p>	<p>300 300 225 500 500</p>	<p>500 500 500 1000</p>

Unclassified

SECURITY CLASSIFICATION

Unclassified

PROJECT NUMBER

332.3 Orals

PART I-B - Continued

010

B.2 - OVERALL ACHIEVEMENT OF PROJECT TARGETS

Place an "X" within the bracket on the following seven-point scale that represents your judgment of the overall progress towards project targets:



PART I-C - PROJECT SIGNIFICANCE

011

C.1 - RELATION TO SECTOR AND PROGRAM GOALS (See detailed instructions M.O. 1026.1)

This section is designed to indicate the potential and actual impact of the project on relevant sector and program goals. List the goals in col. b and rate potential and actual project impact in cols. c and d.

a. CODE NO. (AID/W USE ONLY)	SCALE FOR COLUMN c: 3= Very Important; 2= Important; 1= Secondary Importance SCALE FOR COLUMN d: 3= Superior/Outstanding; 2= Adequate/Satisfactory/Good; 1= Unsatisfactory/Marginal	c. POTENTIAL IMPACT ON EACH GOAL IF PROJECT ACHIEVES TARGETS	d. ACTUAL IMPACT ON GOAL TO DATE RELATIVE TO PROGRESS EXPECTED AT THIS STAGE
b.	SECTOR AND PROGRAM GOALS (LIST ONLY THOSE ON WHICH THE PROJECT HAS A SIGNIFICANT EFFECT)		
	(1) Assist the GOI to create programs that will inform, educate and motivate 90 percent of India's reproductive age married population, currently estimated at 110 million couples, to become family planning acceptors.	2	2
	(2) Assist the GOI to provide family planning services-- clinical and nonclinical -- for these couples.	2	1
	(3) Assist the GOI to train and equip the family planning personnel necessary to carry out these activities.	2	2
	(4) Assist the GOI to measure and appraise all phases of the family planning program, the declared ultimate goal of which is to reduce the country's annual rate of population increase from an estimated 2.5 percent to 1.5 percent as soon as possible.	2	2

For goals where column c. is rated 3 or 2 and column d. is rated 1, explain in the space for narrative. The narrative should also indicate the extent to which the potential impacts rated 3 or 2 in column c. are dependent on factors external to the achievement of the project targets, i.e., is there a substantial risk of the anticipated impact being forestalled by factors not involved in the achievement of project targets. If possible and relevant, it also would be useful to mention in the narrative your reading of any current indicators that longer-term purposes, beyond scheduled project targets, are likely or unlikely to be achieved. Each explanatory note must be identified by the number of the entry (col. b) to which it pertains.

012 NARRATIVE FOR PART I-C.1 (Continue on form AID 1020-25 I):

The project is important to all the major family planning goals. The project's impact on the major goals - particularly supply of services - has been less than anticipated due to the lag in the implementation of the project. Reasons for slow implementation are given in Part I-B-1.

Concerning factors external to the project which threaten its impact on the sector goals, there has been wide publicity given to data on pills as a possible cause of thrombo-phlebitis and carcinoma of the cervix, which has reinforced the already strong caution of Indian doctors toward pills. Also, pure progestagens may prove superior to combined orals; and should the GOI turn to them, this would diminish the impact of the project.

Unclassified

SECURITY CLASSIFICATION

SECURITY CLASSIFICATION

Unclassified

PROJECT NUMBER

332.3 Orals**PART I-C - Continued****C.2 - GENERAL QUESTIONS**

These questions concern developments since the prior PAR. For each question place "Y" for Yes, "N" for No, or "NA" for Not Applicable in the right hand column. For each question where "Y" is entered, explain briefly in the space below the table.	MARK IN THIS COL.
013 Have there been any significant, unusual or unanticipated results not covered so far in this PAR?	N
014 Have means, conditions or activities other than project measures had a substantial effect on project output or accomplishments?	N
015 Have any problems arisen as the result of advice or action or major contributions to the project by another donor?	Y
016 If the answer to 014 or 015 is yes, or for any other reason, is the project now less necessary, unnecessary or subject to modification or earlier termination?	N
017 Have any important lessons, positive or negative, emerged which might have broad applicability?	Y
018 Has this project revealed any requirement for research or new technical aids on which AID/W should take the initiative?	N
019 Do any aspects of the project lend themselves to publicity in newspapers, magazines, television or films in the United States?	N
020 Has there been a lack of effective cooperating country media coverage? (Make sure AID/W has copies of existing coverage.)	Y
021 NARRATIVE FOR PART I-C.2 Identify each explanatory note by the number of the entry to which it pertains. (Continue on form AID 1020-25 I as necessary):	

015 - Some Ford Foundation advisors have been more cautious about pills than AID, and their advice may have led to a more conservative approach on the part of GOI officials.

017 In projects where implementation is basically the responsibility of separate states, it is necessary to ensure that there is some effective mutually agreeable means to coordinate and supervise state activities.

020 - There is a reluctance on the part of the GOI (for reasons unknown) to publicize the study. Thus a broad spectrum of women are not aware of the availability of pills. This contrasts with the frequent publicity given to problems of orals.

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332.3 Orals

PART II - IMPLEMENTATION REPORT

II-A - STATUS OF SCHEDULE

022 A-1 - INDIVIDUAL ACTIONS (See detailed instructions M.O. 1026.1). This is a listing of major actions or steps which were scheduled for physical start or continuing implementation in the reporting period as reflected in the Project Implementation Plan, Part I.

(a) PIP ITEM NO.	MAJOR ACTIONS OR STEPS; CAUSES AND RESULTS OF DELAYS; REMEDIAL STEPS	(b) STATUS - PLACE AN "X" IN ONE COLUMN		
		(1) BEHIND SCHEDULE	(2) ON SCHEDULE	(3) AHEAD OF SCHEDULE
	<p>1. Identify 500 centers and train their personnel.</p> <p>(Identification of centers and training of personnel, were slowed by the lag in availability of pills; also by failure of states to assign personnel to training courses).</p>	X		
	2. Develop quarterly reporting procedures.		X	
	<p>3. Design sub-sample studies to identify problems of drop-outs as related to clinic facilities and services.</p> <p>(Staff has been inadequate in both Ministry of Health and the Central Family Planning Institute to divert time from the major study to designing the sub-sample.)</p>	X		
	4. Develop logistics system to implement study.		X	
	<p>5. Supply 1,000,000 cycles of pills from the U.S.</p> <p>(Mission ordered pills in December 1967. Unlimited supplies not available until August 1968.)</p>	X		
	<p>6. Select sample population of up to 100,000 women for study.</p> <p>(See I-B-1, for explanation.)</p>	X		
	<p>7. Collect, tabulate, and analyze the initial data to assess the acceptance and continuation rates.</p> <p>(Behind schedule as is rest of project.)</p>	X		

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SECURITY CLASSIFICATION

Unclassified

332.3 Orals

PART II - Continued

023

II-A.2 - OVERALL TIMELINESS

In general, project implementation is (place an "X" in one block):

(a) On schedule	
(b) Ahead of schedule	
(c) Behind schedule	<input checked="" type="checkbox"/>
(1) AID/W Program Approval	<input checked="" type="checkbox"/>
(2) Implementing Agency (Contractor/Participating Agency/Voluntary Agency)	
(3) Technicians	
(4) Participants	
(5) Commodities (non-FFF)	<input checked="" type="checkbox"/>
(6) Cooperating Country	<input checked="" type="checkbox"/>
(7) Commodities (FFF)	
(8) Other (specify):	

BLOCK (c): If marked, place an "X" in any of the blocks one thru eight that apply. This is limited to key aspects of implementation, e.g., timely delivery of commodities, return of participants to assume their project responsibilities, cooperating country funding, arrival of technicians.

II-B - RESOURCE INPUTS

This section appraises the effectiveness of U.S. resource inputs. There follow illustrative lists of factors, grouped under Implementing Agency, Participant Training and Commodities, that might influence the effectiveness of each of these types of project resources. In the blocks after only those factors which significantly affect project accomplishments, use the letter **P** if effect is positive or satisfactory, or the letter **N** if effect is negative or less than satisfactory.

1. FACTORS-IMPLEMENTING AGENCY (Contract/Participating Agency/Voluntary Agency)

024 IF NO IMPLEMENTING AGENCY IN THIS PROJECT. PLACE AN "X" IN THIS BLOCK:	<input checked="" type="checkbox"/>	032 Quality, comprehensiveness and candor of required reports	
025 Adequacy of technical knowledge		033 Promptness of required reports	
026 Understanding of project purposes		034 Adherence to work schedule	
027 Project planning and management		035 Working relations with Americans	
028 Ability to adapt technical knowledge to local situation		036 Working relations with cooperating country nationals	
029 Effective use of participant training element		037 Adaptation to local working and living environment	
030 Ability to train and utilize local staff		038 Home office backstopping and substantive interest	
031 Adherence to AID administrative and other requirements		039 Timely recruiting of qualified technicians	
		040 Other (describe):	

2. FACTORS-PARTICIPANT TRAINING

041 IF NO PARTICIPANT ELEMENT IN PROJECT. PLACE AN "X" IN THIS BLOCK:	<input checked="" type="checkbox"/>	TRAINING UTILIZATION AND FOLLOW UP	
PREDEPARTURE		052 Appropriateness of original selection	
042 English language ability		053 Relevance of training for present project purposes	
043 Availability of host country funding		054 Appropriateness of post-training placement	
044 Host country operational considerations (e.g., selection procedures)		055 Utility of training regardless of changes in project	
045 Technical/professional qualifications		056 Ability to get meritorious ideas accepted by supervisors	
046 Quality of technical orientation		057 Adequacy of performance	
047 Quality of general orientation		058 Continuance on project	
048 Participants' collaboration in planning content of program		059 Availability of necessary facilities i.e. equipment	
049 Collaboration by participants' supervisors in planning training		060 Mission or contractor follow-up activity	
050 Participants' availability for training		061 Other (describe):	
051 Other (describe):			

11

Unclassified

332.3 Orals

PART II-B - Continued

3. FACTORS-COMMODITIES

PLACE AN "X" IN APPROPRIATE BLOCK:	062 FFF	063 NON-FFF	X	064 NO COMMODITY ELEMENT		072 Control measures against damage and deterioration in shipment.	P
065 Timeliness of AID/W program approval (i.e., PIO/C, Transfer Authorization).					P	073 Control measures against deterioration in storage.	P
066 Quality of commodities, adherence to specifications, marking.					P	074 Readiness and availability of facilities.	P
067 Timeliness in procurement or reconditioning.					N	075 Appropriateness of use of commodities.	P
068 Timeliness of shipment to port of entry.					N	076 Maintenance and spares support.	P
069 Adequacy of port and inland storage facilities.					P	077 Adequacy of property records, accounting and controls.	P
070 Timeliness of shipment from port to site.					P	078 Other (Describe):	
071 Control measures against loss and theft.					P		

Indicate in a concise narrative statement (under the heading a. Overall Implementation Performance, below) your summary appraisal of the status of project implementation, covering both significant achievements and problem areas. This should include any comments about the adequacy of provision of direct hire technicians as well as an overall appraisal of the comments provided under the three headings (b, c & d) which follow. For projects which include a dollar input for generation of local currency to meet local cost requirements, indicate the status of that input (see Detailed Instructions).

Discuss separately (under separate headings b, c & d) the status of Implementing Agency Actions, Participants and Commodities. Where above listed factors are causing significant problems (marked N), describe briefly in the appropriate narrative section: (1) the cause and source of the problem, (2) the consequences of not correcting it, and (3) what corrective action has been taken, called for, or planned by the Mission. Identify each factor discussed by its number.

079 NARRATIVE FOR PART II-B: (After narrative section a. Overall Implementation Performance, below, follow, on form AID 1020-25 I as needed, with the following narrative section headings: b. Implementing Agency, c. Participants, d. Commodities. List all narrative section headings in order. For any headings which are not applicable, mark them as such and follow immediately below with the next narrative section heading.)

a. Overall Implementation Performance.

- a. Overall performance has been slower than expected, for reasons cited in I-B-1 and II-A.
- b. Implementing Agency: N.A.
- c. Participants: N.A.
- d. Commodities: (067-068) Commodity deliveries have lagged. Ordered in December 1967, pills did not arrive in quantity until August 1968. This restricted the size of the study. USAID understands that commodities were delayed because only one U.S. company had pills in the amount wanted when orders went in, and AID/W felt the order should be awarded through competitive bids by several companies.

Unclassified

SECURITY CLASSIFICATION

Unclassified

332.3 Orals

PART III - ROLE OF THE COOPERATING COUNTRY

The following list of illustrative items are to be considered by the evaluator. In the block after only those items which significantly affect project effectiveness, write the letter P if the effect of the item is positive or satisfactory, or the letter N if the effect of the item is negative or less than satisfactory.

SPECIFIC OPERATIONAL FACTORS:

080	Coordination and cooperation within and between ministries.	N
081	Coordination and cooperation of LDC gov't. with public and private institutions and private enterprise.	N
082	Availability of reliable data for project planning, control and evaluation.	N
083	Competence and/or continuity in executive leadership of project.	N
084	Host country project funding.	N
085	Legislative changes relevant to project purposes.	
086	Existence and adequacy of a project-related LDC organization.	N
087	Resolution of procedural and bureaucratic problems.	N
088	Availability of LDC physical resource inputs and/or supporting services and facilities.	N
089	Maintenance of facilities and equipment.	P
090	Resolution of tribal, class or caste problems.	
091	Receptivity to change and innovation.	N
092	Political conditions specific to project.	
093	Capacity to transform ideas into actions, i.e., ability to implement project plans.	N
094	Intent and/or capacity to sustain and expand the impact of the project after U.S. inputs are terminated.	(unknown)
095	Extent of LDC efforts to widen the dissemination of project benefits and services.	(unknown)
096	Utilization of trained manpower (e.g., participants, counterpart technicians) in project operations.	P
097	Enforcement of relevant procedures (e.g., newly established tax collection and audit system).	N
098	Other:	
HOST COUNTRY COUNTERPART TECHNICIAN FACTORS:		
099	Level of technical education and/or technical experience.	P
100	Planning and management skills.	N
101	Amount of technician man years available.	N
102	Continuity of staff.	N
103	Willingness to work in rural areas.	N
104	Pay and allowances.	N
105	Other:	

In the space below for narrative provide a succinct discussion and overall appraisal of the quality of country performance related to this project, particularly over the past year. Consider important trends and prospects. See Detailed Instructions for an illustrative list of considerations to be covered.

For only those items marked N include brief statements covering the nature of the problem, its impact on the achievement of project targets (i.e., its importance) and the nature and cost of corrective action taken or planned. Identify each explanatory note.

106 NARRATIVE FOR PART III (Continue on form AID 1020-25 I):

The negative marks refer to the lack of an effective organization which can oversee and guide the states which are implementing the program. The project has been hampered by: changes in state directors of the project, changes in doctors participating, and lack of local supervisors. In addition, the supporting staff at the center who are to do the analysis have been insufficient. Sanctioning of additional positions has been slow and postings slower.

Unclassified

SECURITY CLASSIFICATION

Unclassified

332.4 Training 3860332041001

PART I-B - PROJECT EFFECTIVENESS

009

I-B-1 - OUTPUT REPORT AND FORECAST - (See detailed instructions)

1. CODE NO. AID W USE ONLY	2. This section is designed to record progress toward the achievement of each project output target which was scheduled in the PIP, Part II. Where progress toward a target is significantly greater or less than scheduled, describe reason(s) beneath the target.	ACTUAL AND PLANNED OUTPUTS (ALL DATA CUMULATIVE)				
		3 ACTUAL CUM. TO DATE	4. AS OF PRIOR JUNE 30		5. PLANNED BY NEXT JUNE 30	6. PROJECTED TOTAL FOR PROJECT LIFE
			a. PLANNED	b. ACTUAL		
	<p>Strengthen the Training Division of the Ministry of Family Planning and the Indian Family Planning Training Centers so that they can develop a cadre of up to 125,000 well-trained and motivated family planning workers. This includes:</p> <p>(A) Assist the Training Division advise the Training Centers on planning and implementing a program to provide at least short-term training by 1970 for all the following categories of workers:</p> <ol style="list-style-type: none"> 1) Trainers of trainers. 2) Supervisors 3) Full-time Family Planning Workers. <p>(B) Assist the Training Division in its efforts to improve the quality of the training offered by five Central Institutes, 14 Central Field Units and 46 Regional Training Centers.</p> <p>(C) Assist the Training Division coordinate and rationalize the functions of the various training institutions to insure the development of an effective overall training program.</p> <p>(Because of capable administration and leadership, the reorganized Training Division has moved, within one year, commendably toward its goals and has already made impact on the training needs and problems of the program in India.)</p>					

Unclassified

SECURITY CLASSIFICATION

SECURITY CLASSIFICATION

Unclassified

PROJECT NUMBER

332.4 Training

PART I-C - Continued

C.2 - GENERAL QUESTIONS

These questions concern developments since the prior PAR. For each question place "Y" for Yes, "N" for No, or "NA" for Not Applicable in the right hand column. For each question where "Y" is entered, explain briefly in the space below the table.	MARK IN THIS COL.
013 Have there been any significant, unusual or unanticipated results not covered so far in this PAR?	N
014 Have means, conditions or activities other than project measures had a substantial effect on project output or accomplishments?	N
015 Have any problems arisen as the result of advice or action or major contributions to the project by another donor?	N
016 If the answer to 014 or 015 is yes, or for any other reason, is the project now less necessary, unnecessary or subject to modification or earlier termination?	NA
017 Have any important lessons, positive or negative, emerged which might have broad applicability?	N
018 Has this project revealed any requirement for research or new technical aids on which AID/W should take the initiative?	N
019 Do any aspects of the project lend themselves to publicity in newspapers, magazines, television or films in the United States?	N
020 Has there been a lack of effective cooperating country media coverage? (Make sure AID/W has copies of existing coverage.)	N
021 <u>NARRATIVE FOR PART I-C.2</u> Identify each explanatory note by the number of the entry to which it pertains. (Continue on form AID 1020-25 I as necessary):	

Unclassified

Unclassified**332.4 Training****PART II - IMPLEMENTATION REPORT****II-A - STATUS OF SCHEDULE**

022 A-1 - **INDIVIDUAL ACTIONS** (See detailed instructions M.O. 1026.1). This is a listing of major actions or steps which were scheduled for physical start or continuing implementation in the reporting period as reflected in the Project Implementation Plan, Part I.

(a) PIP ITEM NO.	MAJOR ACTIONS OR STEPS, CAUSES AND RESULTS OF DELAYS; REMEDIAL STEPS	(b) STATUS - PLACE AN "X" IN ONE COLUMN		
		(1) BEHIND SCHEDULE	(2) ON SCHEDULE	(3) AHEAD OF SCHEDULE
	<p>Goal I-A</p> <p>1) Assess the training loads, quality and quantity of training resources and the steps needed to improve the training activities in 17 Indian states and Union territories.</p> <p>2) Assist the institution draw up schedules for training various categories of workers.</p> <p>Goal I-B</p> <p>1) Begin to help the 5 Central Institutions and 60 Training Centers in developing locally made training aids for use in their training Program. Includes furnishing technical libraries to the Training Centers to serve as resource and reference material for education of the FP workers at all levels.</p> <p>(This activity is partly underway: the technical libraries programmed in FY 1968 have arrived. More books will be furnished in FY 1969. The assistance to the institutions is scheduled for inclusion in FY 1969)</p> <p>2) Develop 8 of the ultimate 25 Training Manuals for use in improving training in the Centers.</p> <p>3) Advise on curriculum revision and begin to develop new curriculum materials.</p> <p>Goal I-C</p> <p>1) Give the five Central Training Institutes responsibility for advising on and contributing to the training programs run by the regional training institutes in their territory.</p>		X	
			X	
			X	
			X	
			X	

Unclassified

SECURITY CLASSIFICATION

PROJECT NUMBER

Unclassified**332.4 Training**

PART II - IMPLEMENTATION REPORT

II-A - STATUS OF SCHEDULE

022 A-1 - INDIVIDUAL ACTIONS (See detailed instructions M.O. 1026.1). This is a listing of major actions or steps which were scheduled for physical start or continuing implementation in the reporting period as reflected in the Project Implementation Plan, Part I.

(a) PIP ITEM NO.	MAJOR ACTIONS OR STEPS; CAUSES AND RESULTS OF DELAYS; REMEDIAL STEPS	(b) STATUS - PLACE AN "X" IN ONE COLUMN		
		(1) BEHIND SCHEDULE	(2) ON SCHEDULE	(3) AHEAD OF SCHEDULE
	2) Improve communication between the trainers, Ministry's Training Division and the states by publishing a bi-monthly technical periodical "Training Review" and the "Technical Service Series."		X	

Unclassified

SECURITY CLASSIFICATION

Unclassified

332.4 Training

PART II - Continued

023

II-A.2 - OVERALL TIMELINESS

In general, project implementation is (place an "X" in one block):

(a) On schedule	
(b) Ahead of schedule	X
(c) Behind schedule	
(1) AID/W Program Approval	
(2) Implementing Agency (Contractor/Participating Agency/Voluntary Agency)	
(3) Technicians	
(4) Participants	
(5) Commodities (non-FFF)	
(6) Cooperating Country	
(7) Commodities (FFF)	
(8) Other (specify):	

BLOCK (c): If marked, place an "X" in any of the blocks one thru eight that apply. This is limited to key aspects of implementation, e.g., timely delivery of commodities, return of participants to assume their project responsibilities, cooperating country funding, arrival of technicians.

II-B - RESOURCE INPUTS

This section appraises the effectiveness of U.S. resource inputs. There follow illustrative lists of factors, grouped under Implementing Agency, Participant Training and Commodities, that might influence the effectiveness of each of these types of project resources. In the blocks after only those factors which significantly affect project accomplishments, write the letter P if effect is positive or satisfactory, or the letter N if effect is negative or less than satisfactory.

I. FACTORS-IMPLEMENTING AGENCY (Contract/Participating Agency/Voluntary Agency)

024 IF NO IMPLEMENTING AGENCY IN THIS PROJECT. PLACE AN "X" IN THIS BLOCK:	X	032 Quality, comprehensiveness and candor of required reports	
025 Adequacy of technical knowledge		033 Promptness of required reports	
026 Understanding of project purposes		034 Adherence to work schedule	
027 Project planning and management		035 Working relations with Americans	
028 Ability to adapt technical knowledge to local situation		036 Working relations with cooperating country nationals	
029 Effective use of participant training element		037 Adaptation to local working and living environment	
030 Ability to train and utilize local staff		038 Home office backstopping and substantive interest	
031 Adherence to AID administrative and other requirements		039 Timely recruiting of qualified technicians	
		040 Other (describe):	

2. FACTORS-PARTICIPANT TRAINING

041 IF NO PARTICIPANT ELEMENT IN PROJECT. PLACE AN "X" IN THIS BLOCK:	X	TRAINING UTILIZATION AND FOLLOW UP	
PREDEPARTURE		052 Appropriateness of original selection	
042 English language ability		053 Relevance of training for present project purposes	
043 Availability of host country funding		054 Appropriateness of post-training placement	
044 Host country operational considerations (e.g., selection procedures)		055 Utility of training regardless of changes in project	
045 Technical/professional qualifications		056 Ability to get meritorious ideas accepted by supervisors	
046 Quality of technical orientation		057 Adequacy of performance	
047 Quality of general orientation		058 Continuance on project	
048 Participants' collaboration in planning content of program		059 Availability of necessary facilities and equipment	
049 Collaboration by participants' supervisors in planning training		060 Mission or contractor follow-up activity	
050 Participants' availability for training		061 Other (describe):	
051 Other (describe):			

SECURITY CLASSIFICATION

Unclassified

PROJECT NUMBER

332.4 Training

PART II-B - Continued

3. FACTORS-COMMODITIES

PLACE AN "X" IN APPROPRIATE BLOCK:	062 FFF	063 NON-FFF	064 NO COMMODITY ELEMENT			
					072 Control measures against damage and deterioration in shipment.	P
065 Timeliness of AID/W program approval (i.e., PIO/C, Transfer Authorization).				P	073 Control measures against deterioration in storage.	P
066 Quality of commodities, adherence to specifications, marking.				P	074 Readiness and availability of facilities.	P
067 Timeliness in procurement or reconditioning.				P	075 Appropriateness of use of commodities.	P
068 Timeliness of shipment to port of entry.				P	076 Maintenance and spares support.	P
069 Adequacy of port and inland storage facilities.				P	077 Adequacy of property records, accounting and controls.	P
070 Timeliness of shipment from port to site.				P	078 Other (Describe):	
071 Control measures against loss and theft.				P		

Indicate in a concise narrative statement (under the heading a. Overall Implementation Performance, below) your summary appraisal of the status of project implementation, covering both significant achievements and problem areas. This should include any comments about the adequacy of provision of direct hire technicians as well as an overall appraisal of the comments provided under the three headings (b, c & d) which follow. For projects which include a dollar input for generation of local currency to meet local cost requirements, indicate the status of that input (see Detailed Instructions).

Discuss separately (under separate headings b, c & d) the status of Implementing Agency Actions, Participants and Commodities. Where above listed factors are causing significant problems (marked N), describe briefly in the appropriate narrative section: (1) the cause and source of the problem, (2) the consequences of not correcting it, and (3) what corrective action has been taken, called for, or planned by the Mission. Identify each factor discussed by its number.

079 **NARRATIVE FOR PART II-B:** (After narrative section a. Overall Implementation Performance, below, follow, on form AID 1020-25 I as needed, with the following narrative section headings: b. Implementing Agency, c. Participants, d. Commodities. List all narrative section headings in order. For any headings which are not applicable, mark them as such and follow immediately below with the next narrative section heading.)

a. Overall Implementation Performance.

Overall performance in implementing the project has been good. The USAID technicians have developed commendable rapport with officials of the Training Division and have contributed effectively to its work. The USAID technicians have been responsible for the development of training calendars for approximately 30 separate categories of workers; the initiation of a professional journal; and have assisted with the production of training manuals. The Training Division has proceeded in a logical, step-by-step fashion toward its goals.

b. Implementing Agency: NA

c. Participants: NA

d. Commodities: USAID has moved slowly in ordering commodities for this project in order to insure that they are needed.

Unclassified

Unclassified

332.4 Training

PART III - ROLE OF THE COOPERATING COUNTRY

The following list of illustrative items are to be considered by the evaluator. In the block after only those items which significantly affect project effectiveness, write the letter P if the effect of the item is positive or satisfactory, or the letter N if the effect of the item is negative or less than satisfactory.

SPECIFIC OPERATIONAL FACTORS:

080	Coordination and cooperation within and between ministries.	P
081	Coordination and cooperation of LDC gov't. with public and private institutions and private enterprise.	P
082	Availability of reliable data for project planning, control and evaluation.	P
083	Competence and/or continuity in executive leadership of project.	P
084	Host country project funding.	
085	Legislative changes relevant to project purposes.	P
086	Existence and adequacy of a project-related LDC organization.	N
087	Resolution of procedural and bureaucratic problems.	P
088	Availability of LDC physical resource inputs and/or supporting services and facilities.	P
089	Maintenance of facilities and equipment.	
090	Resolution of tribal, class or caste problems.	P
091	Receptivity to change and innovation.	
092	Political conditions specific to project.	
093	Capacity to transform ideas into actions, i.e., ability to implement project plans.	P
094	Intent and/or capacity to sustain and expand the impact of the project after U.S. inputs are terminated.	P
095	Extent of LDC efforts to widen the dissemination of project benefits and services.	P
096	Utilization of trained manpower (e.g., participants, counterpart technicians) in project operations.	
097	Enforcement of relevant procedures (e.g., newly established tax collection and audit system).	
098	Other:	

HOST COUNTRY COUNTERPART TECHNICIAN FACTORS:

099	Level of technical education and/or technical experience.	P
100	Planning and management skills.	P
101	Amount of technician man years available.	P
102	Continuity of staff.	P
103	Willingness to work in rural areas.	P
104	Pay and allowances.	N
105	Other:	

In the space below for narrative provide a succinct discussion and overall appraisal of the quality of country performance related to this project, particularly over the past year. Consider important trends and prospects. See Detailed Instructions for an illustrative list of considerations to be covered.

For only those items marked N include brief statements covering the nature of the problem, its impact on the achievement of project targets (i.e., its importance) and the nature and cost of corrective action taken or planned. Identify each explanatory note.

106 NARRATIVE FOR PART III (Continue on form AID 1020-25 I):

087 - The resolution of procedural and bureaucratic problems relating to the operations of the Training Division itself have been largely resolved, but the Training Division finds it difficult to secure the necessary financial allocations and administrative authority from the Family Planning Department to operate as effectively as possible. It is hampered by the procedures of the Department and GOI.

104 - Salaries have generally been low for training personnel. This coupled with the lack of a career path for training center employees has adversely affected morale and leads to a high turnover.

Unclassified

SECURITY CLASSIFICATION

Unclassified

332.5 Demography 3860332051001

PART I-B - PROJECT EFFECTIVENESS

I-B-1 - OUTPUT REPORT AND FORECAST - (See detailed instructions)

2. This section is designed to record progress toward the achievement of each project output target which was scheduled in the PIP, Part II. Where progress toward a target is significantly greater or less than scheduled, describe reason(s) beneath the target.	ACTUAL AND PLANNED OUTPUTS (ALL DATA CUMULATIVE)				6. PROJECTED TOTAL FOR PROJECT LIFE
	3 ACTUAL CUM. TO DATE	4. AS OF PRIOR JUNE 30		5. PLANNED BY NEXT JUNE 30	
		a. PLANNED	b. ACTUAL		
<p>Develop the Demographic Training and Research Center into an institution of international standards, producing 45-65 professionally qualified demographers annually and pursuing an extensive and high caliber demographic research program. This goal includes:</p> <p>1) Strengthen the regular demography courses (a 10-month certificate course followed by a 12-month diploma course) by improving curricula, teaching methods, training of faculty, etc.</p> <p>2) Develop special short-term courses for family planning administrators, college teachers, professional demographers, etc. who need exposure to, or additional training in, demography.</p> <p>3) Organize workshops, seminars, and conferences on demography and family planning for selected groups.</p> <p>4) Expand and strengthen the Center's research, measurement and appraisal programs insuring that they are (a) of high quality and (b) focused on practical issues of consequence to the family planning program.</p> <p>Although a project agreement was signed in November 1967, the first of two technicians was not officially transferred to Chembur until August 1968 - nine months later. Initial activities are encouraging, but it is too early to assess whether the project is effective in achieving its targets.</p>	196 grads. since beginning of institution	196 grads.	196 grads.	(Approx. 35 new graduates)	(Approx. 250 new graduates)

Unclassified**332.5 Demography****PART I-C - Continued****C.2 - GENERAL QUESTIONS**

These questions concern developments since the prior PAR. For each question place "Y" for Yes, "N" for No, or "NA" for Not Applicable in the right hand column. For each question where "Y" is entered, explain briefly in the space below the table.	MARK IN THIS COL.
013 Have there been any significant, unusual or unanticipated results not covered so far in this PAR?	N
014 Have means, conditions or activities other than project measures had a substantial effect on project output or accomplishments?	N
015 Have any problems arisen as the result of advice or action or major contributions to the project by another donor?	N
016 If the answer to 014 or 015 is yes, or for any other reason, is the project now less necessary, unnecessary or subject to modification or earlier termination?	NA
017 Have any important lessons, positive or negative, emerged which might have broad applicability?	N
018 Has this project revealed any requirement for research or new technical aids on which AID/W should take the initiative?	N
019 Do any aspects of the project lend themselves to publicity in newspapers, magazines, television or films in the United States?	N
020 Has there been a lack of effective cooperating country media coverage? (Make sure AID/W has copies of existing coverage.)	NA
021 <u>NARRATIVE FOR PART I-C.2</u> Identify each explanatory note by the number of the entry to which it pertains. (Continue on form AID 1020-25 I as necessary):	

Unclassified

Unclassified**332.5 Demography****PART II - IMPLEMENTATION REPORT****II-A - STATUS OF SCHEDULE**

022 A-1 - INDIVIDUAL ACTIONS (See detailed instructions M.O. 1026.1). This is a listing of major actions or steps which were scheduled for physical start or continuing implementation in the reporting period as reflected in the Project Implementation Plan, Part I.

(a)		(b) STATUS - PLACE AN "X" IN ONE COLUMN		
PIP ITEM NO.	MAJOR ACTIONS OR STEPS; CAUSES AND RESULTS OF DELAYS; REMEDIAL STEPS	(1)	(2)	(3)
		BEHIND SCHEDULE	ON SCHEDULE	AHEAD OF SCHEDULE
	<p>1) Deploy two technicians for the project.</p> <p>2) Assign counterparts.</p> <p>3) Begin review of Center's training and research program and begin to develop step by step plans for moving toward the goals in Part I-B above.</p> <p>All of the above steps were taken in 1968, but more slowly than anticipated due to lages in recruitment and assignment of technicians. The project is not seriously behind schedule, however, and prospects for future progress are reasonable.</p>	X		
		X		
		X		

Unclassified

Unclassified

332.5 Demography

PART II - Continued

023

II-A.2 - OVERALL TIMELINESS

In general, project implementation is (place an "X" in one block):

BLOCK (c): If marked, place an "X" in any of the blocks one thru eight that apply. This is limited to key aspects of implementation, e.g., timely delivery of commodities, return of participants to assume their project responsibilities, cooperating country funding, arrival of technicians.

(a) On schedule	
(b) Ahead of schedule	
(c) Behind schedule	X
(1) AID/W Program Approval	
(2) Implementing Agency (Contractor/Participating Agency/Voluntary Agency)	
(3) Technicians	X
(4) Participants	
(5) Commodities (non-FFF)	
(6) Cooperating Country	
(7) Commodities (FFF)	
(8) Other (specify):	

II-B - RESOURCE INPUTS

This section appraises the effectiveness of U.S. resource inputs. There follow illustrative lists of factors, grouped under Implementing Agency, Participant Training and Commodities, that might influence the effectiveness of each of these types of project resources. In the blocks after only those factors which significantly affect project accomplishments, write the letter **P** if effect is positive or satisfactory, or the letter **N** if effect is negative or less than satisfactory.

1. FACTORS-IMPLEMENTING AGENCY (Contractor/Participating Agency/Voluntary Agency)

024 IF NO IMPLEMENTING AGENCY IN THIS PROJECT. PLACE AN "X" IN THIS BLOCK:		032 Quality, comprehensiveness and candor of required reports	
		033 Promptness of required reports	
025 Adequacy of technical knowledge	P	034 Adherence to work schedule	
026 Understanding of project purposes		035 Working relations with Americans	
027 Project planning and management		036 Working relations with cooperating country nationals	
028 Ability to adapt technical knowledge to local situation		037 Adaptation to local working and living environment	
029 Effective use of participant training element		038 Home office backstopping and substantive interest	
030 Ability to train and utilize local staff		039 Timely recruiting of qualified technicians	N
031 Adherence to AID administrative and other requirements		040 Other (describe):	

2. FACTORS-PARTICIPANT TRAINING

041 IF NO PARTICIPANT ELEMENT IN PROJECT. PLACE AN "X" IN THIS BLOCK:		TRAINING UTILIZATION AND FOLLOW UP	
	X	052 Appropriateness of original selection	
PREDEPARTURE		053 Relevance of training for present project purposes	
042 English language ability		054 Appropriateness of post-training placement	
043 Availability of host country funding		055 Utility of training regardless of changes in project	
044 Host country operational considerations (e.g., selection procedures)		056 Ability to get meritorious ideas accepted by supervisors	
045 Technical/professional qualifications		057 Adequacy of performance	
046 Quality of technical orientation		058 Continuance on project	
047 Quality of general orientation		059 Availability of necessary facilities and equipment	
048 Participants' collaboration in planning content of program		060 Mission or contractor follow-up activity	
049 Collaboration by participants' supervisors in planning training		061 Other (describe):	
050 Participants' availability for training			
051 Other (describe):			

Unclassified

SECURITY CLASSIFICATION **Unclassified**PROJECT NUMBER **338.5 Demography****PART II-B - Continued****3. FACTORS-COMMODITIES**

PLACE AN "X" IN APPROPRIATE BLOCK:	062 FFF	063 NON-FFF	X	064 NO COMMODITY ELEMENT		072 Control measures against damage and deterioration in shipment.	P
065 Timeliness of AID/W program approval (i.e., PIO/C, Transfer Authorization).					P	073 Control measures against deterioration in storage.	P
066 Quality of commodities, adherence to specifications, marking.					P	074 Readiness and availability of facilities.	P
067 Timeliness in procurement or reconditioning.					P	075 Appropriateness of use of commodities.	P
068 Timeliness of shipment to port of entry.					P	076 Maintenance and spares support.	P
069 Adequacy of port and inland storage facilities.					P	077 Adequacy of property records, accounting and controls.	P
070 Timeliness of shipment from port to site.					P	078 Other (Describe):	
071 Control measures against loss and theft.					P		

Indicate in a concise narrative statement (under the heading a. Overall Implementation Performance, below) your summary appraisal of the status of project implementation, covering both significant achievements and problem areas. This should include any comments about the adequacy of provision of direct hire technicians as well as an overall appraisal of the comments provided under the three headings (b, c & d) which follow. For projects which include a dollar input for generation of local currency to meet local cost requirements, indicate the status of that input (see Detailed Instructions).

Discuss separately (under separate headings b, c & d) the status of Implementing Agency Actions, Participants and Commodities. Where above listed factors are causing significant problems (marked N), describe briefly in the appropriate narrative section: (1) the cause and source of the problem, (2) the consequences of not correcting it, and (3) what corrective action has been taken, called for, or planned by the Mission. Identify each factor discussed by its number.

079 NARRATIVE FOR PART II-B: (After narrative section a, Overall Implementation Performance, below, follow, on form AID 1020-25 I as needed, with the following narrative section headings: b. Implementing Agency, c. Participants, d. Commodities. List all narrative section headings in order. For any headings which are not applicable, mark them as such and follow immediately below with the next narrative section heading.)

a. Overall Implementation Performance.

As noted, (039) implementation has been delayed due to lag in recruitment of technicians. Since their arrival in August and November 1968, prospects for smooth implementation of the project appear reasonable.

b. Implementing Agency: (039) The one PASA technician arrived only in November 1968, and there is no basis for appraising Part II-B-1 at the present time.

c. Participants: NA until FY 1969.

d. Commodities: Commodities have been received as scheduled and are being used.

Unclassified

Unclassified

332.5 Demography

PART III - ROLE OF THE COOPERATING COUNTRY

The following list of illustrative items are to be considered by the evaluator. In the block after only those items which significantly affect project effectiveness, write the letter P if the effect of the item is positive or satisfactory, or the letter N if the effect of the item is negative or less than satisfactory.

SPECIFIC OPERATIONAL FACTORS:

080	Coordination and cooperation within and between ministries.	N
081	Coordination and cooperation of LDC gov't. with public and private institutions and private enterprise.	
082	Availability of reliable data for project planning, control and evaluation.	P
083	Competence and/or continuity in executive leadership of project.	P
084	Host country project funding.	P
085	Legislative changes relevant to project purposes.	
086	Existence and adequacy of a project-related LDC organization.	P
087	Resolution of procedural and bureaucratic problems.	N
088	Availability of LDC physical resource inputs and/or supporting services and facilities.	P
089	Maintenance of facilities and equipment.	P
090	Resolution of tribal, class or caste problems.	
091	Receptivity to change and innovation.	P
092	Political conditions specific to project.	N
093	Capacity to transform ideas into actions, i.e., ability to implement project plans.	P
094	Intent and/or capacity to sustain and expand the impact of the project after U.S. inputs are terminated.	P
095	Extent of LDC efforts to widen the dissemination of project benefits and services.	P
096	Utilization of trained manpower (e.g., participants, counterpart technicians) in project operations.	P
097	Enforcement of relevant procedures (e.g., newly established tax collection and audit system).	P
098	Other:	

HOST COUNTRY COUNTERPART TECHNICIAN FACTORS:

099	Level of technical education and/or technical experience.	P
100	Planning and management skills.	P
101	Amount of technician man years available.	P
102	Continuity of staff.	P
103	Willingness to work in rural areas.	P
104	Pay and allowances.	P
105	Other:	

In the space below for narrative provide a succinct discussion and overall appraisal of the quality of country performance related to this project, particularly over the past year. Consider important trends and prospects. See Detailed Instructions for an illustrative list of considerations to be covered.

For only those items marked N include brief statements covering the nature of the problem, its impact on the achievement of project targets (i.e., its importance) and the nature and cost of corrective action taken or planned. Identify each explanatory note.

106 NARRATIVE FOR PART III (Continue on form AID 1020-25 I):

080;087;092: The negative marks placed beside these factors refer in each case to the strained relations which exist between the Director of DTRC and Dr. Chandrasekhar, the GOI Minister of State for Family Planning, who is both a professional demographer and the Chairman of DTRC's Governing Board. DTRC has felt that Chandrasekhar has been unduly reluctant to take decisions (such as sanctioning of staff) of importance to the Center. This is a problem of personal and professional relations over which AID has no control. USAID is pleased, however, that the DTRC Director is doing his best to live with and ameliorate the situation rather than exacerbate it.

Unclassified

SECURITY CLASSIFICATION

Unclassified

332.6 - Communications 3860332061001

PART I-B - PROJECT EFFECTIVENESS

I-B-1 - OUTPUT REPORT AND FORECAST - (See detailed instructions)

09

CODE NO. OID W USE ONLY	2. This section is designed to record progress toward the achievement of each project output target which was scheduled in the PIP, Part II. Where progress toward a target is significantly greater or less than scheduled, describe reason(s) beneath the target.	ACTUAL AND PLANNED OUTPUTS (ALL DATA CUMULATIVE)				6. PROJECTED TOTAL FOR PROJECT LIFE
		3 ACTUAL CUM. TO DATE	4. AS OF PRIOR JUNE 30		5. PLANNED BY NEXT JUNE 30	
			a. PLANNED	b. ACTUAL		
	<p>A. <u>Direct Mail System</u></p> <p>Provide technical advisory assistance and equipment to the Department of Family Planning to help develop a system for mailing family planning communications to over 1 million addressees by the end of 1970 and 2.5 million by the end of 1972.</p>	None	None	None	300,000	2.5 million
	<p>B. <u>Tape Recorders</u></p> <p>Provide 84 portable tape recorders to the Central Department of Family Planning and the 36 principal All India Radio stations for expanded radio coverage of the family planning program.</p>	None	None	None	84	84
	<p>C. <u>Motion Picture Support</u></p> <p>Provide 2 motion pictures camera units to the Central Department of Family Planning to enable increased motion picture and newsreel coverage of the family planning program.</p>	None	None	None	2	2

Unclassified

332.6 Communications

PART I-C -- Continued

C.2 - GENERAL QUESTIONS

These questions concern developments since the prior PAR. For each question place "Y" for Yes, "N" for No, or "NA" for Not Applicable in the right hand column. For each question where "Y" is entered, explain briefly in the space below the table.	MARK IN THIS COL.
013 Have there been any significant, unusual or unanticipated results not covered so far in this PAR?	N
014 Have means, conditions or activities other than project measures had a substantial effect on project output or accomplishments?	N
015 Have any problems arisen as the result of advice or action or major contributions to the project by another donor?	N
016 If the answer to 014 or 015 is yes, or for any other reason, is the project now less necessary, unnecessary or subject to modification or earlier termination?	NA
017 Have any important lessons, positive or negative, emerged which might have broad applicability?	N
018 Has this project revealed any requirement for research or new technical aids on which AID/W should take the initiative?	N
019 Do any aspects of the project lend themselves to publicity in newspapers, magazines, television or films in the United States?	Y
020 Has there been a lack of effective cooperating country media coverage? (Make sure AID/W has copies of existing coverage.)	N
021 NARRATIVE FOR PART I-C.2 Identify each explanatory note by the number of the entry to which it pertains. (Continue on form AID 1020-25 I as necessary):	

019 This appears to be the first developing country direct mailing system to disseminate family planning information on a timely basis to over 2.5 million receivers.

Unclassified

Unclassified

332.6 Communications

PART II - IMPLEMENTATION REPORT

II-A - STATUS OF SCHEDULE

022 A-1 - INDIVIDUAL ACTIONS (See detailed instructions M.O. 1020.1). This is a listing of major actions or steps which were scheduled for physical start or continuing implementation in the reporting period as reflected in the Project Implementation Plan, Part I.

(a) PIP ITEM NO.	MAJOR ACTIONS OR STEPS; CAUSES AND RESULTS OF DELAYS; REMEDIAL STEPS	(b) STATUS - PLACE AN "X" IN ONE COLUMN		
		(1) BEHIND SCHEDULE	(2) ON SCHEDULE	(3) AHEAD OF SCHEDULE
	A. <u>Direct Mail System:</u>			
	1. <u>USAID Action</u>			
	a) Acquire equipment from USIS.		X	
	b) Repair and recondition above equipment.		X	
	c) Ship additional equipment	X		
	(See 079-d.)			
	d) Assign technicians	X		
	(The GOI has withdrawn its original request for two U.S. advisors and requested USAID to substitute Indian advisors. One of the two was on board by Dec. 31, 1968.)			
	e) Install system in permanent facility.	X		
	(All equipment has not arrived from U.S.; GOI has been slower than anticipated in preparing a facility for the system, although it is not seriously behind schedule.)			
	2. <u>GOI Action</u>			
	a) Refurbish facility for mailing system.	X		
	b) Sanction and hire 120 staff members.	X		
	c) Sanction budget for operation.	X		
	(This activity has been approved by the Cabinet and Prime Minister; an adequate budget has tentatively been set by the Planning Commission. The GOI has moved somewhat more slowly than USAID had originally anticipated in the actions above, but USAID does not doubt its commitment to the project nor does USAID believe that rates of progress have been seriously deficient, given the difficulties of setting up a brand new operation.)			
	B. <u>Tape Recorders</u>			
	Nothing to report; USAID support is limited to commodity procurement. The commodities have not yet been received.		X	

Unclassified

SECURITY CLASSIFICATION Unclassified	PROJECT NUMBER 332.6 Communications
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PAR CONTINUATION SHEET

This sheet is to be used for any Narrative Sections for which sufficient space has not been provided on the form. Identify each narrative by its Part and Section Designation.

022 Narrative for Part II-A (Contd.)

PIP ITEM NO.	Major Actions Or Steps; Causes And Results Of Delays; Remedial Steps	(b) STATUS - PLACE AN "X" IN ONE COLUMN		
		(1) Behind Schedule	(2) On Schedule	Ahead Of Schedule

C. Motion Picture Support

Nothing to report; USAID assistance is limited to the supply of 2 motion picture camera units with accessories; they have not yet been received.

x

Unclassified

332.6 Communications

PART II - Continued

023

II-A.2 - OVERALL TIMELINESS

In general, project implementation is (place an "X" in one block):

(a) On schedule	
(b) Ahead of schedule	
(c) Behind schedule	
(1) AID/W Program Approval	X
(2) Implementing Agency (Contractor/Participating Agency/Voluntary Agency)	
(3) Technicians	
(4) Participants	
(5) Commodities (non-FFF)	
(6) Cooperating Country	X
(7) Commodities (FFF)	X
(8) Other (specify):	

BLOCK (c): If marked, place an "X" in any of the blocks one thru eight that apply. This is limited to key aspects of implementation, e.g., timely delivery of commodities, return of participants to assume their project responsibilities, cooperating country funding, arrival of technicians.

II-B - RESOURCE INPUTS

This section appraises the effectiveness of U.S. resource inputs. There follow illustrative lists of factors, grouped under Implementing Agency, Participant Training and Commodities, that might influence the effectiveness of each of these types of project resources. In the blocks after only those factors which significantly affect project accomplishments, write the letter P if effect is positive or satisfactory, or the letter N if effect is negative or less than satisfactory.

1. FACTORS-IMPLEMENTING AGENCY (Contract/Participating Agency/Voluntary Agency)

024 IF NO IMPLEMENTING AGENCY IN THIS PROJECT. PLACE AN "X" IN THIS BLOCK:	X	032 Quality, comprehensiveness and candor of required reports	
025 Adequacy of technical knowledge		033 Promptness of required reports	
026 Understanding of project purposes		034 Adherence to work schedule	
027 Project planning and management		035 Working relations with Americans	
028 Ability to adapt technical knowledge to local situation		036 Working relations with cooperating country nationals	
029 Effective use of participant training element		037 Adaptation to local working and living environment	
030 Ability to train and utilize local staff		038 Home office backstopping and substantive interest	
031 Adherence to AID administrative and other requirements		039 Timely recruiting of qualified technicians	
		040 Other (describe):	

2. FACTORS-PARTICIPANT TRAINING

041 IF NO PARTICIPANT ELEMENT IN PROJECT. PLACE AN "X" IN THIS BLOCK:	X	TRAINING UTILIZATION AND FOLLOW UP	
PREDEPARTURE		052 Appropriateness of original selection	
042 English language ability		053 Relevance of training for present project purposes	
043 Availability of host country funding		054 Appropriateness of post-training placement	
044 Host country operational considerations (e.g., selection procedures)		055 Utility of training regardless of changes in project	
045 Technical/professional qualifications		056 Ability to get meritorious ideas accepted by supervisors	
046 Quality of technical orientation		057 Adequacy of performance	
047 Quality of general orientation		058 Continuance on project	
048 Participants' collaboration in planning content of program		059 Availability of necessary facilities and equipment	
049 Collaboration by participants' supervisors in planning training		060 Mission or contractor follow-up activity	
050 Participants' availability for training		061 Other (describe):	
051 Other (describe):			

SECURITY CLASSIFICATION Unclassified	PROJECT NUMBER 332.6 Communications
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PART II-B - Continued**3. FACTORS-COMMODITIES**

PLACE AN "X" IN APPROPRIATE BLOCK:	062 FFF	063 NON-FFF	X	064 NO COMMODITY ELEMENT	072 Control measures against damage and deterioration in shipment.	-
065 Timeliness of AID/W program approval (i.e., PIO/C, Transfer Authorization).				P	073 Control measures against deterioration in storage.	-
066 Quality of commodities, adherence to specifications, marking.				P	074 Readiness and availability of facilities.	N
067 Timeliness in procurement or reconditioning.				N	075 Appropriateness of use of commodities.	F
068 Timeliness of shipment to port of entry.				-	076 Maintenance and spares support.	P
069 Adequacy of port and inland storage facilities.				-	077 Adequacy of property records, accounting and controls.	P
070 Timeliness of shipment from port to site.				-	078 Other (Describe):	
071 Control measures against loss and theft.				-		

Indicate in a concise narrative statement (under the heading a. Overall Implementation Performance, below) your summary appraisal of the status of project implementation, covering both significant achievements and problem areas. This should include any comments about the adequacy of provision of direct hire technicians as well as an overall appraisal of the comments provided under the three headings (b, c & d) which follow. For projects which include a dollar input for generation of local currency to meet local cost requirements, indicate the status of that input (see Detailed Instructions).

Discuss separately (under separate headings b, c & d) the status of Implementing Agency Actions, Participants and Commodities. Where above listed factors are causing significant problems (marked N), describe briefly in the appropriate narrative section: (1) the cause and source of the problem, (2) the consequences of not correcting it, and (3) what corrective action has been taken, called for, or planned by the Mission. Identify each factor discussed by its number.

079 NARRATIVE FOR PART II-B: (After narrative section a. Overall Implementation Performance, below, follow, on form AID 1020-25 I as needed, with the following narrative section headings: b. Implementing Agency, c. Participants, d. Commodities. List all narrative section headings in order. For any headings which are not applicable, mark them as such and follow immediately below with the next narrative section heading.)

a. Overall Implementation Performance.

Mailing System

This project is slightly behind schedule but is progressing well. The mailing equipment is in smooth-working condition; the printing equipment has begun to arrive; the GOI has sanctioned 120 staff positions; the higher positions have been filled and recruitment for the remainder is underway; prime space has been allocated to house the operation; refurbishment of the two buildings in which it will be housed has been fully sanctioned and work will begin imminently; one Indian consultant has been recruited by AID to advise the mailing and printing wings, respectively, and assist in all phases of these operations; more than 135,000 names of opinion leaders and technical personnel have been embossed on plates, and the build-up of mailing lists continues at a steady rate.

Motion Picture Support

The Family Planning Department has taken appropriate steps to see that the two motion picture units will be put to good use when they arrive. It has been decided to locate one unit in New Delhi and the other in Bangalore. Crew positions have been sanctioned and advertised; it is expected that necessary staff will have been recruited to put the equipment to early and effective use. Meetings have taken place between officials of the Family Planning Department and the GOI Films Division on coordinating this operation. The arrangement, in brief, is that film which the crew has shot will be immediately sent to Films Division laboratories for processing and editing. Crew

Unclassified

PAR CONTINUATION SHEET

This sheet is to be used for any Narrative Sections for which sufficient space has not been provided on the form. Identify each narrative by its Part and Section Designation.

079 Narrative for Part II-B (Contd.)

assignments will be made by the Family Planning Department in close consultation with producers at the Films Division. In short, necessary steps appear to have been taken for development of a smooth-working relationship between the Family Planning Department and the Films Division producers ultimately responsible for production and distribution of newsreels as well as film documentaries.

Tape Recorder/Radio Support

This sub-project appears to be in reasonably good shape. Twenty-two of the 36 principal stations of All India Radio have three-man units in place exclusively to prepare family planning broadcasts. A family planning reporter has been sanctioned for each of the remaining 14 stations, and some of these 14 slots have already been filled. Staff members of these 36 principal stations have been made fully aware that they will soon be receiving high-quality portable tape recorders through USAID for family planning use. The Assistant Commissioner for Mass Education and Media recently summoned the entire broadcasting field staff to New Delhi for a two-day meeting at which AID-supplied support was included on the agenda. The Family Planning Department has also discussed arrangements for maintaining and servicing the sets with appropriate technical officers at All India Radio headquarters in New Delhi. USAID awaiting arrival of the tape recorders.

- b. Implementing Agency: N.A.
- c. Participants: N.A.
- d. Commodities: (023-022 & 067-074) Commodities for the mailing system have not been shipped as quickly as originally requested, but this has not delayed the project to date as the GOI has moved more slowly than originally anticipated in providing a building for the equipment.

Unclassified

PART III - ROLE OF THE COOPERATING COUNTRY

The following list of illustrative items are to be considered by the evaluator. In the block after only those items which significantly affect project effectiveness, write the letter P if the effect of the item is positive or satisfactory, or the letter N if the effect of the item is negative or less than satisfactory.

SPECIFIC OPERATIONAL FACTORS:	<u>T</u>	<u>MP</u>	<u>MS</u>
080 Coordination and cooperation within and between ministries.	<u>P</u>	<u>P</u>	<u>P</u>
081 Coordination and cooperation of LDC gov't. with public and private institutions and private enterprise.			
082 Availability of reliable data for project planning, control and evaluation.	<u>P</u>	<u>P</u>	<u>P</u>
083 Competence and/or continuity in executive leadership of project.	<u>P</u>	<u>P</u>	<u>P</u>
084 Host country project funding.	<u>P</u>	<u>P</u>	<u>N</u>
085 Legislative changes relevant to project purposes.			
086 Existence and adequacy of a project-related LDC organization.	<u>P</u>	<u>P</u>	<u>P</u>
087 Resolution of procedural and bureaucratic problems.	<u>P</u>	<u>P</u>	<u>P</u>
088 Availability of LDC physical resource inputs and/or supporting services and facilities.	<u>P</u>	<u>P</u>	<u>P</u>
089 Maintenance of facilities and equipment.	<u>P</u>	<u>P</u>	<u>P</u>
090 Resolution of tribal, class or caste problems.			
091 Receptivity to change and innovation.			
092 Political conditions specific to project.			
093 Capacity to transform ideas into actions, i.e., ability to implement project plans.	<u>P</u>	<u>P</u>	<u>P</u>
094 Intent and/or capacity to sustain and expand the impact of the project after U.S. inputs are terminated.			<u>P</u>
095 Extent of LDC efforts to widen the dissemination of project benefits and services.			
096 Utilization of trained manpower (e.g., participants, counterpart technicians) in project operations.			
097 Enforcement of relevant procedures (e.g., newly established tax collection and audit system).			
098 Other:			
HOST COUNTRY COUNTERPART TECHNICIAN FACTORS:			
099 Level of technical education and/or technical experience.	<u>P</u>	<u>P</u>	<u>P</u>
100 Planning and management skills.	<u>P</u>	<u>P</u>	<u>P</u>
101 Amount of technician man years available.			
102 Continuity of staff.			
103 Willingness to work in rural areas.	<u>P</u>	<u>P</u>	
104 Pay and allowances.			
105 Other:			

In the space below for narrative provide a succinct discussion and overall appraisal of the quality of country performance related to this project, particularly over the past year. Consider important trends and prospects. See Detailed Instructions for an illustrative list of considerations to be covered.

For only those items marked N include brief statements covering the nature of the problem, its impact on the achievement of project targets (i.e., its importance) and the nature and cost of corrective action taken or planned. Identify each explanatory note.

106 NARRATIVE FOR PART III (Continue on form AID 1020-25 I):

- 084 While the project has been fully funded (within the general context of difficulties the Family Planning Department is having in spending 104(h) money) the exercise has been like pulling teeth. At one point, paise-pinching bureaucrats managed to strip refurbishment plans for the mass mailing building down to little more than a shell. Through vigorous lobbying, most of the funds were restored. But the building will still be without such niceties as air cooling of the printing and mailing plants. On the brighter side, we have been informed that more than ten per cent of the entire family planning communications budget for the Fourth Five Year Plan may be set aside for this project.

Unclassified

Unclassified

332.S

Selected Areas

3860332081001

PART I-B - PROJECT EFFECTIVENESS

009 I-B-1 - OUTPUT REPORT AND FORECAST - (See detailed instructions)

1. CODE NO AID W USE ONLY	2. This section is designed to record progress toward the achievement of each project output target which was scheduled in the PIP, Part II. Where progress toward a target is significantly greater or less than scheduled, describe reason(s) beneath the target.	ACTUAL AND PLANNED OUTPUTS (ALL DATA CUMULATIVE)				6. PROJECTED TOTAL FOR PROJECT LIFE
		3. ACTUAL CUM. TO DATE	4. AS OF PRIOR JUNE 30		5. PLANNED BY NEXT JUNE 30	
			a. PLANNED	b. ACTUAL		
	<p>1. Assist the GOI develop a five year program to test new techniques and approaches in training, motivation, administration, data collection and action research in selected family planning divisions in Uttar Pradesh State. If found successful, these methods will be adapted to other areas.</p> <p>(The project has recently been initiated and there is nothing to report on project effectiveness).</p>					

PART I-B - Continued

010

B.2 - OVERALL ACHIEVEMENT OF PROJECT TARGETS

Place an "X" within the bracket on the following seven-point scale that represents your judgment of the overall progress towards project targets:



PART I-C - PROJECT SIGNIFICANCE

011

C.1 - RELATION TO SECTOR AND PROGRAM GOALS (See detailed instructions M.O. 1026.1)

This section is designed to indicate the potential and actual impact of the project on relevant sector and program goals. List the goals in col. b and rate potential and actual project impact in cols. c and d.

a. CODE NO. (AID/W USE ONLY)	SCALE FOR COLUMN c: 3= Very Important; 2= Important; 1= Secondary Importance SCALE FOR COLUMN d: 3= Superior/Outstanding; 2= Adequate/Satisfactory/Good; 1= Unsatisfactory/Marginal	c. POTENTIAL IMPACT ON EACH GOAL IF PROJECT ACHIEVES TARGETS	d. ACTUAL IMPACT ON GOAL TO DATE RELATIVE TO PROGRESS EXPECTED AT THIS STAGE
	b. SECTOR AND PROGRAM GOALS (LIST ONLY THOSE ON WHICH THE PROJECT HAS A SIGNIFICANT EFFECT)		
	(1) Assist the GOI to create programs that will inform, educate and motivate 90 percent of India's reproductive age married population, currently estimated at 110 million couples, to become family planning acceptors.	3	NA
	(2) Assist the GOI to provide family planning services clinical and nonclinical - for these couples.	3	NA
	(3) Assist the GOI to train and equip the family planning personnel necessary to carry out these activities.	3	NA
	(4) Assist the GOI to measure and appraise all phases of the family planning program, the declared ultimate goal of which is to reduce the country's annual rate of population increase from an estimated	3	NA

For goals where column c. is rated 3 or 2 and column d. is rated 1, explain in the space for narrative. The narrative should also indicate the extent to which the potential impacts rated 3 or 2 in column c. are dependent on factors external to the achievement of the project targets, i.e., is there a substantial risk of the anticipated impact being forestalled by factors not involved in the achievement of project targets. If possible and relevant, it also would be useful to mention in the narrative your reading of any current indicators that longer-term purposes, beyond scheduled project targets, are likely or unlikely to be achieved. Each explanatory note must be identified by the number of the entry (col. b) to which it pertains.

012 NARRATIVE FOR PART I-C.1 (Continue on form AID 1020-25 I):

No comment required at this time.

Unclassified**332.8 Selected Areas****PART I-C -- Continued****C.2 -- GENERAL QUESTIONS**

These questions concern developments since the prior PAR. For each question place "Y" for Yes, "N" for No, or "NA" for Not Applicable in the right hand column. For each question where "Y" is entered, explain briefly in the space below the table.	MARK IN THIS COL.
013 Have there been any significant, unusual or unanticipated results not covered so far in this PAR?	NA
014 Have means, conditions or activities other than project measures had a substantial effect on project output or accomplishments?	NA
015 Have any problems arisen as the result of advice or action or major contributions to the project by another donor?	NA
016 If the answer to 014 or 015 is yes, or for any other reason, is the project now less necessary, unnecessary or subject to modification or earlier termination?	NA
017 Have any important lessons, positive or negative, emerged which might have broad applicability?	NA
018 Has this project revealed any requirement for research or new technical aids on which AID/W should take the initiative?	NA
019 Do any aspects of the project lend themselves to publicity in newspapers, magazines, television or films in the United States?	NA
020 Has there been a lack of effective cooperating country media coverage? (Make sure AID/W has copies of existing coverage.)	NA
021 <u>NARRATIVE FOR PART I-C.2</u> Identify each explanatory note by the number of the entry to which it pertains. (Continue on form AID 102Q-25 I as necessary):	

Unclassified

Unclassified**332.8 Selected Areas****PART II - IMPLEMENTATION REPORT****II-A - STATUS OF SCHEDULE**

022 A-1 - **INDIVIDUAL ACTIONS** (See detailed instructions M.O. 1026.1). This is a listing of major actions or steps which were scheduled for physical start or continuing implementation in the reporting period as reflected in the Project implementation Plan, Part I.

(a) PIP ITEM NO.	MAJOR ACTIONS OR STEPS; CAUSES AND RESULTS OF DELAYS; REMEDIAL STEPS	(b) STATUS - PLACE AN "X" IN, ONE COLUMN		
		(1) BEHIND SCHEDULE	(2) ON SCHEDULE	(3) AHEAD OF SCHEDULE
	<p><u>1968</u></p> <ol style="list-style-type: none"> 1. Discussion with GOI and State Government officials on project concepts. 2. Identification of selected Areas. 3. Commodity Procurement. 4. Assignment of USAID Public Health Nurse to U.P. State headquarters. 5. Begin recruitment of second USAID technician to serve as project field director. <p>This project was first mentioned in the Program Submission submitted in July, 1967. Negotiations for a project agreement were not completed until May, 1968 due primarily to the center government's reluctance to approve USAID technicians working in the States. By this time, the project came under a government injunction to delay initiation of new projects until after the Fourth Plan budget was completed. The above initial steps were taken in 1968. They are on schedule considering that the ProAg was signed in May 1968. They are behind our original expectations for the project when drafted in July 1967. Real work on the project now awaits approval of the family planning program in the Fourth Five Year Plan. (Fourth Plan draft is to be released in early March, 1969. Plan begins April 1, 1969.)</p>	NA	NA	NA

Unclassified

Unclassified

PART II - Continued

332.8 Selected Areas

023

II-A.2 - OVERALL TIMELINESS

In general, project implementation is (place an "X" in one block):

(a) On schedule

(b) Ahead of schedule

(c) Behind schedule

BLOCK (c): If marked, place an "X" in any of the blocks one thru eight that apply. This is limited to key aspects of implementation, e.g., timely delivery of commodities, return of participants to assume their project responsibilities, cooperating country funding, arrival of technicians.

(1) AID/W Program Approval

(2) Implementing Agency (Contractor/Participating Agency/Voluntary Agency)

(3) Technicians

(4) Participants

(5) Commodities (non-FFF)

(6) Cooperating Country

(7) Commodities (FFF)

(8) Other (specify):

X

X

II-B - RESOURCE INPUTS

This section appraises the effectiveness of U.S. resource inputs. There follow illustrative lists of factors, grouped under Implementing Agency, Participant Training and Commodities, that might influence the effectiveness of each of these types of project resources. In the blocks after only those factors which significantly affect project accomplishments, write the letter P if effect is positive or satisfactory, or the letter N if effect is negative or less than satisfactory.

1. FACTORS-IMPLEMENTING AGENCY (Contract/Participating Agency/Voluntary Agency)

024	IF NO IMPLEMENTING AGENCY IN THIS PROJECT. PLACE AN "X" IN THIS BLOCK:	032 Quality, comprehensiveness and candor of required reports	
		033 Promptness of required reports	
025	Adequacy of technical knowledge	034 Adherence to work schedule	
026	Understanding of project purposes	035 Working relations with Americans	
027	Project planning and management	036 Working relations with cooperating country nationals	
028	Ability to adapt technical knowledge to local situation	037 Adaptation to local working and living environment	
029	Effective use of participant training element	038 Home office backstopping and substantive interest	
030	Ability to train and utilize local staff	039 Timely recruiting of qualified technicians	
031	Adherence to AID administrative and other requirements	040 Other (describe):	

2. FACTORS-PARTICIPANT TRAINING

041	IF NO PARTICIPANT ELEMENT IN PROJECT. PLACE AN "X" IN THIS BLOCK:	TRAINING UTILIZATION AND FOLLOW UP	
		052 Appropriateness of original selection	
PREDEPARTURE	X	053 Relevance of training for present project purposes	
042	English language ability	054 Appropriateness of post-training placement	
043	Availability of host country funding	055 Utility of training regardless of changes in project	
044	Host country operational considerations (e.g., selection procedures)	056 Ability to get meritorious ideas accepted by supervisors	
045	Technical/professional qualifications	057 Adequacy of performance	
046	Quality of technical orientation	058 Continuance on project	
047	Quality of general orientation	059 Availability of necessary facilities and equipment	
048	Participants' collaboration in planning content of program	060 Mission or contractor follow-up activity	
049	Collaboration by participants' supervisors in planning training	061 Other (describe):	
050	Participants' availability for training		
051	Other (describe):		

Unclassified

SECURITY CLASSIFICATION

Unclassified

332.8 Selected Areas

PART II-B - Continued

3. FACTORS-COMMODITIES

PLACE AN "X" IN APPROPRIATE BLOCK:	062 FFF	063 NON-FFF	X	064 NO COMMODITY ELEMENT		
					072 Control measures against damage and deterioration in shipment.	
065 Timeliness of AID/W program approval (i.e., PIO/C, Transfer Authorization). See Narrative					073 Control measures against deterioration in storage.	
066 Quality of commodities, adherence to specifications, marking.					074 Readiness and availability of facilities.	
067 Timeliness in procurement or reconditioning.					075 Appropriateness of use of commodities.	
068 Timeliness of shipment to port of entry.					076 Maintenance and spares support.	
069 Adequacy of port and inland storage facilities.					077 Adequacy of property records, accounting and controls.	
070 Timeliness of shipment from port to site.					078 Other (Describe):	
071 Control measures against loss and theft.						

Indicate in a concise narrative statement (under the heading a. Overall Implementation Performance, below) your summary appraisal of the status of project implementation, covering both significant achievements and problem areas. This should include any comments about the adequacy of provision of direct hire technicians as well as an overall appraisal of the comments provided under the three headings (b, c & d) which follow. For projects which include a dollar input for generation of local currency to meet local cost requirements, indicate the status of that input (see Detailed Instructions).

Discuss separately (under separate headings b, c & d) the status of Implementing Agency Actions, Participants and Commodities. Where above listed factors are causing significant problems (marked N), describe briefly in the appropriate narrative section: (1) the cause and source of the problem, (2) the consequences of not correcting it, and (3) what corrective action has been taken, called for, or planned by the Mission. Identify each factor discussed by its number.

079 NARRATIVE FOR PART II-B: (After narrative section a. Overall Implementation Performance, below, follow, on form AID 1020-25 I as needed, with the following narrative section headings: b. Implementing Agency, c. Participants, d. Commodities. List all narrative section headings in order. For any headings which are not applicable, mark them as such and follow immediately below with the next narrative section heading.)

a. Overall Implementation Performance.

GOI inadequacies in implementing the project are noted in Part III-C. Within this constraint AID performance is satisfactory and preliminary activities are on schedule.

b. Implementing Agency: NA

c. Participants: NA

d. Commodities: USAID, in consultation with state officials, reduced the original \$56,000 commodity lists by \$16,000 to be more consistent with actual project implementation. PIO/C now in process.

Unclassified

SECURITY CLASSIFICATION

Unclassified

332.8 Selected Areas

PART III - ROLE OF THE COOPERATING COUNTRY

The following list of illustrative items are to be considered by the evaluator. In the block after only those items which significantly affect project effectiveness, write the letter P if the effect of the item is positive or satisfactory, or the letter N if the effect of the item is negative or less than satisfactory.

SPECIFIC OPERATIONAL FACTORS:

080	Coordination and cooperation within and between ministries.	N
081	Coordination and cooperation of LDC gov't. with public and private institutions and private enterprise.	
082	Availability of reliable data for project planning, control and evaluation.	N
083	Competence and/or continuity in executive leadership of project.	N
084	Host country project funding.	P
085	Legislative changes relevant to project purposes.	
086	Existence and adequacy of a project-related LDC organization.	
087	Resolution of procedural and bureaucratic problems.	N
088	Availability of LDC physical resource inputs and/or supporting services and facilities.	P
089	Maintenance of facilities and equipment.	
090	Resolution of tribal, class or caste problems.	
091	Receptivity to change and innovation.	P
092	Political conditions specific to project.	
093	Capacity to transform ideas into actions, i.e., ability to implement project plans.	N
094	Intent and/or capacity to sustain and expand the impact of the project after U.S. inputs are terminated.	P
095	Extent of LDC efforts to widen the dissemination of project benefits and services.	
096	Utilization of trained manpower (e.g., participants, counterpart technicians) in project operations.	
097	Enforcement of relevant procedures (e.g., newly established tax collection and audit system).	
098	Other:	

HOST COUNTRY COUNTERPART TECHNICIAN FACTORS:

099	Level of technical education and/or technical experience.	P
100	Planning and management skills.	N
101	Amount of technician man years available.	
102	Continuity of staff.	
103	Willingness to work in rural areas.	P
104	Pay and allowances.	
105	Other:	

In the space below for narrative provide a succinct discussion and overall appraisal of the quality of country performance related to this project, particularly over the past year. Consider important trends and prospects. See Detailed Instructions for an illustrative list of considerations to be covered.

For only those items marked N include brief statements covering the nature of the problem, its impact on the achievement of project targets (i.e., its importance) and the nature and cost of corrective action taken or planned. Identify each explanatory note.

106 NARRATIVE FOR PART III (Continue on form AID 1020-25 I):

Deliberations by the Planning Commission and Finance Ministry on the final form of the IV Plan have hampered the HFP Ministry in proceeding with implementation (087). In the absence of firm guidelines from the policy planning level of Government, the ability to implement the project plans (093) has been seriously hampered.

The overall quality of the performance of the Ministry of Health and Family Planning in the Selected Areas Program has not been satisfactory during the past year. The reasons for the poor showing could be attributed to (080) lack of coordination within the Ministry. The technical and administrative wings have not given the impression of sharing a similar view of the important features of the Selected Areas Program. A major stumbling block in achieving this coordination has been (082) the lack of reliable data and (083) the inability of the Ministry until very recently to appoint a single operational focus within the ministerial bureaucracy.

Unclassified

Unclassified**332.8 Selected Areas**

PAR CONTINUATION SHEET

This sheet is to be used for any Narrative Sections for which sufficient space has not been provided on the form. Identify each narrative by its Part and Section Designation.

The appointment of a Project Officer (083) who appears to be action-oriented (093) coupled with final approval of the Selected Areas Program under the IV Plan (080) should result in positive program implementation steps being taken. PLAD will attempt to provide the Ministry with some data (082) on the selected Areas, but can play only a limited role in the resolution of inter and intra-ministerial problems of administration (080).

USAID has not been impressed with the planning and management skills of the principals involved in the implementation of this project (100). USAID will attempt to backstop wherever possible and try to maintain an adequate flow of material from the Center to the State headquarters and alternatively to the Divisions, Districts, and Blocks.

Unclassified

Unclassified

332.9 MCH 3820332091001

PART I-B - PROJECT EFFECTIVENESS

009

I-B-1 - OUTPUT REPORT AND FORECAST - (See detailed instructions)

1. CODE NO. AID W USE ONLY	2 This section is designed to record progress toward the achievement of each project output target which was scheduled in the PIP, Part II. Where progress toward a target is significantly greater or less than scheduled, describe reason(s) beneath the target.	ACTUAL AND PLANNED OUTPUTS (ALL DATA CUMULATIVE)				6. PROJECTED TOTAL FOR PROJECT LIFE
		3 ACTUAL CUM. TO DATE	4. AS OF PRIOR JUNE 30		5. PLANNED BY NEXT JUNE 30	
			a. PLANNED	b. ACTUAL		
	<p>A. <u>Dai Training</u></p> <p>Provide 3,000 training kits for primary health centers to be used in a program for training of approximately 75,000 dais (village mid-wives).</p> <p>B. <u>Anemia Prophylaxis Program</u></p> <p>Provide 350 kilograms of folic acid to the Department of Family Planning in order for it to undertake an Anemia Prophylaxis Program which is aimed at reducing the annual incidence of anemia among an estimated seven million mothers and children.</p>	None	None	None	1,500	3,000
		None	None	None	150 kg.	350 kg.

Unclassified

Unclassified

332.9 MCH

PART I-B - Continued

010

B.2 - OVERALL ACHIEVEMENT OF PROJECT TARGETS

Place an "X" within the bracket on the following seven-point scale that represents your judgment of the overall progress towards project targets:



PART I-C - PROJECT SIGNIFICANCE

011

C.1 - RELATION TO SECTOR AND PROGRAM GOALS (See detailed instructions M.O. 1026.1)

This section is designed to indicate the potential and actual impact of the project on relevant sector and program goals. List the goals in col. b and rate potential and actual project impact in cols. c and d.

a. CODE NO. (AID/W USE ONLY)	SCALE FOR COLUMN c: 3= Very Important; 2= Important; 1= Secondary Importance SCALE FOR COLUMN d: 3= Superior/Outstanding; 2= Adequate/Satisfactory/Good; 1= Unsatisfactory/Marginal	c. POTENTIAL IMPACT ON EACH GOAL IF PROJECT ACHIEVES TARGETS	d. ACTUAL IMPACT ON GOAL TO DATE RELATIVE TO PROGRESS EXPECTED AT THIS STAGE
	b. SECTOR AND PROGRAM GOALS (LIST ONLY THOSE ON WHICH THE PROJECT HAS A SIGNIFICANT EFFECT)		
	(1) Assist the GOI to create programs that will inform, educate and motivate 90 percent of India's reproductive age married population, currently estimated at 110 million couples, to become family planning acceptors.	DAI - 2 Folic Acid - 1	NA NA
	(2) Assist the GOI to provide family planning services clinical and nonclinical - for these couples.	DAI - 1 Folic Acid - 1	NA NA
	(3) Assist the GOI to train and equip the family planning personnel necessary to carry out these activities.	DAI - 1 Folic Acid - 1	NA NA
	(4) Assist the GOI to measure and appraise all phases of the family planning program, the declared ultimate goal of which is to reduce the country's annual rate of population increase from an estimated 2.5 percent to 1.5 percent as soon as possible.	DAI - 1 Folic Acid - 1	NA NA

When column c is rated 3 or 2 and column d is rated 1, explain in the space for narrative. The narrative should also indicate the extent to which the potential impacts rated 3 or 2 in column c. are dependent on factors external to the achievement of the project targets, i.e., is there a substantial risk of the anticipated impact being forestalled by factors not involved in the achievement of project targets. If possible and relevant, it also would be useful to mention in the narrative your reading of any current indicators that longer-term purposes, beyond scheduled project targets, are likely or unlikely to be achieved. Each explanatory note must be identified by the number of the entry (col. b) to which it pertains.

012 NARRATIVE FOR PART I-C.1 (Continue on form AID 1020-25 I):

No comment required at this time.

SECURITY CLASSIFICATION

Unclassified

PROJECT NUMBER

332.9 MCH**PART I-C - Continued****C.2 - GENERAL QUESTIONS**

These questions concern developments since the prior PAR. For each question place "Y" for Yes, "N" for No, or "NA" for Not Applicable in the right hand column. For each question where "Y" is entered, explain briefly in the space below the table.	MARK IN THIS COL.
013 Have there been any significant, unusual or unanticipated results not covered so far in this PAR?	N
014 Have means, conditions or activities other than project measures had a substantial effect on project output or accomplishments?	N
015 Have any problems arisen as the result of advice or action or major contributions to the project by another donor?	N
016 If the answer to 014 or 015 is yes, or for any other reason, is the project now less necessary, unnecessary or subject to modification or earlier termination?	NA
017 Have any important lessons, positive or negative, emerged which might have broad applicability?	N
018 Has this project revealed any requirement for research or new technical aids on which AID/W should take the initiative?	N
019 Do any aspects of the project lend themselves to publicity in newspapers, magazines, television or films in the United States?	N
020 Has there been a lack of effective cooperating country media coverage? (Make sure AID/W has copies of existing coverage.)	N
021 <u>NARRATIVE FOR PART I-C.2</u> Identify each explanatory note by the number of the entry to which it pertains. (Continue on form AID 1020-25 I as necessary):	

Unclassified

Unclassified**332.9 - MCH****PART II - IMPLEMENTATION REPORT****II-A - STATUS OF SCHEDULE**

022 A-1 - INDIVIDUAL ACTIONS (See detailed instructions M.O. 1026.1). This is a listing of major actions or steps which were scheduled for physical start or continuing implementation in the reporting period as reflected in the Project Implementation Plan, Part I.

(a)		(b) STATUS - PLACE AN "X" IN, ONE COLUMN		
PIP ITEM NO.	MAJOR ACTIONS OR STEPS; CAUSES AND RESULTS OF DELAYS; REMEDIAL STEPS	(1) BEHIND SCHEDULE	(2) ON SCHEDULE	(3) AHEAD OF SCHEDULE
	<p>Procure and ship commodities.</p> <p>It has been found difficult to procure Dai training kits within the U.S.</p> <p>American pharmaceutical concerns are unable to provide sufficient amounts of folic acid on schedule.</p>	X		

Unclassified

Unclassified

332 9 MCH

PART II - Continued

023

II-A.2 - OVERALL TIMELINESS

In general, project implementation is (place an "X" in one block):

(a) On schedule	
(b) Ahead of schedule	
(c) Behind schedule	X
(1) AID/W Program Approval	X
(2) Implementing Agency (Contractor/Participating Agency/Voluntary Agency)	
(3) Technicians	
(4) Participants	
(5) Commodities (non-FFF)	
(6) Cooperating Country	
(7) Commodities (FFF)	
(8) Other (specify):	X

BLOCK (c): If marked, place an "X" in any of the blocks one thru eight that apply. This is limited to key aspects of implementation, e.g., timely delivery of commodities, return of participants to assume their project responsibilities, cooperating country funding, arrival of technicians.

II-B - RESOURCE INPUTS

This section appraises the effectiveness of U.S. resource inputs. There follow illustrative lists of factors, grouped under Implementing Agency, Participant Training and Commodities, that might influence the effectiveness of each of these types of project resources. In the blocks after only those factors which significantly affect project accomplishments, write the letter P if effect is positive or satisfactory, or the letter N if effect is negative or less than satisfactory.

1. FACTORS-IMPLEMENTING AGENCY (Contract/Participating Agency/Voluntary Agency)

024 IF NO IMPLEMENTING AGENCY IN THIS PROJECT. PLACE AN "X" IN THIS BLOCK:		032 Quality, comprehensiveness and candor of required reports	
		033 Promptness of required reports	
025 Adequacy of technical knowledge		034 Adherence to work schedule	
026 Understanding of project purposes		035 Working relations with Americans	
027 Project planning and management		036 Working relations with cooperating country nationals	
028 Ability to adapt technical knowledge to local situation		037 Adaptation to local working and living environment	
029 Effective use of participant training element		038 Home office backstopping and substantive interest	
030 Ability to train and utilize local staff		039 Timely recruiting of qualified technicians	
031 Adherence to AID administrative and other requirements		040 Other (describe):	

2. FACTORS-PARTICIPANT TRAINING

041 IF NO PARTICIPANT ELEMENT IN PROJECT. PLACE AN "X" IN THIS BLOCK:		TRAINING UTILIZATION AND FOLLOW UP	
	X	052 Appropriateness of original selection	
PREDEPARTURE		053 Relevance of training for present project purposes	
042 English language ability		054 Appropriateness of post-training placement	
043 Availability of host country funding		055 Utility of training regardless of changes in project	
044 Host country operational considerations (e.g., selection procedures)		056 Ability to get meritorious ideas accepted by supervisors	
045 Technical/professional qualifications		057 Adequacy of performance	
046 Quality of technical orientation		058 Continuance on project	
047 Quality of general orientation		059 Availability of necessary facilities and equipment	
048 Participants' collaboration in planning content of program		060 Mission or contractor follow-up activity	
049 Collaboration by participants' supervisors in planning training		061 Other (describe):	
050 Participants' availability for training			
051 Other (describe):			

SECURITY CLASSIFICATION Unclassified	PROJECT NUMBER 332.9 MCH
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PART II-B - Continued

3. FACTORS-COMMODITIES

PLACE AN "X" IN APPROPRIATE BLOCK:	062 FFF	063 NON-FFF	064 NO COMMODITY ELEMENT			
					072 Control measures against damage and deterioration in shipment.	-
065 Timeliness of AID/W program approval (i.e., PIO/C, Transfer Authorization).				P	073 Control measures against deterioration in storage.	-
066 Quality of commodities, adherence to specifications, marking.				-	074 Readiness and availability of facilities.	P
067 Timeliness in procurement or reconditioning.				N	075 Appropriateness of use of commodities.	P
068 Timeliness of shipment to port of entry.				-	076 Maintenance and spares support.	-
069 Adequacy of port and inland storage facilities.				-	077 Adequacy of property records, accounting and controls.	P
070 Timeliness of shipment from port to site.				-	078 Other (Describe):	
071 Control measures against loss and theft.				-		

Indicate in a concise narrative statement (under the heading a. Overall Implementation Performance, below) your summary appraisal of the status of project implementation, covering both significant achievements and problem areas. This should include any comments about the adequacy of provision of direct hire technicians as well as an overall appraisal of the comments provided under the three headings (b, c & d) which follow. For projects which include a dollar input for generation of local currency to meet local cost requirements, indicate the status of that input (see Detailed Instructions).

Discuss separately (under separate headings b, c & d) the status of Implementing Agency Actions, Participants and Commodities. Where above listed factors are causing significant problems (marked N), describe briefly in the appropriate narrative section: (1) the cause and source of the problem, (2) the consequences of not correcting it, and (3) what corrective action has been taken, called for, or planned by the Mission. Identify each factor discussed by its number.

079 NARRATIVE FOR PART II-B: (After narrative section a. Overall Implementation Performance, below, follow, on form AID 1020-25 I as needed, with the following narrative section headings: b. Implementing Agency, c. Participants, d. Commodities. List all narrative section headings in order. For any headings which are not applicable, mark them as such and follow immediately below with the next narrative section heading.)

a. Overall Implementation Performance.

This is solely a commodity supply project. Performance is below expectation due to reasons cited II-A-1.

b. Implementing Agency: **NA**

c. Participants: **NA**

d. Commodities.

067 - See II-A-1.

Unclassified

SECURITY CLASSIFICATION

Unclassified**332.9 MCH****PART III - ROLE OF THE COOPERATING COUNTRY****Anemia Prophylaxis**

The following list of illustrative items are to be considered by the evaluator. In the block after only those items which significantly affect project effectiveness, write the letter P if the effect of the item is positive or satisfactory, or the letter N if the effect of the item is negative or less than satisfactory.

SPECIFIC OPERATIONAL FACTORS:

080	Coordination and cooperation within and between ministries.	P
081	Coordination and cooperation of LDC gov't. with public and private institutions and private enterprise.	P
082	Availability of reliable data for project planning, control and evaluation.	
083	Competence and/or continuity in executive leadership of project.	
084	Host country project funding.	P
085	Legislative changes relevant to project purposes.	
086	Existence and adequacy of a project-related LDC organization.	
087	Resolution of procedural and bureaucratic problems.	N
088	Availability of LDC physical resource inputs and/or supporting services and facilities.	
089	Maintenance of facilities and equipment.	
090	Resolution of tribal, class or caste problems.	
091	Receptivity to change and innovation.	
092	Political conditions specific to project.	
093	Capacity to transform ideas into actions, i.e., ability to implement project plans.	
094	Intent and/or capacity to sustain and expand the impact of the project after U.S. inputs are terminated.	
095	Extent of LDC efforts to widen the dissemination of project benefits and services.	
096	Utilization of trained manpower (e.g., participants, counterpart technicians) in project operations.	
097	Enforcement of relevant procedures (e.g., newly established tax collection and audit system).	
098	Other:	

HOST COUNTRY COUNTERPART TECHNICIAN FACTORS:

099	Level of technical education and/or technical experience.	
100	Planning and management skills.	
101	Amount of technician man years available.	
102	Continuity of staff.	
103	Willingness to work in rural areas.	
104	Pay and allowances.	
105	Other:	

In the space below for narrative provide a succinct discussion and overall appraisal of the quality of country performance related to this project, particularly over the past year. Consider important trends and prospects. See Detailed Instructions for an illustrative list of considerations to be covered.

For only those items marked N include brief statements covering the nature of the problem, its impact on the achievement of project targets (i.e., its importance) and the nature and cost of corrective action taken or planned. Identify each explanatory note.

106 NARRATIVE FOR PART III (Continue on form AID 1020-25 I):

Specific Operational Factors

087 - Center Government has proposed a program to the states. The extent to which states will give priority to the program when making total local health plans cannot be determined at this time.

Unclassified

SECURITY CLASSIFICATION

Unclassified

332.9 MCH

PART III - ROLE OF THE COOPERATING COUNTRY Dai Training

The following list of illustrative items are to be considered by the evaluator. In the block after only those items which significantly affect project effectiveness, write the letter P if the effect of the item is positive or satisfactory, or the letter N if the effect of the item is negative or less than satisfactory.

SPECIFIC OPERATIONAL FACTORS:

080	Coordination and cooperation within and between ministries.	N
081	Coordination and cooperation of LDC gov't. with public and private institutions and private enterprise.	N
082	Availability of reliable data for project planning, control and evaluation.	P
083	Competence and/or continuity in executive leadership of project.	
084	Host country project funding.	P
085	Legislative changes relevant to project purposes.	
086	Existence and adequacy of a project-related LDC organization.	
087	Resolution of procedural and bureaucratic problems.	N
088	Availability of LDC physical resource inputs and/or supporting services and facilities.	
089	Maintenance of facilities and equipment.	
090	Resolution of tribal, class or caste problems.	
091	Receptivity to change and innovation.	P
092	Political conditions specific to project.	N
093	Capacity to transform ideas into actions, i.e., ability to implement project plans.	
094	Intent and/or capacity to sustain and expand the impact of the project after U.S. inputs are terminated.	
095	Extent of LDC efforts to widen the dissemination of project benefits and services.	
096	Utilization of trained manpower (e.g., participants, counterpart technicians) in project operations.	
097	Enforcement of relevant procedures (e.g., newly established tax collection and audit system).	
098	Other:	
HOST COUNTRY COUNTERPART TECHNICIAN FACTORS:		
099	Level of technical education and/or technical experience.	
100	Planning and management skills.	
101	Amount of technician man years available.	
102	Continuity of staff.	
103	Willingness to work in rural areas.	
104	Pay and allowances.	
105	Other:	

In the space below for narrative provide a succinct discussion and overall appraisal of the quality of country performance related to this project, particularly over the past year. Consider important trends and prospects. See Detailed Instructions for an illustrative list of considerations to be covered.

For only those items marked N include brief statements covering the nature of the problem, its impact on the achievement of project targets (i.e., its importance) and the nature and cost of corrective action taken or planned. Identify each explanatory note.

106 NARRATIVE FOR PART III (Continue on form AID 1020-25 I):

A. Specific Operational Factors:

- 080 - The MCH section of the Central Health Planning Department does not coordinate this activity directly with the Training Section, and it would be advisable to have direct cooperative planning and implementation. In present administrative set-up the coordination is done by the Deputy Commissioner responsible for both MCH and Training Section.
- 081 - This activity is not coordinated with Indian Red Cross which also conducts Dai training programs.
- 087 - See 087, Part III, Anemia Prophylaxis.
- 093 - Same as 087 above.

Unclassified

SECURITY CLASSIFICATION

Unclassified

332.11 - Biomedical Research 3860332111001

PART I-B - PROJECT EFFECTIVENESS

009

I-B-1 - OUTPUT REPORT AND FORECAST - (See detailed instructions)

CODE NO. AID W USE ONLY	2. This section is designed to record progress toward the achievement of each project output target which was scheduled in the PIP, Part II. Where progress toward a target is significantly greater or less than scheduled, describe reason(s) beneath the target.	ACTUAL AND PLANNED OUTPUTS (ALL DATA CUMULATIVE)				
		3 ACTUAL CUM. TO DATE	4. AS OF PRIOR JUNE 30		5. PLANNED BY NEXT JUNE 30	6. PROJECTED TOTAL FOR PROJECT LIFE
			a. PLANNED	b. ACTUAL		
	<p>Provide foreign exchange to finance critical equipment and reagents needed for either inaugurating or continuing biomedical research projects related to family planning.</p> <p>(Mission has worked with Indian Council of Medical Research to develop lists of needed equipment. The lists were submitted in January and USAID expects that equipment will be ordered shortly. There is no reason to believe that the project will not effectively achieve its targets.</p>	None	None	None	\$50,000 worth of equipment	\$50,000

Unclassified

332.11 Biomedical Research

PART I-B - Continued

010

B.2 - OVERALL ACHIEVEMENT OF PROJECT TARGETS

Place an "X" within the bracket on the following seven-point scale that represents your judgment of the overall progress towards project targets:



PART I.C - PROJECT SIGNIFICANCE

011

C.1 - RELATION TO SECTOR AND PROGRAM GOALS (See detailed instructions M.O. 1026.1)

This section is designed to indicate the potential and actual impact of the project on relevant sector and program goals. List the goals in col. b and rate potential and actual project impact in cols. c and d.

a. CODE NO. (AID/W USE ONLY)	SCALE FOR COLUMN c: 3= Very Important; 2= Important; 1= Secondary Importance SCALE FOR COLUMN d: 3= Superior/Outstanding; 2= Adequate/Satisfactory/Good; 1= Unsatisfactory/Marginal	c. POTENTIAL IMPACT ON EACH GOAL IF PROJECT ACHIEVES TARGETS	d. ACTUAL IMPACT ON GOAL TO DATE RELATIVE TO PROGRESS EXPECTED AT THIS STAGE
	b. SECTOR AND PROGRAM GOALS (LIST ONLY THOSE ON WHICH THE PROJECT HAS A SIGNIFICANT EFFECT)		
	(1) Assist the GOI to create programs that will inform, education and motivate 90 per cent of India's reproductive age married population, currently estimated at 110 million couples, to become family planning acceptors.	1	NA*
	(2) Assist the GOI to provide family planning services -- clinical and nonclinical - for these couples.	1	NA*
	(3) Assist the GOI to train and equip the family planning personnel necessary to carry out these activities.	1	NA*
	(4) Assist the GOI to measure and appraise all phases of the family planning program, the declared ultimate goal of which is to reduce the country's annual rate of population increase from an estimated 2.5 per cent to 1.5 per cent asap.	1	NA*

For goals where column c. is rated 3 or 2 and column d. is rated 1, explain in the space for narrative. The narrative should also indicate the extent to which the potential impacts rated 3 or 2 in column c. are dependent on factors external to the achievement of the project targets, i.e., is there a substantial risk of the anticipated impact being forestalled by factors not involved in the achievement of project targets. If possible and relevant, it also would be useful to mention in the narrative your reading of any current indicators that longer-term purposes, beyond scheduled project targets, are likely or unlikely to be achieved. Each explanatory note must be identified by the number of the entry (col. b) to which it pertains.

012 NARRATIVE FOR PART I-C.1 (Continue on form AID 1020-25 I):

*These items are marked N/A as the impact on the sector goals will be too small to claim significance.

No comments required at this time.

Unclassified

PART I-C - Continued

C.2 - GENERAL QUESTIONS

These questions concern developments since the prior PAR. For each question place "Y" for Yes, "N" for No, or "NA" for Not Applicable in the right hand column. For each question where "Y" is entered, explain briefly in the space below the table.	MARK IN THIS COL.
013 Have there been any significant, unusual or unanticipated results not covered so far in this PAR?	N
014 Have means, conditions or activities other than project measures had a substantial effect on project output or accomplishments?	N
015 Have any problems arisen as the result of advice or action or major contributions to the project by another donor?	N
016 If the answer to 014 or 015 is yes, or for any other reason, is the project now less necessary, unnecessary or subject to modification or earlier termination?	NA
017 Have any important lessons, positive or negative, emerged which might have broad applicability?	N
018 Has this project revealed any requirement for research or new technical aids on which AID/W should take the initiative?	N
019 Do any aspects of the project lend themselves to publicity in newspapers, magazines, television or films in the United States?	N
020 Has there been a lack of effective cooperating country media coverage? (Make sure AID/W has copies of existing coverage.)	NA
021 <u>NARRATIVE FOR PART I-C.2</u> Identify each explanatory note by the number of the entry to which it pertains. (Continue on form AID 1020-25 I as necessary):	

Unclassified

Unclassified

332.11 Biomedical Research

PART II - IMPLEMENTATION REPORT

II-A - STATUS OF SCHEDULE

022 A-1 - INDIVIDUAL ACTIONS (See detailed instructions M.O. 1026.1). This is a listing of major actions or steps which were scheduled for physical start or continuing implementation in the reporting period as reflected in the Project Implementation Plan, Part I.

(a) PIP ITEM NO.	MAJOR ACTIONS OR STEPS; CAUSES AND RESULTS OF DELAYS; REMEDIAL STEPS	(b) STATUS - PLACE AN "X" IN ONE COLUMN		
		(1) BEHIND SCHEDULE	(2) ON SCHEDULE	(3) AHEAD OF SCHEDULE
	<ul style="list-style-type: none"> - Solicit commodity requests from outlying institutions. - Indian Council of Medical Research (ICMR) screen and approve requests. - USAID screen and approve requests. - Procure and ship commodities. <p>The ICMR had a heavy load of conferences and other duties in the last half of 1968, and its staff wasn't able to give priority attention to preparing lists of needed equipment. The list was submitted to USAID in January 1969, and USAID expects all commodities will be delivered by June 30, 1969.</p>		X	
		X		
		X		
		X		

Unclassified

SECURITY CLASSIFICATION

SECURITY CLASSIFICATION Unclassified	PROJECT NUMBER 332.11 Biomedical Research
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PART II - Continued

023 II-A.2 - OVERALL TIMELINESS

In general, project implementation is (place an "X" in one block):

	(a) On schedule	
	(b) Ahead of schedule	
	(c) Behind schedule	X
<p>BLOCK (c): If marked, place an "X" in any of the blocks one thru eight that apply. This is limited to key aspects of implementation, e.g., timely delivery of commodities, return of participants to assume their project responsibilities, cooperating country funding, arrival of technicians.</p>	(1) AID/W Program Approval	X
	(2) Implementing Agency (Contractor/Participating Agency/Voluntary Agency)	
	(3) Technicians	
	(4) Participants	
	(5) Commodities (non-FFF)	
	(6) Cooperating Country	
	(7) Commodities (FFF)	X
	(8) Other (specify):	

II-B - RESOURCE INPUTS

This section appraises the effectiveness of U.S. resource inputs. There follow illustrative lists of factors, grouped under Implementing Agency, Participant Training and Commodities, that might influence the effectiveness of each of these types of project resources. In the blocks after only those factors which significantly affect project accomplishments, write the letter P if effect is positive or satisfactory, or the letter N if effect is negative or less than satisfactory.

1. FACTORS-IMPLEMENTING AGENCY (Contract/Participating Agency/Voluntary Agency)

024	IF NO IMPLEMENTING AGENCY IN THIS PROJECT. PLACE AN "X" IN THIS BLOCK:	X	032 Quality, comprehensiveness and candor of required reports
			033 Promptness of required reports
025	Adequacy of technical knowledge		034 Adherence to work schedule
026	Understanding of project purposes		035 Working relations with Americans
027	Project planning and management		036 Working relations with cooperating country nationals
028	Ability to adapt technical knowledge to local situation		037 Adaptation to local working and living environment
029	Effective use of participant training element		038 Home office backstopping and substantive interest
030	Ability to train and utilize local staff		039 Timely recruiting of qualified technicians
031	Adherence to AID administrative and other requirements		040 Other (describe):

2. FACTORS-PARTICIPANT TRAINING

041	IF NO PARTICIPANT ELEMENT IN PROJECT. PLACE AN "X" IN THIS BLOCK:	X	TRAINING UTILIZATION AND FOLLOW UP
			052 Appropriateness of original selection
	PREDEPARTURE		053 Relevance of training for present project purposes
042	English language ability		054 Appropriateness of post-training placement
043	Availability of host country funding		055 Utility of training regardless of changes in project
044	Host country operational considerations (e.g., selection procedures)		056 Ability to get meritorious ideas accepted by supervisors
045	Technical/professional qualifications		057 Adequacy of performance
046	Quality of technical orientation		058 Continuance on project
047	Quality of general orientation		059 Availability of necessary facilities and equipment
048	Participants' collaboration in planning content of program		060 Mission or contractor follow-up activity
049	Collaboration by participants' supervisors in planning training		061 Other (describe):
050	Participants' availability for training		
051	Other (describe):		

SECURITY CLASSIFICATION

Unclassified

PROJECT NUMBER

332.11 Biomedical Research

PART II-B - Continued

3. FACTORS-COMMODITIES

PLACE AN "X" IN APPROPRIATE BLOCK:	062 FFF	063 NON-FFF	064 NO COMMODITY ELEMENT	072 Control measures against damage and deterioration in shipment.
065				073 Control measures against deterioration in storage.
066				074 Readiness and availability of facilities.
067				075 Appropriateness of use of commodities.
068				076 Maintenance and spares support.
069				077 Adequacy of property records, accounting and controls.
070				078 Other (Describe):
071				

Indicate in a concise narrative statement (under the heading a. Overall Implementation Performance, below) your summary appraisal of the status of project implementation, covering both significant achievements and problem areas. This should include any comments about the adequacy of provision of direct hire technicians as well as an overall appraisal of the comments provided under the three headings (b, c & d) which follow. For projects which include a dollar input for generation of local currency to meet local cost requirements, indicate the status of that input (see Detailed Instructions).

Discuss separately (under separate headings b, c & d) the status of Implementing Agency Actions, Participants and Commodities. Where above listed factors are causing significant problems (marked N), describe briefly in the appropriate narrative section: (1) the cause and source of the problem, (2) the consequences of not correcting it, and (3) what corrective action has been taken, called for, or planned by the Mission. Identify each factor discussed by its number.

079 NARRATIVE FOR PART II-B: (After narrative section a. Overall implementation Performance, below, follow, on form AID 1020-25 I as needed, with the following narrative section headings: b. Implementing Agency, c. Participants, d. Commodities. List all narrative section headings in order. For any headings which are not applicable, mark them as such and follow immediately below with the next narrative section heading.)

a. Overall Implementation Performance.

The project (See II-A) is slightly behind schedule, but USAID expects that all commodities will be ordered and shipped before the end of the Fiscal Year.

b. Implementing Agency: NA

c. Participants: NA

d. Commodities: No actual procurement yet.

Unclassified

PART III - ROLE OF THE COOPERATING COUNTRY

The following list of illustrative items are to be considered by the evaluator. In the block after only those items which significantly affect project effectiveness, write the letter P if the effect of the item is positive or satisfactory, or the letter N if the effect of the item is negative or less than satisfactory.

SPECIFIC OPERATIONAL FACTORS:

080 Coordination and cooperation within and between ministries.	N
081 Coordination and cooperation of LDC gov't. with public and private institutions and private enterprise.	P
082 Availability of reliable data for project planning, control and evaluation.	
083 Competence and/or continuity in executive leadership of project.	P
084 Host country project funding.	P
085 Legislative changes relevant to project purposes.	P
086 Existence and adequacy of a project-related LDC organization.	P
087 Resolution of procedural and bureaucratic problems.	N
088 Availability of LDC physical resource inputs and/or supporting services and facilities.	P
089 Maintenance of facilities and equipment.	
090 Resolution of tribal, class or caste problems.	P
091 Receptivity to change and innovation.	P
092 Political conditions specific to project.	P
093 Capacity to transform ideas into actions, i.e., ability to implement project plans.	
094 Intent and/or capacity to sustain and expand the impact of the project after U.S. inputs are terminated.	
095 Extent of LDC efforts to widen the dissemination of project benefits and services.	
096 Utilization of trained manpower (e.g., participants, counterpart technicians) in project operations.	
097 Enforcement of relevant procedures (e.g., newly established tax collection and audit system).	
098 Other:	

HOST COUNTRY COUNTERPART TECHNICIAN FACTORS:

099 Level of technical education and/or technical experience.	
100 Planning and management skills.	
101 Amount of technician man years available.	
102 Continuity of staff.	
103 Willingness to work in rural areas.	
104 Pay and allowances.	
105 Other:	

In the space below for narrative provide a succinct discussion and overall appraisal of the quality of country performance related to this project, particularly over the past year. Consider important trends and prospects. See Detailed Instructions for an illustrative list of considerations to be covered.

For only those items marked N include brief statements covering the nature of the problem, its impact on the achievement of project targets (i.e., its importance) and the nature and cost of corrective action taken or planned. Identify each explanatory note.

106 NARRATIVE FOR PART III (Continue on form AID 1020-25 I):

080 & 087:

This project involves coordination within branches of the Ministry of Health and the ICMR, and outlying research institutions. The staff is small, over-worked, and put this small grant for supplies at low priority. Communication between the Ministry of Health and ICMR was delayed, and orders were slow in coming.

Unclassified

3860332131001
332.13 Intensive Districts

PART I-B - PROJECT EFFECTIVENESS

009 I-B-1 - OUTPUT REPORT AND FORECAST - (See detailed instructions)

CODE NO. AID W USE ONLY	This section is designed to record progress toward the achievement of each project output target which was scheduled in the FIP, Part II. Where progress toward a target is significantly greater or less than scheduled, describe reason(s) beneath the target.	ACTUAL AND PLANNED OUTPUTS (ALL DATA CUMULATIVE)				
		3 ACTUAL CUM. TO DATE	4. AS OF PRIOR JUNE 30		5. PLANNED BY NEXT JUNE 30.	6. PROJECTED TOTAL FOR PROJECT LIFE
			a. PLANNED	b. ACTUAL		
	<p>Background:</p> <p>The GOI is planning to intensify its Family Planning program in the 51 most populous of India's 335 districts. In each intensive district, a complete "package" of family planning services and materials is to be made available including optimum staff, contraceptive supplies and services, communications, transportation, research, demonstration, and evaluation. The aim is to set patterns to be emulated in the remaining 284 districts.</p> <p>The purpose of USAID's project is to assist the GOI intensify activities in the first 17 districts selected. USAID will provide one offset printing press for each intensive district and audio-visual equipment for vehicles provided under a loan in order to increase the availability and dissemination of improved motivational and technical family planning information to appropriate audiences. USAID will provide services of two staff technicians to assist in project implementation.</p> <p>(Outputs for this project are not quantitative. The project is just being initiated, and a report on project effectiveness is premature.)</p>					

Unclassified

332.13 Intensive Districts

PART I-B - Continued

010

B.2 - OVERALL ACHIEVEMENT OF PROJECT TARGETS

Place an "X" within the bracket on the following seven-point scale that represents your judgment of the overall progress towards project targets:



PART I-C - PROJECT SIGNIFICANCE

011

C.1 - RELATION TO SECTOR AND PROGRAM GOALS (See detailed instructions M.O. 1026.1)

This section is designed to indicate the potential and actual impact of the project on relevant sector and program goals. List the goals in col. b and rate potential and actual project impact in cols. c and d.

a. CODE NO. (AID/W USE ONLY)	b. SCALE FOR COLUMN c: 3= Very Important; 2= Important; 1= Secondary Importance SCALE FOR COLUMN d: 3= Superior/Outstanding; 2= Adequate/Satisfactory/Good; 1= Unsatisfactory/Marginal	c. POTENTIAL IMPACT ON EACH GOAL IF PROJECT ACHIEVES TARGETS	d. ACTUAL IMPACT ON GOAL TO DATE RELATIVE TO PROGRESS EXPECTED AT THIS STAGE
b. SECTOR AND PROGRAM GOALS (LIST ONLY THOSE ON WHICH THE PROJECT HAS A SIGNIFICANT EFFECT)			
	(1) Assist the GOI to create programs that will inform, educate, and motivate 90 percent of India's reproductive age married population, currently estimated at 110 million couples, to become family planning acceptors.	3	NA
	Assist the GOI to provide family planning services - clinical and nonclinical - for these couples.	3	NA
	(3) Assist the GOI to train and equip the family planning personnel necessary to carry out these activities.	3	NA
	(4) Assist the GOI to measure and appraise all phases of the family planning program, the declared ultimate goal of which is to reduce the country's annual rate of population increase from an estimated 2.5 percent	3	NA

For goals where the potential impact is rated 3 or 2 in column c, explain in the space for narrative. The narrative should also indicate the extent to which the potential impacts rated 3 or 2 in column c. are dependent on factors external to the achievement of the project targets, i.e., is there a substantial risk of the anticipated impact being forestalled by factors not involved in the achievement of project targets. If possible and relevant, it also would be useful to mention in the narrative your reading of any current indicators that longer-term purposes, beyond scheduled project targets, are likely or unlikely to be achieved. Each explanatory note must be identified by the number of the entry (col. b) to which it pertains.

012 NARRATIVE FOR PART I-C.1 (Continue on form AID 1020-25 I):

This project is potentially very important to all sector goals. At this juncture, the critical questions are: (a) will the states support the program, (b) will a sufficient budget be provided in the Fourth Plan to support the program, and (c) can an effective pattern of center-state relations be evolved in order to ensure effective supervision of the program. These are questions which the Mission intends to address carefully as preparations for the project proceed.

Unclassified

Unclassified**332.13 Intensive Districts****PART I-C - Continued****C.2 - GENERAL QUESTIONS**

These questions concern developments since the prior PAR. For each question place "Y" for Yes, "N" for No, or "NA" for Not Applicable in the right hand column. For each question where "Y" is entered, explain briefly in the space below the table.

MARK
IN
THIS
COL.

013	Have there been any significant, unusual or unanticipated results not covered so far in this PAR?	NA
014	Have means, conditions or activities other than project measures had a substantial effect on project output or accomplishments?	NA
015	Have any problems arisen as the result of advice or action or major contributions to the project by another donor?	NA
016	If the answer to 014 or 015 is yes, or for any other reason, is the project now less necessary, unnecessary or subject to modification or earlier termination?	NA
017	Have any important lessons, positive or negative, emerged which might have broad applicability?	NA
018	Has this project revealed any requirement for research or new technical aids on which AID/W should take the initiative?	NA
019	Do any aspects of the project lend themselves to publicity in newspapers, magazines, television or films in the United States?	NA
020	Has there been a lack of effective cooperating country media coverage? (Make sure AID/W has copies of existing coverage.)	
021	NARRATIVE FOR PART I-C.2 Identify each explanatory note by the number of the entry to which it pertains. (Continue on form AID 1020-25 I as necessary):	

Unclassified

~~Unclassified~~~~332.13 Intensive Districts~~

PART II - IMPLEMENTATION REPORT

II-A - STATUS OF SCHEDULE

022 A-1 - INDIVIDUAL ACTIONS (See detailed instructions M.O. 1026.1). This is a listing of major actions or steps which were scheduled for physical start or continuing implementation in the reporting period as reflected in the Project Implementation Plan, Part I.

(a) PIP ITEM NO.	MAJOR ACTIONS OR STEPS; CAUSES AND RESULTS OF DELAYS; REMEDIAL STEPS	(b) STATUS - PLACE AN "X" IN ONE COLUMN		
		(1) BEHIND SCHEDULE	(2) ON SCHEDULE	(3) AHEAD OF SCHEDULE
	<p><u>Actions by GOI</u></p> <p>1) Sanction necessary budget.</p> <p>(The Family Planning Ministry cannot sanction funds for any new projects until its overall Fourth Plan budget has been determined.)</p> <p>2) Assign full-time officer to act as liaison for the project.</p> <p>(reason same as "1" above)</p> <p>3) Identify first 17 districts.</p> <p>4) Provide adequate staff for the 17 districts.</p> <p>(reason same as "1" above)</p> <p><u>Actions by USAID</u></p> <p>1) Assign two staff technicians.</p> <p>(Recruitment was delayed in order to obtain a clearer fix on types of personnel needed).</p> <p>2) Order Commodities.</p>	X		
				X

Unclassified

332.13 Intensive Districts

PART II - Continued

023

II-A.2 - OVERALL TIMELINESS

In general, project implementation is (place an "X" in one block):

BLOCK (c): If marked, place an "X" in any of the blocks one thru eight that apply. This is limited to key aspects of implementation, e.g., timely delivery of commodities, return of participants to assume their project responsibilities, cooperating country funding, arrival of technicians.

(a) On schedule	
(b) Ahead of schedule	
(c) Behind schedule	X
(1) AID/W Program Approval	
(2) Implementing Agency (Contractor/Participating Agency/Voluntary Agency)	
(3) Technicians	
(4) Participants	
(5) Commodities (non-FFF)	
(6) Cooperating Country	X
(7) Commodities (FFF)	
(8) Other (specify):	

II-B - RESOURCE INPUTS

This section appraises the effectiveness of U.S. resource inputs. There follow illustrative lists of factors, grouped under Implementing Agency, Participant Training and Commodities, that might influence the effectiveness of each of these types of project resources. In the blocks after only those factors which significantly affect project accomplishments, write the letter P if effect is positive or satisfactory, or the letter N if effect is negative or less than satisfactory.

1. FACTORS-IMPLEMENTING AGENCY (Contract/Participating Agency/Voluntary Agency)

024 IF NO IMPLEMENTING AGENCY IN THIS PROJECT. PLACE AN "X" IN THIS BLOCK:	X	032 Quality, comprehensiveness and candor of required reports	
025 Adequacy of technical knowledge		033 Promptness of required reports	
026 Understanding of project purposes		034 Adherence to work schedule	
027 Project planning and management		035 Working relations with Americans	
028 Ability to adapt technical knowledge to local situation		036 Working relations with cooperating country nationals	
029 Effective use of participant training element		037 Adaptation to local working and living environment	
030 Ability to train and utilize local staff		038 Home office backstopping and substantive interest	
031 Adherence to AID administrative and other requirements		039 Timely recruiting of qualified technicians	
		040 Other (describe):	

2. FACTORS-PARTICIPANT TRAINING

041 IF NO PARTICIPANT ELEMENT IN PROJECT. PLACE AN "X" IN THIS BLOCK:	X	TRAINING UTILIZATION AND FOLLOW UP	
PREDEPARTURE		052 Appropriateness of original selection	
042 English language ability		053 Relevance of training for present project purposes	
043 Availability of host country funding		054 Appropriateness of post-training placement	
044 Host country operational considerations (e.g., selection procedures)		055 Utility of training regardless of changes in project	
045 Technical/professional qualifications		056 Ability to get meritorious ideas accepted by supervisors	
046 Quality of technical orientation		057 Adequacy of performance	
047 Quality of general orientation		058 Continuance on project	
048 Participants' collaboration in planning content of program		059 Availability of necessary facilities and equipment	
049 Collaboration by participants' supervisors in planning training		060 Mission or contractor follow-up activity	
050 Participants' availability for training		061 Other (describe):	
051 Other (describe):			

75

PART II-B - Continued

3. FACTORS-COMMODITIES

PLACE AN "X" IN APPROPRIATE BLOCK:	062 FFF	063 NON-FFF	064 NO COMMODITY ELEMENT		072 Control measures against damage and deterioration in shipment.
065 Timeliness of AID/W program approval (i.e., PIO/C, Transfer Authorization).				P	073 Control measures against deterioration in storage.
066 Quality of commodities, adherence to specifications, marking.					074 Readiness and availability of facilities.
067 Timeliness in procurement or reconditioning.					075 Appropriateness of use of commodities.
068 Timeliness of shipment to port of entry.					076 Maintenance and spares support.
069 Adequacy of port and inland storage facilities.					077 Adequacy of property records, accounting and controls.
070 Timeliness of shipment from port to site.					078 Other (Describe):
071 Control measures against loss and theft.					

Indicate in a concise narrative statement (under the heading a. Overall Implementation Performance, below) your summary appraisal of the status of project implementation, covering both significant achievements and problem areas. This should include any comments about the adequacy of provision of direct hire technicians as well as an overall appraisal of the comments provided under the three headings (b, c & d) which follow. For projects which include a dollar input for generation of local currency to meet local cost requirements, indicate the status of that input (see Detailed Instructions).

Discuss separately (under separate headings b, c & d) the status of Implementing Agency Actions, Participants and Commodities. Where above listed factors are causing significant problems (marked N), describe briefly in the appropriate narrative section: (1) the cause and source of the problem, (2) the consequences of not correcting it, and (3) what corrective action has been taken, called for, or planned by the Mission. Identify each factor discussed by its number.

079 NARRATIVE FOR PART II-B: (After narrative section a. Overall Implementation Performance, below, follow, on form AID 1020-25 I as needed, with the following narrative section headings: b. Implementing Agency, c. Participants, d. Commodities. List all narrative section headings in order. For any headings which are not applicable, mark them as such and follow immediately below with the next narrative section heading.)

a. Overall Implementation Performance.

As indicated in Parts II-A and Part III, this project is still on the launching pad. It won't move off until GOI decisions on the size of the Fourth Plan Family Planning budget are completed and there is assurance that funds to fuel the project will be adequate.

b. Implementing Agency: NA

c. Participants: NA

d. Commodities: The PIO/C was transmitted to Washington in December 1968. Appraisal of most of the ~~above~~ factors under commodities cannot be made at this time.

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332.13 Intensive Districts

PART III - ROLE OF THE COOPERATING COUNTRY

The following list of illustrative items are to be considered by the evaluator. In the block after only those items which significantly affect project effectiveness, write the letter P if the effect of the item is positive or satisfactory, or the letter N if the effect of the item is negative or less than satisfactory.

SPECIFIC OPERATIONAL FACTORS:

080 Coordination and cooperation within and between ministries.	N
081 Coordination and cooperation of LDC gov't. with public and private institutions and private enterprise.	
082 Availability of reliable data for project planning, control and evaluation.	
083 Competence and/or continuity in executive leadership of project.	
084 Host country project funding.	N
085 Legislative changes relevant to project purposes.	
086 Existence and adequacy of a project-related LDC organization.	
087 Resolution of procedural and bureaucratic problems.	
088 Availability of LDC physical resource inputs and/or supporting services and facilities.	N
089 Maintenance of facilities and equipment.	
090 Resolution of tribal, class or caste problems.	
091 Receptivity to change and innovation.	P
092 Political conditions specific to project.	
093 Capacity to transform ideas into actions, i.e., ability to implement project plans.	
094 Intent and/or capacity to sustain and expand the impact of the project after U.S. inputs are terminated.	
095 Extent of LDC efforts to widen the dissemination of project benefits and services.	
096 Utilization of trained manpower (e.g., participants, counterpart technicians) in project operations.	
097 Enforcement of relevant procedures (e.g., newly established tax collection and audit system).	
098 Other:	
HOST COUNTRY COUNTERPART TECHNICIAN FACTORS:	
099 Level of technical education and/or technical experience.	
100 Planning and management skills.	
101 Amount of technician man years available.	
102 Continuity of staff.	
103 Willingness to work in rural areas.	
104 Pay and allowances.	
105 Other:	

In the space below for narrative provide a succinct discussion and overall appraisal of the quality of country performance related to this project, particularly over the past year. Consider important trends and prospects. See Detailed Instructions for an illustrative list of considerations to be covered.

For only those items marked N include brief statements covering the nature of the problem, its impact on the achievement of project targets (i.e., its importance) and the nature and cost of corrective action taken or planned. Identify each explanatory note.

106 NARRATIVE FOR PART III (Continue on form AID 1020-25 I):

Intensive Districts:

The initiation of this project has been slow for a number of reasons.

The Central Department of Family Planning (CDFP) requested each state to designate the district(s) which would receive concentrated inputs. Many states failed to respond until pressed a third or fourth time, and the Center pressed them only through routine letters.

For many months no one in the CDFP was made responsible for the project. The officer finally placed in charge continues to be responsible as well for activities separate from this project.

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PAR CONTINUATION SHEET

This sheet is to be used for any Narrative Sections for which sufficient space has not been provided on the form. Identify each narrative by its Part and Section Designation.

Narrative for Part III (continued)

The CDFP has not to date designated the full-time officer agreed to in the OWP to handle the communications aspects of the intensive district program, although AID's initial supports will be largely audio-visual commodities.

The technical wing of the CDFP may have difficulty managing a project which by definition cuts across all key facets of a successful family planning program. Each Assistant Commissioner runs a specific sector of activity assigned on the basis of his professional experience and credentials. The Assistant Commissioners are reluctant to venture into one another's professional territory.

Nevertheless, the CDFP official currently responsible for implementing this project has engaged in a number of useful steps prior to development of GOI budgetary ceilings. Baseline data are being evaluated. Operational procedures are being delineated. Communication channels are opening between the Center, the states and the districts initially involved. The prognosis for this project continues to be favorable.

- 080 - Although the CDFP is responsible for implementing its activities, the Ministry of Finance and the Planning Commission are involved directly in the funding of new proposals. The checks and balances of the Indian governmental structure lead to unavoidable delays in new project initiation. Also causing delays are the separation within ministries of technical wings from administration wings.
- 084 - Host country expenditures for this project were in abeyance pending GOI approval of Fourth Plan budgetary ceilings on new activities.
- 088 - The Operational Work Plan calls on the GOI to provide such physical resource inputs as space for the offset presses and some AV equipment for vehicles. Although firm commitments were reached by the GOI for delineating these inputs, it is too early to assess their operational availability.

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PART IV - PROGRAMMING IMPLICATIONS

IV-A - EFFECT ON PURPOSE AND DESIGN

Indicate in a brief narrative whether the Mission experience to date with this project and/or changing country circumstances call for some adjustment in project purposes or design, and why, and the approximate cost implications. Cover any of the following considerations or others that may be relevant. (See Detailed Instructions for additional illustrative considerations.) Relevant experience or country situations that were described earlier can simply be referenced. The spelling out of specific changes should be left to the appropriate programming documents, but a brief indication of the type of change contemplated should be given here to clarify the need for change. For example, changes might be indicated if they would:

1. better achieve program/project purposes;
2. address more critical or higher priority purposes within a goal plan;
3. produce desired results at less cost;
4. give more assurance of lasting institutional development upon U.S. withdrawal.

107 NARRATIVE FOR PART IV-A (Continue on form AID 1020-25 I):

Bi-lateral agreements were reached for most of the activities described earlier in this document only in late Spring 1968. Our immediate aim is to continue to seek their early and effective implementation. At the same time, USAID plans to continue its family planning dialogue with appropriate GOI officials. As a result of the dialogue, some activities may alter or expand; new activities may be designed. USAID continues to seek opportunities to enhance the significance and impact of the project and is prepared to respond in timely fashion to additional family planning needs.

Our search for means to enhance the effectiveness of our program is not limited to exploring assistance within the confines of the Family Planning Program itself. We continue to explore opportunities to assist in Family Life education; we are studying the relation of nutrition and family planning to see if we form a mutually-reinforcing alliance; and we continue to seek to define the role of monetary incentives in the program. It is possible that our most effective contribution to family planning may lie in these areas beyond family planning.

IV-B - PROPOSED ACTION

108 This project should be (Place an "X" in appropriate block(s)):

- | | |
|--|--|
| 1. Continued as presently scheduled in PIP. | |
| 2. Continued with minor changes in the PIP, made at Mission level (not requiring submission of an amended PIP to AID/W). | |
| 3. Continued with significant changes in the PIP (but not sufficient to require a revised PROP). A formally revised PIP will follow. | |
| 4. Extended beyond its present schedule to (Date): Mo. ___ Day ___ Yr. ___. Explain in narrative, PROP will follow. | |
| 5. Substantively revised, PROP will follow. | |
| 6. Evaluated in depth to determine its effectiveness, future scope, and duration. | |
| 7. Discontinued earlier than presently scheduled. Date recommended for termination: Mo. ___ Day ___ Yr. ___ | |
| 8. Other. Explain in narrative. | |

109 NARRATIVE FOR PART IV-B:

See Part IV-A above.

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