

**AIRGRAM**

**DEPARTMENT OF STATE**

**UNCLASSIFIED**

CLASSIFICATION

For each address check one ACTION | INFO

TO - AID/Washington TOAID A-64 X

DATE REC'D.

DATE SENT

4-28-71

DISTRIBUTION

ACTION

INFO.

FROM - TEGUCIGALPA

SUBJECT - Public Safety PROP - Project 522-11-710-018

REFERENCE - AIDTO A-5, January 19, 1971

1. The entire Public Safety PROP beginning with page 9 "Project Financial Inputs By Fiscal Year 1972 and 73" has been completely revised to reflect the changes requested in referenced Airgram. GOM inputs have been set forth for FYs 1971, 72 and 73.
2. The "Course of Action" and "Planned Targets" have also been revised to reflect the Goals and their planned resolution by the newly assigned (March 1971) Public Safety Traffic Advisor.
3. The "Noncapital Project Funding" Chart on last page has been revised to reflect the new entries for FY's 71, 72 and 73.

RYAN

OTHER AGENCY

BEST AVAILABLE COPY

PAGE	PAGES
1	1
OF	

DRAFTED BY

OFFICE

PHONE NO.

DATE

APPROVED BY:

ALRussell:rar

Public Safety

2-8121

4-26-71

ACTG. DIR.: John E. Nepple

AID AND OTHER CLEARANCES

PROG: TMEhen

**UNCLASSIFIED**

CLASSIFICATION

TEGUCIGALPA TOAID A-64  
"TEGUCIGALPA TOAID A-136

UNCLASSIFIED  
UNCLASSIFIED

8  
9

FY-1971 (Con't)

GOH CONTRIBUTIONS

Construction of the CES Communications Center incorporating the Base Stations for: Single Side Band Radiotelephone network; the VHF-AM network; the FM network for traffic police of the Capital District; the Highway Patrol 2-channel FM network; and the Honduras station of the CAP Telecommunications Network of Central America. \$15,000

Construction of a CES Vehicle Maintenance Center to incorporate; six repair and overhaul stalls, a paint-shop, a welding and instrument shop, a parts storage room and an office. 12,000  

---

\$27,000

FY-1972

USAID CONTRIBUTIONS

Commodities

Training aids and technical equipment for CES Training School and rural training programs 5,000  
6 ea. 1/2 ton Van, equipped with FM 2-channel radio, overhead flasher light and siren, for Highway Patrol duty 25,000

Participants

16 ea. at IPA, AID/W, Senior Course and Special Communications 6 months Training Course 42,000

Other Costs

TDY of US technicians, translation services, misc. project costs including initial printing of CAP forms and PSD designed records 13,000

US Advisors

3 ea. (CPSA, Rural and Traffic) 80,000  

---

\$171,000

BEST AVAILABLE COPY

UNCLASSIFIED

2

TEGUCIGALPA TOAID A-64  
"TEGUCIGALPA TOAID A-136

UNCLASSIFIED  
UNCLASSIFIED

3 11  
10 "

FY-1972 (Con't)

GOH CONTRIBUTIONS

Construct a Central Complaint Center (CCC) for the Capital District which will furnish a complete police service to the residents of Honduras, whose personnel are trained to render prompt service to all complainants through use of its unified investigative central records and radio capabilities. Rapid identification of all suspected persons by radio communications through use of the CCC. This can be especially effective at border control posts, ports of entry, and at the 16 Regional GES Headquarters. Additional facilities will include the 24-hour operation of an assigned criminal investigation unit and a small traffic accident investigation unit. The Central Records Center for GES will be installed within the CCC which will also be the depository for a copy of each of the basic CAP police forms submitted by the 16 Regional Police Headquarters.

\$25,000

FY-1973

USAID CONTRIBUTIONS

Commodities

2 ea. 2 1/2 ton auto wrecker truck w/crane, (excess property) for Tegucigalpa and San Pedro Sula Traffic Departments.	10,000
Specialized police equipment (batons, handcuffs, walkie-talkie radios, emergency rescue kits for Highway Patrol, etc)	10,000
Vehicle servicing and maintenance equipment	4,000
Training aids and technical equipment for GES Training School and rural training program	6,000
4 ea. 1/2 ton Van, 4x2, equipped with FM 2-channel radios, overhead flasher light and siren, for San Pedro Sula radio patrol	18,000
	<hr/>
	\$48,000

Participants

18 ea. at IPA, AID/W 38,000

UNCLASSIFIED

BEST AVAILABLE COPY

3

TEGUCIGALPA TOAID A-64  
TEGUCIGALPA TOAID A-136

UNCLASSIFIED  
UNCLASSIFIED

4 11  
11 "

FY-1973 (Con't)

Other Costs

TDY of US technicians, translation services, misc. project costs including parts support for rural training equipment, printing costs, etc.

\$13,000

US Advisors

3 ea. (CPSA, Rural and Traffic)

80,000  

---

\$179,000

GOH CONTRIBUTIONS

Purchase 20 Jeeps through Section 608 USG Excess Property to be distributed to 16 Regional Police Headquarters in the rural areas,

22,000

Installation of the second repeater station for the Highway Patrol FM Radio Network near Siguatepeque. With this installation, the GOH will have complete radio coverage of all present and intended HP vehicles.

3,000  

---

\$25,000

ENVIRONMENT

Police forces in all Central American countries are charged with the maintenance of law and order, enforcement of laws concerning criminal activity and crimes against the State. Honduras is fortunate in that subversive activity is minimal in relation to the serious guerrilla problem in Guatemala and to a lesser degree in Nicaragua. Again, Honduras is fortunate in having only one centrally directed police force which facilitates direction of its forces to a given problem area. The number of separate police forces varies in other Central American Republics from 2 in El Salvador to 8 in Costa Rica.

The criminal activity pattern is common to Latin countries with many petty crimes such as thievery, drunkenness and disorderly conduct, fraudulent representation, etc. Certain crimes such as cattle-rustling which the USA experienced in serious proportions 50-100 years ago, are only now becoming serious in Honduras. Cattle ranching has become an important factor in current economic development and, given modern methods of stealing, cattle-rustling has reached serious proportions.

UNCLASSIFIED

BEST AVAILABLE COPY

4

TEGUCIGALPA TOAID A-64  
"TEGUCIGALPA TOAID A-136

UNCLASSIFIED  
UNCLASSIFIED

5 11  
12 "

CES has recently started to become more effective in controlling the criminal patterns and with increasing numbers of fully trained civil police flowing from the Training School, this effectiveness can increase. Changing the training emphasis from the school to a rural training program has brought in approximately 1,900 men that have not been in contact with AID directed police training.

AID has recently completed the highly successful installation of a police radio communications system throughout the Republic. Previously, the only means of communications from rural police posts to CES Headquarters in Tegucigalpa was by telegraph, (uncertain at best), and in a few of the larger towns by telephone. Each of the 17 CES Regional Police Headquarters can communicate by Single Sideband radio with CES-Tegucigalpa and with each other. Additionally, AM Radio equipment has been installed within each Regional CES Headquarters to enable radio communication from remote outposts.

#### STRATEGY

The goal of the project is to assist the Government of Honduras in establishing without repressive measures, a degree of law and order, conducive to economic growth. The project attempts to further law and order in HONDURAS by improving the services provided by the national police, the Cuerpo Especial de Seguridad (CES). CES is involved in all phases of police work including, principally investigations, highway patrol, police training, and traffic regulation, and is concerned with police operations at all governmental levels. The strategy of the Public Safety PROF has been to concentrate on those alternative improvement possibilities within CES, which are most relevant, at present, to Honduran economic development.

As of December, 1970 Honduras had 450 miles of paved highway. Much of the paving is currently being damaged by over-loaded trucks, a situation which could be remedied if CES could effectively carry out and enforce a program of highway patrol and surveillance. The number of vehicles on the roads also is rapidly increasing and communication along the arterial road network being established will become progressively hazardous unless safeguards are taken. The increase in vehicles is also presenting problems of congestion in urban areas, particularly in the Capital District where traffic jams are beginning to create a serious impediment to the flow of commerce. Training of police to handle a wide range of traffic problems and a rationalization of efforts by CES in this area are needed.

Honduras is comprised largely of a rural populace and much of the development effort, if it is to take place, will have to occur in the rural areas in agriculture and forestry. At present, the quality of police service CES can

UNCLASSIFIED

BEST AVAILABLE COPY

1  
5

provide in rural areas of Honduras is quite limited. The police working in these areas generally have no other background except for some military experience or training. While new civilian recruits will attend the CES Recruit Training School there is a need to train the 1900 police which are working in rural areas and will not have an opportunity to attend the Training School. Strengthening the ability of CES to train its rural police forces will hopefully improve the setting in which development activities must take place. Finally the CES to successfully control police services and allocate its resources more effectively, needs a system of records from which statistics on performance in various areas can be tabulated. Current progress in law and order is hard to measure as little or no effort has been made by the Uniformed Police to systematically record results. To improve CES management of its operations, an important step critical to all CES activities is an improvement in available information and the introduction of an adequate record system.

In sum then, USAID's strategy is to attempt to improve police performance in those activities which are most directly concerned with the development effort - Traffic, Highway Patrol, Rural Training and Record Systems.

TARGETS

A. Rural Training Program by 1973

- (1) Train approximately 700 rural NCOs (investigation, traffic, firearms, etc.), principles of police work (Methods of patrol, criminal) located in the 17 Departmental Offices of CES in a 4-week course.
- (2) Establish a multiplier training program utilizing the NCOs trained in the Departmental Courses to cover all 1900 rural policemen in Honduras. Each CES Department (17) Headquarters would hold (3) courses a year with approximately 30 participants in each class.
- (3) Establish a system of follow up and evaluation by the National Police Training School of the multiplier courses.

B. Highway Patrol Program by 1973 will be:

- (1) Working under a modern vehicle uniform traffic code passed by the Honduran ~~Legislative~~ Legislature.
- (2) Controlling and enforcing loading regulations established by the vehicle code, utilizing portable scales to check 2,000 trucks per year.
- (3) Staffed by 100 policemen trained in first aid, tourist assistance, vehicle repair and maintenance.

C. Urban Traffic Patrol Program by 1973 will have:

- (1) Complete rationalization of work assignments and a reorganization of the Traffic Department consolidating the three traffic functions (Highway Patrol, Accident Investigation and Point Control) into one department operating out of one facility.
- (2) Trained 150 supervisors and policemen of the Traffic Department will have received a basic traffic course.
- (3) Finished traffic flow and parking studies of the Capital District and traffic recommendations developed.
- (4) Initiated a continuous traffic education safety program and sponsored the organization of a National Traffic Safety Council for Honduras.

TEGUCIGALPA TOAID A-64  
TEGUCIGALPA TOAID A-136

UNCLASSIFIED  
UNCLASSIFIED

8

11

D. Record Control/Complaint Center Program by 1973 will have:

- (1) Established and have in operation a system of five basic police reports standardized for all 17 CES departments.
- (2) Incorporated copies of all basic records from the 17 Rural Police Headquarters.
- (3) Develop capabilities of receiving complaint phone calls and assigning radio patrol cars to handle.

COURSE OF ACTION

The inputs for this project have already been spelled out under the previous section covering Setting/Environment, for each fiscal year over the life of the project. The following activities show for the most part the utilization and scheduling of inputs and the overall process by which the targets are hoped to be obtained. The principal activities to be carried out are listed by fiscal year for each functional area.

FY-1971

Rural Training. Regional training courses covering 10 of the 17 CES Delegaciones will be held. Also a program inventorying the critical needs of the rural police force will be initiated.

Highway Patrol. A review of the present highway operation will be carried out and recommendations for improvements made. Initiate the construction of a vehicle service areas and procurement of two (2) vehicles for the Highway Patrol and two (2) 2-channel FM radios.

Urban Traffic Patrol. Establish a system of radio patrol monitoring in Tegucigalpa and San Pedro Sula.

UNCLASSIFIED

FY-1972

Rural Training. Undertake rural training courses for the remaining 7 Departments. Initiate at the department level "multiplier" courses to be given by graduate NCOs of the regional training course. Develop in coordination with the Police School an evaluation system of the multiplier training and a follow-up in-service training program.

Highway Patrol. Establish an on-going highway patrol training program. Extend patrol coverage to the San Pedro Sula-Puerto Cortés highway. Basic legislation covering overloading passed-by Honduran legislature. Highway patrol initiates enforcement procedures along all major paved highways in Honduras.

Urban Traffic Patrol. Initiate training programs for all traffic personnel and establish an office for traffic education. Carry out traffic studies for Tegucigalpa (traffic flows, parking, bus routes, etc.)

Control Records and Central Complaint Center (CCC). Introduce a new basic police records system. Initiate construction of the area that will house the CCC. Provide special participant training in records management. Initiate coordination of complaint center and urban traffic patrol activities.

FY-1973

Rural Training. Strengthen capacity of rural police through the provision of equipment such as excess property jeeps and communications equipment and continue to monitor the in-service training programs. Initiate further evaluation and follow up training programs.

Highway Patrol. Install second repeater station needed for complete coverage of Highway Patrol on FM network. Continue training of highway patrol.

Urban Traffic Control. Organize and assist in the development of Traffic Engineering course at the National University (UNAH). Promote traffic safety through schools and clubs and help to establish a National Traffic Safety Council. Provide wrecker service for San Pedro Sula and Tegucigalpa.

Central Complaint Center. Accident and Traffic records to be joined with the central criminal records depository and indices. Records technician to join Rural Training Team for records preparation training at Rural Police Headquarters level.

NONCAPITAL PROJECT FUNDING (OBLIGATIONS IN \$000)

PROP DATE:  
Original Dec. 1968  
Rev.No.4 4/26/71  
Project No.

COUNTRY: HONDURAS Project Title: PUBLIC SAFETY

Fiscal Years	Ap	L/G	Total	Cont (Non- Add)	<u>Personnel Services</u>			<u>Participants</u>		<u>Commodities</u>		<u>Other Costs</u>	
					AID	PASA	CONT	U.S.	CONT	Dir. U.S. AG	CONT U.S. AG	Dir U.S. AG	CONT
Prior Through ACT													
FY 68	AG	G	984	1	476		1	81		359		67	--
Oper FY 69	AG	G	158	25	45		25	25		55		8	
Budg. FY 70	AG	G	139	29	50		29	44		10		6	
B + 1 FY 71	AG	G	133		75			38		15		5	
B + 2 FY 72	AG	G	171		80			42		30		13	
B + 3 FY 73	AG	G	179		80			38		48		13	
Total Life	AG	G	1,764	55	806		55	268		517		112	

TEGUCIGALPA TOAID A-64  
TEGUCIGALPA TOAID A-136

UNCLASSIFIED  
UNCLASSIFIED

10  
17  
11

dl

UNCLASSIFIED

TEGUCIGALPA TOAID A-64  
"TEGUCIGALPA TOAID A-136

UNCLASSIFIED  
UNCLASSIFIED

10a 11  
19a "

NONCAPITAL PROJECT FUNDING -- BUDGET SUPPORT

<u>Fiscal Years</u>	<u>Other Cash Contribution Cooperating Country *</u>
Prior through Act. FY-70	500,000
Oper. FY-71	47,000
Budg. FY-72	45,000
B + 1, FY-73	45,000
<hr/> TOTAL LIFE	<hr/> \$677,000

\* Includes only GOH commodity and participant support, but does not include miscellaneous budget support of offices working directly with the Public Safety Division.

BEST AVAILABLE COPY

UNCLASSIFIED